1 A bill to be entitled 2 An act relating to utility projects; providing a short 3 title; providing definitions; authorizing certain 4 local government entities to finance the costs of a 5 utility project by issuing utility cost containment 6 bonds upon application by a local agency; specifying application requirements; requiring a successor entity 7 8 of a local agency to assume and perform the 9 obligations of the local agency with respect to the 10 financing of a utility project; providing procedures for local agencies to use when applying to finance a 11 12 utility project using utility cost containment bonds; authorizing an authority to issue utility cost 13 14 containment bonds for specified purposes related to 15 utility projects; authorizing an authority to form alternate entities to finance utility projects; 16 requiring the governing body of the authority to adopt 17 a financing resolution and impose a utility project 18 19 charge on customers of a publicly owned utility as a 20 condition of utility project financing; specifying 21 required and optional provisions of the financing 2.2 resolution; specifying powers of the authority; requiring the local agency or its publicly owned 23 utility to assist the authority in the establishment 24 25 or adjustment of the utility project charge; requiring 26 that customers of the public utility specified in the

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27 financing resolution pay the utility project charge; providing for adjustment of the utility project 28 29 charge; establishing ownership of the revenues of the 30 utility project charge; requiring the local agency or 31 its publicly owned utility to collect the utility 32 project charge; conditioning a customer's receipt of 33 public utility services on payment of the utility project charge; authorizing a local agency or its 34 35 publicly owned utility to use available remedies to enforce collection of the utility project charge; 36 providing that the pledge of the utility project 37 38 charge to secure payment of bonds issued to finance 39 the utility project is irrevocable and cannot be 40 reduced or impaired except under certain conditions; providing that a utility project charge constitutes 41 42 utility project property; providing that utility project property is subject to a lien to secure 43 payment of costs relating to utility cost containment 44 45 bonds; establishing payment priorities for the use of revenues of the utility project property; providing 46 for the issuance and validation of utility cost 47 containment bonds; securing the payment of utility 48 cost containment bonds and related costs; providing 49 50 that utility cost containment bonds do not obligate the state or any political subdivision and are not 51 52 backed by their full faith and credit and taxing

