2014

1	A bill to be entitled
2	An act relating to Wakulla County; creating the City
3	of Panacea; providing a charter; providing legislative
4	intent; providing a council-manager form of
5	government; providing boundaries; providing municipal
6	powers; providing for a city council, mayor, and vice
7	mayor; providing for membership, qualifications,
8	terms, powers, duties, circumstances resulting in
9	vacancy in office, grounds for forfeiture and
10	suspension, filling of vacancies, and compensation and
11	expenses of council members and the mayor and vice
12	mayor; providing for appointment of charter officers,
13	including a city manager, city attorney, and city
14	clerk; providing for removal, compensation, filling of
15	vacancies, qualifications, powers, and duties of
16	charter officers; providing for the expenditure of
17	city funds; providing for city council meetings and
18	specifying requirements relating thereto; providing
19	for adoption, distribution, and recording of technical
20	codes; providing for emergency ordinances and
21	appropriations; providing for recordkeeping;
22	prohibiting dual office holding; prohibiting certain
23	interference with city employees; establishing the
24	fiscal year; providing for adoption of an annual
25	budget and appropriations; providing for supplemental,
26	reduction, and transfer of appropriations; providing
I	Page 1 of 40

2014

27	for limitations; providing for an annual financial
28	audit; providing for nonpartisan elections and matters
29	relating thereto; providing for recall; providing for
30	charter amendments; providing for standards of conduct
31	in office; providing for severability; providing for a
32	city personnel system; prohibiting charitable
33	contributions unless authorized by the council;
34	providing for land use changes; providing the city a
35	transitional schedule and procedures for its first
36	election; providing for first-year expenses; providing
37	for adoption of transitional ordinances, resolutions,
38	a comprehensive plan, and local development
39	regulations; providing for sharing of revenues from
40	the communications services tax; providing for
41	accelerated entitlement to state-shared revenues;
42	providing for receipt and distribution of gas tax
43	revenues; providing for continuation of the Wakulla
44	County Fire Rescue Municipal Service Taxing Unit;
45	providing for law enforcement; providing for waivers;
46	requiring a referendum; providing an effective date.
47	
48	Be It Enacted by the Legislature of the State of Florida:
49	
50	Section 1. Charter; creation; form of government;
51	boundaries and powers
52	(1) CHARTER; CREATION.—
Į.	Page 2 of 40

2014

53	(a) This act, together with any future amendments thereto,	
54	may be known as the "Charter of the City of Panacea" (the	
55	"charter"), and the City of Panacea (the "city") is created.	
56	(b) The Panacea area in Wakulla County includes a compact	
57	and contiguous coastal community of approximately 850 persons	
58	who seek to preserve their coastal community and environment.	
59	The residents within the proposed city seek to control the	
60	future development of the area and preserve the historic coastal	
61	community.	
62	(c) It is in the best interests of the public health,	
63	safety, and welfare of the residents of the Panacea area to form	
64	a separate municipality for the Panacea area with all the powers	
65	and authority necessary to provide adequate and efficient	
66	municipal services to its residents.	
67	(d) It is the intent of this charter and the incorporation	
68	of the city to secure the benefits of self-determination and	
69	affirm the values of representative democracy, citizen	
70	participation, strong community leadership, professional	
71	management, and regional cooperation.	
72	(2) FORM OF GOVERNMENTThe city shall have a council-	
73	manager form of government.	
74	(3) CORPORATE BOUNDARIES The corporate boundaries of the	
75	city shall be as described as follows:	
76	Begin at the Northwest corner of the Northeast Quarter	
77	of Section 23, Township 5 South, Range 2 West, (also	
78	being the Northwest corner of Lot 42, Block "A", Twin	
I	Page 3 of 40	

79	Lakes Estates Unit No. 1, a subdivision as per map or	
80	plat thereof recorded in Plat Book 2, Page 16, of the	
81	Public Records of Wakulla County, Florida, and thence	
82	run Easterly along the North line of said Section 23	
83	to the Northeast corner of said Section 23 (also	
84	being the Northeast corner of Lot 26, Block "A", of	
85	said Twin Lakes Estates Unit No. 1 and the Southeast	
86	corner of Section 14, Township 5 South, Range 2 West),	
87	thence run East along the North boundary of said	
88	Section 24 to the Westerly right-of-way boundary of	
89	Coastal Highway (U.S. Highway No. 98), thence run	
90	Northerly along the Westerly right-of-way boundary of	
91	said Coastal Highway to a distance 0.5 miles North	
92	thence following the Easterly right-of-way boundary of	
93	said Coastal Highway South to the intersection with	
94	the Northerly right-of-way boundary of Bottoms Road	
95	and the South boundary of the St. Marks National	
96	Wildlife Refuge being in Section 13, Township 5 South,	
97	Range 2 West, thence run Easterly and Southeasterly	
98	said Northerly right-of-way boundary and along said	
99	South boundary of said St. Marks National Wildlife	
100	Refuge to a point on the East boundary line of said	
101	Section 13, Township 5 South, Range 2 West (also the	
102	West boundary line of Range 1 West in an unnumbered	
103	lot in the Hartsfield Survey of Lands in Wakulla	
104	County, Florida) also being the Southwest corner of	
I	Page 4 of 40	

CODING: Words stricken are deletions; words underlined are additions.

105 the property described in Official Records Book 829, 106 Page 235 of said County, thence run North along said 107 Section line and along the West boundary of said 108 property described in Official Records Book 829, Page 109 235 to the Northwest corner of said property and also 110 on the boundary of said St. Marks National Wildlife 111 Refuge lying in said Range 1 West of an unnumbered 112 lot, thence run Southeasterly along the boundary of 113 said Refuge to a point marking the Southeast corner (also the most Easterly corner) of property described 114 115 in Official Records Book 265, Page 284, of the Public 116 Records of said County, thence continue Southeasterly 117 along said line to a point lying on the Southerly right-of-way boundary of said Bottoms Road, thence run 118 119 Southeasterly along said Southerly right-of-way 120 boundary to the Northeast corner of the property 121 described in Official Records Book 434, Page 351 of the Public Records of Wakulla County, Florida, thence 122 123 run Southwesterly along the Southeasterly boundary of 124 said property described in Official Records Book 434, 125 Page 351 to the approximate mean high water line of 126 Dickerson Bay, thence run Southeasterly along said 127 mean high water line to the Northern boundary of the 128 inlet to Dickerson Bay thence crossing the inlet to 129 the Southern boundary and running Southwesterly along 130 said mean high water line to the Southeast corner of Page 5 of 40

CODING: Words stricken are deletions; words underlined are additions.

