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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on General Government)

A bill to be entitled

An act relating to secondary metals recyclers; transferring administration of part II of ch. 538, F.S., relating to secondary metals recyclers, from the Department of Revenue to the Department of Agriculture and Consumer Services; providing for applicability with respect to pending actions, orders, and rules; amending s. 213.05, F.S.; conforming a provision to changes made by the act; amending s. 213.053, F.S.; authorizing the Department of Revenue to share certain confidential information with the Department of Agriculture and Consumer Services; amending ss. 319.30 and 538.18 F.S.; conforming provisions to changes made by the act; amending 538.19, F.S.; providing for transmission of specific reports to a law enforcement official or an authorized third party; conforming provisions to changes made by the act; amending s. 538.20, F.S.; authorizing specified persons to inspect regulated metals property and records; amending s. 538.21, F.S.; prohibiting a secondary metals recycler from disposing of certain property for a specified period; amending s. 538.23, F.S.; revising violations subject to criminal penalties; amending s. 538.25, F.S.; revising application requirements for registration as a secondary metals recycler; requiring applicants to submit fingerprints and pay a fee for fingerprint processing and retention; providing for



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the submission, retention, and use of collected fingerprints; requiring secondary metals recyclers to maintain specified insurance coverage; requiring secondary metals recyclers to exhibit active registration certificates from the Department of Agriculture and Consumer Services before applying for or renewing a local business tax receipt; requiring secondary metals recyclers to allow department personnel to enter certain places of business for a specified purpose; authorizing the department to seek a warrant if such access is denied; revising penalties for noncompliance; requiring the department to suspend certain registrations or deny applications for registration under certain circumstances; amending s. 538.26, F.S.; prohibiting secondary metals recyclers from purchasing regulated metals property, restricted regulated metals property, or ferrous metals between certain hours or on Sundays; prohibiting the purchase of specified restricted regulated metals property without obtaining certain proof of the seller's ownership of, or authority to sell, the regulated metals property; revising the number of lead-acid batteries purchased in a single purchase by the same individual in a single day which makes a purchase subject to certain restrictions; creating s. 538.27, F.S.; providing penalties for noncompliance; creating s. 538.29, F.S.; authorizing the department to adopt rules; providing an appropriation; providing an effective date.



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Be It Enacted by the Legislature of the State of Florida:

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Section 1. (1) All powers, duties, functions, records, personnel, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds of the Department of Revenue relating to the administration of part II of chapter 538, Florida Statutes, are transferred by a type two transfer, pursuant to s. 20.06(2), Florida Statutes, to the Department of Agriculture and Consumer Services.

- (2) This section does not affect the validity of any judicial or administrative action pending as of 11:59 p.m. on the day before the effective date of this act to which the Department of Revenue is at that time a party, and the Department of Agriculture and Consumer Services shall be substituted as a party in interest in any such action.
- (3) All lawful orders issued by the Department of Revenue relating to the administration of part II of chapter 538, Florida Statutes, issued before the effective date of this act shall remain in effect and be enforceable after the effective date of this section unless thereafter modified in accordance with law.
- (4) The rules of the Department of Revenue relating to the administration of part II of chapter 538, Florida Statutes, which were in effect at 11:59 p.m. on the day before the effective date of this act shall remain in effect and be enforceable after the effective date of this section unless thereafter modified in accordance with law.



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Section 2. Section 213.05, Florida Statutes, is amended to read:

