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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Transportation, Tourism, and Economic Development)

A bill to be entitled

2 An act relating to the community contribution tax 3 credit program; amending s. 212.08, F.S.; defining 4 terms; expanding the community contribution tax credit 5 against the sales and use tax for contributions made 6 to eligible sponsors of specified projects to include 7 contributions made to eligible sponsors of housing 8 projects for persons with certain special needs; 9 extending the expiration date applicable to the 10 granting of such credit; amending s. 220.03, F.S.; redefining the term "project"; extending the 11 12 expiration date applicable to the definition; amending 13 s. 220.183, F.S.; expanding the community contribution 14 tax credit against the corporate income tax for 15 contributions made to eligible sponsors of specified projects to include contributions made to eligible 16 17 sponsors of housing projects for persons with certain 18 special needs; extending the expiration date 19 applicable to the granting of such credit; amending s. 624.5105, F.S.; expanding the community contribution 20 21 tax credit against the insurance premium tax for 22 contributions made to eligible sponsors of specified 23 projects to include contributions made to eligible 24 sponsors of housing projects for persons with certain 25 special needs; extending the expiration date 26 applicable to the granting of such credit; providing

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an effective date.

29 Be It Enacted by the Legislature of the State of Florida: 30

31 Section 1. Paragraph (p) of subsection (5) of section 32 212.08, Florida Statutes, is amended to read:

33 212.08 Sales, rental, use, consumption, distribution, and 34 storage tax; specified exemptions.—The sale at retail, the 35 rental, the use, the consumption, the distribution, and the 36 storage to be used or consumed in this state of the following 37 are hereby specifically exempt from the tax imposed by this 38 chapter.

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(5) EXEMPTIONS; ACCOUNT OF USE.-

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(p) Community contribution tax credit for donations.-

41 1. Authorization.-Persons who are registered with the 42 department under s. 212.18 to collect or remit sales or use tax 43 and who make donations to eligible sponsors are eligible for tax 44 credits against their state sales and use tax liabilities as 45 provided in this paragraph:

46 a. The credit shall be computed as 50 percent of the47 person's approved annual community contribution.

48 b. The credit shall be granted as a refund against state 49 sales and use taxes reported on returns and remitted in the 12 50 months preceding the date of application to the department for 51 the credit as required in sub-subparagraph 3.c. If the annual 52 credit is not fully used through such refund because of 53 insufficient tax payments during the applicable 12-month period, 54 the unused amount may be included in an application for a refund 55 made pursuant to sub-subparagraph 3.c. in subsequent years

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56 against the total tax payments made for such year. Carryover 57 credits may be applied for a 3-year period without regard to any 58 time limitation that would otherwise apply under s. 215.26.

c. A person may not receive more than \$200,000 in annual
tax credits for all approved community contributions made in any
one year.

d. All proposals for the granting of the tax credit requirethe prior approval of the Department of Economic Opportunity.

64 e. The total amount of tax credits which may be granted for 65 all programs approved under this paragraph, s. 220.183, and s. 66 624.5105 is \$18.4 million annually for projects that provide 67 housing homeownership opportunities for persons with special needs or homeownership opportunities for low-income households 68 69 or very-low-income households as those terms are defined in s. 420.9071 and \$3.5 million annually for all other projects. As 70 71 used in this paragraph, the term "person with special needs" has 72 the same meaning as in s. 420.0004 and the terms "low-income person," "low-income household," "very-low-income person," and 73 74 "very-low-income household" have the same meaning as in s.

75 420.9071.

76 f. A person who is eligible to receive the credit provided 77 in this paragraph, s. 220.183, or s. 624.5105 may receive the 78 credit only under one section of the person's choice.

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2. Eligibility requirements.-

a. A community contribution by a person must be in thefollowing form:

82 (I) Cash or other liquid assets;

- 83 (II) Real property;
- 84 (III) Goods or inventory; or

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85 (IV) Other physical resources identified by the Department 86 of Economic Opportunity.

