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By Senators Ring and Bradley

29-00060A-14 2014246

A bill to be entitled

An act relating to local government pension reform; amending s. 175.021, F.S.; revising the legislative declaration to require that all firefighter pension plans meet the requirements of ch. 175, F.S., in order to receive insurance premium tax revenues; amending s. 175.032, F.S.; revising definitions to conform to changes made by the act and providing new definitions; amending s. 175.071, F.S.; conforming a crossreference; amending s. 175.091, F.S.; revising existing payment provisions and providing for an additional mandatory payment by the municipality or special fire control district to the firefighters' pension trust fund; amending s. 175.162, F.S.; deleting a provision basing the availability of additional benefits upon state funding; amending s. 175.351, F.S., relating to municipalities and special fire control districts that have their own pension plans and want to participate in the distribution of a tax fund; revising criteria governing the use of income from the premium tax; authorizing a pension plan to reduce excess benefits if the plan continues to meet its required benefits and certain minimum standards; requiring plan sponsors to have a defined contribution plan in place by a certain date; authorizing a municipality to implement certain changes to a local law plan which are contrary to ch. 175, F.S., for a limited time; amending s. 185.01, F.S.; revising the legislative declaration to require

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that all police officer pension plans meet the requirements of ch. 185, F.S., in order to receive insurance premium tax revenues; amending s. 185.02, F.S.; revising definitions to conform to changes made by the act and adding new definitions; deleting a provision allowing a local law plan to limit the amount of overtime payments which can be used for retirement benefit calculations; amending s. 185.06, F.S.; conforming a cross-reference; amending s. 185.07, F.S.; revising existing payment provisions and providing for an additional mandatory payment by the municipality to the police officers' retirement trust fund; amending s. 185.16, F.S.; deleting a provision basing the availability of additional benefits upon state funding; amending s. 185.35, F.S., relating to municipalities that have their own pension plans for police officers and want to participate in the distribution of a tax fund; conforming a crossreference; revising criteria governing the use of income from the premium tax; authorizing a plan to reduce excess benefits if the plan continues to meet its required benefits and certain minimum standards; requiring plan sponsors to have a defined contribution plan in place by a certain date; authorizing a municipality to implement certain changes to a local law plan which are contrary to ch. 185, F.S., for a limited time; providing a declaration of important state interest; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (2) of section 175.021, Florida Statutes, is amended to read:

175.021 Legislative declaration.-

(2) This chapter hereby establishes, for all municipal and special district pension plans existing now or hereafter under this chapter, including chapter plans and local law plans, required minimum benefits and minimum standards for the operation and funding of such plans, hereinafter referred to as firefighters' pension trust funds, which must be met as a condition precedent to the plan or plan sponsor receiving a distribution of insurance premium tax revenues under s. 175.121. The required minimum benefits and minimum standards for each plan as set forth in this chapter may not be diminished by local charter, ordinance, or resolution or by special act of the Legislature and may not, nor may the minimum benefits or minimum standards be reduced or offset by any other local, state, or federal law that includes may include firefighters in its operation, except as provided under s. 112.65.

Section 2. Section 175.032, Florida Statutes, is amended to read:

175.032 Definitions.—For any municipality, special fire control district, chapter plan, local law municipality, local law special fire control district, or local law plan under this chapter, the <u>term</u> following words and phrases have the following meanings:

(1) "Additional premium tax revenues" means revenues received by a municipality or special fire control district

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pursuant to s. 175.121 which exceed base premium tax revenues.

- (2) (1) (a) "Average final compensation" for:
- (a) A full-time firefighter means one-twelfth of the average annual compensation of the 5 best years of the last 10 years of creditable service before prior to retirement, termination, or death, or the career average as a full-time firefighter since July 1, 1953, whichever is greater. A year is shall be 12 consecutive months or such other consecutive period of time as is used and consistently applied.
- (b) "Average final compensation" for A volunteer firefighter means the average salary of the 5 best years of the last 10 best contributing years before prior to change in status to a permanent full-time firefighter or retirement as a volunteer firefighter or the career average of a volunteer firefighter, since July 1, 1953, whichever is greater.
- (3) "Base benefits" means the level of benefits in existence for firefighters on March 12, 1999.
- (4) "Base premium tax revenues" means the revenues received by a municipality or special fire control district pursuant to s. 175.121 for calendar year 1997.
- (5)(2) "Chapter plan" means a separate defined benefit pension plan for firefighters which incorporates by reference the provisions of this chapter and has been adopted by the governing body of a municipality or special district. Except as may be specifically authorized in this chapter, the provisions of a chapter plan may not differ from the plan provisions set forth in ss. 175.021-175.341 and ss. 175.361-175.401. Actuarial valuations of chapter plans shall be conducted by the division as provided by s. 175.261(1).

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(6) (3) "Compensation" or "salary" means, for noncollectively bargained service earned before July 1, 2011, or for service earned under collective bargaining agreements in place before July 1, 2011, the fixed monthly remuneration paid a firefighter. If remuneration is based on actual services rendered, as in the case of a volunteer firefighter, the term means the total cash remuneration received yearly for such services, prorated on a monthly basis. For noncollectively bargained service earned on or after July 1, 2011, or for service earned under collective bargaining agreements entered into on or after July 1, 2011, the term has the same meaning except that when calculating retirement benefits, up to 300 hours per year in overtime compensation may be included as specified in the plan or collective bargaining agreement, but payments for accrued unused sick or annual leave may not be included.

- (a) Any retirement trust fund or plan that meets the requirements of this chapter does not, solely by virtue of this subsection, reduce or diminish the monthly retirement income otherwise payable to each firefighter covered by the retirement trust fund or plan.
- (b) The member's compensation or salary contributed as employee-elective salary reductions or deferrals to any salary reduction, deferred compensation, or tax-sheltered annuity program authorized under the Internal Revenue Code shall be deemed to be the compensation or salary the member would receive if he or she were not participating in such program and shall be treated as compensation for retirement purposes under this chapter.

