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CHAMBER ACTION

Senate House

The State Affairs Committee offered the following:

Amendment (with title amendment)

Remove everything after the enacting clause and insert: Section 1. Paragraph (b) of subsection (1) of section 28.35, Florida Statutes, is amended to read:

28.35 Florida Clerks of Court Operations Corporation.—
(1)

(b) $\underline{1.}$ The executive council shall be composed of eight clerks of the court elected by the clerks of the courts for a term of 2 years, with two clerks from counties with a population of fewer than 100,000, two clerks from counties with a population of at least 100,000 but fewer than 500,000, two clerks from counties with a population of at least 500,000 but

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fewer than 1 million, and two clerks from counties with a population of more than 1 million or more. The executive council shall also include, as ex officio members, a designee of the President of the Senate and a designee of the Speaker of the House of Representatives. The Chief Justice of the Supreme Court shall designate one additional member to represent the state courts system.

2. Members of the executive council of the corporation are subject to ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2). For purposes of applying ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2) to activities of executive council members, members shall be considered public officers and the corporation shall be considered the members' agency.

Section 2. Section 112.3142, Florida Statutes, is amended to read:

112.3142 Ethics training for specified constitutional officers and elected municipal officers.—

(1) As used in this section, the term "constitutional officers" includes the Governor, the Lieutenant Governor, the Attorney General, the Chief Financial Officer, the Commissioner of Agriculture, state attorneys, public defenders, sheriffs, tax collectors, property appraisers, supervisors of elections, clerks of the circuit court, county commissioners, district school board members, and superintendents of schools.

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- (2) (a) All constitutional officers must complete 4 hours of ethics training each calendar year which annually that addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation if the required subjects are covered.
- (b) Beginning January 1, 2015, all elected municipal officers must complete 4 hours of ethics training each calendar year which addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation if the required subjects are covered.
- (c) (b) The commission shall adopt rules establishing minimum course content for the portion of an ethics training class which that addresses s. 8, Art. II of the State Constitution and the Code of Ethics for Public Officers and Employees.
- (d) The Legislature intends that a constitutional officer or elected municipal officer who is required to complete ethics training pursuant to this section receive the required training

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A constitutional officer or elected municipal officer assuming a new office or new term of office on or before March 31 must complete the annual training on or before December 31 of the year in which the term of office began. A constitutional officer or elected municipal officer assuming a new office or new term of office after March 31 is not required to complete ethics training for the calendar year in which the term of office began.

(3) Each house of the Legislature shall provide for ethics training pursuant to its rules.

Section 3. Subsections (6) through (9) of section 112.3144, Florida Statutes, are renumbered as subsections (7) through (10), respectively, subsections (1) and (2), paragraph (g) of subsection (5), and paragraphs (a) and (c) of present subsection (7) are amended, and a new subsection (6) is added to that section, to read:

112.3144 Full and public disclosure of financial interests.—

(1) An officer who is required by s. 8, Art. II of the State Constitution to file a full and public disclosure of his or her financial interests for any calendar or fiscal year shall file that disclosure with the Florida Commission on Ethics.

Additionally, beginning January 1, 2015, an officer who is required to complete annual ethics training pursuant to s.

112.3142 must certify on his or her full and public disclosure

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- of financial interests that he or she has completed the required training.
- (2) A person who is required, pursuant to s. 8, Art. II of the State Constitution, to file a full and public disclosure of financial interests and who has filed a full and public disclosure of financial interests for any calendar or fiscal year shall not be required to file a statement of financial interests pursuant to s. 112.3145(2) and (3) for the same year or for any part thereof notwithstanding any requirement of this part. If an incumbent in an elective office has filed the full and public disclosure of financial interests to qualify for election to the same office or if When a candidate has qualified for office holds another office subject to the annual filing requirement, the qualifying officer shall forward an electronic copy of the full and public disclosure of financial interests to the commission no later than July 1. The electronic copy of the full and public disclosure of financial interests satisfies the annual disclosure requirement of this section. A candidate who does not qualify until after the annual full and public disclosure of financial interests has been filed pursuant to this section shall file a copy of his or her disclosure with the officer before whom he or she qualifies.
 - (5) Forms for compliance with the full and public disclosure requirements of s. 8, Art. II of the State Constitution shall be created by the Commission on Ethics. The

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commission shall give notice of disclosure deadlines and delinquencies and distribute forms in the following manner:

- (g) The notification requirements and fines of this subsection do not apply to candidates or to the first filing required of any person appointed to elective constitutional office or other position required to file full and public disclosure, unless the person's name is on the commission's notification list and the person received notification from the commission. The appointing official shall notify such newly appointed person of the obligation to file full and public disclosure by July 1. The notification requirements and fines of this subsection do not apply to the final filing provided for in subsection (7) (6).
- (6) If a person holding public office or public employment fails or refuses to file a full and public disclosure of financial interests for any year in which the person received notice from the commission regarding the failure to file and has accrued the maximum automatic fine authorized under this section, regardless of whether the fine imposed was paid or collected, the commission shall initiate an investigation and conduct a public hearing without receipt of a complaint to determine whether the person's failure to file is willful. Such investigation and hearing must be conducted in accordance with s. 112.324. Except as provided in s. 112.324(4), if the commission determines that the person willfully failed to file a full and public disclosure of financial interests, the

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commission shall enter an order recommending that the officer or employee be removed from his or her public office or public employment.

 $(8)\frac{(7)}{(a)}$ (a) The commission shall treat an amended full and public disclosure of financial interests which that is filed before prior to September 1 of the current year in which the disclosure is due as the original filing, regardless of whether a complaint has been filed. If a complaint pertaining to the current year alleges a failure to properly and accurately disclose any information required by this section or if a complaint filed pertaining to a previous reporting period within the preceding 5 years alleges a failure to properly and accurately disclose any information required to be disclosed by this section, the commission may immediately follow complaint procedures in s. 112.324. However, If a complaint filed after August 25 alleges only an immaterial, inconsequential, or de minimis error or omission, the commission may not take any action on the complaint, other than notifying the filer of the complaint. The filer must be given 30 days to file an amended full and public disclosure of financial interests correcting any errors. If the filer does not file an amended full and public disclosure of financial interests within 30 days after the commission sends notice of the complaint, the commission may continue with proceedings pursuant to s. 112.324.

(c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original

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- filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 112.3142 does not constitute an immaterial, inconsequential, or de minimis error or omission.
- Section 4. Subsections (4) through (11) of section 112.3145, Florida Statutes, are renumbered as subsections (5) through (12), respectively, paragraphs (a) and (c) of present subsection (9) are amended, paragraph (c) is added to present subsection (7), and a new subsection (4) is added to that section, to read:
- 112.3145 Disclosure of financial interests and clients represented before agencies.—
- (4) Beginning January 1, 2015, an officer who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her statement of financial interests that he or she has completed the required training.

(8)(7)

(c) If a person holding public office or public employment fails or refuses to file an annual statement of financial interests for any year in which the person received notice from the commission regarding the failure to file and has accrued the maximum automatic fine authorized under this section, regardless of whether the fine imposed was paid or collected, the commission shall initiate an investigation and conduct a public hearing without receipt of a complaint to determine whether the

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person's failure to file is willful. Such investigation and hearing must be conducted in accordance with s. 112.324. Except as provided in s. 112.324(4), if the commission determines that the person willfully failed to file a statement of financial interests, the commission shall enter an order recommending that the officer or employee be removed from his or her public office or public employment.

 $(10)\frac{(9)}{(a)}$ The commission shall treat an amended annual statement of financial interests which that is filed before prior to September 1 of the current year in which the statement is due as the original filing, regardless of whether a complaint has been filed. If a complaint pertaining to the current year alleges a failure to properly and accurately disclose any information required by this section or if a complaint filed pertaining to a previous reporting period within the preceding 5 years alleges a failure to properly and accurately disclose any information required to be disclosed by this section, the commission may immediately follow complaint procedures in s. 112.324. However, If a complaint filed after August 25 alleges only an immaterial, inconsequential, or de minimis error or omission, the commission may not take any action on the complaint, other than notifying the filer of the complaint. The filer must be given 30 days to file an amended statement of financial interests correcting any errors. If the filer does not file an amended statement of financial interests within 30 days

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after the commission sends notice of the complaint, the commission may continue with proceedings pursuant to s. 112.324.

- (c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 112.3142 does not constitute an immaterial, inconsequential, or de minimis error or omission.
- Section 5. Section 112.3251, Florida Statutes, is created to read:
- 112.3251 Citizen support and direct-support organizations; standards of conduct.—A citizen support or direct-support organization created or authorized pursuant to law must adopt its own ethics code. The ethics code must contain the standards of conduct and disclosures required under ss. 112.313 and 112.3143(2), respectively. However, an ethics code adopted pursuant to this section is not required to contain the standards of conduct specified in s. 112.313(3) or (7). The citizen support or direct-support organization may adopt additional or more stringent standards of conduct and disclosure requirements if those standards of conduct and disclosure requirements do not otherwise conflict with this part. The ethics code must be conspicuously posted on the citizen support or direct-support organization's website.

