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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on General Government)

A bill to be entitled 1 2 An act relating to rehabilitation of petroleum 3 contamination sites; amending s. 376.3071, F.S.; 4 revising legislative findings and intent regarding the 5 Petroleum Restoration Program and the rehabilitation 6 of contamination sites; providing requirements for 7 site rehabilitation contracts and procedures for 8 payment of rehabilitation work under the Petroleum 9 Restoration Program; limiting eligibility for funding 10 under the Early Detection Incentive Program; deleting 11 obsolete provisions relating to reimbursement for certain cleanup expenses; repealing s. 376.30711, 12 13 F.S., relating to preapproved site rehabilitation; 14 amending s. 376.30713, F.S.; providing that applicants 15 can use a demonstration of a cost savings in meeting 16 the required cost share commitment if bundling multiple sites; amending ss. 376.301, 376.302, 17 376.305, 376.30714, 376.3072, 376.3073, and 376.3075, 18 19 F.S.; conforming provisions to changes made by the 20 act; providing an effective date.

22 Be It Enacted by the Legislature of the State of Florida: 23 24 Section 1. Section 376.3071, Florida Statutes, is amended 25 to read:

26 376.3071 Inland Protection Trust Fund; creation; purposes; 27 funding.-

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(1) FINDINGS.-In addition to the legislative findings setforth in s. 376.30, the Legislature finds and declares:

30 (a) That significant quantities of petroleum and petroleum
31 products are being stored in storage systems in this state,
32 which is a hazardous undertaking.

(b) That spills, leaks, and other discharges from such storage systems have occurred, are occurring, and will continue to occur and that such discharges pose a significant threat to the quality of the groundwaters and inland surface waters of this state.

38 (c) That, where contamination of the ground or surface 39 water has occurred, remedial measures have often been delayed for long periods while determinations as to liability and the 40 extent of liability are made and that such delays result in the 41 continuation and intensification of the threat to the public 42 43 health, safety, and welfare; in greater damage to water resources and the environment; and in significantly higher costs 44 to contain and remove the contamination. 45

(d) That adequate financial resources must be readily
available to provide for the expeditious supply of safe and
reliable alternative sources of potable water to affected
persons and to provide a means for investigation and cleanup of
contamination sites without delay.

(e) That it is necessary to fulfill the intent and purposes of ss. $376.30-376.317_7$ and further it is hereby determined to be in the best interest of, and necessary for the protection of the public health, safety, and general welfare of the residents of this state, and therefore a paramount public purpose, to provide for the creation of a nonprofit public benefit corporation as an

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57 instrumentality of the state to assist in financing the 58 functions provided in ss. 376.30-376.317 and to authorize the 59 department to enter into one or more service contracts with such 60 corporation for the <u>purpose</u> provision of financing services 61 related to such functions and to make payments thereunder from 62 the amount on deposit in the Inland Protection Trust Fund, 63 subject to annual appropriation by the Legislature.

64 (f) That to achieve the purposes established in paragraph 65 (e) and in order to facilitate the expeditious handling and 66 rehabilitation of contamination sites and remedial measures with 67 respect to contamination sites provided hereby without delay, it 68 is in the best interests of the residents of this state to authorize such corporation to issue evidences of indebtedness 69 70 payable from amounts paid by the department under any such 71 service contract entered into between the department and such 72 corporation.

(g) That the Petroleum Restoration Program must be implemented in a manner that reduces costs and improves the efficiency of rehabilitation activities to reduce the significant backlog of contaminated sites eligible for statefunded rehabilitation and the corresponding threat to water resources, the environment, and the public health, safety, and welfare.

80

(2) INTENT AND PURPOSE.-

(a) It is the intent of the Legislature to establish the
Inland Protection Trust Fund to serve as a repository for funds
which will enable the department to respond without delay to
incidents of inland contamination related to the storage of
petroleum and petroleum products in order to protect the public

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86 health, safety, and welfare and to minimize environmental 87 damage.

(b) It is the intent of the Legislature that the department implement rules and procedures to improve the efficiency of the Petroleum Restoration Program. The department is directed to implement rules and policies to eliminate and reduce duplication of site rehabilitation efforts, paperwork, and documentation, and micromanagement of site rehabilitation tasks.

94 (c) It is the intent of the Legislature that rehabilitation of contamination sites be conducted with emphasis on first 95 96 addressing the sites that pose the greatest threat to water 97 resources, the environment, and the public health, safety, and welfare, within the availability of funds in the Inland 98 99 Protection Trust Fund, recognizing that source removal, wherever 100 it is technologically feasible and cost-effective, significantly 101 reduces contamination or eliminates the spread of contamination 102 and protects water resources, the environment, and the public health, safety, and welfare. 103

104 <u>(d) (c)</u> The department is directed to adopt and implement 105 uniform and standardized forms for the requests for preapproval 106 site rehabilitation work and for the submittal of reports to 107 ensure that information is submitted to the department in a 108 concise, standardized uniform format seeking only information 109 that is necessary.

110 <u>(e) (d)</u> The department is directed to implement computerized 111 and electronic filing capabilities of preapproval requests and 112 submittal of reports in order to expedite submittal of the 113 information and elimination of delay in paperwork. The 114 computerized, electronic filing system shall be implemented no

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115 later than January 1, 1997.

116 (e) The department is directed to adopt uniform scopes of 117 work with templated labor and equipment costs to provide 118 definitive guidance as to the type of work and authorized 119 expenditures that will be allowed for preapproved site 120 rehabilitation tasks.

(f) The department is directed to establish guidelines for consideration and acceptance of new and innovative technologies for site rehabilitation work.

124 (3) CREATION.-There is hereby created the Inland Protection 125 Trust Fund, hereinafter referred to as the "fund," to be 126 administered by the department. This fund shall be used by the 127 department as a nonlapsing revolving fund for carrying out the 128 purposes of this section and s. 376.3073. To this fund shall be 129 credited all penalties, judgments, recoveries, reimbursements, 130 loans, and other fees and charges related to the implementation of this section and s. 376.3073 and the excise tax revenues 131 levied, collected, and credited pursuant to ss. 206.9935(3) and 132 133 206.9945(1)(c). Charges against the fund shall be made pursuant to in accordance with the provisions of this section. 134

(4) USES.-Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to <u>water resources</u>, the environment, or the public health, safety, or welfare, the department shall obligate moneys available in the fund to provide for:

141 (a) Prompt investigation and assessment of contamination142 sites.

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(b) Expeditious restoration or replacement of potable water

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144 supplies as provided in s. 376.30(3)(c)1.

(c) Rehabilitation of contamination sites, which shall 145 146 consist of cleanup of affected soil, groundwater, and inland surface waters, using the most cost-effective alternative that 147 148 is technologically feasible and reliable, and that provides 149 adequate protection of water resources and the public health, 150 safety, and welfare, and that minimizes environmental damage, 151 pursuant to in accordance with the site selection and cleanup 152 criteria established by the department under subsection (5), 153 except that this paragraph does not nothing herein shall be 154 construed to authorize the department to obligate funds for 155 payment of costs that which may be associated with, but are not 156 integral to, site rehabilitation, such as the cost for 157 retrofitting or replacing petroleum storage systems.

158

(d) Maintenance and monitoring of contamination sites.

(e) Inspection and supervision of activities described inthis subsection.

(f) Payment of expenses incurred by the department in its efforts to obtain from responsible parties the payment or recovery of reasonable costs resulting from the activities described in this subsection.

(g) Payment of any other reasonable costs of administration, including those administrative costs incurred by the Department of Health in providing field and laboratory services, toxicological risk assessment, and other assistance to the department in the investigation of drinking water contamination complaints and costs associated with public information and education activities.

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(h) Establishment and implementation of the compliance

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173 verification program as authorized in s. 376.303(1)(a),

174 including contracting with local governments or state agencies 175 to provide for the administration of such program through 176 locally administered programs, to minimize the potential for 177 further contamination sites.

178 (i) Funding of the provisions of ss. 376.305(6) and179 376.3072.

180 (j) Activities related to removal and replacement of 181 petroleum storage systems, exclusive of costs of any tank, 182 piping, dispensing unit, or related hardware, if soil removal is 183 approved preapproved as a component of site rehabilitation and 184 requires removal of the tank where remediation is conducted under this section s. 376.30711 or if such activities were 185 186 justified in an approved remedial action plan performed pursuant 187 to subsection (12).

188 (k) Activities related to reimbursement application 189 preparation and activities related to reimbursement application 190 examination by a certified public accountant pursuant to 191 subsection (12).

192 <u>(k) (1)</u> Reasonable costs of restoring property as nearly as 193 practicable to the conditions <u>that</u> which existed <u>before</u> prior to 194 activities associated with contamination assessment or remedial 195 action taken under s. 376.303(4).

196

(1) (m) Repayment of loans to the fund.

197 <u>(m) (n)</u> Expenditure of sums from the fund to cover 198 ineligible sites or costs as set forth in subsection (13), if 199 the department in its discretion deems it necessary to do so. In 200 such cases, the department may seek recovery and reimbursement 201 of costs in the same manner and <u>pursuant to</u> in accordance with

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202 the same procedures as are established for recovery and 203 reimbursement of sums otherwise owed to or expended from the 204 fund.

205 <u>(n) (o)</u> Payment of amounts payable under any service 206 contract entered into by the department pursuant to s. 376.3075, 207 subject to annual appropriation by the Legislature.

208 (o) (p) Petroleum remediation pursuant to this section s. 209 376.30711 throughout a state fiscal year. The department shall 210 establish a process to uniformly encumber appropriated funds 211 throughout a state fiscal year and shall allow for emergencies 212 and imminent threats to water resources, human health and the 213 environment, and the public health, safety, and welfare, as 214 provided in paragraph (5) (a). This paragraph does not apply to 215 appropriations associated with the free product recovery initiative provided in of paragraph (5)(c) or the preapproved 216 217 advanced cleanup program provided in of s. 376.30713.

218 (p) (q) Enforcement of this section and ss. 376.30-376.317
219 by the Fish and Wildlife Conservation Commission. The department
220 shall disburse moneys to the commission for such purpose.

222 The Inland Protection Trust Fund may only be used to fund the 223 activities in ss. 376.30-376.317 except ss. 376.3078 and 224 376.3079. Amounts on deposit in the Inland Protection Trust fund 225 in each fiscal year shall first be applied or allocated for the 226 payment of amounts payable by the department pursuant to 227 paragraph (n) (o) under a service contract entered into by the department pursuant to s. 376.3075 and appropriated in each year 228 229 by the Legislature before prior to making or providing for other 230 disbursements from the fund. Nothing in This subsection does not

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231 shall authorize the use of the Inland Protection Trust fund for 232 cleanup of contamination caused primarily by a discharge of 233 solvents as defined in s. 206.9925(6), or polychlorinated 234 biphenyls when their presence causes them to be hazardous 235 wastes, except solvent contamination which is the result of 236 chemical or physical breakdown of petroleum products and is 237 otherwise eligible. Facilities used primarily for the storage of 238 motor or diesel fuels as defined in ss. 206.01 and 206.86 are 239 shall be presumed not to be excluded from eligibility pursuant 240 to this section.

