| 1 | A bill to be entitled |
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| 2 | An act relating to governmental ethics; amending ss. |
| 3 | 11.045 and 112.3215, F.S.; defining the term "local |
| 4 | officer"; prohibiting a local officer from registering |
| 5 | to lobby the Legislature or an agency on behalf of |
| 6 | another person or entity other than his or her |
| 7 | political subdivision; authorizing a local officer to |
| 8 | be employed by or contracted with a lobbying firm |
| 9 | under certain circumstances; providing for |
| 10 | applicability; amending s. 28.35, F.S.; specifying the |
| 11 | applicability of certain provisions of the Code of |
| 12 | Ethics for Public Officers and Employees to members of |
| 13 | the executive council of the Florida Clerks of Court |
| 14 | Operations Corporation; amending s. 112.3142, F.S.; |
| 15 | requiring elected municipal officers to participate in |
| 16 | annual ethics training; providing legislative intent; |
| 17 | amending s. 112.3144, F.S.; requiring an officer |
| 18 | required to participate in annual ethics training to |
| 19 | certify participation on his or her full and public |
| 20 | disclosure of financial interests; revising the |
| 21 | conditions under which a qualifying officer forwards a |
| 22 | full and public disclosure of financial interests to |
| 23 | the Commission on Ethics; authorizing the Commission |
| 24 | on Ethics to initiate an investigation and hold a |
| 25 | public hearing without receipt of a complaint in |
| 26 | certain circumstances; requiring the commission to |
| 27 | enter an order recommending removal of an officer or |
| 28 | public employee from public office or public |
| 29 | employment in certain circumstances; prohibiting the |
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30 commission from taking action on a complaint alleging 31 certain errors or omissions on a disclosure; providing 32 that failure to certify completion of annual ethics training on a disclosure does not constitute an 33 34 immaterial, inconsequential, or de minimis error or 35 omission; amending s. 112.3145, F.S.; requiring an 36 officer required to participate in annual ethics 37 training to certify participation on his or her 38 statement of financial interests; authorizing the 39 Commission on Ethics to initiate an investigation and 40 hold a public hearing without receipt of a complaint 41 in certain circumstances; requiring the commission to enter an order to remove an officer or public employee 42 from public office or public employment in certain 43 44 circumstances; prohibiting the commission from taking action on a complaint alleging certain errors or 45 46 omissions on a statement; providing that failure to 47 certify completion of annual ethics training on a statement does not constitute an immaterial, 48 49 inconsequential, or de minimis error or omission; 50 amending s. 112.31455, F.S.; authorizing the Chief 51 Financial Officer or governing body to withhold the entire amount of a fine owed and related 52 53 administrative costs from salary-related payments of 54 certain individuals; authorizing the Chief Financial Officer or governing body to reduce the amount 55 56 withheld if an individual can demonstrate a hardship; 57 creating s. 112.31456, F.S.; authorizing the 58 commission to seek wage garnishment of certain

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| 59 | individuals to satisfy unpaid fines; authorizing the |
| 60 | commission to refer unpaid fines to a collection |
| 61 | agency; establishing a statute of limitations with |
| 62 | respect to the collection of an unpaid fine; creating |
| 63 | s. 112.3251, F.S.; requiring citizen support and |
| 64 | direct-support organizations to adopt a code of |
| 65 | ethics; establishing minimum requirements for a code |
| 66 | of ethics; creating s. 112.3261, F.S.; defining terms; |
| 67 | prohibiting a person from lobbying a governmental |
| 68 | entity until registering; establishing registration |
| 69 | requirements; requiring public availability of |
| 70 | lobbyist registrations; establishing procedures for |
| 71 | termination of a lobbyist's registration; authorizing |
| 72 | a governmental entity to establish a registration fee; |
| 73 | requiring a governmental entity to monitor compliance |
| 74 | with registration requirements; requiring the |
| 75 | commission to investigate a lobbyist or principal upon |
| 76 | receipt of a sworn complaint containing certain |
| 77 | allegations; requiring the commission to provide the |
| 78 | Governor with a report on the findings and |
| 79 | recommendations resulting from the investigation; |
| 80 | authorizing the Governor to enforce the commission's |
| 81 | findings and recommendations; amending s. 286.012, |
| 82 | F.S.; revising disclosure requirements with respect to |
| 83 | a voting abstention at a meeting of a governmental |
| 84 | body; authorizing a member to abstain from voting on a |
| 85 | decision, ruling, or act in a quasi-judicial |
| 86 | proceeding under certain circumstances; amending s. |
| 87 | 288.901, F.S.; specifying the applicability of certain |
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88 provisions of the Code of Ethics for Public Officers 89 and Employees to the president, senior managers, and 90 members of the board of directors of Enterprise 91 Florida, Inc.; prohibiting the president, senior 92 managers, and board members from representing a person 93 or entity before the corporation for a specified 94 timeframe; amending s. 288.92, F.S.; specifying the 95 applicability of certain provisions of the Code of Ethics for Public Officers and Employees to certain 96 97 officers and board members associated with the 98 divisions of Enterprise Florida, Inc.; prohibiting 99 such officers and members from representing a person 100 or entity for compensation before Enterprise Florida, 101 Inc., for a specified timeframe; amending s. 288.9604, 102 F.S.; specifying the applicability of certain 103 provisions of the Code of Ethics for Public Officers 104 and Employees to the board of directors of the Florida 105 Development Finance Corporation; amending s. 627.351, 106 F.S.; specifying the applicability of certain 107 provisions of the Code of Ethics for Public Officers 108 and Employees to the executive director of Citizens 109 Property Insurance Corporation; prohibiting a former 110 executive director, senior manager, or member of the 111 board of governors of the corporation from 112 representing another person or entity before the 113 corporation for a specified timeframe; prohibiting a 114 former executive director, senior manager, or member 115 of the board of governors from entering employment or a contractual relationship for a specified timeframe 116