213.05 Department of Revenue; control and administration of revenue laws.-The Department of Revenue shall have only those responsibilities for ad valorem taxation specified to the department in chapter 192, taxation, general provisions; chapter 193, assessments; chapter 194, administrative and judicial review of property taxes; chapter 195, property assessment administration and finance; chapter 196, exemption; chapter 197, tax collections, sales, and liens; chapter 199, intangible personal property taxes; and chapter 200, determination of millage. The Department of Revenue shall have the responsibility of regulating, controlling, and administering all revenue laws and performing all duties as provided in s. 125.0104, the Local Option Tourist Development Act; s. 125.0108, tourist impact tax; chapter 198, estate taxes; chapter 201, excise tax on documents; chapter 202, communications services tax; chapter 203, gross receipts taxes; chapter 206, motor and other fuel taxes; chapter 211, tax on production of oil and gas and severance of solid minerals; chapter 212, tax on sales, use, and other transactions; chapter 220, income tax code; ss. 336.021 and 336.025, taxes on motor fuel and special fuel; s. 376.11, pollutant spill prevention and control; s. 403.718, waste tire fees; s. 403.7185, lead-acid battery fees; s. 538.09, registration of secondhand dealers; s. 538.25, registration of secondary metals recyclers; s. 624.4621, group self-insurer's fund premium tax; s. 624.5091, retaliatory tax; s. 624.475, commercial self-insurance fund premium tax; ss. 624.509-624.511, insurance code: administration and general provisions; s.



624.515, State Fire Marshal regulatory assessment; s. 627.357, medical malpractice self-insurance premium tax; s. 629.5011, reciprocal insurers premium tax; and s. 681.117, motor vehicle warranty enforcement.

Section 3. Paragraph (cc) is added to subsection (8) of section 213.053, Florida Statutes, and subsection (11) of that section is amended, to read:

- 213.053 Confidentiality and information sharing.-
- (8) Notwithstanding any other provision of this section, the department may provide:
- (cc) Information relative to chapter 212 and part II of chapter 538 to the Department of Agriculture and Consumer Services in the conduct of its official duties.

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Disclosure of information under this subsection shall be pursuant to a written agreement between the executive director and the agency. Such agencies, governmental or nongovernmental, shall be bound by the same requirements of confidentiality as the Department of Revenue. Breach of confidentiality is a misdemeanor of the first degree, punishable as provided by s. 775.082 or s. 775.083.

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(11) Notwithstanding any other provision of this section, with respect to a request for verification of a certificate of registration issued pursuant to s. 212.18 to a specified dealer or taxpayer or with respect to a request by a law enforcement officer for verification of a certificate of registration issued pursuant to s. 538.09 to a specified secondhand dealer or pursuant to s. 538.25 to a specified secondary metals recycler, the department may disclose whether the specified person holds a



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valid certificate, or whether a specified certificate number is valid, or whether a specified certificate number has been canceled or is inactive or invalid, and the name of the holder of the certificate. This subsection may shall not be construed to create a duty to request verification of any certificate of registration.

Section 4. Paragraph (b) of subsection (1) of section 319.30, Florida Statutes, is amended to read:

319.30 Definitions; dismantling, destruction, change of identity of motor vehicle or mobile home; salvage.-

- (1) As used in this section, the term:
- (b) "Certificate of registration number" means the certificate of registration number issued by the Department of Agriculture and Consumer Services Revenue of the State of Florida pursuant to s. 538.25.

Section 5. Subsection (2) of section 538.18, Florida Statutes, is amended to read:

538.18 Definitions.—As used in this part, the term:

(2) "Department" means the Department of Agriculture and Consumer Services Revenue.

Section 6. Subsections (1), (2), and (3) of section 538.19, Florida Statutes, are amended to read:

538.19 Records required; limitation of liability.-

(1) A secondary metals recycler shall maintain a legible paper record of all purchase transactions to which such secondary metals recycler is a party. A secondary metals recycler shall also maintain a legible electronic record, in the English language, of all such purchase transactions. The appropriate law enforcement official may provide data



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specifications regarding the electronic record format, but such format must be approved by the department of Law Enforcement. An electronic record of a purchase transaction shall be electronically transmitted to the appropriate law enforcement official or to a qualified third-party vendor pursuant to a valid contract with a law enforcement agency no later than 10 a.m. of the business day following the date of the purchase transaction. The record transmitted to the appropriate law enforcement official or its qualified third-party designee must not contain the price paid for the items. A secondary metals recycler who transmits such records electronically is not required to also deliver the original or paper copies of the transaction forms to the appropriate law enforcement official. However, such an appropriate law enforcement official may, for purposes of a criminal investigation, request the secondary metals recycler to make available the original transaction form that was electronically transmitted. This original transaction form must include the price paid for the items. The secondary metals recycler shall make the form available to the appropriate law enforcement official within 24 hours after receipt of the request.

