By the Committees on Judiciary; and Health Policy

590-03524-14 2014862c1 1 A bill to be entitled 2 An act relating to prescription drug monitoring; 3 amending s. 893.055, F.S.; defining and redefining 4 terms; revising provisions relating to the 5 comprehensive electronic database system and 6 prescription drug monitoring program maintained by the 7 Department of Health; allowing impaired practitioner 8 consultants retained by the department access to 9 certain information; providing requirements for the 10 release of information shared with a state attorney in 11 response to a discovery demand; providing procedures 12 for the release of information to a law enforcement 13 agency during an active investigation; requiring the 14 department to adopt a user agreement by rule; 15 requiring the department to enter into a user 16 agreement with the law enforcement agency requesting 17 the release of information; providing requirements for 18 the user agreement; requiring a law enforcement agency 19 under a user agreement to conduct annual audits; 20 providing for the restriction, suspension, or 21 termination of a user agreement; providing for access 22 to the program database by the program manager and 23 designated support staff; authorizing the department 24 to provide a patient advisory report to the 25 appropriate health care practitioner if the program 2.6 manager determines that a specified pattern exists; 27 authorizing the department to provide relevant 28 information that does not contain personal identifying 29 information to a law enforcement agency if the program

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30	manager determines that a specified pattern exists;
31	authorizing the law enforcement agency to use such
32	information to determine whether an active
33	investigation is warranted; authorizing the department
34	to fund the program with up to \$500,000 of funds
35	generated under ch. 465, F.S.; authorizing the
36	department to seek federal or private funds to support
37	the program; repealing language creating a direct-
38	support organization to fund the program; deleting
39	obsolete provisions; providing an effective date.
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41	Be It Enacted by the Legislature of the State of Florida:
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43	Section 1. Section 893.055, Florida Statutes, is amended to
44	read:
45	893.055 Prescription drug monitoring program
46	(1) As used in this section, the term:
47	(a) "Patient advisory report" or "advisory report" means
48	information provided by the department in writing, or as
49	determined by the department, to a prescriber, dispenser,
50	pharmacy, or patient concerning the dispensing of controlled
51	substances. All Advisory reports are for informational purposes
52	only and <u>do not</u> impose <u>any obligation</u> no obligations of any
53	nature or any legal duty on a prescriber, dispenser, pharmacy,
54	or patient. <u>An advisory report</u> The patient advisory report shall
55	be provided in accordance with s. 893.13(7)(a)8. The advisory
56	reports issued by the department <u>is</u> are not subject to discovery
57	or introduction into evidence in \underline{a} any civil or administrative
58	action against a prescriber, dispenser, pharmacy, or patient
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59	arising out of matters that are the subject of the report. A
60	department employee ; and a person who participates in preparing,
61	reviewing, issuing, or any other activity related to an advisory
62	report <u>is</u> may not <u>allowed</u> be permitted or required to testify in
63	any such civil action as to any findings, recommendations,
64	evaluations, opinions, or other actions taken in connection with
65	preparing, reviewing, or issuing such a report.
66	(b) "Controlled substance" means a controlled substance
67	listed in Schedule II, Schedule III, or Schedule IV in s.
68	893.03.
69	(c) "Dispenser" means a pharmacy, dispensing pharmacist, or
70	dispensing health care practitioner, and includes a pharmacy,
71	dispensing pharmacist, or health care practitioner that is not
72	located in this state but is otherwise subject to the
73	jurisdiction of this state as to a particular dispensing
74	transaction.
75	(d) "Health care practitioner" or "practitioner" means <u>a</u>
76	any practitioner who is subject to licensure or regulation by
77	the department under chapter 458, chapter 459, chapter 461,
78	chapter 462, chapter 463, chapter 464, chapter 465, or chapter
79	466.
80	(e) "Health care regulatory board" means <u>a</u> any board for a
81	practitioner or health care practitioner who is licensed or
82	regulated by the department.
83	(f) "Pharmacy" means <u>a</u> any pharmacy that is subject to
84	licensure or regulation by the department under chapter 465 and
85	that dispenses or delivers a controlled substance to an
86	individual or address in this state.
87	(g) "Prescriber" means a prescribing physician, prescribing
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590-03524-14 2014862c1 88 practitioner, or other prescribing health care practitioner. 89 (h) "Active investigation" means an investigation that is being conducted with a reasonable, good faith belief that it 90 91 will could lead to the filing of administrative, civil, or 92 criminal proceedings, or an investigation that is ongoing and continuing and for which there is a reasonable, good faith 93 94 anticipation of securing an arrest or prosecution in the 95 foreseeable future. 96 (i) "Law enforcement agency" means the Department of Law 97 Enforcement, a Florida sheriff's department, a Florida police 98 department, or a law enforcement agency of the Federal 99 Government which enforces the laws of this state or the United 100 States relating to controlled substances, and whose which its 101 agents and officers are empowered by law to conduct criminal 102 investigations and make arrests. 103 (j) "Program manager" means an employee of or a person 104 contracted by the Department of Health who is designated to 105 ensure the integrity of the prescription drug monitoring program 106 in accordance with the requirements established in paragraphs 107 (2)(a) and (b). 108 (k) "Dispense" or "dispensing" means the transfer of 109 possession of one or more doses of a medicinal drug by a health 110 care practitioner to the ultimate consumer or to the ultimate 111 consumer's agent, including, but not limited to, a transaction 112 with a dispenser pursuant to chapter 465 and a dispensing transaction to an individual or address in this state with a 113 114 dispenser that is located outside this state but is otherwise subject to the jurisdiction of this state as to that dispensing 115 116 transaction.

