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FOR CONSIDERATION By the Committee on Governmental Oversight and Accountability

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A bill to be entitled

An act relating to citizen support and direct-support organizations; amending s. 14.29, F.S.; providing for future review and repeal of provisions authorizing the Florida Commission on Community Service to establish and operate a direct-support organization; amending s. 16.616, F.S.; providing for future review and repeal of the direct-support organization established within the Department of Legal Affairs; creating s. 20.058, F.S.; requiring citizen support and direct-support organizations to annually submit certain information to the appropriate agency; requiring each agency receiving such information to post submissions on the agency's website; requiring each agency receiving such information to annually submit a report to the Governor, the Legislature, and the Office of Program Policy Analysis and Government Accountability; providing report requirements; requiring that a contract between an agency and a citizen support organization or direct-support organization be contingent on disclosure requirements; requiring an agency head to terminate a contract if an organization fails to meet disclosure requirements; requiring that each citizen support organization or direct-support organization created or authorized by law be subject to future review and repeal; requiring that citizen support organizations or direct-support organizations in existence as of a certain date be subject to future legislative review and repeal; amending s. 20.2551,

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F.S.; providing for future review and repeal of the citizen support organization established within the Department of Environmental Protection; amending s. 39.0011, F.S.; providing for future review and repeal of the direct-support organization of the Office of Adoption and Child Protection; amending s. 39.8298, F.S.; providing for future review and repeal of the Statewide Guardian Ad Litem Office's authorization to create a direct-support organization; amending s. 250.115, F.S.; providing for future review and repeal of the direct-support organization of the Department of Military Affairs; amending s. 259.10521, F.S.; providing for future review and repeal of the citizen support organization benefitting the Babcock Ranch Preserve; amending s. 265.703, F.S.; providing for future review and repeal of the citizen support organization of the Division of Cultural Affairs of the Department of State; amending s. 288.1226, F.S.; providing for future review and repeal of the Florida Tourism Industry Marketing Corporation; amending s. 288.809, F.S.; providing for future review and repeal of the Florida Intergovernmental Relations Foundation; amending s. 288.923, F.S.; providing for future review and repeal of the Division of Tourism Marketing of Enterprise Florida, Inc.; amending s. 292.055, F.S.; providing for future review and repeal of the directsupport organization of the Department of Veterans' Affairs; amending s. 413.0111, F.S.; providing for future review and repeal of the direct-support

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organization of the Division of Blind Services of the Department of Education; amending s. 413.615, F.S.; providing for future review and repeal of the Florida Endowment Foundation for Vocational Rehabilitation; amending s. 430.82, F.S.; providing for future review and repeal of the Department of Elderly Affairs' authority to establish a direct-support organization; amending s. 570.903, F.S.; providing for future review and repeal of the Department of Agriculture and Consumer Services' authority to establish a directsupport organization; amending s. 570.9135, F.S.; providing for future review and repeal of Florida Beef Council, Inc.; amending s. 626.9895, F.S.; providing for future review and repeal of the Division of Insurance Fraud of the Department of Financial Services' authority to establish a direct-support organization; amending s. 683.231, F.S.; providing for future review and repeal of the Department of Law Enforcement's authority to establish a citizen support organization for Florida Missing Children's Day; amending s. 744.7082, F.S.; providing for future review and repeal of the direct-support organization supporting the Statewide Public Guardianship Office; amending s. 893.055, F.S.; providing for future review and repeal of the Department of Health's authority to establish a direct-support organization supporting the prescription drug monitoring program; amending s. 944.802, F.S.; providing for future review and repeal of the Department of Corrections' authority to

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establish a direct-support organization; amending s. 960.002, F.S.; providing for future review and repeal of the Governor's authority to authorize a direct-support organization to assist victims of adult and juvenile crime; amending s. 985.672, F.S.; providing for future review and repeal of the Department of Juvenile Justice's direct-support organization; amending s. 1009.983, F.S.; providing for future review and repeal of the Florida Prepaid College Board's authority to establish a direct-support organization; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Subsections (9), (10), (11), (12), (13), (14), and (15) of section 14.29, Florida Statutes, are amended to read:
 - 14.29 Florida Commission on Community Service.-
- (9) $\underline{\text{(a)}}$ The commission may establish a direct-support organization which is:
- $\frac{1.(a)}{a}$ A Florida corporation, not for profit, incorporated under the provisions of chapter 617 and approved by the Secretary of State.
- $\frac{2.(b)}{(b)}$ Organized and operated exclusively to receive, hold, invest, and administer property and funds and to make expenditures to or for the benefit of the program.
- 3.(c) An organization which the commission, after review, has certified to be operating in a manner consistent with the goals of the program and in the best interests of the state.