131 Section 36, Township 5 South, Range 2 West, thence run 132 West along the South boundary of Township 5 South to 133 the Southeast corner of the said St. Marks National 134 Wildlife Refuge lying in Section 35, Township 5 South, 135 Range 2 West, thence run North along the East boundary 136 of said Refuge to the Northeast corner of said Refuge 137 lying in Section 26, Township 5 South, Range 2 West 138 (also on the South boundary of Panacea Park, a 139 subdivision as per map or plat thereof recorded in 140 said county), thence run West along the North boundary 141 of said Refuge to the intersection with the East 142 boundary of said Refuge being in Section 23, Township 143 5 South, Range 2 West (also being the Southwest corner of said Panacea Park), thence run North along the East 144 boundary of said Refuge to the POINT OF BEGINNING 145 146 containing 2743 acres, more or less. 147 148 The city shall have the power to change its boundaries as 149 authorized by general law. 150 MUNICIPAL POWERS.-The city shall be a body corporate (4) 151 and politic and shall have all available governmental, 152 corporate, and proprietary powers of a municipality under the 153 State Constitution and laws of the state, as fully and 154 completely as though such powers were specifically enumerated in 155 this charter, and may exercise them, except when prohibited by 156 law. Through the adoption of this charter, it is the intent of Page 6 of 40

CODING: Words stricken are deletions; words underlined are additions.

2014

157	the electors of the city that the municipal government	
158	established by this charter have the broadest exercise of home	
159	rule powers permitted under the State Constitution and laws of	
160	the state. This charter and the powers of the city shall be	
161	construed liberally in favor of the city. It is recognized that	
162	certain services within the municipal boundaries are provided by	
163	independent special districts created by special acts of the	
164	Legislature and by Wakulla County.	
165	Section 2. Council; mayor and vice mayor	
166	(1) CITY COUNCILThere shall be a five-member city	
167	council ("council") vested with all legislative powers of the	
168	city, consisting of five members ("council members"), each	
169	elected from and representing the city at large. Unless	
170	otherwise stated in this charter, all charter powers shall be	
171	exercised by the council.	
172	(2) THE MAYOR; POWERS AND DUTIES	
173	(a) The council, at its first regular meeting after each	
174	election, shall elect from its members a mayor who shall serve	
175	for a period of 2 years and who shall have the same legislative	
176	powers and duties as any other council member, except as	
177	provided in this charter.	
178	(b) In addition to carrying out the regular duties of a	
179	council member, the mayor shall preside at the meetings of the	
180	council and shall be recognized as the head of city government	
181	for service of process, ceremonial matters, and the signature or	
182	execution of ordinances, contracts, deeds, bonds, and other	
I	Page 7 of 40	

2014

183	instruments and documents and for purposes of military law. The	
184	mayor shall also serve as the ceremonial head of the city and	
185	the city official designated to represent the city when dealing	
186	with other entities. The mayor shall have no administrative	
187	duties other than those necessary to accomplish these actions,	
188	or such other actions as may be authorized by the city council,	
189	consistent with general or special law.	
190	(3) THE VICE MAYOR	
191	(a) The council, at its first regular meeting after each	
192	election, shall elect from its members a vice mayor who shall	
193	serve for a period of 2 years and who shall have the same	
194	legislative powers and duties while serving as any other council	
195	member.	
196	(b) The vice mayor shall serve as acting mayor during the	
197	absence or disability of the mayor. In the absence of the mayor	
198	and the vice mayor, the remaining council members shall select a	
199	council member to serve as acting mayor.	
200	Section 3. <u>Election and terms of office</u>	
201	(1) TERM OF OFFICEExcept as detailed in subsection (3)	
202	of section 7 for the initial election, each council member shall	
203	be elected at large for a 4-year term by the electors of the	
204	city in the manner provided in section 9. Council members shall	
205	be sworn into office at the first regularly scheduled meeting	
206	after the fourth Tuesday of November after the election. Each	
207	council member shall remain in office until his or her successor	
208	is elected and assumes the duties of the position.	
I	Page 8 of 40	

2014

209	(2) SEATSThe city council shall be divided into five
210	separate council seats to be designated as seats 1, 2, 3, 4, and
211	5, to be voted on citywide, with each qualified elector entitled
212	to vote for one candidate for each seat.
213	(3) QUALIFICATIONCandidates for each council seat must
214	qualify for council elections by seat in accordance with
215	applicable general law, and the council members elected to those
216	seats shall hold seats 1 through 5, respectively. To qualify for
217	office:
218	(a) FilingEach candidate for council member shall file a
219	written notice of candidacy with the city clerk at such time and
220	in such manner as may be prescribed by this charter and shall
221	make payment to the city of qualifying fees that may be required
222	by general law.
223	(b) Registered electorEach candidate for council member
224	shall be a registered elector in the state.
225	(c) ResidencyEach candidate for council member shall
226	have maintained his or her domicile within the boundaries of the
227	city for a period of 1 year before qualifying for election and,
228	if elected, shall maintain such residency throughout his or her
229	term of office.
230	(d) DeadlineA resident of the city who wishes to become
231	a candidate for a council member seat shall qualify with the
232	city clerk no sooner than noon on the last Tuesday in July, nor
233	later than noon on the last Tuesday in August, of the year in
234	which the election is to be held.
I	Page 9 of 40

2014

235	(4) VACANCIES IN OFFICE; FORFEITURE; SUSPENSION; FILLING	
236	OF VACANCIES	
237	(a) Vacancies.—A vacancy in the office of mayor, vice	
238	mayor, or council member shall occur upon the death of the	
239	incumbent, removal from office as authorized by law,	
240	resignation, appointment to other public office which creates	
241	dual office holding, judicially determined incompetence, or	
242	forfeiture of office as described in paragraph (b).	
243	(b) Forfeiture of office.—A council member shall forfeit	
244	his or her office upon determination by the council, acting as a	
245	body, at a duly noticed public meeting that he or she:	
246	1. Lacks at any time, or fails to maintain during his or	
247	her term of office, any qualification for the office prescribed	
248	by this charter or otherwise required by law;	
249	2. Is convicted of a felony or enters a plea of guilty or	
250	nolo contendere to a crime punishable as a felony, even if	
251	adjudication is withheld;	
252	3. Is convicted of a misdemeanor of the first degree	
253	arising directly out of his or her official conduct or duties,	
254	or enters a plea of guilty or nolo contendere thereto, even if	
255	adjudication of guilt has been withheld;	
256	4. Is found to have violated any standard of conduct or	
257	code of ethics established by law for public officials and has	
258	been suspended from office by the Governor, unless subsequently	
259	reinstated as provided by law; or	
260	5. Is absent from three consecutive regular council	
Page 10 of 40		

