By Senator Latvala

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A bill to be entitled An act relating to professional sports facilities; amending s. 212.20, F.S.; authorizing a distribution for an applicant that has been approved by the Legislature and certified by the Department of Economic Opportunity under s. 288.11625, F.S.; providing a limitation; amending s. 218.64, F.S.; providing for municipalities and counties to expend an increased portion of local government half-cent sales tax revenues to reimburse the state as required by a contract; amending s. 288.0001, F.S.; providing for an evaluation; creating s. 288.11625, F.S.; requiring the Department of Economic Opportunity to screen applicants for state funding for sports development; defining terms; providing a purpose to provide funding for applicants for constructing, reconstructing, renovating, or improving a facility; providing an application and approval process; providing for an annual application period; providing for the department to submit recommendations to the Legislature by a certain date; requiring legislative approval for state funding; providing evaluation criteria for an applicant to receive state funding; providing for evaluation and ranking of applicants under certain criteria; requiring the department to determine the annual distribution amount an applicant may receive based on the total cost of the project; capping the distribution amount based on total project costs; requiring the applicant to provide an analysis

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by a certified public accountant to the department; requiring the Department of Revenue to distribute funds within a certain timeframe after notification by the department; requiring the department to develop a calculation to estimate certain taxes; limiting annual distributions to a specified amount; providing for a contract between the department and the applicant; limiting use of funds; requiring an applicant to submit information to the department annually; requiring a 5-year review; authorizing the Auditor General to conduct audits; providing for reimbursement of the state funding under certain circumstances; providing for discontinuation of distributions upon an applicant's request; authorizing the department to adopt rules; amending s. 288.11631, F.S.; revising the requirements for an applicant to be certified to receive state funding for a facility for a spring training franchise; authorizing the department to adopt emergency rules; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (d) of subsection (6) of section 212.20, Florida Statutes, is amended to read:

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212.20 Funds collected, disposition; additional powers of department; operational expense; refund of taxes adjudicated unconstitutionally collected.—

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(6) Distribution of all proceeds under this chapter and s. 202.18(1) (b) and (2) (b) shall be as follows:

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(d) The proceeds of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be distributed as follows:

- 1. In any fiscal year, the greater of \$500 million, minus an amount equal to 4.6 percent of the proceeds of the taxes collected pursuant to chapter 201, or 5.2 percent of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in monthly installments into the General Revenue Fund.
- 2. After the distribution under subparagraph 1., 8.814 percent of the amount remitted by a sales tax dealer located within a participating county pursuant to s. 218.61 shall be transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to be transferred shall be reduced by 0.1 percent, and the department shall distribute this amount to the Public Employees Relations Commission Trust Fund less \$5,000 each month, which shall be added to the amount calculated in subparagraph 3. and distributed accordingly.
- 3. After the distribution under subparagraphs 1. and 2., 0.095 percent shall be transferred to the Local Government Halfcent Sales Tax Clearing Trust Fund and distributed pursuant to s. 218.65.
- 4. After the distributions under subparagraphs 1., 2., and 3., 2.0440 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Counties pursuant to s. 218.215.
- 5. After the distributions under subparagraphs 1., 2., and 3., 1.3409 percent of the available proceeds shall be

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transferred monthly to the Revenue Sharing Trust Fund for Municipalities pursuant to s. 218.215. If the total revenue to be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall receive less than the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000. If the total proceeds to be distributed are less than the amount received in combination from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, each municipality shall receive an amount proportionate to the amount it was due in state fiscal year 1999-2000.

- 6. Of the remaining proceeds:
- a. In each fiscal year, the sum of \$29,915,500 shall be divided into as many equal parts as there are counties in the state, and one part shall be distributed to each county. The distribution among the several counties must begin each fiscal year on or before January 5th and continue monthly for a total of 4 months. If a local or special law required that any moneys accruing to a county in fiscal year 1999-2000 under the then-existing provisions of s. 550.135 be paid directly to the district school board, special district, or a municipal government, such payment must continue until the local or special law is amended or repealed. The state covenants with holders of bonds or other instruments of indebtedness issued by local governments, special districts, or district school boards

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before July 1, 2000, that it is not the intent of this subparagraph to adversely affect the rights of those holders or relieve local governments, special districts, or district school boards of the duty to meet their obligations as a result of previous pledges or assignments or trusts entered into which obligated funds received from the distribution to county governments under then-existing s. 550.135. This distribution specifically is in lieu of funds distributed under s. 550.135 before July 1, 2000.

