By Senator Stargel

15-00628-15 20151128

A bill to be entitled

An act relating to the capital investment tax credit; amending s. 220.191, F.S.; redefining and defining terms; revising the annual tax credit that may be granted for a qualifying project that has a date of certification on or after a specified date; decreasing the minimum amount of a cumulative capital investment that results in a qualifying project being ineligible for the tax credit; conforming cross-references; requiring the certification of a business as eligible to receive the tax credit, which is executed by the Department of Economic Opportunity, to be in writing and to include specified information; limiting the total amount of tax credits which may be granted annually to a specified amount; specifying procedures, requirements, and limitations for the tracking by the department of the total amount of tax credits granted annually; authorizing the Department of Revenue to adopt certain rules with respect to a qualifying project with a date of certification before a specified date; reenacting s. 288.1089(2)(d), F.S., relating to the Innovation Incentive Program, to incorporate the amendment made to s. 220.191, F.S., in a reference thereto; providing an effective date.

2526

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

16

17

18

19

20

21

22

23

24

Be It Enacted by the Legislature of the State of Florida:

2728

29

Section 1. Paragraph (b) of subsection (1) of section 220.191, Florida Statutes, is amended, paragraphs (c) and (e)

15-00628-15 20151128

are added to that subsection, present paragraph (c) of that subsection is redesignated as paragraph (d), present paragraphs (d), (e), and (f) of that subsection are redesignated as paragraphs (f), (g), and (h), respectively, present paragraph (g) of that subsection is amended, and subsection (2), paragraph (a) of subsection (3), and subsections (5) and (8) of that section are amended, to read:

- 220.191 Capital investment tax credit.-
- (1) DEFINITIONS.—For purposes of this section:
- (b) "Cumulative capital investment" for:
- 1. New or expanding businesses means the total capital investment in land, buildings, and equipment made in connection with a qualifying project during the period from the beginning of construction of the project to the commencement of operations.
- 2. Existing businesses means the total capital investment in land, buildings, and equipment made in connection with a qualifying project during a period of up to 5 years as determined by the Department of Economic Opportunity as part of the certification process.
- (c) "Date of certification" means the date that the

 Department of Economic Opportunity initially certifies in

 writing that a qualifying project is eligible for the capital
 investment tax credit. A revision of the terms of the

 certification, including a change to the cumulative capital
 investment, does not change the date of certification.
- (e) "Existing facility" means a facility that has been located in this state for at least 1 year before submitting an application to the Department of Economic Opportunity for

15-00628-15 20151128

certification pursuant to subsection (5).

(i) (g) "Qualifying project" means a facility in this state meeting one or more of the following criteria:

- 1. A new or expanding facility in this state which creates at least 100 new jobs in this state and is in one of the high-impact sectors identified by Enterprise Florida, Inc., and certified by the Department of Economic Opportunity pursuant to s. 288.108(6), including, but not limited to, aviation, aerospace, automotive, and silicon technology industries. However, between July 1, 2011, and June 30, 2014, the requirement that a facility be in a high-impact sector is waived for any otherwise eligible business from another state which locates all or a portion of its business to a Disproportionally Affected County. For purposes of this section, the term "Disproportionally Affected County" means Bay County, Escambia County, Franklin County, Gulf County, Okaloosa County, Santa Rosa County, Walton County, or Wakulla County.
- 2. A new or expanded facility in this state which is engaged in a target industry designated pursuant to the procedure specified in s. 288.106(2) and which is induced by this credit to create or retain at least 1,000 jobs in this state, provided that at least 100 of those jobs that are new, pay an annual average wage of at least 115 130 percent of the average private sector wage in the area as defined in s. 288.106(2), and make a cumulative capital investment of at least \$100 million. Jobs may be considered retained only if there is significant evidence that the loss of jobs is imminent.

 Notwithstanding subsection (2), annual credits against the tax imposed by this chapter may not exceed 50 percent of the

15-00628-15 20151128

increased annual corporate income tax liability or the premium tax liability generated by or arising out of a project qualifying under this subparagraph. A facility that qualifies under this subparagraph for an annual credit against the tax imposed by this chapter may take the tax credit for a period not to exceed 5 years.