87 b. All community contributions must be reserved exclusively for use in a project. As used in this sub-subparagraph, the term 88 "project" means activity undertaken by an eligible sponsor which 89 90 is designed to construct, improve, or substantially rehabilitate housing that is affordable to low-income households or very-low-91 income households as those terms are defined in s. 420.9071; 92 93 designed to provide housing opportunities for persons with 94 special needs; designed to provide commercial, industrial, or 95 public resources and facilities; or designed to improve 96 entrepreneurial and job-development opportunities for low-income 97 persons. A project may be the investment necessary to increase 98 access to high-speed broadband capability in rural communities with enterprise zones, including projects that result in 99 improvements to communications assets that are owned by a 100 business. A project may include the provision of museum 101 educational programs and materials that are directly related to 102 103 a project approved between January 1, 1996, and December 31, 1999, and located in an enterprise zone designated pursuant to 104 105 s. 290.0065. This paragraph does not preclude projects that 106 propose to construct or rehabilitate housing for low-income households or very-low-income households on scattered sites or 107 108 housing opportunities for persons with special needs. With 109 respect to housing, contributions may be used to pay the 110 following eligible special needs, low-income, and very-low-111 income housing-related activities:

(I) Project development impact and management fees for
 special needs, low-income, or very-low-income housing projects;

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(II) Down payment and closing costs for <u>persons with</u> <u>special needs</u>, low-income persons, and very-low-income persons as those terms are defined in s. 420.9071;

(III) Administrative costs, including housing counseling and marketing fees, not to exceed 10 percent of the community contribution, directly related to <u>special needs</u>, low-income, or very-low-income projects; and

(IV) Removal of liens recorded against residential property by municipal, county, or special district local governments if satisfaction of the lien is a necessary precedent to the transfer of the property to a low-income person or very-lowincome person, as those terms are defined in s. 420.9071, for the purpose of promoting home ownership. Contributions for lien removal must be received from a nonrelated third party.

128 c. The project must be undertaken by an "eligible sponsor,"
129 which includes:

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(I) A community action program;

(II) A nonprofit community-based development organization whose mission is the provision of housing for <u>persons with</u> <u>specials needs</u>, low-income households, or very-low-income households or increasing entrepreneurial and job-development opportunities for low-income persons;

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(III) A neighborhood housing services corporation;

(IV) A local housing authority created under chapter 421;

138 (V) A community redevelopment agency created under s. 139 163.356;

140 (VI) A historic preservation district agency or 141 organization;

142 (VII) A regional workforce board;

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143 (VIII) A direct-support organization as provided in s. 144 1009.983;

145 (IX) An enterprise zone development agency created under s. 146 290.0056;

(X) A community-based organization incorporated under chapter 617 which is recognized as educational, charitable, or scientific pursuant to s. 501(c)(3) of the Internal Revenue Code and whose bylaws and articles of incorporation include affordable housing, economic development, or community development as the primary mission of the corporation;

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(XI) Units of local government;

(XII) Units of state government; or

(XIII) Any other agency that the Department of EconomicOpportunity designates by rule.

158 A contributing person may not have a financial interest in the 159 eligible sponsor.

160 d. The project must be located in an area designated an 161 enterprise zone or a Front Porch Florida Community, unless the 162 project increases access to high-speed broadband capability for 163 rural communities that have enterprise zones but is physically 164 located outside the designated rural zone boundaries. Any 165 project designed to construct or rehabilitate housing for low-166 income households or very-low-income households or housing 167 opportunities for persons with special needs as those terms are 168 defined in s. 420.9071 is exempt from the area requirement of 169 this sub-subparagraph.

e.(I) If, during the first 10 business days of the statefiscal year, eligible tax credit applications for projects that