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| 117 | with certain insurers; amending ss. 11.0455 and |
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| 118 | 112.32155, F.S.; conforming cross-references to |
| 119 | changes made by the act; providing an effective date. |
| 120 | |
| 121 | Be It Enacted by the Legislature of the State of Florida: |
| 122 | |
| 123 | Section 1. Subsection (1) of section 11.045, Florida |
| 124 | Statutes, is amended, present subsections (2) through (9) of |
| 125 | that section are renumbered as subsections (3) through (10), |
| 126 | respectively, a new subsection (2) is added to that section, and |
| 127 | present subsections (8) and (9) of that section are amended, to |
| 128 | read: |
| 129 | 11.045 Lobbying before the Legislature; registration and |
| 130 | reporting; exemptions; penalties |
| 131 | (1) As used in this section, unless the context otherwise |
| 132 | requires: |
| 133 | (a) "Committee" means the committee of each house charged |
| 134 | by the presiding officer with responsibility for ethical conduct |
| 135 | of lobbyists. |
| 136 | (b) "Compensation" means a payment, distribution, loan, |
| 137 | advance, reimbursement, deposit, salary, fee, retainer, or |
| 138 | anything of value provided or owed to a lobbying firm, directly |
| 139 | or indirectly, by a principal for any lobbying activity. |
| 140 | (c) "Expenditure" means a payment, distribution, loan, |
| 141 | advance, reimbursement, deposit, or anything of value made by a |
| 142 | lobbyist or principal for the purpose of lobbying. The term does |
| 143 | not include contributions or expenditures reported pursuant to |
| 144 | chapter 106 or federal election law, campaign-related personal |
| 145 | services provided without compensation by individuals |
| | • |

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146 volunteering their time, any other contribution or expenditure 147 made by or to a political party or affiliated party committee, 148 or any other contribution or expenditure made by an organization 149 that is exempt from taxation under 26 U.S.C. s. 527 or s. 150 501(c)(4).

(d) "Legislative action" means introduction, sponsorship, testimony, debate, voting, or any other official action on any measure, resolution, amendment, nomination, appointment, or report of, or any matter that may be the subject of action by, either house of the Legislature or any committee thereof.

(e) "Lobbying" means influencing or attempting to influence
legislative action or nonaction through oral or written
communication or an attempt to obtain the goodwill of a member
or employee of the Legislature.

(f) "Lobbying firm" means any business entity, including an individual contract lobbyist, which receives or becomes entitled to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity is a lobbyist.

(g) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity.

(h) "Local officer" means a state attorney, public
 defender, sheriff, tax collector, property appraiser, supervisor
 of elections, clerk of the circuit court, county commissioner,
 district school board member, or superintendent of schools.
 (i) (h) "Office" means the Office of Legislative Services.

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<u>(j)(i)</u> "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.

177 (2) A local officer may not register as a lobbyist for the
178 purpose of lobbying the Legislature on behalf of a person or
179 entity other than his or her political subdivision. This
180 subsection does not prohibit a local officer from being employed
181 by, or contracting with, a lobbying firm if he or she does not
182 personally represent clients before the Legislature.

(9) (8) Any person required to be registered or to provide 183 184 information pursuant to this section or pursuant to rules 185 established in conformity with this section who knowingly fails 186 to disclose any material fact required by this section or by 187 rules established in conformity with this section, or who 188 knowingly provides false information on any report required by this section or by rules established in conformity with this 189 190 section, commits a noncriminal infraction, punishable by a fine 191 not to exceed \$5,000. Such penalty shall be in addition to any 192 other penalty assessed by a house of the Legislature pursuant to 193 subsection (8) (7).

194 (10) (9) There is hereby created the Legislative Lobbyist 195 Registration Trust Fund, to be used for the purpose of funding 196 any office established for the administration of the 197 registration of lobbyists lobbying the Legislature, including 198 the payment of salaries and other expenses, and for the purpose of paying the expenses incurred by the Legislature in providing 199 200 services to lobbyists. The trust fund is not subject to the 201 service charge to general revenue provisions of chapter 215. 202 Fees collected pursuant to rules established in accordance with 203 subsection (3) (2) shall be deposited into the Legislative

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204 Lobbyist Registration Trust Fund.

Section 2. Subsection (1) of section 112.3215, Florida Statutes, is amended, present subsections (3) through (15) of that section are renumbered as subsections (4) through (16), respectively, a new subsection (3) is added to that section, and present subsection (11) of that section is amended, to read:

210 112.3215 Lobbying before the executive branch or the 211 Constitution Revision Commission; registration and reporting; 212 investigation by commission.-

213

(1) For the purposes of this section:

(a) "Agency" means the Governor, <u>the</u> Governor and Cabinet,
or any department, division, bureau, board, commission, or
authority of the executive branch. In addition, "agency" shall
mean the Constitution Revision Commission as provided by s. 2,
Art. XI of the State Constitution.

(b) "Agency official" or "employee" means any individual who is required by law to file full or limited public disclosure of his or her financial interests.

(c) "Compensation" means a payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal for any lobbying activity.

(d) "Expenditure" means a payment, distribution, loan,
advance, reimbursement, deposit, or anything of value made by a
lobbyist or principal for the purpose of lobbying. The term
"expenditure" does not include contributions or expenditures
reported pursuant to chapter 106 or contributions or
expenditures reported pursuant to federal election law,
campaign-related personal services provided without compensation

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by individuals volunteering their time, any other contribution or expenditure made by or to a political party or an affiliated party committee, or any other contribution or expenditure made by an organization that is exempt from taxation under 26 U.S.C. s. 527 or s. 501(c)(4).

238 (e) "Fund" means the Executive Branch Lobby Registration 239 Trust Fund.

(f) "Lobbies" means seeking, on behalf of another person, 240 to influence an agency with respect to a decision of the agency 241 242 in the area of policy or procurement or an attempt to obtain the 243 goodwill of an agency official or employee. "Lobbies" also means 244 influencing or attempting to influence, on behalf of another, 245 the Constitution Revision Commission's action or nonaction through oral or written communication or an attempt to obtain 246 247 the goodwill of a member or employee of the Constitution 248 Revision Commission.

(g) "Lobbying firm" means a business entity, including an individual contract lobbyist, that receives or becomes entitled to receive any compensation for the purpose of lobbying, where any partner, owner, officer, or employee of the business entity is a lobbyist.