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117	(2)(a) The department shall <u>maintain</u> design and establish a
118	comprehensive electronic database system <u>in order to collect and</u>
119	store specified information from dispensed that has controlled
120	substance prescriptions and shall release information to
121	authorized recipients in accordance with subsection (6) and s.
122	893.0551 provided to it and that provides prescription
123	information to a patient's health care practitioner and
124	pharmacist who inform the department that they wish the patient
125	advisory report provided to them. Otherwise, the patient
126	advisory report will not be sent to the practitioner, pharmacy,
127	or pharmacist. The system <u>must</u> shall be designed to provide
128	information regarding dispensed prescriptions of controlled
129	substances and shall not infringe upon the legitimate
130	prescribing or dispensing of a controlled substance by a
131	prescriber or dispenser acting in good faith and in the course
132	of professional practice and must. The system shall be
133	consistent with standards of the American Society for Automation
134	in Pharmacy (ASAP). The electronic system <u>must</u> shall also comply
135	with the Health Insurance Portability and Accountability Act
136	(HIPAA) as it pertains to protected health information (PHI),
137	electronic protected health information (EPHI), and $rac{all}{all}$ other
138	relevant state and federal privacy and security laws and
139	regulations. The department shall establish policies and
140	procedures as appropriate regarding the reporting, accessing the
141	database, evaluation, management, development, implementation,
142	operation, storage, and security of information within the
143	system. The reporting of prescribed controlled substances shall
144	include a dispensing transaction with a dispenser pursuant to
145	chapter 465 or through a dispensing transaction to an individual
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146 or address in this state with a pharmacy that is not located in 147 this state but that is otherwise subject to the jurisdiction of 148 this state as to that dispensing transaction. The reporting of 149 patient advisory reports refers only to reports to patients, 150 pharmacies, and practitioners. Separate reports that contain 151 patient prescription history information and that are not 152 patient advisory reports are provided to persons and entities as 153 authorized in paragraphs (7) (b) and (c) and s. 893.0551. 154 (b) The department shall maintain the electronic system so 155 that a patient's health care practitioner or pharmacist is able 156 to receive a patient advisory report upon request, when the
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155 that a patient's health care practitioner or pharmacist is able
156 to receive a patient advisory report upon request, when the
157 direct support organization receives at least \$20,000 in
158 nonstate moneys or the state receives at least \$20,000 in
159 federal grants for the prescription drug monitoring program,
160 shall adopt rules as necessary concerning the reporting,
161 accessing the database, evaluation, management, development,
162 implementation, operation, security, and storage of information
163 within the system, including rules for when patient advisory
164 reports are provided to pharmacies and prescribers. The patient
165 advisory report shall be provided in accordance with s.
166 893.13(7)(a)8. The department shall work with the professional
167 health care licensure boards, such as the Board of Medicine, the
168 Board of Osteopathic Medicine, and the Board of Pharmacy; other
169 appropriate organizations, such as the Florida Pharmacy
170 Association, the Florida Medical Association, the Florida Retail
171 Federation, and the Florida Osteopathic Medical Association,
172 including those relating to pain management; and the Attorney
173 General, the Department of Law Enforcement, and the Agency for
174 Health Care Administration to develop rules appropriate for the