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- Section 6. Section 112.3261, Florida Statutes, is created to read:
 - 112.3261 Lobbying before water management districts; registration and reporting.—
 - (1) As used in this section, the term:
 - (a) "District" means a water management district created in s. 373.069 and operating under the authority of chapter 373.
 - (b) "Lobbies" means seeking, on behalf of another person, to influence a district with respect to a decision of the district in an area of policy or procurement or an attempt to obtain the goodwill of a district official or employee.
 - (c) "Lobbyist" has the same meaning as provided in s. 112.3215.
 - (d) "Principal" has the same meaning as provided in s.
 112.3215.
 - (2) A person may not lobby a district until such person has registered as a lobbyist with that district. Such registration shall be due upon initially being retained to lobby and is renewable on a calendar-year basis thereafter. Upon registration, the person shall provide a statement signed by the principal or principal's representative stating that the registrant is authorized to represent the principal. The principal shall also identify and designate its main business on the statement authorizing that lobbyist pursuant to a classification system approved by the district. Any changes to the information required by this section must be disclosed

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271	within 15 days by filing a new registration form. The
272	registration form shall require each lobbyist to disclose, under
273	oath, the following:

- (a) The lobbyist's name and business address.
- (b) The name and business address of each principal represented.
- (c) The existence of any direct or indirect business association, partnership, or financial relationship with any officer or employee of a district with which he or she lobbies or intends to lobby.
- (d) In lieu of creating its own lobbyist registration forms, a district may accept a completed legislative branch or executive branch lobbyist registration form.
- (3) A district shall make lobbyist registrations available to the public. If a district maintains a website, a database of currently registered lobbyists and principals must be available on the district's website.
- (4) A lobbyist shall promptly send a written statement to the district cancelling the registration for a principal upon termination of the lobbyist's representation of that principal.

 A district may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies the district that a person is no longer authorized to represent that principal.

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(5) A district may establish an annual lobbyist registration fee, not to exceed \$40, for each principal

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represented. The district may use registration fees only to administer this section.

- (6) A district shall be diligent to ascertain whether persons required to register pursuant to this section have complied. A district may not knowingly authorize a person who is not registered pursuant to this section to lobby the district.
- (7) Upon receipt of a sworn complaint alleging that a lobbyist or principal has failed to register with a district or has knowingly submitted false information in a report or registration required under this section, the commission shall investigate a lobbyist or principal pursuant to the procedures established under s. 112.324. The commission shall provide the Governor with a report of its findings and recommendations in any investigation conducted pursuant to this subsection. The Governor is authorized to enforce the commission's findings and recommendations.

Section 7. Section 286.012, Florida Statutes, is amended to read:

286.012 Voting requirement at meetings of governmental bodies.—A No member of a any state, county, or municipal governmental board, commission, or agency who is present at a any meeting of any such body at which an official decision, ruling, or other official act is to be taken or adopted may not abstain from voting in regard to any such decision, ruling, or act; and a vote shall be recorded or counted for each such member present, unless except when, with respect to any such

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     member, there is, or appears to be, a possible conflict of
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     interest under the provisions of s. 112.311, s. 112.313, or s.
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     112.3143, or additional or more stringent standards of conduct,
     if any, adopted pursuant to s. 112.326. If there is, or appears
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     to be, a possible conflict under s. 112.311, s. 112.313, or s.
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     112.3143, the member shall comply with the disclosure
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     requirements of s. 112.3143. If the only conflict or possible
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     conflict is one arising from the additional or more stringent
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     standards adopted pursuant to s. 112.326, the member shall
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     comply with any disclosure requirements adopted pursuant to s.
     112.326. If the official decision, ruling, or act occurs in the
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     context of a quasi-judicial proceeding, a member may abstain
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     from voting on such matter if the abstention is to assure a fair
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     proceeding free from potential bias or prejudice In such cases,
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     said member shall comply with the disclosure requirements of s.
     <del>112.3143</del>.
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Section 8. Paragraph (c) of subsection (1) of section 288.901, Florida Statutes, is amended to read:

288.901 Enterprise Florida, Inc.-

- (1) CREATION.—
- (c) The president, senior managers, and members of the board of directors of Enterprise Florida, Inc., are subject to ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2). For purposes of applying ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2) to activities of the president, senior managers, and members of the board of

