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FOR CONSIDERATION By the Committee on Children, Families, and Elder Affairs

586-01925C-14 20147074

A bill to be entitled An act relating to child welfare; amending s. 39.01, F.S.; defining the term "sibling"; creating s. 39.2015, F.S.; requiring the Department of Children and Families to conduct specified investigations using critical incident rapid response teams; providing requirements for such investigations; providing requirements for the team; authorizing the team to access specified information; requiring the cooperation of specified agencies and organizations; providing for reimbursement of team members; requiring a report of the investigation; requiring the secretary to develop specified guidelines for investigations and provide training to team members; requiring the secretary to appoint an advisory committee; requiring a report from the advisory committee to the Secretary of Children and Families; requiring the secretary to submit such report to the Governor and the Legislature; amending s. 39.202, F.S.; authorizing access to specified records in the event of the death of a child which was reported to the department's child abuse hotline; creating s. 39.2022, F.S.; providing legislative intent; requiring the department to publish specified information on its website if the death of a child is reported to the child abuse hotline; prohibiting specified information from being released; providing requirements for the release of information in the child's records; prohibiting release of information that identifies the person who

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586-01925C-14 20147074

reports an incident to the child abuse hotline; amending s. 39.402, F.S.; requiring the department to make a reasonable effort to keep siblings together when they are placed in out-of-home care under certain circumstances; providing for sibling visitation under certain circumstances; amending s. 39.5085, F.S.; revising legislative intent; authorizing placement of a child with a nonrelative caregiver and financial assistance for such nonrelative caregiver through the Relative Caregiver Program under certain circumstances; requiring that a nonrelative caregiver be given temporary legal custody of a child; amending s. 39.701, F.S.; requiring the court to consider contact among siblings in judicial reviews; authorizing the court to remove specified disabilities of nonage at judicial reviews; amending s. 39.802, F.S.; requiring a petition for the termination of parental rights to be signed under oath stating the petitioner's good faith in filing the petition; amending s. 383.402, F.S.; requiring the review of all deaths of children which occur in the state and are reported to the department's child abuse hotline; revising the due date for a report; providing a directive to the Division of Law Revision and Information; creating part V of ch. 409, F.S.; creating s. 409.986, F.S.; providing legislative findings and intent; providing child protection and child welfare outcome goals; defining terms; creating s. 409.987, F.S.; providing for the procurement of

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586-01925C-14 20147074

community-based care lead agencies; providing requirements for contracting as a lead agency; creating s. 409.988, F.S.; providing the duties of a community-based care lead agency; providing licensure requirements for a lead agency; creating s. 409.990, F.S.; providing general funding provisions; providing for a matching grant program and the maximum amount of funds that may be awarded; requiring the department to develop and implement a community-based care risk pool initiative; providing requirements for the risk pool; transferring, renumbering, and amending s. 409.16713, F.S.; transferring provisions relating to the allocation of funds for community-based lead care agencies; conforming a cross-reference; creating s. 409.992, F.S.; providing requirements for communitybased care lead agency expenditures; creating s. 409.993, F.S.; providing findings; providing for lead agency and subcontractor liability; providing limitations on damages; transferring, renumbering, and amending s. 409.1675, F.S.; transferring provisions relating to receivership from community-based providers to lead agencies; conforming crossreferences and terminology; creating s. 409.996, F.S.; providing duties of the department relating to community-based care and lead agencies; creating s. 409.997, F.S.; providing goals for the department and specified entities; requiring the department to maintain a comprehensive, results-oriented accountability system; providing requirements;

586-01925C-14 20147074

requiring the department to establish a technical advisory panel; providing requirements for the panel; requiring the department to make the results of the system public; requiring a report to the Governor and the Legislature; creating s. 409.998, F.S.; requiring the department to establish community-based care alliances; specifying responsibilities of the alliance; providing for membership of the alliance; providing for compensation of and requirements for alliance members; authorizing the alliance to create a direct-support organization; providing requirements for such organization; providing for future repeal of the authority of the alliance to create a direct support organization; repealing s. 20.19(4), F.S., relating to community alliances; repealing ss. 409.1671, 409.16715, and 409.16745, F.S., relating to foster care and related services, therapy treatments, and the community partnership matching grant program, respectively; amending ss. 39.201, 409.1676, 409.1677, 409.906, 409.912, 409.91211, and 420.628, F.S.; conforming cross-references; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Present subsections (70) through (76) of section 39.01, Florida Statutes, are redesignated as subsections (71) through (77), respectively, and a new subsection (70) is added to that section, to read:

586-01925C-14 20147074

39.01 Definitions.—When used in this chapter, unless the context otherwise requires:

- (70) "Sibling" means:
- (a) A child who shares a birth parent or legal parent with one or more other children; or
- (b) Children who have lived together in a family and identify themselves as siblings.

Section 2. Section 39.2015, Florida Statutes, is created to read:

- 39.2015 Critical incident rapid response team.-
- (1) The department shall conduct an immediate investigation of deaths or other serious incidents involving children using critical incident rapid response teams as provided in subsection (2). The purpose of such investigation is to identify root causes and rapidly determine the need to change policies and practices related to child protection and child welfare.
- (2) An immediate onsite investigation conducted by a critical incident rapid response team is required for all child deaths reported to the department if the child or another child in his or her family was the subject of a verified report of suspected abuse or neglect in the previous 12 months. The secretary may also direct an immediate investigation for other cases involving serious injury to a child.
- (3) Each investigation shall be conducted by a team of at least five professionals with expertise in child protection, child welfare, and organizational management. The team may be selected from employees of the department, community-based care lead agencies, other provider organizations, faculty from the institute consisting of public and private universities offering

586-01925C-14 20147074

degrees in social work established pursuant to s. 1004.615, or any other persons with the required expertise. The majority of the team must reside in judicial circuits outside the location of the incident. The secretary shall appoint a team leader for each group assigned to an investigation.

- (4) An investigation shall be initiated as soon as possible, but not later than 2 business days after the case is reported to the department. A preliminary report on each case shall be provided to the secretary no later than 30 days after the investigation begins.
- (5) Each member of the team is authorized to access all information in the case file.
- (6) All employees of the department or other state agencies and all personnel from contracted provider organizations are required to cooperate with the investigation by participating in interviews and timely responding to any requests for information.
- (7) The secretary shall develop cooperative agreements with other entities and organizations as may be necessary to facilitate the work of the team.
- (8) The members of the team may be reimbursed by the department for per diem, mileage, and other reasonable expenses as provided in s. 112.061. The department may also reimburse the team member's employer for the associated salary and benefits during the time the team member is fulfilling the duties required under this section.
- (9) Upon completion of the investigation, a final report shall be made available to community-based care lead agencies, to other organizations involved in the child welfare system, and

586-01925C-14 20147074

to the public through the department's website.

established pursuant to s. 1004.615, shall develop guidelines for investigations conducted by critical incident rapid response teams and provide training to team members. Such guidelines must direct the teams in the conduct of a root-cause analysis that identifies, classifies, and attributes responsibility for both direct and latent causes for the death or other incident, including organizational factors, preconditions, and specific acts or omissions resulting from either error or a violation of procedures.

(11) The secretary shall appoint an advisory committee made up of experts in child protection and child welfare to make an independent review of investigative reports from the critical incident rapid response teams and make recommendations to improve policies and practices related to child protection and child welfare services. By October 1 of each year, the advisory committee shall make an annual report to the secretary, including findings and recommendations. The secretary shall submit the report to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 3. Paragraph (o) of subsection (2) of section 39.202, Florida Statutes, is amended to read:

- 39.202 Confidentiality of reports and records in cases of child abuse or neglect.—
- (2) Except as provided in subsection (4), access to such records, excluding the name of the reporter which shall be released only as provided in subsection (5), shall be granted only to the following persons, officials, and agencies:

586-01925C-14 20147074

(o) Any person, in the event of the death of a child reported to the child abuse hotline determined to be a result of abuse, abandonment, or neglect. Information identifying the person reporting abuse, abandonment, or neglect may shall not be released. Any information otherwise made confidential or exempt by law may shall not be released pursuant to this paragraph. The information released pursuant to this paragraph must meet the requirements of s. 39.2022.

Section 4. Section 39.2022, Florida Statutes, is created to read:

- 39.2022 Public disclosure of child deaths reported to the child abuse hotline.—
- (1) It is the intent of the Legislature to provide prompt disclosure of the basic facts of all deaths of children from birth through 18 years of age which occur in this state and which are reported to the department's child abuse hotline.

 Disclosure shall be posted on the department's public website.

 This section does not limit the public access to records under any other provision of law.
- (2) If a child death is reported to the child abuse hotline, the department shall post on its website all of the following:
 - (a) Name of the child.
 - (b) Date of birth, race, and gender of the child.
 - (c) Date of the child's death.
- (d) Allegations of the cause of death or the preliminary cause of death.
- (e) County and placement of the child at the time of the incident leading to the child's death, if applicable.

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586-01925C-14 20147074

(f) Name of the community-based care lead agency, case management agency, or out-of-home licensing agency involved with the child, family, or licensed caregiver, if applicable.

- (g) The relationship of any alleged offender to the child.
- (h) Whether the child has been the subject of any prior verified reports to the department's child abuse hotline.
- (3) The department may not release the following information concerning a death of a child:
 - (a) Information about the siblings of the child.
 - (b) Attorney-client communications.
- (c) Any information if the release of such information would jeopardize a criminal investigation.
- (d) Any information that is confidential or exempt under state or federal law.
- (4) If the death of a child is determined to be the result of abuse, neglect, or abandonment, the department may release information in the child's record to any person. Information identifying the person reporting abuse, abandonment, or neglect may not be released. Any information otherwise made confidential or exempt by law may not be released pursuant to this subsection.

Section 5. Paragraph (h) of subsection (8) and subsection (9) of section 39.402, Florida Statutes, are amended to read:

39.402 Placement in a shelter.-

(8)

- (h) The order for placement of a child in shelter care must identify the parties present at the hearing and must contain written findings:
 - 1. That placement in shelter care is necessary based on the

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586-01925C-14 20147074__

criteria in subsections (1) and (2).