2014

261 meetings without good cause, or for any other reason established 262 in this charter. 263 264 The council shall be the sole judge of the qualifications of its 265 members and shall hear all questions relating to forfeiture of a 266 council member's office, including whether good cause for 267 absence has been or may be established. The burden of 268 establishing good cause shall be on the council member in 269 question; however, a council member may at any time during a 270 duly held meeting move to establish good cause for his or her 271 absence or the absence of any other commission member from a 272 past, present, or future meeting or meeting, which motion, if carried, shall be conclusive. A council member whose 273 274 qualifications are in question or who is otherwise subject to 275 forfeiture of his or her office shall not vote on such matters. 276 The council member in question shall be entitled to a public 277 hearing on request regarding an alleged forfeiture of office. If 278 a public hearing is requested, notice thereof shall be published 279 in one or more newspapers of general circulation in the city at 280 least 1 week in advance of the hearing. A final determination by 281 the council that a council member has forfeited his or her 282 office shall be made by resolution. All votes and other acts of 283 the council member in question before the effective date of such 284 resolution shall be valid regardless of the grounds of 285 forfeiture. 286 (c) Suspension from office.-A council member shall be Page 11 of 40

287 suspended from office upon return of an indictment or issuance 288 of any information charging the council member with a crime that 289 is punishable as a felony or with a crime arising out of his or 290 her official duties which is punishable as a misdemeanor of the 291 first degree. Pursuant thereto: 292 1. During a period of suspension, a council member shall 293 not perform an official act, duty, or function or receive any 294 pay, allowance, emolument, or privilege of office. 295 If the council member is subsequently found not quilty 2. 296 of the charge, or if the charge is otherwise dismissed, reduced, 297 or altered in such a manner that suspension would no longer be required as provided in this section, the suspension shall be 298 299 lifted and the council member shall be entitled to receive full 300 back pay and such other emoluments or allowances as he or she 301 would have been entitled to had the suspension not occurred. 302 Filling of vacancies.-(d) 303 1. If a vacancy occurs in the office of a council member 304 and the remainder of the unexpired term is less than 1 year and 305 81 days, the remaining council members shall, within 30 days 306 after the occurrence of such vacancy, by majority vote, appoint 307 a person to fill the vacancy for the remainder of the unexpired 308 term. If a vacancy occurs in the office of a council member 309 2. 310 and the remainder of the unexpired term is equal to or exceeds 1 311 year and 81 days, the remaining council members shall, within 30 312 days after the occurrence of such vacancy, by majority vote, Page 12 of 40

CODING: Words stricken are deletions; words underlined are additions.

2014

313	appoint a person to fill the vacancy until the next regularly	
314	scheduled city election, at which time an election shall be held	
315	to fill the vacancy.	
316	3. If a vacancy occurs in the office of mayor and fewer	
317	than 120 days remain in the term of the council member who was	
318	elected mayor, the vice mayor shall serve as mayor until a new	
319	mayor is elected by the council and assumes the duties of his or	
320	her office. If a vacancy occurs in the office of mayor and 120	
321	days or more remain in the term of the mayor, the vice mayor	
322	shall serve as mayor until a new council member is elected and	
323	the council elects a new mayor and vice mayor as provided by	
324	this charter.	
325	4. A person appointed to fill a vacancy on the council	
326	shall be required to meet the qualifications of the seat to	
327	which he or she is appointed.	
328	5. Notwithstanding the quorum requirements established in	
329		
	section 5, if at any time the full membership of the council is	
330		
330 331		
	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent	
331	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent otherwise permitted or required under this subsection.	
331 332	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent otherwise permitted or required under this subsection. 6. In the event that all the members of the council are	
331 332 333	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent otherwise permitted or required under this subsection. 6. In the event that all the members of the council are removed by death, disability, recall, forfeiture of office, or	
331 332 333 334	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent otherwise permitted or required under this subsection. 6. In the event that all the members of the council are removed by death, disability, recall, forfeiture of office, or resignation, the Governor shall appoint interim council members	
331 332 333 334 335	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent otherwise permitted or required under this subsection. 6. In the event that all the members of the council are removed by death, disability, recall, forfeiture of office, or resignation, the Governor shall appoint interim council members who shall call a special election at least 30 days, but no more	
331 332 333 334 335 336	reduced to less than a quorum, the remaining members may, by majority vote, appoint additional members to the extent otherwise permitted or required under this subsection. 6. In the event that all the members of the council are removed by death, disability, recall, forfeiture of office, or resignation, the Governor shall appoint interim council members who shall call a special election at least 30 days, but no more than 60 days, after such appointment. Such election shall be	

Page 13 of 40

2014

339	charter. However, if there are fewer than 6 months remaining in	
340	any unexpired terms, the interim council appointed by the	
341	Governor shall serve out the unexpired terms. Appointees must	
342	meet all requirements for candidates as provided in this	
343	charter.	
344	(e) Compensation and expenses	
345	1. City council members shall be entitled to receive	
346	reimbursement in accordance with general law for authorized	
347	travel and per diem expenses incurred in the performance of	
348	their official duties if such policy is approved by the city	
349	council as an ordinance.	
350	2. The city council, by at least four affirmative votes,	
351	may elect to provide for compensation and any increase in such	
352	compensation by ordinance. However, no such ordinance increasing	
353	compensation shall take effect until the date of commencement of	
354	the terms of council members elected at the next regular	
355	election after the adoption of such ordinance.	
356	Section 4. Administrative	
357	(1) DESIGNATION OF CHARTER OFFICERSThe city manager and	
358	the city attorney are designated as charter officers, except	
359	that the office of city attorney may be contracted to an	
360	attorney or law firm.	
361	(2) APPOINTMENT; REMOVAL; COMPENSATION; FILLING OF	
362	VACANCIES	
363	(a) The charter officers shall be appointed by a majority	
364	vote of the full council and shall serve at the pleasure of the	
I	Page 14 of 40	

365 council.

366 The charter officers shall be removed from office only (b) 367 by a super majority vote of the full council. Upon demand by a 368 charter officer, a public hearing shall be held before such 369 removal. 370 (C) The compensation of the charter officers shall be 371 fixed by the city council through the approval of an acceptable 372 employment contract. 373 The city council shall begin the process to fill a (d) 374 vacancy in a charter office within 90 days after the vacancy. An 375 acting city manager or an acting city attorney may be appointed 376 by the council during a vacancy in such charter office. 377 (e) A charter officer shall not be a member of the city 378 council or a candidate for city council while holding a charter 379 officer position. 380 CITY MANAGER.-The city manager shall be the chief (3) 381 administrative officer of the city. The city manager may also 382 serve as the city clerk. 383 The city council shall appoint a city manager who (a) 384 shall be the administrative head of the municipal government 385 under the direction and supervision of the city council. The 386 city manager shall hold office at the pleasure of the city 387 council. The city manager shall be appointed by resolution 388 approving an employment contract between the city and the city manager. The city manager shall receive such compensation as 389 determined by the city council through the adoption of an 390 Page 15 of 40

CODING: Words stricken are deletions; words underlined are additions.