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175	prescription drug monitoring program.
176	(c) The department shall:
177	1. Establish policies and procedures and adopt rules
178	necessary to provide for access to and evaluation, management,
179	and operation of the electronic system.
180	2. Establish policies and procedures and adopt rules
181	necessary to provide for the reporting, storage, and security of
182	information within the electronic system, including:
183	a. Any additional information, other than the information
184	listed in subsection (3), which must be reported to the system.
185	b. The process by which dispensers must provide the
186	required information concerning each controlled substance that
187	it has dispensed in a secure methodology and format. Such
188	approved formats may include, but are not limited to, submission
189	via the Internet, on a disc, or by use of regular mail.
190	c. The process by which the department may approve an
191	extended period of time for a dispenser to report a dispensed
192	prescription to the system.
193	d. Procedures providing for reporting during a state-
194	declared or nationally declared disaster.
195	e. Procedures for determining when a patient advisory
196	report is required to be provided to a pharmacy or prescriber.
197	f. Procedures for determining whether a request for
198	information under paragraph (6)(b) is authentic and authorized
199	by the requesting agency.
200	3. Cooperate with professional health care licensure
201	boards, such as the Board of Medicine, the Board of Osteopathic
202	Medicine, and the Board of Pharmacy; other appropriate
203	organizations, such as the Florida Pharmacy Association, the

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204	Florida Medical Association, the Florida Retail Federation, the
205	Florida Osteopathic Medical Association, and those relating to
206	pain management; and the Attorney General, the Department of Law
207	Enforcement, and the Agency for Health Care Administration to
208	develop rules appropriate for the prescription drug monitoring
209	program All dispensers and prescribers subject to these
210	reporting requirements shall be notified by the department of
211	the implementation date for such reporting requirements.
212	<u>4.(d)</u> Cooperate The program manager shall work with
213	professional health care licensure boards and the stakeholders
214	listed in <u>subparagraph 3.</u> paragraph (b) to develop rules
215	appropriate for identifying indicators of controlled substance
216	abuse.
217	(3) The dispenser of The pharmacy dispensing the controlled
218	substance and each prescriber who directly dispenses a
219	controlled substance shall submit to the electronic system, by a
220	procedure and in a format established by the department and
221	consistent with an ASAP-approved format, the following
222	information for <u>each prescription dispensed</u> inclusion in the
223	database:
224	(a) The name of the prescribing practitioner, the
225	practitioner's federal Drug Enforcement Administration
226	registration number, the practitioner's National Provider
227	Identification (NPI) or other appropriate identifier, and the
228	date of the prescription.
229	(b) The date the prescription was filled and the method of
230	payment, such as cash by an individual, insurance coverage
231	through a third party, or Medicaid payment. This paragraph does
232	not authorize the department to include individual credit card

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590-03524-14 2014862c1 233 numbers or other account numbers in the database. 234 (c) The full name, address, and date of birth of the person 235 for whom the prescription was written. 236 (d) The name, national drug code, guantity, and strength of 237 the controlled substance dispensed. 238 (e) The full name, federal Drug Enforcement Administration 239 registration number, and address of the pharmacy or other 240 location from which the controlled substance was dispensed. If the controlled substance was dispensed by a practitioner other 241 242 than a pharmacist, the practitioner's full name, federal Drug 243 Enforcement Administration registration number, and address. (f) The name of the pharmacy or practitioner, other than a 244 245 pharmacist, dispensing the controlled substance and the 246 practitioner's National Provider Identification (NPI). 247 (g) Other appropriate identifying information as determined 248 by department rule. 249 (4) Each time a controlled substance is dispensed to an 250 individual, the information specified in subsection (3) 251 controlled substance shall be reported by the dispenser to the 252 department through the system using a department-approved 253 process as soon thereafter as possible, but not more than 7 days 254 after the date the controlled substance is dispensed unless an 255 extension is approved by the department. Costs to the dispenser 256 for submitting the information required by this section may not 257 be material or extraordinary. Costs not considered to be 258 material or extraordinary include, but are not limited to, 259 regular postage, electronic media, regular electronic mail, and 260 facsimile charges. A person who willfully and knowingly fails to 261 report the dispensing of a controlled substance as required by

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590-03524-14 2014862c1 262 this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083 for cause as 263 determined by rule. A dispenser must meet the reporting 264 265 requirements of this section by providing the required 266 information concerning each controlled substance that it 267 dispensed in a department-approved, secure methodology and 268 format. Such approved formats may include, but are not limited 269 to, submission via the Internet, on a disc, or by use of regular 270 mail. 271 (5) When the following acts of dispensing or administering 272 occur, The following acts are exempt from the reporting under 273 requirements of this section for that specific act of dispensing 274 or administration: 275 (a) The administration of A health care practitioner when 276 administering a controlled substance directly to a patient by a 277 health care practitioner if the amount of the controlled 278 substance is adequate to treat the patient during that 279 particular treatment session. 280 (b) The administration of A pharmacist or health care 281 practitioner when administering a controlled substance by a 282 health care practitioner to a patient or resident receiving care 283 as a patient at a hospital, nursing home, ambulatory surgical 284 center, hospice, or intermediate care facility for the 285 developmentally disabled which is licensed in this state. 286 (c) The administration or dispensing of A practitioner when administering or dispensing a controlled substance by a health 287 288 care practitioner within in the health care system of the 289 Department of Corrections.