- 2. That placement in shelter care is in the best interest of the child.
- 3. That continuation of the child in the home is contrary to the welfare of the child because the home situation presents a substantial and immediate danger to the child's physical, mental, or emotional health or safety which cannot be mitigated by the provision of preventive services.
- 4. That based upon the allegations of the petition for placement in shelter care, there is probable cause to believe that the child is dependent or that the court needs additional time, which may not exceed 72 hours, in which to obtain and review documents pertaining to the family in order to appropriately determine the risk to the child.
- 5. That the department has made reasonable efforts to prevent or eliminate the need for removal of the child from the home. A finding of reasonable effort by the department to prevent or eliminate the need for removal may be made and the department is deemed to have made reasonable efforts to prevent or eliminate the need for removal if:
- a. The first contact of the department with the family occurs during an emergency;
- b. The appraisal of the home situation by the department indicates that the home situation presents a substantial and immediate danger to the child's physical, mental, or emotional health or safety which cannot be mitigated by the provision of preventive services;
- c. The child cannot safely remain at home, either because there are no preventive services that can ensure the health and

586-01925C-14 20147074

safety of the child or because, even with appropriate and available services being provided, the health and safety of the child cannot be ensured; or

- d. The parent or legal custodian is alleged to have committed any of the acts listed as grounds for expedited termination of parental rights in s. 39.806(1)(f)-(i).
- 6. That the department has made reasonable efforts to keep siblings together if they are removed and placed in out-of-home care unless such a placement is not in the best interest of each child. The department shall report to the court its efforts to place siblings together unless the court finds that such placement is not in the best interest of a child or his or her sibling.
- 7.6. That the court notified the parents, relatives that are providing out-of-home care for the child, or legal custodians of the time, date, and location of the next dependency hearing and of the importance of the active participation of the parents, relatives that are providing out-of-home care for the child, or legal custodians in all proceedings and hearings.
- 8.7. That the court notified the parents or legal custodians of their right to counsel to represent them at the shelter hearing and at each subsequent hearing or proceeding, and the right of the parents to appointed counsel, pursuant to the procedures set forth in s. 39.013.
- 9.8. That the court notified relatives who are providing out-of-home care for a child as a result of the shelter petition being granted that they have the right to attend all subsequent hearings, to submit reports to the court, and to speak to the

586-01925C-14 20147074__

court regarding the child, if they so desire.

- (9) (a) At any shelter hearing, the department shall provide to the court a recommendation for scheduled contact between the child and parents, if appropriate. The court shall determine visitation rights absent a clear and convincing showing that visitation is not in the best interest of the child. Any order for visitation or other contact must conform to the provisions of s. 39.0139. If visitation is ordered but will not commence within 72 hours of the shelter hearing, the department shall provide justification to the court.
- (b) If siblings who are removed from the home cannot be placed together, the department shall provide to the court a recommendation for frequent visitation or other ongoing interaction between the siblings unless this interaction would be contrary to a sibling's safety or well-being. If visitation among siblings is ordered but will not commence within 72 hours of the shelter hearing, the department shall provide justification to the court for the delay.

Section 6. Section 39.5085, Florida Statutes, is amended to read:

- 39.5085 Relative Caregiver Program.-
- (1) It is the intent of the Legislature in enacting this section to:
- (a) Provide for the establishment of procedures and protocols that serve to advance the continued safety of children by acknowledging the valued resource uniquely available through grandparents, and relatives of children, and specified nonrelatives of children pursuant to subparagraph (2)(a)3.
 - (b) Recognize family relationships in which a grandparent

586-01925C-14 20147074

or other relative is the head of a household that includes a child otherwise at risk of foster care placement.

- (c) Enhance family preservation and stability by recognizing that most children in such placements with grandparents and other relatives do not need intensive supervision of the placement by the courts or by the department.
- (d) Recognize that permanency in the best interests of the child can be achieved through a variety of permanency options, including permanent guardianship under s. 39.6221 if the guardian is a relative, by permanent placement with a fit and willing relative under s. 39.6231, by a relative, guardianship under chapter 744, or adoption, by providing additional placement options and incentives that will achieve permanency and stability for many children who are otherwise at risk of foster care placement because of abuse, abandonment, or neglect, but who may successfully be able to be placed by the dependency court in the care of such relatives.
- (e) Reserve the limited casework and supervisory resources of the courts and the department for those cases in which children do not have the option for safe, stable care within the family.
- (f) Recognize that a child may have a close relationship with a person who is not a blood relative or a relative by marriage and that such person should be eligible for financial assistance under this section if he or she is able and willing to care for the child and provide a safe, stable home environment.
- (2) (a) The Department of Children and <u>Families</u> Family Services shall establish and operate the Relative Caregiver

586-01925C-14 20147074

Program pursuant to eligibility guidelines established in this section as further implemented by rule of the department. The Relative Caregiver Program shall, within the limits of available funding, provide financial assistance to:

- 1. Relatives who are within the fifth degree by blood or marriage to the parent or stepparent of a child and who are caring full-time for that dependent child in the role of substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the relative under this chapter.
- 2. Relatives who are within the fifth degree by blood or marriage to the parent or stepparent of a child and who are caring full-time for that dependent child, and a dependent half-brother or half-sister of that dependent child, in the role of substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the relative under this chapter.
- 3. Nonrelatives who are willing to assume custody and care of a dependent child and a dependent half-brother or half-sister of that dependent child in the role of substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the nonrelative caregiver under this chapter. The court must find that a proposed placement under this subparagraph is in the best interest of the child.

> The placement may be court-ordered temporary legal custody to the relative under protective supervision of the department pursuant to s. 39.521(1)(b)3., or court-ordered placement in the

586-01925C-14 20147074

home of a relative as a permanency option under s. 39.6221 or s. 39.6231 or under former s. 39.622 if the placement was made before July 1, 2006. If a child is placed with a nonrelative under subparagraph 3., the placement shall be court-ordered temporary legal custody to the nonrelative under protective supervision of the department pursuant to s. 39.521(1)(b)3. The Relative Caregiver Program shall offer financial assistance to caregivers who are relatives and who would be unable to serve in that capacity without the relative caregiver payment because of financial burden, thus exposing the child to the trauma of placement in a shelter or in foster care.

- (b) Caregivers who are relatives and who receive assistance under this section must be capable, as determined by a home study, of providing a physically safe environment and a stable, supportive home for the children under their care, and must assure that the children's well-being is met, including, but not limited to, the provision of immunizations, education, and mental health services as needed.
- (c) Relatives <u>or nonrelatives</u> who qualify for and participate in the Relative Caregiver Program are not required to meet foster care licensing requirements under s. 409.175.
- (d) Relatives or nonrelatives who are caring for children placed with them by the court pursuant to this chapter shall receive a special monthly relative caregiver benefit established by rule of the department. The amount of the special benefit payment shall be based on the child's age within a payment schedule established by rule of the department and subject to availability of funding. The statewide average monthly rate for children judicially placed with relatives or nonrelatives who

586-01925C-14 20147074

are not licensed as foster homes may not exceed 82 percent of the statewide average foster care rate, <u>and nor may</u> the cost of providing the assistance described in this section to any <u>relative</u> caregiver <u>may not</u> exceed the cost of providing out-of-home care in emergency shelter or foster care.

- (e) Children receiving cash benefits under this section are not eligible to simultaneously receive WAGES cash benefits under chapter 414.
- (f) Within available funding, the Relative Caregiver Program shall provide relative caregivers with family support and preservation services, flexible funds in accordance with s. 409.165, school readiness, and other available services in order to support the child's safety, growth, and healthy development. Children living with relative caregivers who are receiving assistance under this section shall be eligible for Medicaid coverage.
- (g) The department may use appropriate available state, federal, and private funds to operate the Relative Caregiver Program. The department may develop liaison functions to be available to relatives or nonrelatives who care for children pursuant to this chapter to ensure placement stability in extended family settings.
- Section 7. Paragraph (c) of subsection (2) and paragraph (a) of subsection (3) of section 39.701, Florida Statutes, are amended to read:
 - 39.701 Judicial review.
- (2) REVIEW HEARINGS FOR CHILDREN YOUNGER THAN 18 YEARS OF AGE.—
 - (c) Review determinations.—The court and any citizen review

586-01925C-14 20147074

panel shall take into consideration the information contained in the social services study and investigation and all medical, psychological, and educational records that support the terms of the case plan; testimony by the social services agency, the parent, the foster parent or legal custodian, the guardian ad litem or surrogate parent for educational decisionmaking if one has been appointed for the child, and any other person deemed appropriate; and any relevant and material evidence submitted to the court, including written and oral reports to the extent of their probative value. These reports and evidence may be received by the court in its effort to determine the action to be taken with regard to the child and may be relied upon to the extent of their probative value, even though not competent in an adjudicatory hearing. In its deliberations, the court and any citizen review panel shall seek to determine:

- 1. If the parent was advised of the right to receive assistance from any person or social service agency in the preparation of the case plan.
- 2. If the parent has been advised of the right to have counsel present at the judicial review or citizen review hearings. If not so advised, the court or citizen review panel shall advise the parent of such right.
- 3. If a guardian ad litem needs to be appointed for the child in a case in which a guardian ad litem has not previously been appointed or if there is a need to continue a guardian ad litem in a case in which a guardian ad litem has been appointed.
- 4. Who holds the rights to make educational decisions for the child. If appropriate, the court may refer the child to the district school superintendent for appointment of a surrogate

586-01925C-14 20147074

parent or may itself appoint a surrogate parent under the Individuals with Disabilities Education Act and s. 39.0016.

- 5. The compliance or lack of compliance of all parties with applicable items of the case plan, including the parents' compliance with child support orders.
- 6. The compliance or lack of compliance with a visitation contract between the parent and the social service agency for contact with the child, including the frequency, duration, and results of the parent-child visitation and the reason for any noncompliance.
- 7. The frequency, kind, and duration of sibling contacts among siblings who have been separated during placement, as well as any efforts undertaken to reunite separated siblings if doing so is in the best interest of the child.
- 8.7. The compliance or lack of compliance of the parent in meeting specified financial obligations pertaining to the care of the child, including the reason for failure to comply, if applicable such is the case.
- 9.8. Whether the child is receiving safe and proper care according to s. 39.6012, including, but not limited to, the appropriateness of the child's current placement, including whether the child is in a setting that is as family-like and as close to the parent's home as possible, consistent with the child's best interests and special needs, and including maintaining stability in the child's educational placement, as documented by assurances from the community-based care provider that:
- a. The placement of the child takes into account the appropriateness of the current educational setting and the

586-01925C-14 20147074

proximity to the school in which the child is enrolled at the time of placement.