2014

391	appropriate resolution.
392	(b) During the absence or disability of the city manager,
393	the city council may by resolution designate some properly
394	qualified person to temporarily execute the functions of the
395	city manager. The person thus designated shall have the same
396	powers and duties as the city manager and shall be known while
397	serving as acting city manager. The city manager or acting city
398	manager may be removed by the city council at any time.
399	(c) As the chief administrative officer, the city manager
400	shall:
401	1. Direct and supervise the administration of all
402	departments, offices, and agencies of the city, except the
403	office of city attorney, and except as otherwise provided by
404	this charter or by law.
405	2. Appoint, suspend, or remove an employee of the city or
406	appointive administrative officer provided for, by, or under
407	this charter, except the office of city attorney, and except as
408	may otherwise be provided by law, this charter, or personnel
409	rules adopted pursuant to the charter. The city manager may
410	authorize an administrative officer who is subject to his or her
411	direction and supervision to exercise these powers with respect
412	to subordinates in that officer's department, office, or agency.
413	3. Ensure that all laws, provisions of this charter, and
414	acts of the council are faithfully executed.
415	4. Prepare and submit the annual budget and capital
416	improvement plan to the council in the form prescribed by
Page 16 of 40	

FLORIDA HOUSE OF REPI	R E S E N T A T I V E S
-----------------------	-------------------------

417 ordinance. The council shall consider the recommended budget and 418 accept or modify the proposed budget. The city manager shall be 419 responsible for implementing the budget as approved by the 420 council. 421 5. Attend meetings of the city council. 422 6. Draw and sign vouchers upon depositories as provided by 423 ordinance and keep, or cause to be kept, a true and accurate 424 account of same. 425 7. Sign all licenses issued by the city, issue receipts 426 for all moneys paid to the city, and deposit such moneys in the 427 proper depositories on the first banking day after receipt. The 428 city manager may delegate the responsibilities of this 429 subparagraph to an appropriate city employee who shall be 430 bonded. 431 8. Provide administrative services in support of the 432 official duties of the mayor and the council. 433 9. Keep the council advised as to the financial condition 434 and future needs of the city and make recommendations to the 435 council concerning the affairs of the city. 10. Submit to the council, and make available to the 436 437 public, a complete report on finances and administrative activities of the city as of the end of each fiscal year. 438 439 11. Sign contracts on behalf of the city to the extent 440 authorized by ordinance. 441 12. Perform such other duties as are specified in this 442 charter or as may be required by the council.

Page 17 of 40

CODING: Words stricken are deletions; words underlined are additions.

443 (4) CITY ATTORNEY.-444 The city attorney shall be employed under terms and (a) 445 conditions deemed advisable by the city council, which may 446 include the appointment of a law firm. 447 The city attorney shall be a member in good standing (b) with The Florida Bar, have been admitted to practice in the 448 449 state for at least 5 years, and have at least 2 years' 450 experience in the practice of local government or administrative 451 law. (C) 452 The city attorney has sole discretion to appoint, 453 promote, suspend, demote, remove, or terminate deputy and 454 assistant city attorneys, subject to the city's annual budget. 455 (d) The city attorney shall perform the following 456 functions in addition to other functions as designated by the 457 city council: 458 1. Serve as chief legal advisor to the city council, the 459 charter officers, and all city departments, offices, and 460 agencies. 461 2. Attend all regular and special city council meetings, 462 unless excused by the city council, and perform such 463 professional duties as may be required by law or by the council 464 in furtherance of the law. 465 3. Approve all contracts, bonds, and other instruments in 466 which the city is concerned and endorse on each his or her 467 approval of the form and correctness thereof. No contract with 468 the city shall take effect until his or her approval is so

Page 18 of 40

CODING: Words stricken are deletions; words underlined are additions.

469 endorsed thereon. 470 When requested to do so by the council, prosecute and 4. 471 defend on behalf of the city all complaints, suits, and 472 controversies in which the city is a party. 473 5. Perform such other professional duties as required of him or her by resolution of the council or as prescribed for 474 475 municipal attorneys in the general laws of the state which are 476 not inconsistent with this charter. 477 6. Prepare an annual budget for the operation of the 478 office of the city attorney and submit this budget to the city 479 manager for inclusion in the annual city budget, in accordance 480 with uniform city procedures. 481 (5) CITY CLERK.-The city manager may appoint a city clerk 482 or management firm to serve as city clerk (the "clerk") or may 483 also assume the role of city clerk. The clerk shall give notice 484 of council meetings to its members and the public, keep minutes 485 of its proceedings, and perform such other duties as the council 486 or city manager may prescribe from time to time. The clerk shall 487 report to the city manager or the council, as directed by the 488 council. 489 (6) EXPENDITURE OF CITY FUNDS.-No funds of the city shall 490 be expended except pursuant to duly approved appropriations or for the payment of bonds, notes, or other indebtedness duly 491 492 authorized by the council and only from such funds so 493 authorized. 494 (7) CITY BOARDS AND AGENCIES. - Except as otherwise provided Page 19 of 40

CODING: Words stricken are deletions; words underlined are additions.

by law, the council may establish or terminate such boards and 495 496 agencies as it may deem advisable from time to time. The boards 497 and agencies shall report to the council. Members of boards and 498 agencies shall be appointed by the council by resolution. The 499 council shall appoint at least three members to any board or 500 agency it creates. 501 Section 5. Legislative.-502 (1) REGULAR MEETINGS.-The council shall conduct regular 503 meetings at such times and places as the council shall prescribe 504 by resolution. Such meetings shall be public meetings within the 505 meaning of state law and shall be subject to notice and other 506 requirements of law applicable to public meetings. 507 (2) SPECIAL MEETINGS.-Special meetings may be held at the 508 call of the mayor or, in his or her absence, at the call of the 509 vice mayor. Special meetings may also be called upon the request 510 of a majority of the council members. Unless the meeting is of 511 an emergency nature, the person or persons calling such a 512 meeting shall provide at least 72 hours' notice of the meeting 513 to the public. 514 (3) COMMENCEMENT.-All meetings shall be scheduled to 515 commence no earlier than 7 a.m. and no later than 10 p.m. (4) 516 RULES; ORDER OF BUSINESS.-The council shall determine 517 its own rules and order of business. 518 QUORUM.-A majority of the full council shall (5) 519 constitute a quorum. 520 (6) VALIDITY OF ACTION.-No action of the council shall be Page 20 of 40

CODING: Words stricken are deletions; words underlined are additions.