- (2) The following information must be maintained on the form approved by the department of Law Enforcement for each purchase transaction:
 - (a) The name and address of the secondary metals recycler.
- (b) The name, initials, or other identification of the individual entering the information on the ticket.
 - (c) The date and time of the transaction.
 - (d) The weight, quantity, or volume, and a description of



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the type of regulated metals property purchased in a purchase transaction.

- (e) The amount of consideration given in a purchase transaction for the regulated metals property.
- (f) A signed statement from the person delivering the regulated metals property stating that she or he is the rightful owner of, or is entitled to sell, the regulated metals property being sold. If the purchase involves a stainless steel beer keg, the seller must provide written documentation from the manufacturer that the seller is the owner of the stainless steel beer keg or is an employee or agent of the manufacturer.
- (q) The distinctive number from the personal identification card of the person delivering the regulated metals property to the secondary metals recycler.
- (h) A description of the person from whom the regulated metals property was acquired, including:
- 1. Full name, current residential address, workplace, and home and work phone numbers.
- 2. Height, weight, date of birth, race, gender, hair color, eye color, and any other identifying marks.
 - 3. The right thumbprint, free of smudges and smears.
- 4. Vehicle description to include the make, model, and tag number of the vehicle and trailer of the person selling the regulated metals property.
- 5. Any other information required by the form approved by the department of Law Enforcement.
- (i) A photograph, videotape, or digital image of the regulated metals being sold.
 - (j) A photograph, videotape, or similar likeness of the



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person receiving consideration in which such person's facial features are clearly visible.

(3) A secondary metals recycler complies with the requirements of this section if it maintains an electronic database containing the information required by subsection (2) as long as the electronic information required by subsection (2), along with an electronic oath of ownership with an electronic signature of the seller of the secondary metals being purchased by the secondary metals recyclers and an electronic image of the seller's right thumbprint that has no smudges and smears, can be downloaded onto a paper form in the image of the form approved by the department of Law Enforcement as provided in subsection (2).

Section 7. Section 538.20, Florida Statutes, is amended to read:

538.20 Inspection of regulated metals property and records.-During the usual and customary business hours of a secondary metals recycler, a law enforcement officer or employee of the department who is a nonsworn trained regulatory investigator shall, after properly identifying herself or himself as such a law enforcement officer, have the right to inspect:

- (1) Any and all purchased regulated metals property in the possession of the secondary metals recycler. and
- (2) Any and all records required to be maintained under s. 538.19.

Section 8. Subsection (3) of section 538.21, Florida Statutes, is amended to read:

538.21 Hold notice.



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- (3) A secondary metals recycler may not dispose of any property identified by a hold notice or extended hold notice until the applicable hold period expires. At the expiration of the hold period or, if extended in accordance with this section, at the expiration of the extended hold period, the hold is automatically released and the secondary metals recycler may dispose of the regulated metals property unless other disposition has been ordered by a court of competent jurisdiction.
- Section 9. Paragraph (a) of subsection (1) and subsection (3) of section 538.23, Florida Statutes, are amended to read: 538.23 Violations and penalties.-
- (1)(a) Except as provided in paragraph (b), a secondary metals recycler who knowingly and intentionally:
 - 1. Violates s. 538.20, or s. 538.21, or s. 538.26;
- 2. Engages in a pattern of failing to keep records required by s. 538.19;
 - 3. Violates s. 538.26(2); or
- 4. Violates s. 538.235, 278

commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- (3) Any person who knowingly provides false information, gives false verification of ownership, or who gives a false or altered identification and who receives money or other consideration from a secondary metals recycler in return for regulated metals property commits:
- (a) A felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the value of the money



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or other consideration received is less than \$300.

(b) A felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the value of the money or other consideration received is \$300 or more or if the money or other consideration received is for restricted regulated metals.

