1	A bill to be entitled
2	An act relating to government accountability; amending
3	s. 11.40, F.S.; specifying that the Governor, the
4	Commissioner of Education, or the designee of the
5	Governor or commissioner may notify the Legislative
6	Auditing Committee of an entity's failure to comply
7	with certain auditing and financial reporting
8	requirements; amending s. 11.45, F.S.; revising and
9	providing definitions; excluding water management
10	districts from certain audit requirements; removing a
11	cross-reference; authorizing the Auditor General to
12	conduct audits of tourist development councils and
13	county tourism promotion agencies; revising reporting
14	requirements applicable to the Auditor General;
15	amending s. 28.35, F.S.; revising reporting
16	requirements applicable to the Florida Clerks of Court
17	Operations Corporation; amending s. 43.16, F.S.;
18	revising the responsibilities of the Justice
19	Administrative Commission, each state attorney, each
20	public defender, a criminal conflict and civil
21	regional counsel, a capital collateral regional
22	counsel, and the Guardian Ad Litem Program to include
23	the establishment and maintenance of certain internal
24	controls; amending s. 112.31455, F.S.; correcting a
25	cross-reference; revising provisions governing
26	collection methods for unpaid automatic fines for
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27 failure to timely file disclosure of financial 28 interests to include school districts; creating s. 29 112.31456, F.S.; authorizing the Commission on Ethics 30 to seek wage garnishment of certain individuals to 31 satisfy unpaid fines; authorizing the commission to refer unpaid fines to a collection agency; 32 33 establishing a statute of limitations with respect to 34 the collection of an unpaid fine; amending s. 35 112.3261, F.S.; conforming provisions to changes made by the act; expanding the types of governmental 36 entities that are subject to lobbyist registration 37 38 requirements; requiring a governmental entity to create a lobbyist registration form; amending ss. 39 129.03, 129.06, 166.241, and 189.016, F.S.; requiring 40 counties, municipalities, and special districts to 41 42 maintain certain budget documents on the entities' websites for a specified period; amending s. 215.425, 43 F.S.; defining the term "public funds"; requiring a 44 45 unit of government to investigate and take necessary 46 action to recover prohibited compensation; specifying 47 methods of recovery and liability for unintentional and willful violations; providing a penalty; 48 specifying applicability of procedures regarding 49 suspension and removal of an officer who commits a 50 willful violation; establishing eligibility criteria 51 52 and amounts for rewards; specifying circumstances

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53 under which an employee has a cause of action under the Whistle-blower's Act; establishing causes of 54 55 action if a unit of government fails to recover 56 prohibited compensation within a certain timeframe; 57 amending s. 215.86, F.S.; revising management systems and controls to be employed by each state agency and 58 59 the judicial branch; amending s. 215.97, F.S.; revising the definition of the term "audit threshold"; 60 authorizing the Auditor General to recommend certain 61 statutory changes to the Legislature; amending s. 62 215.985, F.S.; revising the requirements for a monthly 63 64 financial statement provided by a water management district; amending s. 218.32, F.S.; revising the 65 66 requirements of the annual financial audit report of a 67 local governmental entity; authorizing the Department 68 of Financial Services to request additional 69 information from a local governmental entity; 70 requiring a local governmental entity to respond to 71 such requests within a specified timeframe; requiring 72 the department to notify the Legislative Auditing 73 Committee of noncompliance; amending s. 218.33, F.S.; 74 requiring local governmental entities to establish and 75 maintain internal controls; amending s. 218.39, F.S.; 76 requiring an audited entity to respond to audit 77 recommendations under specified circumstances; 78 amending s. 218.391, F.S.; revising the composition of

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79 an audit committee; prohibiting an audit committee member from being an employee, chief executive 80 officer, or chief financial officer of the respective 81 82 governmental entity; requiring the chair of an audit 83 committee to execute an affidavit affirming compliance with auditor selection procedures; prescribing 84 85 procedures in the event of noncompliance with auditor selection procedures; amending s. 288.92, F.S.; 86 87 prohibiting specified officers and board members of Enterprise Florida, Inc., from representing a person 88 89 or entity for compensation before Enterprise Florida, 90 Inc., and associated entities thereof for a specified timeframe; amending s. 288.9604, F.S.; prohibiting a 91 director of the Florida Development Finance 92 93 Corporation from representing a person or entity for 94 compensation before the corporation for a specified timeframe; amending s. 373.536, F.S.; deleting 95 obsolete language; requiring water management 96 97 districts to maintain certain budget documents on the 98 districts' websites for a specified period; amending 99 s. 1002.33, F.S.; revising the responsibilities of the 100 governing board of a charter school to include the 101 establishment and maintenance of internal controls; amending s. 1002.37, F.S.; requiring completion of an 102 annual financial audit of the Florida Virtual School; 103 104 specifying audit requirements; requiring an audit

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105 report to be submitted to the board of trustees of the Florida Virtual School and the Auditor General: 106 107 removing obsolete provisions; amending s. 1010.01, 108 F.S.; requiring each school district, Florida College 109 System institution, and state university to establish 110 and maintain certain internal controls; amending s. 111 1010.30, F.S.; requiring a district school board, Florida College System institution board of trustees, 112 or university board of trustees to respond to audit 113 114 recommendations under certain circumstances; amending 115 ss. 68.082, 68.083, 218.503, and 1002.455, F.S.; 116 conforming provisions to changes made by the act; 117 declaring that the act fulfills an important state 118 interest; providing an effective date. 119 120 Be It Enacted by the Legislature of the State of Florida: 121 122 Section 1. Subsection (2) of section 11.40, Florida 123 Statutes, is amended to read: 11.40 Legislative Auditing Committee.-124 125 (2) Following notification by the Auditor General, the 126 Department of Financial Services, or the Division of Bond 127 Finance of the State Board of Administration, the Governor or 128 his or her designee, or the Commissioner of Education or his or 129 her designee of the failure of a local governmental entity, 130 district school board, charter school, or charter technical Page 5 of 51

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131 career center to comply with the applicable provisions within s. 132 11.45(5)-(7), s. 218.32(1), s. 218.38, or s. 218.503(3), the 133 Legislative Auditing Committee may schedule a hearing to 134 determine if the entity should be subject to further state 135 action. If the committee determines that the entity should be 136 subject to further state action, the committee shall:

137 In the case of a local governmental entity or district (a) school board, direct the Department of Revenue and the 138 139 Department of Financial Services to withhold any funds not 140 pledged for bond debt service satisfaction which are payable to 141 such entity until the entity complies with the law. The 142 committee shall specify the date such action shall begin, and the directive must be received by the Department of Revenue and 143 144 the Department of Financial Services 30 days before the date of 145 the distribution mandated by law. The Department of Revenue and 146 the Department of Financial Services may implement the 147 provisions of this paragraph.

148

(b) In the case of a special district created by:

149 A special act, notify the President of the Senate, the 1. 150 Speaker of the House of Representatives, the standing committees 151 of the Senate and the House of Representatives charged with 152 special district oversight as determined by the presiding 153 officers of each respective chamber, the legislators who 154 represent a portion of the geographical jurisdiction of the 155 special district pursuant to s. 189.034(2), and the Department 156 of Economic Opportunity that the special district has failed to

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157 comply with the law. Upon receipt of notification, the 158 Department of Economic Opportunity shall proceed pursuant to s. 159 189.062 or s. 189.067. If the special district remains in 160 noncompliance after the process set forth in s. 189.034(3), or 161 if a public hearing is not held, the Legislative Auditing 162 Committee may request the department to proceed pursuant to s. 163 189.067(3).