2014

521	valid unless adopted by an affirmative vote of the majority of
522	the full council, unless otherwise provided by law.
523	(7) LEGISLATIVE POWERSExcept as otherwise prescribed by
524	this charter or as provided by law, the legislative powers of
525	the city shall be vested in the council. The council shall
526	provide for the exercise of its powers and for the performance
527	of all duties and obligations imposed on the city by law.
528	(8) DEPARTMENTSThe council may establish such other
529	departments as it determines necessary for the efficient
530	administration and operation of the city. Such departments shall
531	be established by ordinance.
532	(9) CODEThe council may adopt any standard code of
533	technical regulations by reference thereto in an adopting
534	ordinance and may amend the code in the adopting ordinance or
535	later amendatory ordinance. The procedures and requirements
536	governing such an adopting ordinance shall be as prescribed for
537	ordinances generally, except that:
538	(a) Requirements regarding distribution and filing of
539	copies of the ordinance shall not be construed to require
540	distribution and filing of copies of the adopted code of
541	technical regulations.
542	(b) A copy of each adopted code of technical regulations,
543	as well as of the adopting ordinance, shall be authenticated and
544	recorded by the city clerk.
545	(10) EMERGENCY ORDINANCES
546	(a) To meet a public emergency affecting life, health,
I	Page 21 of 40

2014

547	property, or the public peace, the council may adopt, in the
548	manner provided by general law, one or more emergency
549	ordinances, but such ordinances may not enact or amend a land
550	use plan or rezone private property; levy taxes; grant, renew,
551	or extend any municipal franchise; set service or user charges
552	for any municipal services; or authorize the borrowing of money,
553	except as provided under the emergency appropriations provisions
554	of this charter, if applicable. An emergency ordinance shall be
555	introduced in the form and manner prescribed for ordinances
556	generally, except that it shall be plainly designated in a
557	preamble as an emergency ordinance and shall contain, after the
558	enacting clause, a declaration stating that an emergency exists
559	and describing it in clear and specific terms.
560	(b) Upon the affirmative vote of four council members, an
561	emergency ordinance may be adopted with or without amendment or
562	rejected at the meeting at which it is introduced. After its
563	adoption, the ordinance shall be advertised and printed as
564	prescribed for other ordinances.
565	(c) Emergency ordinances shall become effective upon
566	adoption or at such other date as may be specified in the
567	ordinance.
568	(d) Every emergency ordinance, except emergency
569	appropriation ordinances, shall automatically be repealed as of
570	the 61st day after its effective date, but this shall not
571	prevent reenactment of the ordinance under regular procedures
572	or, if the emergency still exists, in the manner specified in
Ι	Page 22 of 40

2014

573	this section. An emergency ordinance may also be repealed by
574	adoption of a repealing ordinance in the same manner specified
575	in this section for adoption of emergency ordinances.
576	(11) EMERGENCY APPROPRIATIONSTo meet a public emergency
577	affecting life, health, property, or the public peace, the
578	council, by resolution, may make emergency appropriations. To
579	the extent that there are no unappropriated revenues to meet
580	such appropriation, the council may by such emergency resolution
581	authorize the issuance of emergency notes, which may be renewed
582	from time to time, but the emergency notes and renewals in any
583	fiscal year shall be paid not later than the last day of the
584	fiscal year succeeding that in which the emergency
585	appropriations were made.
586	(12) RECORDKEEPINGThe council shall, in a properly
587	indexed book kept for the purpose, provide for the
588	authentication and recording in full of all minutes of meetings
589	and all ordinances and resolutions adopted by the council, and
590	the same shall at all times be a public record. The council
591	shall further maintain a current codification of all ordinances.
592	Such codification shall be printed and shall be made available
593	for distribution to the public on a continuing basis. All
594	ordinances or resolutions of the council shall be signed by all
595	council members and attested to by the city clerk.
596	(13) DUAL OFFICE HOLDINGNo present elected city official
597	shall hold any compensated appointed office or be employed by
598	the city while in office, nor shall any former council member be
I	Page 23 of 40

2014

599	employed by the city until 1 year after leaving office.
600	(14) NONINTERFERENCE BY CITY COUNCILExcept for the
601	purposes of inquiry and information, council members are
602	expressly prohibited from interfering with the performance of
603	the duties of an employee of the city government who is under
604	the direct or indirect supervision of the city manager or city
605	attorney. Such action shall be malfeasance within the meaning of
606	s. 112.51, Florida Statutes. Recommendations for improvements in
607	the city government operations shall come through the city
608	manager, but each member of the council shall be free to discuss
609	or recommend improvements to the city manager, and the council
610	is free to direct the city manager to implement specific
611	recommendations for improvement in city government operations.
612	Section 6. Budget and appropriations
613	(1) FISCAL YEARThe city shall have a fiscal year that
614	shall begin on the first day of October and shall end on the
615	last day of September of the next calendar year, unless
616	otherwise defined by general law. Such fiscal year shall also
617	constitute the annual budget and accounting year.
618	(2) BUDGET ADOPTIONThe council shall adopt a budget in
619	accordance with applicable general law, after a minimum of two
620	public hearings on the proposed budget. A resolution adopting
621	the annual budget shall constitute appropriation of the amounts
622	specified therein as expenditures from funds indicated.
623	(3) EXPENDITURES The budget shall not provide for
624	expenditures in an amount greater than the revenues budgeted.
I	Page 24 of 40

2014

625	(4) APPROPRIATIONS.—
626	(a) If, during the fiscal year, revenues in excess of
627	those estimated in the budget are available for appropriation,
628	the council by resolution may make supplemental appropriations
629	for the year in an amount not to exceed such excess.
630	(b) If, at any time during the fiscal year, it appears
631	probable to the city manager that the revenues available will be
632	insufficient to meet the amount appropriated, the city manager
633	shall report to the council without delay, indicating the
634	estimated amount of the deficit, any remedial action taken, and
635	recommendations as to any other steps that should be taken. The
636	council shall then take such further action as it deems
637	necessary to prevent or minimize any deficit and, for that
638	purpose, the council may by resolution reduce one or more
639	appropriations accordingly.
640	(c) No appropriation for debt service may be reduced or
641	transferred, and no appropriation may be reduced below any
642	amount required by law to be appropriated, or by more than the
643	unencumbered balance thereof. Notwithstanding any other
644	provision of law, the supplemental and emergency appropriations
645	and reduction or transfer of appropriations authorized by this
646	section may be made effective immediately upon adoption.
647	(5) BONDS; INDEBTEDNESS.—
648	(a) Subject to the referendum requirements of the State
649	Constitution, if applicable, the city may from time to time
650	borrow money and issue bonds or other obligations or evidence of
I	Page 25 of 40