- b. The community-based care agency has coordinated with appropriate local educational agencies to ensure that the child remains in the school in which the child is enrolled at the time of placement.
- $\underline{10.9}$. A projected date likely for the child's return home or other permanent placement.
- 11.10. When appropriate, the basis for the unwillingness or inability of the parent to become a party to a case plan. The court and the citizen review panel shall determine if the efforts of the social service agency to secure party participation in a case plan were sufficient.
- 12.11. For a child who has reached 13 years of age but is not yet 18 years of age, the adequacy of the child's preparation for adulthood and independent living.
- $\underline{13.12.}$ If amendments to the case plan are required. Amendments to the case plan must be made under s. 39.6013.
 - (3) REVIEW HEARINGS FOR CHILDREN 17 YEARS OF AGE.-
- (a) In addition to the review and report required under paragraphs (1)(a) and (2)(a), respectively, the court shall hold a judicial review hearing within 90 days after a child's 17th birthday. The court shall also issue an order, separate from the order on judicial review, that the disability of nonage of the child has been removed pursuant to ss. 743.044, 743.045, and 743.046, and for any of these disabilities that the courts finds is in the child's best interest to remove. The court s. 743.045 and shall continue to hold timely judicial review hearings. If necessary, the court may review the status of the child more

586-01925C-14 20147074

frequently during the year before the child's 18th birthday. At each review hearing held under this subsection, in addition to any information or report provided to the court by the foster parent, legal custodian, or guardian ad litem, the child shall be given the opportunity to address the court with any information relevant to the child's best interest, particularly in relation to independent living transition services. The department shall include in the social study report for judicial review written verification that the child has:

- 1. A current Medicaid card and all necessary information concerning the Medicaid program sufficient to prepare the child to apply for coverage upon reaching the age of 18, if such application is appropriate.
- 2. A certified copy of the child's birth certificate and, if the child does not have a valid driver license, a Florida identification card issued under s. 322.051.
- 3. A social security card and information relating to social security insurance benefits if the child is eligible for those benefits. If the child has received such benefits and they are being held in trust for the child, a full accounting of these funds must be provided and the child must be informed as to how to access those funds.
- 4. All relevant information related to the Road-to-Independence Program, including, but not limited to, eligibility requirements, information on participation, and assistance in gaining admission to the program. If the child is eligible for the Road-to-Independence Program, he or she must be advised that he or she may continue to reside with the licensed family home or group care provider with whom the child was residing at the

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586-01925C-14 20147074

time the child attained his or her 18th birthday, in another licensed family home, or with a group care provider arranged by the department.

- 5. An open bank account or the identification necessary to open a bank account and to acquire essential banking and budgeting skills.
- 6. Information on public assistance and how to apply for public assistance.
- 7. A clear understanding of where he or she will be living on his or her 18th birthday, how living expenses will be paid, and the educational program or school in which he or she will be enrolled.
- 8. Information related to the ability of the child to remain in care until he or she reaches 21 years of age under s. 39.013.
- 9. A letter providing the dates that the child is under the jurisdiction of the court.
- 10. A letter stating that the child is in compliance with financial aid documentation requirements.
 - 11. The child's educational records.
 - 12. The child's entire health and mental health records.
 - 13. The process for accessing his or her case file.
- 14. A statement encouraging the child to attend all judicial review hearings occurring after the child's 17th birthday.
 - Section 8. Subsection (2) of section 39.802, Florida Statutes, is amended to read:
- 39.802 Petition for termination of parental rights; filing; elements.—

586-01925C-14 20147074

(2) The form of the petition is governed by the Florida Rules of Juvenile Procedure. The petition must be in writing and signed by the petitioner under oath stating the petitioner's good faith in or, if the department is the petitioner, by an employee of the department, under oath stating the petitioner's good faith in filing the petition.

Section 9. Subsection (1) and paragraph (c) of subsection (3) of section 383.402, Florida Statutes, are amended to read: 383.402 Child abuse death review; State Child Abuse Death

Review Committee; local child abuse death review committees.-

- (1) It is the intent of the Legislature to establish a statewide multidisciplinary, multiagency child abuse death assessment and prevention system that consists of state and local review committees. The state and local review committees shall review the facts and circumstances of all deaths of children from birth through age 18 which occur in this state and are reported to the child abuse hotline of the Department of Children and Families as the result of verified child abuse or neglect. The purpose of the review shall be to:
- (a) Achieve a greater understanding of the causes and contributing factors of deaths resulting from child abuse.
- (b) Whenever possible, develop a communitywide approach to address such cases and contributing factors.
- (c) Identify any gaps, deficiencies, or problems in the delivery of services to children and their families by public and private agencies which may be related to deaths that are the result of child abuse.
- (d) Make and implement recommendations for changes in law, rules, and policies, as well as develop practice standards that

586-01925C-14 20147074

support the safe and healthy development of children and reduce preventable child abuse deaths.

- (3) The State Child Abuse Death Review Committee shall:
- (c) Prepare an annual statistical report on the incidence and causes of death resulting from reported child abuse in the state during the prior calendar year. The state committee shall submit a copy of the report by October 1 December 31 of each year to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The report must include recommendations for state and local action, including specific policy, procedural, regulatory, or statutory changes, and any other recommended preventive action.

Section 10. The Division of Law Revision and Information is directed to create part V of chapter 409, Florida Statutes, consisting of ss. 409.986-409.998, Florida Statutes, to be titled "Community-Based Child Welfare."

Section 11. Section 409.986, Florida Statutes, is created to read:

- 409.986 Legislative findings, intent, and definitions.-
- (1) LEGISLATIVE FINDINGS AND INTENT.-
- (a) It is the intent of the Legislature that the Department of Children and Families provide child protection and child welfare services to children through contracting with community-based care lead agencies. It is further the Legislature's intent that communities and other stakeholders in the well-being of children participate in assuring safety, permanence, and well-being for all children in the state.
- (b) The Legislature finds that, when private entities assume responsibility for the care of children in the child

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586-01925C-14 20147074

protection and child welfare system, adequate oversight of the programmatic, administrative, and fiscal operation of those entities is essential. The Legislature finds that, ultimately, the appropriate care of children is the responsibility of the state and outsourcing the provision of such care does not relieve the state of its responsibility to ensure that appropriate care is provided.

- (2) CHILD PROTECTION AND CHILD WELFARE OUTCOMES.—It is the goal of the department to achieve the following outcomes in conjunction with the community-based care lead agency, community-based subcontractors, and the community-based care alliance:
- (a) Children are first and foremost protected from abuse and neglect.
- (b) Children are safely maintained in their homes if possible and appropriate.
- (c) Services are provided to protect children and prevent removal from the home.
- (d) Children have permanency and stability in their living arrangements.
- (e) Family relationships and connections are preserved for children.
- (f) Families have enhanced capacity to provide for their children's needs.
- (g) Children receive appropriate services to meet their educational needs.
- (h) Children receive adequate services to meet their physical and mental health needs.
 - (3) DEFINITIONS.—As used in this part, except as otherwise

586-01925C-14 20147074

specially provided, the term:

(a) "Child" or "children" means has the same meaning as the term "child" as defined in s. 39.01.

- (b) "Dependent child" means a child who has been determined by the court to be in need of care due to allegations of abuse, neglect, or abandonment.
- (c) "Care" means services of any kind which are designed to facilitate a child remaining safely in his or her own home, returning safely to his or her own home if he or she is removed, or obtaining an alternative permanent home if he or she cannot remain home or be returned home.
- (d) "Community-based care lead agency" or "lead agency"
 means a single entity with which the department has a contract
 for the provision of care for children in the child protection
 and child welfare system in a community that is no smaller than
 a county and no larger than two contiguous judicial circuits.

 The secretary of the department may authorize more than one
 eligible lead agency within a single county if doing so will
 result in more effective delivery of services to children.
- (e) "Community-based care alliance" or "alliance" means the group of stakeholders, community leaders, client representatives, and funders of human services established to provide a focal point for community participation and governance of community-based services.
- (f) "Related services" includes, but is not limited to, family preservation, independent living, emergency shelter, residential group care, foster care, therapeutic foster care, intensive residential treatment, foster care supervision, case management, postplacement supervision, permanent foster care,

586-01925C-14 20147074

and family reunification.

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Section 12. Section 409.987, Florida Statutes, is created to read:

409.987 Lead agency procurement.-

- (1) Community-based care lead agencies shall be procured by the department through a competitive process as required by chapter 287.
- (2) The department shall produce a schedule for the procurement of community-based care lead agencies and provide the schedule to the community-based care alliances established pursuant to s. 409.998.
- (3) Notwithstanding s. 287.057, the department shall use 5-year contracts with lead agencies.
- (4) In order to compete for a contract to serve as a lead agency, an entity must:
- (a) Be organized as a Florida corporation or a governmental entity.
- (b) Be governed by a board of directors. The membership of the board of directors must be described in the bylaws or articles of incorporation of each lead agency. At least 75 percent of the membership of the board of directors must be composed of persons residing in this state. Of the state residents, at least 51 percent must also reside within the service area of the lead agency.
- (c) Demonstrate financial responsibility through an organized plan for regular fiscal audits and the posting of a performance bond.
- (5) The procurement of lead agencies must be done in consultation with the local community-based care alliances.

586-01925C-14 20147074___

Section 13. Section 409.988, Florida Statutes, is created to read:

- 409.988 Lead agency duties; general provisions.-
- (1) DUTIES.—A lead agency:
- (a) Shall serve all children referred as a result of a report of abuse, neglect, or abandonment to the department's child abuse hotline regardless of the level of funding allocated to the lead agency by the state if all related funding is transferred.
- (b) Shall provide accurate and timely information necessary for oversight by the department pursuant to the child welfare results-oriented accountability system required by s. 409.997.
- (c) Shall follow the financial guidelines developed by the department and provide for a regular independent auditing of its financial activities. Such financial information shall be provided to the community-based care alliance established under s. 409.998.
- (d) Shall prepare all judicial reviews, case plans, and other reports necessary for court hearings for dependent children, except those related to the investigation of a referral from the department's child abuse hotline, and shall provide testimony as required for dependency court proceedings. This duty does not include the preparation of legal pleadings or other legal documents, which remain the responsibility of the department.
- (e) Shall ensure that all individuals providing care for dependent children receive appropriate training and meet the minimum employment standards established by the department.
 - (f) Shall maintain eligibility to receive all available

586-01925C-14 20147074

federal child welfare funds.

- (g) Shall maintain written agreements with Healthy Families Florida lead entities in its service area pursuant to s. 409.153 to promote cooperative planning for the provision of prevention and intervention services.
- (h) Shall comply with federal and state statutory requirements and agency rules in the provision of contractual services.
- (i) May subcontract for the provision of services required by the contract with the lead agency and the department; however, the subcontracts must specify how the provider will contribute to the lead agency meeting the performance standards established pursuant to the child welfare results-oriented accountability system required by s. 409.997.
 - (2) LICENSURE.
- (a) A lead agency must be licensed as a child-caring or child-placing agency by the department under this chapter.
- (b) Each foster home, therapeutic foster home, emergency shelter, or other placement facility operated by the lead agency must be licensed by the department under chapter 402 or this chapter.
- (c) Substitute care providers who are licensed under s. 409.175 and who have contracted with a lead agency are also authorized to provide registered or licensed family day care under s. 402.313 if such care is consistent with federal law and if the home has met the requirements of s. 402.313.
- (d) A foster home licensed under s. 409.175 may be dually licensed as a child care home under chapter 402 and may receive a foster care maintenance payment and, to the extent permitted

586-01925C-14 20147074

under federal law, school readiness funding for the same child.