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(5) SITE SELECTION AND CLEANUP CRITERIA.-

(a) The department shall adopt rules to establish
priorities based upon a scoring system for state-conducted
cleanup at petroleum contamination sites based upon factors that
include, but need not be limited to:

The degree to which <u>the public</u> human health, safety, or
 welfare may be affected by exposure to the contamination;

248 2. The size of the population or area affected by the 249 contamination;

3. The present and future uses of the affected aquifer or surface waters, with particular consideration as to the probability that the contamination is substantially affecting, or will migrate to and substantially affect, a known public or private source of potable water; and

4. The effect of the contamination on water resources andthe environment.

258 Moneys in the fund shall then be obligated for activities 259 described in paragraphs (4)(a)-(e) at individual sites pursuant

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260 to in accordance with such established criteria. However, 261 nothing in this paragraph does not shall be construed to 262 restrict the department from modifying the priority status of a 263 rehabilitation site where conditions warrant, taking into consideration the actual distance between the contamination site 264 265 and groundwater or surface water receptors or other factors that 266 affect the risk of exposure to petroleum products' chemicals of 267 concern. The department may use the effective date of a 268 department final order granting eligibility pursuant to 269 subsections (10) (9) and (13) and ss. 376.305(6) and 376.3072 to 270 establish a prioritization system within a particular priority 271 scoring range.

272 (b) It is the intent of the Legislature to protect the 273 health of all people under actual circumstances of exposure. The 274 secretary shall establish criteria by rule for the purpose of 275 determining, on a site-specific basis, the rehabilitation 276 program tasks that comprise a site rehabilitation program and 277 the level at which a rehabilitation program task and a site 278 rehabilitation program are may be deemed completed. In 279 establishing the rule, the department shall incorporate, to the 280 maximum extent feasible, risk-based corrective action principles 281 to achieve protection of water resources, human health and 282 safety and the environment, and the public health, safety, and 283 welfare in a cost-effective manner as provided in this 284 subsection. Criteria for determining what constitutes a 285 rehabilitation program task or completion of site rehabilitation 286 program tasks and site rehabilitation programs shall be based 287 upon the factors set forth in paragraph (a) and the following 288 additional factors:

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289 1. The current exposure and potential risk of exposure to 290 humans and the environment including multiple pathways of 291 exposure.

292 2. The appropriate point of compliance with cleanup target 293 levels for petroleum products' chemicals of concern. The point 294 of compliance shall be at the source of the petroleum 295 contamination. However, the department may is authorized to 296 temporarily move the point of compliance to the boundary of the 297 property, or to the edge of the plume when the plume is within 298 the property boundary, while cleanup, including cleanup through natural attenuation processes in conjunction with appropriate 299 300 monitoring, is proceeding. The department may also is authorized, pursuant to criteria provided for in this paragraph, 301 302 to temporarily extend the point of compliance beyond the property boundary with appropriate monitoring, if such extension 303 304 is needed to facilitate natural attenuation or to address the 305 current conditions of the plume and if water resources, provided human health, public safety, and the environment, and the public 306 307 health, safety, and welfare are adequately protected. Temporary 308 extension of the point of compliance beyond the property 309 boundary, as provided in this subparagraph, must shall include 310 notice to local governments and owners of any property into which the point of compliance is allowed to extend. 311

3. The appropriate site-specific cleanup goal. The site-3. The appropriate site-specific cleanup goal. The site-3. specific cleanup goal shall be that all petroleum contamination 3. sites ultimately achieve the applicable cleanup target levels 3. provided in this paragraph. However, the department <u>may</u> is 3. authorized to allow concentrations of the petroleum products' 3. chemicals of concern to temporarily exceed the applicable

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318 cleanup target levels while cleanup, including cleanup through 319 natural attenuation processes in conjunction with appropriate 320 monitoring, is proceeding, <u>if water resources provided human</u> 321 <u>health, public safety</u>, and the environment, and the public 322 <u>health, welfare, and safety</u> are adequately protected.

323 4. The appropriateness of using institutional or 324 engineering controls. Site rehabilitation programs may include 325 the use of institutional or engineering controls to eliminate 326 the potential exposure to petroleum products' chemicals of 327 concern to humans or the environment. Use of such controls must 328 have prior department approval be preapproved by the department, 329 and may institutional controls shall not be acquired with moneys funds from the Inland Protection Trust fund. When institutional 330 331 or engineering controls are implemented to control exposure, the removal of such controls must have prior department approval and 332 333 must be accompanied immediately by the resumption of active 334 cleanup_{τ} or other approved controls_{τ} unless cleanup target 335 levels pursuant to this paragraph have been achieved.

5. The additive effects of the petroleum products' chemicals of concern. The synergistic effects of petroleum products' chemicals of concern <u>must</u> shall also be considered when the scientific data becomes available.

6. Individual site characteristics <u>that must</u> which shall include, but not be limited to, the current and projected use of the affected groundwater in the vicinity of the site, current and projected land uses of the area affected by the contamination, the exposed population, the degree and extent of contamination, the rate of contaminant migration, the apparent or potential rate of contaminant degradation through natural

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347 attenuation processes, the location of the plume, and the 348 potential for further migration in relation to site property 349 boundaries.

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7. Applicable state water quality standards.

351 a. Cleanup target levels for petroleum products' chemicals 352 of concern found in groundwater shall be the applicable state 353 water quality standards. Where such standards do not exist, the 354 cleanup target levels for groundwater shall be based on the 355 minimum criteria specified in department rule. The department 356 shall consider the following, as appropriate, in establishing 357 the applicable minimum criteria: calculations using a lifetime 358 cancer risk level of 1.0E-6; a hazard index of 1 or less; the 359 best achievable detection limit; the naturally occurring 360 background concentration; or nuisance, organoleptic, and 361 aesthetic considerations.

b. Where surface waters are exposed to petroleum contaminated groundwater, the cleanup target levels for the petroleum products' chemicals of concern shall be based on the surface water standards as established by department rule. The point of measuring compliance with the surface water standards shall be in the groundwater immediately adjacent to the surface water body.

369 8. Whether deviation from state water quality standards or 370 from established criteria is appropriate. The department may 371 issue a "No Further Action Order" based upon the degree to which 372 the desired cleanup target level is achievable and can be 373 reasonably and cost-effectively implemented within available 374 technologies or engineering and institutional control 375 strategies. Where a state water quality standard is applicable,

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376 a deviation may not result in the application of cleanup target 377 levels more stringent than the said standard. In determining 378 whether it is appropriate to establish alternate cleanup target 379 levels at a site, the department may consider the effectiveness 380 of source removal that has been completed at the site and the 381 practical likelihood of: the use of low yield or poor quality 382 groundwater; the use of groundwater near marine surface water 383 bodies; the current and projected use of the affected 384 groundwater in the vicinity of the site; or the use of 385 groundwater in the immediate vicinity of the storage tank area, 386 where it has been demonstrated that the groundwater 387 contamination is not migrating away from such localized source, 388 if water resources; provided human health, public safety, and 389 the environment, and the public health, safety, and welfare are 390 adequately protected.

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9. Appropriate cleanup target levels for soils.

a. In establishing soil cleanup target levels for human
exposure to petroleum products' chemicals of concern found in
soils from the land surface to 2 feet below land surface, the
department shall consider the following, as appropriate:
calculations using a lifetime cancer risk level of 1.0E-6; a
hazard index of 1 or less; the best achievable detection limit;
or the naturally occurring background concentration.

b. Leachability-based soil target levels shall be based on protection of the groundwater cleanup target levels or the alternate cleanup target levels for groundwater established pursuant to this paragraph, as appropriate. Source removal and other cost-effective alternatives that are technologically feasible shall be considered in achieving the leachability soil

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405 target levels established by the department. The leachability 406 goals <u>do not apply</u> shall not be applicable if the department 407 determines, based upon individual site characteristics, that 408 petroleum products' chemicals of concern will not leach into the 409 groundwater at levels which pose a threat to <u>water resources</u>, 410 <u>human health and safety or</u> the environment, <u>or the public</u> 411 health, safety, or welfare.

However, nothing in This paragraph <u>does not</u> shall be construed to restrict the department from temporarily postponing completion of any site rehabilitation program for which funds are being expended whenever such postponement is <u>deemed</u> necessary in order to make funds available for rehabilitation of a contamination site with a higher priority status.

(c) The department shall require source removal, if
warranted and cost-effective, at each site eligible for
restoration funding from the Inland Protection Trust fund.

422 1. Funding for free product recovery may be provided in 423 advance of the order established by the priority ranking system 424 under paragraph (a) for site cleanup activities. However, a 425 separate prioritization for free product recovery shall be 426 established consistent with paragraph (a). No more than \$5 427 million shall be encumbered from the Inland Protection Trust 428 fund in any fiscal year for free product recovery conducted in 429 advance of the priority order under paragraph (a) established 430 for site cleanup activities.

431 2. Once free product removal and other source removal
432 identified in this paragraph are completed at a site, and
433 notwithstanding the order established by the priority ranking

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434 system under paragraph (a) for site cleanup activities, the 435 department may reevaluate the site to determine the degree of active cleanup needed to continue site rehabilitation. Further, 436 437 the department shall determine whether if the reevaluated site 438 qualifies for natural attenuation monitoring, long-term natural 439 attenuation monitoring, or no further action. If additional site 440 rehabilitation is necessary to reach no further action status, 441 the site rehabilitation shall be conducted in the order 442 established by the priority ranking system under paragraph (a). 443 The department shall use utilize natural attenuation monitoring 444 strategies and, when cost-effective, transition sites eligible 445 for restoration funding assistance to long-term natural 446 attenuation monitoring where the plume is shrinking or stable 447 and confined to the source property boundaries and the petroleum products' chemicals of concern meet the natural attenuation 448 449 default concentrations, as defined by department rule. If the 450 plume migrates beyond the source property boundaries, natural 451 attenuation monitoring may be conducted pursuant to in 452 accordance with department rule, or if the site no longer 453 qualifies for natural attenuation monitoring, active remediation 454 may be resumed. For long-term natural attenuation monitoring, if 455 the petroleum products' chemicals of concern increase or are not 456 significantly reduced after 42 months of monitoring, or if the 457 plume migrates beyond the property boundaries, active 458 remediation shall be resumed as necessary. For sites undergoing 459 active remediation, the department shall evaluate template the 460 cost of natural attenuation monitoring pursuant to s. 376.30711 to ensure that site mobilizations are performed in a cost-461 462 effective manner. Sites that are not eligible for state

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463 restoration funding may transition to long-term natural 464 attenuation monitoring using the criteria in this subparagraph. 465 Nothing in This subparagraph does not preclude precludes a site 466 from pursuing a "No Further Action" order with conditions.

467 3. The department shall evaluate whether higher natural 468 attenuation default concentrations for natural attenuation 469 monitoring or long-term natural attenuation monitoring are costeffective and would adequately protect water resources, public 470 471 health and the environment, and the public health, safety, and 472 welfare. The department shall also evaluate site-specific 473 characteristics that would allow for higher natural attenuation 474 or long-term natural attenuation concentration levels.