(h) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. "Lobbyist" does not include a person who is:

260 1. An attorney, or any person, who represents a client in a261 judicial proceeding or in a formal administrative proceeding

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262 conducted pursuant to chapter 120 or any other formal hearing 263 before an agency, board, commission, or authority of this state. 264 2. An employee of an agency or of a legislative or judicial 265 branch entity acting in the normal course of his or her duties.

3. A confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.

4. A person who lobbies to procure a contract pursuant to
chapter 287 which contract is less than the threshold for
CATEGORY ONE as provided in s. 287.017.

(i) "Local officer" means a state attorney, public defender, sheriff, tax collector, property appraiser, supervisor of elections, clerk of the circuit court, county commissioner, district school board member, or superintendent of schools.

<u>(j)(i)</u> "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.

278 (3) A local officer may not register as a lobbyist for the
 279 purpose of lobbying an agency on behalf of a person or entity
 280 other than his or her political subdivision. This subsection
 281 does not prohibit a local officer from being employed by, or
 282 contracting with, a lobbying firm if he or she does not
 283 personally represent clients before an agency.

284 <u>(12)(11)</u> Any person who is required to be registered or to 285 provide information under this section or under rules adopted 286 pursuant to this section and who knowingly fails to disclose any 287 material fact that is required by this section or by rules 288 adopted pursuant to this section, or who knowingly provides 289 false information on any report required by this section or by 290 rules adopted pursuant to this section, commits a noncriminal

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| 291 | infraction, punishable by a fine not to exceed \$5,000. Such |
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| 292 | penalty is in addition to any other penalty assessed by the |
| 293 | Governor and Cabinet pursuant to subsection (11) (10). |
| 294 | Section 3. The amendments made by this act to ss. 11.045 |
| 295 | |
| 295 | and 112.3215, Florida Statutes, do not apply to a local officer |
| | for the duration of his or her current term of office as of the |
| 297 | effective date of this act. The amendments made by this act to |
| 298 | ss. 11.045 and 112.3215, Florida Statutes, shall apply to a |
| 299 | local officer beginning a new term of office or appointed to |
| 300 | fill an unexpired term after the effective date of this act. |
| 301 | Section 4. Paragraph (b) of subsection (1) of section |
| 302 | 28.35, Florida Statutes, is amended to read: |
| 303 | 28.35 Florida Clerks of Court Operations Corporation |
| 304 | (1) |
| 305 | (b) $\underline{1.}$ The executive council shall be composed of eight |
| 306 | clerks of the court elected by the clerks of the courts for a |
| 307 | term of 2 years, with two clerks from counties with a population |
| 308 | of fewer than 100,000, two clerks from counties with a |
| 309 | population of at least 100,000 but fewer than 500,000, two |
| 310 | clerks from counties with a population of at least 500,000 but |
| 311 | fewer than 1 million, and two clerks from counties with a |
| 312 | population of more than 1 million <u>or more</u> . The executive council |
| 313 | shall also include, as ex officio members, a designee of the |
| 314 | President of the Senate and a designee of the Speaker of the |
| 315 | House of Representatives. The Chief Justice of the Supreme Court |
| 316 | shall designate one additional member to represent the state |
| 317 | courts system. |
| 318 | 2. The Legislature determines that it is in the public |
| 319 | interest that a member of the executive council of the |
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| 320 | corporation be subject to the requirements of ss. 112.313, |
|-----|--|
| 321 | 112.3135, and 112.3143(2). Notwithstanding that the council |
| 322 | members are not public officers or employees, for purposes of |
| 323 | the application of ss. 112.313, 112.3135, and 112.3143(2) to the |
| 324 | activities of the council members, the council members shall be |
| 325 | considered public officers or employees, and the corporation |
| 326 | shall be considered their agency. |
| 327 | 3. A member of the executive council of the corporation may |
| 328 | not represent another person or entity for compensation before |
| 329 | the corporation for a period of 2 years following his or her |
| 330 | service on the executive council. |
| 331 | Section 5. Section 112.3142, Florida Statutes, is amended |
| 332 | to read: |
| 333 | 112.3142 Ethics training for specified constitutional |
| 334 | officers and elected municipal officers |
| 335 | (1) As used in this section, the term "constitutional |
| 336 | officers" includes the Governor, the Lieutenant Governor, the |
| 337 | Attorney General, the Chief Financial Officer, the Commissioner |
| 338 | of Agriculture, state attorneys, public defenders, sheriffs, tax |
| 339 | collectors, property appraisers, supervisors of elections, |
| 340 | clerks of the circuit court, county commissioners, district |
| 341 | school board members, and superintendents of schools. |
| 342 | (2)(a) All constitutional officers must complete 4 hours of |
| 343 | ethics training each calendar year which annually that |
| 344 | addresses, at a minimum, s. 8, Art. II of the State |
| 345 | Constitution, the Code of Ethics for Public Officers and |
| 346 | Employees, and the public records and public meetings laws of |
| 347 | this state. This requirement may be satisfied by completion of a |
| 348 | continuing legal education class or other continuing |

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349 professional education class, seminar, or presentation if the 350 required subjects are covered.

351 (b) Beginning January 1, 2015, all elected municipal 352 officers must complete 4 hours of ethics training each calendar 353 year which addresses, at a minimum, s. 8, Art. II of the State 354 Constitution, the Code of Ethics for Public Officers and 355 Employees, and the public records and public meetings laws of 356 this state. This requirement may be satisfied by completion of a 357 continuing legal education class or other continuing professional education class, seminar, or presentation if the 358 359 required subjects are covered.

360 <u>(c) (b)</u> The commission shall adopt rules establishing 361 minimum course content for the portion of an ethics training 362 class <u>which</u> that addresses s. 8, Art. II of the State 363 Constitution and the Code of Ethics for Public Officers and 364 Employees.

365 (d) The Legislature intends that a constitutional officer 366 or elected municipal officer who is required to complete ethics 367 training pursuant to this section receive the required training 368 as close as possible to the date that he or she assumes office. 369 A constitutional officer or elected municipal officer assuming a 370 new office or new term of office on or before March 31 must 371 complete the annual training on or before December 31 of the 372 year in which the term of office began. A constitutional officer 373 or elected municipal officer assuming a new office or new term 374 of office after March 31 is not required to complete ethics 375 training for the calendar year in which the term of office 376 began.