- (e) In order to eliminate or reduce the number of duplicate inspections by various program offices, the department shall coordinate inspections required for licensure of agencies under this subsection.
- (f) The department may adopt rules to administer this subsection.
- (3) SERVICES.—A lead agency must serve dependent children through services that are supported by research or are best child welfare practices. The agency may also provide innovative services such as family-centered, cognitive-behavioral interventions designed to mitigate out-of-home placements.
 - (4) LEAD AGENCY ACTING AS GUARDIAN. -
- (a) If a lead agency or other provider has accepted case management responsibilities for a child who is sheltered or found to be dependent and who is assigned to the care of the lead agency or other provider, the agency or provider may act as the child's guardian for the purpose of registering the child in school if a parent or guardian of the child is unavailable and his or her whereabouts cannot reasonably be ascertained.
- (b) The lead agency or other provider may also seek emergency medical attention for the child, but only if a parent or guardian of the child is unavailable, the parent's whereabouts cannot reasonably be ascertained, and a court order for such emergency medical services cannot be obtained because of the severity of the emergency or because it is after normal working hours.
- (c) A lead agency or other provider may not consent to sterilization, abortion, or termination of life support.

586-01925C-14 20147074

(d) If a child's parents' rights have been terminated, the lead agency shall act as guardian of the child in all circumstances.

Section 14. Section 409.990, Florida Statutes, is created to read:

- 409.990 Funding for lead agencies.—A contract established between the department and a lead agency must be funded by a grant of general revenue, other applicable state funds, or applicable federal funding sources.
- (1) The method of payment for a fixed-price contract with a lead agency must provide for a 2-month advance payment at the beginning of each fiscal year and equal monthly payments thereafter.
- (2) Notwithstanding s. 215.425, all documented federal funds earned for the current fiscal year by the department and lead agencies which exceed the amount appropriated by the Legislature shall be distributed to all entities that contributed to the excess earnings based on a schedule and methodology developed by the department and approved by the Executive Office of the Governor.
- (a) Distribution shall be pro rata based on total earnings and shall be made only to those entities that contributed to excess earnings.
- (b) Excess earnings of lead agencies shall be used only in the service district in which they were earned.
- (c) Additional state funds appropriated by the Legislature for lead agencies or made available pursuant to the budgetary amendment process described in s. 216.177 shall be transferred to the lead agencies.

586-01925C-14 20147074

(d) The department shall amend a lead agency's contract to permit expenditure of the funds.

- (3) Notwithstanding other provisions in this section, the amount of the annual contract for a lead agency may be increased by excess federal funds earned in accordance with s. 216.181(11).
- (4) Each contract with a lead agency shall provide for the payment by the department to the lead agency of a reasonable administrative cost in addition to funding for the provision of services.
- (5) A lead agency may carry forward documented unexpended state funds from one fiscal year to the next; however, the cumulative amount carried forward may not exceed 8 percent of the total contract. Any unexpended state funds in excess of that percentage must be returned to the department.
- (a) The funds carried forward may not be used in any way that would create increased recurring future obligations, and such funds may not be used for any type of program or service that is not currently authorized by the existing contract with the department.
- (b) Expenditures of funds carried forward must be separately reported to the department.
- (c) Any unexpended funds that remain at the end of the contract period shall be returned to the department.
- (d) Funds carried forward may be retained through any contract renewals and any new procurements as long as the same lead agency is retained by the department.
- (6) It is the intent of the Legislature to improve services and local participation in community-based care initiatives by

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586-01925C-14 20147074

fostering community support and providing enhanced prevention and in-home services, thereby reducing the risk otherwise faced by lead agencies. There is established a community partnership matching grant program to be operated by the department for the purpose of encouraging local participation in community-based care for child welfare. A community-based care alliance directsupport organization, a children's services council, or another local entity that makes a financial commitment to a communitybased care lead agency may be eligible for a matching grant. The total amount of the local contribution may be matched on a oneto-one basis up to a maximum annual amount of \$500,000 per lead agency. Awarded matching grant funds may be used for any prevention or in-home services that can be reasonably expected to reduce the number of children entering the child welfare system. Funding available for the matching grant program is subject to legislative appropriation of nonrecurring funds provided for this purpose.

- (7) (a) The department, in consultation with the Florida Coalition for Children, Inc., shall develop and implement a community-based care risk pool initiative to mitigate the financial risk to eligible lead agencies. This initiative must include:
- 1. A risk pool application and protocol developed by the department which outline submission criteria, including, but not limited to, financial and program management, descriptive data requirements, and timeframes for submission of applications.

 Requests for funding from risk pool applicants shall be based on relevant and verifiable service trends and changes that have occurred during the current fiscal year. The application shall

586-01925C-14 20147074

confirm that expenditure of approved risk pool funds by the lead
agency shall be completed within the current fiscal year.

- 2. A risk pool peer review committee, appointed by the secretary and consisting of department staff and representatives from at least three nonapplicant lead agencies, which reviews and assesses all risk pool applications. Upon completion of each application review, the peer review committee shall report its findings and recommendations to the secretary providing, at a minimum, the following information:
- a. Justification for the specific funding amount required by the risk pool applicant based on current year service trend data, including validation that the applicant's financial need was caused by circumstances beyond the control of the lead agency management;
- <u>b. Verification that the proposed use of risk pool funds</u> meets at least one of the criteria in paragraph (c); and
- c. Evidence of technical assistance provided in an effort to avoid the need to access the risk pool and recommendations for technical assistance to the lead agency to ensure that risk pool funds are expended effectively and that the agency's need for future risk pool funding is diminished.
- (b) Upon approval by the secretary of a risk pool application, the department may request funds from the risk pool in accordance with s. 216.181(6)(a).
- (c) The purposes for which the community-based care risk pool shall be used include:
- 1. Significant changes in the number or composition of clients eligible to receive services.
 - 2. Significant changes in the services that are eligible

586-01925C-14 20147074

for reimbursement.

- 3. Continuity of care in the event of failure, discontinuance of service, or financial misconduct by a lead agency.
 - 4. Significant changes in the mix of available funds.
- (d) The department may also request in its annual legislative budget request, and the Governor may recommend, that the funding necessary to carry out paragraph (c) be appropriated to the department. In addition, the department may request the allocation of funds from the community-based care risk pool in accordance with s. 216.181(6)(a). Funds from the pool may be used to match available federal dollars.
- 1. Such funds shall constitute partial security for contract performance by lead agencies and shall be used to offset the need for a performance bond.
- 2. The department may separately require a bond to mitigate the financial consequences of potential acts of malfeasance or misfeasance or criminal violations by the provider.

Section 15. Section 409.16713, Florida Statutes, is transferred, renumbered as section 409.991, Florida Statutes, and paragraph (a) of subsection (1) of that section is amended, to read:

 $\underline{409.991}$ $\underline{409.16713}$ Allocation of funds for community-based care lead agencies.—

- (1) As used in this section, the term:
- (a) "Core services funding" means all funds allocated to community-based care lead agencies operating under contract with the department pursuant to $\underline{s.\ 409.987}\ \underline{s.\ 409.1671}$, with the following exceptions:

586-01925C-14 20147074__

- 1. Funds appropriated for independent living;
- 2. Funds appropriated for maintenance adoption subsidies;
- 3. Funds allocated by the department for protective investigations training;
 - 4. Nonrecurring funds;
 - 5. Designated mental health wrap-around services funds; and
- 6. Funds for special projects for a designated community-based care lead agency.

Section 16. Section 409.992, Florida Statutes, is created to read:

409.992 Lead agency expenditures.-

- (1) The procurement of commodities or contractual services by lead agencies shall be governed by the financial guidelines developed by the department which comply with applicable state and federal law and follow good business practices. Pursuant to s. 11.45, the Auditor General may provide technical advice in the development of the financial guidelines.
- (2) Notwithstanding any other provision of law, a community-based care lead agency may make expenditures for staff cellular telephone allowances, contracts requiring deferred payments and maintenance agreements, security deposits for office leases, related agency professional membership dues other than personal professional membership dues, promotional materials, and grant writing services. Expenditures for food and refreshments, other than those provided to clients in the care of the agency or to foster parents, adoptive parents, and caseworkers during training sessions, are not allowable.
- (3) A lead community-based care agency and its subcontractors are exempt from state travel policies as provided

586-01925C-14 20147074

in s. 112.061(3)(a) for their travel expenses incurred in order to comply with the requirements of this section.

Section 17. Section 409.993, Florida Statutes, is created to read:

409.993 Lead agencies and subcontractor liability.-

(1) FINDINGS.—

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- (a) The Legislature finds that the state has traditionally provided foster care services to children who have been the responsibility of the state. As such, foster children have not had the right to recover for injuries beyond the limitations specified in s. 768.28. The Legislature has determined that foster care and related services need to be outsourced pursuant to this section and that the provision of such services is of paramount importance to the state. The purpose for such outsourcing is to increase the level of safety, security, and stability of children who are or become the responsibility of the state. One of the components necessary to secure a safe and stable environment for such children is that private providers maintain liability insurance. As such, insurance needs to be available and remain available to nongovernmental foster care and related services providers without the resources of such providers being significantly reduced by the cost of maintaining such insurance.
- (b) The Legislature further finds that, by requiring the following minimum levels of insurance, children in outsourced foster care and related services will gain increased protection and rights of recovery in the event of injury than provided for in s. 768.28.
 - (2) LEAD AGENCY LIABILITY.-

586-01925C-14 20147074

(a) Other than an entity to which s. 768.28 applies, an 1045 1046 eligible community-based care lead agency, or its employees or officers, except as otherwise provided in paragraph (b), must, 1047 1048 as a part of its contract, obtain a minimum of \$1 million per 1049 claim/\$3 million per incident in general liability insurance 1050 coverage. The eligible community-based care lead agency must 1051 also require that staff who transport client children and 1052 families in their personal automobiles in order to carry out 1053 their job responsibilities obtain minimum bodily injury liability insurance in the amount of \$100,000 per claim, 1054 1055 \$300,000 per incident, on their personal automobiles. In lieu of 1056 personal motor vehicle insurance, the lead agency's casualty, liability, or motor vehicle insurance carrier may provide 1057 1058 nonowned automobile liability coverage. Such insurance provides 1059 liability insurance for automobiles that the provider uses in 1060 connection with the agency's business but does not own, lease, 1061 rent, or borrow. Such coverage includes automobiles owned by the 1062 employees of the lead agency or a member of the employee's 1063 household but only while the automobiles are used in connection 1064 with the agency's business. The nonowned automobile coverage for 1065 the lead agency applies as excess coverage over any other 1066 collectible insurance. The personal automobile policy for the employee of the lead agency must be primary insurance, and the 1067 1068 nonowned automobile coverage of the agency acts as excess insurance to the primary insurance. The lead agency shall 1069 provide a minimum limit of \$1 million in nonowned automobile 1070 1071 coverage. In a tort action brought against such an eligible 1072 community-based care lead agency or employee, net economic 1073 damages shall be limited to \$1 million per liability claim and

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586-01925C-14 20147074

\$100,000 per automobile claim, including, but not limited to, past and future medical expenses, wage loss, and loss of earning capacity, offset by any collateral source payment paid or payable. In any tort action brought against such an eligible community-based care lead agency, noneconomic damages shall be limited to \$200,000 per claim. A claims bill may be brought on behalf of a claimant pursuant to s. 768.28 for any amount exceeding the limits specified in this paragraph. Any offset of collateral source payments made as of the date of the settlement or judgment shall be in accordance with s. 768.76. The community-based care lead agency is not liable in tort for the acts or omissions of its subcontractors or the officers, agents, or employees of its subcontractors.

