#### CHAMBER ACTION

Senate House

Representative Raulerson offered the following:

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# Substitute Amendment for Amendment (297305) (with title amendment)

Remove lines 484-544 and insert:

Section 8. Paragraph (m) of subsection (8) of section 213.053, Florida Statutes, is amended to read:

213.053 Confidentiality and information sharing.-

- (8) Notwithstanding any other provision of this section, the department may provide:
- (m) Information contained in returns, reports, accounts, or declarations to the Board of Accountancy in connection with a disciplinary proceeding conducted pursuant to chapter 473 when related to a certified public accountant participating in the

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certified <u>audit program</u> audits project, or to the court in connection with a civil proceeding brought by the department relating to a claim for recovery of taxes due to negligence on the part of a certified public accountant participating in the certified <u>audit program</u> audits project. In <u>a any</u> judicial proceeding brought by the department, upon motion for protective order, the court shall limit disclosure of tax information when necessary to effectuate the purposes of this section.

Disclosure of information under this subsection shall be pursuant to a written agreement between the executive director and the agency. Such agencies, governmental or nongovernmental, shall be bound by the same requirements of confidentiality as the Department of Revenue. Breach of confidentiality is a misdemeanor of the first degree, punishable as provided by s. 775.082 or s. 775.083.

Section 9. Subsection (5) of section 213.0535, Florida Statutes, is amended to read:

213.0535 Registration Information Sharing and Exchange Program.—

(5)  $\underline{A}$  Any provision of law imposing confidentiality upon data shared under this section, including, but not limited to,  $\underline{a}$  any provision imposing penalties for disclosure, applies to recipients of this data and their employees. Data exchanged under this section may not be provided to  $\underline{a}$  any person or entity

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other than a person or entity administering the tax or licensing provisions of those provisions of law enumerated in paragraph (4)(a), and such data may not be used for any purpose other than for enforcing those tax or licensing provisions. This section does not prevent a level-two participant from publishing statistics classified so as to prevent the identification of particular accounts, reports, declarations, or returns. However, statistics may not be published if they contain data pertaining to fewer than three taxpayers or if the statistics are prepared for geographic areas below the county level and contain data pertaining to fewer than 10 taxpayers. Statistics published under this subsection must relate only to tourist development taxes imposed under s. 125.0104, the tourist impact tax imposed under s. 125.0108, convention development taxes imposed under s. 212.0305, or the municipal resort tax authorized under chapter 67-930, Laws of Florida.

Section 10. Subsection (5) of section 213.13, Florida Statutes, is amended to read:

- 213.13 Electronic remittance and distribution of funds collected by clerks of the court.—
- (5) All court-related collections, including fees, fines, reimbursements, court costs, and other court-related funds that the clerks must remit to the state pursuant to law, must be transmitted electronically by the 10th 20th day of the month immediately following the month in which the funds are collected.

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- Section 11. Paragraph (a) of subsection (2) and subsection (8) of section 213.21, Florida Statutes, is amended to read:
  213.21 Informal conferences; compromises.—
- (2)(a) The executive director of the department or his or her designee is authorized to enter into closing agreements with any taxpayer settling or compromising the taxpayer's liability for any tax, interest, or penalty assessed under any of the chapters specified in s. 72.011(1). Such agreements must shall be in writing if when the amount of tax, penalty, or interest compromised exceeds \$30,000, or for lesser amounts, if when the department deems it appropriate or if when requested by the taxpayer. When a written closing agreement has been approved by the department and signed by the executive director or his or her designee and the taxpayer, it shall be final and conclusive; and, except upon a showing of fraud or misrepresentation of material fact or except as to adjustments pursuant to ss. 198.16 and 220.23, no additional assessment may be made by the department against the taxpayer for the tax, interest, or penalty specified in the closing agreement for the time period specified in the closing agreement, and the taxpayer is shall not be entitled to institute any judicial or administrative proceeding to recover any tax, interest, or penalty paid pursuant to the closing agreement. The department is authorized to delegate to the executive director the authority to approve any such closing agreement resulting in a tax reduction of \$500,000 \$250,000 or less.