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(c) For any person who first becomes a member in any plan year beginning on or after January 1, 1996, compensation for that plan year may not include any amounts in excess of the Internal Revenue Code s. 401(a)(17) limitation, as amended by the Omnibus Budget Reconciliation Act of 1993, which limitation of \$150,000 shall be adjusted as required by federal law for qualified government plans and shall be further adjusted for changes in the cost of living in the manner provided by Internal Revenue Code s. 401(a)(17)(B). For any person who first became a member before the first plan year beginning on or after January 1, 1996, the limitation on compensation may not be less than the maximum compensation amount that was allowed to be taken into account under the plan in effect on July 1, 1993, which limitation shall be adjusted for changes in the cost of living since 1989 in the manner provided by Internal Revenue Code s. 401(a)(17)(1991).

- (7) "Creditable service" or "credited service" means the aggregate number of years of service, and fractional parts of years of service, of any firefighter, omitting intervening years and fractional parts of years when such firefighter may not have been employed by the municipality or special fire control district, subject to the following conditions:
- (a) \underline{A} No firefighter \underline{may} not \underline{will} receive credit for years or fractional parts of years of service if he or she has withdrawn his or her contributions to the fund for those years or fractional parts of years of service, unless the firefighter repays into the fund the amount he or she has withdrawn, plus interest determined by the board. The member shall have at least 90 days after his or her reemployment to make repayment.

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(b) A firefighter may voluntarily leave his or her contributions in the fund for a period of 5 years after leaving the employ of the fire department, pending the possibility of being rehired by the same department, without losing credit for the time he or she has participated actively as a firefighter. If the firefighter is not reemployed as a firefighter, with the same department, within 5 years, his or her contributions shall be returned without interest.

- (c) Credited service under this chapter shall be provided only for service as a firefighter, as defined in subsection (8), or for military service and does not include credit for any other type of service. A municipality may, by local ordinance, or a special fire control district may, by resolution, may provide for the purchase of credit for military service prior to employment as well as for prior service as a firefighter for some other employer as long as a firefighter is not entitled to receive a benefit for such prior service as a firefighter. For purposes of determining credit for prior service as a firefighter, in addition to service as a firefighter in this state, credit may be given for federal, other state, or county service if the prior service is recognized by the Division of State Fire Marshal as provided in under chapter 633, or the firefighter provides proof to the board of trustees that his or her service is equivalent to the service required to meet the definition of a firefighter under subsection (12) (8).
- (d) In determining the creditable service of any firefighter, credit for up to 5 years of the time spent in the military service of the Armed Forces of the United States shall be added to the years of actual service if:

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1. The firefighter is in the active employ of an employer immediately prior to such service and leaves a position, other than a temporary position, for the purpose of voluntary or involuntary service in the Armed Forces of the United States.

- 2. The firefighter is entitled to reemployment under the provisions of the Uniformed Services Employment and Reemployment Rights Act.
- 3. The firefighter returns to his or her employment as a firefighter of the municipality or special fire control district within 1 year from the date of release from such active service.
- (8) (5) "Deferred Retirement Option Plan" or "DROP" means a local law plan retirement option in which a firefighter may elect to participate. A firefighter may retire for all purposes of the plan and defer receipt of retirement benefits into a DROP account while continuing employment with his or her employer. However, a firefighter who enters the DROP and who is otherwise eligible to participate may shall not thereby be precluded from participation or continued participation participating, or continuing to participate, in a supplemental plan in existence on, or created after, March 12, 1999 the effective date of this act.
- (9) "Defined contribution plan" means the component of a local law plan to which deposits are made to provide benefits for firefighters, or for firefighters and police officers if both are included. Such component is an element of a local law plan and exists in conjunction with the defined benefit component that meets the required benefits and minimum standards of this chapter. The retirement benefits of the defined contribution plan shall be provided through individual member

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accounts in accordance with the applicable provisions of the Internal Revenue Code and related regulations and are limited to the contributions made into each member's account and the actual accumulated earnings, net of expenses, earned on the member's account.

- $\underline{(10)}$ "Division" means the Division of Retirement of the Department of Management Services.
- (11) (7) "Enrolled actuary" means an actuary who is enrolled under Subtitle C of Title III of the Employee Retirement Income Security Act of 1974 and who is a member of the Society of Actuaries or the American Academy of Actuaries.
- (12) (8) (a) "Firefighter" means a person employed solely by a constituted fire department of any municipality or special fire control district who is certified as a firefighter as a condition of employment in accordance with s. 633.408 and whose duty it is to extinguish fires, to protect life, or to protect property. The term includes all certified, supervisory, and command personnel whose duties include, in whole or in part, the supervision, training, quidance, and management responsibilities of full-time firefighters, part-time firefighters, or auxiliary firefighters but does not include part-time firefighters or auxiliary firefighters. However, for purposes of this chapter only, the term also includes public safety officers who are responsible for performing both police and fire services, who are certified as police officers or firefighters, and who are certified by their employers to the Chief Financial Officer as participating in this chapter before October 1, 1979. Effective October 1, 1979, public safety officers who have not been certified as participating in this chapter are considered police

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officers for retirement purposes and are eligible to participate in chapter 185. Any plan may provide that the fire chief has an option to participate, or not, in that plan.

- (b) "Volunteer firefighter" means any person whose name is carried on the active membership roll of a constituted volunteer fire department or a combination of a paid and volunteer fire department of any municipality or special fire control district and whose duty it is to extinguish fires, to protect life, and to protect property. Compensation for services rendered by a volunteer firefighter does shall not disqualify him or her as a volunteer. A person may shall not be disqualified as a volunteer firefighter solely because he or she has other gainful employment. Any person who volunteers assistance at a fire but is not an active member of a department described herein is not a volunteer firefighter within the meaning of this paragraph.
- $\underline{(13)}$ "Firefighters' Pension Trust Fund" means a trust fund, by whatever name known, as provided under s. 175.041, for the purpose of assisting municipalities and special fire control districts in establishing and maintaining a retirement plan for firefighters.
- (14) "Local law municipality" is any municipality in which there exists a local law plan exists.
- (15) (11) "Local law plan" means a retirement defined benefit pension plan, which includes both a defined benefit plan component and a defined contribution plan component, for firefighters, or for firefighters or police officers if both are where included, as described in s. 175.351, established by municipal ordinance, special district resolution, or special act of the Legislature, which enactment sets forth all plan

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provisions. Local law plan provisions may vary from the provisions of this chapter <u>if the</u>, provided that required <u>minimum</u> benefits and minimum standards <u>of this chapter</u> are met. <u>However</u>, any such variance <u>must shall</u> provide a greater benefit for firefighters. Actuarial valuations of local law plans shall be conducted by an enrolled actuary as provided in s. 175.261(2).