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172 provide housing opportunities for persons with special needs or 173 homeownership opportunities for low-income households or very-174 low-income households as those terms are defined in s. 420.9071 are received for less than the annual tax credits available for 175 those projects, the Department of Economic Opportunity shall 176 177 grant tax credits for those applications and grant remaining tax credits on a first-come, first-served basis for subsequent 178 179 eligible applications received before the end of the state 180 fiscal year. If, during the first 10 business days of the state 181 fiscal year, eligible tax credit applications for projects that 182 provide housing opportunities for persons with special needs or 183 homeownership opportunities for low-income households or verylow-income households as those terms are defined in s. 420.9071 184 185 are received for more than the annual tax credits available for those projects, the Department of Economic Opportunity shall 186 grant the tax credits for those applications as follows: 187

(A) If tax credit applications submitted for approved
projects of an eligible sponsor do not exceed \$200,000 in total,
the credits shall be granted in full if the tax credit
applications are approved.

(B) If tax credit applications submitted for approved
projects of an eligible sponsor exceed \$200,000 in total, the
amount of tax credits granted pursuant to sub-sub-subsubparagraph (A) shall be subtracted from the amount of
available tax credits, and the remaining credits shall be
granted to each approved tax credit application on a pro rata
basis.

(II) If, during the first 10 business days of the statefiscal year, eligible tax credit applications for projects other

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201 than those that provide housing opportunities for persons with 202 special needs or homeownership opportunities for low-income households or very-low-income households as those terms are 203 204 defined in s. 420.9071 are received for less than the annual tax 205 credits available for those projects, the Department of Economic 206 Opportunity shall grant tax credits for those applications and 207 shall grant remaining tax credits on a first-come, first-served basis for subsequent eligible applications received before the 208 209 end of the state fiscal year. If, during the first 10 business 210 days of the state fiscal year, eligible tax credit applications 211 for projects other than those that provide housing opportunities 212 for persons with special needs or homeownership opportunities for low-income households or very-low-income households as those 213 214 terms are defined in s. 420.9071 are received for more than the 215 annual tax credits available for those projects, the Department 216 of Economic Opportunity shall grant the tax credits for those 217 applications on a pro rata basis.

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3. Application requirements.-

219 a. An Any eligible sponsor seeking to participate in this 220 program must submit a proposal to the Department of Economic 221 Opportunity which sets forth the name of the sponsor, a 222 description of the project, and the area in which the project is 223 located, together with such supporting information as is 224 prescribed by rule. The proposal must also contain a resolution 225 from the local governmental unit in which the project is located 226 certifying that the project is consistent with local plans and 227 regulations.

b. <u>A</u> Any person seeking to participate in this program must
submit an application for tax credit to the Department of

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230 Economic Opportunity which sets forth the name of the sponsor, a 231 description of the project, and the type, value, and purpose of 232 the contribution. The sponsor shall verify, in writing, the 233 terms of the application and indicate its receipt of the 234 contribution, and such verification must accompany the 235 application for tax credit. The person must submit a separate 236 tax credit application to the Department of Economic Opportunity 237 for each individual contribution that it makes to each 238 individual project.

c. <u>A</u> Any person who has received notification from the
Department of Economic Opportunity that a tax credit has been
approved must apply to the department to receive the refund.
Application must be made on the form prescribed for claiming
refunds of sales and use taxes and be accompanied by a copy of
the notification. A person may submit only one application for
refund to the department within a 12-month period.

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4. Administration.-

a. The Department of Economic Opportunity may adopt rules
necessary to administer this paragraph, including rules for the
approval or disapproval of proposals by a person.

250 b. The decision of the Department of Economic Opportunity 251 must be in writing, and, if approved, the notification shall 252 state the maximum credit allowable to the person. Upon approval, 253 the Department of Economic Opportunity shall transmit a copy of 254 the decision to the department.

255 c. The Department of Economic Opportunity shall 256 periodically monitor all projects in a manner consistent with 257 available resources to ensure that resources are used in 258 accordance with this paragraph; however, each project must be

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259 reviewed at least once every 2 years.

d. The Department of Economic Opportunity shall, in
 consultation with the statewide and regional housing and
 financial intermediaries, market the availability of the
 community contribution tax credit program to community-based
 organizations.