- b. The department shall distribute \$166,667 monthly pursuant to s. 288.1162 to each applicant certified as a facility for a new or retained professional sports franchise pursuant to s. 288.1162. Up to \$41,667 shall be distributed monthly by the department to each certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. However, not more than \$416,670 may be distributed monthly in the aggregate to all certified applicants for facilities for spring training franchises. Distributions begin 60 days after such certification and continue for not more than 30 years, except as otherwise provided in s. 288.11621. A certified applicant identified in this sub-subparagraph may not receive more in distributions than expended by the applicant for the public purposes provided for in s. 288.1162(5) or s. 288.11621(3).
- c. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the

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applicant.

d. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that the applicant has been certified as the International Game Fish Association World Center facility pursuant to s. 288.1169, and the facility is open to the public, \$83,333 shall be distributed monthly, for up to 168 months, to the applicant. This distribution is subject to reduction pursuant to s. 288.1169. A lump sum payment of \$999,996 shall be made, after certification and before July 1, 2000.

- e. The department shall distribute up to \$55,555 monthly to each certified applicant as defined in s. 288.11631 for a facility used by a single spring training franchise, or up to \$111,110 monthly to each certified applicant as defined in s. 288.11631 for a facility used by more than one spring training franchise. Monthly distributions begin 60 days after such certification or July 1, 2016, whichever is later, and continue for not more than 30 years, except as otherwise provided in s. 288.11631. A certified applicant identified in this subsubparagraph may not receive more in distributions than expended by the applicant for the public purposes provided in s. 288.11631(3).
- f. Beginning 45 days after notice by the Department of Economic Opportunity to the Department of Revenue that an applicant has been approved by the Legislature and certified by the Department of Economic Opportunity under s. 288.11625, the department shall distribute each month an amount equal to one-twelfth of the annual distribution amount certified by the Department of Economic Opportunity for the applicant. The

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department may not distribute more than \$13 million annually under this sub-subparagraph.

- 7. All other proceeds must remain in the General Revenue Fund.
- Section 2. Subsections (2) and (3) of section 218.64, Florida Statutes, are amended to read:
- 218.64 Local government half-cent sales tax; uses; limitations.—
- (2) Municipalities shall expend their portions of the local government half-cent sales tax only for municipality-wide programs, for reimbursing the state as required by a contract pursuant to s. 288.11625(7), or for municipality-wide property tax or municipal utility tax relief. All utility tax rate reductions afforded by participation in the local government half-cent sales tax shall be applied uniformly across all types of taxed utility services.
- (3) Subject to ordinances enacted by the majority of the members of the county governing authority and by the majority of the members of the governing authorities of municipalities representing at least 50 percent of the municipal population of such county, counties may use up to  $\frac{$3}{$2}$  million annually of the local government half-cent sales tax allocated to that county for funding for any of the following purposes applicants:
- (a) <u>Funding</u> a certified applicant as a facility for a new or retained professional sports franchise under s. 288.1162 or a certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. It is the Legislature's intent that the provisions of s. 288.1162, including, but not limited to, the evaluation process by the Department of Economic

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Opportunity except for the limitation on the number of certified applicants or facilities as provided in that section and the restrictions set forth in s. 288.1162(8), shall apply to an applicant's facility to be funded by local government as provided in this subsection.

- (b) <u>Funding</u> a certified applicant as a "motorsport entertainment complex," as provided for in s. 288.1171. Funding for each franchise or motorsport complex shall begin 60 days after certification and shall continue for not more than 30 years.
- (c) Reimbursing the state as required by a contract entered into under s. 288.11625(7).