- $\underline{(16)}$ "Local law special fire control district" $\underline{\text{means}}$ is any special fire control district in which there exists a local law plan $\underline{\text{exists}}$.
- (17) "Long-term funded ratio" or "funded ratio" means the ratio of the actuarial value of assets of the plan to the actuarial accrued liabilities of the plan, as reported in the most recent actuarial valuation of the plan, deemed to be in compliance with chapter 112 by the Department of Management Services.
- (18) "Minimum benefits" means the benefits set forth in ss. 175.021-175.341 and ss. 175.361-175.401.
- (19) "Minimum standards" means the standards set forth in ss. 175.021-175.341 and ss. 175.361-175.401.
- (20) "Property insurance" means property insurance as defined in s. 624.604 and covers real and personal property within the corporate limits of <u>a</u> any municipality, or within the boundaries of <u>a</u> any special fire control district, within the state. "Multiple peril" means a combination or package policy that includes both property and casualty coverage for a single premium.
- (21) "Required benefits" means the lesser of the minimum benefits set forth in this chapter or the base benefits of the

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plan. For local law plans created after March 1, 2013, the term means the minimum benefits set forth in this chapter.

(22)(14) "Retiree" or "retired firefighter" means a firefighter who has entered retirement status. For the purposes of a plan that includes a Deferred Retirement Option Plan (DROP), a firefighter who enters the DROP is shall be considered a retiree for all purposes of the plan. However, a firefighter who enters the DROP and who is otherwise eligible to participate may shall not thereby be precluded from participation or continued participation participating, or continuing to participate, in a supplemental plan in existence on, or created after, March 12, 1999 the effective date of this act.

(23) (15) "Retirement" means a firefighter's separation from city or fire district employment as a firefighter with immediate eligibility for receipt of benefits under the plan. For purposes of a plan that includes a Deferred Retirement Option Plan (DROP), "retirement" means the date a firefighter enters the DROP.

(24) "Special benefits" means benefits provided in a defined contribution plan for firefighters.

<u>(25) (16)</u> "Special fire control district" means a special district, as defined in s. $189.403\frac{(1)}{(1)}$, established for the purposes of extinguishing fires, protecting life, and protecting property within the incorporated or unincorporated portions of <u>a any</u> county or combination of counties, or within any combination of incorporated and unincorporated portions of <u>a any</u> county or combination of counties. The term does not include any dependent or independent special district, as <u>those terms are</u> defined in <u>s. 189.403 whose s. 189.403(2) and (3), respectively, the</u>

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employees of which are members of the Florida Retirement System pursuant to s. 121.051(1) or (2).

- (26) (17) "Supplemental plan" means a plan to which deposits are made to provide extra benefits for firefighters, or for firefighters and police officers if both are where included under this chapter. Such a plan is an element of a local law plan and exists in conjunction with a defined benefit component plan that meets the required minimum benefits and minimum standards of this chapter. Any supplemental plan in existence on March 1, 2014, shall be deemed to be a defined contribution plan in compliance with s. 175.351(8).
- (27) "Supplemental plan municipality" means <u>a</u> any local law municipality in which <u>any there existed a</u> supplemental plan existed, of any type or nature, as of December 1, 2000.
- Section 3. Subsection (7) of section 175.071, Florida Statutes, is amended to read:
- 175.071 General powers and duties of board of trustees.—For any municipality, special fire control district, chapter plan, local law municipality, local law special fire control district, or local law plan under this chapter:
- (7) To assist the board in meeting its responsibilities under this chapter, the board, if it so elects, may:
- (a) Employ independent legal counsel at the pension fund's expense.
- (b) Employ an independent <u>enrolled</u> actuary, as defined in s. $175.032\frac{(7)}{}$, at the pension fund's expense.
- (c) Employ such independent professional, technical, or other advisers as it deems necessary at the pension fund's expense.

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If the board chooses to use the municipality's or special district's legal counsel, or actuary, or chooses to use any of its the municipality's or special district's other professional, technical, or other advisers, it must do so only under terms and conditions acceptable to the board.

Section 4. Paragraphs (d) through (g) of subsection (1) of section 175.091, Florida Statutes, are amended, and a new paragraph (e) is added to that subsection, to read:

175.091 Creation and maintenance of fund.—For any municipality, special fire control district, chapter plan, local law municipality, local law special fire control district, or local law plan under this chapter:

- (1) The firefighters' pension trust fund in each municipality and in each special fire control district shall be created and maintained in the following manner:
- (d) By mandatory payment by the municipality or special fire control district of a sum equal to the normal cost of and the amount required to fund any actuarial deficiency shown by an actuarial valuation conducted under as provided in part VII of chapter 112 after taking into account the amounts described in paragraphs (b), (c), (f), (g), and (h) and the tax proceeds described in paragraph (a) which must be used to fund defined benefit plan benefits, except as otherwise excluded from consideration in determining the mandatory payment.
- (e) For local law plans, in addition to the mandatory payment specified in paragraph (d), by mandatory payment by the municipality or special fire control district of the amount specified in s. 175.351(3), if the long-term funded ratio of the

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plan is less than 80 percent.

 $\underline{\text{(f)}}$ (e) By all gifts, bequests, and devises when donated to the fund.

 $\underline{(g)}$ (f) By all accretions to the fund, such as by way of interest or dividends on bank deposits, or otherwise.

(h) (g) By all other sources or income now or hereafter authorized by law for the augmentation of such firefighters' pension trust fund.

Nothing in this section shall be construed to require adjustment of member contribution rates in effect on the date this act becomes a law, including rates that exceed 5 percent of salary, provided that such rates are at least one-half of 1 percent of salary.

Section 5. Paragraph (a) of subsection (2) of section 175.162, Florida Statutes, is amended to read:

175.162 Requirements for retirement.—For any municipality, special fire control district, chapter plan, local law municipality, local law special fire control district, or local law plan under this chapter, any firefighter who completes 10 or more years of creditable service as a firefighter and attains age 55, or completes 25 years of creditable service as a firefighter and attains age 52, and who for such minimum period has been a member of the firefighters' pension trust fund operating under a chapter plan or local law plan, is eligible for normal retirement benefits. Normal retirement under the plan is retirement from the service of the municipality or special fire control district on or after the normal retirement date. In such event, payment of retirement income will be governed by the

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following provisions of this section:

(2) (a) The amount of monthly retirement income payable to a full-time firefighter who retires on or after his or her normal retirement date shall be an amount equal to the number of his or her years of credited service multiplied by 2 percent of his or her average final compensation as a full-time firefighter.

