

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Transportation

BILL: PCS/SB 388 (633822)

INTRODUCER: Transportation Committee and Senators Montford and Gaetz

SUBJECT: Transportation Facility Designations

DATE: March 30, 2015

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Price	Eichin	TR	<b>Pre-meeting</b>
2.			MS	
3.			FP	

**I. Summary:**

PCS/SB 388 creates a number of honorary designations of transportation facilities around the state as follows:

- Upon completion of replacement construction, bridge number 380096 on U.S. 221/S.R. 55 over the Econfina River in Taylor County is designated as “Private First Class Joey Moody Bridge.”
- U.S. 1/S.R. 15 between 5th Avenue and C.R. 108 in Nassau County is designated as “Emmitt G. Coakley Memorial Highway.”
- State Road 60 between the Hillsborough County Line and Mandalay Avenue in Pinellas County is designated as “Purple Heart Trail.”
- U.S. 19A/S.R. 595 between Tarpon Avenue and the Pasco County line in Pinellas County is designated as “Officer Charles ‘Charlie K’ Kondek Memorial Highway.”
- S.R. 80 between Hickey Creek Road and Carter Lane in Lee County is designated as “Corporal Joseph R. Bertrand Memorial Highway.”
- Interstate 75/S.R. 93A between Fowler Avenue and Fletcher Avenue in Hillsborough County is designated as “Lieutenant Benedict J. Thomas Memorial Highway.”
- The Homestead extension of the Florida Turnpike/S.R. 821 between Milepost 34 and Milepost 36 in Miami-Dade County is designated as “Trooper Patrick Ambrose Memorial Highway.”
- Golden Gate Parkway between U.S. 41/S.R. 45/Tamiami Trail and C.R. 851 in Collier County is designated as “Mary Ellen Hawkins Street.”
- S.R. 35/N.E. 58th Avenue between C.R. 314/N.E. 7th Street and S.E. 20th Street in Marion County is designated as “Elizabeth Inez and Elijah Davis Highway.”
- S.R. 973/87th Avenue between S.R. 94/Kendall Drive and S.W. 92nd Street in Miami-Dade County is designated as “Lee Klein Way.”
- C.R. 435/Apopka Vineland Road between Old Winter Garden Road and C.R. 439/Conroy-Windemere Road in Orange County is designated as “Deputy Scott Pine Way.”

- U.S. 19/98/S.R. 55 between N. Otter Creek Avenue and S.E. 1st Avenue in Levy County is designated as “Deputy Sheriff Atticus Haygood Ellzey Memorial Highway.”
- U.S. 98/S.R.30 between Ryan Drive/W. 11th Street and N.E./S.E. 12th Street in Franklin County is designated as “SP4 Robert Clifford Millender Memorial Highway.”
- U.S. 1/S.R. 5/North Federal Highway between S.R. 842/Broward Boulevard and S.R. 838/Sunrise Boulevard in Broward County as “Lauren F. Book Boulevard.”
- S.R. 510/Fiske Boulevard located within the corporate limits of the City of Rockledge in Brevard County is designated as “Dr. Martin Luther King, Jr., Memorial Highway.”
- The SunRail Bridge, number 750255, over U.S. 17/92/S.R. 15 in Orange County is designated as “The Reverend Kenneth C. Crossman Bridge.”
- East Street between East Twigg Street and U.S. 41B/S.R. 60/East Kennedy Boulevard in Hillsborough County is designated as "Pat Frank Road."
- N. Franklin Street between East Twigg Street and U.S. 41B/S.R. 60/East Jackson Street in Hillsborough County is designated as "Sandra Warshaw Freedman Street."
- Davis Boulevard between Adalia Avenue and Adriatic Avenue in Hillsborough County is designated as "Helen Gordon Davis Boulevard."
- North Willow Avenue between West Cypress Street and West Cass Street in Hillsborough County is designated as "Francisco Rodriguez Avenue."
- U.S. 19A/S.R. 595/5th Avenue North between 25th Street North and 28th Street North in Pinellas County is designated as "Vyrle Davis Avenue."
- The San Juan Street Extension in Anastasia State Park between Santander Street and Park Road in St. Johns County is designated as "Nona and Popa Road."
- S.R. 368 between U.S. 98/S.R. 30 and S.R. 390 in Bay County is designated as “Col. William W. Wood Memorial Highway.”