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 $\underline{\text{(b)}}$ (10) The direct-support organization shall operate under written contract with the commission. The contract must provide for:

- $\frac{1.(a)}{a}$ Approval of the articles of incorporation and bylaws of the direct-support organization by the commission.
- 2.(b) Submission of an annual budget for the approval of the commission. The budget must comply with rules adopted by the commission.
- 3.(c) Certification by the commission that the direct-support organization is complying with the terms of the contract and in a manner consistent with the goals and purposes of the commission and in the best interest of the state. Such certification must be made annually and reported in the official minutes of a meeting of the commission.
- 4.(d) The reversion to the commission, or the state if the commission ceases to exist, of moneys and property held in trust by the direct-support organization if the direct-support organization is no longer approved to operate for the commission or the commission ceases to exist.
- $\underline{5.}$ (e) The fiscal year of the direct-support organization, to begin July 1 of each year and end June 30 of the following year.
- $\underline{6.(f)}$ The disclosure of material provisions of the contract and the distinction between the board of directors and the direct-support organization to donors of gifts, contributions, or bequests, as well as on all promotional and fundraising publications.
- (c) (11) The members of the direct-support organization's board of directors must include members of the commission.

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(d) (12) The commission may authorize a direct-support organization to use its personal services, facilities, and property, (except money), facilities, and personal services, subject to the provisions of this section. A direct-support organization that does not provide equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin may not use the property, facilities, or personal services of the commission. For the purposes of this subsection, the term "personal services" includes full-time personnel and part-time personnel as well as payroll processing.

- (e) (13) The commission shall adopt rules prescribing the procedures by which the direct-support organization is governed and any conditions with which the direct-support organization must comply to use property, facilities, or personal services of the commission.
- <u>(f) (14)</u> Moneys of the direct-support organization may be held in a separate depository account in the name of the direct-support organization and subject to the provisions of the contract with the commission. Such moneys may include membership fees, private donations, income derived from fundraising activities, and grants applied for and received by the direct-support organization.
- $\underline{\text{(g)}}$ (15) The direct-support organization shall provide for an annual financial audit in accordance with s. 215.981.
- (h) This subsection is repealed effective October 1, 2018, unless reviewed and saved from repeal by the Legislature.
- Section 2. Subsection (7) is added to section 16.616, Florida Statutes, to read:

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- 16.616 Direct-support organization.
- (7) This section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature.
- Section 3. Section 20.058, Florida Statutes, is created to read:
 - 20.058 Citizen support and direct-support organizations.-
- (1) By August 1 of each year, a citizen support organization or direct-support organization created or authorized pursuant to law or executive order and created, approved, or administered by an agency, shall submit the following information to the appropriate agency:
- (a) The name, mailing address, telephone number, and website address of the organization.
- (b) The statutory authority or executive order pursuant to which the organization was created.
- (c) A brief description of the mission of, and results obtained by, the organization.
- (d) A brief description of the plans of the organization for the next 3 fiscal years.
 - (e) A copy of the organization's code of ethics.
- (f) A copy of the organization's most recent federal Internal Revenue Service Return of Organization Exempt from Income Tax form (Form 990).
- (g) For the prior fiscal year, the current fiscal year, and the next fiscal year:
- 1. The amount and source of revenue generated or projected to be generated by the organization;
- 2. The amounts and purposes of expenditures or projected expenditures by the organization, including specific amounts, if

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any, spent or projected to be incurred to lobby the executive or legislative branch of state government and specific amounts, if any, spent or projected to be incurred for travel or entertainment expenses for state or local public officers and employees;

- 3. The value of capital improvements made, if any, to state property which has been funded or projected to be funded by the organization;
- 4. The amount, if any, of any state or federal funds provided to the organization; and
- 5. The names of, and compensation for, the organization's officers, directors, employees, and independent contractors.
- (2) Each agency receiving information from a citizen support organization or direct-support organization pursuant to subsection (1) shall make such information available to the public through the agency's website. If the organization maintains a website, the agency's website must provide a link to the organization's website.
- (3) By August 15 of each year, each agency shall report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Office of Program Policy Analysis and Government Accountability the information provided by each citizen-support organization and direct support organization. The report must also include a recommendation by the agency, with supporting rationale, to continue, terminate, or modify the agency's association with each organization.
- (4) Any contract between an agency and a citizen support organization or direct-support organization must be contingent upon the organization's submission and posting of information

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by the Legislature.

pursuant to subsections (1) and (2). If an organization fails to submit the required information for 2 consecutive years, the agency head shall terminate any contract between the agency and the organization.