However, if current state contributions pursuant to this chapter are not adequate to fund the additional benefits to meet the minimum requirements in this chapter, only such incremental increases shall be required as state moneys are adequate to provide. Such increments shall be provided as state moneys become available.

Section 6. Section 175.351, Florida Statutes, is amended to read:

that have having their own pension plans for firefighters.—For any municipality, special fire control district, local law municipality, local law special fire control district, or local law plan under this chapter, In order for a municipality or municipalities and special fire control district that has its districts with their own pension plan plans for firefighters, or for firefighters and police officers if both are included, to participate in the distribution of the tax fund established under pursuant to s. 175.101, a local law plan and its plan sponsor plans must meet the required minimum benefits and minimum standards set forth in this chapter.

(1) If a municipality has a pension plan for firefighters, or a pension plan for firefighters and police officers if both are included, which in the opinion of the division meets the

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required minimum benefits and minimum standards set forth in this chapter, the board of trustees of the pension plan must, as approved by a majority of firefighters of the municipality, may:

- (a) place the income from the premium tax in s. 175.101 in such pension plan for the sole and exclusive use of its firefighters, or for firefighters and police officers if both are included, where it shall become an integral part of that pension plan and shall be used to fund benefits as follows:
- (a) The base premium tax revenues must be used to fund required benefits. To the extent the base premium tax revenues exceed the annual actuarial cost of the plan's required benefits, such excess revenues must be used as directed in paragraph (b).
- (b) Of the additional premium tax revenues received which are in excess of the amount received for the 2012 calendar year and any accumulations of additional tax revenues which have not been applied to fund benefits in excess of the plan's base benefits:
- 1. If the plan has a supplemental plan in effect as of September 30, 2013, whereby all premium tax revenues received in excess of the amount received for the 2012 calendar year are scheduled to be used to fund defined contribution plan benefits and:
- a. If the plan has a long-term funded ratio of less than 80 percent, 50 percent of the additional premium tax revenues subject to this paragraph must be used as additional contributions to pay the plan's actuarial deficiency and 50 percent must be used to fund special benefits; or
 - b. If the plan has a long-term funded ratio of 80 percent

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or greater, the additional premium tax revenues subject to this paragraph must be used to fund special benefits.

- 2. If subparagraph 1. is not applicable and the plan has a long-term funded ratio of less than 80 percent:
- a. Fifty percent of the additional premium tax revenues subject to this paragraph must be used as additional contributions to pay the plan's actuarial deficiency;
- b. Twenty-five percent of the additional premium tax revenues subject to this paragraph must be used to fund required benefits; and
- c. Twenty-five percent of the additional premium tax revenues subject to this paragraph must be placed in a defined contribution plan to fund special benefits.
- 3. If subparagraph 1. is not applicable and the plan has a long-term funded ratio of 80 percent or greater:
- a. Fifty percent of the additional premium tax revenues subject to this paragraph must be used to fund required benefits; and
- b. Fifty percent of the additional premium tax revenues subject to this paragraph must be placed in a defined contribution plan to fund special benefits.
- Any additional premium tax revenues used to fund the plan's actuarial deficiency pursuant to this paragraph may not be considered in determining the mandatory payment described in s. 175.091(1)(d).
- (c) Additional premium tax revenues not described in paragraph (b) must be used to fund benefits that were not included in the required benefits to pay extra benefits to the

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firefighters included in that pension plan; or

(b) Place the income from the premium tax in s. 175.101 in a separate supplemental plan to pay extra benefits to firefighters, or to firefighters and police officers if included, participating in such separate supplemental plan.

- (2) Insurance premium tax revenues may not be used to fund benefits provided in a defined benefit plan which were not provided by the plan as of March 1, 2014. However, for a local law plan created after March 1, 2014, up to 50 percent of the insurance premium tax revenues may be used to fund defined benefit plan component benefits, with the remainder used to fund defined contribution plan component benefits.
- (3) If a plan offers benefits in excess of its required benefits, such excess benefits may be reduced if the plan continues to meet the required benefits of the plan and the minimum standards set forth in this chapter. The amount of insurance premium tax revenues previously used to fund excess benefits must be used as provided in paragraph (1) (b). Twenty-five percent of the amount of any mandatory contribution paid by the municipality or special fire control district which was previously used to fund excess benefits must be used as additional contributions as specified in s. 175.091 to fund the plan's actuarial deficiency.
- (4)(2) The premium tax provided by this chapter shall in all cases be used in its entirety to provide retirement extra benefits to firefighters, or to firefighters and police officers if both are included. However, local law plans in effect on October 1, 1998, must comply with the minimum benefit provisions of this chapter only to the extent that additional premium tax

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revenues become available to incrementally fund the cost of such compliance as provided in s. 175.162(2)(a). If a plan is in compliance with such minimum benefit provisions, as subsequent additional premium tax revenues become available, they must be used to provide extra benefits. Local law plans created by special act before May 27, 1939, are deemed to comply with this chapter. For the purpose of this chapter, the term:

- (a) "Additional premium tax revenues" means revenues received by a municipality or special fire control district pursuant to s. 175.121 which exceed that amount received for calendar year 1997.
- (b) "Extra benefits" means benefits in addition to or greater than those provided to general employees of the municipality and in addition to those in existence for firefighters on March 12, 1999.
- (5)(3) A retirement plan or amendment to a retirement plan may not be proposed for adoption unless the proposed plan or amendment contains an actuarial estimate of the costs involved. Such proposed plan or proposed plan change may not be adopted without the approval of the municipality, special fire control district, or, where permitted, the Legislature. Copies of the proposed plan or proposed plan change and the actuarial impact statement of the proposed plan or proposed plan change shall be furnished to the division before the last public hearing on the proposal is held thereon. Such statement must also indicate whether the proposed plan or proposed plan change is in compliance with s. 14, Art. X of the State Constitution and those provisions of part VII of chapter 112 which are not expressly provided in this chapter. Notwithstanding any other

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provision, only those local law plans created by special act of legislation before May 27, 1939, are deemed to meet the minimum benefits and minimum standards only in this chapter.