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In order to determine whether certified audits are an effective tool in the overall state tax collection effort, the executive director of the department or the executive director's designee shall settle or compromise penalty liabilities of any taxpayer taxpayers who participates participate in the certified audit program before the department issues the taxpayer a written notice of intent to conduct an audit audits project. As further incentive for participating in the program, the department shall abate the first \$50,000 \$25,000 of any interest liability and 50 <del>25</del> percent of any interest due in excess of the first \$50,000 \$25,000 for any taxpayer who requested to participate in the certified audit program before the department issued the taxpayer a written notice of intent to conduct an audit. A settlement or compromise of penalties or interest pursuant to this subsection is shall not be subject to the provisions of paragraph (3)(a), except for the requirement relating to confidentiality of records. The department may consider an additional compromise of tax or interest pursuant to the provisions of paragraph (3)(a). This subsection does not apply to any liability related to taxes collected but not remitted to the department. Section 12. Section 213.285, Florida Statutes, is amended

Section 12. Section 213.285, Florida Statutes, is amended to read:

213.285 Certified audits.-

(1) As used in this section, the term:

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- (a) "Certification program" means an instructional curriculum, examination, and process for certification, recertification, and revocation of certification of certified public accountants which is administered by an independent provider and which is officially approved by the department to ensure that a certified public accountant possesses the necessary skills and abilities to successfully perform an attestation engagement for tax compliance review in the a certified audit program audits project.
  - (b) "Department" means the Department of Revenue.
- (c) "Participating taxpayer" means any person subject to the revenue laws administered by the department who enters into an engagement with a qualified practitioner for tax compliance review and who is approved by the department under the certified audit program audits project.
- (d) "Qualified practitioner" means a certified public accountant who is licensed to practice in this state Florida and who has completed the certification program.
- (2) (a) The department <u>may</u> is authorized to initiate a certified <u>audit program for sales and use taxes imposed under chapter 212 and local option taxes imposed under ss. 125.0104 and 125.0108 and administered by the department <u>audits project</u> to further enhance tax compliance reviews performed by qualified practitioners and to encourage taxpayers to hire qualified practitioners at their own expense to review and report on their tax compliance. The nature of certified audit work performed by</u>

qualified practitioners shall be agreed-upon procedures in which the department is the specified user of the resulting report.

- (b) As an incentive for taxpayers to incur the costs of a certified audit, the department shall compromise penalties and abate interest due on any tax liabilities revealed by the a certified audit for any taxpayer who requests to participate in the certified audit program before the department issues the taxpayer a written notice of intent to conduct an audit, as provided in s. 213.21(8) 213.21. The This authority to compromise penalties or abate interest under this paragraph does shall not apply to any liability for taxes that were collected by the participating taxpayer but that were not remitted to the department.
- (3)  $\underline{A}$  Any practitioner responsible for planning, directing, or conducting a certified audit or reporting on a participating taxpayer's tax compliance with  $\underline{in}$  a certified audit must be a qualified practitioner. For the purposes of this subsection, a practitioner is considered responsible for:
- (a) "Planning" in a certified audit when performing work that involves determining the objectives, scope, and methodology of the certified audit, when establishing criteria to evaluate matters subject to the review as part of the certified audit, when gathering information used in planning the certified audit, or when coordinating the certified audit with the department.
- (b) "Directing" in a certified audit when the work involves supervising the efforts of others who are involved or

when reviewing the work to determine whether it is properly accomplished and complete.

- (c) "Conducting" a certified audit when performing tests and procedures or field audit work necessary to accomplish the audit objectives in accordance with applicable standards.
- (d) "Reporting" on a participating taxpayer's tax compliance in a certified audit when determining report contents and substance or reviewing reports for technical content and substance <a href="mailto:before">before</a> prior to issuance.
- (4) (a) A The qualified practitioner shall notify the department of an engagement to perform a certified audit and shall provide the department with the information the department deems necessary to identify the taxpayer, to confirm whether that the taxpayer is not already under audit by the department, and to establish the basic nature of the taxpayer's business and the taxpayer's potential exposure to the Florida revenue laws administered by the department. Once the department has issued a written notice of intent to conduct an audit to a taxpayer, and if the taxpayer requests to participate in the certified audit program, the qualified practitioner or the taxpayer must notify the department of the engagement to perform the certified audit within 30 days after the notice of intent to conduct the audit was issued to the taxpayer.
- (b) The information provided in the notification <u>must</u> shall include the taxpayer's name, federal employer identification number or social security number, state tax

account number, mailing address, <u>and</u> business location, and the specific taxes and period proposed to be covered by the engagement for the certified audit. In addition, the notice <u>must shall</u> include the name, address, identification number, contact person, <u>e-mail address</u>, and telephone number of the engaged firm.

(c) (b) Upon the department's receipt of the engagement If the taxpayer has not been issued a written notice of intent to conduct an audit, the taxpayer becomes shall be a participating taxpayer and the department shall so advise the qualified practitioner in writing within 10 days after receipt of the engagement notice. However, the department may exclude a taxpayer from a certified audit or may limit the taxes or periods subject to the certified audit if on the basis that the department has previously conducted an audit, that it is in the process of conducting an investigation or other examination of the taxpayer's records, or for just cause determined solely by the department.

