

LEGISLATIVE ACTION

Senate House

Comm: RCS 04/11/2014

The Committee on Appropriations (Sobel) recommended the following:

Senate Amendment (with title amendment)

Delete lines 195 - 578

and insert:

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(c) To be certified, a safe house must hold a license as a residential child-caring agency as defined in s. 409.175 and a safe foster home must hold a license as a family foster home as defined in s. 409.175. A safe house or safe foster home must also:

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- 10 1. Use strength-based and trauma-informed approaches to 11 care, to the extent possible and appropriate.
 - 2. Serve exclusively one sex.
 - 3. Group sexually exploited children by age or maturity level.
 - 4. Care for sexually exploited children in a manner that separates these children from children with other needs. Safe houses and safe foster homes may care for other populations if the children who have not experienced sexual exploitation do not interact with children who have experienced sexual exploitation.
 - 5. Have awake staff members on duty 24 hours per day, if a safe house.
 - 6. Provide appropriate security through facility design, hardware, technology, staffing, and siting, including, but not limited to, external video monitoring or exit door alarms, a high staff-to-client ratio, or being situated in a remote location that is isolated from major transportation centers and common trafficking areas.
 - 7. Meet other criteria established by department rule, which may include, but are not limited to, personnel qualifications, staffing ratios, and types of services offered.
 - (d) Safe houses and safe foster homes shall provide services tailored to the needs of sexually exploited children and shall conduct a comprehensive assessment of the service needs of each resident. In addition to the services required to be provided by residential-child caring agencies and family foster homes, safe houses and safe foster homes shall provide, arrange for, or coordinate, at a minimum, the following services:



39 1. Victim-witness counseling. 40 2. Family counseling. 41 3. Behavioral health care. 42 4. Treatment and intervention for sexual assault. 43 5. Education tailored to the child's individual needs, 44 including remedial education if necessary. 6. Life skills training. 45 46 7. Mentoring by a survivor of sexual exploitation if 47 available and appropriate for the child. 48 8. Substance abuse screening and, if necessary, access to 49 treatment. 50 9. Planning services for the successful transition of each 51 child back to the community. 52 10. Activities in a manner that provides sexually exploited 53 children with a full schedule. (e) The community-based care lead agencies shall ensure 54 55 that foster parents of safe foster homes and staff of safe houses complete intensive training regarding, at a minimum, the 56 57 needs of sexually exploited children, the effects of trauma and 58 sexual exploitation, and how to address those needs using 59 strength-based and trauma-informed approaches. The department 60 shall specify the contents of this training by rule and may 61 develop or contract for a standard curriculum. The department may establish by rule additional criteria for the certification 62 63 of safe houses and safe foster homes which must address the 64 security, therapeutic, social, health, and educational needs of 65 sexually exploited children. 66 (f) The department shall annually inspect safe houses and

safe foster homes before certification to ensure compliance with

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the requirements of this section. The department may place a moratorium on referrals and may revoke the certification of a safe house or safe foster home that fails at any time to meet the requirements of, or rules adopted under, this section.

- (g) The certification period for safe houses and safe foster homes shall run concurrently with the terms of their licenses.
- (3) SERVICES WITHIN A RESIDENTIAL TREATMENT CENTER OR HOSPITAL.—Residential treatment centers licensed under s. 394.875 and hospitals licensed under chapter 395 which provide residential mental health treatment shall provide specialized treatment for sexually exploited children in the custody of the department placed in such facilities pursuant to s. 39.407(6), s. 394.4625, or s. 394.467. For such children, such facilities shall meet the requirements of subparagraphs (2)(c)1. and 3.-7. and paragraph (2)(d). The facilities shall ensure that children are served in single-sex groups and that staff working with such children are adequately trained in the effects of trauma and sexual exploitation, the needs of sexually exploited children, and how to address those needs using strength-based and traumainformed approaches.
 - (4) PROVISION OF SERVICES; CASE MANAGEMENT.-
- (a) This section does not prohibit any provider of services for sexually exploited children from appropriately billing Medicaid for services rendered, from contracting with a local school district for educational services, or from obtaining federal or local funding for services provided, as long as two or more funding sources do not pay for the same specific service that has been provided to a child.