- (6) (4) Notwithstanding any other provision, with respect to any supplemental plan municipality:
- (a) A local law plan and a supplemental plan may continue to use their definition of compensation or salary in existence on March 12, 1999.
- (b) Section 175.061(1)(b) does not apply, and a local law plan and a supplemental plan shall continue to be administered by a board or boards of trustees numbered, constituted, and selected as the board or boards were numbered, constituted, and selected on December 1, 2000.
- (c) The election set forth in paragraph (1) (b) is deemed to have been made.
- (7) (5) The retirement plan setting forth the benefits and the trust agreement, if any, covering the duties and responsibilities of the trustees and the regulations of the investment of funds must be in writing, and copies made available to the participants and to the general public.
- (8) In addition to the defined benefit component of the local law plan, each plan sponsor must have a defined contribution plan component within the local law plan by October 1, 2014, or upon the creation date of a new participating plan. However, the plan sponsor of any plan established by special act of the Legislature has until July 1, 2015, to create a defined contribution component within the plan.
- (9) Notwithstanding any other provision of this chapter, a municipality or special fire control district that has

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implemented or proposed changes to a local law plan based on the municipality's or district's reliance on an interpretation of this chapter by the department on or after August 14, 2012, and before February 1, 2013, may continue the implemented changes or continue to implement proposed changes. Such reliance must be evidenced by a written collective bargaining proposal or agreement, or formal correspondence between the municipality or district and the department which describes the specific changes to the local law plan, with the initial proposal, agreement, or correspondence from the municipality or district dated before February 1, 2013. Changes to the local law plan which are otherwise contrary to this chapter may continue in effect until the earlier of October 1, 2017, or the effective date of a collective bargaining agreement that is contrary to the changes to the local law plan.

Section 7. Subsection (2) of section 185.01, Florida Statutes, is amended to read:

185.01 Legislative declaration.-

(2) This chapter hereby establishes, for all municipal pension plans now or hereinafter provided for under this chapter, including chapter plans and local law plans, required minimum benefits and minimum standards for the operation and funding of such plans, hereinafter referred to as municipal police officers' retirement trust funds, which must be met as a condition precedent to the plan or plan sponsor receiving a distribution of insurance premium tax revenues under s. 185.10. The required minimum benefits and minimum standards for each plan as set forth in this chapter may not be diminished by local ordinance or by special act of the Legislature and may not, nor

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may the minimum benefits or minimum standards be reduced or offset by any other local, state, or federal plan that <u>includes</u> may include police officers in its operation, except as provided under s. 112.65.

Section 8. Section 185.02, Florida Statutes, is amended to read:

- 185.02 Definitions.—For any municipality, chapter plan, local law municipality, or local law plan under this chapter, the term following words and phrases as used in this chapter shall have the following meanings, unless a different meaning is plainly required by the context:
- (1) "Additional premium tax revenues" means revenues received by a municipality pursuant to s. 185.10 which exceed base premium tax revenues.
- $\underline{(2)}$ "Average final compensation" means one-twelfth of the average annual compensation of the 5 best years of the last 10 years of creditable service prior to retirement, termination, or death.
- (3) "Base benefits" means the level of benefits in existence for police officers on March 12, 1999.
- (4) "Base premium tax revenues" means the revenues received by a municipality pursuant to s. 185.10 for calendar year 1997.
- (5)(2) "Casualty insurance" means automobile public liability and property damage insurance to be applied at the place of residence of the owner, or if the subject is a commercial vehicle, to be applied at the place of business of the owner; automobile collision insurance; fidelity bonds; burglary and theft insurance; and plate glass insurance. "Multiple peril" means a combination or package policy that

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includes both property coverage and casualty coverage for a single premium.

(6) (3) "Chapter plan" means a separate defined benefit pension plan for police officers which incorporates by reference the provisions of this chapter and has been adopted by the governing body of a municipality as provided in s. 185.08. Except as may be specifically authorized in this chapter, the provisions of a chapter plan may not differ from the plan provisions set forth in ss. 185.01-185.341 and ss. 185.37-185.39. Actuarial valuations of chapter plans shall be conducted by the division as provided by s. 185.221(1)(b).

(7) "Compensation" or "salary" means, for noncollectively bargained service earned before July 1, 2011, or for service earned under collective bargaining agreements in place before July 1, 2011, the total cash remuneration including "overtime" paid by the primary employer to a police officer for services rendered, but not including any payments for extra duty or special detail work performed on behalf of a second party employer. A local law plan may limit the amount of overtime payments which can be used for retirement benefit calculation purposes; however, such overtime limit may not be less than 300 hours per officer per calendar year. For noncollectively bargained service earned on or after July 1, 2011, or for service earned under collective bargaining agreements entered into on or after July 1, 2011, the term has the same meaning except that when calculating retirement benefits, up to 300 hours per year in overtime compensation may be included as specified in the plan or collective bargaining agreement, but payments for accrued unused sick or annual leave may not be

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included.

(a) Any retirement trust fund or plan that meets the requirements of this chapter does not, solely by virtue of this subsection, reduce or diminish the monthly retirement income otherwise payable to each police officer covered by the retirement trust fund or plan.

- (b) The member's compensation or salary contributed as employee-elective salary reductions or deferrals to any salary reduction, deferred compensation, or tax-sheltered annuity program authorized under the Internal Revenue Code shall be deemed to be the compensation or salary the member would receive if he or she were not participating in such program and shall be treated as compensation for retirement purposes under this chapter.
- (c) For any person who first becomes a member in any plan year beginning on or after January 1, 1996, compensation for that plan year may not include any amounts in excess of the Internal Revenue Code s. 401(a)(17) limitation, as amended by the Omnibus Budget Reconciliation Act of 1993, which limitation of \$150,000 shall be adjusted as required by federal law for qualified government plans and shall be further adjusted for changes in the cost of living in the manner provided by Internal Revenue Code s. 401(a)(17)(B). For any person who first became a member before the first plan year beginning on or after January 1, 1996, the limitation on compensation may not be less than the maximum compensation amount that was allowed to be taken into account under the plan as in effect on July 1, 1993, which limitation shall be adjusted for changes in the cost of living since 1989 in the manner provided by Internal Revenue Code s.

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401(a)(17)(1991).