5. Expiration.—This paragraph expires June 30, <u>2025</u> 2016; however, any accrued credit carryover that is unused on that date may be used until the expiration of the 3-year carryover period for such credit.

269 Section 2. Paragraph (t) of subsection (1) of section 270 220.03, Florida Statutes, is amended to read:

271

220.03 Definitions.-

(1) SPECIFIC TERMS.-When used in this code, and when not otherwise distinctly expressed or manifestly incompatible with the intent thereof, the following terms shall have the following meanings:

276 (t) "Project" means any activity undertaken by an eligible 277 sponsor, as defined in s. 220.183(2)(c), which is designed to 278 construct, improve, or substantially rehabilitate housing that 279 is affordable to low-income or very-low-income households as defined in s. 420.9071(19) and (28); designed to provide housing 280 281 opportunities for persons with special needs as defined in s. 2.82 420.0004; designed to provide commercial, industrial, or public 283 resources and facilities; or designed to improve entrepreneurial 284 and job-development opportunities for low-income persons. A 285 project may be the investment necessary to increase access to high-speed broadband capability in rural communities with 286 287 enterprise zones, including projects that result in improvements

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288 to communications assets that are owned by a business. A project 289 may include the provision of museum educational programs and 290 materials that are directly related to any project approved 291 between January 1, 1996, and December 31, 1999, and located in 292 an enterprise zone designated pursuant to s. 290.0065. This 293 paragraph does not preclude projects that propose to construct 294 or rehabilitate low-income or very-low-income housing on 295 scattered sites or housing opportunities for persons with special needs as defined in s. 420.0004. With respect to 296 297 housing, contributions may be used to pay the following eligible 298 project-related activities:

Project development, impact, and management fees for
 special needs, low-income, or very-low-income housing projects;

301 2. Down payment and closing costs for eligible persons, as 302 defined in s. 420.9071(19) and (28);

303 3. Administrative costs, including housing counseling and 304 marketing fees, not to exceed 10 percent of the community 305 contribution, directly related to <u>special needs</u>, low-income, or 306 very-low-income projects; and

307 4. Removal of liens recorded against residential property 308 by municipal, county, or special-district local governments when 309 satisfaction of the lien is a necessary precedent to the 310 transfer of the property to an eligible person, as defined in s. 311 420.9071(19) and (28), for the purpose of promoting home 312 ownership. Contributions for lien removal must be received from 313 a nonrelated third party.

The provisions of this paragraph shall expire and be void on June 30, 2025 2015.

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317 Section 3. Paragraph (c) of subsection (1), paragraphs (b), 318 (c), and (d) of subsection (2), and subsection (5) of section 319 220.183, Florida Statutes, are amended to read:

320

220.183 Community contribution tax credit.-

321 (1) AUTHORIZATION TO GRANT COMMUNITY CONTRIBUTION TAX
 322 CREDITS; LIMITATIONS ON INDIVIDUAL CREDITS AND PROGRAM
 323 SPENDING.-

(c) The total amount of tax credit which may be granted for all programs approved under this section, s. 212.08(5)(p), and s. 624.5105 is \$18.4 million annually for projects that provide <u>housing opportunities for persons with special needs as defined</u> <u>in s. 420.0004 and homeownership opportunities for low-income</u> <u>households</u> or very-low-income households as defined in s. 420.9071 and \$3.5 million annually for all other projects.

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(2) ELIGIBILITY REQUIREMENTS.-

(b)1. All community contributions must be reserved
exclusively for use in projects as defined in s. 220.03(1)(t).

