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A bill to be entitled An act relating to Gainesville Regional Utilities, Alachua County; providing definitions; requiring a proxy vote by mail ballot of the utility's account holders to decide whether to establish the Gainesville Regional Utility Authority and transfer the utility from the City of Gainesville to the authority; providing for establishment of the authority; providing for appointment, qualifications, and terms of the authority's governing board; authorizing the authority to set utility service rates; establishing a Ratepayer Advisory Committee to submit recommendations to the authority; providing for transfer of governance, management, and operation of the utility from the city to the authority; requiring the utility to provide the Legislature with a proposed charter for the utility; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. (1) DEFINITIONS.—As used in this act, the term: "Account holder" means a customer receiving one or more retail utility services from the utility. "Authority" means the Gainesville Regional Utility

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Authority that, if approved by a majority of account holders

voting in favor of independent governance as provided in paragraph (4)(a), is established by this act.

- (c) "City commission" means the City Commission of the City of Gainesville.
- (d) "County commission" means the Board of County Commissioners of Alachua County.
- (e) "Retail utility services" means electric, gas, water, or wastewater services, or any combination thereof, provided by the utility.
- (f) "Utility" means the municipal utility of the City of

  Gainesville operating under the fictitious name "Gainesville

  Regional Utilities."
  - (2) VOTE OF ACCOUNT HOLDERS.-

- (a) The utility shall conduct a proxy vote by United

  States mail of all account holders of record as of July 1, 2014.
- (b) On or before August 15, 2014, the utility shall mail to each account holder a proxy ballot containing the language provided in subsection (3). The proxy mailing for each account holder shall include the proxy ballot containing the account number and a postage-paid return envelope with the return address of the independent certified public accountant designated in paragraph (d) on the envelope.
- (c) Each named account number is entitled to one proxy vote, which must be returned and received by October 1, 2014.

  The proxy ballot for an account held in the name of a business entity may be voted by any authorized corporate representative

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of such business entity. Proxy ballots for accounts held in the name of city or county government shall be voted pro rata reflecting the weighted vote of each elected official recorded at a publicly noticed meeting.

- (d) The proxy ballots shall be returned to and tallied by an independent certified public accountant, as designated by the city commission, and the certified results shall be provided to the city commission, mayor, city attorney, and city clerk within 14 days after the October 1, 2014, deadline. The designated certified public accountant shall exercise his or her sole independent professional judgment as to validating, accepting, or rejecting any proxy ballot cast.
- (e) The utility shall provide each account holder with notice of the certified proxy vote results in a monthly billing insert as soon as practicable after the proxy vote results are provided to the city commission.
- required under subsection (2) shall contain a ballot statement submitting the following question to the account holders: "Shall an independent utility authority be created to manage and operate the business of Gainesville Regional Utilities?" The ballot statement shall be followed by the word "yes" next to a check box and the word "no" next to a check box.
  - (4) ESTABLISHMENT OF AUTHORITY; GOVERNANCE OF UTILITY.-
- (a) Governance structure.—Upon a majority of account holders voting in favor of independent governance, the

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Gainesville Regional Utility Authority is established to independently govern, manage, and operate the utility. The authority shall act in the capacity of trustee, having a fiduciary responsibility to manage and operate the utility to provide safe and reliable utility services at a fair, just, and reasonable cost for its customers, while ensuring that the City of Gainesville receives an annual return on its investment, which shall not exceed 10 percent of prior year utility revenues. The authority shall independently manage and operate the utility but does not have authority to sell the utility. Members of the authority's governing board shall be appointed as provided in this subsection. The authority shall have the ability to retire and issue debt in the name of the utility in furtherance of managing and operating the utility. The authority does not require the consent of the City of Gainesville for action in furtherance of providing independent management and oversight of the utility for the benefit of the customers that it serves.

- (b) Board composition.—The members of the governing board of the authority shall be appointed as follows:
- 1. Four members shall be appointed by the city commission, including the Mayor of the City of Gainesville, who shall serve ex officio as a voting member of the board, and three private, nonelected citizen members. The citizen members shall be as follows: one business community representative, one qualified expert, one representative of the Gainesville Energy Advisory

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Committee, and one qualified current or former senior executive of the utility. Citizen members shall be appointed according to the criteria provided in paragraphs (c)-(f).