(8) (5) "Creditable service" or "credited service" means the aggregate number of years of service and fractional parts of years of service of any police officer, omitting intervening years and fractional parts of years when such police officer may not have been employed by the municipality subject to the following conditions:

- (a) A No police officer may not will receive credit for years or fractional parts of years of service if he or she has withdrawn his or her contributions to the fund for those years or fractional parts of years of service, unless the police officer repays into the fund the amount he or she has withdrawn, plus interest as determined by the board. The member has shall have at least 90 days after his or her reemployment to make repayment.
- (b) A police officer may voluntarily leave his or her contributions in the fund for a period of 5 years after leaving the employ of the police department, pending the possibility of his or her being rehired by the same department, without losing credit for the time he or she has participated actively as a police officer. If he or she is not reemployed as a police officer with the same department within 5 years, his or her contributions shall be returned to him or her without interest.
- (c) Credited service under this chapter shall be provided only for service as a police officer, as defined in subsection (11), or for military service and may not include credit for any other type of service. A municipality may, by local ordinance, may provide for the purchase of credit for military service occurring before employment as well as prior service as a police

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officer for some other employer as long as the police officer is not entitled to receive a benefit for such other prior service as a police officer. For purposes of determining credit for prior service, in addition to service as a police officer in this state, credit may be given for federal, other state, or county service as long as such service is recognized by the Criminal Justice Standards and Training Commission within the Department of Law Enforcement as provided in under chapter 943 or the police officer provides proof to the board of trustees that such service is equivalent to the service required to meet the definition of a police officer under subsection (18) (11).

- (d) In determining the creditable service of \underline{a} any police officer, credit for up to 5 years of the time spent in the military service of the Armed Forces of the United States shall be added to the years of actual service, if:
- 1. The police officer is in the active employ of the municipality <u>before</u> prior to such service and leaves a position, other than a temporary position, for the purpose of voluntary or involuntary service in the Armed Forces of the United States.
- 2. The police officer is entitled to reemployment under the provisions of the Uniformed Services Employment and Reemployment Rights Act.
- 3. The police officer returns to his or her employment as a police officer of the municipality within 1 year <u>after</u> from the date of his or her release from such active service.
- (9) (6) "Deferred Retirement Option Plan" or "DROP" means a local law plan retirement option in which a police officer may elect to participate. A police officer may retire for all purposes of the plan and defer receipt of retirement benefits

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into a DROP account while continuing employment with his or her employer. However, a police officer who enters the DROP and who is otherwise eligible to participate <u>may shall</u> not thereby be precluded from <u>participation</u> or continued participation <u>participating</u>, or continuing to participate, in a supplemental plan in existence on, or created after, <u>March 12</u>, <u>1999</u> the effective date of this act.

- (10) "Defined contribution plan" means the component of a local law plan to which deposits are made to provide benefits for police officers, or for police officers and firefighters if both are included. Such component is an element of a local law plan and exists in conjunction with the defined benefit component that meets the required benefits and minimum standards of this chapter. The retirement benefits of the defined contribution plan shall be provided through individual member accounts in accordance with the applicable provisions of the Internal Revenue Code and related regulations and are limited to the contributions made into each member's account and the actual accumulated earnings, net of expenses, earned on the member's account.
- $\underline{(11)}$ "Division" means the Division of Retirement of the Department of Management Services.
- (12) (8) "Enrolled actuary" means an actuary who is enrolled under Subtitle C of Title III of the Employee Retirement Income Security Act of 1974 and who is a member of the Society of Actuaries or the American Academy of Actuaries.
- $\underline{\text{(13)}}$ "Local law municipality" $\underline{\text{means}}$ is any municipality in which there exists a local law plan exists.
 - (14) (10) "Local law plan" means a retirement defined

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benefit pension plan, which includes both a defined benefit plan component and a defined contribution plan component, for police officers, or for police officers and firefighters if both are, where included, as described in s. 185.35, established by municipal ordinance or special act of the Legislature, which enactment sets forth all plan provisions. Local law plan provisions may vary from the provisions of this chapter if the, provided that required minimum benefits and minimum standards of this chapter are met. However, any such variance must shall provide a greater benefit for police officers. Actuarial valuations of local law plans shall be conducted by an enrolled actuary as provided in s. 185.221(2)(b).

- (15) "Long-term funded ratio" or "funded ratio" means the ratio of the actuarial value of assets of the plan to the actuarial accrued liabilities of the plan, as reported in the most recent actuarial valuation of the plan, deemed to be in compliance with chapter 112 by the Department of Management Services.
- (16) "Minimum benefits" means the benefits set forth in ss. 185.01-185.341 and ss. 185.37-185.50.
- (17) "Minimum standards" means the standards set forth in ss. 185.01-185.341 and ss. 185.37-185.50.
- (18) "Police officer" means any person who is elected, appointed, or employed full time by <u>a</u> any municipality, who is certified or required to be certified as a law enforcement officer in compliance with s. 943.1395, who is vested with authority to bear arms and make arrests, and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of

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the state. The term This definition includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers, but does not include part-time law enforcement officers or auxiliary law enforcement officers as those terms the same are defined in s. 943.10(6) and (8), respectively. For the purposes of this chapter only, the term also includes "police officer" also shall include a public safety officer who is responsible for performing both police and fire services. Any plan may provide that the police chief shall have an option to participate, or not, in that plan.

- (19) (12) "Police Officers' Retirement Trust Fund" means a trust fund, by whatever name known, as provided under s. 185.03 for the purpose of assisting municipalities in establishing and maintaining a retirement plan for police officers.
- (20) "Required benefits" means the lesser of the minimum benefits set forth in this chapter or the base benefits of the plan. For local law plans created after March 1, 2013, the term means the minimum benefits set forth in this chapter.
- (21) (13) "Retiree" or "retired police officer" means a police officer who has entered retirement status. For the purposes of a plan that includes a Deferred Retirement Option Plan (DROP), a police officer who enters the DROP is shall be considered a retiree for all purposes of the plan. However, a police officer who enters the DROP and who is otherwise eligible to participate may shall not thereby be precluded from participating, or continuing to participate, in a supplemental

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plan in existence on, or created after, <u>March 12, 1999</u> the effective date of this act.