2. If, during the first 10 business days of the state 334 335 fiscal year, eligible tax credit applications for projects that 336 provide housing opportunities for persons with special needs as 337 defined in s. 420.0004 or homeownership opportunities for low-338 income or very-low-income households as defined in s. 339 420.9071(19) and (28) are received for less than the annual tax 340 credits available for those projects, the Department of Economic 341 Opportunity shall grant tax credits for those applications and 342 shall grant remaining tax credits on a first-come, first-served 343 basis for any subsequent eligible applications received before the end of the state fiscal year. If, during the first 10 344 345 business days of the state fiscal year, eligible tax credit

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applications for projects that provide <u>housing opportunities for</u> <u>persons with special needs as defined in s. 420.0004 or</u> homeownership opportunities for low-income or very-low-income households as defined in s. 420.9071(19) and (28) are received for more than the annual tax credits available for those projects, the Department of Economic Opportunity shall grant the tax credits for those applications as follows:

a. If tax credit applications submitted for approved
projects of an eligible sponsor do not exceed \$200,000 in total,
the credit shall be granted in full if the tax credit
applications are approved.

b. If tax credit applications submitted for approved projects of an eligible sponsor exceed \$200,000 in total, the amount of tax credits granted under sub-subparagraph a. shall be subtracted from the amount of available tax credits, and the remaining credits shall be granted to each approved tax credit application on a pro rata basis.

363 3. If, during the first 10 business days of the state 364 fiscal year, eligible tax credit applications for projects other 365 than those that provide housing opportunities for persons with 366 special needs as defined in s. 420.0004 or homeownership 367 opportunities for low-income or very-low-income households as 368 defined in s. 420.9071(19) and (28) are received for less than 369 the annual tax credits available for those projects, the 370 Department of Economic Opportunity shall grant tax credits for 371 those applications and shall grant remaining tax credits on a 372 first-come, first-served basis for any subsequent eligible applications received before the end of the state fiscal year. 373 374 If, during the first 10 business days of the state fiscal year,

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375	eligible tax credit applications for projects other than those
376	that provide housing opportunities for persons with special
377	needs as defined in s. 420.0004 or homeownership opportunities
378	for low-income or very-low-income households as defined in s.
379	420.9071(19) and (28) are received for more than the annual tax
380	credits available for those projects, the Department of Economic
381	Opportunity shall grant the tax credits for those applications
382	on a pro rata basis.
383	(c) The project must be undertaken by an "eligible
384	sponsor," defined here as:
385	1. A community action program;
386	2. A nonprofit community-based development organization
387	whose mission is the provision of housing for <u>persons with</u>
388	special needs or low-income or very-low-income households or
389	increasing entrepreneurial and job-development opportunities for
390	low-income persons;
391	3. A neighborhood housing services corporation;
392	4. A local housing authority, created pursuant to chapter
393	421;
394	5. A community redevelopment agency, created pursuant to s.
395	163.356;
396	6. A historic preservation district agency or organization;
397	7. A regional workforce board;
398	8. A direct-support organization as provided in s.
399	1009.983;
400	9. An enterprise zone development agency created pursuant
401	to s. 290.0056;
402	10. A community-based organization incorporated under
403	chapter 617 which is recognized as educational, charitable, or

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404 scientific pursuant to s. 501(c)(3) of the Internal Revenue Code 405 and whose bylaws and articles of incorporation include 406 affordable housing, economic development, or community 407 development as the primary mission of the corporation;

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12. Units of state government; or

11. Units of local government;

410 13. Such other agency as the Department of Economic411 Opportunity may, from time to time, designate by rule.

413 In no event shall a contributing business firm have a financial 414 interest in the eligible sponsor.

415 (d) The project shall be located in an area designated as an enterprise zone or a Front Porch Florida Community. Any 416 417 project designed to construct or rehabilitate housing for lowincome or very-low-income households as defined in s. 418 419 420.9071(19) and (28) or provide housing opportunities for persons with special needs as defined in s. 420.0004 is exempt 420 421 from the area requirement of this paragraph. This section does 422 not preclude projects that propose to construct or rehabilitate 423 housing for low-income or very-low-income households on 424 scattered sites or provide housing opportunities for persons 425 with special needs. Any project designed to provide increased 426 access to high-speed broadband capabilities which includes 427 coverage of a rural enterprise zone may locate the project's 428 infrastructure in any area of a rural county.