164 2. A local ordinance, notify the chair or equivalent of the local general-purpose government pursuant to s. 189.035(2) 165 166 and the Department of Economic Opportunity that the special 167 district has failed to comply with the law. Upon receipt of 168 notification, the department shall proceed pursuant to s. 169 189.062 or s. 189.067. If the special district remains in 170 noncompliance after the process set forth in s. 189.034(3), or 171 if a public hearing is not held, the Legislative Auditing 172 Committee may request the department to proceed pursuant to s. 173 189.067(3).

3. Any manner other than a special act or local ordinance, notify the Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 189.062 or s. 189.067(3).

(c) In the case of a charter school or charter technical
career center, notify the appropriate sponsoring entity, which
may terminate the charter pursuant to ss. 1002.33 and 1002.34.
Section 2. Subsection (1), paragraph (j) of subsection

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(2), paragraph (v) of subsection (3), and paragraph (i) of subsection (7) of section 11.45, Florida Statutes, are amended, and paragraph (y) is added to subsection (3) of that section, to read:

187 188 11.45 Definitions; duties; authorities; reports; rules.-

(1) DEFINITIONS.-As used in ss. 11.40-11.51, the term:

(a) "Abuse" means behavior that is deficient or improper
 when compared with behavior that a prudent person would consider
 reasonable and necessary operational practice given the facts
 and circumstances. The term includes the misuse of authority or
 position for personal gain.

194 <u>(b) (a)</u> "Audit" means a financial audit, operational audit, 195 or performance audit.

(c) (b) "County agency" means a board of county 196 197 commissioners or other legislative and governing body of a 198 county, however styled, including that of a consolidated or 199 metropolitan government, a clerk of the circuit court, a separate or ex officio clerk of the county court, a sheriff, a 200 201 property appraiser, a tax collector, a supervisor of elections, 202 or any other officer in whom any portion of the fiscal duties of 203 the above are under law separately placed.

204 <u>(d) (c)</u> "Financial audit" means an examination of financial 205 statements in order to express an opinion on the fairness with 206 which they are presented in conformity with generally accepted 207 accounting principles and an examination to determine whether 208 operations are properly conducted in accordance with legal and

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209 regulatory requirements. Financial audits must be conducted in accordance with auditing standards generally accepted in the 210 211 United States and government auditing standards as adopted by the Board of Accountancy. When applicable, the scope of 212 213 financial audits shall encompass the additional activities 214 necessary to establish compliance with the Single Audit Act 215 Amendments of 1996, 31 U.S.C. ss. 7501-7507, and other 216 applicable federal law.

(e) "Fraud" means obtaining something of value through willful misrepresentation, including, but not limited to, the intentional misstatements or omissions of amounts or disclosures in financial statements to deceive users of financial statements, theft of an entity's assets, bribery, or the use of one's position for personal enrichment through the deliberate misuse or misapplication of an organization's resources.

(f) (d) "Governmental entity" means a state agency, a county agency, or any other entity, however styled, that independently exercises any type of state or local governmental function.

(g) (c) "Local governmental entity" means a county agency, municipality, tourist development council, county tourism promotion agency, or special district as defined in s. 189.012. The term, but does not include any housing authority established under chapter 421.

233 (h) (f) "Management letter" means a statement of the 234 auditor's comments and recommendations.

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235 (i) (g) "Operational audit" means an audit whose purpose is to evaluate management's performance in establishing and 236 237 maintaining internal controls, including controls designed to 238 prevent and detect fraud, waste, and abuse, and in administering 239 assigned responsibilities in accordance with applicable laws, 240 administrative rules, contracts, grant agreements, and other 241 guidelines. Operational audits must be conducted in accordance with government auditing standards. Such audits examine internal 242 controls that are designed and placed in operation to promote 243 244 and encourage the achievement of management's control objectives 245 in the categories of compliance, economic and efficient 246 operations, reliability of financial records and reports, and 247 safequarding of assets, and identify weaknesses in those internal controls. 248

249 <u>(j)(h)</u> "Performance audit" means an examination of a 250 program, activity, or function of a governmental entity, 251 conducted in accordance with applicable government auditing 252 standards or auditing and evaluation standards of other 253 appropriate authoritative bodies. The term includes an 254 examination of issues related to:

255

1. Economy, efficiency, or effectiveness of the program.

256 2. Structure or design of the program to accomplish its257 goals and objectives.

3. Adequacy of the program to meet the needs identified bythe Legislature or governing body.

260

4. Alternative methods of providing program services or

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261 products.

5. Goals, objectives, and performance measures used by the agency to monitor and report program accomplishments.

264 6. The accuracy or adequacy of public documents, reports,
265 or requests prepared under the program by state agencies.

266 7. Compliance of the program with appropriate policies,267 rules, or laws.

268 8. Any other issues related to governmental entities as269 directed by the Legislative Auditing Committee.

270 <u>(k)(i)</u> "Political subdivision" means a separate agency or 271 unit of local government created or established by law and 272 includes, but is not limited to, the following and the officers 273 thereof: authority, board, branch, bureau, city, commission, 274 consolidated government, county, department, district, 275 institution, metropolitan government, municipality, office, 276 officer, public corporation, town, or village.

277 (1) (j) "State agency" means a separate agency or unit of state government created or established by law and includes, but 278 279 is not limited to, the following and the officers thereof: 280 authority, board, branch, bureau, commission, department, 281 division, institution, office, officer, or public corporation, 282 as the case may be, except any such agency or unit within the 283 legislative branch of state government other than the Florida 284 Public Service Commission.

285 (m) "Waste" means the act of using or expending resources 286 unreasonably, carelessly, extravagantly, or for no useful

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287 purpose. DUTIES.-The Auditor General shall: 288 (2) 289 (j) Conduct audits of local governmental entities when 290 determined to be necessary by the Auditor General, when directed 291 by the Legislative Auditing Committee, or when otherwise 292 required by law. No later than 18 months after the release of 293 the audit report, the Auditor General shall perform such 294 appropriate followup procedures as he or she deems necessary to 295 determine the audited entity's progress in addressing the 296 findings and recommendations contained within the Auditor 297 General's previous report. The Auditor General shall notify each 298 member of the audited entity's governing body and the 299 Legislative Auditing Committee of the results of his or her 300 determination. For purposes of this paragraph, local 301 governmental entities do not include water management districts. 302 303 The Auditor General shall perform his or her duties 304 independently but under the general policies established by the 305 Legislative Auditing Committee. This subsection does not limit 306 the Auditor General's discretionary authority to conduct other 307 audits or engagements of governmental entities as authorized in 308 subsection (3). 309 (3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.-The 310 Auditor General may, pursuant to his or her own authority, or at 311 the direction of the Legislative Auditing Committee, conduct 312 audits or other engagements as determined appropriate by the Page 12 of 51

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313 Auditor General of:

314 (v) The Florida Virtual School pursuant to s. 1002.37.

315 (y) Tourist development councils and county tourism

316 promotion agencies.

(7) AUDITOR GENERAL REPORTING REQUIREMENTS.-

318 The Auditor General shall annually transmit by July (i) 319 15, to the President of the Senate, the Speaker of the House of 320 Representatives, and the Department of Financial Services, a list of all school districts, charter schools, charter technical 321 322 career centers, Florida College System institutions, state 323 universities, and local governmental entities water management 324 districts that have failed to comply with the transparency 325 requirements as identified in the audit reports reviewed 326 pursuant to paragraph (b) and those conducted pursuant to 327 subsection (2).

