1 A bill to be entitled 2 An act relating to educational facilities financing; 3 renaming chapter 243, F.S., and part II thereof to 4 conform to changes made by the act; amending ss. 5 243.50, 243.51, 243.52, 243.53, 243.54, 243.59, 6 243.66, 243.67, and 243.73, F.S.; revising provisions 7 relating to the financing of independent nonprofit 8 higher educational facilities to include financing for 9 private nonprofit elementary, middle, and secondary 10 schools meeting certain criteria; revising the short 11 title and findings to conform; revising definitions; renaming the facilities financing authority to 12 conform; revising powers of the authority, including 13 the issuance and payment of bonds, to conform; 14 15 revising the date for submission of an annual financial report by the authority to the Governor and 16 17 Legislature; providing an effective date. 18 19 Be It Enacted by the Legislature of the State of Florida: 20 21 Section 1. Chapter 243, Florida Statutes, entitled "Higher 22 Educational Facilities Bonds," is renamed "Educational 23 Facilities Bonds." Part II of that chapter, entitled "Higher 24 Educational Facilities Financing," is renamed "Educational 25 Facilities Financing." 26 Section 2. Section 243.50, Florida Statutes, is amended to Page 1 of 12

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27 read: 243.50 Short title.-Sections 243.50-243.77 may be cited as 28 the "Higher Educational Facilities Financing Act." 29 30 Section 3. Section 243.51, Florida Statutes, is amended to 31 read: 32 243.51 Findings and declarations.-It is the purpose of ss. 33 243.50-243.77 to provide a measure of assistance and an 34 alternative method enabling private educational institutions in 35 of higher education of this state to provide the facilities and structures that they need and to enable those institutions to 36 37 coordinate their budgetary needs with the timing of receipt of tuition revenues. 38 Section 4. Subsections (3) through (8) of section 243.52, 39 Florida Statutes, are amended to read: 40 41 243.52 Definitions.-As used in ss. 243.50-243.77, the 42 term: "Project" means a structure suitable for use as a 43 (3) dormitory or other housing facility, dining hall, student union, 44 45 administration building, academic building, library, laboratory, 46 research facility, classroom, athletic facility, health care 47 facility, or maintenance, storage, or utility facility, and 48 other structures or facilities related thereto, or required 49 thereto, or required or useful for the instruction of students, or the conducting of research, or the operation of an 50 51 educational institution, including parking and other facilities 52 or structures, essential or convenient for the orderly conduct Page 2 of 12

53 of such institution and includes equipment and machinery and 54 other similar items necessary or convenient for the operation of a particular facility or structure in the manner for which its 55 56 use is intended but does not include such items as books, fuel, 57 supplies, or other items that are customarily deemed to result 58 in a current operating charge. The term also dormitory, student 59 service facility, parking facility, administration building, 60 academic building, or library and includes a loan in 61 anticipation of tuition revenues by an educational institution of higher education, as defined in subsection (6). 62

63 (4) "Cost," as applied to a project or any portion thereof financed under ss. 243.50-243.77, includes all or any part of 64 the cost of construction and acquisition of all lands, 65 structures, real property, rights, rights-of-way, franchises, 66 67 easements, and interests acquired or used for a project; the cost of demolishing or removing any buildings or structures on 68 69 land so acquired, including the cost of acquiring any lands to 70 which the buildings or structures may be removed; the cost of 71 all machinery and equipment, financing charges, and interest 72 before, during, and for a period of 30 months after completion 73 of the construction; provisions for working capital, reserves for principal, interest, and rebate; provisions for extensions, 74 75 enlargements, additions, and improvements; the cost of 76 engineering, financial, and legal services; the cost of plans, 77 specifications, studies, surveys, estimates of costs and 78 revenues, administrative expenses, and expenses necessary to Page 3 of 12

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79 determining the feasibility or practicability of constructing 80 the project; and other expenses necessary for constructing and acquiring the project, financing the construction, and placing 81 the project in operation. In the case of a loan in anticipation 82 of tuition revenues, the term "cost" means the amount of the 83 84 loan in anticipation of revenues which does not exceed the 85 amount of tuition revenues anticipated to be received by the 86 borrowing institution of higher education in the 1-year period following the date of the loan, plus costs related to the 87 issuance of the loan, or the amount of the bonds, the proceeds 88 of which fund the loans and any related cost of debt service, 89 reserve funds, and rebate associated therewith. 90

91 (5) "Bond" or "revenue bond" means a revenue bond of the 92 authority issued under ss. 243.50-243.77, including a revenue 93 refunding bond, notwithstanding that it may be secured by 94 mortgage or the full faith and credit of a participating 95 institution of higher education or any other lawfully pledged 96 security of a participating institution of higher education.