Section 10. Section 538.25, Florida Statutes, is amended to read:

538.25 Registration.-

- (1) A person may not engage in business as a secondary metals recycler at any location without registering with the department on an application form prescribed by the department. An application for registration must state the full name of the applicant, the place where the business is to be conducted, and any other relevant information required by the department. If the applicant is not an individual, the applicant must state the full name and address of each direct or beneficial owner of at least 10-percent equity interest in the business. If the applicant is a corporation, the application must state the full name and address of each officer and director. The department shall accept applications only from a fixed business address. The department may not accept an application that provides an address of a hotel room or motel room, a vehicle, or a post office box.
- (a) Fingerprint fees, as provided for in subparagraph (b) 2., A fee equal to the federal and state costs for processing required fingerprints must be submitted to the department with each application for registration. One application is required for each secondary metals recycler. If a secondary metals



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recycler is the owner of more than one secondary metals recycling location, the application must list each location, and the department shall issue a duplicate registration for each location. For purposes of subsections (3) and, (4), and (5), these duplicate registrations shall be deemed individual registrations. A secondary metals recycler shall pay a fee of \$6 per location at the time of registration and an annual renewal fee of \$6 per location on October 1 of each year. All fees collected, less costs of administration, shall be transferred into the Operating Trust Fund.

- (b) 1. An applicant shall submit a full set of fingerprints to the department or an entity or a vendor authorized by s. 943.053(13). The fingerprints shall be forwarded to the Department of Law Enforcement for state processing, and the Department of Law Enforcement shall forward the fingerprints to the Federal Bureau of Investigation for national processing.
- 2. Fees for state and federal fingerprint processing and fingerprint retention fees shall be borne by the applicant. The state cost for fingerprint processing is that authorized in s. 943.053(3)(b) for records provided to persons or entities other than those specified as exceptions therein.
- 3. Fingerprints submitted to the Department of Law Enforcement pursuant to this paragraph shall be retained by the Department of Law Enforcement as provided in s. 943.05(2)(g) and (h) and enrolled in the Federal Bureau of Investigation's national retained print arrest notification program, when the Department of Law Enforcement begins participation in the program. Fingerprints shall be submitted to the Department of Law Enforcement for a state criminal history record check, and



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to the Federal Bureau of Investigation for a national criminal history record check. Any arrest record identified shall be reported to the department by the Department of Law Enforcement.

- 4. For a renewal of an applicant's registration, the department shall request the Department of Law Enforcement to forward the retained fingerprints of the applicant to the Federal Bureau of Investigation unless the applicant is enrolled in the national retained print arrest notification program described in subparagraph 3. The fee for the national criminal history record check shall be paid as part of the renewal fee to the department and shall be forwarded to the Department of Law Enforcement. If an applicant's fingerprints are retained in the national retained print arrest notification program, the applicant shall pay the state and national retention fee to the department, and the department shall forward the fee to the Department of Law Enforcement.
- 5. The department shall notify the Department of Law Enforcement regarding a person whose fingerprints have been retained but who is no longer registered under this chapter.
- 6. The department shall screen background results to determine whether an applicant meets registration requirements. The department shall forward the full set of fingerprints to the Department of Law Enforcement for state and federal processing, provided the federal service is available, to be processed for any criminal justice information as defined in s. 943.045. The cost of processing such fingerprints shall be payable to the Department of Law Enforcement by the department. The department may issue a temporary registration to each location pending completion of the background check by state and federal law



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enforcement agencies but shall revoke such temporary registration if the completed background check reveals a prohibited criminal background. The Department of Law Enforcement shall report its findings to the Department of Revenue within 30 days after the date the fingerprints are submitted for criminal justice information.

- (c) An applicant for a secondary metals recycler registration must be a natural person who has reached the age of 18 years or a corporation organized or qualified to do business in the state.
- 1. If the applicant is a natural person, the registration must include a complete set of her or his fingerprints, certified by an authorized law enforcement officer, and a valid recent fullface photographic identification card of herself or himself.
- 2. If the applicant is a partnership, all the partners must make application for registration.
- 3. If the applicant is a corporation, the registration must include the name and address of such corporation's registered agent for service of process in the state and a certified copy of statement from the Secretary of State that the corporation is duly organized in the state or, if the corporation is organized in a state other than Florida, a certified copy of the statement that the corporation is duly qualified to do business in this state.
- (d) In addition to maintaining workers' compensation insurance, each secondary metals recycler must maintain a minimum of \$100,000 general liability insurance coverage throughout the registration period.