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53	power; requiring that certain disclosures be printed
54	on utility cost containment bonds; providing that
55	financing costs related to utility cost containment
56	bonds are an obligation of the authority only;
57	providing limitations on the state's ability to alter
58	financing costs or utility project property under
59	certain circumstances; prohibiting an authority with
60	outstanding payment obligations on utility cost
61	containment bonds from becoming a debtor under certain
62	federal or state laws; providing for construction;
63	endowing public entities with certain powers;
64	providing an effective date.
65	
66	Be It Enacted by the Legislature of the State of Florida:
67	
68	Section 1. Utility Cost Containment Bond Act
69	(1) SHORT TITLE.—This section may be cited as the "Utility
70	Cost Containment Bond Act."
71	(2) DEFINITIONSAs used in this section, the term:
72	(a) "Authority" means an entity created under s.
73	163.01(7)(g), Florida Statutes, that provides public utility
74	services and whose membership consists of at least three
75	counties. The term includes any successor to the powers and
76	functions of such an entity.
77	(b) "Cost," as applied to a utility project or a portion
78	of a utility project financed under this section, means:
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79	1. Any part of the expense of constructing, renovating, or
80	acquiring lands, structures, real or personal property, rights,
81	rights-of-way, franchises, easements, and interests acquired or
82	used for a utility project;
83	2. The expense of demolishing or removing any buildings or
84	structures on acquired land, including the expense of acquiring
85	any lands to which the buildings or structures may be moved, and
86	the cost of all machinery and equipment used for the demolition
87	or removal;
88	3. Finance charges;
89	4. Interest, as determined by the authority;
90	5. Provisions for working capital and debt service
91	reserves;
92	6. Expenses for extensions, enlargements, additions,
93	replacements, renovations, and improvements;
94	7. Expenses for architectural, engineering, financial,
95	accounting, and legal services, plans, specifications,
96	estimates, and administration; or
97	8. Any other expenses necessary or incidental to
98	determining the feasibility of constructing a utility project or
99	incidental to the construction, acquisition, or financing of a
100	utility project.
101	(c) "Customer" means a person receiving water or
102	wastewater service from a publicly owned utility.
103	(d) "Finance" or "financing" includes refinancing.
104	(e) "Financing cost" means:
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105	1. Interest and redemption premiums that are payable on
106	utility cost containment bonds;
107	2. The cost of retiring the principal of utility cost
108	containment bonds, whether at maturity, including acceleration
109	of maturity upon an event of default, or upon redemption,
110	including sinking fund redemption;
111	3. The cost related to issuing or servicing utility cost
112	containment bonds, including any payment under an interest rate
113	swap agreement and any type of fee;
114	4. A payment or expense associated with a bond insurance
115	policy; financial guaranty; contract, agreement, or other credit
116	or liquidity enhancement for bonds; or contract, agreement, or
117	other financial agreement entered into in connection with
118	utility cost containment bonds;
119	5. Any coverage charges; or
120	6. The funding of one or more reserve accounts relating to
121	utility cost containment bonds.
122	(f) "Financing resolution" means a resolution adopted by
123	the governing body of an authority that provides for the
124	financing or refinancing of a utility project with utility cost
125	containment bonds and that imposes a utility project charge in
126	connection with the utility cost containment bonds in accordance
127	with subsection (4). A financing resolution may be separate from
128	a resolution authorizing the issuance of the bonds.
129	(g) "Governing body" means the body that governs a local
130	agency.
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131 "Local agency" means a member of the authority, or an (h) 132 agency or subdivision of that member, that is sponsoring or 133 refinancing a utility project, or any municipality, county, 134 authority, special district, public corporation, regional water 135 authority, or other governmental entity of the state that is 136 sponsoring or refinancing a utility project. 137 "Public utility services" means water or wastewater (i) services provided by a publicly owned utility. The term does not 138 139 include communications services, as defined in s. 202.11, 140 Florida Statutes, Internet access services, or information 141 services. 142 (j) "Publicly owned utility" means a utility providing 143 retail or wholesale water or wastewater services that is owned 144 and operated by a local agency. The term includes any successor 145 to the powers and functions of such a utility. 146 "Revenue" means income and receipts of the authority (k) 147 related to the financing of utility projects and issuance of 148 utility cost containment bonds, including any of the following: 149 1. Bond purchase agreements; 150 2. Bonds acquired by the authority; 151 3. Installment sales agreements and other revenue-152 producing agreements entered into by the authority; 153 4. Utility projects financed or refinanced by the 154 authority; 155 5. Grants and other sources of income; 156 Moneys paid by a local agency; 6. Page 6 of 22

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157 7. Interlocal agreements with a local agency, including 158 all service agreements; or 159 Interest or other income from any investment of money 8. 160 in any fund or account established for the payment of principal, 161 interest, or premiums on utility cost containment bonds, or the 162 deposit of proceeds of utility cost containment bonds. 163 "Utility cost containment bonds" means bonds, notes, (1) 164 commercial paper, variable rate securities, and any other 165 evidence of indebtedness issued by an authority the proceeds of 166 which are used directly or indirectly to pay or reimburse a 167 local agency or its publicly owned utility for the costs of a 168 utility project and which are secured by a pledge of, and are 169 payable from, utility project property. (m) "Utility project" means the acquisition, construction, 170 installation, retrofitting, rebuilding, or other addition to or 171 improvement of any equipment, device, structure, process, 172 173 facility, technology, rights, or property located within or 174 outside this state which is used in connection with the 175 operations of a publicly owned utility. (n) "Utility project charge" means a charge levied on 176 177 customers of a publicly owned utility to pay the financing costs 178 of utility cost containment bonds issued under subsection (4). 179 The term includes any adjustments to the utility project charge 180 under subsection (5). 181 "Utility project property" means the property right (\circ) 182 created pursuant to subsection (6). The term does not include