- 3. A new or expanded facility in this state which is engaged in a target industry designated pursuant to the procedure specified in s. 288.106(2), and which is induced by this credit to create at least 1,000 jobs paying an annual wage of at least 100 percent of the average private sector wage in the area as defined in s. 288.106(2), and makes a cumulative capital investment of at least \$100 million.
- $\underline{4.3.}$ A new or expanded headquarters facility in this state which locates in an enterprise zone and brownfield area and is induced by this credit to create at least 1,500 jobs which on average pay at least 200 percent of the statewide average annual private sector wage, as published by the Department of Economic Opportunity, and which new or expanded headquarters facility makes a cumulative capital investment in this state of at least \$250 million.
- 5. An existing facility that is engaged in a target industry designated pursuant to the procedure specified in s. 288.106(2), and that makes a cumulative capital investment in this state of at least \$25 million.
- 6. A new facility that is engaged in a target industry designated pursuant s. 288.106(2) that makes a cumulative capital investment of at least \$10 million but less than \$25 million, and that is located in a rural area of opportunity as

15-00628-15 20151128

defined in s. 288.0656.

(2) (a) An annual credit against the tax imposed by this chapter shall be granted to <u>a any</u> qualifying business in an amount equal to 5 percent of the eligible capital costs generated by a qualifying project, for a period not to exceed 20 years beginning with the commencement of operations of the project.

- (a) For a qualifying project with a date of certification before July 1, 2015, unless assigned as described in this subsection:
- 1.7 The tax credit shall be granted against only the corporate income tax liability or the premium tax liability generated by or arising out of the qualifying project, and the sum of all tax credits granted provided pursuant to this section may shall not exceed 100 percent of the eligible capital costs of the project. A In no event may any credit granted under this section may not be carried forward or backward by a any qualifying business with respect to a subsequent or prior year.
- 2. The annual tax credit granted under this section shall not exceed the following percentages of the annual corporate income tax liability or the premium tax liability generated by or arising out of a qualifying project:
- $\underline{\text{a.1.}}$ One hundred percent for a qualifying project $\underline{\text{that}}$ which results in a cumulative capital investment of at least \$100 million.
- $\underline{\text{b.2.}}$ Seventy-five percent for a qualifying project $\underline{\text{that}}$ which results in a cumulative capital investment of at least \$50 million but less than \$100 million.
 - c.3. Fifty percent for a qualifying project that which

15-00628-15 20151128

results in a cumulative capital investment of at least \$25 million but less than \$50 million.

- (b) For a qualifying project with a date of certification on or after July 1, 2015:
- 1. The tax credit shall be granted against the annual corporate income tax liability or the premium tax liability, and the sum of all tax credits granted pursuant to this section may not exceed 100 percent of the eligible capital costs of the project. A credit granted under this section may not be carried forward or backward by a qualifying business with respect to a subsequent or prior year.
- 2. The annual tax credit granted under this section may not exceed the following percentages of the annual corporate income tax liability or the premium tax liability:
- <u>a. One hundred percent for a qualifying project that</u>
 results in a cumulative capital investment of at least \$100 million.
- b. Seventy-five percent for a qualifying project that results in a cumulative capital investment of at least \$50 million but less than \$100 million.
- c. Fifty percent for a qualifying project that results in a cumulative capital investment of at least \$25 million but less than \$50 million.
- d. One hundred percent for a qualifying project that results in a cumulative capital investment of at least \$10 million but less than \$25 million and occurs in a rural area of opportunity as defined in s. 288.0656.
- $\underline{\text{(c)}}$ A qualifying project $\underline{\text{that}}$ which results in a cumulative capital investment of less than $\underline{\$10}$ $\underline{\$25}$ million is

176

177

178

179

180

181

182

183184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199200

201

202

203

15-00628-15 20151128

not eligible for the capital investment tax credit. An insurance company claiming a credit against premium tax liability under this program may shall not be required to pay any additional retaliatory tax levied pursuant to s. 624.5091 as a result of claiming such credit. Because credits under this section are available to an insurance company, s. 624.5091 does not limit such credit in any manner.