2014

651	indebtedness (collectively, "bonds") of any type or character
652	for any of the purposes for which the city is now or hereafter
653	authorized by law to borrow money, including to finance the cost
654	of any capital or other project and to refund any and all
655	previous issues of bonds at or before maturity. Such bonds may
656	be issued pursuant to one or more resolutions adopted by a
657	majority of the council.
658	(b) The city may assume all outstanding indebtedness
659	related to facilities that it acquires from other units of local
660	government and be liable for payment thereon in accordance with
661	its terms.
662	(6) REVENUE BONDSRevenue bonds may be issued by the city
663	as authorized by law.
664	(7) ANNUAL AUDITThe council shall provide for an
665	independent annual financial audit of all city accounts and may
666	provide for more frequent audits as it deems necessary. Such
667	audits shall be made by a certified public accountant or a firm
668	of such accountants who have no personal interest, direct or
669	indirect, in the fiscal affairs of the city government or in any
670	of its officers. Residency in the city shall not be construed as
671	a prohibited interest.
672	Section 7. <u>Elections</u>
673	(1) ELECTORSA person who is a resident of the city, who
674	has qualified as an elector of this state, and who registers in
675	the manner prescribed by law shall be an elector of the city.
676	(2) NONPARTISAN ELECTIONSAll elections for the city
Į	Page 26 of 40

2014

677	council members shall be conducted on a nonpartisan basis
678	without any designation of political party affiliation.
679	(3) ELECTION DATES An initial election shall be held on
680	the second Tuesday in November 2014, and regular elections shall
681	be held on the second Tuesday in November of each even-numbered
682	election year, provided as follows:
683	(a) The special election held in November 2014 shall fill
684	all five seats. Council members elected to seats 1, 3, and 5
685	shall initially serve 2-year terms and seats 2 and 4 shall serve
686	<u>4-year terms.</u>
687	(b) After the special elections, seats 1, 3, and 5 shall
688	next be filled in November 2016 and council members elected to
689	those seats shall serve 4-year terms, and those seats shall be
690	filled by election every 4 years thereafter.
691	(c) Seats 2 and 4 shall be filled in November 2018 and
692	council members elected to those seats shall serve 4-year terms,
693	and those seats shall be filled by election every 4 years
694	thereafter.
695	(d) Such city elections shall be general city elections.
696	(4) ELECTIONSIn the event no candidate for an office
697	receives a majority of the votes cast for such office, the
698	person receiving the largest number of votes cast shall be
699	elected. In the event two candidates receive an equal number of
700	votes, a coin toss shall be used to break the tie and determine
701	the winner.
702	(5) CITY CANVASSING BOARDThe city canvassing board shall
I	Page 27 of 40

2014

703	be composed of those members of the city council who are not
704	candidates for reelection and the city clerk, who shall act as
705	chair. At the close of the polls of a city election, or as soon
706	thereafter as practicable, the canvassing board shall meet at a
707	time and place designated by the chair and shall proceed to
708	publicly canvass the vote as shown by the returns then on file
709	in the office of the city clerk, and then shall publicly canvass
710	the absentee elector ballots. The canvassing board shall prepare
711	and sign a certificate containing the total number of votes cast
712	for each candidate or other measure voted upon. The certificate
713	shall be placed on file with the city clerk.
714	(6) SPECIAL ELECTIONSSpecial municipal elections, when
715	required, shall be held in the same manner as regular elections,
716	except that the city council, by ordinance, shall fix the time
717	for holding such elections consistent with this charter and
718	state law.
719	(7) GENERAL ELECTION
720	(a) The ballot for the general election shall contain the
721	names of all qualified candidates for each respective council
722	member seat and shall instruct electors to cast one vote for
723	each council member seat, with a maximum of one vote per
724	candidate. The candidate for each council member seat receiving
725	the most votes shall be the duly elected council member for that
726	designated council member seat.
727	(b) No election for a council member seat shall be
728	required in an election if there is only one duly qualified
Ι	Page 28 of 40

2014

729	candidate for the council member seat.
730	(c) If more than one candidate for a designated council
731	member seat receives an equal and highest number of votes, the
732	candidates for the office receiving the highest vote in the
733	general election shall run again in the runoff election.
734	(d) The candidate receiving the highest number of votes
735	cast for the designated council member seat in the runoff
736	election shall be elected to the designated council member seat.
737	If the vote at the runoff election results in a tie, the outcome
738	shall be determined by lot.
739	(e) The term of office of an elected official shall
740	commence immediately after the election.
741	(f) All elected officers, before entering upon their
742	duties, shall take and subscribe to the following oath of
743	office: "I do solemnly swear (or affirm) that I will support,
744	protect, and defend the Constitution and Government of the
745	United States and of the state, and the charter of the City of
746	Panacea; that I am duly qualified to hold office under the
747	Constitution of the State and the charter of the City of
748	Panacea; and that I will well and faithfully perform the duties
749	of council member upon which I am now about to enter."
750	(g) The election laws of the state shall apply to all
751	elections.
752	(h) A member of the city council may be removed from
753	office by the electors of the city following the procedures for
754	recall established by general law.
I	Page 29 of 10

Page 29 of 40

2014

755	Section 8. <u>General provisions</u>
756	(1) SEVERABILITYIf a section or part of a section of
757	this charter is held invalid by a court of competent
758	jurisdiction, such holding shall not affect the remainder of
759	this charter or the context in which such section or part of a
760	section so held invalid may appear, except to the extent that an
761	entire section or part of a section may be inseparably connected
762	in meaning and effect with the section or part of a section to
763	which such holding shall directly apply.
764	(2) CITY PERSONNEL SYSTEMAll new employments,
765	appointments, and promotions of city officers and employees
766	shall be made pursuant to personnel procedures to be established
767	by the city manager from time to time.
768	(3) CHARITABLE CONTRIBUTIONSThe city shall not make a
769	charitable contribution to a person or entity unless authorized
770	by the council.
771	(4) VARIATION OF PRONOUNSAll pronouns and any variations
772	thereof used in this charter shall be deemed to refer to
773	masculine, feminine, neutral, singular, or plural as the
774	identity of the person or persons shall require and are not
775	intended to describe, interpret, define, or limit the scope,
776	extent, or intent of this charter.
777	(5) CALENDAR DAYFor the purpose of this charter, a day
778	shall mean a calendar day.
779	(6) CHARTER AMENDMENTSThis charter may be amended in
780	accordance with the provisions for charter amendments as
I	Page 30 of 40

