By Senator Evers

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A bill to be entitled

An act relating to driver licenses and identification cards; providing legislative findings; providing legislative intent; amending s. 322.01, F.S.; defining the terms "Florida nonfederal identification" and "Florida federal identification"; amending s. 322.051, F.S.; revising the application requirements for an identification card to distinguish between a Florida federal identification card and a Florida nonfederal identification card; specifying the requirements for a Florida nonfederal identification card application; prohibiting the Department of Highway Safety and Motor Vehicles from obtaining biometric information from an applicant for a Florida nonfederal identification card; authorizing a Florida nonfederal identification card to be renewed online or in person; requiring Florida nonfederal identification to be accepted as proof of identification; prohibiting the use of certain types of photographs in Florida nonfederal identification; amending s. 322.08, F.S.; revising the application requirements for a driver license to distinguish between a Florida federal driver license and a Florida nonfederal driver license; specifying the requirements for a Florida nonfederal driver license application; amending ss. 322.14 and 322.142, F.S.; specifying that a Florida nonfederal driver license may only bear a color photograph and not a digital image; creating s. 322.1787, F.S.; authorizing the department to issue a Florida nonfederal driver

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license or identification card to certain persons; requiring certain markings on the Florida nonfederal identification; requiring certain security features for such Florida nonfederal identification; prohibiting a late fee for certain applicants; amending s. 322.21, F.S.; revising the fees for the issuance of a driver license or an identification card to distinguish between a Florida federal driver license or identification card and a Florida nonfederal driver license or identification card; prohibiting the department from charging an applicant for a Florida nonfederal driver license or identification card a delinquency fee under certain circumstances; providing an effective date.

WHEREAS, the Legislature finds that the federal REAL ID Act of 2005 has created an undue hardship for many residents of this state due to the excessive documents that must be produced to obtain or renew a driver license or identification card, most notably, women who have changed their names due to marriage, divorce, or by being widowed, and

WHEREAS, the cost to comply with the REAL ID Act as enacted in this state in 2008 is excessive, and

WHEREAS, not all residents desire to obtain a federal identification card that must be used to access federal facilities, board federally regulated commercial aircraft, enter nuclear power plants, or for other purposes as determined by the Secretary of Homeland Security, as required by the REAL ID Act, and

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WHEREAS, Title II of the REAL ID Act of 2005 allows a state to "opt out" of creating a federal driver license or identification card by continuing to issue a regular driver license or identification card if it is marked appropriately, and

WHEREAS, in 2013, the Legislature passed HB 7059, chapter 2013-1, Laws of Florida, to give relief to foreign tourists from excessive driver license regulation and passed House Bill 235 to give relief to certain immigrants by a federal "Deferred Action" letter, and

WHEREAS, in 2014, House Bill 53 proposes to assist convicted criminals in obtaining the documents needed to obtain a REAL ID, and

WHEREAS, such relief has not benefited the residents of this state in the process of obtaining or renewing their licenses or identification cards, and these residents have not been afforded equal treatment before the law as required by s. 2, Article I of the State Constitution, and

WHEREAS, it is necessary and proper to give similar relief to the residents of this state, NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

Section 1. Legislative Intent.—Notwithstanding any other law, it is the intent of the Legislature to fully comply with Title II of the federal REAL ID Act of 2005 but also to provide an option for residents to opt out of such requirements and, in doing so, minimize any cost or inconvenience to residents of this state who wish to obtain or renew a driver license or

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identification card.

Section 2. Subsections (47) and (48) are added to section 322.01, Florida Statutes, to read:

322.01 Definitions.—As used in this chapter:

- (47) "Florida nonfederal identification" means an identification card or driver license issued by the department which is authorized by and conforms to Title II of the federal REAL ID Act of 2005, and which is not accepted by any federal agency as federal identification.
- (48) "Florida federal identification" means an identification card or driver license issued by the department which conforms to Title II of the federal REAL ID Act of 2005 and that is accepted by any federal agency as federal identification.