 $\underline{\text{(d)}}$  (c) Notice of the qualification of a taxpayer for a certified audit  $\underline{\text{tolls}}$  shall toll the statute of limitations provided in s. 95.091 with respect to the taxpayer for the tax and periods covered by the engagement.

(e) (d) Within 30 days after receipt of the notice of qualification from the department, The qualified practitioner shall contact the department and, within the following periods,

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shall submit a proposed audit plan and procedures for review and
agreement by the department:

- 1. For a taxpayer who requests to participate in the certified audit program before the department issues the taxpayer a written notice of intent to conduct an audit, within 30 days after receipt of the notice of qualification from the department; or
- 2. For a taxpayer who requests to participate in the certified audit program after the department has issued the taxpayer a written notice of intent to conduct an audit, within 60 days after the department issued the taxpayer the notice of intent to conduct the audit.

The department may extend the time for submission of the plan and procedures for reasonable cause. The qualified practitioner shall initiate action to advise the department that amendment or modification of the plan and procedures is necessary <u>if in the event that</u> the qualified practitioner's inspection reveals that the taxpayer's circumstances or exposure to the revenue laws is substantially different than as described in the engagement notice.

(f) If the taxpayer has been issued a written notice of intent to conduct an audit but submits a proposed audit plan and procedures in accordance with subparagraph (e)2. within 90 days after the notice of intent was issued to the taxpayer, the

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# department shall designate the agreed-upon procedures to be followed by the qualified practitioner in the certified audit.

- procedures to be followed by the practitioner in the certified audit, the qualified practitioner shall perform the engagement and shall timely submit a completed report to the department. The report must shall affirm completion of the agreed-upon procedures and shall provide any required disclosures. For a certified audit completed pursuant to agreed-upon procedures designated by the department under paragraph (4)(f), the completed report is considered timely only if submitted to the department within 285 days after the notice of intent to conduct the audit was issued to the taxpayer.
- (6) The department shall review the report of the certified audit and shall accept it when it is determined to be complete. Once the report is accepted by the department, the department shall issue a notice of proposed assessment reflecting the determination of any additional liability reflected in the report and shall provide the taxpayer with all the normal payment, protest, and appeal rights with respect to the liability. In cases where the report indicates an overpayment has been made, the taxpayer shall submit a properly executed application for refund to the department. Otherwise, the certified audit report is a final and conclusive determination with respect to the tax and period covered. An No additional assessment may not be made by the department for the

specific taxes and period referenced in the report, except upon a showing of fraud or misrepresentation of material facts and except for adjustments made under s. 198.16 or s. 220.23. This determination does shall not prevent the department from collecting liabilities not covered by the report or from conducting an audit or investigation and making an assessment for additional tax, penalty, or interest for any tax or period not covered by the report.

- (7) To <u>administer</u> <u>implement</u> the certified <u>audit program</u> audits project, the department <u>may</u> shall have authority to adopt rules relating to:
- (a) The availability of the certification program required for participation in the <u>certified audit program</u> project;
- (b) The requirements and basis for establishing just cause for approval or rejection of participation by taxpayers;
- (c) Procedures for assessment, collection, and payment of liabilities or refund of overpayments and provisions for taxpayers to obtain informal and formal review of certified audit results;
- (d) The nature, frequency, and basis for the department's review of certified audits conducted by qualified practitioners, including the requirements for documentation, work-paper retention and access, and reporting; and
- (e) Requirements for conducting certified audits and for review of agreed-upon procedures; and

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who conducts a certified audit for a taxpayer after the department has issued the taxpayer a written notice of intent to conduct the audit is prohibited from representing the taxpayer in informal conference procedures established pursuant to s. 213.21.

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### TITLE AMENDMENT

Remove lines 29-37 and insert: reference thereto; amending s. 213.053, F.S.; conforming terminology; amending s. 213.0535, F.S.; providing that certain tax data may be published as statistics under certain circumstances; amending s. 213.13, F.S.; revising the date for transmitting certain funds collected by the clerks of court to the department; amending s. 213.21 F.S.; authorizing the department to delegate to the executive director of the department greater compromise authority for closing agreements; revising the amount of interest liability that the department may abate for certain taxpayers who participate in the certified audit program; amending s. 213.285, F.S.; conforming provisions; authorizing the department to initiate a certified audit program for specified taxes; requiring the department to compromise penalties and abate

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# HOUSE AMENDMENT

## Bill No. CS/HB 7081 (2014)

### Amendment No.

323	interest due on tax liabilities revealed by certain
324	certified audits; revising procedures, deadlines, and
325	notice requirements for certified audits; authorizing
326	the department to adopt rules; creating

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