By Senator Abruzzo

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A bill to be entitled An act relating to bail bonds; amending s. 648.25, F.S.; defining and redefining terms; amending s. 648.30, F.S.; prohibiting a person from transmitting or posting an electronic bond with attached power of attorney unless he or she is duly qualified, licensed, appointed, and registered as a bail bond agent; amending s. 648.42, F.S.; authorizing a duly qualified, licensed, appointed, and registered bail bond agent to transmit electronic bonds within the judicial circuit in which the bail bond agency is located under certain circumstances; amending s. 648.43, F.S.; requiring the Department of Financial Services to approve a sample electronic power of attorney form; amending s. 648.44, F.S.; prohibiting a bail bond agent or temporary bail bond agent from transmitting or posting an electronic bond with attached power of attorney under certain circumstances; prohibiting a bail bond agent from authorizing another person to countersign his or her name to a bond or power of attorney; prohibiting a bail bond agent from facilitating or allowing an unlicensed person or a person without proper appointment to transmit or post electronic bonds; providing a criminal penalty; amending s. 648.441, F.S.; prohibiting an insurer or managing general agent from furnishing an unlicensed individual or entity a form necessary for transmitting or posting electronic bonds; amending s. 903.09, F.S.; revising requirements

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for a bail bond agent to justify his or her suretyship to include electronic bonds; amending s. 903.101, F.S.; authorizing a qualified, licensed, appointed, and registered bail bond agent to transmit or post electronic bonds within the judicial circuit in which the bail bond agency is located under certain circumstances; amending s. 903.33, F.S.; providing that electronic bonds are considered original documents; amending s. 903.34, F.S.; providing requirements for bond, posted in person or initiated electronically, to be approved by a committing trial court judge or the sheriff; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 648.25, Florida Statutes, is reordered and amended to read:

648.25 Definitions.—As used in this chapter, the term:

- (1) "Bail bond agency" means:
- (a) The building where a licensee maintains an office and where all records required by ss. 648.34 and 648.36 are maintained; or
 - (b) An entity that:
- 1. Charges a fee or premium to release an accused defendant or detainee from jail; or
- 2. Engages in or employs others to engage in any activity that may be performed only by a licensed and appointed bail bond agent; or \cdot

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(c) An entity that is physically located in a judicial circuit and that transmits electronic bonds. Such bonds may only be transmitted to a jail that is located in the same judicial circuit as the agency.

- (2) "Bail bond agent" means a limited surety agent or a professional bail bond agent as hereafter defined.
 - (3) "Delivery" means:
- (a) Hand delivering a bond with attached power of attorney; or
- (b) Electronic transmission of a bond with attached power of attorney.
 - (4) "Electronic bond" means a bond that is:
- (a) Transmitted or posted electronically with attached power of attorney by delivery to a jail or place where a defendant is being held using a delivery method other than hand delivering the executed power of attorney and completed bond form to the facility;
- (b) Originated through the surety company guaranteeing its undertaking which is admitted to and authorized by this state and which possesses a certificate of authority to underwrite bail bonds in this state; and
- (c) Filed using a computer program to transmit information electronically to another party.
- (7) "Managing general agent" means <u>an</u> any individual, partnership, association, or corporation appointed or employed by an insurer to supervise or manage the bail bond business written in this state by limited surety agents appointed by the insurer.
 - (5) "Insurer" means <u>a</u> any domestic, foreign, or alien

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surety company which has been authorized to transact surety business in this state.

- (6) (5) "Limited surety agent" means <u>an</u> any individual appointed by an insurer by power of attorney to execute or countersign bail bonds in connection with judicial proceedings <u>and</u> who receives or is promised money or other things of value therefor.
- (8) (6) "Primary bail bond agent" means a licensed bail bond agent who is responsible for the overall operation and management of a bail bond agency location and whose responsibilities include hiring and supervising all individuals within that location. A bail bond agent may be designated as primary bail bond agent for no more than only one bail bond agency location.
- (9) (7) "Professional bail bond agent" means <u>a</u> any person who pledges United States currency, United States postal money orders, or cashier's checks as security for a bail bond in connection with a judicial proceeding and receives or is promised therefor money or other things of value therefor.
- (10) "Surety" means a property and casualty insurance company holding a certificate of authority to transact surety business in this state.
- (11) (8) "Temporary bail bond agent" or "temporary licensee" means a person employed by a bail bond agent or agency, insurer, or managing general agent, and such licensee has the same authority as a licensed bail bond agent, including presenting defendants in court; apprehending, arresting, and surrendering defendants to the proper authorities, while accompanied by a supervising bail bond agent or an agent from the same bail bond

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agency; and keeping defendants under necessary surveillance. However, a <u>temporary bail bond agent or</u> temporary licensee may not execute or sign bonds, handle collateral receipts, or deliver bonds to appropriate authorities. A <u>temporary bail bond agent or</u> temporary licensee may not operate an agency or branch agency separate from the location of the supervising bail bond agent, managing general agent, or insurer by whom the <u>temporary bail bond agent or temporary licensee</u> is employed. This does not affect the right of a bail bond agent or insurer to hire counsel or to obtain the assistance of law enforcement officers.