Section 3. Subsection (1), paragraph (a) of subsection (2), subsection (7), and paragraph (a) of subsection (8) of section 322.051, Florida Statutes, are amended to read:

322.051 Identification cards.-

- (1) A Any person who is 5 years of age or older, or any person who has a disability, regardless of age, who applies for a disabled parking permit under s. 320.0848, may be issued a Florida an identification card, which may be in the form of a Florida federal identification card or a Florida nonfederal identification card under s. 322.1787, by the department upon completion of an application and payment of an application fee.
- (a) For a Florida federal identification card, the application must include the following information regarding the applicant:
 - 1. Full name (first, middle or maiden, and last), gender,

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proof of social security card number satisfactory to the
department, county of residence, mailing address, proof of
residential address satisfactory to the department, country of
birth, and a brief description.

- 2. Proof of birth date satisfactory to the department.
- 3. Proof of identity satisfactory to the department. Such proof must include one of the following documents issued to the applicant:
- a. A driver license record or identification card record from another jurisdiction that required the applicant to submit a document for identification which is substantially similar to a document required under sub-subparagraph b., sub-subparagraph c., sub-subparagraph d., sub-subparagraph e., sub-subparagraph f., sub-subparagraph g., or sub-subparagraph h.;
 - b. A certified copy of a United States birth certificate. +
 - c. A valid, unexpired United States passport. +
- d. A naturalization certificate issued by the United States Department of Homeland Security. \div
- e. A valid, unexpired alien registration receipt card (green card).
- f. A Consular Report of Birth Abroad provided by the United States Department of State. \div
- g. An unexpired employment authorization card issued by the United States Department of Homeland Security. \div or
- h. Proof of nonimmigrant classification provided by the United States Department of Homeland Security, for an original identification card. In order to prove nonimmigrant classification, an applicant must provide at least one of the following documents. In addition, the department may require

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applicants to produce United States Department of Homeland Security documents for the sole purpose of establishing the maintenance of, or efforts to maintain, continuous lawful presence:

- (I) A notice of hearing from an immigration court scheduling a hearing on any proceeding.
- (II) A notice from the Board of Immigration Appeals acknowledging pendency of an appeal.
- (III) A notice of the approval of an application for adjustment of status issued by the United States Bureau of Citizenship and Immigration Services.
- (IV) An official documentation confirming the filing of a petition for asylum or refugee status or any other relief issued by the United States Bureau of Citizenship and Immigration Services.
- (V) A notice of action transferring any pending matter from another jurisdiction to Florida, issued by the United States Bureau of Citizenship and Immigration Services.
- (VI) An order of an immigration judge or immigration officer granting relief that authorizes the alien to live and work in the United States, including, but not limited to, asylum.
- (VII) Evidence that an application is pending for adjustment of status to that of an alien lawfully admitted for permanent residence in the United States or conditional permanent resident status in the United States, if a visa number is available having a current priority date for processing by the United States Bureau of Citizenship and Immigration Services.

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(VIII) On or after January 1, 2010, an unexpired foreign passport with an unexpired United States Visa affixed, accompanied by an approved I-94, documenting the most recent admittance into the United States.

- An identification card issued based on documents required in sub-subparagraph g. or sub-subparagraph h. is valid for a period not to exceed the expiration date of the document presented or 1 year, whichever occurs first.
- (b) For a Florida nonfederal identification card, an original application must include the following information regarding the applicant:
- 1. Full name (first, middle or maiden, and last), gender, proof of social security card number satisfactory to the department, county of residence, mailing address, country of birth, and a brief description. A document produced by the applicant to satisfy this information may not be copied or retained by the department.
 - 2. Proof of birth date satisfactory to the department.
- 3. Proof of identity satisfactory to the department. Such proof must include one of the following documents issued to the applicant:
- a. A driver license record or identification card record from another jurisdiction that required the applicant to submit a document for identification which is substantially similar to a document required under sub-subparagraph b., sub-subparagraph c., or sub-subparagraph d.
 - b. A certified copy of a United States birth certificate.
 - c. A valid, unexpired United States passport.