## II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.

When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, resolutions supporting the designations must be passed by each affected local government prior to the erection of the markers.

### III. Effect of Proposed Changes:

**Section 1**, upon completion of replacement construction, designates bridge number 380096 on U.S. 221/S.R. 55 over the Econfina River in Taylor County as “Private First Class Joey Moody Bridge.”

Private First Class Joey Moody grew upon in Shady Grove on the Econfina River. He attended Shady Grove Grammar School and Graduated from Taylor County High School before attending the University of Florida. On June 21, 1952, PFC Moody, serving in Korea, was one of three men sent into enemy fire to repair a crucial communications line and lost his life when a mortar round exploded. He was posthumously awarded the National Defense Medal, the Korean Combat Medal, the Korean Battle Medal, and the Purple Heart.

**Section 2** designates that portion of U.S. 1/S.R. 15 between 5th Avenue and C.R. 108 in Nassau County as “Emmitt G. Coakley Memorial Highway.”

Emmitt G. Coakley was a teacher, mentor, and principal in Nassau who retired after 30 years of service. He returned as a substitute teacher for an additional 23 years. He served his community in many ways, including 30 years on the Nassau County Planning and Zoning Board and nine years on the Conditional Use and Variance Board. He was an active member of the Retired Teachers’ Association of Nassau County, Chairman of the Deacon Ministry of Second Baptist Church, and served his country as a member of the United States Army.

**Section 3** designates that portion of State Road 60 between the Hillsborough County Line and Mandalay Avenue in Pinellas County as “Purple Heart Trail.”

The purpose of the Purple Heart Trail, according to the Purple Heart website, “is to create a symbolic and honorary system of roads, highways, bridges, and other monuments that give tribute to the men and women who have been awarded the Purple Heart medal. ... Signs placed at various locations annotate those roads and highways where legislation has been passed to designate parts of the national road system as “Purple Heart Trail.”<sup>1</sup>

**Section 4** designates that portion of U.S. 19A/S.R. 595 between Tarpon Avenue and the Pasco County line in Pinellas County as “Officer Charles ‘Charlie K’ Kondek Memorial Highway.”

Officer Charles “Charlie K.” Kondek, Jr., served the citizens of the City of Tarpon Springs as a law enforcement officer for over 17 years. On December 21, 2014, while investigating a noise nuisance complaint, Officer Kondek was ambushed by an armed adversary, exchanged gunfire, and paid the ultimate sacrifice while in service to his community.

**Section 5** designates that portion of S.R. 80 between Hickey Creek Road and Carter Lane in Lee County as “Corporal Joseph R. Bertrand Memorial Highway.”

Corporal Joseph R. Bertrand was a member of the Florida Highway Patrol who served the citizens of the State of Florida for 16 years. On December 22, 1967, Corporal Bertrand was shot

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<sup>1</sup> See *The Military Order of the Purple Heart* website: <http://www.purpleheart.org/PHTrail/>. Last visited March 30, 2015.

and killed while conducting a driving-under-the-influence investigation on State Road 80 in Fort Myers.

**Section 6** designates that portion of Interstate 75/S.R. 93A between Fowler Avenue and Fletcher Avenue in Hillsborough County as “Lieutenant Benedict J. Thomas Memorial Highway.”

Lieutenant Benedict J. Thomas was a member of the Florida Highway Patrol who served the citizens of the State of Florida for 11 years. On June 9, 1989, Lieutenant Thomas was struck and killed by a passing car while walking back to his vehicle after investigating an abandoned vehicle on Interstate 75 in Tampa.

**Section 7** designates that portion of the Homestead extension of the Florida Turnpike/S.R. 821 between Milepost 34 and Milepost 36 in Miami-Dade County as “Trooper Patrick Ambroise Memorial Highway.”

Trooper Patrick Ambroise was a member of the Florida Highway Patrol who served the citizens of the State of Florida for four years. On May 15, 2010, while parked in his patrol vehicle on the shoulder of northbound State Road 821, a passing vehicle veered onto the paved emergency shoulder and struck the left rear section of the patrol vehicle, killing Trooper Ambroise.

**Section 8** designates that portion of Golden Gate Parkway between U.S. 41/S.R. 45/Tamiami Trail and C.R. 851 in Collier County as “Mary Ellen Hawkins Street.”