(b) The liability of an eligible community-based care lead agency described in this section shall be exclusive and in place of all other liability of such lead agency. The same immunities from liability enjoyed by such lead agencies shall extend as well to each employee of the lead agency when such employee is acting in furtherance of the agency's business, including the transportation of clients served, as described in this subsection, in privately owned vehicles. Such immunities are not applicable to a lead agency or an employee who acts in a culpably negligent manner or with willful and wanton disregard or unprovoked physical aggression if such acts result in injury or death or such acts proximately cause such injury or death. Such immunities are not applicable to employees of the same lead agency when each is operating in the furtherance of the agency's business, but they are assigned primarily to unrelated work within private or public employment. The same immunity

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586-01925C-14 20147074

provisions enjoyed by a lead agency also apply to any sole proprietor, partner, corporate officer or director, supervisor, or other person who in the course and scope of his or her duties acts in a managerial or policymaking capacity and the conduct that caused the alleged injury arose within the course and scope of those managerial or policymaking duties. As used in this subsection and subsection (3), the term "culpable negligence" means reckless indifference or grossly careless disregard of human life.

(3) SUBCONTRACTOR LIABILITY.-

(a) A subcontractor of an eligible community-based care lead agency which is a direct provider of foster care and related services to children and families, and its employees or officers, except as otherwise provided in paragraph (b), must, as a part of its contract, obtain a minimum of \$1 million per claim/\$3 million per incident in general liability insurance coverage. The subcontractor of an eligible community-based care lead agency must also require that staff who transport client children and families in their personal automobiles in order to carry out their job responsibilities obtain minimum bodily injury liability insurance in the amount of \$100,000 per claim, \$300,000 per incident, on their personal automobiles. In lieu of personal motor vehicle insurance, the subcontractor's casualty, liability, or motor vehicle insurance carrier may provide nonowned automobile liability coverage. Such insurance provides liability insurance for automobiles that the subcontractor uses in connection with the subcontractor's business but does not own, lease, rent, or borrow. Such coverage includes automobiles owned by the employees of the subcontractor or a member of the

586-01925C-14

20147074

1132 employee's household but only while the automobiles are used in 1133 connection with the subcontractor's business. The nonowned 1134 automobile coverage for the subcontractor applies as excess 1135 coverage over any other collectible insurance. The personal 1136 automobile policy for the employee of the subcontractor shall be 1137 primary insurance, and the nonowned automobile coverage of the 1138 subcontractor acts as excess insurance to the primary insurance. 1139 The subcontractor shall provide a minimum limit of \$1 million in nonowned automobile coverage. In a tort action brought against 1140 such subcontractor or employee, net economic damages shall be 1141 1142 limited to \$1 million per liability claim and \$100,000 per 1143 automobile claim, including, but not limited to, past and future medical expenses, wage loss, and loss of earning capacity, 1144 offset by any collateral source payment paid or payable. In a 1145 1146 tort action brought against such subcontractor, noneconomic 1147 damages shall be limited to \$200,000 per claim. A claims bill 1148 may be brought on behalf of a claimant pursuant to s. 768.28 for 1149 any amount exceeding the limits specified in this paragraph. Any 1150 offset of collateral source payments made as of the date of the 1151 settlement or judgment shall be in accordance with s. 768.76. 1152 (b) The liability of a subcontractor of an eligible 1153 community-based care lead agency that is a direct provider of 1154 foster care and related services as described in this section 1155 shall be exclusive and in place of all other liability of such 1156 lead agency. The same immunities from liability enjoyed by such 1157 subcontractor provider shall extend as well to each employee of 1158 the subcontractor when such employee is acting in furtherance of the subcontractor's business, including the transportation of 1159 1160 clients served, as described in this subsection, in privately

586-01925C-14 20147074__

owned vehicles. Such immunities are not applicable to a subcontractor or an employee who acts in a culpably negligent manner or with willful and wanton disregard or unprovoked physical aggression when such acts result in injury or death or such acts proximately cause such injury or death. Such immunities are not applicable to employees of the same subcontractor when each is operating in the furtherance of the subcontractor's business, but they are assigned primarily to unrelated works within private or public employment. The same immunity provisions enjoyed by a subcontractor also apply to any sole proprietor, partner, corporate officer or director, supervisor, or other person who in the course and scope of his or her duties acts in a managerial or policymaking capacity and the conduct that caused the alleged injury arose within the course and scope of those managerial or policymaking duties.

(4) LIMITATIONS ON DAMAGES.—The Legislature is cognizant of the increasing costs of goods and services each year and recognizes that fixing a set amount of compensation has the effect of a reduction in compensation each year. Accordingly, the conditional limitations on damages in this section shall be increased at the rate of 5 percent each year, prorated from July 1, 2014, to the date at which damages subject to such limitations are awarded by final judgment or settlement.

Section 18. Section 409.1675, Florida Statutes, is transferred and renumbered as section 409.994, Florida Statutes, and amended to read:

409.994 409.1675 Lead Community-based care lead agencies providers; receivership.—

(1) The Department of Children and Families Family Services

586-01925C-14 20147074

may petition a court of competent jurisdiction for the appointment of a receiver for a lead community-based care lead agency provider established pursuant to s. 409.987 if s. 409.1671 when any of the following conditions exist:

- (a) The lead <u>agency</u> community-based provider is operating without a license as a child-placing agency.
- (b) The lead <u>agency</u> community-based provider has given less than 120 days' notice of its intent to cease operations, and arrangements have not been made for another lead <u>agency</u> community-based provider or for the department to continue the uninterrupted provision of services.
- (c) The department determines that conditions exist in the lead <u>agency community-based provider</u> which present an imminent danger to the health, safety, or welfare of the dependent children under that <u>agency's provider's</u> care or supervision. Whenever possible, the department shall make a reasonable effort to facilitate the continued operation of the program.
- (d) The lead <u>agency community-based provider</u> cannot meet its current financial obligations to its employees, contractors, or foster parents. Issuance of bad checks or the existence of delinquent obligations for payment of salaries, utilities, or invoices for essential services or commodities shall constitute prima facie evidence that the lead <u>agency community-based</u> provider lacks the financial ability to meet its financial obligations.
- (2) (a) The petition for receivership shall take precedence over other court business unless the court determines that some other pending proceeding, having statutory precedence, has priority.

586-01925C-14 20147074

(b) A hearing shall be conducted within 5 days after the filing of the petition, at which time interested parties shall have the opportunity to present evidence as to whether a receiver should be appointed. The department shall give reasonable notice of the hearing on the petition to the lead agency community-based provider.

- (c) The court shall grant the petition upon finding that one or more of the conditions in subsection (1) exists and the continued existence of the condition or conditions jeopardizes the health, safety, or welfare of dependent children. A receiver may be appointed ex parte when the court determines that one or more of the conditions in subsection (1) exists. After such finding, the court may appoint any person, including an employee of the department who is qualified by education, training, or experience to carry out the duties of the receiver pursuant to this section, except that the court may shall not appoint any member of the governing board or any officer of the lead agency community based provider. The receiver may be selected from a list of persons qualified to act as receivers which is developed by the department and presented to the court with each petition of receivership.
- (d) A receiver may be appointed for up to 90 days, and the department may petition the court for additional 30-day extensions. Sixty days after appointment of a receiver and every 30 days thereafter until the receivership is terminated, the department shall submit to the court an assessment of the lead agency's community-based provider's ability to ensure the health, safety, and welfare of the dependent children under its supervision.

586-01925C-14 20147074

(3) The receiver shall take such steps as are reasonably necessary to ensure the continued health, safety, and welfare of the dependent children under the supervision of the lead <u>agency</u> community-based provider and shall exercise those powers and perform those duties set out by the court, including, but not limited to:

- (a) Taking such action as is reasonably necessary to protect or conserve the assets or property of the lead <u>agency</u> community-based provider. The receiver may use the assets and property and any proceeds from any transfer thereof only in the performance of the powers and duties <u>provided</u> set forth in this section and by order of the court.
- (b) Using the assets of the lead <u>agency</u> community-based provider in the provision of care and services to dependent children.
- (c) Entering into contracts and hiring agents and employees to carry out the powers and duties of the receiver under this section.
- (d) Having full power to direct, manage, hire, and discharge employees of the lead <u>agency community-based provider</u>. The receiver shall hire and pay new employees at the rate of compensation, including benefits, approved by the court.
- (e) Honoring all leases, mortgages, and contractual obligations of the lead <u>agency</u> community based provider, but only to the extent of payments that become due during the period of the receivership.
- (4)(a) The receiver shall deposit funds received in a separate account and shall use this account for all disbursements.

586-01925C-14 20147074

(b) A payment to the receiver of any sum owing to the lead <u>agency community-based provider</u> shall discharge any obligation to the provider to the extent of the payment.

- (5) A receiver may petition the court for temporary relief from obligations entered into by the lead <u>agency community-based</u> provider if the rent, price, or rate of interest required to be paid under the agreement was substantially in excess of a reasonable rent, price, or rate of interest at the time the contract was entered into, or if any material provision of the agreement was unreasonable when compared to contracts negotiated under similar conditions. Any relief in this form provided by the court shall be limited to the life of the receivership, unless otherwise determined by the court.
- (6) The court shall set the compensation of the receiver, which shall be considered a necessary expense of a receivership and may grant to the receiver such other authority necessary to ensure the health, safety, and welfare of the children served.
- (7) A receiver may be held liable in a personal capacity only for the receiver's own gross negligence, intentional acts, or breaches of fiduciary duty. This section <u>may shall</u> not be interpreted to be a waiver of sovereign immunity should the department be appointed receiver.
- (8) If the receiver is not the department, the court may require a receiver to post a bond to ensure the faithful performance of these duties.
 - (9) The court may terminate a receivership when:
- (a) The court determines that the receivership is no longer necessary because the conditions that gave rise to the receivership no longer exist; or

586-01925C-14 20147074

(b) The department has entered into a contract with a new lead $\underline{\text{agency community-based provider}}$ pursuant to $\underline{\text{s. 409.987}}$ $\underline{\text{s. 409.1671}}$, and that contractor is ready and able to assume the duties of the previous lead agency $\underline{\text{provider}}$.

- (10) Within 30 days after the termination, unless this time period is extended by the court, the receiver shall give the court a complete accounting of all property of which the receiver has taken possession, of all funds collected and disbursed, and of the expenses of the receivership.
- relieve any employee of the lead agency community-based provider placed in receivership of any civil or criminal liability incurred, or any duty imposed by law, by reason of acts or omissions of the employee before prior to the appointment of a receiver, and; nor shall anything contained in this section does not be construed to suspend during the receivership any obligation of the employee for payment of taxes or other operating or maintenance expenses of the lead agency community-based provider or for the payment of mortgages or liens. The lead agency community-based provider shall retain the right to sell or mortgage any facility under receivership, subject to the prior approval of the court that ordered the receivership.