475 4. A local government may not deny a building permit based 476 solely on the presence of petroleum contamination for any 477 construction, repairs, or renovations performed in conjunction with tank upgrade activities to an existing retail fuel facility 478 479 if the facility was fully operational before the building permit 480 was requested and if the construction, repair, or renovation is 481 performed by a licensed contractor. All building permits and any 482 construction, repairs, or renovations performed in conjunction 483 with such permits must comply with the applicable provisions of 484 chapters 489 and 553.

(6) CONTRACTING AND CONTRACTOR SELECTION REQUIREMENTS.-

(a) Site rehabilitation work on sites that are eligible for state-funded cleanup from the fund pursuant to this section and ss. 376.305(6), 376.3072, and 376.3073 may be funded only 489 pursuant to this section. A facility operator shall abate the 490 source of discharge for a new release that occurred after March 491 29, 1995. If free product is present, the operator shall notify

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492	the department, and the department may direct the removal of the
493	free product. The department shall grant approval to continue
494	site rehabilitation pursuant to this section.
495	(b) When contracting for site rehabilitation activities
496	performed under the Petroleum Restoration Program, the
497	department shall comply with competitive procurement
498	requirements provided in chapter 287 or rules adopted under this
499	<u>section or s. 287.0595.</u>
500	(c) Each contractor performing site assessment and
501	remediation activities for state-funded sites under this section
502	shall certify to the department that the contractor meets all
503	certification and license requirements imposed by law. Each
504	contractor shall certify to the department that the contractor
505	meets the following minimum qualifications:
506	1. Complies with applicable Occupational Safety and Health
507	Administration regulations.
508	2. Maintains workers' compensation insurance for employees
509	as required by the Florida Workers' Compensation Law.
510	3. Maintains comprehensive general liability and
511	comprehensive automobile liability insurance with minimum limits
512	of at least \$1 million per occurrence and \$1 million annual
513	aggregate to pay claims for damage for personal injury,
514	including accidental death, as well as claims for property
515	damage that may arise from performance of work under the
516	program, which insurance designates the state as an additional
517	insured party.
518	4. Maintains professional liability insurance of at least
519	\$1 million per occurrence and \$1 million annual aggregate.
520	5. Has the capacity to perform or directly supervise the
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521 <u>majority of the rehabilitation work at a site pursuant to s.</u> 522 489.113(9).

523 (d) The department rules implementing this section must 524 specify that only qualified vendors may submit responses on a 525 competitive solicitation. The department rules must also include 526 procedures for the rejection of vendors not meeting the minimum 527 qualifications on the opening of a competitive solicitation and 528 requirements for a vendor to maintain its qualifications in 529 order to enter contracts or perform rehabilitation work.

530 (e) A contractor that performs services pursuant to this 531 subsection may file invoices for payment with the department for 532 the services described in the approved contract. The invoices 533 for payment must be submitted to the department on forms 534 provided by the department, together with evidence documenting 535 that activities were conducted or completed pursuant to the 536 approved contract. If there are sufficient unencumbered funds 537 available in the fund which have been appropriated for 538 expenditure by the Legislature and if all of the terms of the 539 approved contract have been met, invoices for payment must be 540 paid pursuant to s. 215.422. After a contractor has submitted 541 its invoices to the department, and before payment is made, the 542 contractor may assign its right to payment to another person 543 without recourse of the assignee or assignor to the state. In 544 such cases, the assignee must be paid pursuant to s. 215.422. 545 Prior notice of the assignment and assignment information must 546 be made to the department and must be signed and notarized by 547 the assigning party. 548 (f) The contractor shall submit an invoice to the

549 department within 30 days after the date of the department's

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550	written acceptance of each interim deliverable or written
551 552	approval of the final deliverable specified in the approved contract.
553	(g) The department shall make payments based on the terms
554	of an approved contract for site rehabilitation work. The
555	department may, based on its experience and the past performance
556	and concerns regarding a contractor, retain up to 25 percent of
557	the contracted amount or use performance bonds to ensure
558	performance. The amount of retainage and the amount of
559	performance bonds, as well as the terms and conditions for such,
560	must be included in the approved contract.
561	(h) The contractor or the person to which the contractor
562	has assigned its right to payment pursuant to paragraph (e)
563	shall make prompt payment to subcontractors and suppliers for
564	their costs associated with an approved contract pursuant to s.
565	287.0585(1).
566	(i) The exemption under s. 287.0585(2) does not apply to
567	payments associated with an approved contract.
568	(j) The department may withhold payment if the validity or
569	accuracy of a contractor's invoices or supporting documents is
570	in question.
571	(k) This section does not authorize payment to a person for
572	costs of contaminated soil treatment or disposal that does not
573	meet the applicable rules of this state for such treatment or
574	disposal, including all general permitting, state air emission
575	standards, monitoring, sampling, and reporting rules more
576	specifically described by department rules.
577	(1) The department shall terminate or suspend a
578	contractor's eligibility for participation in the program if the

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579 contractor fails to perform its contractual duties for site 580 rehabilitation program tasks.

581 (m) A site owner or operator, or his or her designee, may not receive any remuneration, in cash or in kind, directly or 583 indirectly, from a rehabilitation contractor performing site 584 cleanup activities pursuant to this section.

585 (7) (6) FUNDING.-The Inland Protection Trust Fund shall be 586 funded as follows:

587 (a) All excise taxes levied, collected, and credited to the 588 fund in accordance with the provisions of ss. 206.9935(3) and 589 206.9945(1)(c).

590 (b) All penalties, judgments, recoveries, reimbursements, 591 and other fees and charges credited to the fund pursuant to in 592 accordance with the provisions of subsection (3).

593 (8) (7) DEPARTMENTAL DUTY TO SEEK RECOVERY AND 594 REIMBURSEMENT.-

595 (a) Except as provided in subsection (10) (9) and as 596 otherwise provided by law, the department shall recover to the 597 use of the fund from a person or persons at any time causing or 598 having caused the discharge or from the Federal Government, 599 jointly and severally, all sums owed or expended from the fund, pursuant to s. 376.308, except that the department may decline 600 601 to pursue such recovery if it finds the amount involved too 602 small or the likelihood of recovery too uncertain. Sums 603 recovered as a result of damage due to a discharge related to 604 the storage of petroleum or petroleum products or other similar 605 disaster shall be apportioned between the fund and the General 606 Revenue Fund so as to repay the full costs to the General 607 Revenue Fund of any sums disbursed therefrom as a result of such

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608 disaster. <u>A</u> Any request for reimbursement to the fund for such 609 costs, if not paid within 30 days <u>after</u> \rightarrow f demand, shall be 610 turned over to the department for collection.

(b) Except as provided in subsection (10) (9) and as 611 612 otherwise provided by law, it is the duty of the department in 613 administering the fund diligently to pursue the reimbursement to 614 the fund of any sum expended from the fund for cleanup and 615 abatement pursuant to in accordance with the provisions of this 616 section or s. 376.3073, unless the department finds the amount 617 involved too small or the likelihood of recovery too uncertain. 618 For the purposes of s. 95.11, the limitation period within which 619 to institute an action to recover such sums shall begin commence 620 on the last date on which any such sums were expended, and not 621 the date on which that the discharge occurred. The department's 622 claim for recovery of payments or overpayments from the fund 623 must be based on the law in existence at the time of the payment 624 or overpayment.

625 (c) If the department initiates an enforcement action to 626 clean up a contaminated site and determines that the responsible 627 party cannot is financially unable to undertake complete 628 restoration of the contaminated site, that the current property 629 owner was not responsible for the discharge when the contamination first occurred, or that the state's interest can 630 631 best be served by conducting cleanup, the department may enter 632 into an agreement with the responsible party or property owner whereby the department agrees to conduct site rehabilitation and 633 634 the responsible party or property owner agrees to pay for the portion of the cleanup costs that are within such party's or 635 636 owner's financial capabilities as determined by the department,

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taking into consideration the party's <u>or owner's</u> net worth and
the economic impact on the party <u>or owner</u>.

(9) (8) INVESTMENTS; INTEREST.-Moneys in the fund which are 639 640 not needed currently to meet the obligations of the department 641 in the exercise of its responsibilities under this section and 642 s. 376.3073 shall be deposited with the Chief Financial Officer 643 to the credit of the fund and may be invested in such manner as 644 is provided for by law statute. The interest received on such 645 investment shall be credited to the fund. Any provisions of law 646 to the contrary notwithstanding, such interest may be freely 647 transferred between the this trust fund and the Water Quality 648 Assurance Trust Fund, in the discretion of the department.

649 <u>(10)</u> (9) EARLY DETECTION INCENTIVE PROGRAM.—To encourage 650 early detection, reporting, and cleanup of contamination from 651 leaking petroleum storage systems, the department shall, within 652 the guidelines established in this subsection, conduct an 653 incentive program <u>that provides</u> which shall provide for a 30-654 month grace period ending on December 31, 1988. Pursuant 655 thereto:

656 (a) The department shall establish reasonable requirements 657 for the written reporting of petroleum contamination incidents 658 and shall distribute forms to registrants under s. 376.303(1)(b) 659 and to other interested parties upon request to be used for such 660 purpose. Until such forms are available for distribution, the 661 department shall take reports of such incidents, however made, 662 but shall notify any person making such a report that a complete 663 written report of the incident will be required by the 664 department at a later time, the form for which will be provided 665 by the department.

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666 (b) When reporting forms become available for distribution, 667 all sites involving incidents of contamination from petroleum 668 storage systems initially reported to the department at any time 669 from midnight on June 30, 1986, to midnight on December 31, 670 1988, shall be qualified sites if, provided that such a complete 671 written report is filed with respect thereto within a reasonable 672 time. Subject to the delays which may occur as a result of the 673 prioritization of sites under paragraph (5)(a) for any gualified 674 site, costs for activities described in paragraphs (4)(a)-(e)675 shall be absorbed at the expense of the fund, without recourse 676 to reimbursement or recovery, with the following exceptions:

677 1. The provisions of This subsection <u>does</u> shall not apply
678 to <u>a</u> any site where the department has been denied site access
679 to implement the provisions of this section.

680 2. The provisions of This subsection does shall not be
681 construed to authorize or require reimbursement from the fund
682 for costs expended before prior to the beginning of the grace
683 period, except as provided in subsection (12).

684 3.a. Upon discovery by the department that the owner or 685 operator of a petroleum storage system has been grossly 686 negligent in the maintenance of such petroleum storage system; 687 has, with willful intent to conceal the existence of a serious 688 discharge, falsified inventory or reconciliation records 689 maintained with respect to the site at which such system is 690 located; or has intentionally damaged such petroleum storage 691 system, the site at which such system is located shall be 692 ineligible for participation in the incentive program and the 693 owner shall be liable for all costs due to discharges from 694 petroleum storage systems at that site, any other provisions of



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695 chapter 86-159, Laws of Florida, to the contrary 696 notwithstanding. For the purposes of this paragraph, willful 697 failure to maintain inventory and reconciliation records, 698 willful failure to make monthly monitoring system checks where 699 such systems are in place, and failure to meet monitoring and 700 retrofitting requirements within the schedules established under 701 chapter 62-761, Florida Administrative Code, or violation of 702 similar rules adopted by the department under this chapter, 703 constitutes shall be construed to be gross negligence in the 704 maintenance of a petroleum storage system.

b. The department shall redetermine the eligibility of petroleum storage systems for which a timely <u>Early Detection</u> <u>Incentive Program</u> EDI application was filed, but which were deemed ineligible by the department, under the following conditions:

(I) The owner or operator, on or before March 31, 1991, shall submit, in writing, notification that the storage system is now in compliance with department rules adopted pursuant to s. 376.303, and which requests the department to reevaluate the storage system eligibility; and

(II) The department verifies the storage system compliancebased on a compliance inspection.

