By Senator Ring

29-01357-14 20141284

A bill to be entitled An act relating to charter schools; creating s. 1002.3301, F.S.; creating the Florida Charter School Association; specifying the purpose of the association; providing membership on the board of directors; establishing the powers and duties of the association; requiring the association to submit a proposed plan of operation to the Department of Education; providing for the annual assessment of member charter schools; specifying what must be included in the plan of operation; requiring the department to adopt the plan of operation if the association fails to do so; specifying duties of the board of directors to aid in the prevention of charter school failures; providing that the association is subject to examination by the department; providing immunity from liability or a cause of action against specified persons; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 1002.3301, Florida Statutes, is created to read:

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1002.3301 Nonprofit organization; charter schools.—
(1) CREATION AND PURPOSE.—There is created a not-for-profit corporation to be known as the "Florida Charter School

Association (FCSA)." Any charter school in this state may become a member of the FCSA; however, membership in the FCSA is not mandatory for any charter school. The FCSA shall perform its

29-01357-14 20141284

functions pursuant to the plan of operation established and approved under subsection (4) and shall exercise its powers through a board of directors established under subsection (2). The FCSA has all powers granted or authorized to not-for-profit corporations under chapter 617, in addition to other powers granted in this section. The FCSA is established to:

- (a) Protect the interests of students, parents, board members, taxpayers, educators, and other claimants and the general public.
- (b) Provide a mechanism for administering charter school operations and for administering payment of claims due to a charter school failure, and mitigate the impact of failing charters.
- (c) Assist in the detection and prevention of a potentially dangerous condition in a charter school and promptly apply appropriate corrective measures.
- (d) Implement improved methods for rehabilitating charter schools, including methods involving the cooperation and management expertise of the charter school industry.
- (e) Establish a system to equitably apportion an unavoidable loss as a result of a charter school failure.
- (f) Administer the reassignment of students and teachers in the event of a charter school failure.
- (g) Maximize recovery of assets for the benefit of the students, parents, board members, taxpayers, educators, creditors, and other claimants and the general public.
- (2) BOARD OF DIRECTORS.—The board of directors shall be composed of at least five, but no more than nine, persons serving terms as established in the FCSA's plan of operation.

29-01357-14 20141284__

The Commissioner of Education shall appoint persons recommended by member charter schools to the board. If the commissioner determines that a recommended person is not qualified to serve on the board of directors, the commissioner shall request another recommendation from member charter schools. A vacancy on the board shall be filled in the same manner as the original appointment and shall be for the remainder of the unexpired term of that seat.

- (a) In appointing members to the board, the commissioner shall consider whether all areas of charter school operations are equitably represented.
- (b) Members of the board may be reimbursed from the assets of the FCSA for expenses incurred in connection with their official duties as members of the board of directors.
- (c) A board member representing a failed charter school shall be terminated as a board member, effective as of the date of the entry of the order of revocation of the charter.
 - (3) POWERS AND DUTIES.—
 - (a) The FCSA shall be:
- 1. Obligated for payment of claims resulting from a failing charter existing before the adjudication of the charter failure and arising within 30 days after the determination of such failure. The FCSA may not be obligated to any claimant in an amount in excess of the obligation of a member charter school due to the failed charter from which the claim arises; and
- 2. Deemed the insurer to the extent of its obligation on the covered claims and, to such extent, shall have all rights, duties, defenses, and obligations of the failed member charter school as if the charter school had not failed. The FCSA may not

29-01357-14 20141284

be held liable for any penalties or interest accrued by the failed member charter school.