(22) (14) "Retirement" means a police officer's separation from city employment as a police officer with immediate eligibility for receipt of benefits under the plan. For purposes of a plan that includes a Deferred Retirement Option Plan (DROP), "retirement" means the date a police officer enters the DROP.

- (23) "Special benefits" means benefits provided in a defined contribution plan for police officers.
- (24) (15) "Supplemental plan" means a plan to which deposits of the premium tax moneys as provided in s. 185.08 are made to provide extra benefits to police officers, or police officers and firefighters if both are where included, under this chapter. Such a plan is an element of a local law plan and exists in conjunction with a defined benefit component plan that meets the required minimum benefits and minimum standards of this chapter. Any supplemental plan in existence on March 1, 2014, shall be deemed to be a defined contribution plan in compliance with s. 185.35(8).
- $\underline{(25)}$ "Supplemental plan municipality" means \underline{a} any local law municipality in which there existed a supplemental plan existed as of December 1, 2000.
- Section 9. Subsection (6) of section 185.06, Florida Statutes, is amended to read:
- 185.06 General powers and duties of board of trustees.—For any municipality, chapter plan, local law municipality, or local law plan under this chapter:
 - (6) To assist the board in meeting its responsibilities

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under this chapter, the board, if it so elects, may:

(a) Employ independent legal counsel at the pension fund's expense.

- (b) Employ an independent enrolled actuary, as defined in $s. 185.02 \frac{(8)}{3}$, at the pension fund's expense.
- (c) Employ such independent professional, technical, or other advisers as it deems necessary at the pension fund's expense.

If the board chooses to use the municipality's or special district's legal counsel, or actuary, or chooses to use any of its the municipality's other professional, technical, or other advisers, it must do so only under terms and conditions acceptable to the board.

Section 10. Paragraphs (d) through (g) of subsection (1) of section 185.07, Florida Statutes, are amended, and a new paragraph (e) is added to that subsection, to read:

185.07 Creation and maintenance of fund.—For any municipality, chapter plan, local law municipality, or local law plan under this chapter:

- (1) The municipal police officers' retirement trust fund in each municipality described in s. 185.03 shall be created and maintained in the following manner:
- (d) By payment by the municipality or other sources of a sum equal to the normal cost and the amount required to fund any actuarial deficiency shown by an actuarial valuation <u>conducted</u> <u>under as provided in part VII of chapter 112 after taking into account the amounts described in paragraphs (b), (c), (f), (g), and (h) and the tax proceeds described in paragraph (a) which</u>

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must be used to fund defined benefit plan benefits, except as otherwise excluded from consideration in determining the mandatory payment.

- (e) For local law plans, in addition to the mandatory payment described in paragraph (d), by mandatory payment by the municipality of the amount specified in s. 185.35(3), if the long-term funded ratio of the plan is less than 80 percent.
- $\underline{\text{(f)}}$ (e) By all gifts, bequests and devises when donated to the fund.
- $\underline{\text{(g)}}$ By all accretions to the fund by way of interest or dividends on bank deposits or otherwise.
- (h)(g) By all other sources of income now or hereafter authorized by law for the augmentation of such municipal police officers' retirement trust fund.

Nothing in this section shall be construed to require adjustment of member contribution rates in effect on the date this act becomes a law, including rates that exceed 5 percent of salary, provided that such rates are at least one-half of 1 percent of salary.

Section 11. Subsection (2) of section 185.16, Florida Statutes, is amended to read:

185.16 Requirements for retirement.—For any municipality, chapter plan, local law municipality, or local law plan under this chapter, any police officer who completes 10 or more years of creditable service as a police officer and attains age 55, or completes 25 years of creditable service as a police officer and attains age 52, and for such period has been a member of the retirement fund is eligible for normal retirement benefits.

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Normal retirement under the plan is retirement from the service of the city on or after the normal retirement date. In such event, for chapter plans and local law plans, payment of retirement income will be governed by the following provisions of this section:

(2) The amount of the monthly retirement income payable to a police officer who retires on or after his or her normal retirement date shall be an amount equal to the number of the police officer's years of credited service multiplied by 2 percent of his or her average final compensation. However, if current state contributions pursuant to this chapter are not adequate to fund the additional benefits to meet the minimum requirements in this chapter, only increment increases shall be required as state moneys are adequate to provide. Such increments shall be provided as state moneys become available.

Section 12. Section 185.35, Florida Statutes, is amended to read:

185.35 Municipalities that have having their own retirement pension plans for police officers.—For any municipality, chapter plan, local law municipality, or local law plan under this chapter. In order for a municipality that has its municipalities with their own retirement plan pension plans for police officers, or for police officers and firefighters if both are included, to participate in the distribution of the tax fund established under pursuant to s. 185.08, a local law plan and its plan sponsor plans must meet the required minimum benefits and minimum standards set forth in this chapter:

(1) If a municipality has a <u>retirement</u> pension plan for police officers, or for police officers and firefighters if both

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are included, which, in the opinion of the division, meets the
required minimum benefits and minimum standards set forth in
this chapter, the board of trustees of the pension plan must, as
approved by a majority of police officers of the municipality,
may:

- (a) place the income from the premium tax in s. 185.08 in such pension plan for the sole and exclusive use of its police officers, or its police officers and firefighters if both are included, where it shall become an integral part of that pension plan and shall be used to fund benefits as follows:
- (a) The base premium tax revenues must be used to fund required benefits. To the extent the base premium tax revenues exceed the annual actuarial cost of the plan's required benefits, such excess revenues must be used as directed in paragraph (b).
- (b) Of the additional premium tax revenues received which are in excess of the amount received for the 2012 calendar year and any accumulations of additional premium tax revenues which have not been applied to fund benefits in excess of the plan's base benefits:
- 1. If the plan has a supplemental plan in effect as of September 30, 2013, whereby all premium tax revenues received in excess of the amount received for the 2012 calendar year are scheduled to be used to fund defined contribution plan benefits and:
- a. If the plan has a long-term funded ratio of less than 80 percent, 50 percent of the additional premium tax revenues subject to this paragraph must be used as additional contributions to pay the plan's actuarial deficiency and the