328 Section 3. Paragraph (d) of subsection (2) of section 329 28.35, Florida Statutes, is amended to read:

330

317

28.35 Florida Clerks of Court Operations Corporation.-

331 (2) The duties of the corporation shall include the 332 following:

(d) Developing and certifying a uniform system of workload measures and applicable workload standards for court-related functions as developed by the corporation and clerk workload performance in meeting the workload performance standards. These workload measures and workload performance standards shall be designed to facilitate an objective determination of the

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339 performance of each clerk in accordance with minimum standards for fiscal management, operational efficiency, and effective 340 341 collection of fines, fees, service charges, and court costs. The 342 corporation shall develop the workload measures and workload 343 performance standards in consultation with the Legislature. When the corporation finds a clerk has not met the workload 344 345 performance standards, the corporation shall identify the nature of each deficiency and any corrective action recommended and 346 taken by the affected clerk of the court. For quarterly periods 347 348 ending on the last day of March, June, September, and December 349 of each year, the corporation shall notify the Legislature of 350 any clerk not meeting workload performance standards and provide 351 a copy of any corrective action plans. Such notifications shall 352 be submitted no later than 45 days after the end of the preceding quarterly period. As used in this subsection, the 353 354 term:

355 1. "Workload measures" means the measurement of the 356 activities and frequency of the work required for the clerk to 357 adequately perform the court-related duties of the office as 358 defined by the membership of the Florida Clerks of Court 359 Operations Corporation.

360 2. "Workload performance standards" means the standards 361 developed to measure the timeliness and effectiveness of the 362 activities that are accomplished by the clerk in the performance 363 of the court-related duties of the office as defined by the 364 membership of the Florida Clerks of Court Operations

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365	Corporation.
366	Section 4. Subsections (6) and (7) of section 43.16,
367	Florida Statutes, are renumbered as subsections (7) and (8),
368	respectively, and a new subsection (6) is added to that section
369	to read:
370	43.16 Justice Administrative Commission; membership,
371	powers and duties
372	(6) The commission, each state attorney, each public
373	defender, the criminal conflict and civil regional counsel, the
374	capital collateral regional counsel, and the Guardian Ad Litem
375	Program shall establish and maintain internal controls designed
376	to:
377	(a) Prevent and detect fraud, waste, and abuse.
378	(b) Promote and encourage compliance with applicable laws,
379	rules, contracts, grant agreements, and best practices.
380	(c) Support economical and efficient operations.
381	(d) Ensure reliability of financial records and reports.
382	(e) Safeguard assets.
383	Section 5. Subsection (1) of section 112.31455, Florida
384	Statutes, is amended to read:
385	112.31455 Collection methods for unpaid automatic fines
386	for failure to timely file disclosure of financial interests
387	(1) Before referring any unpaid fine accrued pursuant to
388	s. 112.3144(5) or <u>s. 112.3145(7)</u> s. 112.3145(6) to the
389	Department of Financial Services, the commission shall attempt
390	to determine whether the individual owing such a fine is a
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391 current public officer or current public employee. If so, the 392 commission may notify the Chief Financial Officer or the 393 governing body of the appropriate county, municipality, <u>school</u> 394 <u>district</u>, or special district of the total amount of any fine 395 owed to the commission by such individual.

(a) After receipt and verification of the notice from the commission, the Chief Financial Officer or the governing body of the county, municipality, <u>school district</u>, or special district shall begin withholding the lesser of 10 percent or the maximum amount allowed under federal law from any salary-related payment. The withheld payments shall be remitted to the commission until the fine is satisfied.

(b) The Chief Financial Officer or the governing body of the county, municipality, <u>school district</u>, or special district may retain an amount of each withheld payment, as provided in s. 77.0305, to cover the administrative costs incurred under this section.

408 Section 6. Section 112.31456, Florida Statutes, is created 409 to read:

<u>112.31456 Garnishment of wages for unpaid automatic fines</u>
 <u>for failure to timely file disclosure of financial interests.</u>
 <u>(1) Before referring any unpaid fine accrued pursuant to</u>
 <u>s. 112.3144(5) or s. 112.3145(7) to the Department of Financial</u>
 <u>Services, the commission shall attempt to determine whether the</u>
 <u>individual owing such a fine is a current public officer or</u>
 <u>current public employee. If the commission determines that an</u>

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417	individual who is the subject of an unpaid fine accrued pursuant
418	to s. 112.3144(5) or s. 112.3145(7) is no longer a public
419	officer or public employee or if the commission cannot determine
420	whether the individual is a current public officer or current
421	public employee, the commission may, 6 months after the order
422	becomes final, seek garnishment of any wages to satisfy the
423	amount of the fine, or any unpaid portion thereof, pursuant to
424	chapter 77. Upon recording the order imposing the fine with the
425	clerk of the circuit court, the order shall be deemed a judgment
426	for purposes of garnishment pursuant to chapter 77.
427	(2) The commission may refer unpaid fines to the
428	appropriate collection agency, as directed by the Chief
429	Financial Officer, to use any collection methods provided by
430	law. Except as expressly limited by this section, any other
431	collection method authorized by law is allowed.
432	(3) Action may be taken to collect any unpaid fine imposed
433	by ss. 112.3144 and 112.3145 within 20 years after the date the
434	final order is rendered.
435	Section 7. Section 112.3261, Florida Statutes, is amended
436	to read:
437	112.3261 Lobbying before governmental entities water
438	management districts; registration and reporting
439	(1) As used in this section, the term:
440	(a) <u>"Governmental entity" or "entity"</u> "District" means a
441	water management district created in s. 373.069 and operating
442	under the authority of chapter 373, a hospital district, a
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443 children's services district, an expressway authority as the term "authority" is defined in s. 348.0002, the term "port 444 445 authority" as defined in s. 315.02, or an independent special 446 district with annual revenues of more than \$5 million which 447 exercises ad valorem taxing authority. "Lobbies" means seeking, on behalf of another person, 448 (b) 449 to influence a governmental entity district with respect to a 450 decision of the entity district in an area of policy or 451 procurement or an attempt to obtain the goodwill of an a 452 district official or employee of a governmental entity. The term 453 "lobbies" shall be interpreted and applied consistently with the

454 rules of the commission implementing s. 112.3215.455 (c) "Lobbyist" has the same meaning as provided in s.

456 112.3215.

(d) "Principal" has the same meaning as provided in s.112.3215.

A person may not lobby a governmental entity district 459 (2) until such person has registered as a lobbyist with that entity 460 461 district. Such registration shall be due upon initially being 462 retained to lobby and is renewable on a calendar-year basis 463 thereafter. Upon registration, the person shall provide a statement signed by the principal or principal's representative 464 465 stating that the registrant is authorized to represent the 466 principal. The principal shall also identify and designate its 467 main business on the statement authorizing that lobbyist 468 pursuant to a classification system approved by the governmental

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469 <u>entity district</u>. Any changes to the information required by this 470 section must be disclosed within 15 days by filing a new 471 registration form. The registration form shall require each 472 lobbyist to disclose, under oath, the following:

473

(a) The lobbyist's name and business address.

474 (b) The name and business address of each principal475 represented.

(c) The existence of any direct or indirect business
association, partnership, or financial relationship with <u>an</u>
<u>official</u> any officer or employee of a <u>governmental entity</u>
district with which he or she lobbies or intends to lobby.

(d) <u>A governmental entity shall create a lobbyist</u>
registration form modeled after the <u>In lieu of creating its own</u>
lobbyist registration forms, a district may accept a completed
legislative branch or executive branch lobbyist registration
form, which must be returned to the governmental entity.

(3) A governmental entity district shall make lobbyist
registrations available to the public. If a governmental entity
district maintains a website, a database of currently registered
lobbyists and principals must be available on the entity's
district's website.

(4) A lobbyist shall promptly send a written statement to
the <u>governmental entity</u> district canceling the registration for
a principal upon termination of the lobbyist's representation of
that principal. A <u>governmental entity</u> district may remove the
name of a lobbyist from the list of registered lobbyists if the

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495 principal notifies the <u>entity</u> district that a person is no 496 longer authorized to represent that principal.

497 (5) A governmental entity district may establish an annual
498 lobbyist registration fee, not to exceed \$40, for each principal
499 represented. The governmental entity district may use
500 registration fees only to administer this section.