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(d) The administration of A practitioner when administering

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590-03524-14 2014862c1 291 a controlled substance by a health care practitioner in the 292 emergency room of a licensed hospital. 293 (e) The administration or dispensing of A health care 294 practitioner when administering or dispensing a controlled 295 substance by a health care practitioner to a person under the 296 age of 16. 297 (f) The A pharmacist or a dispensing practitioner when 298 dispensing of a one-time, 72-hour emergency resupply of a 299 controlled substance by a dispenser to a patient. 300 (6) Confidential and exempt information in the prescription 301 drug monitoring program's database may be released only as 302 provided in this subsection and s. 893.0551 The department may 303 establish when to suspend and when to resume reporting 304 information during a state-declared or nationally declared 305 disaster. 306 (7) (a) A practitioner or pharmacist who dispenses a 307 controlled substance must submit the information required by this section in an electronic or other method in an ASAP format 308 309 approved by rule of the department unless otherwise provided in 310 this section. The cost to the dispenser in submitting the 311 information required by this section may not be material or 312 extraordinary. Costs not considered to be material or extraordinary include, but are not limited to, regular postage, 313 314 electronic media, regular electronic mail, and facsimile 315 charges.

316 <u>(a) (b)</u> A pharmacy, prescriber, or dispenser shall have 317 access to information in the prescription drug monitoring 318 program's database which relates to a patient of that pharmacy, 319 prescriber, or dispenser in a manner established by the

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320	department as needed for the purpose of reviewing the patient's
321	controlled substance prescription history. <u>A prescriber or</u>
322	dispenser acting in good faith is immune from any civil,
323	criminal, or administrative liability that might otherwise be
324	incurred or imposed for receiving or using information from the
325	prescription drug monitoring program. This subsection does not
326	create a private cause of action, and a person may not recover
327	damages against a prescriber or dispenser authorized to access
328	information under this subsection for accessing or failing to
329	access such information Other access to the program's database
330	shall be limited to the program's manager and to the designated
331	program and support staff, who may act only at the direction of
332	the program manager or, in the absence of the program manager,
333	as authorized. Access by the program manager or such designated
334	staff is for prescription drug program management only or for
335	management of the program's database and its system in support
336	of the requirements of this section and in furtherance of the
337	prescription drug monitoring program. Confidential and exempt
338	information in the database shall be released only as provided
339	in paragraph (c) and s. 893.0551. The program manager,
340	designated program and support staff who act at the direction of
341	or in the absence of the program manager, and any individual who
342	has similar access regarding the management of the database from
343	the prescription drug monitoring program shall submit
344	fingerprints to the department for background screening. The
345	department shall follow the procedure established by the
346	Department of Law Enforcement to request a statewide criminal
347	history record check and to request that the Department of Law
348	Enforcement forward the fingerprints to the Federal Bureau of

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349 Investigation for a national criminal history record check.

350 (b) (c) The following entities are shall not be allowed 351 direct access to information in the prescription drug monitoring 352 program database but may request from the program manager and, 353 when authorized by the program manager, the program manager's 354 program and support staff, information that is confidential and 355 exempt under s. 893.0551. Before Prior to release, the request 356 by the following entities shall be verified as authentic and 357 authorized with the requesting organization by the program 358 manager or_{au} the program manager's program and support staff_{au} or 359 as determined in rules by the department as being authentic and 360 as having been authorized by the requesting entity:

361 1. The department or its relevant health care regulatory 362 boards responsible for the licensure, regulation, or discipline 363 of practitioners, pharmacists, or other persons who are 364 authorized to prescribe, administer, or dispense controlled 365 substances and who are involved in a specific controlled 366 substance investigation involving a designated person for one or 367 more prescribed controlled substances.

368 2. The Attorney General for Medicaid fraud cases involving369 prescribed controlled substances.

370 3. A law enforcement agency during active investigations <u>of</u> 371 regarding potential criminal activity, fraud, or theft regarding 372 prescribed controlled substances<u>, in accordance with paragraph</u> 373 (d).