718 Provided, however, that A site may be determined eligible by the 719 department for good cause shown, including, but not limited to, 720 demonstration by the owner or operator that to achieve 721 compliance would cause an increase in the potential for the 722 spread of the contamination.

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c. Redetermination of eligibility pursuant to sub-

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724 subparagraph b. shall not be available to:

725 (I) Petroleum storage systems owned or operated by the726 Federal Government.

(II) Facilities that denied site access to the department.
(III) Facilities where a discharge was intentionally
concealed.

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(IV) Facilities that were denied eligibility due to:

(A) Absence of contamination, unless any such facility
subsequently establishes that contamination did exist at that
facility on or before December 31, 1988.

(B) Contamination from substances that were not petroleumor a petroleum product.

736 (C) Contamination that was not from a petroleum storage 737 system.

d. EDI Applicants who demonstrate compliance for a site
pursuant to sub-subparagraph b. are eligible for the Early
Detection Incentive Program and site rehabilitation funding
pursuant to <u>subsections</u> <u>subsection</u> (5) and <u>(6)</u> <u>s. 376.30711</u>.

743 If, in order to avoid prolonged delay, the department in its 744 discretion deems it necessary to expend sums from the fund to 745 cover ineligible sites or costs as set forth in this paragraph, 746 the department may do so and seek recovery and reimbursement 747 therefor in the same manner and pursuant to in accordance with 748 the same procedures as are established for recovery and 749 reimbursement of sums otherwise owed to or expended from the 750 fund.

751 (c) <u>A</u> No report of a discharge made to the department by <u>a</u> 752 any person pursuant to in accordance with this subsection τ or

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753 any rules adopted promulgated pursuant to this subsection may 754 not hereto, shall be used directly as evidence of liability for 755 such discharge in any civil or criminal trial arising out of the 756 discharge.

(d) The provisions of This subsection does shall not apply
to petroleum storage systems owned or operated by the Federal
Government.

760 (11)(10) VIOLATIONS; PENALTY.—<u>A</u> It is unlawful for any 761 person may not to:

(a) Falsify inventory or reconciliation records maintained
in compliance with chapters 62-761 and 62-762, Florida
Administrative Code, with willful intent to conceal the
existence of a serious leak; or

(b) Intentionally damage a petroleum storage system.

768 <u>A</u> Any person convicted of such a violation <u>commits</u> shall be 769 guilty of a felony of the third degree, punishable as provided 770 in s. 775.082, s. 775.083, or s. 775.084.

(12)(11) SITE CLEANUP.-

(a) Voluntary cleanup.-This section does not prohibit a
person from conducting site rehabilitation either through his or
her own personnel or through responsible response action
contractors or subcontractors when such person is not seeking
site rehabilitation funding from the fund. Such voluntary
cleanups must meet all applicable environmental standards.

(b) Low-scored site initiative.—Notwithstanding subsections (5) and (6) s. 376.30711, a any site with a priority ranking score of 29 points or less may voluntarily participate in the low-scored site initiative regardless of τ whether or not the

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782 site is eligible for state restoration funding.

783 1. To participate in the low-scored site initiative, the 784 responsible party or property owner must affirmatively 785 demonstrate that the following conditions are met:

a. Upon reassessment pursuant to department rule, the site
 retains a priority ranking score of 29 points or less.

b. No Excessively contaminated soil, as defined by department rule, <u>does not exist</u> exists onsite as a result of a release of petroleum products.

c. A minimum of 6 months of groundwater monitoring indicates that the plume is shrinking or stable.

d. The release of petroleum products at the site does not
adversely affect adjacent surface waters, including their
effects on human health and the environment.

e. The area of groundwater containing the petroleum
products' chemicals of concern is less than one-quarter acre and
is confined to the source property boundaries of the real
property on which the discharge originated.

f. Soils onsite that are subject to human exposure found between land surface and 2 feet below land surface meet the soil cleanup target levels established by department rule or human exposure is limited by appropriate institutional or engineering controls.

2. Upon affirmative demonstration of the conditions under subparagraph 1., the department shall issue a determination of "No Further Action." Such determination acknowledges that minimal contamination exists onsite and that such contamination is not a threat to <u>water resources</u>, <u>human health or</u> the environment, or the public health, safety, or welfare. If no

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811 contamination is detected, the department may issue a site 812 rehabilitation completion order.

813 3. Sites that are eligible for state restoration funding 814 may receive payment of preapproved costs for the low-scored site 815 initiative as follows:

816 a. A responsible party or property owner may submit an 817 assessment plan designed to affirmatively demonstrate that the 818 site meets the conditions under subparagraph 1. Notwithstanding 819 the priority ranking score of the site, the department may 820 approve preapprove the cost of the assessment pursuant to s. 821 376.30711, including 6 months of groundwater monitoring, not to 822 exceed \$30,000 for each site. The department may not pay the 823 costs associated with the establishment of institutional or 824 engineering controls.

b. The assessment work shall be completed no later than 6months after the department issues its approval.

c. No more than \$10 million for the low-scored site
initiative may be encumbered from the Inland Protection Trust
fund in any fiscal year. Funds shall be made available on a
first-come, first-served basis and shall be limited to 10 sites
in each fiscal year for each responsible party or property
owner.

d. Program deductibles, copayments, and the limited
contamination assessment report requirements under paragraph
(13) (c) do not apply to expenditures under this paragraph.

836 (12) REIMBURSEMENT FOR CLEANUP EXPENSES.—Except as provided 837 in s. 2(3), chapter 95-2, Laws of Florida, this subsection shall 838 not apply to any site rehabilitation program task initiated 839 after March 29, 1995. Effective August 1, 1996, no further site

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840	rehabilitation work on sites eligible for state-funded cleanup
841	from the Inland Protection Trust Fund shall be eligible for
842	reimbursement pursuant to this subsection. The person
843	responsible for conducting site rehabilitation may seek
844	reimbursement for site rehabilitation program task work
845	conducted after March 28, 1995, in accordance with s. 2(2) and
846	(3), chapter 95-2, Laws of Florida, regardless of whether the
847	site rehabilitation program task is completed. A site
848	rehabilitation program task shall be considered to be initiated
849	when actual onsite work or engineering design, pursuant to
850	chapter 62-770, Florida Administrative Code, which is integral
851	to performing a site rehabilitation program task has begun and
852	shall not include contract negotiation and execution, site
853	research, or project planning. All reimbursement applications
854	pursuant to this subsection must be submitted to the department
855	by January 3, 1997. The department shall not accept any
856	applications for reimbursement or pay any claims on applications
857	for reimbursement received after that date; provided, however if
858	an application filed on or prior to January 3, 1997, was
859	returned by the department on the grounds of untimely filing, it
860	shall be refiled within 30 days after the effective date of this
861	act in order to be processed.
862	(a) Legislative findings.—The Legislature finds and

662 (a) Legislative lindings.-ine Legislature linds and 663 declares that rehabilitation of contamination sites should be 664 conducted in a manner and to a level of completion which will 865 protect the public health, safety, and welfare and will minimize 866 damage to the environment.

(b) Conditions.-

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1. The owner, operator, or his or her designee of a site

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869 which is eligible for restoration funding assistance in the EDI, 870 PLRIP, or ATRP programs shall be reimbursed from the Inland 871 Protection Trust Fund of allowable costs at reasonable rates 872 incurred on or after January 1, 1985, for completed program 873 tasks as identified in the department rule promulgated pursuant 874 to paragraph (5) (b), or uncompleted program tasks pursuant to chapter 95-2, Laws of Florida, subject to the conditions in this 875 876 section. It is unlawful for a site owner or operator, or his or 877 her designee, to receive any remuneration, in cash or in kind, 878 directly or indirectly from the rehabilitation contractor.

879 2. Nothing in this subsection shall be construed to authorize reimbursement to any person for costs of contaminated soil treatment or disposal that does not meet the applicable rules of this state for such treatment or disposal, including all general permitting, state air emission standards, monitoring, sampling, and reporting rules more specifically described in department rules.

886 (c) Legislative intent.-Due to the value of the potable 887 water of this state, it is the intent of the Legislature that 888 the department initiate and facilitate as many cleanups as 889 possible utilizing the resources of the state, local 890 governments, and the private sector, recognizing that source 891 removal, wherever it is technologically feasible and cost-892 effective, shall be considered the primary initial response to 893 protect public health, safety, and the environment.

894 (d) Amount of reimbursement.—The department shall reimburse 895 actual and reasonable costs for site rehabilitation. The 896 department shall not reimburse interest on the amount of 897 reimbursable costs for any reimbursement application. However,

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898 nothing herein shall affect the department's authority to pay 899 interest authorized under prior law.

900 (e) Records.—The person responsible for conducting site 901 rehabilitation, or his or her agent, shall keep and preserve 902 suitable records as follows:

903 1. Hydrological and other site investigations and 904 assessments; site rehabilitation plans; contracts and contract 905 negotiations; and accounts, invoices, sales tickets, or other 906 payment records from purchases, sales, leases, or other 907 transactions involving costs actually incurred related to site 908 rehabilitation. Such records shall be made available upon request to agents and employees of the department during regular 909 910 business hours and at other times upon written request of the 911 department.

912 2. In addition, the department may from time to time 913 request submission of such site-specific information as it may 914 require, unless a waiver or variance from such department 915 request is granted pursuant to paragraph (k).

916 3. All records of costs actually incurred for cleanup shall 917 be certified by affidavit to the department as being true and 918 correct.

919 (f) Application for reimbursement. Any eligible person who 920 performs a site rehabilitation program or performs site 921 rehabilitation program tasks such as preparation of site 922 rehabilitation plans or assessments; product recovery; cleanup 923 of groundwater or inland surface water; soil treatment or 924 removal; or any other tasks identified by department rule 925 developed pursuant to subsection (5), may apply for 926 reimbursement. Such applications for reimbursement must be

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927 submitted to the department on forms provided by the department, 928 together with evidence documenting that site rehabilitation 929 program tasks were conducted or completed in accordance with 930 department rule developed pursuant to subsection (5), and other 931 such records or information as the department requires. The 932 reimbursement application and supporting documentation shall be 933 examined by a certified public accountant in accordance with 934 standards established by the American Institute of Certified 935 Public Accountants. A copy of the accountant's report shall be 936 submitted with the reimbursement application. Applications for 937 reimbursement shall not be approved for site rehabilitation 938 program tasks which have not been completed, except for the task 939 of remedial action and except for uncompleted program tasks 940 pursuant to chapter 95-2, Laws of Florida, and this subsection. 941 Applications for remedial action may be submitted semiannually 942 at the discretion of the person responsible for cleanup. After 943 an applicant has filed an application with the department and 944 before payment is made, the applicant may assign the right to 945 payment to any other person, without recourse of the assignee or 946 assignor to the state, without affecting the order in which 947 payment is made. Information necessary to process the 948 application shall be requested from and provided by the 949 assigning applicant. Proper notice of the assignment and 950 assignment information shall be made to the department which 951 notice shall be signed and notarized by the assigning applicant. 952 (g) Review.-953 1. Provided there are sufficient unencumbered funds 954 available in the Inland Protection Trust Fund, or to the extent

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proceeds of debt obligations are available for the payment of

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956 existing reimbursement obligations pursuant to s. 376.3075, the 957 department shall have 60 days to determine if the applicant has 958 provided sufficient information for processing the application 959 and shall request submission of any additional information that 960 the department may require within such 60-day period. If the 961 applicant believes any request for additional information is not 962 authorized, the applicant may request a hearing pursuant to ss. 963 120.569 and 120.57. Once the department requests additional 964 information, the department may request only that information needed to clarify such additional information or to answer new 965 966 questions raised by or directly related to such additional 967 information.