(6) A governmental entity district shall be diligent to ascertain whether persons required to register pursuant to this section have complied. A governmental entity district may not knowingly authorize a person who is not registered pursuant to this section to lobby the entity district.

506 (7) Upon receipt of a sworn complaint alleging that a 507 lobbyist or principal has failed to register with a governmental 508 entity district or has knowingly submitted false information in a report or registration required under this section, the 509 commission shall investigate a lobbyist or principal pursuant to 510 the procedures established under s. 112.324. The commission 511 shall provide the Governor with a report of its findings and 512 513 recommendations in any investigation conducted pursuant to this 514 subsection. The Governor is authorized to enforce the 515 commission's findings and recommendations.

516 (8) <u>A governmental entity</u> Water management districts may 517 adopt rules to establish procedures to govern the registration 518 of lobbyists, including the adoption of forms and the 519 establishment of a lobbyist registration fee.

520

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Section 8. Paragraph (c) of subsection (3) of section

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521 129.03, Florida Statutes, is amended to read: 522 129.03 Preparation and adoption of budget.-523 (3) The county budget officer, after tentatively 524 ascertaining the proposed fiscal policies of the board for the 525 next fiscal year, shall prepare and present to the board a tentative budget for the next fiscal year for each of the funds 526 527 provided in this chapter, including all estimated receipts, 528 taxes to be levied, and balances expected to be brought forward 529 and all estimated expenditures, reserves, and balances to be 530 carried over at the end of the year. 531 The board shall hold public hearings to adopt (C) 532 tentative and final budgets pursuant to s. 200.065. The hearings 533 shall be primarily for the purpose of hearing requests and 534 complaints from the public regarding the budgets and the 535 proposed tax levies and for explaining the budget and any 536 proposed or adopted amendments. The tentative budget must be 537 posted on the county's official website at least 2 days before the public hearing to consider such budget and must remain on 538 539 the website for at least 45 days. The final budget must be 540 posted on the website within 30 days after adoption and must 541 remain on the website for at least 2 years. The tentative 542 budgets, adopted tentative budgets, and final budgets shall be 543 filed in the office of the county auditor as a public record. 544 Sufficient reference in words and figures to identify the 545 particular transactions shall be made in the minutes of the 546 board to record its actions with reference to the budgets.

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547 Section 9. Paragraph (f) of subsection (2) of section 548 129.06, Florida Statutes, is amended to read:

549

129.06 Execution and amendment of budget.-

(2) The board at any time within a fiscal year may amend a budget for that year, and may within the first 60 days of a fiscal year amend the budget for the prior fiscal year, as follows:

(f) Unless otherwise prohibited by law, if an amendment to a budget is required for a purpose not specifically authorized in paragraphs (a)-(e), the amendment may be authorized by resolution or ordinance of the board of county commissioners adopted following a public hearing.

559 The public hearing must be advertised at least 2 days, 1. but not more than 5 days, before the date of the hearing. The 560 561 advertisement must appear in a newspaper of paid general 562 circulation and must identify the name of the taxing authority, 563 the date, place, and time of the hearing, and the purpose of the 564 hearing. The advertisement must also identify each budgetary 565 fund to be amended, the source of the funds, the use of the 566 funds, and the total amount of each fund's appropriations.

567 2. If the board amends the budget pursuant to this 568 paragraph, the adopted amendment must be posted on the county's 569 official website within 5 days after adoption <u>and must remain on</u> 570 the website for at least 2 years.

571 Section 10. Subsections (3) and (5) of section 166.241, 572 Florida Statutes, are amended to read:

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573 166.241 Fiscal years, budgets, and budget amendments.-574 (3) The tentative budget must be posted on the 575 municipality's official website at least 2 days before the 576 budget hearing, held pursuant to s. 200.065 or other law, to consider such budget and must remain on the website for at least 577 578 45 days. The final adopted budget must be posted on the 579 municipality's official website within 30 days after adoption 580 and must remain on the website for at least 2 years. If the 581 municipality does not operate an official website, the 582 municipality must, within a reasonable period of time as 583 established by the county or counties in which the municipality 584 is located, transmit the tentative budget and final budget to 585 the manager or administrator of such county or counties who 586 shall post the budgets on the county's website.

587 If the governing body of a municipality amends the (5) 588 budget pursuant to paragraph (4)(c), the adopted amendment must 589 be posted on the official website of the municipality within 5 590 days after adoption and must remain on the website for at least 591 2 years. If the municipality does not operate an official 592 website, the municipality must, within a reasonable period of 593 time as established by the county or counties in which the 594 municipality is located, transmit the adopted amendment to the 595 manager or administrator of such county or counties who shall 596 post the adopted amendment on the county's website.

597 Section 11. Subsections (4) and (7) of section 189.016, 598 Florida Statutes, are amended to read:

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599

189.016 Reports; budgets; audits.-

The tentative budget must be posted on the special 600 (4) 601 district's official website at least 2 days before the budget hearing, held pursuant to s. 200.065 or other law, to consider 602 603 such budget and must remain on the website for at least 45 days. 604 The final adopted budget must be posted on the special 605 district's official website within 30 days after adoption and 606 must remain on the website for at least 2 years. If the special district does not operate an official website, the special 607 608 district must, within a reasonable period of time as established 609 by the local general-purpose government or governments in which 610 the special district is located or the local governing authority 611 to which the district is dependent, transmit the tentative 612 budget or final budget to the manager or administrator of the 613 local general-purpose government or the local governing 614 authority. The manager or administrator shall post the tentative 615 budget or final budget on the website of the local generalpurpose government or governing authority. This subsection and 616 617 subsection (3) do not apply to water management districts as 618 defined in s. 373.019.

(7) If the governing body of a special district amends the budget pursuant to paragraph (6)(c), the adopted amendment must be posted on the official website of the special district within 5 days after adoption <u>and must remain on the website for at</u> <u>least 2 years</u>. If the special district does not operate an official website, the special district must, within a reasonable

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625 period of time as established by the local general-purpose government or governments in which the special district is 626 627 located or the local governing authority to which the district 628 is dependent, transmit the adopted amendment to the manager or 629 administrator of the local general-purpose government or 630 governing authority. The manager or administrator shall post the 631 adopted amendment on the website of the local general-purpose 632 government or governing authority.

Section 12. Subsections (1) through (5) of section
215.425, Florida Statutes, are renumbered as subsections (2)
through (6), respectively, present subsection (2) and paragraph
(a) of present subsection (4) are amended, and a new subsection
(1) and subsections (7) through (12) are added to that section,
to read:

639 215.425 Extra compensation claims prohibited; bonuses;
640 severance pay.-

(1) As used in this section, the term "public funds" means 641 642 any taxes, tuition, grants, fines, fees, or other charges or any 643 other type of revenue collected by the state or any county, 644 municipality, special district, school district, Florida College 645 System institution, state university, or other separate unit of 646 government created pursuant to law, including any office, 647 department, agency, division, subdivision, political 648 subdivision, board, bureau, commission, authority, or 649 institution of such entities. 650 (3) (3) (2) This section does not apply to:

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651 (a) a bonus or severance pay that is paid from sources 652 other than public funds, or from revenues derived from patient 653 services from private insurers wholly from nontax revenues and 654 nonstate-appropriated funds, the payment and receipt of which 655 does not otherwise violate part III of chapter 112, and which is 656 paid to an officer, agent, employee, or contractor of a seaport, 657 airport, or public hospital that is operated by a county or a 658 special district; or 659 (b) a clothing and maintenance allowance given to

660 plainclothes deputies pursuant to s. 30.49.

661 <u>(5) (a) (4) (a) On or after July 1, 2011</u>, A unit of 662 government that enters into a contract or employment agreement, 663 or renewal or renegotiation of an existing contract or 664 employment agreement, that contains a provision for severance 665 pay with an officer, agent, employee, or contractor must include 666 the following provisions in the contract:

A requirement that severance pay <u>paid from public funds</u>
 Provided may not exceed an amount greater than 20 weeks of
 compensation.