2014

781	specified in general law or as may otherwise be provided by
782	general law. The form, content, and certification of a petition
783	to amend shall be established by ordinance.
784	(7) INITIATION BY PETITION The electors of the city may
785	propose amendments to this charter by petition to be submitted
786	to the council to be placed before the electors, as provided by
787	general law.
788	(8) AD VALOREM TAXES Ad valorem taxes shall not be
789	imposed unless a referendum is held and the imposition of ad
790	valorem taxes is approved at the referendum.
791	(9) EDUCATIONAL FACILITIES AND MUSEUMS The city values
792	educational facilities and museums that are located in its
793	jurisdiction and shall use its best efforts to protect and
794	preserve such establishments when addressing issues that impact
795	educational facilities and museums.
796	Section 9. <u>Transition schedule</u>
797	(1) REFERENDUMThe Supervisor of Elections of Wakulla
798	County shall hold the referendum election called for by this act
799	on August 26, 2014, at which time the following question shall
800	be placed upon the ballot:
801	"Shall the creation of the City of Panacea and its
802	charter be approved?"
803	Yes
804	<u>No</u>
805	(a) This section is inserted solely for the purpose of
806	effecting the incorporation of the city and the transition from
	Page 31 of 40

811

818

820

821

832

807 an unincorporated area of Wakulla County to a new incorporated 808 municipality. This section shall automatically, and without 809 further vote or act of the electors of the city, become 810 ineffective and no longer a part of this charter at such time as the city implements this section. (b) 812 For the purpose of compliance with general law 813 relating to the assessment and collection of ad valorem taxes, 814 the city is hereby created and established effective when 815 approved by the electors at the November 4, 2014, election and 816 filed with the Secretary of State in the manner prescribed by 817 law. (c)1. Since, upon approval of the charter, a governmental 819 unit equivalent to the city does not exist to provide people with positions accredited to effect a transition, an interim city commission committed to the charter and the transition to 822 city government is authorized. The interim city commission shall 823 transition from charter development and community organization 824 by providing an interim city government during the time period 825 between the approval of the charter and the first city 826 commission election. 827 2. Based on prior commitment to and involvement in the 828 incorporation process, the Panacea Waterfronts Florida 829 Partnership, Inc., (PWFP) is the appropriate body to select an 830 interim city commission. Upon the certification of acceptance of 831 the charter by the electors of the city, as reported by the Supervisor of Elections of Wakulla County, the PWFP shall

Page 32 of 40

CODING: Words stricken are deletions; words underlined are additions.

833 convene and impanel five electors to act as interim city 834 commission members. 835 3. Dissolution of the interim city commission shall occur 836 at the beginning of the term of the first elected city 837 commission. 838 4. The positions of interim city commission members shall 839 be voluntary positions. Interim city commissioners shall receive 840 no compensation. 841 5. Powers of the interim city commission shall be in 842 accordance with this charter and shall include: 843 a. Preparing and adopting temporary regulations that are 844 applicable only to the first city commission election and 845 designed to ensure its proper conduct, prevent fraud, and 846 provide for recount of ballots in cases of doubt or fraud. 847 b. Providing a method for certification of candidates for 848 the first city commission election. 849 c. Coordinating with the Supervisor of Elections of 850 Wakulla County with regard to the first city commission election 851 and to effect the timely receipt by the interim city commission 852 of the official certification results for the city commission 853 election. 854 d. Scheduling the first city commission meeting. 855 e. Enacting emergency ordinances as may be warranted to protect public safety. 856 857 f. Identifying and managing funds. 858 g. Filing applicable forms and requests for revenue Page 33 of 40

CODING: Words stricken are deletions; words underlined are additions.

2014

859	sharing and other funding sources.
860	h. Disbursing funds for the purpose of conducting city
861	business to include the funding of the first election of the
862	city commission. The moneys available for this purpose shall be
863	those identified within the feasibility study for municipal
864	incorporation of the City of Panacea as they accrue to the city
865	general fund and from those funds accruing from all applicable
866	state and county revenue sharing programs as calculated
867	effective from the first day of the month following the charter
868	referendum, being the first day of legal status of the City of
869	Panacea as a newly incorporated municipality within the state.
870	6. Until otherwise modified or replaced by this charter or
871	the city commission, all codes, ordinances, and resolutions of
872	Wakulla County in effect on the day of adoption of this charter
873	shall, to the extent applicable to the city, remain in force and
874	effect as municipal codes, ordinances, and resolutions of the
875	city. Until otherwise determined by the city commission, such
876	codes, ordinances, and resolutions shall be applied,
877	interpreted, and implemented by the city in a manner consistent
878	with established policies of Wakulla County on the date of the
879	adoption of this charter.
880	(2) INITIAL ELECTION OF COUNCIL MEMBERS; DATES
881	(a) After the adoption of this charter, the Supervisor of
882	Elections of Wakulla County shall call a special election for
883	the election of the five city council members to be held on
884	November 4, 2014. Candidates for the election shall qualify for
I	Page 34 of 40

885 seat 1, seat 2, seat 3, seat 4, and seat 5. The candidate 886 receiving the highest number of votes for each seat shall be 887 elected. If more than one candidate for a designated council 888 member seat receives an equal and highest number of votes, the 889 candidates receiving the highest votes in the general election shall run again in the runoff election, which shall be held on 890 891 November 25, 2014. 892 (b) An individual who wishes to run for one of the five 893 initial seats on the council shall qualify as a candidate with 894 the Supervisor of Elections of Wakulla County in accordance with 895 the provisions of this charter and general law. 896 The Board of County Commissions of Wakulla County (C) 897 shall appoint a canvassing board which shall certify the results 898 of the election. 899 Those candidates who are elected on November 4, 2014, (d) 900 and November 25, 2014, shall take office at the initial city 901 council meeting, which shall be held at 7 p.m. on December 2, 902 2014. 903 (3) CREATION AND ESTABLISHMENT OF THE CITY.-For the 904 purpose of compliance with s. 200.066, Florida Statutes, 905 relating to assessment and collection of ad valorem taxes, if 906 any, the city is created and established effective September 1, 907 2014. 908 (4) FIRST YEAR EXPENSES.-The city council, in order to 909 provide moneys for the expenses and support of the city, shall 910 have the power to borrow money necessary for the operation of Page 35 of 40

CODING: Words stricken are deletions; words underlined are additions.