Section 2. Section 648.30, Florida Statutes, is amended to read:

648.30 Licensure and appointment required.-

- (1) A person may not act in the capacity of a bail bond agent or temporary bail bond agent or perform any of the functions, duties, or powers prescribed for bail bond agents or temporary bail bond agents under this chapter unless that person is qualified, licensed, and appointed as provided in this chapter.
- (2) A person may not represent himself or herself to be a bail enforcement agent, bounty hunter, or other similar title in this state.
- (3) A person, other than a certified law enforcement officer, may not apprehend, detain, or arrest a principal on a bond, wherever issued, unless that person is qualified, licensed, and appointed as provided in this chapter or licensed as a bail bond agent or bail bond enforcement agent, or holds an equivalent license by the state where the bond was written.
 - (4) A person may not transmit or post an electronic bond

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with attached power of attorney unless that person is qualified,
licensed, appointed, and registered as a bail bond agent as
provided in this chapter.

 $\underline{(5)}$ (4) A Any person who violates this section commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 3. Section 648.42, Florida Statutes, is amended to read:

648.42 Registration of bail bond agents.-

- (1) A bail bond agent may not become a surety on an undertaking unless he or she has registered in the office of the sheriff and with the clerk of the circuit court in the county in which the bail bond agent resides. The bail bond agent may register in a like manner in any other county. A, and any bail bond agent shall file a certified copy of his or her appointment by power of attorney from each insurer that which he or she represents as a bail bond agent with each of such officers. Registration and filing of a certified copy of renewed power of attorney shall be performed by April 1 of each odd-numbered year. The clerk of the circuit court and the sheriff may shall not permit the registration of a bail bond agent unless such bail bond agent is currently licensed and appointed by the department. Nothing in This section does not shall prevent the registration of a temporary licensee at the jail for the purposes of enabling the licensee to perform the duties under such license as described set forth in this chapter.
- (2) A duly qualified, licensed, appointed, and registered bail bond agent may transmit or post electronic bonds in the judicial circuit in which the bail bond agency is located if the

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sheriff agrees to accept such electronic bonds.

Section 4. Subsection (1) of section 648.43, Florida Statutes, is amended to read:

- 648.43 Power of attorney; to be approved by department; filing of copies; notification of transfer bond.—
- (1) Every insurer engaged in the writing of bail bonds through bail bond agents in this state shall submit to and have approved by the department a sample powers power of attorney, including an electronic power of attorney to be attached to an electronic bond, which will be the only forms form of powers power of attorney the insurer will issue to bail bond agents in this state.

Section 5. Paragraph (q) is added to subsection (1) of section 648.44, Florida Statutes, and subsection (3) and paragraph (a) of subsection (9) of that section are amended, to read:

648.44 Prohibitions; penalty.-

- (1) A bail bond agent or temporary bail bond agent may not:
- (q) Transmit or post an electronic bond with attached power
 of attorney unless he or she:
- 1. Is duly qualified, licensed, appointed, and registered as a bail bond agent as provided in this chapter;
- 2. Is registered in the county within the judicial circuit; and
- 3. Has a bail bond agency physically located in the judicial circuit in which the electronic bond is being transmitted.
 - (3) A bail bond agent may not:
 - (a) Sign or countersign in blank any bond or otherwise

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authorize another person to countersign his or her name to a bond or, give a power of attorney to, or otherwise authorize, anyone to countersign his or her name to bonds unless the person so authorized is a licensed and appointed bail bond agent directly employed by the bail bond agent giving such power of attorney.

- (b) Facilitate or allow an unlicensed person or a person without a proper appointment to transmit or post an electronic bond.
- (9) (a) \underline{A} Any person who violates any provisions of paragraph (1) (e), paragraph (1) (f), paragraph (1) (g), paragraph (1) (j), or paragraph (1) (n), paragraph (1) (q), or subsection (2) commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 6. Section 648.441, Florida Statutes, is amended to read:

- 648.441 Furnishing supplies to unlicensed bail bond agent prohibited; civil liability and penalty.—
- (1) An insurer, managing general agent, bail bond agent, or temporary bail bond agent appointed under this chapter may not furnish to any person any blank forms, applications, stationery, business card, or other supplies to be used in soliciting, negotiating, or effecting bail bonds until such person has received from the department a license to act as a bail bond agent and is appointed by the insurer. This section does not prohibit an unlicensed employee, under the direct supervision and control of a licensed and appointed bail bond agent, from possessing or executing in the bail bond agency, any forms, except for powers of attorney, bond forms, and collateral

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receipts, while acting within the scope of his or her employment.