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183	any interest in a customer's real or personal property but
184	includes the right, title, and interest of an authority in any
185	of the following:
186	1. The financing resolution, the utility project charge,
187	and any adjustment to the utility project charge established in
188	accordance with subsection (5);
189	2. The financing costs of the utility cost containment
190	bonds and all revenues, and all collections, claims, payments,
191	moneys, or proceeds for, or arising from, the utility project
192	charge; or
193	3. All rights to obtain adjustments to the utility project
194	charge pursuant to subsection (5).
195	(3) UTILITY PROJECTS.—
196	(a) A local agency that owns and operates a publicly owned
197	utility may apply to an authority to finance the costs of a
198	utility project using the proceeds of utility cost containment
199	bonds. In its application to the authority, the local agency
200	shall specify the utility project to be financed by the utility
201	cost containment bonds and the maximum principal amount, the
202	maximum interest rate, and the maximum stated terms of the
203	utility cost containment bonds.
204	(b) A local agency may not apply to an authority for the
205	financing of a utility project under this section unless the
206	governing body has determined, in a duly noticed public meeting,
207	all of the following:
208	1. The project to be financed is a utility project.
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209 2. The local agency will finance costs of the utility 210 project, and the costs associated with the financing will be 211 paid from utility project property, including the utility 212 project charge for the utility cost containment bonds. 213 3. Based on the best information available to the 214 governing body, the rates charged to the local agency's retail 215 customers by the publicly owned utility, including the utility 216 project charge resulting from the financing of the utility 217 project with utility cost containment bonds, are expected to be 218 lower than the rates that would be charged if the project were 219 financed with bonds payable from revenues of the publicly owned utility. 220 221 (c) A determination by the governing body that a project 222 to be financed with utility cost containment bonds is a utility project is final and conclusive, and the utility cost 223 224 containment bonds issued to finance the utility project and the 225 utility project charge shall be valid and enforceable as set forth in the financing resolution and the documents relating to 226 the utility cost containment bonds. 227 228 (d) If a local agency that has outstanding utility cost 229 containment bonds ceases to operate a water or wastewater 230 utility, directly or through its publicly owned utility, 231 references in this section to the local agency or to its 232 publicly owned utility shall be to the successor entity. The 233 successor entity shall assume and perform all obligations of the 234 local agency and its publicly owned utility required by this

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235	section and shall assume the servicing agreement required under
236	subsection (4) while the utility cost containment bonds remain
237	outstanding.
238	(4) FINANCING UTILITY PROJECTS
239	(a) An authority may issue utility cost containment bonds
240	to finance or refinance utility projects; refinance debt of a
241	local agency incurred in financing or refinancing utility
242	projects, provided such refinancing results in present value
243	savings to the local agency; or, with the approval of the local
244	agency, refinance previously issued utility cost containment
245	bonds.
246	1. To finance a utility project, the authority may:
247	a. Form a single-purpose limited liability company and
248	authorize the company to adopt the financing resolution of such
249	utility project; or
250	b. Create a new single-purpose entity by interlocal
251	agreement under s. 163.01, Florida Statutes, the membership of
252	which shall consist of the authority and two or more of its
253	members or other public agencies.
254	2. A single-purpose limited liability company or a single-
255	purpose entity may be created by the authority solely for the
256	purpose of performing the duties and responsibilities of the
257	authority specified in this section and shall constitute an
258	authority for all purposes of this section. Reference to the
259	authority includes a company or entity created under this
260	paragraph.

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261 The governing body of an authority that is financing (b) 262 the costs of a utility project shall adopt a financing 263 resolution and shall impose a utility project charge as described in subsection (5). All provisions of a financing 264 265 resolution adopted pursuant to this section are binding on the 266 authority. 267 1. The financing resolution must: 268 a. Provide a brief description of the financial 269 calculation method the authority will use in determining the 270 utility project charge. The calculation method shall include a 271 periodic adjustment methodology to be applied at least annually 272 to the utility project charge. The authority shall establish the 273 allocation of the utility project charge among classes of 274 customers of the publicly owned utility. The decision of the authority shall be final and conclusive, and the method of 275 276 calculating the utility project charge and the periodic 277 adjustment may not be changed; 278 b. Require each customer in the class or classes of 279 customers specified in the financing resolution who receives 280 water or wastewater service through the publicly owned utility 281 to pay the utility project charge regardless of whether the 282 customer has an agreement to receive water or wastewater service 283 from a person other than the publicly owned utility; 284 c. Require that the utility project charge be charged 285 separately from other charges on the bill of customers of the 286 publicly owned utility in the class or classes of customers