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- (b) The lead agency shall ensure that all children residing in safe houses or safe foster homes or served in residential treatment centers or hospitals pursuant to subsection (3) have a case manager and a case plan, whether or not the child is a dependent child.
- (5) AVAILABILITY OF SERVICES.—The services specified in this section may, to the extent possible provided by law and with authorized funding, be available to all sexually exploited children whether they are accessed voluntarily, as a condition of probation, through a diversion program, through a proceeding under chapter 39, or through a referral from a local communitybased care or social service agency.

Section 3. Section 39.524, Florida Statutes, is amended to read:

39.524 Safe-harbor placement.

(1) Except as provided in s. 39.407 or s. 985.801, a dependent child 6 years of age or older who has been found to be a victim of sexual exploitation as defined in s. 39.01(67)(g) must be assessed for placement in a safe house or safe foster home as provided in s. 409.1678 using the initial screening and assessment instruments provided in s. 409.1754(1). The assessment shall be conducted by the department or its agent and shall incorporate and address current and historical information from any law enforcement reports; psychological testing or evaluation that has occurred; current and historical information from the quardian ad litem, if one has been assigned; current and historical information from any current therapist, teacher, or other professional who has knowledge of the child and has worked with the child; and any other information concerning the

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availability and suitability of safe-house placement. If such placement is determined to be appropriate for the child as a result of this assessment, the child may be placed in a safe house or safe foster home, if one is available. However, the child may be placed in another setting if the other setting is more appropriate to the child's needs or if a safe house or safe foster home in unavailable, as long as the child's behaviors are managed so as not to endanger other children served in that setting As used in this section, the term "available" as it relates to a placement means a placement that is located within the circuit or otherwise reasonably accessible.

- (2) The results of the assessment described in s. 409.1754(1) subsection (1) and the actions taken as a result of the assessment must be included in the next judicial review of the child. At each subsequent judicial review, the court must be advised in writing of the status of the child's placement, with special reference regarding the stability of the placement and the permanency planning for the child.
- (3)(a) By December 1 of each year, the department shall report to the Legislature on the placement of children in safe houses and safe foster homes during the year, including the criteria used to determine the placement of children, the number of children who were evaluated for placement, the number of children who were placed based upon the evaluation, and the number of children who were not placed.
- (b) The department shall maintain data specifying the number of children who were referred to a safe house or safe foster home for whom placement was unavailable and the counties in which such placement was unavailable. The department shall

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include this data in its report under this subsection so that the Legislature may consider this information in developing the General Appropriations Act.

Section 4. Paragraph (p) is added to subsection (4) of section 394.495, Florida Statutes, to read:

394.495 Child and adolescent mental health system of care; programs and services.-

- (4) The array of services may include, but is not limited to:
- (p) Trauma-informed services for children who have suffered sexual exploitation as defined in s. 39.01(67)(g).

Section 5. Paragraph (b) of subsection (2) and paragraph (b) of subsection (3) of section 39.401, Florida Statutes, are amended to read:

- 39.401 Taking a child alleged to be dependent into custody; law enforcement officers and authorized agents of the department.
- (2) If the law enforcement officer takes the child into custody, that officer shall:
- (b) Deliver the child to an authorized agent of the department, stating the facts by reason of which the child was taken into custody and sufficient information to establish probable cause that the child is abandoned, abused, or neglected, or otherwise dependent. For such a child for whom there is also probable cause to believe he or she has been sexually exploited, the law enforcement officer shall deliver the child to the department. The department may place the child in an appropriate short-term safe house as provided for in s. 409.1678 if a short-term safe house is available.



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For cases involving allegations of abandonment, abuse, or neglect, or other dependency cases, within 3 days after such release or within 3 days after delivering the child to an authorized agent of the department, the law enforcement officer who took the child into custody shall make a full written report to the department.