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(3) Each house of the Legislature shall provide for ethics

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| 378 | training pursuant to its rules. |
| 379 | Section 6. Subsections (1) and (2), paragraph (g) of |
| 380 | subsection (5), and paragraphs (a) and (c) of present subsection |
| 381 | (7) of section 112.3144, Florida Statutes, are amended, present |
| 382 | subsections (6) through (9) of that section are redesignated as |
| 383 | subsections (7) through (10), respectively, and a new subsection |
| 384 | (6) is added to that section, to read: |
| 385 | 112.3144 Full and public disclosure of financial |
| 386 | interests |
| 387 | (1) An officer who is required by s. 8, Art. II of the |
| 388 | State Constitution to file a full and public disclosure of his |
| 389 | or her financial interests for any calendar or fiscal year shall |
| 390 | file that disclosure with the Florida Commission on Ethics. |
| 391 | Additionally, beginning January 1, 2015, an officer who is |
| 392 | required to complete annual ethics training pursuant to s. |
| 393 | 112.3142 must certify on his or her full and public disclosure |
| 394 | of financial interests that he or she has completed the required |
| 395 | training. |
| 396 | (2) A person who is required, pursuant to s. 8, Art. II of |
| 397 | the State Constitution, to file a full and public disclosure of |
| 398 | financial interests and who has filed a full and public |
| 399 | disclosure of financial interests for any calendar or fiscal |
| 400 | year shall not be required to file a statement of financial |
| 401 | interests pursuant to s. 112.3145(2) and (3) for the same year |
| 402 | or for any part thereof notwithstanding any requirement of this |
| 403 | part. If an incumbent in an elective office has filed the full |
| 404 | and public disclosure of financial interests to qualify for |
| 405 | election to the same office or if When a candidate has qualified |
| 406 | for office holds another office subject to the annual filing |
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407 requirement, the qualifying officer shall forward an electronic 408 copy of the full and public disclosure of financial interests to 409 the commission no later than July 1. The electronic copy of the 410 full and public disclosure of financial interests satisfies the 411 annual disclosure requirement of this section. A candidate who 412 does not qualify until after the annual full and public 413 disclosure of financial interests has been filed pursuant to 414 this section shall file a copy of his or her disclosure with the 415 officer before whom he or she qualifies.

(5) Forms for compliance with the full and public
disclosure requirements of s. 8, Art. II of the State
Constitution shall be created by the Commission on Ethics. The
commission shall give notice of disclosure deadlines and
delinquencies and distribute forms in the following manner:

(g) The notification requirements and fines of this 421 422 subsection do not apply to candidates or to the first filing 423 required of any person appointed to elective constitutional 424 office or other position required to file full and public 425 disclosure, unless the person's name is on the commission's 426 notification list and the person received notification from the 427 commission. The appointing official shall notify such newly 428 appointed person of the obligation to file full and public 429 disclosure by July 1. The notification requirements and fines of 430 this subsection do not apply to the final filing provided for in 431 subsection $(7) \cdot (6)$.

432 (6) If a person holding public office or public employment
 433 fails or refuses to file a full and public disclosure of
 434 financial interests for any year in which the person received
 435 notice from the commission regarding the failure to file and has

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| 436 | accrued the maximum automatic fine authorized under this |
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| 437 | section, regardless of whether the fine imposed was paid or |
| 438 | collected, the commission may initiate an investigation and |
| 439 | conduct a public hearing without receipt of a complaint to |
| 440 | determine whether the person's failure to file is willful. Such |
| 441 | investigation and hearing must be conducted in accordance with |
| 442 | s. 112.324. Except as provided in s. 112.324(4), if the |
| 443 | commission determines that the person willfully failed to file a |
| 444 | full and public disclosure of financial interests, the |
| 445 | commission shall enter an order recommending that the officer or |
| 446 | employee be removed from his or her public office or public |
| 447 | employment. |

448 (8) (7) (a) The commission shall treat an amended full and public disclosure of financial interests which that is filed 449 450 before prior to September 1 of the current year in which the 451 disclosure is due as the original filing, regardless of whether 452 a complaint has been filed. If a complaint pertaining to the 453 current year alleges a failure to properly and accurately 454 disclose any information required by this section or if a 455 complaint filed pertaining to a previous reporting period within 456 the preceding 5 years alleges a failure to properly and 457 accurately disclose any information required to be disclosed by 458 this section, the commission may immediately follow complaint 459 procedures in s. 112.324. However, If a complaint filed after 460 August 25 alleges only an immaterial, inconsequential, or de 461 minimis error or omission, the commission may not take any 462 action on the complaint, other than notifying the filer of the 463 complaint. The filer must be given 30 days to file an amended full and public disclosure of financial interests correcting any 464

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465 errors. If the filer does not file an amended full and public 466 disclosure of financial interests within 30 days after the 467 commission sends notice of the complaint, the commission may 468 continue with proceedings pursuant to s. 112.324. 469 (c) For purposes of this section, an error or omission is

immaterial, inconsequential, or de minimis if the original
filing provided sufficient information for the public to
identify potential conflicts of interest. <u>However, failure to</u>
<u>certify completion of annual ethics training required under s.</u>
<u>112.3142 does not constitute an immaterial, inconsequential, or</u>
<u>de minimis error or omission.</u>

476 Section 7. Present subsections (4) through (11) of section 477 112.3145, Florida Statutes, are redesignated as subsections (5) 478 through (12), respectively, a new subsection (4) is added to 479 that section, paragraph (c) is added to present subsection (7) 480 of that section, and paragraphs (a) and (c) of present 481 subsection (9) of that section are amended, to read:

482 112.3145 Disclosure of financial interests and clients
483 represented before agencies.-

484 (4) Beginning January 1, 2015, an officer who is required
 485 to complete annual ethics training pursuant to s. 112.3142 must
 486 certify on his or her statement of financial interests that he
 487 or she has completed the required training.