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     directors, those persons shall be considered public officers or
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     employees and the corporation shall be considered their agency.
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     The Legislature determines that it is in the public interest for
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     the members of Enterprise Florida, Inc., board of directors to
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     be subject to the requirements of ss. 112.3135, 112.3143(2), and
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     112.313, excluding s. 112.313(2), notwithstanding the fact that
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     the board members are not public officers or employees. For
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     purposes of those sections, the board members shall be
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     considered to be public officers or employees. The exemption set
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     forth in s. 112.313(12) for advisory boards applies to the
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     members of Enterprise Florida, Inc., board of directors.
     Further, each member of the board of directors who is not
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     otherwise required to file financial disclosures pursuant to s.
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     8, Art. II of the State Constitution or s. 112.3144, shall file
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     disclosure of financial interests pursuant to s. 112.3145.
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          Section 9. Paragraph (b) of subsection (2) of section
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     288.92, Florida Statutes, is redesignated as paragraph (c), and
     a new paragraph (b) is added to that subsection, to read:
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          288.92 Divisions of Enterprise Florida, Inc.-
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          (2)
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          (b) 1. The following officers and board members are subject
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     to ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and
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     112.3143(2):
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          a. Officers and members of the board of directors of the
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     divisions of Enterprise Florida, Inc.
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- b. Officers and members of the board of directors of subsidiaries of Enterprise Florida, Inc.
 - c. Officers and members of the board of directors of corporations created to carry out the missions of Enterprise Florida, Inc.
 - d. Officers and members of the board of directors of corporations with which a division is required by law to contract to carry out its missions.
 - 2. For purposes of applying ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2) to activities of the officers and members of the board of directors specified in subparagraph 1., those persons shall be considered public officers or employees and the corporation shall be considered their agency.

Section 10. Paragraph (a) of subsection (3) of section 288.9604, Florida Statutes, is amended to read:

288.9604 Creation of the authority.-

- (3) (a) 1. A director may not shall receive no compensation for his or her services, but is entitled to the necessary expenses, including travel expenses, incurred in the discharge of his or her duties. Each director shall hold office until his or her successor has been appointed.
- 2. Directors are subject to ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2). For purposes of applying ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and 112.3143(2) to activities of directors, directors shall be

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considered public officers and the corporation shall be considered their agency.

Section 11. Paragraph (d) of subsection (6) of section 627.351, Florida Statutes, is amended to read:

- 627.351 Insurance risk apportionment plans.-
- (6) CITIZENS PROPERTY INSURANCE CORPORATION. -
- (d)1. All prospective employees for senior management positions, as defined by the plan of operation, are subject to background checks as a prerequisite for employment. The office shall conduct the background checks pursuant to ss. 624.34, 624.404(3), and 628.261.
- 2. On or before July 1 of each year, employees of the corporation must sign and submit a statement attesting that they do not have a conflict of interest, as defined in part III of chapter 112. As a condition of employment, all prospective employees must sign and submit to the corporation a conflict-of-interest statement.
- 3. The executive director, senior managers, and members of the board of governors are subject to part III of chapter 112, including, but not limited to, the code of ethics and public disclosure and reporting of financial interests, pursuant to s. 112.3145. For purposes of applying part III of chapter 112 to activities of the executive director, senior managers, and members of the board of governors, those persons shall be considered public officers or employees and the corporation shall be considered their agency. Notwithstanding s.

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425 112.3143(2), a board member may not vote on any measure that 426 would inure to his or her special private gain or loss; that he 427 or she knows would inure to the special private gain or loss of any principal by whom he or she is retained or to the parent 428 429 organization or subsidiary of a corporate principal by which he 430 or she is retained, other than an agency as defined in s. 431 112.312; or that he or she knows would inure to the special 432 private gain or loss of a relative or business associate of the 433 public officer. Before the vote is taken, such member shall 434 publicly state to the assembly the nature of his or her interest 435 in the matter from which he or she is abstaining from voting 436 and, within 15 days after the vote occurs, disclose the nature 437 of his or her interest as a public record in a memorandum filed 438 with the person responsible for recording the minutes of the 439 meeting, who shall incorporate the memorandum in the minutes. 440 Senior managers and board members are also required to file such 441 disclosures with the Commission on Ethics and the Office of Insurance Regulation. The executive director of the corporation 442 or his or her designee shall notify each existing and newly 443 444 appointed member of the board of governors and senior managers 445 of their duty to comply with the reporting requirements of part III of chapter 112. At least quarterly, the executive director 446 447 or his or her designee shall submit to the Commission on Ethics 448 a list of names of the senior managers and members of the board 449 of governors who are subject to the public disclosure requirements under s. 112.3145. 450