- (b) The FCSA may:
- 1. Employ or retain such persons as are necessary to handle claims and perform other duties of the association;
- 2. Borrow funds necessary to carry out the provisions of this section in accordance with the plan of operation;
- 3. Sue or be sued if service of process is made upon the person registered with the department as an agent for the receipt of service of process; and
- 4. Negotiate and become a party to such contracts as are necessary to carry out the provisions of this section.
- (c) 1. To the extent necessary to secure the funds for the payment of covered claims and the administration of such claims, the FCSA, upon certification of the board of directors, shall levy an annual assessment on member charter schools. The plan of operation shall specify the method of assessment; however, an assessment levied against a member charter school in any given year may not exceed 2 percent of the member charter school's budget.
- 2. If sufficient funds from such assessments are not available to make all payments or reimbursements owed to claimants, the funds available shall be prorated, and the unpaid portion shall be paid as soon thereafter as the funds become available.
- 3. A member charter school may not use state funds in order to satisfy payment of any assessment.
- (4) PLAN OF OPERATION.—The FCSA shall submit to the Department of Education a proposed plan of operation and any

29-01357-14

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20141284

117 amendments necessary to ensure the fair and equitable 118 administration of the FCSA. The plan of operation and any 119 amendments thereto shall become effective upon written approval 120 by the department. 121 (a) The plan of operation shall: 122 1. Establish procedures for the performance of the powers 123 and duties of the FCSA; 124 2. Specify the method of the annual assessment of member 125 charter schools; 126 3. Establish procedures for handling assets of the FCSA; 127 4. Establish methods for reimbursement of members of the 128 board of directors; 129 5. Establish procedures by which claims may be filed with 130 the FCSA and acceptable forms of documentation for proof of 131 covered claims; 132 6. Designate regular times and locations for meetings of 133 the board of directors; 134 7. Establish procedures for the retention of records of all 135 financial transactions of the FCSA, its agents, and the board of 136 directors; 137 8. Establish procedures for a member charter school to 138 appeal any final action or decision of the FCSA to the 139 department within 30 days after the action or decision; 140 9. Establish procedures for submission of any recommendations by the board of directors to the department; and 141

carry out its powers and duties as prescribed by this section.

plan of operation by January 1, 2015, or if at any time

10. Contain any other provisions necessary for the FCSA to

(b) If the association fails to submit a suitable proposed

29-01357-14 20141284

thereafter the FCSA fails to submit suitable amendments to the
plan, the department shall adopt rules as necessary to
administer this subsection. Such rules shall continue in force
until modified by the department or superseded by a proposed
plan submitted by the FCSA and approved by the department.

- (c) The plan of operation may provide that any or all powers and duties of the FCSA are delegated to a corporation, an association, or any other organization that performs or will perform functions similar to those of the FCSA, or its equivalent, in two or more states. Such a corporation, association, or organization shall be reimbursed for any payments made on behalf of the FCSA and shall be paid for its performance of any function of the FCSA. A delegation under this paragraph shall take effect only with the approval of both the board of directors and the department and may be made only to a corporation, an association, or any other organization that extends protection not substantially less favorable and effective than that provided by this section.
- (5) PREVENTION OF CHARTER FAILURE.—To aid in the detection and prevention of charter school failures:
- (a) The board of directors shall, upon a majority vote, notify the department of any information indicating that a member charter school may be insolvent or in a financial condition hazardous to the public.
- (b) The board of directors may, upon a majority vote, request that the department order an examination of a member charter school that the board in good faith believes may be in a financial condition hazardous to the public. Within 30 days after receipt of such request, the department shall commence

29-01357-14 20141284

such an examination. The department shall keep on file any request for an examination. The cost of such examination shall be paid by the FCSA. The department shall notify the board when the examination is completed. A report containing the results of such an examination may not be released to the board before any general release to the public.

- (c) The board of directors may, upon a majority vote, make reports and recommendations to the department on any matter related to the solvency, liquidation, rehabilitation, or conservation of any member charter school.
- (d) The board of directors may, upon a majority vote, make recommendations to the department for the detection and prevention of charter school failures.
- (6) EXAMINATION.—The FCSA shall be subject to examination and regulation by the department. The board of directors shall submit, by March 30 of each year, a financial report for the preceding calendar year in a form approved by the department.
- (7) IMMUNITY.—There is no liability on the part of, and no cause of action of any nature shall arise against, any member charter school, the FCSA or its agents or employees, the board of directors, the commissioner, or the department or their representatives for any action consistent with the powers and duties granted under this section. Such immunity shall extend to the participation in any organization of one or more other state associations of similar purposes and to any such organization and its agents or employees.
 - Section 2. This act shall take effect July 1, 2014.