4. A patient or the legal guardian or designated health
care surrogate of an incapacitated patient as described in s.
893.0551 who, for the purpose of verifying the accuracy of the
database information, submits a written and notarized request

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590-03524-14 2014862c1 378 that includes the patient's full name, address, and date of 379 birth, and includes the same information if the legal guardian 380 or health care surrogate submits the request. If the patient's 381 legal guardian or health care surrogate is the requestor, the 382 request shall be validated by the department to verify the 383 identity of the patient and the legal guardian or health care 384 surrogate, if the patient's legal guardian or health care 385 surrogate is the requestor. Such verification is also required 386 for any request to change a patient's prescription history or 387 other information related to his or her information in the 388 electronic database. 389 5. An impaired practitioner consultant who is retained by 390 the department under s. 456.076 shall have access to information 391 in the prescription drug monitoring program's database, in a 392 manner established by the department, which relates to a 393 practitioner who has agreed to be evaluated or monitored by the 394 consultant, as needed for the purpose of reviewing the

395 practitioner's controlled substance prescription history. 396 (c) Information in or released from the prescription drug 397 monitoring program database for the electronic prescription drug 398 monitoring system is not discoverable or admissible in any civil 399 or administrative action τ except in an investigation and 400 disciplinary proceeding by the department or the appropriate 401 regulatory board. Information shared with a state attorney 402 pursuant to s. 893.0551(3)(a) or (c) may be released only in 403 response to a discovery demand if such information is directly 404 related to the criminal case for which the information was 405 requested. If additional information is shared with the state 406 attorney which is not directly related to the criminal case, the

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407	state attorney shall inform the inquirer that such information
408	exists. Unrelated information may not be released except upon an
409	order of a court of competent jurisdiction.
410	(d) The department shall adopt a user agreement by rule.
411	Before releasing any information pursuant to subparagraph (b)3.,
412	the department shall enter into a user agreement with the law
413	enforcement agency requesting information from the prescription
414	drug monitoring database. At a minimum, the user agreement must:
415	1. Provide for access control and information security in
416	order to ensure the confidentiality of the information.
417	2. Contain training requirements.
418	3. Require each agency head to submit an annual attestation
419	to the program manager that the user agreement is being complied
420	with and to disclose any findings and actions taken to maintain
421	compliance. Any findings of noncompliance must be reported
422	immediately by the agency head to the program manager.
423	4. Require each agency that receives information from the
424	database to electronically update the database semiannually with
425	the status of the case for which the information was requested,
426	in accordance with procedures established by department rule.
427	5. Require each agency head to appoint one agency
428	administrator to be responsible for appointing authorized users
429	to request and receive investigative reports on behalf of the
430	agency to ensure the agency maintains compliance with the user
431	agreement and laws governing access, use, and dissemination of
432	information received.
433	6. Require each authorized user to attest that each request
434	for confidential information from the database is predicated on
435	and related to an active investigation.

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590-03524-14 2014862c1 436 7. Require the agency to conduct annual audits of the 437 administrator and of each authorized user to ensure the user 438 agreement is being followed. Such audits must be conducted by an 439 internal affairs, professional compliance, inspector general, or 440 similarly situated unit within the agency which normally handles 441 inspections or internal investigations for that agency. The 442 review must include any allegations of noncompliance, potential security violations, and a report on the user's compliance with 443 444 laws, rules, and the user agreement. The agency shall also 445 conduct routine audits on access and dissemination of records. 446 The results of each audit shall be submitted to the program 447 manager within 7 days after completing the audit. By October 1, 448 2014, the department shall adopt rules to ensure that each 449 agency is complying with the audit requirements pursuant to this 450 subparagraph. 8. Allow the program manager to restrict, suspend, or 451 452 terminate an administrator's or authorized user's access to 453 information in the database if the department finds that the 454 administrator or authorized user has failed to comply with the 455 terms of the user agreement. If an agency does not comply with 456 the department's rules on audit requirements, the program 457 manager shall suspend the agency's access to information in the 458 database until the agency comes into compliance with such rules. 459 (e) (d) Other than the program manager and his or her 460 program or support staff as authorized in paragraph (f), 461 department staff are, for the purpose of calculating performance 462 measures pursuant to subsection (8), shall not be allowed direct access to information in the prescription drug monitoring 463 464 program database but may request from the program manager and,

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CODING: Words stricken are deletions; words underlined are additions.