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- 4. Notwithstanding s. 112.3148, or s. 112.3149, or any other provision of law, an employee or board member may not knowingly accept, directly or indirectly, any gift or expenditure from a person or entity, or an employee or representative of such person or entity, which has a contractual relationship with the corporation or who is under consideration for a contract. An employee or board member who fails to comply with subparagraph 3. or this subparagraph is subject to penalties provided under ss. 112.317 and 112.3173.
- 5. Any senior manager of the corporation who is employed on or after January 1, 2007, regardless of the date of hire, who subsequently retires or terminates employment is prohibited from representing another person or entity before the corporation for 2 years after retirement or termination of employment from the corporation.
- 6. The executive director, members of the board of governors, and Any senior managers manager of the corporation are who is employed on or after January 1, 2007, regardless of the date of hire, who subsequently retires or terminates employment is prohibited from having any employment or contractual relationship for 2 years after retirement from or termination of service to the corporation with an insurer that has entered into a take-out bonus agreement with the corporation.

Section 12. This act shall take effect July 1, 2014.

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TITLE AMENDMENT

Remove everything before the enacting clause and insert:

A bill to be entitled

An act relating to governmental ethics; amending s. 28.35, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to members of the executive council of the Florida Clerks of Court Operations Corporation; amending s. 112.3142, F.S.; requiring elected municipal officers to participate in annual ethics training; providing legislative intent; amending s. 112.3144, F.S.; requiring an officer required to participate in annual ethics training to certify participation on his or her full and public disclosure of financial interests; revising the conditions under which a qualifying officer forwards a full and public disclosure of financial interests to the Commission on Ethics; requiring the Commission on Ethics to initiate an investigation and hold a public hearing without receipt of a complaint in certain circumstances; requiring the commission to enter an order recommending removal of an officer or public employee from public office or public employment in certain circumstances; prohibiting the commission from taking action on a complaint alleging certain errors or

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omissions on a disclosure; providing that failure to certify completion of annual ethics training on a disclosure does not constitute an immaterial, inconsequential, or de minimis error or omission; amending s. 112.3145, F.S.; requiring an officer required to participate in annual ethics training to certify participation on his or her statement of financial interests; requiring the Commission on Ethics to initiate an investigation and hold a public hearing without receipt of a complaint in certain circumstances; requiring the commission to enter an order to remove an officer or public employee from public office or public employment in certain circumstances; prohibiting the commission from taking action on a complaint alleging certain errors or omissions on a statement; providing that failure to certify completion of annual ethics training on a statement does not constitute an immaterial, inconsequential, or de minimis error or omission; creating s. 112.3251, F.S.; requiring citizen support and direct-support organizations to adopt a code of ethics; establishing minimum requirements for a code of ethics; creating s. 112.3261, F.S.; defining terms; prohibiting a person from lobbying a water management district before registering; establishing registration requirements; requiring public availability of

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lobbyist registrations; establishing procedures for termination of a lobbyist's registration; authorizing a water management district to establish a registration fee; requiring a water management district to monitor compliance with registration requirements; requiring the commission to investigate a lobbyist or principal upon receipt of a sworn complaint containing certain allegations; requiring the commission to provide the Governor with a report on the findings and recommendations resulting from the investigation; authorizing the Governor to enforce the commission's findings and recommendations; amending s. 286.012, F.S.; revising disclosure requirements with respect to a voting abstention at a meeting of a governmental body; authorizing a member to abstain from voting on a decision, ruling, or act in a quasijudicial proceeding under certain circumstances; amending s. 288.901, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to the president, senior managers, and members of the board of directors of Enterprise Florida, Inc.; amending ss. 288.92 and 288.9604, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to certain officers and board members associated with the

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HOUSE AMENDMENT

Bill No. CS/CS/CS/SB 846, 2nd Eng. (2014)

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divisions of Enterprise Florida, Inc., and to the board of directors of the Florida Development Finance Corporation, respectively; amending s. 627.351, F.S.; specifying the applicability of certain provisions of the Code of Ethics for Public Officers and Employees to the executive director of Citizens Property Insurance Corporation; prohibiting a former executive director, senior manager, or member of the board of governors from entering employment or a contractual relationship for a specified timeframe with certain insurers; providing an effective date.

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