<u>(8)</u> (7)

488

(c) If a person holding public office or public employment fails or refuses to file an annual statement of financial interests for any year in which the person received notice from the commission regarding the failure to file and has accrued the maximum automatic fine authorized under this section, regardless

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494 of whether the fine imposed was paid or collected, the commission may initiate an investigation and conduct a public 495 496 hearing without receipt of a complaint to determine whether the 497 person's failure to file is willful. Such investigation and 498 hearing must be conducted in accordance with s. 112.324. Except 499 as provided in s. 112.324(4), if the commission determines that 500 the person willfully failed to file a statement of financial 501 interests, the commission shall enter an order recommending that 502 the officer or employee be removed from his or her public office 503 or public employment.

(10) (9) (a) The commission shall treat an amended annual 504 505 statement of financial interests which that is filed before 506 prior to September 1 of the current year in which the statement 507 is due as the original filing, regardless of whether a complaint 508 has been filed. If a complaint pertaining to the current year 509 alleges a failure to properly and accurately disclose any 510 information required by this section or if a complaint filed 511 pertaining to a previous reporting period within the preceding 5 512 years alleges a failure to properly and accurately disclose any 513 information required to be disclosed by this section, the 514 commission may immediately follow complaint procedures in s. 515 112.324. However, If a complaint filed after August 25 alleges 516 only an immaterial, inconsequential, or de minimis error or 517 omission, the commission may not take any action on the 518 complaint, other than notifying the filer of the complaint. The 519 filer must be given 30 days to file an amended statement of 520 financial interests correcting any errors. If the filer does not 521 file an amended statement of financial interests within 30 days 522 after the commission sends notice of the complaint, the

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523 commission may continue with proceedings pursuant to s. 112.324. 524 (c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original 525 526 filing provided sufficient information for the public to 527 identify potential conflicts of interest. However, failure to 528 certify completion of annual ethics training required under s. 529 112.3142 does not constitute an immaterial, inconsequential, or 530 de minimis error or omission. Section 8. Section 112.31455, Florida Statutes, is amended 531 532 to read: 533 112.31455 Withholding of public salary-related payments 534 Collection methods for unpaid automatic fines for failure to 535 timely file disclosure of financial interests.-536 (1) Before referring any unpaid fine accrued pursuant to s. 537 112.3144(5) or s. 112.3145(7) s. 112.3145(6) to the Department 538 of Financial Services, the commission shall attempt to determine 539 whether the individual owing such a fine is a current public 540 officer or current public employee. If so, the commission may 541 notify the Chief Financial Officer or the governing body of the 542 appropriate county, municipality, or special district of the 543 total amount of any fine owed to the commission by such 544 individual. 545 (a) After receipt and verification of the notice from the 546 commission, the Chief Financial Officer or the governing body of 547 the county, municipality, or special district shall withhold the 548 entire amount of any fine owed, and any administrative costs incurred, from the individual's next salary-related payment. If 549 550 the fine exceeds the amount of the next salary-related payment, 551 all salary-related payments must be withheld until the fine and

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552 <u>administrative costs are paid in full</u> begin withholding the 553 lesser of 10 percent or the maximum amount allowed under federal 554 law from any salary-related payment. The withheld payments shall 555 be remitted to the commission until the fine is satisfied.

(b) The Chief Financial Officer or the governing body of the county, municipality, or special district may retain an amount of each withheld payment, as provided in s. 77.0305, to cover the administrative costs incurred under this section.

560 (c) If a current public officer or current public employee 561 demonstrates to the Chief Financial Officer or the governing 562 body responsible for paying him or her that the public salary is 563 his or her primary source of income and that withholding the 564 full amount of any fine owed from a salary-related payment would 565 present an undue hardship, the amount withheld from a public salary may be reduced to not less than 10 percent of the salary-566 567 related payment.

568 (2) If the commission determines that the individual who is the subject of an unpaid fine accrued pursuant to s. 112.3144(5) 569 570 or s. 112.3145(6) is no longer a public officer or public 571 employee or if the commission is unable to determine whether the 572 individual is a current public officer or public employee, the 573 commission may, 6 months after the order becomes final, seek 574 garnishment of any wages to satisfy the amount of the fine, or any unpaid portion thereof, pursuant to chapter 77. Upon 575 576 recording the order imposing the fine with the clerk of the 577 circuit court, the order shall be deemed a judgment for purposes 578 of garnishment pursuant to chapter 77.

579 (2) (3) The commission may refer unpaid fines to the 580 appropriate collection agency, as directed by the Chief

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| 581 Financial Officer, to utilize any collection methods provided by 582 law. Except as expressly limited by this section, any other 583 collection methods authorized by law are allowed. 584 <u>(3)(4)</u> Action may be taken to collect any unpaid fine 585 imposed by ss. 112.3144 and 112.3145 within 20 years after the 586 date the final order is rendered. 587 Section 9. Section 112.31456, Florida Statutes, is created 588 to read: 589 <u>112.31456 Garnishment of wages for unpaid automatic fines 590 for failure to timely file disclosure of financial interests</u> 591 <u>(1) Before referring any unpaid fine accrued pursuant to s.</u> 592 <u>112.3144(5) or s. 112.3145(7) to the Department of Financial</u> 593 <u>Services, the commission shall attempt to determine whether the</u> 594 <u>individual owing such fine is a current public officer or</u> 595 <u>autrent public amplause</u> If the commission determines that an |
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| 505 surrent public employee. If the commission determines that an |
| 595 <u>current public employee. If the commission determines that an</u> |
| 596 <u>individual who is the subject of an unpaid fine accrued pursuant</u> |
| 597 to s. 112.3144(5) or s. 112.3145(7) is no longer a public |
| 598 officer or public employee or the commission is unable to |
| 599 determine whether the individual is a current public officer or |
| 600 public employee, the commission may, 6 months after the order |
| 601 becomes final, seek garnishment of any wages to satisfy the |
| 602 amount of the fine, or any unpaid portion thereof, pursuant to |
| 603 chapter 77. Upon recording the order imposing the fine with the |
| 604 <u>clerk of the circuit court, the order shall be deemed a judgment</u> |
| 605 for purposes of garnishment pursuant to chapter 77. |
| 606 (2) The commission may refer unpaid fines to the |
| 607 appropriate collection agency, as directed by the Chief |
| 608 Financial Officer, to use any collection methods provided by |
| 609 law. Except as expressly limited by this section, any other |