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465	when authorized by the program manager, the program manager's
466	program and support staff, information that does not contain
467	contains no identifying information of any patient, physician,
468	health care practitioner, prescriber, or dispenser and that is
469	not confidential and exempt for the purpose of calculating
470	performance measures pursuant to subsection (7).
471	(f) The program manager and designated support staff, upon
472	the direction of the program manager or as otherwise authorized
473	during the program manager's absence, may access the
474	prescription drug monitoring program database only to manage the
475	program or to manage the program database and systems in support
476	of the requirements of this section or as established by the
477	department in rule pursuant to subparagraph (2)(c)4. The program
478	manager, designated program and support staff who act at the
479	direction of or in the absence of the program manager, and any
480	individual who has similar access regarding the management of
481	the database from the prescription drug monitoring program shall
482	submit fingerprints to the department for background screening.
483	The department shall follow the procedure established by the
484	Department of Law Enforcement to request a statewide criminal
485	history record check and to request that the Department of Law
486	Enforcement forward the fingerprints to the Federal Bureau of
487	Investigation for a national criminal history record check.
488	(g) If the program manager determines a pattern consistent
489	with the rules established under subparagraph (2)(c)4., the
490	department may provide:
491	1. A patient advisory report to an appropriate health care
492	practitioner; and
493	2. Relevant information that does not contain personal
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590-03524-142014862c1494identifying information to the applicable law enforcement495agency. A law enforcement agency may use such information to496determine whether an active investigation is warranted.

497 (h) (e) All transmissions of data required by this section 498 must comply with relevant state and federal privacy and security 499 laws and regulations. However, an any authorized agency or 500 person under s. 893.0551 receiving such information as allowed 501 by s. 893.0551 may maintain the information received for up to 502 24 months before purging it from his or her records or maintain 503 it for longer than 24 months if the information is pertinent to 504 ongoing health care or an active law enforcement investigation 505 or prosecution.

506 (f) The program manager, upon determining a pattern 507 consistent with the rules established under paragraph (2) (d) and 508 having cause to believe a violation of s. 893.13(7) (a)8., 509 (8) (a), or (8) (b) has occurred, may provide relevant information 510 to the applicable law enforcement agency.

511 (7)(8) To assist in fulfilling program responsibilities, 512 performance measures shall be reported annually to the Governor, 513 the President of the Senate, and the Speaker of the House of 514 Representatives by the department each December 1, beginning in 515 2011. Data that does not contain patient, physician, health care 516 practitioner, prescriber, or dispenser identifying information 517 may be requested during the year by department employees so that 518 the department may undertake public health care and safety 519 initiatives that take advantage of observed trends. Performance 520 measures may include, but are not limited to, efforts to achieve 521 the following outcomes:

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(a) Reduction of the rate of inappropriate use of

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590-03524-14 2014862c1 523 prescription drugs through department education and safety 524 efforts. 525 (b) Reduction of the quantity of pharmaceutical controlled 526 substances obtained by individuals attempting to engage in fraud 527 and deceit. 528 (c) Increased coordination among partners participating in 529 the prescription drug monitoring program. (d) Involvement of stakeholders in achieving improved 530 531 patient health care and safety and reduction of prescription 532 drug abuse and prescription drug diversion. 533 (9) Any person who willfully and knowingly fails to report 534 the dispensing of a controlled substance as required by this 535 section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 536 537 (8) (10) Notwithstanding s. 456.025 and subject to the 538 General Appropriations Act, up to \$500,000 of all costs incurred 539 by the department in administering the prescription drug 540 monitoring program may shall be funded through funds available 541 in the Medical Quality Assurance Trust Fund that are related to 542 the regulation of the practice of pharmacy under chapter 465. 543 The department also may apply for and receive federal grants or 544 private funding to fund the prescription drug monitoring program 545 except that the department may not receive funds provided, 546 directly or indirectly, by prescription drug manufacturers applied for or received by the state. The department may not 547 548 commit state funds for the monitoring program if such funds are 549 necessary for the department's regulation of the practice of 550 pharmacy under chapter 465 without ensuring funding is 551 available. The prescription drug monitoring program and the