A prohibition of provision of severance pay <u>paid from</u>
<u>public funds</u> when the officer, agent, employee, or contractor
has been fired for misconduct, as defined in s. 443.036(29), by
the unit of government.

674 (7) Upon discovery or notification that a unit of
675 government has provided prohibited compensation to any officer,
676 agent, employee, or contractor in violation of this section,

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677	such unit of government shall investigate and take all necessary
678	action to recover the prohibited compensation.
679	(a) If the violation was unintentional, the unit of
680	government shall recover the prohibited compensation from the
681	individual receiving the prohibited compensation through normal
682	recovery methods for overpayments.
683	(b) If the violation was willful, the unit of government
684	shall recover the prohibited compensation from either the
685	individual receiving the prohibited compensation or the
686	individual or individuals responsible for approving the
687	prohibited compensation. Each individual determined to have
688	willfully violated this section is jointly and severally liable
689	for repayment of the prohibited compensation.
690	(8) A person who willfully violates this section commits a
691	misdemeanor of the first degree, punishable as provided in s.
692	775.082 or s. 775.083.
693	(9) An officer who exercises the powers and duties of a
694	state or county officer and willfully violates this section is
695	subject to the Governor's power under s. 7(a), Art. IV of the
696	State Constitution. An officer who exercises powers and duties
697	other than those of a state or county officer and willfully
698	violates this section is subject to the suspension and removal
699	procedures under s. 112.51.
700	(10)(a) A person who reports a violation of this section
701	is eligible for a reward of at least \$500, or the lesser of 10
702	percent of the funds recovered or \$10,000 per incident of a

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703 prohibited compensation payment recovered by the unit of 704 government, depending upon the extent to which the person 705 substantially contributed to the discovery, notification, and 706 recovery of such prohibited payment. 707 (b) In the event that the recovery of the prohibited 708 compensation is based primarily on disclosures of specific information, other than information provided by such person, 709 710 relating to allegations or transactions in a criminal, civil, or 711 administrative hearing; in a legislative, administrative, 712 inspector general, or other government report; in an auditor 713 general report, hearing, audit, or investigation; or from the 714 news media, such person is not eligible for a reward or for an 715 award of a portion of the proceeds or payment of attorney fees 716 and costs pursuant to s. 68.085. 717 If it is determined that the person who reported a (C) 718 violation of this section was involved in the authorization, 719 approval, or receipt of the prohibited compensation or is 720 convicted of criminal conduct arising from his or her role in 721 the authorization, approval, or receipt of the prohibited 722 compensation, such person is not eligible for a reward or for an 723 award of a portion of the proceeds or payment of attorney fees 724 and costs pursuant to s. 68.085. (11) An employee who is discharged, demoted, suspended, 725 726 threatened, harassed, or in any manner discriminated against in 727 the terms and conditions of employment by his or her employer 728 because of lawful acts done by the employee on behalf of the

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729 employee or others in furtherance of an action under this 730 section, including investigation for initiation of, testimony 731 for, or assistance in an action filed or to be filed under this 732 section, has a cause of action under s. 112.3187. 733 (12)If the unit of government fails to recover prohibited 734 compensation for a willful violation of this section upon 735 discovery and notification of such prohibited payment within 90 736 days, a cause of action may be brought to: (a) 737 Recover state funds in accordance with ss. 68.082 and 738 68.083. (b) 739 Recover other funds by the Department of Legal Affairs 740 using the procedures set forth in ss. 68.082 and 68.083, except 741 that venue shall lie in the circuit court of the county in which 742 the unit of government is located. 743 (c) Recover other funds by a person using the procedures set forth in ss. 68.082 and 68.083, except that venue shall lie 744 745 in the circuit court of the county in which the unit of 746 government is located. 747 Section 13. Section 215.86, Florida Statutes, is amended 748 to read: 749 215.86 Management systems and controls.-Each state agency 750 and the judicial branch as defined in s. 216.011 shall establish 751 and maintain management systems and internal controls designed 752 to: 753 (1) Prevent and detect fraud, waste, and abuse. that 754 (2) Promote and encourage compliance with applicable laws, Page 29 of 51

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755	rules, contracts, grant agreements, and best practices. \div
756	(3) Support economical and economic, efficient, and
757	effective operations.;
758	(4) Ensure reliability of financial records and reports.+
759	(5) Safeguard and safeguarding of assets. Accounting
760	systems and procedures shall be designed to fulfill the
761	requirements of generally accepted accounting principles.
762	Section 14. Paragraph (a) of subsection (2) of section
763	215.97, Florida Statutes, is amended to read:
764	215.97 Florida Single Audit Act
765	(2) Definitions; as used in this section, the term:
766	(a) "Audit threshold" means the threshold amount used to
767	determine when a state single audit or project-specific audit of
768	a nonstate entity shall be conducted in accordance with this
769	section. Each nonstate entity that expends a total amount of
770	state financial assistance equal to or in excess of <u>\$750,000</u>
771	\$500,000 in any fiscal year of such nonstate entity shall be
772	required to have a state single audit, or a project-specific
773	audit, for such fiscal year in accordance with the requirements
774	of this section. <u>Periodically, Every 2 years the Auditor</u>
775	General, after consulting with the Executive Office of the
776	Governor, the Department of Financial Services, and all state
777	awarding agencies, shall review the threshold amount for
778	requiring audits under this section and, if appropriate, may
779	recommend to the Legislature a statutory change to revise the
780	threshold amount in the annual report submitted pursuant to s.
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781 11.45(7)(h) may adjust such threshold amount consistent the 782 purposes of this section. Section 15. Subsection (11) of section 215.985, Florida 783 784 Statutes, is amended to read: 785 215.985 Transparency in government spending.-786 Each water management district shall provide a (11)787 monthly financial statement in the form and manner prescribed by 788 the Department of Financial Services to the district's its 789 governing board and make such monthly financial statement 790 available for public access on its website. 791 Section 16. Paragraph (d) of subsection (1) and subsection 792 (2) of section 218.32, Florida Statutes, are amended to read: 793 218.32 Annual financial reports; local governmental 794 entities.-795 (1)796 (d) Each local governmental entity that is required to provide for an audit under s. 218.39(1) must submit a copy of 797 798 the audit report and annual financial report to the department 799 within 45 days after the completion of the audit report but no 800 later than 9 months after the end of the fiscal year. An 801 independent certified public accountant completing an audit of a 802 local governmental entity pursuant to s. 218.39 shall report, as 803 part of the audit, as to whether the entity's annual financial 804 report is in agreement with the audited financial statements. 805 The accountant's audit report must be supported by the same 806 level of detail as required for the annual financial report. If

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807 the accountant's audit report is not in agreement with the 808 annual financial report, the accountant shall specify and 809 explain the significant differences that exist between the 810 annual financial report and the audit report.

(2) 811 The department shall annually by December 1 file a 812 verified report with the Governor, the Legislature, the Auditor 813 General, and the Special District Accountability Program of the 814 Department of Economic Opportunity showing the revenues, both 815 locally derived and derived from intergovernmental transfers, 816 and the expenditures of each local governmental entity, regional 817 planning council, local government finance commission, and 818 municipal power corporation that is required to submit an annual 819 financial report. In preparing the verified report, the 820 department may request additional information from the local 821 governmental entity. The information requested must be provided 822 to the department within 45 days after the request. If the local 823 governmental entity does not comply with the request, the 824 department shall notify the Legislative Auditing Committee, 825 which may take action pursuant to s. 11.40(2). The report must 826 include, but is not limited to:

(a) The total revenues and expenditures of each local
governmental entity that is a component unit included in the
annual financial report of the reporting entity.