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287	specified in the financing resolution; and
288	d. Require that the authority enter into a servicing
289	agreement with the local agency or its publicly owned utility to
290	collect the utility project charge.
291	2. The authority may require in the financing resolution
292	that, in the event of a default by the local agency or its
293	publicly owned utility with respect to revenues from the utility
294	project property, the authority, upon application by the
295	beneficiaries of the statutory lien as set forth in subsection
296	(6), shall order the sequestration and payment to the
297	beneficiaries of revenues arising from utility project property.
298	This subparagraph does not limit any other remedies available to
299	the beneficiaries by reason of default.
300	(c) An authority has all the powers provided in this
301	section and s. 163.01(7)(g), Florida Statutes.
302	(d) Each authority shall work with local agencies that
303	request assistance to determine the most cost-effective manner
304	of financing regional water projects. If the entities determine
305	that the issuance of utility cost containment bonds will result
306	in lower financing costs for a project, the authority shall
307	cooperate with such local agencies and, if requested by the
308	local agencies, issue utility cost containment bonds as provided
309	in this section.
310	(5) UTILITY PROJECT CHARGE.—
311	(a) The authority shall impose a sufficient utility
312	project charge, based on estimates of water or wastewater
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313 service usage, to ensure timely payment of all financing costs 314 with respect to utility cost containment bonds. The local agency 315 or its publicly owned utility shall provide the authority with 316 information concerning the publicly owned utility which may be 317 required by the authority in establishing the utility project 318 charge. 319 The utility project charge is a nonbypassable charge (b) 320 to all present and future customers of the publicly owned 321 utility in the class or classes of customers specified in the 322 financing resolution upon its adoption. If a customer of a 323 publicly owned utility that is subject to a utility project 324 charge enters into an agreement to purchase water or wastewater 325 service from a supplier other than the publicly owned utility, 326 the customer remains liable for the payment of the utility 327 project charge if the customer has received any service or 328 benefit from the publicly owned utility after the date the 329 utility project charge was imposed. 330 (c) The authority shall determine at least annually and at 331 such additional intervals as provided in the financing 332 resolution and documents related to the applicable utility cost 333 containment bonds whether adjustments to the utility project 334 charge are required. The authority shall use the adjustment to 335 correct for any overcollection or undercollection of financing 336 costs from the utility project charge or to make any other 337 adjustment necessary to ensure the timely payment of the 338 financing costs of the utility cost containment bonds, including

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339 adjustment of the utility project charge to pay any debt service 340 coverage requirement for the utility cost containment bonds. The 341 local agency or its publicly owned utility shall provide the 342 authority with information concerning the publicly owned utility 343 which may be required by the authority in adjusting the utility 344 project charge. 345 1. If the authority determines that an adjustment to the 346 utility project charge is required, the adjustment shall be made 347 using the methodology specified in the financing resolution. 348 2. The adjustment may not impose the utility project 349 charge on a class of customers that was not subject to the 350 utility project charge pursuant to the financing resolution 351 imposing the utility project charge. 352 (d) Revenues from a utility project charge are special 353 revenues of the authority and do not constitute revenue of the 354 local agency or its publicly owned utility for any purpose, 355 including any dedication, commitment, or pledge of revenue, 356 receipts, or other income that the local agency or its publicly 357 owned utility has made or will make for the security of any of 358 its obligations. 359 (e) The local agency or its publicly owned utility shall 360 act as a servicing agent for collecting the utility project 361 charge throughout the duration of the servicing agreement 362 required by the financing resolution. The local agency or its 363 publicly owned utility shall hold the money collected in trust 364 for the exclusive benefit of the persons entitled to have the