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552	implementation thereof are contingent upon receipt of the
553	nonstate funding. The department and state government shall
554	cooperate with the direct-support organization established
555	pursuant to subsection (11) in seeking federal grant funds,
556	other nonstate grant funds, gifts, donations, or other private
557	moneys for the department if the costs of doing so are not
558	considered material. Nonmaterial costs for this purpose include,
559	but are not limited to, the costs of mailing and personnel
560	assigned to research or apply for a grant. Notwithstanding the
561	exemptions to competitive-solicitation requirements under s.
562	287.057(3)(e), the department shall comply with the competitive-
563	solicitation requirements under s. 287.057 for the procurement
564	of any goods or services required by this section. Funds
565	provided, directly or indirectly, by prescription drug
566	manufacturers may not be used to implement the program.
567	(11) The department may establish a direct-support
568	organization that has a board consisting of at least five
569	members to provide assistance, funding, and promotional support
570	for the activities authorized for the prescription drug
571	monitoring program.
572	(a) As used in this subsection, the term "direct-support
573	organization" means an organization that is:
574	1. A Florida corporation not for profit incorporated under
575	chapter 617, exempted from filing fees, and approved by the
576	Department of State.
577	2. Organized and operated to conduct programs and
578	activities; raise funds; request and receive grants, gifts, and
579	bequests of money; acquire, receive, hold, and invest, in its
580	own name, securities, funds, objects of value, or other
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590-03524-14 2014862c1 581 property, either real or personal; and make expenditures or 582 provide funding to or for the direct or indirect benefit of the 583 department in the furtherance of the prescription drug 584 monitoring program. 585 (b) The direct-support organization is not considered a 586 lobbying firm within the meaning of s. 11.045. 587 (c) The State Surgeon General shall appoint a board of 588 directors for the direct support organization. Members of the 589 board shall serve at the pleasure of the State Surgeon General. The State Surgeon General shall provide guidance to members of 590 591 the board to ensure that moneys received by the direct-support 592 organization are not received from inappropriate sources. 593 Inappropriate sources include, but are not limited to, donors, 594 grantors, persons, or organizations that may monetarily or 595 substantively benefit from the purchase of goods or services by 596 the department in furtherance of the prescription drug 597 monitoring program. 598 (d) The direct-support organization shall operate under 599 written contract with the department. The contract must, at a 600 minimum, provide for: 601 1. Approval of the articles of incorporation and bylaws of 602 the direct-support organization by the department. 603 2. Submission of an annual budget for the approval of the 604 department. 605 3. Certification by the department that the direct-support 606 organization is complying with the terms of the contract in a 607 manner consistent with and in furtherance of the goals and purposes of the prescription drug monitoring program and in the 608 609 best interests of the state. Such certification must be made

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590-03524-14 2014862c1 610 annually and reported in the official minutes of a meeting of 611 the direct-support organization. 4. The reversion, without penalty, to the state of all 612 613 moneys and property held in trust by the direct-support organization for the benefit of the prescription drug monitoring 614 615 program if the direct-support organization ceases to exist or if 616 the contract is terminated. 617 5. The fiscal year of the direct-support organization, which must begin July 1 of each year and end June 30 of the 618 619 following year. 62.0 6. The disclosure of the material provisions of the 621 contract to donors of gifts, contributions, or bequests, 622 including such disclosure on all promotional and fundraising publications, and an explanation to such donors of the 623 distinction between the department and the direct-support 624 625 organization. 62.6 7. The direct-support organization's collecting, expending, 627 and providing of funds to the department for the development, 628 implementation, and operation of the prescription drug 629 monitoring program as described in this section and s. 2, 630 chapter 2009-198, Laws of Florida, as long as the task force is 631 authorized. The direct-support organization may collect and 632 expend funds to be used for the functions of the direct-support organization's board of directors, as necessary and approved by 633 634 the department. In addition, the direct-support organization may 635 collect and provide funding to the department in furtherance of 636 the prescription drug monitoring program by: 637 a. Establishing and administering the prescription drug monitoring program's electronic database, including hardware and 638

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590-03524-14 2014862c1 639 software. 640 b. Conducting studies on the efficiency and effectiveness of the program to include feasibility studies as described in 641 subsection (13). 642 643 c. Providing funds for future enhancements of the program 644 within the intent of this section. 645 d. Providing user training of the prescription drug 646 monitoring program, including distribution of materials to 647 promote public awareness and education and conducting workshops or other meetings, for health care practitioners, pharmacists, 648 649 and others as appropriate. 650 e. Providing funds for travel expenses. 651 f. Providing funds for administrative costs, including personnel, audits, facilities, and equipment. 652 653 g. Fulfilling all other requirements necessary to implement 654 and operate the program as outlined in this section. 655 (e) The activities of the direct-support organization must 656 be consistent with the goals and mission of the department, as 657 determined by the department, and in the best interests of the 658 state. The direct-support organization must obtain a written 659 approval from the department for any activities in support of 660 the prescription drug monitoring program before undertaking 661 those activities. 662 (f) The department may permit, without charge, appropriate use of administrative services, property, and facilities of the 663 664 department by the direct-support organization, subject to this 665 section. The use must be directly in keeping with the approved 666 purposes of the direct-support organization and may not be made 667 at times or places that would unreasonably interfere with