Mary Ellen Hawkins was Collier County’s first female state representative. She served in the Florida House of Representatives from 1974 to 1994 and subsequently remained active in promoting and improving her community.

**Section 9** designates that portion of S.R. 35/N.E. 58th Avenue between C.R. 314/N.E. 7th Street and S.E. 20th Street in Marion County as “Elizabeth Inez and Elijah Davis Highway.”

Elizabeth Inez Davis was a devoted children’s advocate and community leader in the Ocala area. She founded the Mount Canaan Community Youth Center. Ms. Davis passed away on December 6, 2002.

Elijah Davis volunteered for over 60 years at the Mount Canaan Community Youth Center and still volunteers at the age of 101.

**Section 10** designates that portion of S.R. 973/87th Avenue between S.R. 94/Kendall Drive and S.W. 92nd Street in Miami-Dade County as “Lee Klein Way.”

Lee Klein began her career as a volunteer charity worker for children’s causes in 1956 and, in 1965, founded what is now known as the Children’s Cancer Caring Center. Ms. Klein serves as the Chief Executive Officer, Chairman of the Board, and as Patient Program Director of the Center. She has received numerous awards for her work on behalf of children with cancer.

**Section 11** designates that portion of C.R. 435/Apopka Vineland Road between Old Winter Garden Road and C.R. 439/Conroy-Windermere Road in Orange County as “Deputy Scott Pine Way.”

Deputy Scott Pine took his oath as Deputy Sheriff on May 23, 2011, promising to protect and defend the citizens of Orange County. He received the Deputy of the Month in 2014 and was encouraged to assist and mentor new assigned deputies. On February 11, 2014, Deputy Pine was working patrol on the midnight shift when he responded to a call of vehicle burglary. Upon arrival at the scene, Deputy Pine gave chase to a suspect, and the suspect shot Deputy Pine. He succumbed to his injuries, leaving his wife and three young children.

**Section 12** designates that portion of U.S. 19/98/S.R. 55 between N. Otter Creek Avenue and S.E. 1st Avenue in Levy County as “Deputy Sheriff Atticus Haygood Ellzey Memorial Highway.”

Deputy Sheriff Atticus Haygood Ellzey of the Levy County Sheriff’s Office was a lifelong resident of Otter Creek. On January 28, 1945, Deputy Ellzey was shot during an attempt to escort two men from a business establishment. He died of his injuries, leaving his wife and thirteen children. The Levy County Board of County Commissioners requests the designation in honor of the 70<sup>th</sup> anniversary of Deputy Ellzey’s death.

**Section 13** designates that portion of U.S. 98/S.R.30 between Ryan Drive/W. 11th Street and N.E./S.E. 12th Street in Franklin County as “SP4 Robert Clifford Millender Memorial Highway.”

SP4 Robert Clifford Millender was inducted into the Army on August 7, 1968. After boot training, he was transferred to Viet Nam, where he served for two months before being injured in a land mine explosion. He was returned to Walter Reed General Hospital and discharged from the Army on July 22, 1969. SP4 Millender died of his war-related injuries on January 14, 1970. He received the Purple Heart, the National Defense Service Medal, and the Viet Nam Service Medal.

**Section 14** designates that portion of U.S. 1/S.R. 5/North Federal Highway between S.R. 842/Broward Boulevard and S.R. 838/Sunrise Boulevard in Broward County as “Lauren F. Book Boulevard.”

Lauren F. Book is the founder and Chief Executive Officer of Lauren’s Kids. Lauren’s Kids educates adults and children about sexual abuse prevention through in-school curricula, awareness campaigns, and speaking engagements around the country and the world. The organization also leads an annual, statewide awareness walk, called “Walk in My Shoes,” and provides more than seven million education and awareness materials statewide through direct mail every year.

**Section 15** designates that portion of S.R. 510/Fiske Boulevard located within the corporate limits of the City of Rockledge in Brevard County as “Dr. Martin Luther King, Jr., Memorial Highway.”

**Section 16** designates the SunRail Bridge, number 750255, over U.S. 17/92/S.R. 15 in Orange County as “The Reverend Kenneth C. Crossman Bridge.”

Reverend Crossman, known as “the Bridge Builder,” worked throughout his service to bring together diverse people and communities. He is recognized for his work on race relations and racial reconciliation. The Reverend Kenneth C. Crossman Scholarship was established at Bethune-Cookman University in 2004 as a memorial to Reverend Crossman.