Section 19. Section 409.996, Florida Statutes, is created to read:

409.996 Duties of the Department of Children and Families.—
The department shall contract for the delivery, administration,
or management of care for children in the child protection and
child welfare system. In doing so, the department retains
responsibility for the quality of contracted services and

586-01925C-14 20147074

programs and shall ensure that services are delivered in accordance with applicable federal and state statutes and regulations.

- (1) The department shall enter into contracts with lead agencies to perform the duties of a lead agency pursuant to s. 409.988. At a minimum, the contracts must:
- (a) Provide for the services needed to accomplish the duties established in s. 409.988 and provide information to the department which is necessary to meet the requirements for a quality assurance program pursuant to subsection (18) and the child welfare results-oriented accountability system pursuant to s. 409.997.
- (b) Provide for graduated penalties for failure to comply with contract terms. Such penalties may include financial penalties, enhanced monitoring and reporting, corrective action plans, and early termination of contracts or other appropriate action to ensure contract compliance.
- (c) Ensure that the lead agency shall furnish current and accurate information on its activities in all cases in client case records in the state's statewide automated child welfare information system.
- (d) Specify the procedures to be used by the parties to resolve differences in interpreting the contract or to resolve disputes as to the adequacy of the parties' compliance with their respective obligations under the contract.
- (2) The department must adopt written policies and procedures for monitoring the contract for delivery of services by lead agencies. These policies and procedures must, at a minimum, address the evaluation of fiscal accountability and

586-01925C-14 20147074

program operations, including provider achievement of performance standards, provider monitoring of subcontractors, and timely follow up of corrective actions for significant monitoring findings related to providers and subcontractors.

These policies and procedures must also include provisions for reducing the duplication of the department's program monitoring activities both internally and with other agencies, to the extent possible. The department's written procedures must ensure that the written findings, conclusions, and recommendations from monitoring the contract for services of lead agencies are communicated to the director of the provider agency and the community-based care alliance as expeditiously as possible.

- (3) The department shall receive federal and state funds as appropriated for the operation of the child welfare system and shall transmit these funds to the lead agencies as agreed. The department retains responsibility for the appropriate spending of these funds. The department shall monitor lead agencies to assess compliance with the financial guidelines established pursuant to s. 409.992 and other applicable state and federal laws.
- (4) The department shall provide technical assistance and consultation to lead agencies in the provision of care to children in the child protection and child welfare system.
- (5) The department retains the responsibility for the review, approval or denial, and issuances of all foster home licenses.
- (6) The department shall process all applications submitted by lead agencies for the Interstate Compact for Placement of Children and the Interstate Compact for Adoption and Medical

586-01925C-14 20147074

1393 Assistance.

(7) The department shall assist lead agencies with access to and coordination with other service programs within the department.

- (8) The department shall determine Medicaid eligibility for all referred children and will coordinate services with the Agency for Health Care Administration.
- (9) The department shall develop, in cooperation with the lead agencies, a standardized competency-based curriculum for certification training and for administering the certification testing program for child protection staff.
- (10) The department shall maintain the statewide adoptions website and provide information and training to the lead agencies relating to the website.
- (11) The department shall provide training and assistance to lead agencies regarding the responsibility of lead agencies relating to children receiving supplemental security income, social security, railroad retirement, or veterans' benefits.
- (12) With the assistance of a lead agency, the department shall develop and implement statewide and local interagency agreements needed to coordinate services for children and parents involved in the child welfare system who are also involved with the Agency for Persons with Disabilities, the Department of Juvenile Justice, the Department of Education, the Department of Health, and other governmental organizations that share responsibilities for children or parents in the child welfare system.
- (13) With the assistance of a lead agency, the department shall develop and implement a working agreement between the lead

586-01925C-14 20147074

agency and the substance abuse and mental health managing entity to integrate services and supports for children and parents serviced in the child welfare system.

- (14) The department shall work with the Agency for Health Care Administration to provide each child the services of the Medicaid early and periodic screening, diagnosis, and treatment entitlement including 72-hour screening, periodic child health checkups, and prescribed follow up for ordered services, including medical, dental, and vision care.
- (15) The department shall assist lead agencies in developing an array of services in compliance with the Title IV-E Waiver and shall monitor the provision of those services.
- (16) The department shall provide a mechanism to allow lead agencies to request a waiver of department policies and procedures that create inefficiencies or inhibit the performance of the lead agency duties.
- (17) The department shall directly or through contract provide attorneys to prepare and present cases in dependency court and shall ensure that the court is provided with adequate information for informed decisionmaking in dependency cases, including a fact sheet for each case which lists the names and contact information for any child protective investigator, child protective investigation supervisor, case manager, case manager supervisor, and the regional department official responsible for the lead agency contract. For the Sixth Judicial Circuit, the department shall contract with the state attorney for the provision of these services.
- (18) The department, in consultation with lead agencies, shall establish a quality assurance program for contracted

586-01925C-14 20147074

services to dependent children. The quality assurance program

shall be based on standards established by federal and state law

and national accrediting organizations.

- (a) The department must evaluate each lead agency under contract at least annually. These evaluations shall cover the programmatic, operational, and fiscal operations of the lead agency and be consistent with the child welfare results-oriented accountability system pursuant to s. 409.997. The department must consult with the chief judge on the performance of the lead agency.
- (b) The department shall, to the extent possible, use independent financial audits provided by the lead agency to eliminate or reduce the ongoing contract and administrative reviews conducted by the department. If the department determines that such independent financial audits are inadequate, other audits, as necessary, may be conducted by the department. This paragraph does not abrogate the requirements of s. 215.97.
- (c) The department may suggest additional items to be included in such independent financial audits to meet the department's needs.
- (d) The department may outsource programmatic, administrative, or fiscal monitoring oversight of lead agencies.
- (e) A lead agency must assure that all subcontractors are subject to the same quality assurance activities as the lead agency.
- Section 20. Section 409.997, Florida Statutes, is created to read:
 - 409.997 Child welfare results-oriented accountability

586-01925C-14 20147074

system.-

(1) The department and its contract providers, including lead agencies, community-based care providers, and other community partners participating in the state's child protection and child welfare system, share the responsibility for achieving the outcome goals specified in s. 409.986(2).

- (2) In order to assess the achievement of the goals specified in s. 409.986(2), the department shall maintain a comprehensive, results-oriented accountability system that monitors the use of resources, the quality and amount of services provided, and the child and family outcomes through data analysis, research review, evaluation, and quality improvement. In maintaining the accountability system, the department shall:
- (a) Identify valid and reliable outcome measures for each of the goals specified in this subsection. The outcome data set must consist of a limited number of understandable measures using available data to quantify outcomes as children move through the system of care. Such measures may aggregate multiple variables that affect the overall achievement of the outcome goal. Valid and reliable measures must be based on adequate sample sizes, be gathered over suitable time periods, reflect authentic rather than spurious results, and may not be susceptible to manipulation.
- (b) Implement a monitoring system to track the identified outcome measures on a statewide, regional, and provider-specific basis. The monitoring system must identify trends and chart progress toward achievement of the goals specified in this section. The requirements of the monitoring system may be

586-01925C-14 20147074

incorporated into the quality assurance system required under s. 409.996(18).

- (c) Develop and maintain an analytical system that builds on the outcomes monitoring system to assess the statistical validity of observed associations between child welfare interventions and the measured outcomes. The analysis must use quantitative methods to adjust for variations in demographic or other conditions. The analysis must include longitudinal studies to evaluate longer term outcomes such as continued safety, family permanence, and transition to self-sufficiency. The analysis may also include qualitative research methods to provide insight into statistical patterns.
- (d) Develop and maintain a program of research review to identify interventions that are supported by evidence as causally linked to improved outcomes.
- (e) Support an ongoing process of evaluation to determine the efficacy and effectiveness of various interventions.

 Efficacy evaluation is intended to determine the validity of a causal relationship between an intervention and an outcome.

 Effectiveness evaluation is intended to determine the extent to which the results can be generalized.
- (f) Develop and maintain an inclusive, interactive, and evidence-supported program of quality improvement which promotes individual skill building as well as organizational learning.
- (g) Develop and implement a method for making the results of the accountability system transparent for all parties involved in the child welfare system as well as policymakers and the public. The presentation shall provide a comprehensible, visual report card for the state and each community-based care

586-01925C-14 20147074

region, indicating the current status relative to each goal and trends in that status over time.

- (3) The department shall establish a technical advisory panel consisting of representatives from the Florida Institute for Child Welfare established pursuant to s. 1004.615, lead agencies, community-based care providers, other contract providers, community-based care alliances, and family representatives. The President of the Senate and the Speaker of the House of Representatives shall each appoint a member to serve as a legislative liaison to the panel. The technical advisory panel shall advise the department on meeting the requirements of this section.
- (4) The accountability system may not rank or compare performance among community-based care regions unless adequate and specific adjustments are adopted which account for the diversity in regions' demographics, resources, and other relevant characteristics.
- (5) The results of the accountability system must provide the basis for performance incentives if funds for such payments are made available through the General Appropriations Act.
- (6) At least quarterly, the department shall make the results of the accountability system available to the public through publication on its website. The website must allow for custom searches of the performance data.
- (7) The department shall report by October 1 of each year the statewide and individual community-based care lead agency results for child protection and child welfare systems. The department shall use the accountability system and consult with the community-based care alliance and the chief judge or judges

586-01925C-14 20147074

in the community-based care service area to prepare the report to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 21. Section 409.998, Florida Statutes, is created to read:

- 409.998 Community-based care alliances.-
- (1) The department shall, in consultation with local communities, establish at least one alliance in each community-based care service area to provide a focal point for community participation and governance of child protection and child welfare services. The alliance shall be administratively housed within the department.
- (2) The primary duty of the alliance is to provide independent, community-focused oversight of child welfare services and the local system of community-based care. To perform this duty, the community alliance shall, with the assistance of the department, perform the following activities:
- (a) Conduct a needs assessment and establishment of community priorities for child protection and child welfare services.
- (b) Advise the department on the programmatic or financial performance of the lead agency.
- (c) Recommend a competitive procurement for the lead agency if programmatic or financial performance is poor.
- (d) Recommend a contract extension for the lead agency if programmatic or financial performance is superior.
- (e) Make recommendations on the development of the procurement document. The alliance may suggest specific requirements relating to local needs and services.

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586-01925C-14 20147074

1596 (f) Make recommendations to the department on selection of a community-based care lead agency.

- (g) Review the programmatic and financial performance of a lead agency at least quarterly.
- (h) In partnership with the Florida Institute for Child Welfare established under s. 1004.615, develop recommendations to the department and the community-based care lead agency to improve child protection and child welfare policies and practices.
- (i) Promote greater community involvement in community-based care through participation in community-based care lead agency services and activities, solicitation of local financial and in-kind resources, recruitment and retention of community volunteers, and public awareness efforts.
- (3) The membership of the alliance shall be composed of the following:
- (a) A representative from county government chosen by mutual agreement by the county boards of commission in the service area.
- (b) A representative from the school district chosen by mutual agreement by the county school boards in the service area.
- (c) A representative from the county sheriff's office
 chosen by mutual agreement by the county sheriffs in the service
 area.
- (d) A representative from the circuit court chosen by the chief judge of the judicial circuit.
- (e) An advocate for persons receiving child protection and child welfare services chosen by the secretary.