(b) The amount of outstanding long-term debt by each local
governmental entity. For purposes of this paragraph, the term
"long-term debt" means any agreement or series of agreements to

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833	pay money, which, at inception, contemplate terms of payment
834	exceeding 1 year in duration.
835	Section 17. Subsection (3) of section 218.33, Florida
836	Statutes, is renumbered as subsection (4), and a new subsection
837	(3) is added to that section to read:
838	218.33 Local governmental entities; establishment of
839	uniform fiscal years and accounting practices and procedures
840	(3) Each local governmental entity shall establish and
841	maintain internal controls designed to:
842	(a) Prevent and detect fraud, waste, and abuse.
843	(b) Promote and encourage compliance with applicable laws,
844	rules, contracts, grant agreements, and best practices.
845	(c) Support economical and efficient operations.
846	(d) Ensure reliability of financial records and reports.
847	(e) Safeguard assets.
848	Section 18. Subsections (8) through (12) of section
849	218.39, Florida Statutes, are renumbered as subsections (9)
850	through (13), respectively, and a new subsection (8) is added to
851	that section to read:
852	218.39 Annual financial audit reports
853	(8) If the audit report includes a recommendation that was
854	included in the preceding financial audit report, the governing
855	body of the audited entity, within 60 days after the delivery of
856	the audit report to the governing body and during a regularly
857	scheduled public meeting, shall indicate its intent regarding
858	corrective action, the corrective action to be taken, and when

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859 the corrective action will occur. If the governing body does not intend to take corrective action, it shall explain why such 860 861 action will not be taken at the regularly scheduled public 862 meeting. 863 Section 19. Subsection (2) of section 218.391, Florida 864 Statutes, is amended, and subsection (9) is added to that 865 section, to read: 866 218.391 Auditor selection procedures.-867 (2) The governing body of a charter county, municipality, 868 special district, district school board, charter school, or 869 charter technical career center shall establish an audit 870 committee. 871 (a) For a county, the Each noncharter county shall 872 establish an audit committee that, at a minimum, shall consist 873 of each of the county officers elected pursuant to the county 874 charter or s. 1(d), Art. VIII of the State Constitution, or a 875 designee, and one member of the board of county commissioners or 876 its designee. 877 (b) For a municipality, special district, district school 878 board, charter school, or charter technical career center, the 879 audit committee shall consist of at least three members. One 880 member of the audit committee must be a member of the governing 881 body of an entity specified in this paragraph who shall also

882 serve as the chair of the committee.

(c) A member of the audit committee may not be an
 employee, chief executive officer, or chief financial officer of

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885 the county, municipality, special district, district school 886 board, charter school, or charter technical career center. 887 The primary purpose of the audit committee is to (d) 888 assist the governing body in selecting an auditor to conduct the 889 annual financial audit required in s. 218.39; however, the audit 890 committee may serve other audit oversight purposes as determined 891 by the entity's governing body. The public may shall not be 892 excluded from the proceedings under this section. 893 An audit report submitted pursuant to s. 218.39 must (9) 894 include an affidavit executed by the chair of the audit 895 committee affirming that the committee complied with the 896 requirements of subsections (3)-(6) in selecting an auditor. If 897 the Auditor General determines that an entity failed to comply 898 with the requirements of subsections (3)-(6) in selecting an 899 auditor, the entity shall select a replacement auditor in 900 accordance with this section to conduct audits for subsequent 901 fiscal years if the original audit was performed under a 902 multiyear contract. If replacement of an auditor would preclude 903 the entity from timely completion of the annual financial audit 904 required by s. 218.39, the entity shall replace an auditor in 905 accordance with this section for the subsequent annual financial 906 audit. A multiyear contract between an entity and an auditor may 907 not prohibit or restrict an entity from complying with this 908 subsection. 909 Section 20. Paragraph (b) of subsection (2) of section 910 288.92, Florida Statutes, is amended to read:

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911	288.92 Divisions of Enterprise Florida, Inc
912	(2)
913	(b)1. The following officers and board members are subject
914	to ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and
915	112.3143(2):
916	a. Officers and members of the board of directors of the
917	divisions of Enterprise Florida, Inc.
918	b. Officers and members of the board of directors of
919	subsidiaries of Enterprise Florida, Inc.
920	c. Officers and members of the board of directors of
921	corporations created to carry out the missions of Enterprise
922	Florida, Inc.
923	d. Officers and members of the board of directors of
924	corporations with which a division is required by law to
925	contract to carry out its missions.
926	2. The officers and board members specified in
927	subparagraph 1. may not represent another person or entity for
928	compensation before Enterprise Florida, Inc., or a division, a
929	subsidiary, or the board of directors of corporations created to
930	carry out the missions of Enterprise Florida, Inc., or with
931	which a division is required by law to contract to carry out its
932	missions, for 2 years after retirement from or termination of
933	service to a division.
934	3.2. For purposes of applying ss. 112.313(1)-(8), (10),
935	(12), and (15); 112.3135; and 112.3143(2) to activities of the
936	officers and members of the board of directors specified in
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937 subparagraph 1., those persons shall be considered public938 officers or employees and the corporation shall be considered939 their agency.

940 <u>4.3.</u> It is not a violation of s. 112.3143(2) or (4) for
941 the officers or members of the board of directors of the Florida
942 Tourism Industry Marketing Corporation to:

a. Vote on the 4-year marketing plan required under s.
288.923 or vote on any individual component of or amendment to
the plan.

946 b. Participate in the establishment or calculation of 947 payments related to the private match requirements of s. 948 288.904(3). The officer or member must file an annual disclosure 949 describing the nature of his or her interests or the interests 950 of his or her principals, including corporate parents and 951 subsidiaries of his or her principal, in the private match 952 requirements. This annual disclosure requirement satisfies the 953 disclosure requirement of s. 112.3143(4). This disclosure must 954 be placed either on the Florida Tourism Industry Marketing 955 Corporation's website or included in the minutes of each meeting 956 of the Florida Tourism Industry Marketing Corporation's board of 957 directors at which the private match requirements are discussed 958 or voted upon.

959 Section 21. Paragraph (a) of subsection (3) of section 960 288.9604, Florida Statutes, is amended to read:

- 288.9604 Creation of the authority.-
- 962

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(3) (a)1. A director may not receive compensation for his

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963	or her services, but is entitled to necessary expenses,
964	including travel expenses, incurred in the discharge of his or
965	her duties. Each director shall hold office until his or her
966	successor has been appointed.
967	2. Directors are subject to ss. 112.313(1)-(8), (10),
968	(12), and (15); 112.3135; and 112.3143(2). For purposes of
969	applying ss. 112.313(1)-(8), (10), (12), and (15); 112.3135; and
970	112.3143(2) to activities of directors, directors shall be
971	considered public officers and the corporation shall be
972	considered their agency.
973	3. A director of the corporation may not represent another
974	person or entity for compensation before the corporation for a
975	period of 2 years following his or her service on the board of
976	directors.
977	Section 22. Paragraph (e) of subsection (4), paragraph (d)
978	of subsection (5), and paragraph (d) of subsection (6) of
979	section 373.536, Florida Statutes, are amended to read:
980	373.536 District budget and hearing thereon
981	(4) BUDGET CONTROLS; FINANCIAL INFORMATION
982	(e) By September 1, 2012, Each district shall provide a
983	monthly financial statement in the form and manner prescribed by
984	the Department of Financial Services to the district's governing
985	board and make such monthly financial statement available for
986	public access on its website.
987	(5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND
988	APPROVAL
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989 Each district shall, by August 1 of each year, submit (d) for review a tentative budget and a description of any 990 991 significant changes from the preliminary budget submitted to the 992 Legislature pursuant to s. 373.535 to the Governor, the 993 President of the Senate, the Speaker of the House of 994 Representatives, the chairs of all legislative committees and 995 subcommittees having substantive or fiscal jurisdiction over 996 water management districts, as determined by the President of 997 the Senate or the Speaker of the House of Representatives, as 998 applicable, the secretary of the department, and the governing 999 body of each county in which the district has jurisdiction or 1000 derives any funds for the operations of the district. The tentative budget must be posted on the district's official 1001 1002 website at least 2 days before budget hearings held pursuant to 1003 s. 200.065 or other law and must remain on the website for at 1004 least 45 days. 1005 (6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN; WATER RESOURCE DEVELOPMENT WORK PROGRAM.-1006 1007 (d) The final adopted budget must be posted on the water management district's official website within 30 days after 1008 1009 adoption and must remain on the website for at least 2 years. 1010 Section 23. Paragraph (j) of subsection (9) of section 1011 1002.33, Florida Statutes, is amended to read: 1002.33 Charter schools.-1012 1013 (9) CHARTER SCHOOL REQUIREMENTS.-1014 The governing body of the charter school shall be (j)