- 2. Two private, nonelected citizen members shall be appointed by the county commission, including one business community representative and one qualified expert. Citizen members shall be appointed according to the criteria provided in paragraphs (c) and (d).
  - 3. Three members shall be appointed by the Governor.
- (c) Appointment of business community representatives.—The business community representatives appointed by the city commission and the county commission as citizen members of the authority's governing board must be commercial or industrial retail class customers of the utility in the:
- 1. Electric—General Service rate category, reflecting demand of more than 50 kilowatts but less than 1,000 kilowatts; or
- 2. Electric—Large Power Service rate category, reflecting demand of more than 1,000 kilowatts.
- An individual representing a business entity may personally reside outside of the utility's service area, but the business entity represented by the individual must be a retail electric customer of the utility.
- (d) Appointment of qualified experts.—The qualified experts appointed by the city commission and the county

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commission as citizen members of the authority's governing board
must meet at least one of the following minimum standards:

- 1. Be a past member of the Public Service Commission;
- 2. Have at least 15 years' experience working at a managerial level for a publicly or privately operated utility;
- 3. Have at least 15 years' experience working at a managerial level for a wholesale energy supplier;

- 4. Have at least 15 years' experience working at a brokerage house specializing in the trading of energy-related commodities; or
- 5. Have at least 15 years' relevant work experience in one or more of the following disciplines: law, economics, accounting, engineering, finance, natural resource conservation, energy, or another field substantially related to the duties and functions of the authority.
- (e) Appointment of Gainesville Energy Advisory Committee representative.—The representative of the Gainesville Energy Advisory Committee appointed by the city commission as a citizen member of the authority's governing board must be either the chair or a nonstudent member of the Gainesville Energy Advisory Committee. Even if an ordinance of the City of Gainesville allows a member of the Gainesville Energy Advisory Committee to simultaneously hold elected office, the representative appointed to the authority's governing board must not hold an elected office. If the representative of the Gainesville Energy Advisory Committee serving on the authority's governing board is elected

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to another office during his or her term on the authority's governing board, the city commission shall appoint another representative of the Gainesville Energy Advisory Committee to complete the term vacated by the representative who was elected to another office.

- (f) Appointment of qualified executive of the utility.—The qualified current or former senior executive of the utility appointed by the city commission as a citizen member of the authority's governing board must be a current or former member of the utility's executive management team, as defined by the utility's website and organizational structure, or a current or former senior executive of the utility from one of the following retail utility services provided by the utility: electric, gas, water, or wastewater.
- (g) Board chair.—The members of the authority's governing board shall elect a chair, except that a current or former senior executive of the utility may not serve as chair.
- (h) Terms of board members.—Members of the authority's governing board who are elected officials shall serve ex officion as voting members of the board, and the terms of the elected officials on the authority's governing board shall be coextensive with their respective terms as elected officials.

  Citizen members shall serve for terms of 4 years each, except that the initial term for a citizen member shall be as follows:
- 1. The business community representatives shall serve initial terms of 1 year each.

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2. The qualified experts shall serve initial terms of 4 years each.

3. The Gainesville Energy Advisory Committee representative shall serve an initial term of 1 year.

- 4. The qualified current or former senior executive of the utility shall serve an initial term of 2 years.
- (i) Board member term limits.—No term limits apply to the terms of citizen members of the authority's governing board. A citizen member may be reappointed to the board upon expiration of his or her term. Any term limit imposed by law or ordinance that applies to the elected office of a member of the authority's governing board who is an elected official applies also to the member's term on the board. Upon vacating the elected office for which the member serves ex officio as a voting member of the board, he or she ceases to be a member of the authority's governing board.
- (j) Board member compensation.—Members of the authority's governing board shall not receive compensation but are entitled to reimbursement for reasonable travel expenses related to attending utility meetings, conferences, and events.
- (k) Conflict of interest policy.—The authority's governing board shall adopt a conflict of interest policy that includes, but is not limited to, provisions addressing financial interests, duty to disclose, recusal of self, determinations as to whether a conflict of interest exists, procedures for addressing a conflict of interest, and violations of the

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conflict of interest policy. Each board member shall sign an annual conflict-of-interest statement.

- (1) Removal of board members.—A member of the authority's governing board who is not an elected official may be removed for good cause by the Governor, if appointed by the Governor, or by a majority of the commission that appointed the board member, whether the city commission or the county commission.
- (m) Board meetings.—Meetings of the authority's governing board shall be open to the public, and shall be publicly noticed, in accordance with state law.
- (5) UTILITY SERVICE RATES.—The authority's governing board shall set utility service rates in public meetings after taking public comment from any account holders present.
- (6) RATEPAYER ADVISORY COMMITTEE.—A nine-member Ratepayer Advisory Committee is established to provide nonbinding recommendations to the authority's governing board. The Ratepayer Advisory Committee shall be composed of three citizen members from each of the residential, commercial, and industrial rate classes of customers. The Ratepayer Advisory Committee shall include members representing each geographic area of the utility's service territory.
- (7) CHARTER; TRANSFER OF GOVERNANCE, MANAGEMENT, AND

  OPERATION.—If a majority of the utility's account holders vote
  in favor of independent governance, the utility, by January 1,

  2015, shall provide to each member of the Legislature whose
  district includes a portion of the utility's service territory a

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proposed charter that transfers governance, management, and
operation of the utility to the authority's governing board as
specified in subsection (4). Upon favorable passage by a
majority of account holders, the approved governing structure
shall be fully implemented by July 1, 2015.
Section 2. This act shall take effect upon becoming a law.

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