97 (6) "Educational institution of higher education" means: An independent nonprofit college or university that 98 (a) which is located in and chartered by the state; that which is 99 100 accredited by the Commission on Colleges of the Southern Association of Colleges and Schools; that which grants 101 102 baccalaureate degrees; and that which is not a state university 103 or Florida College System institution state community college. 104 (b) A private nonprofit elementary, middle, or secondary

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105 school that is located in and chartered by the state and 106 accredited by the Southern Association of Colleges and Schools. 107 "Participating institution" means an educational (7) 108 institution of higher education, as defined in subsection (6), 109 that undertakes the financing and construction or acquisition of 110 a project or undertakes the refunding or refinancing of 111 obligations or of a mortgage or of advances as provided in and 112 permitted by ss. 243.50-243.77. 113 "Loan in anticipation of tuition revenues" means a (8) loan to a participating an institution of higher education under 114 circumstances in which tuition revenues anticipated to be 115 received by the institution in any budget year are estimated to 116 be insufficient at any time during the budget year to pay the 117 118 operating expenses or other obligations of the institution in 119 accordance with the budget of the institution. 120 Section 5. Subsections (1) and (2) of section 243.53, 121 Florida Statutes, are amended to read: 122 243.53 Creation of Higher Educational Facilities Financing 123 Authority.-124 There is created a public body corporate and politic (1)125 to be known as the Higher Educational Facilities Financing 126 Authority. The authority is constituted as a public 127 instrumentality, and the exercise by the authority of the powers 128 conferred by ss. 243.50-243.77 is considered to be the 129 performance of an essential public function. Chapters 119 and 130 286 apply to the authority. Page 5 of 12

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131 (2)The authority shall consist of five members to be 132 appointed by the Governor, subject to confirmation by the 133 Senate. One member shall be a trustee, director, officer, or 134 employee of a participating an institution of higher education. 135 Of the members first appointed, one shall serve for 1 year, one 136 for 2 years, one for 3 years, one for 4 years, and one for 5 137 years, and in each case until his or her successor is appointed 138 and has qualified. Thereafter, the Governor shall appoint for 139 terms of 5 years each a member or members to succeed those whose terms expire. The Governor shall fill any vacancy for an 140 unexpired term. A member of the authority is eligible for 141 reappointment. Any member of the authority may be removed by the 142 143 Governor for misfeasance, malfeasance, or willful neglect of 144 duty. Each member of the authority before entering upon his or 145 her duties shall take and subscribe to the oath or affirmation required by the State Constitution. A record of each oath must 146 147 be filed in the office of the Department of State and with the 148 authority.

149 Section 6. Section 243.54, Florida Statutes, is amended to 150 read:

243.54 Powers of the authority.-The purpose of the
authority is to assist <u>participating</u> institutions of higher
education in constructing, financing, and refinancing projects
throughout the state, and, for this purpose, the authority may:
(1) Exercise all powers granted to corporations under the

156 Florida Business Corporation Act, chapter 607.

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157 (2) Have perpetual succession as a body politic and
158 corporate and adopt bylaws for the regulation of its affairs and
159 the conduct of its business.

160 (3) Adopt an official seal and alter the same at its161 pleasure.

162 (4) Maintain an office at any place in the state that it163 may designate.

164 (5) Sue and be sued in its own name, and plead and be 165 impleaded.

(6) Make and execute financing agreements, leases, as 166 167 lessee or as lessor, contracts, deeds, and other instruments necessary or convenient in the exercise of the powers and 168 169 functions of the authority, including contracts with persons, 170 firms, corporations, federal and state agencies, and other 171 authorities, which state agencies and other authorities are 172 authorized to enter into contracts and otherwise cooperate with 173 the authority to facilitate the financing, construction, 174 leasing, or sale of any project or the institution of any 175 program; engage in sale-leaseback, lease-purchase, lease-176 leaseback, or other undertakings and provide for the sale of certificates of participation incident thereto; and enter into 177 178 interlocal agreements in the manner provided in s. 163.01.

(7) Determine the location and character of any project tobe financed under ss. 243.50-243.77 and may:

(a) Construct, reconstruct, maintain, repair, and leasethe project as lessee or lessor.

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(b) Enter into contracts for any of those purposes.

(c) Designate a participating institution as its agent to
determine the location and character of a project undertaken by
a participating institution under ss. 243.50-243.77 and, as the
agent of the authority, construct, reconstruct, maintain,
repair, own, and lease the project as lessee or lessor.

(8) Issue bonds, bond anticipation notes, and other obligations of the authority for any of its corporate purposes, including the provision of funds to pay all or any part of the cost of any project and to fund or refund the cost of any project as provided in ss. 243.50-243.77.

(9) Establish rules for the use of a project or any
portion thereof and designate a participating institution as its
agent to establish rules for the use of a project undertaken by
the participating institution.

(10) Employ consulting engineers, architects, attorneys,
accountants, construction and financial experts,
superintendents, managers, and other employees and agents as
necessary, and fix their compensation.