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| 610 | collection methods authorized by law are allowed. |
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| 611 | (3) Action may be taken to collect any unpaid fine imposed |
| 612 | by ss. 112.3144 and 112.3145 within 20 years after the date the |
| 613 | final order is rendered. |
| 614 | Section 10. Section 112.3251, Florida Statutes, is created |
| 615 | to read: |
| 616 | 112.3251 Citizen support and direct-support organizations; |
| 617 | standards of conductA citizen support or direct-support |
| 618 | organization created or authorized pursuant to law must adopt |
| 619 | its own ethics code. The ethics code must contain the standards |
| 620 | of conduct and disclosures required under ss. 112.313 and |
| 621 | 112.3143(2), respectively. However, an ethics code adopted |
| 622 | pursuant to this section is not required to contain the |
| 623 | standards of conduct specified in s. 112.313(3) or (7). The |
| 624 | citizen support or direct-support organization may adopt |
| 625 | additional or more stringent standards of conduct and disclosure |
| 626 | requirements, provided that those standards of conduct and |
| 627 | disclosure requirements do not otherwise conflict with this |
| 628 | part. The ethics code must be conspicuously posted on the |
| 629 | website of the citizen support or direct-support organization. |
| 630 | Section 11. Section 112.3261, Florida Statutes, is created |
| 631 | to read: |
| 632 | 112.3261 Lobbying before governmental entities; |
| 633 | registration and reporting |
| 634 | (1) As used in this section, the term: |
| 635 | (a) "Governmental entity" means a water management |
| 636 | district, a hospital district, a children's services district, |
| 637 | an expressway authority as the term "authority" is defined in s. |
| 638 | 348.0002, a port authority as the term is defined in s. 315.02, |

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| 639 | or an independent special district with annual revenues of more |
| 640 | than \$5 million that exercises ad valorem taxing authority. |
| 641 | (b) "Lobbies" means seeking, on behalf of another person, |
| 642 | to influence a governmental entity with respect to a decision of |
| 643 | the entity in an area of policy or procurement or an attempt to |
| 644 | obtain the goodwill of an entity official or employee. |
| 645 | (c) "Lobbyist" has the same meaning as in s. 112.3215. |
| 646 | (d) "Principal" has the same meaning as in s. 112.3215. |
| 647 | (2) A person may not lobby a governmental entity until such |
| 648 | person has registered as a lobbyist with that entity. Such |
| 649 | registration shall be due upon initially being retained to lobby |
| 650 | and is renewable on a calendar-year basis thereafter. Upon |
| 651 | registration, the person shall provide a statement signed by the |
| 652 | principal or principal's representative stating that the |
| 653 | registrant is authorized to represent the principal. The |
| 654 | principal shall also identify and designate its main business on |
| 655 | the statement authorizing that lobbyist pursuant to a |
| 656 | classification system approved by the governmental entity. Any |
| 657 | changes to the information required by this section must be |
| 658 | disclosed within 15 days by filing a new registration form. The |
| 659 | registration form shall require each lobbyist to disclose, under |
| 660 | oath, the following: |
| 661 | (a) The lobbyist's name and business address. |
| 662 | (b) The name and business address of each principal |
| 663 | represented. |
| 664 | (c) The existence of any direct or indirect business |
| 665 | association, partnership, or financial relationship with any |
| 666 | officer or employee of a governmental entity with which he or |
| 667 | she lobbies or intends to lobby. |
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| 668 | (d) In lieu of creating its own lobbyist registration |
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| 669 | forms, a governmental entity may accept a completed legislative |
| 670 | branch or executive branch lobbyist registration form. |
| 671 | (3) A governmental entity shall make lobbyist registrations |
| 672 | available to the public. If a governmental entity maintains a |
| 673 | website, a database of currently registered lobbyists and |
| 674 | principals must be available on the entity's website. |
| 675 | (4) A lobbyist shall promptly send a written statement to |
| 676 | the governmental entity cancelling the registration for a |
| 677 | principal upon termination of the lobbyist's representation of |
| 678 | that principal. A governmental entity may remove the name of a |
| 679 | lobbyist from the list of registered lobbyists if the principal |
| 680 | notifies the entity that a person is no longer authorized to |
| 681 | represent that principal. |
| 682 | (5) A governmental entity may establish an annual lobbyist |
| 683 | registration fee, not to exceed \$40, for each principal |
| 684 | represented. The governmental entity may use the moneys |
| 685 | collected only to administer the provisions of this section. |
| 686 | (6) A governmental entity shall be diligent to ascertain |
| 687 | whether persons required to register pursuant to this section |
| 688 | have complied. A governmental entity may not knowingly authorize |
| 689 | a person who is not registered pursuant to this section to lobby |
| 690 | the entity. |
| 691 | (7) Upon receipt of a sworn complaint alleging that a |
| 692 | lobbyist or principal has failed to register with a governmental |
| 693 | entity or has knowingly submitted false information in a report |
| 694 | or registration required under this section, the commission |
| 695 | shall investigate a lobbyist or principal pursuant to the |
| 696 | procedures established under s. 112.324. The commission shall |

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| 697 | provide the Governor with a report of its findings and |
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| 698 | recommendations in any investigation conducted pursuant to this |
| 699 | subsection. The Governor is authorized to enforce the |
| 700 | commission's findings and recommendations. |
| 701 | Section 12. Section 286.012, Florida Statutes, is amended |
| 702 | to read: |
| 703 | 286.012 Voting requirement at meetings of governmental |
| 704 | bodies.— <u>A</u> No member of <u>a</u> any state, county, or municipal |
| 705 | governmental board, commission, or agency who is present at \underline{a} |
| 706 | any meeting of any such body at which an official decision, |
| 707 | ruling, or other official act is to be taken or adopted may <u>not</u> |
| 708 | abstain from voting in regard to any such decision, ruling, or |
| 709 | act; and a vote shall be recorded or counted for each such |
| 710 | member present, <u>unless</u> except when , with respect to any such |
| 711 | member, there is, or appears to be, a possible conflict of |
| 712 | interest under the provisions of s. 112.311, s. 112.313, or s. |
| 713 | 112.3143, or additional or more stringent standards of conduct, |
| 714 | if any, adopted pursuant to s. 112.326. If there is, or appears |
| 715 | to be, a possible conflict under s. 112.311, s. 112.313, or s. |
| 716 | 112.3143, the member shall comply with the disclosure |
| 717 | requirements of s. 112.3143. If the only conflict or possible |
| 718 | conflict is one arising from the additional or more stringent |
| 719 | standards adopted pursuant to s. 112.326, the member shall |
| 720 | comply with any disclosure requirements adopted pursuant to s. |
| 721 | 112.326. If the official decision, ruling, or act occurs in the |
| 722 | context of a quasi-judicial proceeding, a member may abstain |
| 723 | from voting on such matter if the abstention is to assure a fair |
| 724 | proceeding free from potential bias or prejudice In such cases, |
| 725 | said member shall comply with the disclosure requirements of s. |