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d. A naturalization certificate issued by the United States
Department of Homeland Security.

- (c) (b) An application for an identification card must be signed and verified by the applicant in a format designated by the department before a person authorized to administer oaths and payment of the applicable fee pursuant to s. 322.21.
- (d) (e) Each such applicant may include fingerprints and any other unique biometric means of identity, unless the applicant is applying for a Florida nonfederal identification card. If an applicant is applying for a Florida nonfederal identification card, no biometric information may be obtained.
 - (2) (a) Every identification card:
- 1. Issued to a person 5 years of age to 14 years of age shall expire, unless canceled earlier, on the fourth birthday of the applicant following the date of original issue.
- 2. Issued to a person 15 years of age and older shall expire, unless canceled earlier, on the eighth birthday of the applicant following the date of original issue.

Renewal of an identification card shall be made for the applicable term enumerated in this paragraph. Any application for renewal received later than 90 days after expiration of the identification card shall be considered the same as an application for an original identification card. A Florida nonfederal identification card may be renewed online or in person if necessary to identify the cardholder's photograph.

(7) \underline{A} Any person accepting the Florida driver driver's license as proof of identification must accept a Florida identification card or Florida nonfederal identification card as

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proof of identification when the bearer of the identification card does not also have a driver driver's license.

(8)(a) The department shall, upon receipt of the required fee, issue to each qualified applicant for a Florida nonfederal an identification card a color photographic identification card bearing a fullface photograph or for a Florida federal identification card a color photographic or digital image identification card bearing a fullface photograph or digital image of the identification cardholder. For a Florida nonfederal identification card, a photograph capable of being used for automated facial recognition purposes may not be obtained. Notwithstanding chapter 761 or s. 761.05, the requirement for a fullface photograph or digital image of the identification cardholder may not be waived. A space shall be provided upon which the identification cardholder shall affix his or her usual signature, as required in s. 322.14, in the presence of an authorized agent of the department so as to ensure that such signature becomes a part of the identification card.

Section 4. Present subsections (3) through (8) of section 322.08, Florida Statues, are renumbered as subsections (4) through (9), respectively, subsection (2) is amended, and a new subsection (3) is added to that section, to read:

322.08 Application for license; requirements for license and identification card forms.—

- (2) Each such application <u>for a Florida federal driver</u>
 <u>license</u> shall include the following information regarding the applicant:
- (a) Full name (first, middle or maiden, and last), gender, proof of social security card number satisfactory to the

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department, county of residence, mailing address, proof of residential address satisfactory to the department, country of birth, and a brief description.

- (b) Proof of birth date satisfactory to the department.
- (c) Proof of identity satisfactory to the department. Such proof must include one of the following documents issued to the applicant:
- 1. A driver license record or identification card record from another jurisdiction that required the applicant to submit a document for identification which is substantially similar to a document required under subparagraph 2., subparagraph 3., subparagraph 4., subparagraph 5., subparagraph 6., subparagraph 7., or subparagraph 8.;
 - 2. A certified copy of a United States birth certificate;
 - 3. A valid, unexpired United States passport;
- 4. A naturalization certificate issued by the United States Department of Homeland Security;
- 5. A valid, unexpired alien registration receipt card (green card);
- 6. A Consular Report of Birth Abroad provided by the United States Department of State;
- 7. An unexpired employment authorization card issued by the United States Department of Homeland Security; or
- 8. Proof of nonimmigrant classification provided by the United States Department of Homeland Security, for an original driver license. In order to prove nonimmigrant classification, an applicant must provide at least one of the following documents. In addition, the department may require applicants to produce United States Department of Homeland Security documents

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for the sole purpose of establishing the maintenance of, or efforts to maintain, continuous lawful presence:

- a. A notice of hearing from an immigration court scheduling a hearing on any proceeding.
- b. A notice from the Board of Immigration Appeals acknowledging pendency of an appeal.
- c. A notice of the approval of an application for adjustment of status issued by the United States Bureau of Citizenship and Immigration Services.
- d. An official documentation confirming the filing of a petition for asylum or refugee status or any other relief issued by the United States Bureau of Citizenship and Immigration Services.
- e. A notice of action transferring any pending matter from another jurisdiction to this state issued by the United States Bureau of Citizenship and Immigration Services.
- f. An order of an immigration judge or immigration officer granting relief that authorizes the alien to live and work in the United States, including, but not limited to, asylum.
- g. Evidence that an application is pending for adjustment of status to that of an alien lawfully admitted for permanent residence in the United States or conditional permanent resident status in the United States, if a visa number is available having a current priority date for processing by the United States Bureau of Citizenship and Immigration Services.
- h. On or after January 1, 2010, an unexpired foreign passport with an unexpired United States Visa affixed, accompanied by an approved I-94, documenting the most recent admittance into the United States.

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A driver license or temporary permit issued based on documents required in subparagraph 7. or subparagraph 8. is valid for a period not to exceed the expiration date of the document presented or 1 year.

- (d) Whether the applicant has previously been licensed to drive, and, if so, when and by what state, and whether any such license or driving privilege has ever been disqualified, revoked, or suspended, or whether an application has ever been refused, and, if so, the date of and reason for such disqualification, suspension, revocation, or refusal.
- (e) Each such application may include fingerprints and other unique biometric means of identity.
- (3) Each such application for a Florida nonfederal driver license shall include the following information regarding the applicant:
- (a) Full name (first, middle or maiden, and last), gender, proof of social security card number satisfactory to the department, county of residence, mailing address, proof of residential address satisfactory to the department, country of birth, and a brief description. A document produced by the applicant to satisfy this information may not be copied or retained by the department.
 - (b) Proof of birth date satisfactory to the department.
- (c) Proof of identity satisfactory to the department. Such proof must include one of the following documents issued to the applicant:
- 1. A driver license record or identification card record from another jurisdiction that required the applicant to submit

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a document for identification which is substantially similar to
a document required under subparagraph 2., subparagraph 3., or
subparagraph 4. A Florida nonfederal driver license may not be
issued to a person who is not a United States citizen.

- 2. A certified copy of a United States birth certificate.
- 3. A valid, unexpired United States passport.
- 4. A naturalization certificate issued by the United States Department of Homeland Security.
- (d) Whether the applicant has previously been licensed to drive, and, if so, when and by what state, and whether any such license or driving privilege has ever been disqualified, revoked, or suspended, or whether an application has ever been refused, and, if so, the date of and reason for such disqualification, suspension, revocation, or refusal.
- Section 5. Paragraph (a) of subsection (1) of section 322.14, Florida Statutes, is amended to read:
 - 322.14 Licenses issued to drivers.
- (1) (a) The department shall, upon successful completion of all required examinations and payment of the required fee, issue to every qualified applicant for a Florida nonfederal driver license a license that must bear a color photograph of the licensee, or for a Florida federal driver license, a license that must bear a color photograph or digital image of the licensee; the name of the state; a distinguishing number assigned to the licensee; and the licensee's full name, date of birth, and residence address; a brief description of the licensee, including, but not limited to, the licensee's gender and height; and the dates of issuance and expiration of the license. A space shall be provided upon which the licensee shall

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affix his or her usual signature. A license is invalid until it has been signed by the licensee except that the signature of the licensee is not required if it appears thereon in facsimile or if the licensee is not present within the state at the time of issuance.