2014

911	city government until such time as a budget is adopted and
912	revenues are raised in accordance with the provisions of this
913	charter.
914	(5) TRANSITIONAL ORDINANCES AND RESOLUTIONSAll
915	applicable county ordinances currently in place at the time of
916	passage of the referendum, unless specifically referenced in
917	this charter, shall remain in place unless and until rescinded
918	by action of the city council, except that a county ordinance,
919	rule, or regulation that is in conflict with an ordinance, rule,
920	or regulation of the city shall not be effective to the extent
921	of such conflict.
922	
923	Any existing Wakulla County ordinances, rules, and regulations
924	as of September 1, 2014, shall not be altered, changed,
925	rescinded, or added to, nor shall any variance be granted
926	thereto insofar as such action would affect the city without the
927	approval of the city council.
928	(6) TEMPORARY EMERGENCY ORDINANCESThe city council may
929	adopt ordinances and resolutions required to effect the
930	transition. Ordinances adopted within 60 days after the first
931	council meeting may be passed as emergency ordinances. These
932	transitional ordinances, passed as emergency ordinances, shall
933	be effective for no longer than 90 days after adoption and
934	thereafter may be readopted, renewed, or otherwise continued
935	only in the manner normally prescribed for ordinances.
936	(7) TRANSITIONAL COMPREHENSIVE PLAN AND LAND DEVELOPMENT
·	Page 36 of 40

2014

937	REGULATIONS
938	(a) Until such time as the city adopts a comprehensive
939	plan, the Wakulla County Future Land Use Map, the Wakulla County
940	Zoning Map, and all other provisions applicable to the city, of
941	the Comprehensive Plan and Land Development Regulations of
942	Wakulla County, as they exist on the day that the city commences
943	corporate existence, shall remain in effect as the city's
944	transitional comprehensive plan and land development
945	regulations. However, all planning functions, duties, and
946	authority may, upon a vote of four members of the city council,
947	be vested in the Panacea City Council, which shall also be
948	deemed the local planning agency until the council establishes a
949	separate local planning agency.
950	(b) Upon this act becoming a law, no changes in the future
951	land use map or the zoning districts within the boundaries of
952	the city shall be considered for alteration, amendment, or other
953	modification in any way until such time as the city adopts
954	appropriate procedures as referenced in this act.
955	(c) All powers and duties of the planning commission,
956	zoning authority, any boards of adjustment, and the Board of
957	County Commissioners of Wakulla County, as set forth in these
958	transitional zoning and land use regulations, shall be vested in
959	the Panacea City Council until such time as the city council
960	delegates all or a portion thereof to another entity.
961	(d) Upon the passage of this act, no subsequent amendment
962	of the comprehensive plan or land development regulations
I	Page 37 of 40

2014

963	enacted by the Board of County Commissioners of Wakulla County
964	shall be deemed as an amendment of the city's transitional
965	comprehensive plan or land development regulations or otherwise
966	take effect within the city's corporate limits, except in
967	accordance with the requirements and upon adoption of the
968	procedures specified in this act.
969	(8) COMMUNICATIONS SERVICES TAXThe communications
970	services tax imposed under s. 202.19, Florida Statutes, by
971	Wakulla County shall continue within the city boundaries during
972	the period commencing with the date of incorporation. Revenues
973	from the tax shall be shared by Wakulla County with the city in
974	proportion to the projected city population estimate of the
975	Wakulla County Planning Division compared with the
976	unincorporated population of Wakulla County before the
977	incorporation of the City of Panacea.
978	(9) STATE-SHARED REVENUESThe City of Panacea shall be
979	entitled to participate in all shared revenue programs of the
980	state available to municipalities effective September 1, 2014.
981	The provisions of s. 218.23(1), Florida Statutes, shall be
982	waived for the purpose of eligibility to receive revenue sharing
983	funds from the date of incorporation through December 31, 2017.
984	Initial population estimates for calculating eligibility for
985	shared revenues shall be determined by the University of Florida
986	Bureau of Economic and Business Research. If the bureau is
987	unable to provide an appropriate population estimate, the
988	Wakulla County Planning Division estimate shall be used. For the
I	Page 38 of 40

2014

989	purposes of qualifying for municipal revenue sharing, the
990	following revenue sources shall be considered: municipal service
991	taxing units, water control district revenues, occupational
992	license taxes, ad valorem taxes, public utility service taxes,
993	communications services tax, and franchise fees.
994	(10) GAS TAX REVENUESNotwithstanding the requirements of
995	s. 336.025, Florida Statutes, the city shall be entitled to
996	receive local option gas tax revenues beginning September 1,
997	2014. These revenues shall be distributed in accordance with
998	general law or by any interlocal agreement negotiated with
999	Wakulla County.
1000	(11) WAIVERThe provisions of s. 218.23(1), Florida
1001	Statutes, shall be waived for the purpose of conducting audits
1002	and financial reporting through fiscal year 2013-2014.
1003	Section 10. Continuation, merger, and dissolution of
1004	existing districts and service providers
1005	(1) WAKULLA COUNTY FIRE RESCUE MUNICIPAL SERVICE TAXING
1006	UNIT; CONTINUATIONNotwithstanding the incorporation of the
1007	City of Panacea, that portion of the Wakulla County Fire Rescue
1008	Municipal Service Taxing Unit, a special taxing district created
1009	by the Board of County Commissioners of Wakulla County that lies
1010	within the boundaries of the City of Panacea, is authorized to
1011	continue in existence until the city adopts an ordinance to the
1012	contrary. However, the city shall not establish a city fire
1013	department without a referendum.
1014	(2) LAW ENFORCEMENTLaw enforcement services shall be
Į	Page 39 of 40

FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А	ŀ	1	0	U	S	Е	0	F	R	E	P	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----------------------------------	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

2014

1015	provided by the Wakulla County Sheriff's Office until the city
1016	adopts an ordinance to the contrary, provided that the city
1017	shall not establish a city police department without a
1018	referendum.
1019	Section 11. <u>WaiversThe thresholds established by s.</u>
1020	165.061, Florida Statutes, for incorporation have been met with
1021	the following exceptions:
1022	(1) A waiver is granted to the provisions of s.
1023	165.061(1)(b), Florida Statutes, relating to requirements for a
1024	minimum population of 1,500, due to the historic, coastal
1025	character of the city.
1026	(2) A waiver is granted to the provisions of s.
1027	165.061(1)(c), Florida Statutes, relating to requirements for a
1028	minimum average population density of 1.5 persons per acre, to
1029	protect the historic, coastal character of the city.
1030	Section 12. This act shall only take effect upon approval
1031	by a majority of those qualified electors residing within the
1032	proposed corporate limits of the proposed City of Panacea as
1033	described in section 1 voting in a referendum election to be
1034	called by the Supervisor of Elections of Wakulla County and to
1035	be held on August 26, 2014, in accordance with the provisions
1036	relating to elections currently in force, except that subsection
1037	(1) of section 9 and this section shall take effect upon this
1038	act becoming a law.

Page 40 of 40