968 2. The department shall deny or approve the application for 969 reimbursement within 90 days after receipt of the last item of 970 timely requested additional material, or, if no additional 971 material is requested, within 90 days of the close of the 60-day 972 period described in subparagraph 1., unless the total review 973 period is otherwise extended by written mutual agreement of the 974 applicant and the department.

975 3. Final disposition of an application shall be provided to 976 the applicant in writing, accompanied by a written explanation 977 setting forth in detail the reason or reasons for the approval 978 or denial. If the department fails to make a determination on an 979 application within the time provided in subparagraph 2., or 980 denies an application, or if a dispute otherwise arises with 981 regard to reimbursement, the applicant may request a hearing 982 pursuant to ss. 120.569 and 120.57.

983 (h) Reimbursement.—Upon approval of an application for 984 reimbursement, reimbursement for reasonable expenditures of a

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985 site rehabilitation program or site rehabilitation program tasks 986 documented therein shall be made in the order in which the department receives completed applications. Effective January 1, 987 988 1997, all unpaid reimbursement applications are subject to 989 payment on the following terms: The department shall develop a 990 schedule of the anticipated dates of reimbursement of 991 applications submitted to the department pursuant to this 992 subsection. The schedule shall specify the projected date of 993 payment based on equal monthly payments and projected annual 994 revenue of \$100 million. Based on the schedule, the department shall notify all reimbursement applicants of the projected date 995 of payment of their applications. The department shall direct 996 997 the Inland Protection Financing Corporation to pay applicants 998 the present value of their applications as soon as practicable 999 after approval by the department, subject to the availability of 1000 funds within the Inland Protection Financing Corporation. The 1001 present value of an application shall be based on the date on 1002 which the department anticipates the Inland Protection Financing 1003 Corporation will settle the reimbursement application and the 1004 schedule's projected date of payment and shall use 3.5 percent as the annual discount rate. The determination of the amount of 1005 1006 the claim and the projected date of payment shall be subject to s. 120.57. 1007

1008 (i) Liberal construction.-With respect to site 1009 rehabilitation initiated prior to July 1, 1986, the provisions 1010 of this subsection shall be given such liberal construction by 1011 the department as will accomplish the purposes set forth in this 1012 subsection. With regard to the keeping of particular records or 1013 the giving of certain notice, the department may accept as

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PROPOSED COMMITTEE SUBSTITUTE

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i.	576-03677-14
1014	compliance action by a person which meets the intent of the
1015	requirements set forth in this subsection.
1016	(j) Reimbursement-review contractsThe department may
1017	contract with entities capable of processing or assisting in the
1018	review of reimbursement applications. Any purchase of such
1019	services shall not be subject to chapter 287.
1020	(k) Audits.
1021	1. The department is authorized to perform financial and
1022	technical audits in order to certify site restoration costs and
1023	ensure compliance with this chapter. The department shall seek
1024	recovery of any overpayments based on the findings of these
1025	audits. The department must commence any audit within 5 years
1026	after the date of reimbursement, except in cases where the
1027	department alleges specific facts indicating fraud.
1028	2. Upon determination by the department that any portion of
1029	costs which have been reimbursed are disallowed, the department
1030	shall give written notice to the applicant setting forth with
1031	specificity the allegations of fact which justify the
1032	department's proposed action and ordering repayment of
1033	disallowed costs within 60 days of notification of the
1034	applicant.
1035	3. In the event the applicant does not make payment to the
1036	department within 60 days of receipt of such notice, the
1037	department shall seek recovery in a court of competent
1038	jurisdiction to recover reimbursement overpayments made to the
1039	person responsible for conducting site rehabilitation, unless
1040	the department finds the amount involved too small or the
1041	likelihood of recovery too uncertain.
1042	4. In addition to the amount of any overpayment, the
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1043 applicant shall be liable to the department for interest of 1 1044 percent per month or the prime rate, whichever is less, on the 1045 amount of overpayment, from the date of overpayment by the 1046 department until the applicant satisfies the department's 1047 request for repayment pursuant to this paragraph. The 1048 calculation of interest shall be tolled during the pendency of 1049 any litigation. 1050 5. Financial and technical audits frequently are conducted 1051 under this section many years after the site rehabilitation 1052 activities were performed and the costs examined in the course 1053 of the audit were incurred by the person responsible for site rehabilitation. During the intervening span of years, the 1054 1055 department's rule requirements and its related quidance and 1056 other nonrule policy directives may have changed significantly. 1057 The Legislature finds that it may be appropriate for the 1058 department to provide relief to persons subject to such 1059 requirements in financial and technical audits conducted 1060 pursuant to this section. 1061 a. The department is authorized to grant variances and

waivers from the documentation requirements of subparagraph 1062 1063 (e)2. and from the requirements of rules applicable in technical 1064 and financial audits conducted under this section. Variances and 1065 waivers shall be granted when the person responsible for site 1066 rehabilitation demonstrates to the department that application 1067 of a financial or technical auditing requirement would create a 1068 substantial hardship or would violate principles of fairness. 1069 For purposes of this subsection, "substantial hardship" means a demonstrated economic, technological, legal, or other type of 1070 hardship to the person requesting the variance or waiver. For 1071

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1072	purposes of this subsection, "principles of fairness" are
1073	violated when the application of a requirement affects a
1074	particular person in a manner significantly different from the
1075	way it affects other similarly situated persons who are affected
1076	by the requirement or when the requirement is being applied
1077	retroactively without due notice to the affected parties.
1078	b. A person whose reimbursed costs are subject to a
1079	financial and technical audit under this section may file a
1080	written request to the department for grant of a variance or
1081	waiver. The request shall specify:
1082	(I) The requirement from which a variance or waiver is
1083	requested.
1084	(II) The type of action requested.
1085	(III) The specific facts which would justify a waiver or
1086	variance.
1087	(IV) The reason or reasons why the requested variance or
1088	waiver would serve the purposes of this section.
1089	c. Within 90 days after receipt of a written request for
1090	variance or waiver under this subsection, the department shall
1091	grant or deny the request. If the request is not granted or
1092	denied within 90 days of receipt, the request shall be deemed
1093	approved. An order granting or denying the request shall be in
1094	writing and shall contain a statement of the relevant facts and
1095	reasons supporting the department's action. The department's
1096	decision to grant or deny the petition shall be supported by
1097	competent substantial evidence and is subject to ss. 120.569 and
1098	120.57. Once adopted, model rules promulgated by the
1099	Administration Commission under s. 120.542 shall govern the
1100	processing of requests under this provision.
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1101 6. The Chief Financial Officer may audit the records of 1102 persons who receive or who have received payments pursuant to 1103 this chapter in order to verify site restoration costs, ensure 1104 compliance with this chapter, and verify the accuracy and 1105 completeness of audits performed by the department pursuant to 1106 this paragraph. The Chief Financial Officer may contract with 1107 entities or persons to perform audits pursuant to this subparagraph. The Chief Financial Officer shall commence any 1108 1109 audit within 1 year after the department's completion of an 1110 audit conducted pursuant to this paragraph, except in cases 1111 where the department or the Chief Financial Officer alleges 1112 specific facts indicating fraud.

(13) PETROLEUM CLEANUP PARTICIPATION PROGRAM.-To encourage 1113 1114 detection, reporting, and cleanup of contamination caused by discharges of petroleum or petroleum products, the department 1115 shall, within the guidelines established in this subsection, 1116 1117 implement a cost-sharing cleanup program to provide rehabilitation funding assistance for all property contaminated 1118 1119 by discharges of petroleum or petroleum products occurring before January 1, 1995, subject to a copayment provided for in a 1120 1121 Petroleum Cleanup Participation Program preapproved site rehabilitation agreement. Eligibility is shall be subject to an 1122 1123 annual appropriation from the Inland Protection Trust fund. 1124 Additionally, funding for eligible sites is shall be contingent 1125 upon annual appropriation in subsequent years. Such continued 1126 state funding is shall not be deemed an entitlement or a vested 1127 right under this subsection. Eligibility shall be determined in the program, shall be notwithstanding any other provision of 1128 1129 law, consent order, order, judgment, or ordinance to the

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1130 contrary.

(a)1. The department shall accept any discharge reporting form received <u>before</u> prior to January 1, 1995, as an application for this program, and the facility owner or operator need not reapply.

1135 2. Owners or operators of property contaminated by 1136 petroleum or petroleum products from a petroleum storage system may apply for such program by filing a written report of the 1137 1138 contamination incident, including evidence that such incident 1139 occurred before prior to January 1, 1995, with the department. 1140 Incidents of petroleum contamination discovered after December 1141 31, 1994, at sites which have not stored petroleum or petroleum 1142 products for consumption, use, or sale after such date shall be 1143 presumed to have occurred before prior to January 1, 1995. An 1144 operator's filed report shall be deemed an application of the 1145 owner for all purposes. Sites reported to the department after December 31, 1998, are shall not be eligible for the this 1146 1147 program.

(b) Subject to annual appropriation from the Inland 1148 1149 Protection Trust fund, sites meeting the criteria of this 1150 subsection are eligible for up to \$400,000 of site 1151 rehabilitation funding assistance in priority order pursuant to 1152 subsections subsection (5) and (6) s. 376.30711. Sites meeting the criteria of this subsection for which a site rehabilitation 1153 1154 completion order was issued before prior to June 1, 2008, do not qualify for the 2008 increase in site rehabilitation funding 1155 1156 assistance and are bound by the pre-June 1, 2008, limits. Sites meeting the criteria of this subsection for which a site 1157 1158 rehabilitation completion order was not issued before prior to

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1159 June 1, 2008, regardless of whether or not they have previously 1160 transitioned to nonstate-funded cleanup status, may continue 1161 state-funded cleanup pursuant to this section s. 376.30711 until 1162 a site rehabilitation completion order is issued or the 1163 increased site rehabilitation funding assistance limit is 1164 reached, whichever occurs first. The department may not pay At 1165 no time shall expenses incurred beyond outside the scope of an approved contract preapproved site rehabilitation program under 1166 s. 376.30711 be reimbursable. 1167

1168 (c) Upon notification by the department that rehabilitation 1169 funding assistance is available for the site pursuant to 1170 subsections subsection (5) and (6) s. 376.30711, the owner, 1171 operator, or person otherwise responsible for site 1172 rehabilitation shall provide the department with a limited 1173 contamination assessment report and shall enter into a Petroleum 1174 Cleanup Participation Program preapproved site rehabilitation agreement with the department and a contractor qualified under 1175 1176 s. 376.30711(2)(b). The agreement must shall provide for a 25-1177 percent copayment by the owner, operator, or person otherwise 1178 responsible for conducting site rehabilitation. The owner, 1179 operator, or person otherwise responsible for conducting site 1180 rehabilitation shall adequately demonstrate the ability to meet 1181 the copayment obligation. The limited contamination assessment 1182 report and the copayment costs may be reduced or eliminated if 1183 the owner and all operators responsible for restoration under s. 1184 376.308 demonstrate that they cannot are financially unable to 1185 comply with the copayment and limited contamination assessment 1186 report requirements. The department shall take into 1187 consideration the owner's and operator's net worth in making the

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1188 determination of financial ability. In the event the department 1189 and the owner, operator, or person otherwise responsible for 1190 site rehabilitation cannot are unable to complete negotiation of 1191 the cost-sharing agreement within 120 days after beginning 1192 commencing negotiations, the department shall terminate 1193 negotiations, and the site shall be deemed ineligible for state 1194 funding under this subsection and all liability protections 1195 provided for in this subsection shall be revoked.