Section 6. Subsections (1) and (4) of section 322.142, Florida Statutes, are amended to read:

322.142 Color photographic or digital imaged licenses.-

- (1) The department shall, upon receipt of the required fee, issue to each qualified applicant for a Florida nonfederal driver license a color photographic driver license bearing a fullface photograph or, for a Florida federal driver license, a color photographic or digital imaged driver license bearing a fullface photograph or digital image of the licensee. A Florida nonfederal driver license may not use a photograph capable of being used for automated facial recognition purposes.

 Notwithstanding chapter 761 or s. 761.05, the requirement for a fullface photograph or digital image of the licensee may not be waived. A space shall be provided upon which the licensee shall affix his or her usual signature, as required in s. 322.14, in the presence of an authorized agent of the department so as to ensure that such signature becomes a part of the license.
- (4) The department may maintain a film negative or print file. The department shall maintain a record of the digital image and signature of the licensees, together with other data required by the department for identification and retrieval, except as prohibited under s. 322.1787. Reproductions from the file or digital record are exempt from the provisions of s. 119.07(1) and shall be made and issued only:

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(a) For departmental administrative purposes;

- (b) For the issuance of duplicate licenses;
- (c) In response to law enforcement agency requests;
- (d) To the Department of Business and Professional Regulation pursuant to an interagency agreement for the purpose of accessing digital images for reproduction of licenses issued by the Department of Business and Professional Regulation;
- (e) To the Department of State pursuant to an interagency agreement to facilitate determinations of eligibility of voter registration applicants and registered voters in accordance with ss. 98.045 and 98.075;
- (f) To the Department of Revenue pursuant to an interagency agreement for use in establishing paternity and establishing, modifying, or enforcing support obligations in Title IV-D cases;
- (g) To the Department of Children and Families pursuant to an interagency agreement to conduct protective investigations under part III of chapter 39 and chapter 415;
- (h) To the Department of Children and Families pursuant to an interagency agreement specifying the number of employees in each of that department's regions to be granted access to the records for use as verification of identity to expedite the determination of eligibility for public assistance and for use in public assistance fraud investigations;
- (i) To the Department of Financial Services pursuant to an interagency agreement to facilitate the location of owners of unclaimed property, the validation of unclaimed property claims, and the identification of fraudulent or false claims;
- (j) To district medical examiners pursuant to an interagency agreement for the purpose of identifying a deceased

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individual, determining cause of death, and notifying next of kin of any investigations, including autopsies and other laboratory examinations, authorized in s. 406.11; or

- (k) To the following persons for the purpose of identifying a person as part of the official work of a court:
 - 1. A justice or judge of this state;
- 2. An employee of the state courts system who works in a position that is designated in writing for access by the Chief Justice of the Supreme Court or a chief judge of a district or circuit court, or by his or her designee; or
- 3. A government employee who performs functions on behalf of the state courts system in a position that is designated in writing for access by the Chief Justice or a chief judge, or by his or her designee.
- Section 7. Section 322.1787, Florida Statutes, is created to read:

322.1787 Florida nonfederal identification.-

- (1) Notwithstanding any other law, under Title II of the federal REAL ID Act, the department shall issue a Florida nonfederal driver license or identification card to residents of this state who do not wish to obtain Florida federal identification and who do not wish to access federal facilities, board federally regulated commercial aircraft, enter nuclear power plants, or for other purposes determined by the Secretary of Homeland Security.
- (a) Florida nonfederal driver license or identification cards must be prominently marked "May not be accepted by any federal agency as identification."
 - (b) The Tenth Amendment to the Constitution of the United

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States shall be prominently printed on the back of each Florida nonfederal identification as an additional security feature, to read:

"The powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people."

- (c) Florida nonfederal identification may not contain a noncontact electronic authentication, a radio frequency identification, a microchip, or a digital facial capture. A proprietary color photograph that cannot be used for facial recognition purposes must be used.
- (2) A resident of this state who holds a driver license or identification card issued after January 1, 2010, may choose to change his or her licensure or cardholder status from "Florida federal" to "Florida nonfederal" for the cost of a replacement license or identification card. If the resident elects Florida nonfederal status, the department shall securely destroy any documents and digital facial captures that were obtained from the resident and issue Florida nonfederal identification as described in this section.
- (3) A Florida nonfederal identification is valid for 8 years.
- (4) A resident of this state who was unable to or refused to renew his or her driver license or identification card after January 1, 2010, due to the federal REAL ID Act, may not be assessed a late fee.
- (5) This section does not apply to non-United States citizens.

