

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Fiscal Policy

BILL: CS/CS/SB 388

INTRODUCER: Fiscal Policy Committee; Transportation Committee; and Senator Montford and others

SUBJECT: Transportation Facility Designations

DATE: April 17, 2015

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Price</u>	<u>Eichin</u>	<u>TR</u>	Fav/CS
2.	<u>Pace/Price</u>	<u>Hrdlicka</u>	<u>FP</u>	Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 388 creates 28 honorary designations of transportation facilities around the state and directs the Florida Department of Transportation to erect suitable markers designating the transportation facilities.

II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.¹

When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.²

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, resolutions

¹ Section 334.071(1), F.S.

² Section 334.071(2), F.S.

supporting the designations must be passed by each affected local government prior to the erection of the markers.³

III. **Effect of Proposed Changes:**

The bill creates 24 honorary transportation facility designations around the state as follows:

Private First Class Joey Moody Bridge

Upon completion of replacement construction, designates bridge number 380096 on U.S. 221/S.R. 55 over the Econfina River in Taylor County is designated as “Private First Class Joey Moody Bridge.”

Private First Class Joey Moody grew upon in Shady Grove on the Econfina River. He attended Shady Grove Grammar School and graduated from Taylor County High School before attending the University of Florida. On June 21, 1952, PFC Moody, serving in Korea, was one of three men sent into enemy fire to repair a crucial communications line and lost his life when a mortar round exploded. He was posthumously awarded the National Defense Medal, the Korean Combat Medal, the Korean Battle Medal, and the Purple Heart.

Emmitt G. Coakley Memorial Highway

The portion of U.S. 1/S.R. 15 between 5th Avenue and C.R. 108 in Nassau County is designated as “Emmitt G. Coakley Memorial Highway.”

Emmitt G. Coakley was a teacher, mentor, and principal in Nassau who retired after 30 years of service. He returned as a substitute teacher for an additional 23 years. He served his community in many ways, including 30 years on the Nassau County Planning and Zoning Board and nine years on the Conditional Use and Variance Board. He was an active member of the Retired Teachers’ Association of Nassau County, Chairman of the Deacon Ministry of Second Baptist Church, and served his country as a member of the United States Army.

Purple Heart Trail

The portion of State Road 60 between the Hillsborough County Line and Mandalay Avenue in Pinellas County is designated as “Purple Heart Trail.”

The purpose of the Purple Heart Trail, according to the Purple Heart website, “is to create a symbolic and honorary system of roads, highways, bridges, and other monuments that give tribute to the men and women who have been awarded the Purple Heart medal. ... Signs placed at various locations annotate those roads and highways where legislation has been passed to designate parts of the national road system as The Purple Heart Trail.”⁴

³ Section 334.071(3), F.S.

⁴ See *The Military Order of the Purple Heart, Purple Heart Trail Program*, available at <http://www.purpleheart.org/PHTrail/> (last visited April 8, 2015).

‘Charlie K’ Kondek Jr., Memorial Highway

That portion of U.S. 19A/S.R. 595 between Tarpon Avenue and the Pasco County line in Pinellas County is designated as “Officer Charles ‘Charlie K’ Kondek, Jr., Memorial Highway.”

Officer Charles ‘Charlie K’ Kondek, Jr., served the citizens of the City of Tarpon Springs as a law enforcement officer for over 17 years. On December 21, 2014, while investigating a noise nuisance complaint, Officer Kondek was ambushed by an armed adversary, exchanged gunfire, and paid the ultimate sacrifice while in service to his community.

Corporal Joseph R. Bertrand Memorial Highway

The portion of S.R. 80 between Hickey Creek Road and Carter Lane in Lee County is designated as “Corporal Joseph R. Bertrand Memorial Highway.”

Corporal Joseph R. Bertrand was a member of the Florida Highway Patrol who served the citizens of the State of Florida for 16 years. On December 22, 1967, Corporal Bertrand was shot and killed while conducting a driving-under-the-influence investigation on State Road 80 in Fort Myers.

Lieutenant Benedict J. Thomas Memorial Highway

The portion of Interstate 75/S.R. 93A between Fowler Avenue and Fletcher Avenue in Hillsborough County is designated as “Lieutenant Benedict J. Thomas Memorial Highway.”

Lieutenant Benedict J. Thomas was a member of the Florida Highway Patrol who served the citizens of the State of Florida for 11 years. On June 9, 1989, Lieutenant Thomas was struck and killed by a passing car while walking back to his vehicle after investigating an abandoned vehicle on Interstate 75 in Tampa.