(d) <u>A</u> No report of a discharge made to the department by <u>a</u> any person <u>pursuant to</u> in accordance with this subsection, or any rules adopted pursuant <u>to this subsection may not</u> hereto, shall be used directly as evidence of liability for such discharge in any civil or criminal trial arising out of the discharge.

(e) Nothing in This subsection does not shall be construed to preclude the department from pursuing penalties <u>under</u> in accordance with s. 403.141 for violations of any law or any rule, order, permit, registration, or certification adopted or issued by the department pursuant to its lawful authority.

1207 (f) Upon the filing of a discharge reporting form under 1208 paragraph (a), neither the department or nor any local 1209 government may not shall pursue any judicial or enforcement 1210 action to compel rehabilitation of the discharge. This paragraph 1211 does shall not prevent any such action with respect to 1212 discharges determined ineligible under this subsection or to 1213 sites for which rehabilitation funding assistance is available 1214 pursuant to subsections in accordance with subsection (5) and (6) s. 376.30711. 1215

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(g) The following are shall be excluded from participation

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in the program:

Sites at which the department has been denied reasonable
 site access to implement the provisions of this section.

2. Sites that were active facilities when owned or operated by the Federal Government.

3. Sites that are identified by the United States Environmental Protection Agency to be on, or which qualify for listing on, the National Priorities List under Superfund. This exception does not apply to those sites for which eligibility has been requested or granted as of the effective date of this act under the Early Detection Incentive Program established pursuant to s. 15, chapter 86-159, Laws of Florida.

4. <u>Sites for which The contamination is covered under the</u>
Early Detection Incentive Program, the Abandoned Tank
Restoration Program, or the Petroleum Liability and Restoration
Insurance Program, in which case site rehabilitation funding
assistance shall continue under the respective program.

1234 (14) LEGISLATIVE APPROVAL AND AUTHORIZATION.-Before Prior 1235 to the department enters entering into a service contract with 1236 the Inland Protection Financing Corporation which includes 1237 payments by the department to support any existing or planned 1238 note, bond, certificate of indebtedness, or other obligation or 1239 evidence of indebtedness of the corporation pursuant to s. 1240 376.3075, the Legislature, by law, must specifically authorize 1241 the department to enter into such a contract. The corporation 1242 may issue bonds in an amount not to exceed \$104 million, with a 1243 term up to 15 years, and annual payments not in excess of \$10.4 1244 million. The department may enter into a service contract in 1245 conjunction with the issuance of such bonds which provides for

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1246 annual payments for debt service payments or other amounts 1247 payable with respect to bonds, plus any administrative expenses 1248 of the corporation to finance the rehabilitation of petroleum 1249 contamination sites pursuant to ss. 376.30-376.317.

1250 Section 2. <u>Section 376.30711</u>, Florida Statutes, is 1251 <u>repealed</u>.

1252 Section 3. Section 376.30713, Florida Statutes, is amended 1253 to read:

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376.30713 Preapproved Advanced cleanup.-

1255 (1) In addition to the legislative findings provided in <u>s.</u> 1256 376.3071 s. 376.30711, the Legislature finds and declares:

(a) That the inability to conduct site rehabilitation in
advance of a site's priority ranking pursuant to s.
376.3071(5)(a) may substantially impede or prohibit property
transactions or the proper completion of public works projects.

(b) While the first priority of the state is to provide for protection of the water resources of the state, human health, and the environment, and the public health, safety, and welfare, the viability of commerce is of equal importance to the state.

(c) It is in the public interest and of substantial economic benefit to the state to provide an opportunity for site rehabilitation to be conducted on a limited basis at contaminated sites, in advance of the site's priority ranking, to facilitate property transactions or public works projects.

(d) It is appropriate for <u>a person who is persons</u> responsible for site rehabilitation to share the costs associated with managing and conducting preapproved advanced cleanup, to facilitate the opportunity for preapproved advanced cleanup, and to mitigate the additional costs that will be

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1275 incurred by the state in conducting site rehabilitation in 1276 advance of the site's priority ranking. Such cost sharing will 1277 result in more contaminated sites being cleaned up and greater 1278 environmental benefits to the state. The provisions of This section is shall only be available only for sites eligible for 1279 1280 restoration funding under EDI, ATRP, or PLRIP PLIRP. This 1281 section is available for discharges eligible for restoration 1282 funding under the petroleum cleanup participation program for 1283 the state's cost share of site rehabilitation. Applications must 1284 shall include a cost-sharing commitment for this section in 1285 addition to the 25-percent-copayment requirement of the 1286 petroleum cleanup participation program. This section is not 1287 available for any discharge under a petroleum cleanup 1288 participation program where the 25-percent-copayment requirement of the petroleum cleanup participation program has been reduced 1289 1290 or eliminated pursuant to s. 376.3071(13)(c).

1291 (2) The department may is authorized to approve an 1292 application for preapproved advanced cleanup at eligible sites, 1293 before prior to funding based on the site's priority ranking 1294 established pursuant to s. 376.3071(5)(a), pursuant to in 1295 accordance with the provisions of this section. Only the 1296 facility owner or operator or the person otherwise responsible 1297 for site rehabilitation qualifies Persons who qualify as an 1298 applicant under the provisions of this section shall only 1299 include the facility owner or operator or the person otherwise 1300 responsible for site rehabilitation.

(a) Preapproved Advanced cleanup applications may be
submitted between May 1 and June 30 and between November 1 and
December 31 of each fiscal year. Applications submitted between

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1304 May 1 and June 30 shall be for the fiscal year beginning July 1. 1305 An application must shall consist of:

1306 1. A commitment to pay no less than 25 percent or more of 1307 the total cleanup cost deemed recoverable under the provisions 1308 of this section along with proof of the ability to pay the cost 1309 share. An applicant proposing that the department enter into a 1310 performance-based contract for the cleanup of at least 20 sites 1311 may use the following as its cost share commitment: a commitment 1312 to pay; a demonstrated cost savings to the department; or any 1313 combination of the two. For applications relying on a 1314 demonstration of a cost savings, the applicant, in conjunction 1315 with its proposed agency term contractor, shall establish and 1316 provide in its application the percentage of cost savings, in 1317 the aggregate, that is being provided to the department for 1318 cleanup of the sites under its application compared to the cost 1319 of cleanup of those same sites using the current rates provided 1320 to the department by that proposed agency term contractor. The 1321 department shall determine if the cost savings demonstration is 1322 acceptable, and such determination is not subject to chapter 120.

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1324 2. A nonrefundable review fee of \$250 to cover the 1325 administrative costs associated with the department's review of 1326 the application.

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3. A limited contamination assessment report.

4. A proposed course of action.

1330 The limited contamination assessment report must shall be 1331 sufficient to support the proposed course of action and to 1332 estimate the cost of the proposed course of action. Any Costs

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1333 incurred related to conducting the limited contamination 1334 assessment report are not refundable from the Inland Protection 1335 Trust Fund. Site eligibility under this subsection, or any other 1336 provision of this section is, shall not constitute an 1337 entitlement to preapproved advanced cleanup or continued 1338 restoration funding. The applicant shall certify to the 1339 department that the applicant has the prerequisite authority to 1340 enter into an a preapproved advanced cleanup contract with the 1341 department. The This certification must shall be submitted with the application. 1342

1343 (b) The department shall rank the applications based on the 1344 percentage of cost-sharing commitment proposed by the applicant, 1345 with the highest ranking given to the applicant who that 1346 proposes the highest percentage of cost sharing. If the 1347 department receives applications that propose identical cost-1348 sharing commitments and that which exceed the funds available to 1349 commit to all such proposals during the preapproved advanced 1350 cleanup application period, the department shall proceed to 1351 rerank those applicants. Those applicants submitting identical 1352 cost-sharing proposals that which exceed funding availability 1353 must shall be so notified by the department and shall be offered 1354 the opportunity to raise their individual cost-share 1355 commitments, in a period of time specified in the notice. At the 1356 close of the period, the department shall proceed to rerank the 1357 applications pursuant to in accordance with this paragraph.

(3) (a) Based on the ranking established under paragraph (2) (b) and the funding limitations provided in subsection (4), the department shall <u>begin</u> commence negotiation with such applicants. If the department and the applicant agree on the

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1362 course of action, the department may enter into a contract with 1363 the applicant. The department <u>may</u> is authorized to negotiate the 1364 terms and conditions of the contract.

(b) Preapproved Advanced cleanup <u>must</u> shall be conducted
pursuant to s. 376.3071(5)(b) and (6) and rules adopted under
ss. 287.0595 and 376.3071 under the provisions of ss.
376.3071(5)(b) and 376.30711. If the terms of the preapproved
advanced cleanup contract are not fulfilled, the applicant
forfeits any right to future payment for any site rehabilitation
work conducted under the contract.

(c) The department's decision not to enter into <u>an</u> a preapproved advanced cleanup contract with the applicant <u>is</u> shall not be subject to the provisions of chapter 120. If the department <u>cannot</u> is not able to complete negotiation of the course of action and the terms of the contract within 60 days after <u>beginning</u> commencing negotiations, the department shall terminate negotiations with that applicant.

(4) The department may is authorized to enter into 1379 1380 contracts for a total of up to \$15 million of preapproved 1381 advanced cleanup work in each fiscal year. However, a facility 1382 or an applicant that bundles multiple sites as specified in 1383 subparagraph (2) (a) 1. may not be approved preapproved for more than \$5 million of cleanup activity in each fiscal year. For the 1384 1385 purposes of this section, the term "facility" includes shall 1386 include, but is not be limited to, multiple site facilities such 1387 as airports, port facilities, and terminal facilities even 1388 though such enterprises may be treated as separate facilities 1389 for other purposes under this chapter.

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(5) All funds collected by the department pursuant to this

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1391 section shall be deposited into the Inland Protection Trust Fund 1392 to be used as provided in this section.