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Section 8. Paragraphs (a) through (f) of subsection (1) of section 322.21, Florida Statutes, are amended, and subsection (10) is added to that section, to read:

322.21 License fees; procedure for handling and collecting fees.—

- (1) Except as otherwise provided herein, the fee for:
- (a) An original or renewal commercial Florida federal driver license is \$75 and an original or renewal commercial Florida nonfederal driver license is \$25, which shall include the fee for driver education provided by s. 1003.48. However, if an applicant has completed training and is applying for employment or is currently employed in a public or nonpublic school system that requires the commercial license, the fee is the same as for a Class E driver license. A delinquent fee of \$15 shall be added for a renewal within 12 months after the license expiration date.
- (b) An original Florida federal Class E driver license is \$48 and an original Florida nonfederal Class E driver license is \$25, which includes the fee for driver education provided by s. 1003.48. However, if an applicant has completed training and is applying for employment or is currently employed in a public or nonpublic school system that requires a commercial driver license, the fee is the same as for a Class E license.
- (c) The renewal or extension of a Florida federal Class E driver license or of a license restricted to motorcycle use only is \$48 and the renewal or extension of a Florida nonfederal Class E driver license or of a license restricted to motorcycle use only is \$25, except that a delinquent fee of \$15 shall be added for a renewal or extension made within 12 months after the

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license expiration date. The fee provided in this paragraph includes the fee for driver education provided by s. 1003.48.

- (d) An original <u>Florida federal</u> driver license restricted to motorcycle use only is \$48 <u>and an original Florida nonfederal</u> driver license restricted to motorcycle use only is \$25, which includes the fee for driver education provided by s. 1003.48.
- (e) A replacement driver license issued pursuant to s. 322.17 and s. 322.1787 is \$25. Of this amount \$7 shall be deposited into the Highway Safety Operating Trust Fund and \$18 shall be deposited into the General Revenue Fund. Beginning July 1, 2015, or upon completion of the transition of driver license issuance services, if the replacement driver license is issued by the tax collector, the tax collector shall retain the \$7 that would otherwise be deposited into the Highway Safety Operating Trust Fund and the remaining revenues shall be deposited into the General Revenue Fund.
- (f) An original, renewal, or replacement identification card issued pursuant to s. 322.051 or s. 322.1787 is \$25. Funds collected from these fees shall be distributed as follows:
- 1. For an original identification card issued pursuant to s. 322.051 or s. 322.1787 the fee is \$25. This amount shall be deposited into the General Revenue Fund.
- 2. For a renewal identification card issued pursuant to s. 322.051 or s. 322.1787 the fee is \$25. Of this amount, \$6 shall be deposited into the Highway Safety Operating Trust Fund and \$19 shall be deposited into the General Revenue Fund.
- 3. For a replacement identification card issued pursuant to s. 322.051 or s. 322.1787 the fee is \$25. Of this amount, \$9 shall be deposited into the Highway Safety Operating Trust Fund

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and \$16 shall be deposited into the General Revenue Fund. Beginning July 1, 2015, or upon completion of the transition of the driver license issuance services, if the replacement identification card is issued by the tax collector, the tax collector shall retain the \$9 that would otherwise be deposited into the Highway Safety Operating Trust Fund and the remaining revenues shall be deposited into the General Revenue Fund.

identification card and who presents an affidavit showing that he or she was unable or unwilling to comply with the federal REAL ID Act is exempt from paying a delinquent fee charged as a result of not applying for a new Florida federal driver license or identification card.

Section 9. This act shall take effect upon becoming a law.