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| 726 | 112.3143 . |
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| 727 | Section 13. Paragraph (c) of subsection (1) of section |
| 728 | 288.901, Florida Statutes, is amended, and paragraph (d) is |
| 729 | added to that subsection, to read: |
| 730 | 288.901 Enterprise Florida, Inc |
| 731 | (1) CREATION |
| 732 | (c) The Legislature determines that it is in the public |
| 733 | interest that the president, senior managers, and for the |
| 734 | members of the board of directors of Enterprise Florida, Inc., |
| 735 | board of directors to be subject to the requirements of ss. |
| 736 | <u>112.313,</u> 112.3135, <u>and</u> 112.3143(2) <u>.</u> , and 112.313, excluding s. |
| 737 | $\frac{112.313(2)}{r}$ Notwithstanding the fact that the board members are |
| 738 | not public officers or employees <u>,</u> - for purposes <u>of the</u> |
| 739 | application of ss. 112.313, 112.3135, and 112.3143(2) to the |
| 740 | activities of those sections, the president, senior managers, |
| 741 | <u>and</u> board members <u>, those individuals</u> shall be considered to be |
| 742 | public officers or employees, and the corporation shall be |
| 743 | considered their agency. The exemption set forth in s. |
| 744 | 112.313(12) for advisory boards applies to the members of <u>the</u> |
| 745 | Enterprise Florida, Inc., board of directors. Further, each |
| 746 | member of the board of directors who is not otherwise required |
| 747 | to file financial disclosures pursuant to s. 8, Art. II of the |
| 748 | State Constitution or s. 112.3144 $_{	au}$ shall file disclosure of |
| 749 | financial interests pursuant to s. 112.3145. |
| 750 | (d) The president, senior managers, and members of the |
| 751 | board of directors of Enterprise Florida, Inc., may not |
| 752 | represent another person or entity for compensation before the |
| 753 | corporation for a period of 2 years after ending their |
| 754 | employment with the corporation or service on the board of |
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| 755 | directors. |
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| 756 | Section 14. Present paragraph (b) of subsection (2) of |
| 757 | section 288.92, Florida Statutes, is redesignated as paragraph |
| 758 | (c), and a new paragraph (b) is added to that subsection, to |
| 759 | read: |
| 760 | 288.92 Divisions of Enterprise Florida, Inc |
| 761 | (2) |
| 762 | (b)1. The Legislature determines that it is in the public |
| 763 | interest that the following officers and board members be |
| 764 | subject to ss. 112.313, 112.3135, and 112.3143(2), |
| 765 | notwithstanding the fact that such officers and board members |
| 766 | are not public officers or employees: |
| 767 | a. Officers and members of the board of directors of the |
| 768 | divisions of Enterprise Florida, Inc.; |
| 769 | b. Officers and members of the board of directors of |
| 770 | subsidiaries of Enterprise Florida, Inc.; |
| 771 | c. Officers and members of the board of directors of |
| 772 | corporations created to carry out the missions of Enterprise |
| 773 | Florida, Inc.; and |
| 774 | d. Officers and members of the board of directors of |
| 775 | corporations with which a division is required by law to |
| 776 | contract with to carry out its missions. |
| 777 | 2. The officers and members of the board of directors |
| 778 | specified in subparagraph 1. may not represent another person or |
| 779 | entity for compensation before Enterprise Florida, Inc., for a |
| 780 | period of 2 years after retirement from or termination of |
| 781 | service to the division. |
| 782 | 3. For purposes of the application of ss. 112.313, |
| 783 | 112.3135, and 112.3143(2) to the activities of the officers and |
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| 784 | members of the board of directors specified in subparagraph 1., |
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| 785 | those individuals shall be considered public officers or |
| 786 | employees, and the corporation shall be considered their agency. |
| 787 | Section 15. Paragraph (a) of subsection (3) of section |
| 788 | 288.9604, Florida Statutes, is amended to read: |
| 789 | 288.9604 Creation of the authority |
| 790 | (3)(a) <u>1.</u> A director <u>may not</u> shall receive no compensation |
| 791 | for his or her services, but is entitled to the necessary |
| 792 | expenses, including travel expenses, incurred in the discharge |
| 793 | of his or her duties. Each director shall hold office until his |
| 794 | or her successor has been appointed. |
| 795 | 2. The Legislature determines that it is in the public |
| 796 | interest that a director of the board of directors of the |
| 797 | Florida Development Finance Corporation be subject to ss. |
| 798 | 112.313, 112.3135, and 112.3143(2). Notwithstanding that the |
| 799 | directors are not public officers or employees, for purposes of |
| 800 | the application of ss. 112.313, 112.3135, and 112.3143(2) to the |
| 801 | activities of the directors, the directors shall be considered |
| 802 | public officers or employees, and the corporation shall be |
| 803 | considered their agency. |
| 804 | 3. A director of the board of directors of the corporation |
| 805 | may not represent another person or entity for compensation |
| 806 | before the corporation for a period of 2 years following his or |
| 807 | her service on the board of directors. |
| 808 | Section 16. Paragraph (d) of subsection (6) of section |
| 809 | 627.351, Florida Statutes, is amended to read: |
| 810 | 627.351 Insurance risk apportionment plans |
| 811 | (6) CITIZENS PROPERTY INSURANCE CORPORATION |
| 812 | (d)1. All prospective employees for senior management |

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813 positions, as defined by the plan of operation, are subject to 814 background checks as a prerequisite for employment. The office 815 shall conduct the background checks pursuant to ss. 624.34, 816 624.404(3), and 628.261.