- (2) An insurer or managing general agent may not furnish to an unlicensed individual or entity any form necessary for the transmittal or posting of electronic bonds.
- (3)(2) An Any insurer, licensee, or appointee who furnishes to any bail bond agent or other person not named or appointed by the insurer represented any of the supplies specified mentioned in subsection (1) and accepts any bail bond business from or writes any bail bond business for such bail bond agent, person, or agency is subject to civil liability to any insured of such insurer or indemnitor to the same extent and in the same manner as if such bail bond agent or other person had been appointed or authorized by the insurer, managing general agent, or bail bond agent to act in its or his or her behalf by the department.
- $\underline{(4)}$ $\underline{(3)}$ \underline{A} Any person who violates this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083, except that the violator is subject to a fine $\underline{\text{of up to}}$ $\underline{\text{not to exceed}}$ \$5,000 in addition to, or in lieu of, any term of imprisonment.
- Section 7. Section 903.09, Florida Statutes, is amended to read:
 - 903.09 Justification of sureties.
- (1) A surety shall execute an affidavit stating that she or he possesses the qualifications and net worth required to become a surety. The affidavit shall describe the surety's property and any encumbrances and shall state the number and amount of any bonds entered into by the surety at any court that remain undischarged.

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(2) A <u>bail</u> bond agent, as defined in s. $648.25\frac{(2)}{(2)}$, shall justify her or his suretyship by any of the following:

- (a) Attaching the original a copy of the power of attorney issued by the company bearing an original signature of a duly qualified, licensed, appointed, and registered bail bond agent to the bond or by attaching to the bond United States currency, a United States postal money order, or a cashier's check in the amount of the bond; but the United States currency, United States postal money order, or cashier's check cannot be used to secure more than one bond. Nothing herein shall prohibit two or more qualified sureties from each posting any portion of a bond amount, and being liable for only that amount, so long as the total posted by all cosureties is equal to the amount of bond required.
- (b) Transmitting or posting electronic bonds from the surety company of the executed power of attorney, if allowed by the sheriff.
- (c) Attaching to the bond United States currency, a United States postal money order, or a cashier's check in the amount of the bond; however, the United States currency, United States postal money order, or cashier's check may not be used to secure more than one bond.
- (3) This section does not prohibit two or more qualified sureties from each posting any portion of a bond amount and being liable for only that amount, so long as the total posted by all cosureties is equal to the amount of bond required.
- Section 8. Section 903.101, Florida Statutes, is amended to read:
 - 903.101 Sureties; licensed persons; to have equal access.-

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Subject to rules adopted by the Department of Financial Services and by the Financial Services Commission, each every surety who meets the requirements of ss. 903.05, 903.06, 903.08, and 903.09, and each every person who is currently licensed by the Department of Financial Services and registered as required by s. 648.42 shall have equal access to the jails of this state for the purpose of making bonds. A duly qualified, licensed, appointed, and registered bail bond agent may transmit or post electronic bonds in the judicial circuit in which the bail bond agency is located if the sheriff agrees to accept such electronic bonds.

Section 9. Section 903.33, Florida Statutes, is amended to read:

903.33 Bail not discharged for certain defects.—The liability of a surety <u>is shall</u> not be affected by his or her lack of any qualifications required by law, any agreement not expressed in the undertakings, or the failure of the defendant to join in the bond. <u>An electronic bond is considered an original document and may not be discharged as expressed above.</u>

Section 10. Section 903.34, Florida Statutes, is amended to read:

903.34 Who may admit to bail.

- $\underline{(1)}$ In criminal actions instituted or pending in \underline{a} any state court, bonds given by defendants before trial until appeal shall be approved by a committing trial court judge or the sheriff. The bond must:
- (a) Be posted in person by a duly qualified, licensed, appointed, and registered bail bond agent pursuant to s. 648.42 by attaching to the bond a power of attorney in a form approved

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by the Department of Financial Services and issued by a
qualified surety insurance company for whom a certificate of
authority has been issued by the Department of Financial
Services; or

- (b) Be transmitted and posted as an electronic bond as defined in s. 648.25 by a duly qualified, licensed, appointed, and registered bail bond agent pursuant to s. 648.42. The transmittal or posting of an electronic bond must originate through the surety company guaranteeing its undertaking. The surety company must electronically transmit the bond and power of attorney on forms approved by the Department of Financial Services for the qualified surety insurance company for whom a certificate of authority has been issued by the Department of Financial Services, and:
- 1. The sheriff must agree to accept the transmittal and posting of an electronic bond and attached power of attorney; and
- 2. The transmittal and posting of an electronic bond and attached power of attorney must be originated by a duly qualified, licensed, appointed, and registered bail bond agent whose office and agency is physically located in the county where the bond is to be posted.
- (2) Appeal bonds shall be approved as provided in s. 924.15.
 - Section 11. This act shall take effect July 1, 2014.