Section 3. Paragraph (d) is added to subsection (2) of section 288.0001, Florida Statutes, to read:

288.0001 Economic Development Programs Evaluation.—The Office of Economic and Demographic Research and the Office of Program Policy Analysis and Government Accountability (OPPAGA) shall develop and present to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the chairs of the legislative appropriations committees the Economic Development Programs Evaluation.

- (2) The Office of Economic and Demographic Research and OPPAGA shall provide a detailed analysis of economic development programs as provided in the following schedule:
- (d) Beginning January 1, 2018, and every 3 years thereafter, an analysis of the Sports Development Program established under s. 288.11625.

Section 4. Section 288.11625, Florida Statutes, is created to read:

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288.11625 Sports development.-

- (1) ADMINISTRATION.—The department shall serve as the state agency responsible for screening applicants for state funding under s. 212.20(6)(d)6.f.
  - (2) DEFINITIONS.—As used in this section, the term:
- (a) "Agreement" means a signed agreement between a unit of local government and a beneficiary.
- (b) "Applicant" means a unit of local government, as defined in s. 218.369, which is responsible for the construction, management, or operation of a facility; or an entity that is responsible for the construction, management, or operation of a facility if a unit of local government holds title to the underlying property on which the facility is located.
- (c) "Beneficiary" means a professional sports franchise of the National Football League, the National Hockey League, the National Basketball Association, the National League or American League of Major League Baseball, Major League Soccer, or the National Association for Stock Car Auto Racing. A beneficiary may also be an applicant under this section.
- (d) "Facility" means a structure primarily used to host games or events held by a beneficiary and does not include any portion used to provide transient lodging.
- (e) "Project" means a proposed construction, reconstruction, renovation, or improvement of a facility or the proposed acquisition of land to construct a new facility.
- (f) "Signature event" means a professional sports event with significant export factor potential. For purposes of this paragraph, the term "export factor" means the attraction of

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economic activity or growth into the state which otherwise would not have occurred. Examples of signature events may include, but are not limited to:

- 1. National Football League Super Bowls.
- 2. Professional sports All-Star games.
- 3. International sporting events and tournaments.
- $\underline{\text{4. Professional automobile race championships or Formula 1}}$  Grand Prix.
- 5. The establishment of a new professional sports franchise in this state.
- (g) "State sales taxes generated by sales at the facility" means state sales taxes imposed under chapter 212 generated by admissions to the facility or by sales made by vendors at the facility who are accessible only to persons attending events occurring at the facility.
- (3) PURPOSE.—The purpose of this section is to provide applicants state funding under s. 212.20(6)(d)6.f. for the public purpose of constructing, reconstructing, renovating, or improving a facility.
  - (4) APPLICATION AND APPROVAL PROCESS.-
- (a) The department shall establish the procedures and application forms deemed necessary pursuant to the requirements of this section. The department may notify an applicant of any additional required or incomplete information necessary to evaluate an application.
- (b) The annual application period is from June 1 through November 1.
- (c) Within 60 days after receipt of a completed application, the department shall complete its evaluation of the

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application as provided under subsection (5) and notify the applicant in writing of the department's decision to recommend approval of the applicant by the Legislature or to deny the application.

- (d) By each February 1, the department shall rank the applicants and provide to the Legislature the list of the recommended applicants in ranked order of projects most likely to positively impact the state based on criteria established under this section. The list must include the department's evaluation of the applicant.
- (e) A recommended applicant's request for funding must be approved by the Legislature by general law.
- 1. An application by a unit of local government which is approved by the Legislature and subsequently certified by the department remains certified for the duration of the beneficiary's agreement with the applicant or for 30 years, whichever is less, provided the certified applicant has an agreement with a beneficiary at the time of initial certification by the department.
- 2. An application by a beneficiary which is approved by the Legislature and subsequently certified by the department remains certified for the duration of the beneficiary's agreement with the unit of local government that owns the underlying property or for 30 years, whichever is less, provided the certified applicant has an agreement with the unit of local government at the time of initial certification by the department.
- 3. An applicant that is previously certified pursuant to this section does not need legislative approval each year to receive state funding.