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1015	recreate le ferre
1015	responsible for:
1016	1. Establishing and maintaining internal controls designed
1017	to:
1018	a. Prevent and detect fraud, waste, and abuse.
1019	b. Promote and encourage compliance with applicable laws,
1020	rules, contracts, grant agreements, and best practices.
1021	c. Support economical and efficient operations.
1022	d. Ensure reliability of financial records and reports.
1023	e. Safeguard assets.
1024	2.1. Ensuring that the charter school has retained the
1025	services of a certified public accountant or auditor for the
1026	annual financial audit, pursuant to s. 1002.345(2), who shall
1027	submit the report to the governing body.
1028	3.2. Reviewing and approving the audit report, including
1029	audit findings and recommendations for the financial recovery
1030	plan.
1031	<u>4.a.3.a. Performing the duties in s. 1002.345, including</u>
1032	monitoring a corrective action plan.
1033	b. Monitoring a financial recovery plan in order to ensure
1034	compliance.
1035	5.4. Participating in governance training approved by the
1036	department which must include government in the sunshine,
1037	conflicts of interest, ethics, and financial responsibility.
1038	Section 24. Subsections (6) through (10) of section
1039	1002.37, Florida Statutes, are renumbered as subsections (7)
1040	through (11), respectively, a new subsection (6) is added to
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1041 that section, and present subsections (6) and (11) of that 1042 section are amended, to read: 1043 1002.37 The Florida Virtual School.-1044 (6) The Florida Virtual School shall have an annual 1045 financial audit of its accounts and records completed by an 1046 independent auditor who is a certified public accountant 1047 licensed under chapter 473. The independent auditor shall 1048 conduct the audit in accordance with rules adopted by the 1049 Auditor General pursuant to s. 11.45 and, upon completion of the 1050 audit, shall prepare an audit report in accordance with such 1051 rules. The audit report must include a written statement of the 1052 board of trustees describing corrective action to be taken in 1053 response to each of the independent auditor's recommendations 1054 included in the audit report. The independent auditor shall 1055 submit the audit report to the board of trustees and the Auditor 1056 General no later than 9 months after the end of the preceding 1057 fiscal year. 1058 (7) (6) The board of trustees shall annually submit to the 1059 Governor, the Legislature, the Commissioner of Education, and

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forth:

(a)

(b) The marketing and operational plan for the Florida

The operations and accomplishments of the Florida

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the State Board of Education the audit report prepared pursuant

Virtual School within the state and those occurring outside the

to subsection (6) and a complete and detailed report setting

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state as Florida Virtual School Global.

1067 Virtual School and Florida Virtual School Global, including 1068 recommendations regarding methods for improving the delivery of 1069 education through the Internet and other distance learning 1070 technology.

1071 (c) The assets and liabilities of the Florida Virtual 1072 School and Florida Virtual School Global at the end of the 1073 fiscal year.

1074 (d) A copy of an annual financial audit of the accounts 1075 and records of the Florida Virtual School and Florida Virtual 1076 School Global, conducted by an independent certified public 1077 accountant and performed in accordance with rules adopted by the 1078 Auditor General.

1079 <u>(d) (e)</u> Recommendations regarding the unit cost of 1080 providing services to students through the Florida Virtual 1081 School and Florida Virtual School Global. In order to most 1082 effectively develop public policy regarding any future funding 1083 of the Florida Virtual School, it is imperative that the cost of 1084 the program is accurately identified. The identified cost of the 1085 program must be based on reliable data.

1086 <u>(e) (f)</u> Recommendations regarding an accountability 1087 mechanism to assess the effectiveness of the services provided 1088 by the Florida Virtual School and Florida Virtual School Global.

1089 (11) The Auditor General shall conduct an operational audit of the Florida Virtual School, including Florida Virtual School Global. The scope of the audit shall include, but not be limited to, the administration of responsibilities relating to

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1093	personnel; procurement and contracting; revenue production;
1094	school funds, including internal funds; student enrollment
1095	records; franchise agreements; information technology
1096	utilization, assets, and security; performance measures and
1097	standards; and accountability. The final report on the audit
1098	shall be submitted to the President of the Senate and the
1099	Speaker of the House of Representatives no later than January
1100	31, 2014.
1101	Section 25. Subsection (5) is added to section 1010.01,
1102	Florida Statutes, to read:
1103	1010.01 Uniform records and accounts
1104	(5) Each school district, Florida College System
1105	institution, and state university shall establish and maintain
1106	internal controls designed to:
1107	(a) Prevent and detect fraud, waste, and abuse.
1108	(b) Promote and encourage compliance with applicable laws,
1109	rules, contracts, grant agreements, and best practices.
1110	(c) Support economical and efficient operations.
1111	(d) Ensure reliability of financial records and reports.
1112	(e) Safeguard assets.
1113	Section 26. Subsection (2) of section 1010.30, Florida
1114	Statutes, is amended to read:
1115	1010.30 Audits required
1116	(2) If <u>a school district</u> , Florida College System
1117	institution, or university audit report includes a
1118	recommendation that was included in the preceding financial

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1119 audit report an audit contains a significant finding, the 1120 district school board, the Florida College System institution 1121 board of trustees, or the university board of trustees, within 1122 60 days after the delivery of the audit report to the school district, Florida College System institution, or university and 1123 1124 shall conduct an audit overview during a regularly scheduled 1125 public meeting, shall indicate its intent regarding corrective 1126 action, the corrective action to be taken, and when the 1127 corrective action will occur. If the district school board, 1128 Florida College System institution board of trustees, or 1129 university board of trustees does not intend to take corrective 1130 action, it shall explain why such action will not be taken at 1131 the regularly scheduled public meeting. 1132 Section 27. Subsection (2) of section 68.082, Florida 1133 Statutes, is amended to read: 1134 68.082 False claims against the state; definitions; 1135 liability.-1136 (2) Any person who: 1137 Knowingly presents or causes to be presented a false (a) 1138 or fraudulent claim for payment or approval; 1139 (b) Knowingly authorizes, approves, or receives payment of 1140 prohibited compensation in violation of s. 215.425; 1141 (c) (b) Knowingly makes, uses, or causes to be made or used a false record or statement material to a false or fraudulent 1142 1143 claim; 1144 (d) (e) Conspires to commit a violation of this subsection; Page 44 of 51