Section 4. Subsections (4) and (30) of section 376.301,
Florida Statutes, are amended to read:

1395 376.301 Definitions of terms used in ss. 376.30-376.317, 1396 376.70, and 376.75.—When used in ss. 376.30-376.317, 376.70, and 1397 376.75, unless the context clearly requires otherwise, the term:

1398 (4) "Backlog" means reimbursement obligations incurred 1399 pursuant to s. 376.3071(12), prior to March 29, 1995, or 1400 authorized for reimbursement under the provisions of s. 1401 376.3071(12), pursuant to chapter 95-2, Laws of Florida. Claims 1402 within the backlog are subject to adjustment, where appropriate.

1403 (30) "Person responsible for conducting site 1404 rehabilitation" means the site owner, operator, or the person 1405 designated by the site owner or operator on the reimbursement 1406 application. Mortgage holders and trust holders may be eligible 1407 to participate in the reimbursement program pursuant to s. 1408 376.3071(12).

1409 Section 5. Subsection (5) of section 376.302, Florida 1410 Statutes, is amended to read:

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376.302 Prohibited acts; penalties.-

(5) Any person who commits fraud in representing <u>his or her</u> their qualifications <u>as a contractor</u> for reimbursement or in submitting a <u>payment invoice</u> reimbursement request pursuant to <u>s. 376.3071</u> s. 376.3071(12) commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 1417 775.084.

1418 Section 6. Subsection (6) of section 376.305, Florida 1419 Statutes, is amended to read:

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376.305 Removal of prohibited discharges.-

1421 (6) The Legislature created the Abandoned Tank Restoration 1422 Program in response to the need to provide financial assistance 1423 for cleanup of sites that have abandoned petroleum storage 1424 systems. For purposes of this subsection, the term "abandoned 1425 petroleum storage system" means a shall mean any petroleum 1426 storage system that has not stored petroleum products for 1427 consumption, use, or sale since March 1, 1990. The department 1428 shall establish the Abandoned Tank Restoration Program to 1429 facilitate the restoration of sites contaminated by abandoned 1430 petroleum storage systems.

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1420

(a) To be included in the program:

1432 1. An application must be submitted to the department by 1433 June 30, 1996, certifying that the system has not stored 1434 petroleum products for consumption, use, or sale at the facility 1435 since March 1, 1990.

1436 2. The owner or operator of the petroleum storage system 1437 when it was in service must have ceased conducting business 1438 involving consumption, use, or sale of petroleum products at 1439 that facility on or before March 1, 1990.

14403. The site is not otherwise eligible for the cleanup1441programs pursuant to s. 376.3071 or s. 376.3072.

(b) In order to be eligible for the program, petroleum storage systems from which a discharge occurred must be closed <u>pursuant to in accordance with</u> department rules <u>before prior to</u> an eligibility determination. However, if the department determines that the owner of the facility <u>cannot</u> is financially <u>unable to</u> comply with the department's petroleum storage system closure requirements and all other eligibility requirements are

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1449 met, the petroleum storage system closure requirements shall be 1450 waived. The department shall take into consideration the owner's 1451 net worth and the economic impact on the owner in making the 1452 determination of the owner's financial ability. The June 30, 1453 1996, application deadline shall be waived for owners who <u>cannot</u> 1454 are financially unable to comply.

(c) Sites accepted in the program <u>are</u> will be eligible for site rehabilitation funding as provided in <u>s. 376.3071</u> s. 376.3071(12) or <u>s. 376.30711</u>, as appropriate.

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(d) The following sites are excluded from eligibility:

1. Sites on property of the Federal Government;

1460 2. Sites contaminated by pollutants that are not petroleum 1461 products;

1462 3. Sites where the department has been denied site access;1463 or

1464 4. Sites which are owned by <u>a</u> any person who had knowledge
1465 of the polluting condition when title was acquired unless <u>the</u>
1466 that person acquired title to the site after issuance of a
1467 notice of site eligibility by the department.

(e) Participating sites are subject to a deductible asdetermined by rule, not to exceed \$10,000.

1471 The provisions of This subsection <u>does</u> do not relieve <u>a</u> any 1472 person who has acquired title <u>after</u> subsequent to July 1, 1992, 1473 from the duty to establish by a preponderance of the evidence 1474 that he or she undertook, at the time of acquisition, all 1475 appropriate inquiry into the previous ownership and use of the 1476 property consistent with good commercial or customary practice 1477 in an effort to minimize liability, as required by s.

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1478 376.308(1)(c).

1479 Section 7. Paragraph (a) of subsection (1) and subsections 1480 (3), (4), and (9) of section 376.30714, Florida Statutes, are 1481 amended to read:

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376.30714 Site rehabilitation agreements.-

1483 (1) In addition to the legislative findings provided in s.1484 376.3071, the Legislature finds and declares:

1485 (a) The provisions of <u>s. 376.3071(5)(a)</u> ss. 376.3071(5)(a) 1486 and 376.30711 have delayed cleanup of low-priority sites 1487 determined to be eligible for state funding under <u>that section</u> 1488 and ss. 376.305, 376.3071, and 376.3072.

(3) Free product attributable to a new discharge shall be removed to the extent practicable and <u>pursuant to</u> in accordance with department rules adopted pursuant to s. 376.3071(5) at the expense of the owner, operator, or other responsible party. Free product attributable to existing contamination shall be removed <u>pursuant to</u> in accordance with s. 376.3071(5) and (6), or s. <u>376.30711(1)(b)</u>, and department rules adopted pursuant thereto.

1496 (4) Beginning January 1, 1999, the department may is 1497 authorized to negotiate and enter into site rehabilitation 1498 agreements with applicants at sites with eligible existing 1499 contamination at which a new discharge occurs. The site 1500 rehabilitation agreement must shall include, but is not be 1501 limited to, allocation of the funding responsibilities of the 1502 department and the applicant for cleanup of the qualified site, 1503 establishment of a mechanism to guarantee the applicant's 1504 commitment to pay its agreed amount of site rehabilitation as 1505 set forth in the agreement, and establishment of the priority in 1506 which cleanup of the qualified site will occur. Under any such a

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1507 negotiated site rehabilitation agreement, the applicant may not 1508 shall be responsible for no more than the cleanup costs that are 1509 attributable to the new discharge. However, the payment of any 1510 applicable deductibles, copayments, or other program eligibility requirements under ss. 376.305, 376.3071, and 376.3072 shall 1511 1512 continue to apply to the existing contamination and must be 1513 accounted for in the negotiated site rehabilitation agreement. 1514 The department may is further authorized, pursuant to this 1515 section, to preapprove or conduct additional assessment 1516 activities at the site.

1517 (9) Site rehabilitation conducted at qualified sites shall 1518 be conducted pursuant to s. 376.3071(5)(b) and (6) under the provisions of ss. 376.3071(5)(b) and 376.30711. If the terms of 1519 1520 the agreement are not fulfilled by the applicant, the applicant 1521 forfeits the any right to continued funding for any site 1522 rehabilitation work under the agreement and is shall be subject 1523 to enforcement action by the department or local government to 1524 compel cleanup of the new discharge.

1525 Section 8. Subsection (2) of section 376.3072, Florida 1526 Statutes, is amended to read:

1527 376.3072 Florida Petroleum Liability and Restoration1528 Insurance Program.-

(2) (a) <u>An</u> Any owner or operator of a petroleum storage system may become an insured in the restoration insurance program at a facility if provided:

1532 1. A site at which an incident has occurred <u>is</u> shall be 1533 eligible for restoration if the insured is a participant in the 1534 third-party liability insurance program or otherwise meets 1535 applicable financial responsibility requirements. After July 1,

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1536 1993, the insured must also provide the required excess 1537 insurance coverage or self-insurance for restoration to achieve 1538 the financial responsibility requirements of 40 C.F.R. s. 1539 280.97, subpart H, not covered by paragraph (d).

1540 2. A site that which had a discharge reported before prior 1541 to January 1, 1989, for which notice was given pursuant to s. 1542 376.3071(10) s. 376.3071(9) or (12), and that which is 1543 ineligible for the third-party liability insurance program 1544 solely due to that discharge is shall be eligible for 1545 participation in the restoration program for an any incident 1546 occurring on or after January 1, 1989, pursuant to in accordance 1547 with subsection (3). Restoration funding for an eligible 1548 contaminated site will be provided without participation in the 1549 third-party liability insurance program until the site is 1550 restored as required by the department or until the department 1551 determines that the site does not require restoration.

1552 3. Notwithstanding paragraph (b), a site where an application is filed with the department before prior to January 1553 1554 1, 1995, where the owner is a small business under s. 1555 288.703(6), a state community college with less than 2,500 FTE, 1556 a religious institution as defined by s. 212.08(7)(m), a 1557 charitable institution as defined by s. 212.08(7)(p), or a 1558 county or municipality with a population of less than 50,000, is 1559 shall be eligible for up to \$400,000 of eligible restoration 1560 costs, less a deductible of \$10,000 for small businesses, 1561 eligible community colleges, and religious or charitable 1562 institutions, and \$30,000 for eligible counties and municipalities, if provided that: 1563

1564

a. Except as provided in sub-subparagraph e., the facility



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1565 was in compliance with department rules at the time of the 1566 discharge.

b. The owner or operator has, upon discovery of a discharge, promptly reported the discharge to the department, and drained and removed the system from service, if necessary.

c. The owner or operator has not intentionally caused or concealed a discharge or disabled leak detection equipment.

d. The owner or operator proceeds to complete initial remedial action as <u>specified</u> defined by department rules.

e. The owner or operator, if required and if it has not already done so, applies for third-party liability coverage for the facility within 30 days <u>after</u> of receipt of an eligibility order issued by the department pursuant to this <u>subparagraph</u> provision.

However, the department may consider in-kind services from eligible counties and municipalities in lieu of the \$30,000 deductible. The cost of conducting initial remedial action as defined by department rules is shall be an eligible restoration cost pursuant to this subparagraph provision.

4.a. By January 1, 1997, facilities at sites with existing 1586 contamination must shall be required to have methods of release 1587 detection to be eligible for restoration insurance coverage for 1588 new discharges subject to department rules for secondary 1589 containment. Annual storage system testing, in conjunction with 1590 inventory control, shall be considered to be a method of release 1591 detection until the later of December 22, 1998, or 10 years 1592 after the date of installation or the last upgrade. Other 1593 methods of release detection for storage tanks which meet such

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requirement are:

1595 (I) Interstitial monitoring of tank and integral piping 1596 secondary containment systems;

(II) Automatic tank gauging systems; or

(III) A statistical inventory reconciliation system with a tank test every 3 years.

b. For pressurized integral piping systems, the owner or operator must use:

(I) An automatic in-line leak detector with flow restriction meeting the requirements of department rules used in conjunction with an annual tightness or pressure test; or

(II) An automatic in-line leak detector with electronic flow shut-off meeting the requirements of department rules.

c. For suction integral piping systems, the owner or operator must use:

(I) A single check valve installed directly below the 1610 suction pump if, provided there are no other valves between the dispenser and the tank; or

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(II) An annual tightness test or other approved test.

1613 d. Owners of facilities with existing contamination which 1614 that install internal release detection systems pursuant to in 1615 accordance with sub-subparagraph a. shall permanently close 1616 their external groundwater and vapor monitoring wells pursuant 1617 to in accordance with department rules by December 31, 1998. 1618 Upon installation of the internal release detection system, such 1619 these wells must shall be secured and taken out of service until 1620 permanent closure.

e. Facilities with vapor levels of contamination meeting 1621 1622 the requirements of or below the concentrations specified in the

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1623 performance standards for release detection methods specified in 1624 department rules may continue to use vapor monitoring wells for 1625 release detection.