Trooper Patrick Ambroise Memorial Highway

The portion of the Homestead extension of the Florida Turnpike/S.R. 821 between Milepost 34 and Milepost 36 in Miami-Dade County is designated as “Trooper Patrick Ambroise Memorial Highway.”

Trooper Patrick Ambroise was a member of the Florida Highway Patrol who served the citizens of the State of Florida for four years. On May 15, 2010, while parked in his patrol vehicle on the shoulder of northbound State Road 821, a passing vehicle veered onto the paved emergency shoulder and struck the left rear section of the patrol vehicle, killing Trooper Ambroise.

Mary Ellen Hawkins Street

The portion of Golden Gate Parkway between U.S. 41/S.R. 45/Tamiami Trail and C.R. 851 in Collier County is designated as “Mary Ellen Hawkins Street.”

Mary Ellen Hawkins was Collier County's first female state representative. She served in the Florida House of Representatives from 1974 to 1994 and subsequently remained active in promoting and improving her community.

Elizabeth Inez and Elijah Davis Highway

The portion of S.R. 35/N.E. 58th Avenue between C.R. 314/N.E. 7th Street and S.E. 20th Street in Marion County is designated as "Elizabeth Inez and Elijah Davis Highway."

Elizabeth Inez Davis was a devoted children's advocate and community leader in the Ocala area. She founded the Mount Canaan Community Youth Center. Ms. Davis passed away on December 6, 2002.

Elijah Davis volunteered for over 60 years at the Mount Canaan Community Youth Center and still volunteers at the age of 101.

Lee Klein Way

The portion of S.R. 973/87th Avenue between S.R. 94/Kendall Drive and S.W. 92nd Street in Miami-Dade County is designated as "Lee Klein Way."

Lee Klein began her career as a volunteer charity worker for children's causes in 1956 and, in 1965, founded what is now known as the Children's Cancer Caring Center. Ms. Klein serves as the Chief Executive Officer, Chairman of the Board, and as Patient Program Director of the Center. She has received numerous awards for her work on behalf of children with cancer.

Deputy Scott Pine Way

The portion of C.R. 435/Apopka Vineland Road between Old Winter Garden Road and C.R. 439/Conroy-Windermere Road in Orange County is designated as "Deputy Scott Pine Way."

Deputy Scott Pine took his oath as Deputy Sheriff on May 23, 2011, promising to protect and defend the citizens of Orange County. He received the Deputy of the Month in 2014 and was encouraged to assist and mentor new assigned deputies. On February 11, 2014, Deputy Pine was working patrol on the midnight shift when he responded to a call of vehicle burglary. Upon arrival at the scene, Deputy Pine gave chase to a suspect, and the suspect shot Deputy Pine. He succumbed to his injuries, leaving his wife and three young children.

Deputy Sheriff Atticus Haygood Ellzey Memorial Highway

The portion of U.S. 19/98/S.R. 55 between N. Otter Creek Avenue and S.E. 1st Avenue in Levy County is designated as "Deputy Sheriff Atticus Haygood Ellzey Memorial Highway."

Deputy Sheriff Atticus Haygood Ellzey of the Levy County Sheriff's Office was a lifelong resident of Otter Creek. On January 28, 1945, Deputy Ellzey was shot during an attempt to escort two men from a business establishment. He died of his injuries, leaving his wife and thirteen

children. The Levy County Board of County Commissioners requests the designation in honor of the 70th anniversary of Deputy Ellzey's death.

SP4 Robert Clifford Millender Memorial Highway

The portion of U.S. 98/S.R.30 between Ryan Drive/W. 11th Street and N.E./S.E. 12th Street in Franklin County is designated as "SP4 Robert Clifford Millender Memorial Highway."

SP4 Robert Clifford Millender was inducted into the United States Army on August 7, 1968. After boot camp training, he was transferred to VietNam, where he served for two months before being injured in a land mine explosion. He was returned to Walter Reed General Hospital and discharged from the Army on July 22, 1969. SP4 Millender died of his war-related injuries on January 14, 1970. He received the Purple Heart, the National Defense Service Medal, and the VietNam Service Medal.

Lauren F. Book Boulevard

The portion of U.S. 1/S.R. 5/North Federal Highway between S.R. 842/Broward Boulevard and S.R. 838/Sunrise Boulevard in Broward County is designated as "Lauren F. Book Boulevard."