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1145 (e) (d) Has possession, custody, or control of property or 1146 money used or to be used by the state and knowingly delivers or 1147 causes to be delivered less than all of that money or property; 1148 (f) (e) Is authorized to make or deliver a document 1149 certifying receipt of property used or to be used by the state and, intending to defraud the state, makes or delivers the 1150 1151 receipt without knowing that the information on the receipt is 1152 true; 1153 (q) (f) Knowingly buys or receives, as a pledge of an 1154 obligation or a debt, public property from an officer or 1155 employee of the state who may not sell or pledge the property; 1156 or 1157 (h) (q) Knowingly makes, uses, or causes to be made or used 1158 a false record or statement material to an obligation to pay or 1159 transmit money or property to the state, or knowingly conceals 1160 or knowingly and improperly avoids or decreases an obligation to 1161 pay or transmit money or property to the state 1162 1163 is liable to the state for a civil penalty of not less than \$5,500 and not more than \$11,000 and for treble the amount of 1164 1165 damages the state sustains because of the act of that person. 1166 Section 28. Subsection (1) of section 68.083, Florida 1167 Statutes, is amended to read: 68.083 Civil actions for false claims.-1168 The department may diligently investigate a violation 1169 (1)1170 under s. 68.082. If the department finds that a person has

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1171 violated or is violating s. 68.082, the department may bring a civil action under the Florida False Claims Act against the 1172 1173 person. The Department of Financial Services may bring a civil action under this section if the action arises from an 1174 1175 investigation by that department and the Department of Legal 1176 Affairs has not filed an action under this act. For a violation 1177 of s. 68.082 regarding prohibited compensation paid from state 1178 funds, the Department of Financial Services may bring a civil 1179 action under this section if the action arises from an 1180 investigation by that department concerning a violation of s. 1181 215.425 by the state and the Department of Legal Affairs has not 1182 filed an action under this act.

Section 29. Subsection (3) of section 218.503, Florida
Statutes, is amended to read:

1185

218.503 Determination of financial emergency.-

1186 Upon notification that one or more of the conditions (3) 1187 in subsection (1) have occurred or will occur if action is not 1188 taken to assist the local governmental entity or district school board, the Governor or his or her designee shall contact the 1189 1190 local governmental entity or the Commissioner of Education or 1191 his or her designee shall contact the district school board to 1192 determine what actions have been taken by the local governmental 1193 entity or the district school board to resolve or prevent the condition. The information requested must be provided within 45 1194 days after the date of the request. If the local governmental 1195 1196 entity or the district school board does not comply with the

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1197 request, the Governor or his or her designee or the Commissioner of Education or his or her designee shall notify the members of 1198 1199 the Legislative Auditing Committee, which who may take action 1200 pursuant to s. $11.40(2) = \frac{11.40}{1000}$. The Governor or the 1201 Commissioner of Education, as appropriate, shall determine 1202 whether the local governmental entity or the district school 1203 board needs state assistance to resolve or prevent the 1204 condition. If state assistance is needed, the local governmental 1205 entity or district school board is considered to be in a state 1206 of financial emergency. The Governor or the Commissioner of 1207 Education, as appropriate, has the authority to implement 1208 measures as set forth in ss. 218.50-218.504 to assist the local 1209 governmental entity or district school board in resolving the 1210 financial emergency. Such measures may include, but are not 1211 limited to:

(a) Requiring approval of the local governmental entity's
budget by the Governor or approval of the district school
board's budget by the Commissioner of Education.

1215 (b) Authorizing a state loan to a local governmental1216 entity and providing for repayment of same.

(c) Prohibiting a local governmental entity or district school board from issuing bonds, notes, certificates of indebtedness, or any other form of debt until such time as it is no longer subject to this section.

(d) Making such inspections and reviews of records,information, reports, and assets of the local governmental

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1223 entity or district school board as are needed. The appropriate local officials shall cooperate in such inspections and reviews. 1224 1225 (e) Consulting with officials and auditors of the local 1226 governmental entity or the district school board and the 1227 appropriate state officials regarding any steps necessary to 1228 bring the books of account, accounting systems, financial 1229 procedures, and reports into compliance with state requirements. Providing technical assistance to the local 1230 (f) 1231 governmental entity or the district school board. 1232 (g)1. Establishing a financial emergency board to oversee 1233 the activities of the local governmental entity or the district 1234 school board. If a financial emergency board is established for 1235 a local governmental entity, the Governor shall appoint board 1236 members and select a chair. If a financial emergency board is 1237 established for a district school board, the State Board of 1238 Education shall appoint board members and select a chair. The 1239 financial emergency board shall adopt such rules as are 1240 necessary for conducting board business. The board may: Make such reviews of records, reports, and assets of 1241 a. 1242 the local governmental entity or the district school board as 1243 are needed. Consult with officials and auditors of the local 1244 b.

1244 b. Consult with officials and additors of the focal 1245 governmental entity or the district school board and the 1246 appropriate state officials regarding any steps necessary to 1247 bring the books of account, accounting systems, financial 1248 procedures, and reports of the local governmental entity or the

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1249 district school board into compliance with state requirements.

1250 c. Review the operations, management, efficiency,
1251 productivity, and financing of functions and operations of the
1252 local governmental entity or the district school board.

d. Consult with other governmental entities for the consolidation of all administrative direction and support services, including, but not limited to, services for asset sales, economic and community development, building inspections, parks and recreation, facilities management, engineering and construction, insurance coverage, risk management, planning and zoning, information systems, fleet management, and purchasing.

1260 2. The recommendations and reports made by the financial 1261 emergency board must be submitted to the Governor for local 1262 governmental entities or to the Commissioner of Education and 1263 the State Board of Education for district school boards for 1264 appropriate action.

(h) Requiring and approving a plan, to be prepared by officials of the local governmental entity or the district school board in consultation with the appropriate state officials, prescribing actions that will cause the local governmental entity or district school board to no longer be subject to this section. The plan must include, but need not be limited to:

1272 1. Provision for payment in full of obligations outlined 1273 in subsection (1), designated as priority items, which are 1274 currently due or will come due.

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1275	2. Establishment of priority budgeting or zero-based
1276	budgeting in order to eliminate items that are not affordable.
1277	3. The prohibition of a level of operations which can be
1278	sustained only with nonrecurring revenues.
1279	4. Provisions implementing the consolidation, sourcing, or
1280	discontinuance of all administrative direction and support
1281	services, including, but not limited to, services for asset
1282	sales, economic and community development, building inspections,
1283	parks and recreation, facilities management, engineering and
1284	construction, insurance coverage, risk management, planning and
1285	zoning, information systems, fleet management, and purchasing.
1286	Section 30. Subsection (2) of section 1002.455, Florida
1287	Statutes, is amended to read:
1288	1002.455 Student eligibility for K-12 virtual
1289	instruction
1290	(2) A student is eligible to participate in virtual
1291	instruction if:
1292	(a) The student spent the prior school year in attendance
1293	at a public school in the state and was enrolled and reported by
1294	the school district for funding during October and February for
1295	purposes of the Florida Education Finance Program surveys;
1296	(b) The student is a dependent child of a member of the
1297	United States Armed Forces who was transferred within the last
1298	12 months to this state from another state or from a foreign
1299	country pursuant to a permanent change of station order;
1300	(c) The student was enrolled during the prior school year
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1301	in a virtual instruction program under s. 1002.45 or a full-time
1302	Florida Virtual School program under <u>s. 1002.37(9)(a)</u> s.
1303	1002.37(8)(a) ;
1304	(d) The student has a sibling who is currently enrolled in
1305	a virtual instruction program and the sibling was enrolled in
1306	that program at the end of the prior school year;
1307	(e) The student is eligible to enter kindergarten or first
1308	grade; or
1309	(f) The student is eligible to enter grades 2 through 5
1310	and is enrolled full-time in a school district virtual
1311	instruction program, virtual charter school, or the Florida
1312	Virtual School.
1313	Section 31. The Legislature finds that a proper and
1314	legitimate state purpose is served when internal controls are
1315	established to prevent and detect fraud, waste, and abuse and to
1316	safeguard and account for government funds and property.
1317	Therefore, the Legislature determines and declares that this act
1318	fulfills an important state interest.
1319	Section 32. This act shall take effect October 1, 2015.
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