(11) Receive and accept from any public agency loans or grants for or in aid of the construction of a project or any portion thereof, and receive and accept loans, grants, aid, or contributions from any source of money, property, labor, or other things of value, to be held, used, and applied only for the purposes for which the loans, grants, aid, and contributions are made.

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(12) Mortgage any project and the site thereof for the benefit of the holders of revenue bonds issued to finance projects or those providing credit for that purpose.

(13) Make loans to any participating institution for the cost of a project, including a loan in anticipation of tuition revenues, in accordance with an agreement between the authority and the participating institution. However, a loan may not exceed the total cost of the project as determined by the participating institution and approved by the authority.

(14) Make loans to a participating institution to refund outstanding obligations, mortgages, or advances issued, made, or given by the participating institution for the cost of a project.

(15) Charge to and equitably apportion among participating institutions its administrative costs and expenses incurred in the exercise of the powers and duties conferred by ss. 243.50-243.77.

(16) Contract with an entity as its agent to assist the
authority in screening applications of <u>participating</u>
institutions of higher education for loans under ss. 243.50229 243.77 and receive any recommendations the entity may make.

(17) Do all things necessary or convenient to carry outthe purposes of ss. 243.50-243.77.

232 Section 7. Section 243.59, Florida Statutes, is amended to 233 read:

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243.59 Approval required to issue bonds.—The authority is Page 9 of 12

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created for the purpose of promoting <u>private nonprofit</u> higher education and issuing bonds on behalf of the state, and the Governor may approve any bonds issued by the authority which require approval under federal law.

239 Section 8. Section 243.66, Florida Statutes, is amended to 240 read:

241 243.66 Payment of bonds.-Revenue bonds issued under ss. 242 243.50-243.77 are not a debt or liability of the authority, any 243 municipality, the state, or any political subdivision thereof, and are not a pledge of the faith and credit of the state, the 244 authority, any municipality, or any political subdivision 245 thereof, but are payable solely from revenues of the authority 246 247 pertaining to the project relating to the issue; payments by 248 participating institutions of higher education, banks, insurance 249 companies, or others under letters of credit or purchase 250 agreements; investment earnings from funds or accounts 251 maintained under the bond resolution; insurance proceeds; loan 252 funding deposits; proceeds of sales of education loans; proceeds 253 of refunding obligations; and fees, charges, and other revenues 254 of the authority from the project. All revenue bonds must 255 contain on the face thereof a statement to the effect that 256 neither the authority nor any municipality, the state, or any 257 political subdivision thereof is obligated to pay the bond or 258 the interest thereon except from revenues of the project or the 259 portion thereof for which they are issued, and that neither the 260 faith and credit nor the taxing power of the authority, any

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261 municipality, the state, or any political subdivision thereof is 262 pledged to the payment of the principal of or the interest on 263 the bonds. The issuance of revenue bonds under ss. 243.50-243.77 264 may not directly, indirectly, or contingently obligate the 265 authority, any municipality, the state, or any political 266 subdivision thereof to levy or to pledge any form of taxation 267 therefor or to make any appropriation for their payment.

268 Section 9. Subsection (3) of section 243.67, Florida 269 Statutes, is amended to read:

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243.67 Rates, rents, fees, and charges.-

271 The use and disposition of moneys to the credit of a (3) sinking or other similar fund must be subject to the resolution 272 273 authorizing the issuance of the bonds or of the trust agreement. 274 Except as otherwise provided in the resolution or the trust 275 agreement, the sinking or other similar fund must be a fund for 276 all revenue bonds issued to finance projects at a particular 277 participating institution of higher education without 278 distinction or priority of one over another. However, the 279 authority in any resolution or trust agreement may provide that 280 the sinking or other similar fund be the fund for a particular 281 project at a participating institution and for payment of the 282 revenue bonds issued to finance that $project_{\tau}$ and may, 283 additionally, permit and provide for the issuance of revenue 284 bonds having a subordinate lien in respect of the security 285 authorized to other revenue bonds of the authority, and τ in such 286 case, the authority may create separate sinking or other similar

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287 funds in respect of the subordinate lien bonds. 288 Section 10. Subsection (1) of section 243.73, Florida 289 Statutes, is amended to read: 290 243.73 Reports; audits.-291 The authority shall submit to the Governor and the (1)292 presiding officers of each house of the Legislature, within 4 2 293 months after the end of its fiscal year, a complete and detailed 294 report setting forth: Its operations and accomplishments. 295 (a) 296 Its receipts and expenditures during its fiscal year (b) in accordance with the categories or classifications established 297 298 by the authority for its operating and capital outlay purposes. 299 Its assets and liabilities at the end of its fiscal (C) 300 year and the status of reserve, special, or other funds. 301 (d) A schedule of its bonds outstanding at the end of its 302 fiscal year, together with a statement of the principal amounts 303 of bonds issued and redeemed during the fiscal year. 304 Any other information the authority deems appropriate. (e) 305 Section 11. This act shall take effect July 1, 2014.

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