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365	financing costs paid from the utility project charge, and the
366	money does not lose its designation as revenues of the authority
367	by virtue of possession by the local agency or its publicly
368	owned utility.
369	(f) The customer must make timely and complete payment of
370	all utility project charges as a condition of receiving water or
371	wastewater service from the publicly owned utility. The local
372	agency or its publicly owned utility may use its established
373	collection policies and remedies provided under law to enforce
374	collection of the utility project charge. A customer liable for
375	a utility project charge may not withhold payment, in whole or
376	in part, thereof.
377	(g) The pledge of a utility project charge to secure
378	payment of utility cost containment bonds is irrevocable, and
379	the state, or any other entity, may not reduce, impair, or
380	otherwise adjust the utility project charge, except that the
381	authority shall implement the periodic adjustments to the
382	utility project charge as provided under this subsection.
383	(6) UTILITY PROJECT PROPERTY
384	(a) A utility project charge constitutes utility project
385	property on the effective date of the financing resolution
386	authorizing such utility project charge. Utility project
387	property constitutes property, including for contracts securing
388	utility cost containment bonds, regardless of whether the
389	revenues and proceeds arising with respect to the utility
390	project property have accrued. Utility project property shall
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391	continuously exist as property for all purposes with all of the
392	rights and privileges of this section through the end of the
393	period provided in the financing resolution or until all
394	financing costs with respect to the related utility cost
395	containment bonds are paid in full, whichever occurs first.
396	(b) Upon the effective date of the financing resolution,
397	the utility project property is subject to a first-priority
398	statutory lien to secure the payment of the utility cost
399	containment bonds.
400	1. The lien secures the payment of all financing costs
401	then existing or subsequently arising to the holders of the
402	utility cost containment bonds, the trustees or representatives
403	of the holders of the utility cost containment bonds, and any
404	other entity specified in the financing resolution or the
405	documents relating to the utility cost containment bonds.
406	2. The lien attaches to the utility project property
407	regardless of the current ownership of the utility project
408	property, including any local agency or its publicly owned
409	utility, the authority, or any other person.
410	3. Upon the effective date of the financing resolution,
411	the lien is valid and enforceable against the owner of the
412	utility project property and all third parties, and additional
413	public notice is not required.
414	4. The lien is a continuously perfected lien on all
415	revenues and proceeds generated from the utility project
416	property regardless of whether the revenues or proceeds have
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417	accrued.
418	(c) All revenues with respect to utility project property
419	related to utility cost containment bonds, including payments of
420	the utility project charge, shall be applied first to the
421	payment of the financing costs of the utility cost containment
422	bonds then due, including the funding of reserves for the
423	utility cost containment bonds. Any excess revenues shall be
424	applied as determined by the authority for the benefit of the
425	utility for which the utility cost containment bonds were
426	issued.
427	(7) UTILITY COST CONTAINMENT BONDS
428	(a) Utility cost containment bonds shall be issued within
429	the parameters of the financing provided by the authority
430	pursuant to this section. The proceeds of the utility cost
431	containment bonds made available to the local agency or its
432	publicly owned utility shall be used for the utility project
433	identified in the application for financing of the utility
434	project or used to refinance indebtedness of the local agency
435	which financed or refinanced utility projects.
436	(b) Utility cost containment bonds shall be issued as set
437	forth in this section and s. 163.01(7)(g)8., Florida Statutes,
438	and may be validated pursuant to s. 163.01(7)(g)9., Florida
439	Statutes.
440	(c) The authority shall pledge the utility project
441	property as security for the payment of the utility cost
442	containment bonds. All rights of an authority with respect to

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443 utility project property pledged as security for the payment of utility cost containment bonds shall be for the benefit of, and 444 445 enforceable by, the beneficiaries of the pledge to the extent 446 provided in the financing documents relating to the utility cost 447 containment bonds. 448 1. If utility project property is pledged as security for 449 the payment of utility cost containment bonds, the local agency 450 or its publicly owned utility shall enter into a contract with 451 the authority which requires, at a minimum, that the publicly 452 owned utility: 453 a. Continue to operate its publicly owned utility, 454 including the utility project that is being financed or 455 refinanced; 456 b. Collect the utility project charge from customers for 457 the benefit and account of the authority and the beneficiaries 458 of the pledge of the utility project charge; and 459 c. Separately account for and remit revenue from the 460 utility project charge to, or for the account of, the authority. 461 The pledge of a utility project charge to secure 2. 462 payment of utility cost containment bonds is irrevocable, and 463 the state or any other entity may not reduce, impair, or 464 otherwise adjust the utility project charge, except that the 465 authority shall implement periodic adjustments to the utility 466 project charge as provided under subsection (5). 467 (d) Utility cost containment bonds shall be nonrecourse to 468 the credit or any assets of the local agency or the publicly Page 18 of 22