2014246 29-00060A-14 1016 remainder must be used to fund special benefits; or 1017 b. If the plan has a long-term funded ratio of 80 percent 1018 or greater, the additional premium tax revenues subject to this 1019 paragraph must be used to fund special benefits. 1020 2. If subparagraph 1. is not applicable and the plan has a 1021 long-term funded ratio of less than 80 percent: 1022 a. Fifty percent of the additional premium tax revenues 1023 subject to this paragraph must be used as additional 1024 contributions to pay the plan's actuarial deficiency; 1025 b. Twenty-five percent of the additional premium tax 1026 revenues subject to this paragraph must be used to fund required 1027 benefits; and c. Twenty-five percent of the additional premium tax 1028 1029 revenues subject to this paragraph must be placed in a defined 1030 contribution plan to fund special benefits. 1031 3. If subparagraph 1. is not applicable and the plan has a 1032 long-term funded ratio of 80 percent or greater: 1033 a. Fifty percent of the additional premium tax revenues 1034 subject to this paragraph must be used to fund required 1035 benefits; and 1036 b. Fifty percent of the additional premium tax revenues 1037 subject to this paragraph must be placed in a defined contribution plan to fund special benefits. 1038 1039 Any additional premium tax revenues used to fund the plan's 1040 1041 actuarial deficiency pursuant to this paragraph may not be 1042 considered in determining the mandatory payment described in s. 185.07(1)(d). 1043

(c) Additional premium tax revenues not described in

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paragraph (b) must be used to fund benefits that were not included in the required benefits pay extra benefits to the police officers included in that pension plan; or

- (b) May place the income from the premium tax in s. 185.08 in a separate supplemental plan to pay extra benefits to the police officers, or police officers and firefighters if included, participating in such separate supplemental plan.
- (2) Insurance premium tax revenues may not be used to fund benefits provided in a defined benefit plan which were not provided by the plan as of March 1, 2014. However, for a local law plan created after March 1, 2014, up to 50 percent of the insurance premium tax revenues may be used to fund defined benefit plan component benefits, with the remainder used to fund defined contribution plan component benefits.
- (3) If a plan offers benefits in excess of its required benefits, such benefits may be reduced if the plan continues to meet the required benefits of the plan and the minimum standards set forth in this chapter. The amount of insurance premium tax revenues previously used to fund benefits in excess of the plan's required benefits before the reduction must be used as provided in paragraph (1) (b). Twenty-five percent of the amount of any mandatory contribution paid by the municipality which was previously used to fund benefits above the level of required benefits provided before the reduction must be used as additional contributions as specified in s. 185.07 to fund the plan's actuarial deficiency.
- $\underline{(4)}$ (2) The premium tax provided by this chapter shall $\frac{1}{10}$ all cases be used in its entirety to provide $\underline{\text{retirement}}$ extra benefits to police officers, or to police officers and

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firefighters if <u>both are</u> included. However, local law plans in effect on October 1, 1998, must comply with the minimum benefit provisions of this chapter only to the extent that additional premium tax revenues become available to incrementally fund the cost of such compliance as provided in s. 185.16(2). If a plan is in compliance with such minimum benefit provisions, as subsequent additional tax revenues become available, they shall be used to provide extra benefits. Local law plans created by special act before May 27, 1939, shall be deemed to comply with this chapter. For the purpose of this chapter, the term:

- (a) "Additional premium tax revenues" means revenues received by a municipality pursuant to s. 185.10 which exceed the amount received for calendar year 1997.
- (b) "Extra benefits" means benefits in addition to or greater than those provided to general employees of the municipality and in addition to those in existence for police officers on March 12, 1999.
- (5)(3) A retirement plan or amendment to a retirement plan may not be proposed for adoption unless the proposed plan or amendment contains an actuarial estimate of the costs involved. Such proposed plan or proposed plan change may not be adopted without the approval of the municipality or, where permitted, the Legislature. Copies of the proposed plan or proposed plan change and the actuarial impact statement of the proposed plan or proposed plan change shall be furnished to the division before the last public hearing on the proposal is held thereon. Such statement must also indicate whether the proposed plan or proposed plan change is in compliance with s. 14, Art. X of the State Constitution and those provisions of part VII of chapter

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1103 112 which are not expressly provided in this chapter.

Notwithstanding any other provision, only those local law plans created by special act of legislation before May 27, 1939, are deemed to meet the minimum benefits and minimum standards only in this chapter.

- $\underline{(6)}$ (4) Notwithstanding any other provision, with respect to any supplemental plan municipality:
- (a) Section $\underline{185.02(7)(a)}$ $\underline{185.02(4)(a)}$ does not apply, and a local law plan and a supplemental plan may continue to use their definition of compensation or salary in existence on March 12, 1999.
- (b) A local law plan and a supplemental plan must continue to be administered by a board or boards of trustees numbered, constituted, and selected as the board or boards were numbered, constituted, and selected on December 1, 2000.
- (c) The election set forth in paragraph (1) (b) is deemed to have been made.
- (7)(5) The retirement plan setting forth the benefits and the trust agreement, if any, covering the duties and responsibilities of the trustees and the regulations of the investment of funds must be in writing and copies made available to the participants and to the general public.
- (8) In addition to the defined benefit component of the local law plan, each plan sponsor must have a defined contribution plan component within the local law plan by October 1, 2014, or upon the creation date of a new participating plan. However, the plan sponsor of any plan established by special act of the Legislature has until July 1, 2015, to create a defined contribution component within the plan.

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(9) Notwithstanding any other provision of this chapter, a municipality that has implemented or proposed changes to a local law plan based on the municipality's reliance on an interpretation of this chapter by the department on or after August 14, 2012, and before February 1, 2013, may continue the implemented changes or continue to implement proposed changes. Such reliance must be evidenced by a written collective bargaining proposal or agreement, or formal correspondence between the municipality and the department which describes the specific changes to the local law plan, with the initial proposal, agreement, or correspondence from the municipality dated before February 1, 2013. Changes to the local law plan which are otherwise contrary to this chapter may continue in effect until the earlier of October 1, 2017, or the effective date of a collective bargaining agreement that is contrary to the changes to the local law plan.

Section 13. The Legislature finds that a proper and legitimate state purpose is served when employees and retirees of this state and its political subdivisions, and the dependents, survivors, and beneficiaries of such employees and retirees, are extended the basic protections afforded by governmental retirement systems that provide fair and adequate benefits and that are managed, administered, and funded in an actuarially sound manner as required under s. 14, Article X of the State Constitution and part VII of chapter 112, Florida Statutes. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 14. This act shall take effect July 1, 2014.