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(f) An applicant that is recommended by the department but not approved by the Legislature may reapply and shall update any information in the original application as required by the department.

- (g) The department may recommend no more than one distribution under this section for any applicant, facility, or beneficiary at a time.
  - (5) EVALUATION PROCESS.—
- (a) Before recommending an applicant to receive a state distribution under s. 212.20(6)(d)6.f., the department must verify that:
- 1. The applicant or beneficiary is responsible for the construction, reconstruction, renovation, or improvement of a facility and obtained at least three bids for the project.
- 2. If the applicant is also the beneficiary, a unit of local government holds title to the property on which the facility and project are located.
- 3. If the applicant is a unit of local government in whose jurisdiction the facility will be located, the unit of local government has an exclusive intent agreement to negotiate in this state with the beneficiary.
- 4. The unit of local government in whose jurisdiction the facility will be located supports the application for state funds. Such support must be verified by the adoption of a resolution, after a public hearing, that the project serves a public purpose.
- 5. The applicant or beneficiary has not previously defaulted or failed to meet any statutory requirements of a previous state-administered sports-related program under s.

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288.1162, s. 288.11621, or s. 288.1168. Additionally, the
applicant or beneficiary is not currently receiving state
distributions under s. 212.20 or the facility that is the
subject of the application is not the subject of a distribution
under s. 212.20.

- 6. The applicant or beneficiary has sufficiently demonstrated a commitment to employ residents of this state, contract with Florida-based firms, and purchase locally available building materials to the greatest extent possible.
- 7. If the applicant is a unit of local government, the applicant has a certified copy of a signed agreement with a beneficiary for the use of the facility. If the applicant is a beneficiary, the beneficiary must enter into an agreement with the department. The applicant's or beneficiary's agreement must also require the following:
- a. The beneficiary must reimburse the state for state funds that have been distributed and will be distributed if the beneficiary relocates before the agreement expires.
- b. The beneficiary must pay for signage or advertising within the facility. The signage or advertising must be placed in a prominent location as close to the field of play or competition as is practicable, must be displayed consistent with signage or advertising in the same location and of like value, and must feature Florida advertising approved by the Florida Tourism Industry Marketing Corporation.
- 8. The project will commence within 12 months after receiving state funds.
- (b) The department shall competitively evaluate and rank applicants that timely submit applications for state funding

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based on their ability to positively impact the state using the following criteria:

- 1. The proposed use of state funds.
- 2. The length of time that a beneficiary has agreed to use the facility.
- 3. The percentage of total project funds provided by the applicant and the percentage of total project funds provided by the beneficiary, with priority in the evaluation and ranking given to applications with 50 percent or more of total project funds provided by the applicant and beneficiary.
- 4. The number and type of signature events the facility is likely to attract during the duration of the agreement with the beneficiary.
- 5. The anticipated increase in average annual ticket sales and attendance at the facility due to the project.
- $\underline{\text{6. The potential to attract out-of-state visitors to the}}$  facility.
- 7. The length of time a beneficiary has been in this state or partnered with the unit of local government. In order to encourage new franchises to locate in this state, an application for a new franchise shall be considered to have a significant positive impact on the state and shall be given priority in the evaluation and ranking by the department.
  - 8. The multiuse capabilities of the facility.
- 9. The facility's projected employment of residents of this state, contracts with Florida-based firms, and purchases of locally available building materials.
- 10. The amount of private and local financial or in-kind contributions to the project.

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11. The amount of positive advertising or media coverage the facility generates.