Lauren F. Book is the founder and Chief Executive Officer of Lauren's Kids. Lauren's Kids educates adults and children about sexual abuse prevention through in-school curricula, awareness campaigns, and speaking engagements around the country and the world. The organization also leads an annual, statewide awareness walk, called "Walk in My Shoes," and provides more than seven million education and awareness materials statewide through direct mail every year.

Dr. Martin Luther King, Jr., Memorial Highway

The portion of S.R. 519/Fiske Boulevard located within the corporate limits of the City of Rockledge in Brevard County is designated as "Dr. Martin Luther King, Jr., Memorial Highway."

The Reverend Kenneth C. Crossman Bridge

The SunRail Bridge, number 750255, over U.S. 17/92/S.R. 15 in Orange County is designated as "The Reverend Kenneth C. Crossman Bridge."

Reverend Crossman, known as "the Bridge Builder," worked throughout his service to bring together diverse people and communities. He is recognized for his work on race relations and racial reconciliation. The Reverend Kenneth C. Crossman Scholarship was established at Bethune-Cookman University in 2004 as a memorial to Reverend Crossman.

Pat Frank Road

The portion of East Street between East Twiggs Street and U.S. 41B/S.R. 60/East Kennedy Boulevard in Hillsborough County is designated as "Pat Frank Road."

A former chair of the Hillsborough County Board of County Commissioners, and, currently, the Hillsborough County Clerk of the Circuit Court, Pat Frank is noted for her distinguished career in public service. Starting with her election to the Hillsborough County School Board – which she later chaired – voters then sent her to the Florida House of Representatives, followed by the Florida Senate for a decade. Lauded for her legislative service, she was the first woman to receive recognition as a House “Most Effective First Term Member” and, later, as “Most Respected Senator,” and has received over 50 awards for her public service and volunteer activities.

Sandra Warshaw Freedman Street

The portion of N. Franklin Street between East Twiggs Street and U.S. 41B/S.R. 60/East Jackson Street in Hillsborough County is designated as “Sandra Warshaw Freedman Street.”

On July 16, 1986, Sandra Warshaw Freedman became Tampa’s first woman mayor, and broke a glass ceiling by appointing many minorities and women to top management positions in city government. She also organized Tampa’s first march against hate crimes and banned city employees from using racist, sexist, and religious slurs.

Helen Gordon Davis Boulevard

The portion of Davis Boulevard between Adalia Avenue and Adriatic Avenue in Hillsborough County is designated as “Helen Gordon Davis Boulevard.”

Helen Gordon Davis was born in New York City and moved to Tampa in 1948. In 1952, she was the first white woman in Florida to join the NAACP. Ms. Davis founded Florida’s first women’s center in 1971, and in 1974, she was the first woman elected from Hillsborough County to the Florida House of Representatives. She was reelected for six consecutive terms and, in 1988, was elected to the Florida Senate. Ms. Davis served as a Florida legislator for almost two decades and she championed the civil rights of women and minorities.

Francisco Rodriguez Avenue

The portion of North Willow Avenue between West Cypress Street and West Cass Street in Hillsborough County is designated as “Francisco Rodriguez Avenue.”

The son of a Cuban cigar maker, Francisco Rodriguez was a key organizer in the Civil Rights Movement in the late 1950’s. Prior to becoming a prominent civil rights attorney, Mr. Rodriguez was a school teacher and a U.S. Marine, barred from officer training because of his skin color (though he still applied). He later became a leader with the NAACP and led the fight in the courts to end segregation in Hillsborough County’s schools, parks, and other public facilities.

Vyrle Davis Avenue

The portion of U.S. 19A/S.R. 595/5th Avenue North between 25th Street North and 28th Street North in Pinellas County is designated as “Vyrle Davis Avenue.”

Vyrle Davis was St. Petersburg High School's first black principal, later becoming the county's first black area superintendent. He founded the Ebony Scholars program in 1984, which has awarded high-achieving black students more than \$500,000 in scholarships. He founded COQUEB and AVEREC, which advocate for quality education of black students and voter education, respectively.

Nona and Popa Road

The portion of the San Juan Street Extension in Anastasia State Park between Santander Street and Park Road in St. Johns County is designated as "Nona and Popa Road."

This designation is in honor of all grandmothers and grandfathers who take grandchildren to state parks.

Col. William W. Wood Memorial Highway

The portion of S.R. 368 between U.S. 98/S.R. 30 and S.R. 390 in Bay County is designated as "Col. William W. Wood Memorial Highway."