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668	opportunities for the public to use such facilities for
669	established purposes. Any moneys received from rentals of
670	facilities and properties managed by the department may be held
671	in a separate depository account in the name of the direct-
672	support organization and subject to the provisions of the letter
673	of agreement with the department. The letter of agreement must
674	provide that any funds held in the separate depository account
675	in the name of the direct-support organization must revert to
676	the department if the direct-support organization is no longer
677	approved by the department to operate in the best interests of
678	the state.
679	(g) The department may adopt rules under s. 120.54 to
680	govern the use of administrative services, property, or
681	facilities of the department or office by the direct-support
682	organization.
683	(h) The department may not permit the use of any
684	administrative services, property, or facilities of the state by
685	a direct-support organization if that organization does not
686	provide equal membership and employment opportunities to all
687	persons regardless of race, color, religion, gender, age, or
688	national origin.
689	(i) The direct-support organization shall provide for an
690	independent annual financial audit in accordance with s.
691	215.981. Copies of the audit shall be provided to the department
692	and the Office of Policy and Budget in the Executive Office of
693	the Governor.
694	(j) The direct-support organization may not exercise any
695	power under s. 617.0302(12) or (16).
696	(12) A prescriber or dispenser may have access to the
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590-03524-14 2014862c1 697 information under this section which relates to a patient of 698 that prescriber or dispenser as needed for the purpose of 699 reviewing the patient's controlled drug prescription history. A 700 prescriber or dispenser acting in good faith is immune from any 701 civil, criminal, or administrative liability that might 702 otherwise be incurred or imposed for receiving or using 703 information from the prescription drug monitoring program. This 704 subsection does not create a private cause of action, and a 705 person may not recover damages against a prescriber or dispenser 706 authorized to access information under this subsection for 707 accessing or failing to access such information.

708 (9) (13) To the extent that funding is provided for such 709 purpose through federal or private grants or gifts and other types of available moneys, the department shall study the 710 feasibility of enhancing the prescription drug monitoring 711 712 program for the purposes of public health initiatives and 713 statistical reporting that respects the privacy of the patient, 714 the prescriber, and the dispenser. Such a study shall be 715 conducted in order to further improve the quality of health care 716 services and safety by improving the prescribing and dispensing 717 practices for prescription drugs, taking advantage of advances 718 in technology, reducing duplicative prescriptions and the 719 overprescribing of prescription drugs, and reducing drug abuse. The requirements of the National All Schedules Prescription 720 721 Electronic Reporting (NASPER) Act are authorized in order to 722 apply for federal NASPER funding. In addition, the direct-723 support organization shall provide funding for the department to 724 conduct training for health care practitioners and other 725 appropriate persons in using the monitoring program to support

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726 the program enhancements.

727 (10) (14) A pharmacist, pharmacy, or dispensing health care 728 practitioner or his or her agent, Before releasing a controlled 729 substance to any person not known to him or her such dispenser, 730 the dispenser shall require the person purchasing, receiving, or 731 otherwise acquiring the controlled substance to present valid 732 photographic identification or other verification of his or her 733 identity to the dispenser. If the person does not have proper 734 identification, the dispenser may verify the validity of the 735 prescription and the identity of the patient with the prescriber 736 or his or her authorized agent. Verification of health plan 737 eligibility through a real-time inquiry or adjudication system 738 is will be considered to be proper identification. This 739 subsection does not apply in an institutional setting or to a 740 long-term care facility, including, but not limited to, an 741 assisted living facility or a hospital to which patients are 742 admitted. As used in this subsection, the term "proper 743 identification" means an identification that is issued by a 744 state or the Federal Government containing the person's 745 photograph, printed name, and signature or a document considered 746 acceptable under 8 C.F.R. s. 274a.2(b)(1)(v)(A) and (B).

747 (15) The Agency for Health Care Administration shall 748 continue the promotion of electronic prescribing by health care 749 practitioners, health care facilities, and pharmacies under s. 750 408.0611.

751 (16) The department shall adopt rules pursuant to ss.
752 120.536(1) and 120.54 to administer the provisions of this
753 section, which shall include as necessary the reporting,
754 accessing, evaluation, management, development, implementation,

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755	operation, and storage of information within the monitoring
756	program's system.
757	Section 2. This act shall take effect July 1, 2014.