817 2. On or before July 1 of each year, employees of the 818 corporation must sign and submit a statement attesting that they 819 do not have a conflict of interest, as defined in part III of 820 chapter 112. As a condition of employment, all prospective 821 employees must sign and submit to the corporation a conflict-of-822 interest statement.

82.3 3. The executive director, senior managers, and members of 824 the board of governors are subject to part III of chapter 112, 825 including, but not limited to, the code of ethics and public 826 disclosure and reporting of financial interests, pursuant to s. 827 112.3145. Notwithstanding that the executive director, senior 828 managers, and members of the board of governors are not public 829 officers or employees, for purposes of the application of part 830 III of chapter 112 to the activities of those individuals, the 831 executive director, senior managers, and members of the board of 832 governors shall be considered public officers and employees, and 833 the corporation shall be considered their agency.

834 Notwithstanding s. 112.3143(2), a board member may not vote on 835 any measure that would inure to his or her special private gain 836 or loss; that he or she knows would inure to the special private 837 gain or loss of any principal by whom he or she is retained or 838 to the parent organization or subsidiary of a corporate 839 principal by which he or she is retained, other than an agency as defined in s. 112.312; or that he or she knows would inure to 840 841 the special private gain or loss of a relative or business

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842 associate of the public officer. Before the vote is taken, such 843 member shall publicly state to the assembly the nature of his or 844 her interest in the matter from which he or she is abstaining 845 from voting and, within 15 days after the vote occurs, disclose 846 the nature of his or her interest as a public record in a 847 memorandum filed with the person responsible for recording the 848 minutes of the meeting, who shall incorporate the memorandum in 849 the minutes. Senior managers and board members are also required 850 to file such disclosures with the Commission on Ethics and the 851 Office of Insurance Regulation. The executive director of the 852 corporation or his or her designee shall notify each existing 853 and newly appointed member of the board of governors and senior 854 managers of their duty to comply with the reporting requirements 855 of part III of chapter 112. At least quarterly, the executive 856 director or his or her designee shall submit to the Commission 857 on Ethics a list of names of the senior managers and members of 858 the board of governors who are subject to the public disclosure 859 requirements under s. 112.3145.

860 4. Notwithstanding s. 112.3148, or s. 112.3149, or any 861 other provision of law, an employee or board member may not 862 knowingly accept, directly or indirectly, any gift or 863 expenditure from a person or entity, or an employee or 864 representative of such person or entity, which has a contractual 865 relationship with the corporation or who is under consideration 866 for a contract. An employee or board member who fails to comply 867 with subparagraph 3. or this subparagraph is subject to 868 penalties provided under ss. 112.317 and 112.3173.

869 5. The executive director, a member of the board of
 870 governors, and a any senior manager of the corporation are who

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871 is employed on or after January 1, 2007, regardless of the date 872 of hire, who subsequently retires or terminates employment is 873 prohibited from representing another person or entity before the 874 corporation for 2 years after retirement from or termination of 875 service to employment from the corporation. 876 6. The executive director, a member of the board of 877 governors, and a Any senior manager of the corporation are who 878 is employed on or after January 1, 2007, regardless of the date 879 of hire, who subsequently retires or terminates employment is 880 prohibited from having any employment or contractual 881 relationship for 2 years after retirement from or termination of 882 service to the corporation with an insurer that has entered into 883 a take-out bonus agreement with the corporation. 884 Section 17. Subsections (3), (4), and (7) of section 11.0455, Florida Statutes, are amended to read: 885 886 11.0455 Electronic filing of compensation reports and other 887 information.-888 (3) A report filed pursuant to this section must be 889 completed and filed through the electronic filing system not 890 later than 11:59 p.m. of the day designated in s. 11.045. A 891 report not filed by 11:59 p.m. of the day designated is a late-892 filed report and is subject to the penalties under s. 11.045(4) 893 s. 11.045(3). (4) Each report filed pursuant to this section is deemed to 894 895 meet the certification requirements of s. 11.045(4)(a)4. s. 896 $\frac{11.045(3)(a)4}{a}$, and as such subjects the person responsible for 897 filing and the lobbying firm to the provisions of s. 11.045(8) 898 and (9) s. 11.045(7) and (8). Persons given a secure sign-on to

899 the electronic filing system are responsible for protecting it

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900 from disclosure and are responsible for all filings using such 901 credentials, unless they have notified the office that their 902 credentials have been compromised.

903 (7) Each house of the Legislature shall provide by rule 904 that the office make all the data filed available on the 905 Internet in an easily understood and accessible format. The 906 Internet website must also include, but not be limited to, the 907 names and business addresses of lobbyists, lobbying firms, and 908 principals, the affiliations between lobbyists and principals, 909 and the classification system designated and identified by each 910 principal pursuant to s. 11.045(3) s. 11.045(2).

911 Section 18. Subsections (3), (4), and (7) of section 912 112.32155, Florida Statutes, are amended to read:

913 112.32155 Electronic filing of compensation reports and 914 other information.-

915 (3) A report filed pursuant to this section must be 916 completed and filed through the electronic filing system not 917 later than 11:59 p.m. of the day designated in s. 112.3215. A 918 report not filed by 11:59 p.m. of the day designated is a late-919 filed report and is subject to the penalties under <u>s.</u> 920 112.3215(6) s. 112.3215(5).

921 (4) Each report filed pursuant to this section is 922 considered to meet the certification requirements of s. 923 112.3215(6)(a)4. s. 112.3215(5)(a)4. Persons given a secure 924 sign-on to the electronic filing system are responsible for 925 protecting it from disclosure and are responsible for all 926 filings using such credentials, unless they have notified the 927 commission that their credentials have been compromised. 928 (7) The commission shall make all the data filed available

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929 on the Internet in an easily understood and accessible format. 930 The Internet website shall also include, but not be limited to, 931 the names and business addresses of lobbyists, lobbying firms, 932 and principals, the affiliations between lobbyists and 933 principals, and the classification system designated and 934 identified by each principal pursuant to s. 112.3215(4) s. 935 112.3215(3). 936 Section 19. This act shall take effect July 1, 2014.

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