586-01925C-14 20147074

(f) One member appointed by the President of the Senate.

- $\underline{\mbox{(g) One member appointed by the Speaker of the House of}}$ Representatives.
- (h) Three other members chosen by the secretary of the department based on their expertise in child protection and child welfare.
- (4) A member of the alliance may not receive payment for contractual services from the department or a community-based care lead agency.
- (5) A member of the alliance shall serve without compensation but is entitled to receive reimbursement for per diem and travel expenses as provided in s. 112.061. Payment may also be authorized for preapproved child care expenses or lost wages for members who are consumers of the department's services and for preapproved child care expenses for other members who demonstrate hardship.
- (6) A member of the alliance is subject to part III of chapter 112, the Code of Ethics for Public Officers and Employees.
- (7) Actions taken by an alliance must be consistent with department, state, and federal laws, rules, and regulations.
- (8) A member of the alliance shall annually submit a disclosure statement of services interests to the department's inspector general. A member who has an interest in a matter under consideration by the alliance must abstain from voting on that matter.
- (9) (a) Authority to create a direct-support organization.—
 The alliance is authorized to create a direct-support
 organization.

586-01925C-14 20147074

1. The direct-support organization must be a Florida corporation, not for profit, incorporated under the provisions of chapter 617. The direct-support organization shall be exempt from paying fees under s. 617.0122.

- 2. The direct-support organization shall be organized and operated to conduct programs and activities; raise funds; request and receive grants, gifts, and bequests of moneys; acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, real or personal; and make expenditures to or for the direct or indirect benefit of the lead agency.
- 3. If the Secretary of Children and Families determines that the direct-support organization is operating in a manner that is inconsistent with the goals and purposes of community-based care or not acting in the best interest of the community, the secretary may terminate the contract and thereafter the organization may not use the name of the community-based care alliance.
- (b) Contract.—The direct-support organization shall operate under a written contract with the department. The written contract must, at a minimum, provide for:
- 1. Approval of the articles of incorporation and bylaws of the direct-support organization by the secretary.
- 2. Submission of an annual budget for the approval by the secretary or his or her designee.
- 3. The reversion without penalty to the department of all moneys and property held in trust by the direct-support organization for the community-based care alliance if the direct-support organization ceases to exist or if the contract

586-01925C-14 20147074

is terminated.

4. The fiscal year of the direct-support organization, which must begin July 1 of each year and end June 30 of the following year.

- 5. The disclosure of material provisions of the contract and the distinction between the community-based care alliance and the direct-support organization to donors of gifts, contributions, or bequests, as well as on all promotional and fundraising publications.
- (c) Board of directors.—The secretary or his or her designee shall appoint a board of directors for the direct—support organization. The secretary or his or her designee may designate members of the alliance or employees of the department and the lead agency to serve on the board of directors. Members of the board shall serve at the pleasure of the secretary or his or her designee.
- (d) Use of property and services.—The secretary or his or her designee may:
- 1. Authorize the use of facilities and property other than moneys that are owned by the state to be used by the direct-support organization.
- 2. Authorize the use of personal services provided by employees of the department. For the purposes of this section, the term "personal services" includes full-time personnel and part-time personnel as well as payroll processing.
- 3. Prescribe the conditions by which the direct-support organization may use property, facilities, or personal services of the office.
 - 4. Not authorize the use of property, facilities, or

586-01925C-14

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1712 personal services of the direct-support organization if the 1713 organization does not provide equal employment opportunities to all persons, regardless of race, color, religion, sex, age, or 1714 1715 national origin. 1716 (e) Moneys.-Moneys of the direct-support organization may 1717 be held in a separate depository account in the name of the 1718 direct-support organization and subject to the provisions of the 1719 contract with the department. 1720 (f) Annual audit.—The direct-support organization shall 1721 provide for an annual financial audit in accordance with s. 1722 215.981. 1723 (g) Limits on the direct-support organization.—The direct-1724 support organization may not exercise any power under s. 1725 617.0302(12) or (16). A state employee may not receive 1726 compensation from the direct-support organization for service on 1727 the board of directors or for services rendered to the direct-1728 support organization. 1729 (h) Repeal.—The authority to create a direct-support 1730 organization expires October 1, 2019, unless saved from repeal 1731 by reenactment by the Legislature. 1732 (10) All alliance meetings are open to the public pursuant 1733 to s. 286.011 and the public records provision of s. 119.07(1). Section 22. Subsection (4) of section 20.19, Florida 1734 1735 Statutes, is repealed.

Page 60 of 73

39.201 Mandatory reports of child abuse, abandonment, or

Section 24. Paragraph (g) of subsection (1) of section

Section 23. Sections 409.1671, 409.16715, and 409.16745,

Florida Statutes, are repealed.

39.201, Florida Statutes, is amended to read:

586-01925C-14 20147074

neglect; mandatory reports of death; central abuse hotline.-

(1)

(g) Nothing in this chapter or in the contracting with community-based care providers for foster care and related services as specified in $\underline{s.\ 409.987}\ \underline{s.\ 409.1671}\$ shall be construed to remove or reduce the duty and responsibility of any person, including any employee of the community-based care provider, to report a suspected or actual case of child abuse, abandonment, or neglect or the sexual abuse of a child to the department's central abuse hotline.

Section 25. Subsections (1), (3), and (5) of section 409.1676, Florida Statutes, are amended to read:

409.1676 Comprehensive residential group care services to children who have extraordinary needs.—

(1) It is the intent of the Legislature to provide comprehensive residential group care services, including residential care, case management, and other services, to children in the child protection system who have extraordinary needs. These services are to be provided in a residential group care setting by a not-for-profit corporation or a local government entity under a contract with the Department of Children and Families Family Services or by a lead agency as described in s. 409.986 s. 409.1671. These contracts should be designed to provide an identified number of children with access to a full array of services for a fixed price. Further, it is the intent of the Legislature that the Department of Children and Families Family Services and the Department of Juvenile Justice establish an interagency agreement by December 1, 2002, which describes respective agency responsibilities for referral,

586-01925C-14 20147074

placement, service provision, and service coordination for dependent and delinquent youth who are referred to these residential group care facilities. The agreement must require interagency collaboration in the development of terms, conditions, and performance outcomes for residential group care contracts serving the youth referred who have been adjudicated both dependent and delinquent.

- (3) The department, in accordance with a specific appropriation for this program, shall contract with a not-for-profit corporation, a local government entity, or the lead agency that has been established in accordance with <u>s. 409.987 s. 409.1671</u> for the performance of residential group care services described in this section. A lead agency that is currently providing residential care may provide this service directly with the approval of the local community alliance. The department or a lead agency may contract for more than one site in a county if that is determined to be the most effective way to achieve the goals set forth in this section.
- (5) The department may transfer all casework responsibilities for children served under this program to the entity that provides this service, including case management and development and implementation of a case plan in accordance with current standards for child protection services. When the department establishes this program in a community that has a lead agency as described in <u>s. 409.986</u> <u>s. 409.1671</u>, the casework responsibilities must be transferred to the lead agency.

Section 26. Subsection (2) of section 409.1677, Florida Statutes, is amended to read:

409.1677 Model comprehensive residential services

586-01925C-14 20147074__

1799 programs.—

(2) The department shall establish a model comprehensive residential services program in Manatee and Miami-Dade Counties through a contract with the designated lead agency established in accordance with <u>s. 409.987</u> <u>s. 409.1671</u> or with a private entity capable of providing residential group care and home-based care and experienced in the delivery of a range of services to foster children, if no lead agency exists. These model programs are to serve that portion of eligible children within each county which is specified in the contract, based on funds appropriated, to include a full array of services for a fixed price. The private entity or lead agency is responsible for all programmatic functions necessary to carry out the intent of this section.

Section 27. Subsection (24) of section 409.906, Florida Statutes, is amended to read:

409.906 Optional Medicaid services.—Subject to specific appropriations, the agency may make payments for services which are optional to the state under Title XIX of the Social Security Act and are furnished by Medicaid providers to recipients who are determined to be eligible on the dates on which the services were provided. Any optional service that is provided shall be provided only when medically necessary and in accordance with state and federal law. Optional services rendered by providers in mobile units to Medicaid recipients may be restricted or prohibited by the agency. Nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or making any other adjustments necessary to

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586-01925C-14 20147074

comply with the availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. If necessary to safeguard the state's systems of providing services to elderly and disabled persons and subject to the notice and review provisions of s. 216.177, the Governor may direct the Agency for Health Care Administration to amend the Medicaid state plan to delete the optional Medicaid service known as "Intermediate Care Facilities for the Developmentally Disabled." Optional services may include:

(24) CHILD-WELFARE-TARGETED CASE MANAGEMENT.—The Agency for Health Care Administration, in consultation with the Department of Children and Families Family Services, may establish a targeted case-management project in those counties identified by the Department of Children and Families Family Services and for all counties with a community-based child welfare project, as authorized under s. 409.987 s. 409.1671, which have been specifically approved by the department. The covered group of individuals who are eligible to receive targeted case management include children who are eligible for Medicaid; who are between the ages of birth through 21; and who are under protective supervision or postplacement supervision, under foster-care supervision, or in shelter care or foster care. The number of individuals who are eliqible to receive targeted case management is limited to the number for whom the Department of Children and Families Family Services has matching funds to cover the costs. The general revenue funds required to match the funds for services provided by the community-based child welfare projects are limited to funds available for services described under s. 409.990 s. 409.1671. The Department of Children and Families

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586-01925C-14 20147074

Family Services may transfer the general revenue matching funds as billed by the Agency for Health Care Administration.