429 (5) EXPIRATION.-The provisions of this section, except
 430 paragraph (1)(e), expire and are void on June 30, <u>2025</u> 2016.

431 Section 4. Paragraph (c) of subsection (1), paragraphs (d) 432 and (e) of subsection (2), and subsection (6) of section

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433 624.5105, Florida Statutes, are amended to read:

434 624.5105 Community contribution tax credit; authorization; 435 limitations; eligibility and application requirements; 436 administration; definitions; expiration.-

437

(1) AUTHORIZATION TO GRANT TAX CREDITS; LIMITATIONS.-

(c) The total amount of tax credit which may be granted for all programs approved under this section and ss. 212.08(5)(p) and 220.183 is \$18.4 million annually for projects that provide <u>housing opportunities for persons with special needs as defined</u> <u>in s. 420.0004 or homeownership opportunities for low-income or</u> very-low-income households as defined in s. 420.9071 and \$3.5 million annually for all other projects.

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(2) ELIGIBILITY REQUIREMENTS.-

(d) The project shall be located in an area designated as
an enterprise zone or a Front Porch Community. Any project
<u>designed to provide housing opportunities for persons with</u>
<u>special needs as defined in s. 420.0004 or designed to construct</u>
or rehabilitate housing for low-income or very-low-income
households as defined in s. 420.9071(19) and (28) is exempt from
the area requirement of this paragraph.

453 (e)1. If, during the first 10 business days of the state 454 fiscal year, eligible tax credit applications for projects that 455 provide housing opportunities for persons with special needs as 456 defined in s. 420.0004 or provide homeownership opportunities 457 for low-income or very-low-income households as defined in s. 420.9071(19) and (28) are received for less than the annual tax 458 459 credits available for those projects, the Department of Economic Opportunity shall grant tax credits for those applications and 460 461 shall grant remaining tax credits on a first-come, first-served



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462 basis for any subsequent eligible applications received before 463 the end of the state fiscal year. If, during the first 10 464 business days of the state fiscal year, eligible tax credit 465 applications for projects that provide housing opportunities for 466 persons with special needs as defined in s. 420.0004 or provide 467 homeownership opportunities for low-income or very-low-income households as defined in s. 420.9071(19) and (28) are received 468 469 for more than the annual tax credits available for those 470 projects, the Department of Economic Opportunity shall grant the 471 tax credits for those applications as follows:

a. If tax credit applications submitted for approved
projects of an eligible sponsor do not exceed \$200,000 in total,
the credits shall be granted in full if the tax credit
applications are approved.

b. If tax credit applications submitted for approved projects of an eligible sponsor exceed \$200,000 in total, the amount of tax credits granted under sub-subparagraph a. shall be subtracted from the amount of available tax credits, and the remaining credits shall be granted to each approved tax credit application on a pro rata basis.

482 2. If, during the first 10 business days of the state 483 fiscal year, eligible tax credit applications for projects other 484 than those that provide housing opportunities for persons with special needs as defined in s. 420.0004 or provide homeownership 485 486 opportunities for low-income or very-low-income households as 487 defined in s. 420.9071(19) and (28) are received for less than 488 the annual tax credits available for those projects, the 489 Department of Economic Opportunity shall grant tax credits for those applications and shall grant remaining tax credits on a 490

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491 first-come, first-served basis for any subsequent eligible 492 applications received before the end of the state fiscal year. 493 If, during the first 10 business days of the state fiscal year, eligible tax credit applications for projects other than those 494 495 that provide housing opportunities for persons with special 496 needs as defined in s. 420.0004 or provide homeownership 497 opportunities for low-income or very-low-income households as 498 defined in s. 420.9071(19) and (28) are received for more than 499 the annual tax credits available for those projects, the 500 Department of Economic Opportunity shall grant the tax credits 501 for those applications on a pro rata basis.

502 (6) EXPIRATION.-The provisions of this section, except
503 paragraph (1)(e), expire and are void on June 30, <u>2025</u> 2016.
504 Section 5. This act shall take effect upon becoming a law.