- (6) DISTRIBUTION.—
- (a) The department shall determine the annual distribution amount an applicant may receive based on the total cost of the project.
- 1. If the total project cost is \$200 million or greater, the applicant may receive annual distributions equal to the new incremental state sales taxes generated by sales at the facility during 12 months as provided under subparagraph (b)2., up to \$3 million.
- 2. If the total project cost is at least \$100 million but less than \$200 million, the applicant may receive annual distributions equal to the new incremental state sales taxes generated by sales at the facility during 12 months as provided under subparagraph (b) 2., up to \$2 million.
- 3. If the total project cost is less than \$100 million, the applicant may receive annual distributions equal to the new incremental state sales taxes generated by sales at the facility during 12 months as provided under subparagraph (b)2., up to \$1 million.
- (b) At the time of initial evaluation and review by the department pursuant to subsection (5), the applicant must provide an analysis by an independent certified public accountant which demonstrates:
- 1. The amount of state sales taxes generated by sales at the facility during the 12-month period immediately before the beginning of the application period. This amount is the baseline.

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2. The expected amount of new incremental state sales taxes generated by sales at the facility above the baseline which will be generated as a result of the project.

- (c) The independent analysis provided in paragraph (b) shall be verified by the department.
- (d) The Department of Revenue shall begin distributions within 45 days after notification of initial certification from the department.
- (e) The department shall consult with the Department of Revenue and the Office of Economic and Demographic Research to develop a standard calculation for estimating new incremental state sales taxes generated by sales at the facility and adjustments to distributions.
- (f) In any 12-month period when total distributions for all certified applicants reach \$13 million, the department may not certify new distributions for additional applicants.
- (7) CONTRACT.—An applicant approved by the Legislature and certified by the department must enter into a contract with the department which:
  - (a) Specifies the terms of the state's investment.
- (b) States the criteria that the certified applicant must meet in order to remain certified.
- (c) Requires the applicant to submit the independent analysis required under subsection (6) and an annual independent analysis.
- 1. The applicant must agree to submit to the department, beginning 12 months after completion of a project or 12 months after the first four annual distributions, whichever is earlier, an annual analysis by an independent certified public accountant

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demonstrating the actual amount of new incremental state sales taxes generated by sales at the facility during the previous 12-month period. The applicant shall certify to the department a comparison of the actual amount of state sales taxes generated by sales at the facility during the previous 12-month period to the baseline under subparagraph (6) (b)1.

- 2. The applicant must submit the certification within 60 days after the end of the previous 12-month period. The department shall verify the analysis.
- (d) Specifies information that the certified applicant must report to the department.
- (e) Requires the applicant to reimburse the state for the amount each year that the actual new incremental state sales taxes generated by sales at the facility during the most recent 12-month period was less than the annual distribution under paragraph (6) (a). This requirement applies 12 months after completion of a project or 12 months after the first four annual distributions, whichever is earlier.
- 1. If the applicant is unable or unwilling to reimburse the state in any year for the amount equal to the difference between the actual new incremental state sales taxes generated by sales at the facility and the annual distribution under paragraph (6) (a), the department may place a lien on the applicant's facility.
- 2. If the applicant is a municipality or county, it may reimburse the state from its half-cent sales tax allocation, as provided in s. 218.64(3).
- 3. Reimbursements must be sent to the Department of Revenue for deposit into the General Revenue Fund.

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(f) Includes any provisions deemed prudent by the department.

- (8) USE OF FUNDS.—An applicant certified under this section may use state funds only for the following purposes:
- (a) Constructing, reconstructing, renovating, or improving a facility or reimbursing such costs.
- (b) Paying or pledging for the payment of debt service on bonds issued for the construction or renovation of such facility.
- (c) Funding debt service reserve funds, arbitrage rebate obligations, or other amounts payable with respect thereto on bonds issued for the construction or renovation of such facility.
- (d) Reimbursing the costs under paragraphs (b) and (c) or the refinancing of bonds issued for the construction or renovation of such facility.
  - (9) REPORTS.—
- (a) On or before November 1 of each year, an applicant certified under this section and approved to receive state funds must submit to the department any information required by the department. The department shall summarize this information for inclusion in its annual report to the Legislature under paragraph (4)(d).
- (b) Every 5 years after an applicant receives its first monthly distribution, the department must verify that the applicant is meeting the program requirements. If the applicant fails to meet these requirements, the department shall notify the Governor and the Legislature in its next annual report under paragraph (4) (d) that the requirements are not being met and

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recommend future action. The department shall take into consideration extenuating circumstances that may have prevented the applicant from meeting the program requirements, such as force majeure events or a significant economic downturn.