Section 28. Paragraph (b) of subsection (4) of section 409.912, Florida Statutes, is amended to read:

409.912 Cost-effective purchasing of health care. - The agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a confirmation or second physician's opinion of the correct diagnosis for purposes of authorizing future services under the Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined in 42 C.F.R. part 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency shall maximize the use of prepaid per capita and prepaid aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to minimize the exposure of recipients to the need for acute inpatient, custodial, and other institutional care and the inappropriate or unnecessary use of high-cost services. The agency shall contract with a vendor to monitor and evaluate the clinical practice patterns of providers in order to identify trends that are outside the normal practice patterns of a provider's professional peers or the national guidelines of a provider's professional association. The vendor must be able to

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586-01925C-14 20147074

1886 provide information and counseling to a provider whose practice 1887 patterns are outside the norms, in consultation with the agency, to improve patient care and reduce inappropriate utilization. 1888 1889 The agency may mandate prior authorization, drug therapy 1890 management, or disease management participation for certain populations of Medicaid beneficiaries, certain drug classes, or 1892 particular drugs to prevent fraud, abuse, overuse, and possible 1893 dangerous drug interactions. The Pharmaceutical and Therapeutics 1894 Committee shall make recommendations to the agency on drugs for 1895 which prior authorization is required. The agency shall inform 1896 the Pharmaceutical and Therapeutics Committee of its decisions 1897 regarding drugs subject to prior authorization. The agency is authorized to limit the entities it contracts with or enrolls as 1898 1899 Medicaid providers by developing a provider network through 1900 provider credentialing. The agency may competitively bid single-1901 source-provider contracts if procurement of goods or services 1902 results in demonstrated cost savings to the state without 1903 limiting access to care. The agency may limit its network based 1904 on the assessment of beneficiary access to care, provider 1905 availability, provider quality standards, time and distance 1906 standards for access to care, the cultural competence of the 1907 provider network, demographic characteristics of Medicaid 1908 beneficiaries, practice and provider-to-beneficiary standards, 1909 appointment wait times, beneficiary use of services, provider turnover, provider profiling, provider licensure history, 1910 previous program integrity investigations and findings, peer 1911 review, provider Medicaid policy and billing compliance records, 1912 clinical and medical record audits, and other factors. Providers 1913 are not entitled to enrollment in the Medicaid provider network.

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586-01925C-14 20147074__

The agency shall determine instances in which allowing Medicaid beneficiaries to purchase durable medical equipment and other goods is less expensive to the Medicaid program than long-term rental of the equipment or goods. The agency may establish rules to facilitate purchases in lieu of long-term rentals in order to protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers necessary to administer these policies.

- (4) The agency may contract with:
- (b) An entity that is providing comprehensive behavioral health care services to certain Medicaid recipients through a capitated, prepaid arrangement pursuant to the federal waiver provided for by s. 409.905(5). Such entity must be licensed under chapter 624, chapter 636, or chapter 641, or authorized under paragraph (c) or paragraph (d), and must possess the clinical systems and operational competence to manage risk and provide comprehensive behavioral health care to Medicaid recipients. As used in this paragraph, the term "comprehensive behavioral health care services" means covered mental health and substance abuse treatment services that are available to Medicaid recipients. The secretary of the Department of Children and Families Family Services shall approve provisions of procurements related to children in the department's care or custody before enrolling such children in a prepaid behavioral health plan. Any contract awarded under this paragraph must be competitively procured. In developing the behavioral health care prepaid plan procurement document, the agency shall ensure that the procurement document requires the contractor to develop and implement a plan to ensure compliance with s. 394.4574 related

586-01925C-14 20147074

1944 to services provided to residents of licensed assisted living 1945 facilities that hold a limited mental health license. Except as 1946 provided in subparagraph 5., and except in counties where the 1947 Medicaid managed care pilot program is authorized pursuant to s. 1948 409.91211, the agency shall seek federal approval to contract 1949 with a single entity meeting these requirements to provide 1950 comprehensive behavioral health care services to all Medicaid 1951 recipients not enrolled in a Medicaid managed care plan 1952 authorized under s. 409.91211, a provider service network 1953 authorized under paragraph (d), or a Medicaid health maintenance 1954 organization in an AHCA area. In an AHCA area where the Medicaid 1955 managed care pilot program is authorized pursuant to s. 1956 409.91211 in one or more counties, the agency may procure a 1957 contract with a single entity to serve the remaining counties as 1958 an AHCA area or the remaining counties may be included with an 1959 adjacent AHCA area and are subject to this paragraph. Each 1960 entity must offer a sufficient choice of providers in its 1961 network to ensure recipient access to care and the opportunity 1962 to select a provider with whom they are satisfied. The network 1963 shall include all public mental health hospitals. To ensure 1964 unimpaired access to behavioral health care services by Medicaid 1965 recipients, all contracts issued pursuant to this paragraph must 1966 require 80 percent of the capitation paid to the managed care 1967 plan, including health maintenance organizations and capitated 1968 provider service networks, to be expended for the provision of 1969 behavioral health care services. If the managed care plan 1970 expends less than 80 percent of the capitation paid for the 1971 provision of behavioral health care services, the difference 1972 shall be returned to the agency. The agency shall provide the

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586-01925C-14 20147074

plan with a certification letter indicating the amount of capitation paid during each calendar year for behavioral health care services pursuant to this section. The agency may reimburse for substance abuse treatment services on a fee-for-service basis until the agency finds that adequate funds are available for capitated, prepaid arrangements.

- 1. The agency shall modify the contracts with the entities providing comprehensive inpatient and outpatient mental health care services to Medicaid recipients in Hillsborough, Highlands, Hardee, Manatee, and Polk Counties, to include substance abuse treatment services.
- 2. Except as provided in subparagraph 5., the agency and the Department of Children and Families Family Services shall contract with managed care entities in each AHCA area except area 6 or arrange to provide comprehensive inpatient and outpatient mental health and substance abuse services through capitated prepaid arrangements to all Medicaid recipients who are eligible to participate in such plans under federal law and regulation. In AHCA areas where eligible individuals number less than 150,000, the agency shall contract with a single managed care plan to provide comprehensive behavioral health services to all recipients who are not enrolled in a Medicaid health maintenance organization, a provider service network authorized under paragraph (d), or a Medicaid capitated managed care plan authorized under s. 409.91211. The agency may contract with more than one comprehensive behavioral health provider to provide care to recipients who are not enrolled in a Medicaid capitated managed care plan authorized under s. 409.91211, a provider service network authorized under paragraph (d), or a Medicaid

586-01925C-14 20147074

2002 health maintenance organization in AHCA areas where the eligible 2003 population exceeds 150,000. In an AHCA area where the Medicaid 2004 managed care pilot program is authorized pursuant to s. 2005 409.91211 in one or more counties, the agency may procure a 2006 contract with a single entity to serve the remaining counties as 2007 an AHCA area or the remaining counties may be included with an 2008 adjacent AHCA area and shall be subject to this paragraph. 2009 Contracts for comprehensive behavioral health providers awarded 2010 pursuant to this section shall be competitively procured. Both 2011 for-profit and not-for-profit corporations are eligible to 2012 compete. Managed care plans contracting with the agency under 2013 subsection (3) or paragraph (d) shall provide and receive 2014 payment for the same comprehensive behavioral health benefits as 2015 provided in AHCA rules, including handbooks incorporated by 2016 reference. In AHCA area 11, the agency shall contract with at 2017 least two comprehensive behavioral health care providers to 2018 provide behavioral health care to recipients in that area who 2019 are enrolled in, or assigned to, the MediPass program. One of 2020 the behavioral health care contracts must be with the existing 2021 provider service network pilot project, as described in 2022 paragraph (d), for the purpose of demonstrating the cost-2023 effectiveness of the provision of quality mental health services 2024 through a public hospital-operated managed care model. Payment 2025 shall be at an agreed-upon capitated rate to ensure cost 2026 savings. Of the recipients in area 11 who are assigned to 2027 MediPass under s. 409.9122(2)(k), a minimum of 50,000 of those 2028 MediPass-enrolled recipients shall be assigned to the existing 2029 provider service network in area 11 for their behavioral care.

3. Children residing in a statewide inpatient psychiatric

586-01925C-14 20147074

program, or in a Department of Juvenile Justice or a Department of Children and <u>Families</u> <u>Family Services</u> residential program approved as a Medicaid behavioral health overlay services provider may not be included in a behavioral health care prepaid health plan or any other Medicaid managed care plan pursuant to this paragraph.

- 4. Traditional community mental health providers under contract with the Department of Children and Families Family Services pursuant to part IV of chapter 394, child welfare providers under contract with the Department of Children and Families Family Services in areas 1 and 6, and inpatient mental health providers licensed pursuant to chapter 395 must be offered an opportunity to accept or decline a contract to participate in any provider network for prepaid behavioral health services.
- 5. All Medicaid-eligible children, except children in area 1 and children in Highlands County, Hardee County, Polk County, or Manatee County of area 6, which that are open for child welfare services in the statewide automated child welfare information system, shall receive their behavioral health care services through a specialty prepaid plan operated by community-based lead agencies through a single agency or formal agreements among several agencies. The agency shall work with the specialty plan to develop clinically effective, evidence-based alternatives as a downward substitution for the statewide inpatient psychiatric program and similar residential care and institutional services. The specialty prepaid plan must result in savings to the state comparable to savings achieved in other Medicaid managed care and prepaid programs. Such plan must

586-01925C-14 20147074

provide mechanisms to maximize state and local revenues. The specialty prepaid plan shall be developed by the agency and the Department of Children and Families Family Services. The agency may seek federal waivers to implement this initiative. Medicaideligible children whose cases are open for child welfare services in the statewide automated child welfare information system and who reside in AHCA area 10 shall be enrolled in a capitated provider service network or other capitated managed care plan, which, in coordination with available community-based care providers specified in s. 409.987 s. 409.1671, shall provide sufficient medical, developmental, and behavioral health services to meet the needs of these children.

Effective July 1, 2012, in order to ensure continuity of care, the agency is authorized to extend or modify current contracts based on current service areas or on a regional basis, as determined appropriate by the agency, with comprehensive behavioral health care providers as described in this paragraph during the period prior to its expiration. This paragraph expires October 1, 2014.

Section 29. Paragraph (dd) of subsection (3) of section 409.91211, Florida Statutes, is amended to read:

409.91211 Medicaid managed care pilot program.-

(3) The agency shall have the following powers, duties, and responsibilities with respect to the pilot program:

(dd) To implement service delivery mechanisms within a specialty plan in area 10 to provide behavioral health care services to Medicaid-eligible children whose cases are open for child welfare services in the HomeSafeNet system. These services

586-01925C-14 20147074

must be coordinated with community-based care providers as specified in <u>s. 409.986</u> s. 409.1671, where available, and be sufficient to meet the developmental, behavioral, and emotional needs of these children. Children in area 10 who have an open case in the HomeSafeNet system shall be enrolled into the specialty plan. These service delivery mechanisms must be implemented no later than July 1, 2011, in AHCA area 10 in order for the children in AHCA area 10 to remain exempt from the statewide plan under s. 409.912(4)(b)5. An administrative fee may be paid to the specialty plan for the coordination of services based on the receipt of the state share of that fee being provided through intergovernmental transfers.

Section 30. Paragraph (d) of subsection (1) of section 420.628, Florida Statutes, is amended to read:

420.628 Affordable housing for children and young adults leaving foster care; legislative findings and intent.—

(1)

(d) The Legislature intends that the Florida Housing Finance Corporation, agencies within the State Housing Initiative Partnership Program, local housing finance agencies, public housing authorities, and their agents, and other providers of affordable housing coordinate with the Department of Children and Families Family Services, their agents, and community-based care providers who provide services under s. 409.986 s. 409.1671 to develop and implement strategies and procedures designed to make affordable housing available whenever and wherever possible to young adults who leave the child welfare system.

Section 31. This act shall take effect July 1, 2014.