**Section 17** designates that portion of East Street between East Twiggs Street and U.S. 41B/S.R. 60/East Kennedy Boulevard in Hillsborough County as "Pat Frank Road."

A former chair of the Hillsborough County Board of County Commissioners, and, currently, the Hillsborough County Clerk of the Circuit Court, Pat Frank is noted for her distinguished career in public service. Starting with her election to the Hillsborough County School Board – which she later chaired – voters then sent her to the Florida House, followed by the Florida Senate for a decade. Lauded for her legislative service, she was the first woman to receive recognition as a House “Most Effective First Term Member” and, later, as “Most Respected Senator,” and has received over 50 awards for her public service and volunteer activities.

**Section 18** designates that portion of N. Franklin Street between East Twiggs Street and U.S. 41B/S.R. 60/East Jackson Street in Hillsborough County is designated as "Sandra Warshaw Freedman Street."

On July 16, 1986, Sandra Warshaw Freedman became Tampa’s first woman mayor, and broke a glass ceiling by appointing many minorities and women to top management positions in city government. She also organized Tampa’s first march against hate crimes, and banned city employees from using racist, sexist and religious slurs.

**Section 19** designates that portion of Davis Boulevard between Adalia Avenue and Adriatic Avenue in Hillsborough County as "Helen Gordon Davis Boulevard."

Helen Gordon Davis was born in New York City and moved to Tampa in 1948. In 1952, she was the first white woman in Florida to join the NAACP. Davis founded Florida’s first women’s center in 1971, and in 1974, she was the first woman elected from Hillsborough County to the Florida House of Representatives. She was reelected for six consecutive terms and, in 1988, was elected to the Florida Senate. Ms. Davis served as a Florida legislator for almost two decades, and she championed the civil rights of women and minorities.

**Section 20** designates that portion of North Willow Avenue between West Cypress Street and West Cass Street in Hillsborough County is designated as "Francisco Rodriguez Avenue."

The son of a Cuban cigar maker, Francisco Rodriguez was a key organizer in the Civil Rights Movement in the late 1950’s. Prior to becoming a prominent civil rights attorney, Mr. Rodriguez was a school teacher, and a U.S. Marine, barred from officer training because of his skin color (though he still applied). He later became a leader with the NAACP, and led the fight in the courts to end segregation in Hillsborough County’s schools, parks and other public facilities.

**Section 21** designates that portion of U.S. 19A/S.R. 595/5th Avenue North between 25th Street North and 28th Street North in Pinellas County as "Vyrle Davis Avenue."

Vyrle Davis was St. Petersburg High School's first black principal, later becoming the county's first black area superintendent. He founded the Ebony Scholars program in 1984, which has awarded high-achieving black students more than \$500,000 in scholarships. He founded COQUEB and AVEREC, which advocates for quality education of black students and voter education, respectively.

**Section 22** designates that portion of the San Juan Street Extension in Anastasia State Park between Santander Street and Park Road in St. Johns County as "Nona and Popa Road."

This designation is in honor of all grandmothers and grandfathers who take grandchildren to State Parks.

**Section 23** designates that portion of S.R. 368 between U.S. 98/S.R. 30 and S.R. 390 in Bay County as "Col. William W. Wood Memorial Highway."

Col. William W. Wood was a regular Army Soldier assigned to the Army National Guard's 1<sup>st</sup> Battalion, 18<sup>th</sup> Infantry Regiment. He was a Lt. Colonel while directing security operations following an explosion when another bomb went off in Baghdad, Iraq. He died on October 27, 2005, leaving his wife and daughter, and was posthumously promoted to Colonel.

**Section 24** directs the FDOT to erect suitable markers for each of the described designations.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

**C. Government Sector Impact:**

The estimated cost to erect the designation markers required under this bill is \$23,000 for 46 signs at a cost of no less than \$500 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

The FDOT advises the following designations are not located on the State Highway System:

- Mary Ellen Hawkins Street
- Deputy Scott Pine Way
- Pat Frank Road
- Sandra Warshaw Freedman Street
- Helen Gordon Davis Boulevard
- Francisco Rodriguez Avenue
- Nona and Popa Road

**VIII. Statutes Affected:**

This bill creates an undesignated section of Florida Law.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.