- (10) AUDITS.—The Auditor General may conduct audits
  pursuant to s. 11.45 to verify the independent analysis required
  under paragraphs (6) (b) and (7) (c) and to verify that the
  distributions are expended as required. The Auditor General
  shall report the findings to the department. If the Auditor
  General determines that the distribution payments are not
  expended as required, the Auditor General must notify the
  Department of Revenue, which may pursue recovery of
  distributions under the laws and rules that govern the
  assessment of taxes.
- (11) REPAYMENT OF DISTRIBUTIONS.—An applicant that is certified under this section may be subject to repayment of distributions upon the occurrence of any of the following:
- (a) An applicant's beneficiary has broken the terms of its agreement with the applicant and relocated from the facility.

  The beneficiary must reimburse the state for state funds that have been distributed and will be distributed if the beneficiary relocates before the agreement expires.
- (b) A determination by the department that an applicant has submitted information or made a representation that is determined to be false, misleading, deceptive, or otherwise untrue. The applicant must reimburse the state for state funds that have been distributed and will be distributed if such determination is made.
  - (12) HALTING OF PAYMENTS.—The applicant may request in

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writing at least 20 days before the next monthly distribution
that the department halt future payments. The department shall
immediately notify the Department of Revenue to halt future
payments.

(13) RULEMAKING.—The department may adopt rules to implement this section.

Section 5. Paragraph (a) of subsection (2) of section 288.11631, Florida Statutes, is amended to read:

288.11631 Retention of Major League Baseball spring training baseball franchises.—

- (2) CERTIFICATION PROCESS.-
- (a) Before certifying an applicant to receive state funding for a facility for a spring training franchise, the department must verify that:
- 1. The applicant is responsible for the construction or renovation of the facility for a spring training franchise or holds title to the property on which the facility for a spring training franchise is located.
- 2. The applicant has a certified copy of a signed agreement with a spring training franchise. The signed agreement with a spring training franchise for the use of a facility must, at a minimum, be equal to the length of the term of the bonds issued for the public purpose of constructing or renovating a facility for a spring training franchise. If no such bonds are issued for the public purpose of constructing or renovating a facility for a spring training franchise, the signed agreement with a spring training franchise for the use of a facility must be for at least 20 years. Any such agreement with a spring training franchise for the use of a facility cannot be signed more than 4

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years before the expiration of any existing agreement with a spring training franchise for the use of a facility. However, any such agreement may be signed at any time before the expiration of any existing agreement with a spring training franchise for use of a facility if the applicant has never received state funding for the facility as a spring training facility under this section or s. 288.11621 and the facility was constructed before January 1, 2000. The agreement must also require the franchise to reimburse the state for state funds expended by an applicant under this section if the franchise relocates before the agreement expires. The agreement may be contingent on an award of funds under this section and other conditions precedent.

- 3. The applicant has made a financial commitment to provide 50 percent or more of the funds required by an agreement for the construction or renovation of the facility for a spring training franchise. The commitment may be contingent upon an award of funds under this section and other conditions precedent.
- 4. The applicant demonstrates that the facility for a spring training franchise will attract a paid attendance of at least 50,000 persons annually to the spring training games.
- 5. The facility for a spring training franchise is located in a county that levies a tourist development tax under s. 125.0104.

Section 6. (1) The executive director of the Department of Economic Opportunity is authorized, and all conditions are deemed met, to adopt emergency rules pursuant to ss. 120.536(1) and 120.54(4), Florida Statutes, for the purpose of implementing this act.

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610	(2) Notwithstanding any provision of law, such emergency
611	rules shall remain in effect for 6 months after the date adopted
612	and may be renewed during the pendency of procedures to adopt
613	permanent rules addressing the subject of the emergency rules.
614	Section 7. This act shall take effect July 1, 2014.