1626 f. The department may approve other methods of release 1627 detection for storage tanks and integral piping which have at 1628 least the same capability to detect a new release as the methods 1629 specified in this subparagraph.

(b)1. To be eligible to be certified as an insured 1630 1631 facility, for discharges reported after January 1, 1989, the 1632 owner or operator must shall file an affidavit upon enrollment 1633 in the program. The affidavit must shall state that the owner or 1634 operator has read and is familiar with this chapter and the 1635 rules relating to petroleum storage systems and petroleum 1636 contamination site cleanup adopted pursuant to ss. 376.303 and 376.3071 and that the facility is in compliance with this 1637 1638 chapter and applicable rules adopted pursuant to s. 376.303. 1639 Thereafter, the facility's annual inspection report shall serve as evidence of the facility's compliance with department rules. 1640 1641 The facility's certificate as an insured facility may be revoked 1642 only if the insured fails to correct a violation identified in 1643 an inspection report before a discharge occurs. The facility's 1644 certification may be restored when the violation is corrected as 1645 verified by a reinspection.

2. Except as provided in paragraph (a), to be eligible to be certified as an insured facility, the applicant must demonstrate to the department that the applicant has financial responsibility for third-party claims and excess coverage, as required by this section and 40 C.F.R. s. 280.97(h), and that the applicant maintains such insurance during the applicant's

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participation as an insured facility.

3. Should a reinspection of the facility be necessary to demonstrate compliance, the insured shall pay an inspection fee not to exceed \$500 per facility to be deposited in the Inland Protection Trust Fund.

4. Upon report of a discharge, the department shall issue an order stating that the site is eligible for restoration coverage unless the insured has intentionally caused or concealed a discharge or disabled leak detection equipment, has misrepresented facts in the affidavit filed pursuant to subparagraph 1., or cannot demonstrate that he or she has obtained and maintained the financial responsibility for thirdparty claims and excess coverage as required in subparagraph 2.

This paragraph does not Nothing contained herein shall prevent the department from assessing civil penalties for noncompliance pursuant to this subsection as provided herein.

(c) A lender that has loaned money to a participant in the Florida Petroleum Liability and Restoration Insurance Program and has held a mortgage lien, security interest, or any lien rights on the site primarily to protect the lender's right to convert or liquidate the collateral in satisfaction of the debt secured, or a financial institution <u>that</u> which serves as a trustee for an insured in the program for the purpose of site rehabilitation, <u>is shall be</u> eligible for a state-funded cleanup of the site_r if the lender forecloses the lien or accepts a deed in lieu of foreclosure on that property and acquires title, and as long as the following has occurred, as applicable: 1. The owner or operator provided the lender with proof

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1681 that the facility is eligible for the restoration insurance 1682 program at the time of the loan or before the discharge 1683 occurred.

1684 2. The financial institution or lender completes site 1685 rehabilitation and seeks reimbursement pursuant to s. 1686 376.3071(12) or conducts preapproved site rehabilitation 1687 pursuant to <u>s. 376.3071</u> s. 376.30711, as appropriate.

3. The financial institution or lender did not engage in management activities at the site <u>before</u> prior to foreclosure and does not operate the site or otherwise engage in management activities after foreclosure, except to comply with environmental statutes or rules or to prevent, abate, or remediate a discharge.

(d)1. With respect to eligible incidents reported to the department <u>before</u> prior to July 1, 1992, the restoration insurance program shall provide up to \$1.2 million of restoration for each incident and shall have an annual aggregate limit of \$2 million of restoration per facility.

1699 2. For any site at which a discharge is reported on or 1700 after July 1, 1992, and for which restoration coverage is 1701 requested, the department shall pay for restoration in 1702 accordance with the following schedule:

a. For discharges reported to the department from July 1, 1704 1992, to June 30, 1993, the department shall pay up to \$1.2 1705 million of eligible restoration costs, less a \$1,000 deductible 1706 per incident.

b. For discharges reported to the department from July 1, 1708 1993, to December 31, 1993, the department shall pay up to \$1.2 1709 million of eligible restoration costs, less a \$5,000 deductible

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1710 per incident. However, if, before prior to the date the 1711 discharge is reported and by September 1, 1993, the owner or 1712 operator can demonstrate financial responsibility in effect in 1713 accordance with 40 C.F.R. s. 280.97, subpart H, for coverage 1714 under sub-subparagraph c., the deductible will be \$500. The \$500 deductible shall apply for a period of 1 year from the effective 1715 1716 date of a policy or other form of financial responsibility 1717 obtained and in effect by September 1, 1993.

1718 c. For discharges reported to the department from January 1719 1, 1994, to December 31, 1996, the department shall pay up to 1720 \$400,000 of eligible restoration costs, less a deductible of 1721 \$10,000.

d. For discharges reported to the department from January 1723 1, 1997, to December 31, 1998, the department shall pay up to 1724 \$300,000 of eligible restoration costs, less a deductible of 1725 \$10,000.

e. Beginning January 1, 1999, no restoration coverage <u>may</u> not shall be provided.

1728 f. In addition, a supplemental deductible shall be added as 1729 follows:

(I) A supplemental deductible of \$5,000 if the owner or
operator fails to report a suspected release within 1 working
day after discovery.

(II) A supplemental deductible of \$10,000 if the owner or operator, within 3 days after discovery of an actual new discharge, fails to take steps to test or empty the storage system and complete such activity within 7 days.

(III) A supplemental deductible of \$25,000 if the owner oroperator, after testing or emptying the storage system, fails to

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1739 proceed within 24 hours thereafter to abate the known source of 1740 the discharge or to begin free product removal relating to an 1741 actual new discharge and fails to complete abatement within 72 1742 hours, although free product recovery may be ongoing.

(e) The following are not eligible to participate in thePetroleum Liability and Restoration Insurance Program:

1745 1. Sites owned or operated by the Federal Government during 1746 the time the facility was in operation.

1747 2. Sites where the owner or operator has denied the1748 department reasonable site access.

1749 3. Any third-party claims relating to damages caused by
1750 discharges discovered <u>before</u> prior to January 1, 1989.

1751 4. Any incidents discovered before prior to January 1, 1752 1989, are not eligible to participate in the restoration 1753 insurance program. However, this exclusion does shall not be 1754 construed to prevent a new incident at the same location from 1755 participation in the restoration insurance program if the owner 1756 or operator is otherwise eligible. This exclusion does shall not 1757 affect eligibility for participation in the Early Detection 1758 Incentive EDI Program.

1760 Sites meeting the criteria of this subsection for which a site 1761 rehabilitation completion order was issued before prior to June 1762 1, 2008, do not qualify for the 2008 increase in site 1763 rehabilitation funding assistance and are bound by the pre-June 1764 1, 2008, limits. Sites meeting the criteria of this subsection 1765 for which a site rehabilitation completion order was not issued before prior to June 1, 2008, regardless of whether or not they 1766 1767 have previously transitioned to nonstate-funded cleanup status,

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1768 may continue state-funded cleanup pursuant to <u>s. 376.3071(6)</u> s. 1769 376.30711 until a site rehabilitation completion order is issued 1770 or the increased site rehabilitation funding assistance limit is 1771 reached, whichever occurs first. At no time shall expenses 1772 incurred outside the preapproved site rehabilitation program 1773 under s. 376.30711 be reimbursable.

1774 Section 9. Subsections (1) and (4) of section 376.3073, 1775 Florida Statutes, are amended to read:

1776 376.3073 Local programs and state agency programs for 1777 control of contamination.-

1778 (1) The department shall, to the greatest extent possible 1779 and cost-effective, contract with local governments to provide 1780 for the administration of its departmental responsibilities 1781 under ss. 376.305, 376.3071(4)(a)-(e), (h), (k), and (m) and (6) (1), (n), 376.30711, 376.3072, and 376.3077 through locally 1782 1783 administered programs. The department may also contract with 1784 state agencies to carry out the restoration activities authorized pursuant to ss. 376.305, 376.3071, and 376.3072_{τ} 1785 1786 376.305, and 376.30711. However, no such a contract may not 1787 shall be entered into unless the local government or state 1788 agency is deemed capable of carrying out such responsibilities 1789 to the department's satisfaction.

(4) Under no circumstances shall the cleanup criteria employed in locally administered programs or state agency programs or pursuant to local ordinance be more stringent than the criteria established by the department pursuant to s. 376.3071(5) or (6) s. 376.30711.

1795 Section 10. Subsections (4) and (5) of section 376.3075, 1796 Florida Statutes, are amended to read:

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1797 376.3075 Inland Protection Financing Corporation.-1798 (4) The corporation may enter into one or more service 1799 contracts with the department to provide services to the 1800 department in connection with financing the functions and activities provided in ss. 376.30-376.317. The department may 1801 1802 enter into one or more such service contracts with the 1803 corporation and provide for payments under such contracts pursuant to s. 376.3071(4)(n) s. 376.3071(4)(o), subject to 1804 1805 annual appropriation by the Legislature. The proceeds from such 1806 service contracts may be used for the corporation's 1807 administrative costs and expenses after payments as set forth in 1808 subsection (5). Each service contract may have a term of up to 1809 20 years. Amounts annually appropriated and applied to make 1810 payments under such service contracts may not include any funds 1811 derived from penalties or other payments received from any 1812 property owner or private party, including payments received under s. 376.3071(7)(b) s. 376.3071(6)(b). In compliance with s. 1813 287.0641 and other applicable provisions of law, the obligations 1814 1815 of the department under such service contracts do not constitute 1816 a general obligation of the state or a pledge of the faith and 1817 credit or taxing power of the state, and nor may such 1818 obligations are not obligations be construed in any manner as an 1819 obligation of the State Board of Administration or entities for 1820 which it invests funds, other than the department as provided in 1821 this section, but are payable solely from amounts available in 1822 the Inland Protection Trust Fund, subject to annual 1823 appropriation. In compliance with this subsection and s. 1824 287.0582, the service contract must expressly include the 1825 following statement: "The State of Florida's performance and

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1826 obligation to pay under this contract is contingent upon an 1827 annual appropriation by the Legislature."

1828 (5) The corporation may issue and incur notes, bonds, 1829 certificates of indebtedness, or other obligations or evidences 1830 of indebtedness payable from and secured by amounts payable to 1831 the corporation by the department under a service contract 1832 entered into pursuant to subsection (4) for the purpose of 1833 financing the rehabilitation of petroleum contamination sites 1834 pursuant to ss. 376.30-376.317. The term of any such note, bond, 1835 certificate of indebtedness, or other obligation or evidence of 1836 indebtedness may not have a financing term that exceeds 15 1837 years. The corporation may select its financing team and issue its obligations through competitive bidding or negotiated 1838 1839 contracts, whichever is most cost-effective. Any Indebtedness of 1840 the corporation does not constitute a debt or obligation of the 1841 state or a pledge of the faith and credit or taxing power of the state_{τ} but is payable from and secured by payments made by the 1842 department under the service contract pursuant to s. 1843

1844 <u>376.3071(4)(n)</u> s. 376.3071(4)(o).

1845

Section 11. This act shall take effect July 1, 2014.