(5) A law creating, or authorizing the creation of, a citizen support organization or a direct-support organization shall be repealed on October 1 of the 5th year after enactment, unless reviewed and saved from repeal through reenactment by the Legislature. A law creating, or authorizing the creation of, a citizen support organization or direct-support organization that is in existence on July 1, 2014, shall be repealed on October 1, 2019, unless reviewed and saved from repeal through reenactment

Section 4. Subsection (6) is added to section 20.2551, Florida Statutes, to read:

- 20.2551 Citizen support organizations; use of property; audit; public records; partnerships.—
- (6) REPEAL.—This section is repealed October 1, 2019, unless reviewed and saved from repeal by the Legislature.

Section 5. Subsection (5) is added to section 39.0011, Florida Statutes, to read:

- 39.0011 Direct-support organization.
- (5) This section is repealed October 1, 2017, unless reviewed and saved from repeal by the Legislature.

Section 6. Subsection (8) is added to section 39.8298, Florida Statutes, to read:

- 39.8298 Guardian Ad Litem direct-support organization.-
- (8) REPEAL.—This section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature.

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262 Section 7. Subsection (8) is added to section 250.115, 263 Florida Statutes, to read: 250.115 Department of Military Affairs direct-support 264 265 organization.-266 (8) REPEAL.—This section is repealed October 1, 2017, 267 unless reviewed and saved from repeal by the Legislature. 268 Section 8. Subsection (4) is added to section 259.10521, 269 Florida Statutes, to read: 270 259.10521 Citizen support organization; use of property.-(4) REPEAL.—This section is repealed October 1, 2019, 271 272 unless reviewed and saved from repeal by the Legislature. 273 Section 9. Subsection (4) is added to section 265.703, 274 Florida Statutes, to read: 275 265.703 Citizen support organizations; use of state 276 administrative services and property; audit.-277 (4) REPEAL.—This section is repealed October 1, 2019, unless reviewed and saved from repeal by the Legislature. 278 279 Section 10. Subsections (7) and (8) of section 288.1226, 280 Florida Statutes, are amended, and a new subsection (9) is added 281 to that section, to read: 282 288.1226 Florida Tourism Industry Marketing Corporation; 283 use of property; board of directors; duties; audit.-284 (7) REPORT.—The corporation shall provide a quarterly report to Enterprise Florida, Inc., which shall: 285 286 (a) Measure the current vitality of the visitor industry of 287 this state as compared to the vitality of such industry for the 288 year to date and for comparable quarters of past years. 289 Indicators of vitality shall be determined by Enterprise 290 Florida, Inc., and shall include, but not be limited to,

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estimated visitor count and party size, length of stay, average expenditure per party, and visitor origin and destination.

- (b) Provide detailed, unaudited financial statements of sources and uses of public and private funds.
- (c) Measure progress towards annual goals and objectives set forth in the 4-year marketing plan.
 - (d) Review all pertinent research findings.
- (e) Provide other measures of accountability as requested by Enterprise Florida, Inc.
- (8) <u>PUBLIC RECORDS EXEMPTION.</u>—The identity of any person who responds to a marketing project or advertising research project conducted by the corporation in the performance of its duties on behalf of Enterprise Florida, Inc., or trade secrets as defined by s. 812.081 obtained pursuant to such activities, are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
- (9) REPEAL.—This section is repealed October 1, 2019, unless reviewed and saved from repeal by the Legislature.

Section 11. Subsection (5) is added to section 288.809, Florida Statutes, to read:

- 288.809 Florida Intergovernmental Relations Foundation; use of property; board of directors; audit.—
- (5) REPEAL.—This section is repealed October 1, 2019, unless reviewed and saved from repeal by the Legislature.