- (3) If the child is taken into custody by, or is delivered to, an authorized agent of the department, the agent shall review the facts supporting the removal with an attorney representing the department. The purpose of the review is to determine whether there is probable cause for the filing of a shelter petition.
- (b) If the facts are sufficient and the child has not been returned to the custody of the parent or legal custodian, the department shall file the petition and schedule a hearing, and the attorney representing the department shall request that a shelter hearing be held within 24 hours after the removal of the child. While awaiting the shelter hearing, the authorized agent of the department may place the child in licensed shelter care, or in a short-term safe house if the child is a sexually exploited child, or may release the child to a parent or legal custodian or responsible adult relative or the adoptive parent of the child's sibling who shall be given priority consideration over a licensed placement, or a responsible adult approved by the department if this is in the best interests of the child. Placement of a child which is not in a licensed shelter must be preceded by a criminal history records check as required under s. 39.0138. In addition, the department may authorize placement

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of a housekeeper/homemaker in the home of a child alleged to be dependent until the parent or legal custodian assumes care of the child.

Section 6. Subsection (6) of section 796.07, Florida Statutes, is amended to read:

796.07 Prohibiting prostitution and related acts.-

(6) A person who violates paragraph (2)(f) shall be assessed a civil penalty of \$5,000 if the violation results in any judicial disposition other than acquittal or dismissal. Of the proceeds from each penalty assessed under this subsection, the first \$500 shall be paid to the circuit court administrator for the sole purpose of paying the administrative costs of treatment-based drug court programs provided under s. 397.334. The remainder of the penalty assessed shall be deposited in the Operations and Maintenance Trust Fund of the Department of Children and Family Services for the sole purpose of funding safe houses and safe foster homes short-term safe houses as provided in s. 409.1678.

Section 7. Paragraph (b) of subsection (2) of section 985.115, Florida Statutes, is amended to read:

985.115 Release or delivery from custody.-

- (2) Unless otherwise ordered by the court under s. 985.255 or s. 985.26, and unless there is a need to hold the child, a person taking a child into custody shall attempt to release the child as follows:
- (b) Contingent upon specific appropriation, to a shelter approved by the department or to an authorized agent or shortterm safe house under s. 39.401(2)(b).

Section 8. The Office of Program Policy Analysis and



242 Government Accountability shall conduct a study on commercial sexual exploitation of children in Florida. The study shall 243 244 assess the extent of commercial sexual exploitation of children, 245 including, but not limited to, its prevalence in various regions 246 of the state. The study shall also identify specialized services 247 needed by sexually exploited children and any gaps in the availability of such services by region, including, but not 248 249 limited to, residential services and specialized therapies. The 250 study shall analyze the effectiveness of safe houses, safe 251 foster homes, residential treatment centers and hospitals with 252 specialized programs for sexually exploited children, and other 253 residential options for serving sexually exploited children in 254 addressing their safety, therapeutic, health, educational, and 255 emotional needs, including, but not limited to, the nature and 256 appropriateness of subsequent placements, extent of sexual exploitation postplacement, and educational attainment. The 257 258 study shall also include the number of children involuntarily 259 committed to treatment facilities who are victims of sexual 260 exploitation and the outcomes of those children for the 3 years 261 after completion of inpatient treatment. All state agencies and 262 contractors receiving state funds of any kind shall comply with 263 each request for data and information from the Office of Program 264 Policy Analysis and Government Accountability. Beginning July 1, 2015, and by this date each year, the Office of Program Policy 265 266 Analysis and Government Accountability shall report its findings 267 to the Governor, the President of the Senate, and the Speaker of 268 the House of Representatives. 269 270 ========= T I T L E A M E N D M E N T =============



And the title is amended as follows:

Delete lines 23 - 48

and insert: 273

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providing definitions; requiring that safe houses and safe foster homes be certified by the department; providing requirements for certification as a safe houses or safe foster home; requiring the department to inspect safe houses and safe foster homes; requiring specified training for persons providing services in safe houses and safe foster homes; authorizing the department to adopt rules; requiring residential treatment centers or hospitals to provide specialized treatment; providing for service providers to obtain federal or local funding under certain conditions; providing for scope of availability of services; amending s. 39.524, F.S.; providing for review of safe harbor placement of a child in a safe house or safe foster home; revising criteria for placement; authorizing placement in settings other than safe houses and safe foster homes under certain conditions; amending s. 394.495, F.S.; including trauma-informed services for sexually exploited children in the child and adolescent mental health system of care; amending ss. 39.401, 796.07, and 985.115, F.S.; conforming cross-references; requiring the Office of Program Policy Analysis and Government Accountability to conduct a study on commercial exploitation of children in Florida and related topics; requiring an annual report to the Governor and



300 the Legislature; providing an effective date.