(d) (e) A qualifying business that establishes a qualifying project that includes locating a new solar panel manufacturing facility in this state that generates a minimum of 400 jobs within 6 months after commencement of operations with an average salary of at least \$50,000 may assign or transfer the annual credit, or any portion thereof, granted under this section to any other business. However, the amount of the tax credit that may be transferred in any year shall be the lesser of the qualifying business's state corporate income tax liability for that year, as limited by the percentages applicable under paragraph (a) or paragraph (b) and as calculated prior to taking any credit pursuant to this section, or the credit amount granted for that year. A business receiving the transferred or assigned credits may use the credits only in the year received, and the credits may not be carried forward or backward. To perfect the transfer, the transferor shall provide the department with a written transfer statement notifying the department of the transferor's intent to transfer the tax credits to the transferee; the date the transfer is effective; the transferee's name, address, and federal taxpayer identification number; the tax period; and the amount of tax credits to be transferred. The department shall, upon receipt of

15-00628-15 20151128

a transfer statement conforming to the requirements of this paragraph, provide the transferee with a certificate reflecting the tax credit amounts transferred. A copy of the certificate must be attached to each tax return for which the transferee seeks to apply such tax credits.

- (e) (d) If the credit granted under sub-subparagraph (a)2.a. or sub-subparagraph (b)2.a. subparagraph (a)1. is not fully used in any one year because of insufficient tax liability on the part of the qualifying business, the unused amounts may be used in any one year or years beginning with the 21st year after the commencement of operations of the project and ending the 30th year after the commencement of operations of the project.
- (3) (a) Notwithstanding subsection (2), an annual credit against the tax imposed by this chapter shall be granted to a qualifying business which establishes a qualifying project pursuant to <u>subparagraph (1)(i)4.</u> <u>subparagraph (1)(g)3.</u>, in an amount equal to the lesser of \$15 million or 5 percent of the eligible capital costs made in connection with a qualifying project, for a period not to exceed 20 years beginning with the commencement of operations of the project. The tax credit shall be granted against the corporate income tax liability of the qualifying business and as further provided in paragraph (c). The total tax credit provided pursuant to this subsection shall be equal to no more than 100 percent of the eligible capital costs of the qualifying project.
- (5) (a) Applications shall be reviewed and certified pursuant to s. 288.061. The Department of Economic Opportunity, upon a recommendation by Enterprise Florida, Inc., shall first certify in writing a business as eligible to receive tax credits

234

235

236

237

238

239

240

241242

243

244

245246

247248

249

250251

252

253

254

255

256257

258

259

260

261

15-00628-15 20151128

pursuant to this section prior to the commencement of operations of a qualifying project, and such certification shall be transmitted to the Department of Revenue. The certification must state the anticipated cumulative capital investment and the date of the commencement of operations if applicable. Upon receipt of the certification, the Department of Revenue shall enter into a written agreement with the qualifying business specifying, at a minimum, the method by which income generated by or arising out of the qualifying project will be determined.

- (b) Beginning July 1, 2015, the total amount of tax credits granted under this section may not exceed \$50 million annually. The Department of Economic Opportunity shall track the value of all credits certified on or after July 1, 2015. If the certification of an applicant would make the cumulative value of all credits exceed \$50 million annually, the project must be denied certification for the credit. To determine whether the \$50 million cap will be met, the Department of Economic Opportunity must assume that each project will use the full value of 5 percent of the cumulative capital investment. If the amount of a project's cumulative capital investment decreases between the date of certification and the commencement of operations, the Department of Economic Opportunity shall correspondingly revise its assessment of the available allocation for this credit. The Department of Economic Opportunity may not increase the value of a tax credit in excess of the amount specified in the letter of certification. A revision of the amount of cumulative capital investment does not change the date of certification for the project.
 - (8) For a qualifying project with a date of certification

263

264

265

266

267

268

269

270

271

272

273

274

15-00628-15 20151128

<u>before July 1, 2015</u>, the Department of Revenue may specify by rule the methods by which a project's pro forma annual taxable income is determined.

Section 2. For the purpose of incorporating the amendment made by this act to section 220.191, Florida Statutes, in a reference thereto, paragraph (d) of subsection (2) of section 288.1089, Florida Statutes, is reenacted to read:

288.1089 Innovation Incentive Program.-

- (2) As used in this section, the term:
- (d) "Cumulative investment" means cumulative capital investment and all eligible capital costs, as defined in s. 220.191.
 - Section 3. This act shall take effect July 1, 2015.