Section 12. Subsection (6) is added to section 288.923, Florida Statutes, to read:

288.923 Division of Tourism Marketing; definitions; responsibilities.—

(6) This section is repealed October 1, 2019, unless

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320	reviewed and saved from repeal by the Legislature.
321	Section 13. Subsection (10) is added to section 292.055,
322	Florida Statutes, to read:
323	292.055 Direct-support organization
324	(10) REPEAL.—This section is repealed October 1, 2017,
325	unless reviewed and saved from repeal by the Legislature.
326	Section 14. Subsection (7) is added to section 413.0111,
327	Florida Statutes, to read:
328	413.0111 Blind services direct-support organization.
329	(7) This section is repealed October 1, 2017, unless
330	reviewed and saved from repeal by the Legislature.
331	Section 15. Subsection (14) is added to section 413.615,
332	Florida Statutes, to read:
333	413.615 Florida Endowment for Vocational Rehabilitation
334	(14) REPEAL.—This section is repealed October 1, 2017,
335	unless reviewed and saved from repeal by the Legislature.
336	Section 16. Subsection (9) is added to section 430.82,
337	Florida Statutes, to read:
338	430.82 Direct-support organization.—
339	(9) This section is repealed October 1, 2017, unless
340	reviewed and saved from repeal by the Legislature.
341	Section 17. Subsection (10) is added to section 570.903,
342	Florida Statutes, to read:
343	570.903 Direct-support organization
344	(10) This section is repealed October 1, 2019, unless
345	reviewed and saved from repeal by the Legislature.
346	Section 18. Subsection (14) is added to section 570.9135,
347	Florida Statutes, to read:
348	570.9135 Beef Market Development Act; definitions; Florida

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349	Beef Council, Inc., creation, purposes, governing board, powers,
350	and duties; referendum on assessments imposed on gross receipts
351	from cattle sales; payments to organizations for services;
352	collecting and refunding assessments; vote on continuing the
353	act; council bylaws
354	(14) REPEAL.—This section is repealed October 1, 2019,
355	unless reviewed and saved from repeal by the Legislature.
356	Section 19. Subsection (9) is added to section 626.9895,
357	Florida Statutes, to read:
358	626.9895 Motor vehicle insurance fraud direct-support
359	organization.—
360	(9) REPEAL.—This section is repealed October 1, 2019,
361	unless reviewed and saved from repeal by the Legislature.
362	Section 20. Subsection (8) is added to section 683.231,
363	Florida Statutes, to read:
364	683.231 Citizen support organization for Florida Missing
365	Children's Day
366	(8) This section is repealed October 1, 2018, unless
367	reviewed and saved from repeal by the Legislature.
368	Section 21. Subsection (9) is added to section 744.7082,
369	Florida Statutes, to read:
370	744.7082 Direct-support organization; definition; use of
371	property; board of directors; audit; dissolution
372	(9) REPEAL.—This section is repealed October 1, 2018,
373	unless reviewed and saved from repeal by the Legislature.
374	Section 22. Paragraph (k) is added to subsection (11) of
375	section 893.055, Florida Statutes, to read:
376	893.055 Prescription drug monitoring program.—
377	(11) The department may establish a direct-support

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to that section, to read:

the department.

property; board of directors; audit.-

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members to provide assistance, funding, and promotional support for the activities authorized for the prescription drug monitoring program. (k) This subsection is repealed October 1, 2017, unless reviewed and saved from repeal by the Legislature. Section 23. Subsection (4) is added to section 944.802, Florida Statutes, to read: 944.802 Direct-support organization; definition; use of property; board of directors; audit.-(4) REPEAL.—This section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature. Section 24. Subsection (6) is added to section 960.002, Florida Statutes, to read: 960.002 Direct-support organization to assist victims of adult and juvenile crime. -(6) This section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature. Section 25. Subsections (5) and (6) of section 985.672,

organization that has a board consisting of at least five

(6) <u>AUDIT.—</u>The direct-support organization shall provide for an annual financial audit in accordance with s. 215.981.

organization and subject to the provisions of the contract with

depository account in the name of the direct-support

Florida Statutes, are amended, and a new subsection (7) is added

985.672 Direct-support organization; definition; use of

(5) DEPOSIT OF FUNDS.—Any moneys may be held in a separate

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407	(7) REPEAL.—This section is repealed October 1, 2018,
408	unless reviewed and saved from repeal by the Legislature.
409	Section 26. Subsection (9) is added to section 1009.983,
410	Florida Statutes, to read:
411	1009.983 Direct-support organization; authority
412	(9) This section is repealed October 1, 2017, unless
413	reviewed and saved from repeal by the Legislature.
414	Section 27. This act shall take effect upon becoming a law.