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469	owned utility but shall be payable from, and secured by a pledge
470	of the utility project property relating to the utility cost
471	containment bonds and any additional security or credit
472	enhancement specified in the documents relating to the utility
473	cost containment bonds. If, pursuant to subsection (4), the
474	authority is financing the project through a single-purpose
475	limited liability company, the utility cost containment bonds
476	shall be payable from, and secured by, a pledge of amounts paid
477	by the company to the authority from the applicable utility
478	project property. This paragraph shall be the exclusive method
479	of perfecting a pledge of utility project property by the
480	company securing the payment of financing costs under any
481	agreement of the company in connection with the issuance of
482	utility cost containment bonds.
483	(e) The issuance of utility cost containment bonds does
484	not obligate the state or any political subdivision thereof to
485	levy or to pledge any form of taxation to pay the utility cost
486	containment bonds or to make any appropriation for their
487	payment. Each utility cost containment bond must contain on its
488	face a statement in substantially the following form:
489	
490	"Neither the full faith and credit nor the taxing power of the
491	State of Florida or any political subdivision thereof is pledged
492	to the payment of the principal of, or interest on, this bond."
493	
494	(f) Notwithstanding any other law or this section, a
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495	financing resolution or other resolution of the authority, or
496	documents relating to utility cost containment bonds, the
497	authority may not rescind, alter, or amend any resolution or
498	document that pledges utility cost charges for payment of
499	utility cost containment bonds.
500	(g) Subject to the terms of any pledge document created
501	under this section, the validity and relative priority of a
502	pledge is not defeated or adversely affected by the commingling
503	of revenues generated by the utility project property with other
504	funds of the local agency or the publicly owned utility
505	collecting a utility project charge on behalf of an authority.
506	(h) Financing costs in connection with utility cost
507	containment bonds are a special obligation of the authority and
508	do not constitute a liability of the state or any political
509	subdivision thereof. Financing costs are not a pledge of the
510	full faith and credit of the state or any political subdivision
511	thereof, including the authority, but are payable solely from
512	the funds identified in the documents relating to the utility
513	cost containment bonds. This paragraph does not preclude
514	guarantees or credit enhancements in connection with utility
515	cost containment bonds.
516	(i) Except as otherwise provided in this section with
517	respect to adjustments to a utility project charge, the recovery
518	of the financing costs for the utility cost containment bonds
519	from the utility project charge shall be irrevocable, and the
520	authority does not have the power, by rescinding, altering, or
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521	amending the applicable financing resolution, to revalue or
522	revise for ratemaking purposes the financing costs of utility
523	cost containment bonds; to determine that the financing costs
524	for the related utility cost containment bonds or the utility
525	project charge is unjust or unreasonable; or to in any way
526	reduce or impair the value of utility project property that
527	includes the utility project charge, either directly or
528	indirectly. The amount of revenues arising with respect to the
529	financing costs for the related utility cost containment bonds
530	or the utility project charge are not subject to reduction,
531	impairment, postponement, or termination for any reason until
532	all financing costs to be paid from the utility project charge
533	are fully met and discharged.
534	(j) Except as provided in subsection (5) with respect to
535	adjustments to a utility project charge, the state pledges and
536	agrees with the owners of utility cost containment bonds that
537	the state may not limit or alter the financing costs or the
538	utility project property, including the utility project charge,
539	relating to the utility cost containment bonds, or any rights
540	related to the utility project property, until all financing
541	costs with respect to the utility cost containment bonds are
542	fully met and discharged. This paragraph does not preclude
543	limitation or alteration if adequate provision is made by law to
544	protect the owners. The authority may include the state's pledge
545	in the governing documents for utility cost containment bonds.
546	(8) LIMITATION ON DEBT RELIEFNotwithstanding any other
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547	law, an authority that issued utility cost containment bonds may
548	not, and a governmental officer or organization may not
549	authorize the authority to, become a debtor under the United
550	States Bankruptcy Code or become the subject of any similar case
551	or proceeding under any other state or federal law if any
552	payment obligation from utility project property remains with
553	respect to the utility cost containment bonds.
554	(9) CONSTRUCTION.—This section and all grants of power and
555	authority in this section shall be liberally construed to
556	effectuate their purposes. All incidental powers necessary to
	effectuate theff purposes. All incluentar powers necessary to
557	carry this section into effect are expressly granted to, and
557 558	
	carry this section into effect are expressly granted to, and
558	carry this section into effect are expressly granted to, and conferred upon, public entities.

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