Col. William W. Wood was a regular United States Army Soldier assigned to the Army National Guard's 1st Battalion, 184th Infantry Regiment. He was a Lt. Colonel while directing security operations following an explosion when another bomb went off in Baghdad, Iraq. He died on October 27, 2005, leaving his wife and daughter, and was posthumously promoted to Colonel.

Virginia Gardens Boulevard

The portion of S.R. 948/N.W. 36th Street between Curtiss Parkway/N.W. 57th Avenue and N.W. 67th Avenue in Miami-Dade County is designated as "Virginia Gardens Boulevard."

This designation is for the portion of State Road 948 that runs adjacent to the Village of Virginia Gardens.

Georgia Ayers Way

The portion of S.R. 9/N.W. 27th Avenue between S.R. 934/N.W. 79th Street and N.W. 41st Street in Miami-Dade County is designated as "Georgia Ayers Way."

A community activist since the 1960's, Georgia Ayers was assigned to community relations boards and advisory boards to facilitate relations between the community and local police. Among Ms. Ayers' many contributions to the community, she founded the Alternative Program with a Miami-Dade Circuit judge in 1982, working with the court system to offer an alternative to jail time for people charged with felonies or nonviolent crimes. She also founded the area's Daily Bread Food Bank. Ms. Ayers recently passed away at the age of 86.

Lorenzo de Toro Way

The portion of U.S. 41/S.R. 90/S.W. 8th Street between S.W. 56th Avenue and S.W. 53rd Avenue in Miami-Dade County is designated as “Lorenzo de Toro Way.”

Mr. de Toro is the found of *Revista Ideal*, the longest-existing published magazine of the Cuban exile community. July of 2015 marks the 45th anniversary of the publication.

C.K. Steele Memorial Highway

The portion of S.R. 371/373/Orange Avenue between S.R. 263/Capital Circle and S.R. 61/Monroe Street in Leon County is designated as “C.K. Steele Memorial Highway.”

In 1956, 38 year-old C.K. Steele moved to Tallahassee where he served as minister at the Bethel Baptist Church until his death in 1980. He organized a bus boycott in Tallahassee in 1956 after two black college students were arrested for sitting in the “whites only” section of a city bus, successfully integrating bus service in the community. He also worked to integrate Tallahassee’s schools, restaurants, theaters, and other public facilities. He became a national figure in the civil rights movement, helping to organize the Southern Christian Leadership Conference and serving as its vice-president. He participated in many national civil rights protests, including the famous march in Selma, Alabama.

Pepin Memorial Road

The portion of S.R. 583/56th Street between S.R. 574/E. Dr. Martin Luther King Boulevard and Harney Road in Hillsborough County is designated as “Pepin Memorial Road.”

Arthur Pepin founded Pepin Distributing Company and was a major philanthropist in Tampa, including substantial contributions to what is now known as the Pepin Heart Hospital & Dr. Kiran C. Patel Research Institute. Mr. Pepin passed away in 2000. His wife, Polly, passed away in 2012.

The bill directs the FDOT to erect suitable markers for each of the described designations.

The bill takes effect on July 1, 2015.

IV. Constitutional Issues:**A. Municipality/County Mandates Restrictions:**

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$28,000. This is based on the assumption that 2 markers are required for each designation for a total of 56 signs at a cost of no less than \$500 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events.

VI. Technical Deficiencies:

None.

VII. Related Issues:

The FDOT advises the following designations are not located on the State Highway System:

- Mary Ellen Hawkins Street;
- Deputy Scott Pine Way;
- Pat Frank Road;
- Sandra Warshaw Freedman Street;
- Helen Gordon Davis Boulevard;
- Francisco Rodriguez Avenue; and
- Nona and Popa Road.⁵

VIII. Statutes Affected:

This bill creates an undesignated section of Florida Law.

⁵ Emails from the FDOT regarding the designations (on file with the Senate Transportation Committee).

IX. Additional Information:

- A. **Committee Substitute – Statement of Substantial Changes:**
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS by Fiscal Policy on April 15, 2015:

The CS/CS adds four additional designations as follows:

- “Georgia Ayers Way” in Miami-Dade County;
- “Lorenzo de Toro Way in Miami-Dade County;
- “C.K. Steele Memorial Highway” in Leon County; and
- “Pepin Memorial Road.”

CS by Transportation on April 2, 2015:

The CS establishes an additional designation, “Virginia Gardens Boulevard” in Miami-Dade County, and makes two technical corrections.

- B. **Amendments:**

None.