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- (e) A person applying for or renewing a local business tax receipt to engage in business as a secondary metals recycler must exhibit an active registration certificate from the department before the local business tax receipt may be issued or renewed.
- (2) A secondary metals recycler's registration shall be conspicuously displayed at the place of business set forth on the registration. A secondary metals recycler must allow department personnel to enter the secondary metals recycler's place of business in order to verify that a registration is valid. If department personnel are refused entry for this purpose, the department may seek an inspection warrant as provided for in chapter 933 to obtain compliance with this requirement shall not dispose of property at any location until any holding period has expired.
- (3) The Department of Revenue may impose a civil fine of up to \$10,000 for each knowing and intentional violation of this section, which fine shall be transferred into the General Revenue Fund. If the fine is not paid within 60 days, the department may bring a civil action under s. 120.69 to recover the fine.
- (3) (4) In addition to the penalties fine provided in s. 538.27 subsection (3), a registration under this section may be denied or any registration granted may be revoked, restricted, or suspended by the department if, after October 2, 1989, and within a 10-year 24-month period immediately preceding such denial, revocation, restriction, or suspension:
- (a) The applicant or registrant, or an owner, officer, director, or trustee of the applicant or registrant, has been



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convicted of knowingly and intentionally:

- 1. Violating s. 538.20, or s. 538.21, or s. 538.26;
- 2. Engaging in a pattern of failing to keep records as required by s. 538.19;
- 3. Making a material false statement in the application for registration; or
- 4. Engaging in a fraudulent act in connection with any purchase or sale of regulated metals property;
- (b) The applicant or registrant, or an owner, officer, director, or trustee of the applicant or registrant, has been convicted of, or entered a plea of guilty or nolo contendere to, a felony committed by the secondary metals recycler against the laws of the state or of the United States involving theft, larceny, dealing in stolen property, receiving stolen property, burglary, embezzlement, obtaining property by false pretenses, possession of altered property, or any felony drug offense or of knowingly and intentionally violating the laws of the state relating to registration as a secondary metals recycler; or
- (c) The applicant has, after receipt of written notice from the Department of Revenue of failure to pay sales tax, failed or refused to pay, within 30 days after the secondary metals recycler's receipt of such written notice, any sales tax owed to the Department of Revenue.
- (4) (4) (5) A denial of an application, or a revocation, restriction, or suspension of a registration, by the department shall be probationary for a period of 12 months in the event that the secondary metals recycler subject to such action has not had any other application for registration denied, or any registration revoked, restricted, or suspended, by the



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department within the previous 24-month period.

- (a) If, during the 12-month probationary period, the department does not again deny an application or revoke, restrict, or suspend the registration of the secondary metals recycler, the action of the department shall be dismissed and the record of the secondary metals recycler cleared thereof.
- (b) If, during the 12-month probationary period, the department, for reasons other than those existing before prior to the original denial or revocation, restriction, or suspension, again denies an application or revokes, restricts, or suspends the registration of the secondary metals recycler, the probationary nature of such original action shall terminate and both the original action of the department and the action of the department causing the termination of the probationary nature thereof shall immediately be reinstated against the secondary metals recycler.
- (5) The department shall suspend the registration or deny the application for registration of a registrant or applicant if the registrant or applicant or any of its owners, officers, directors, or trustees have been convicted of a felony under s. 817.67, s. 817.705, or s. 817.806 immediately upon receiving written verification of the conviction from a law enforcement agency, court, or state attorney's office or the Department of Law Enforcement.
- (6) Upon the request of a law enforcement official, the department of Revenue shall release to the official the name and address of any secondary metals recycler registered to do business within the official's jurisdiction.
 - Section 11. Subsection (1) and paragraph (b) of subsection



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- (5) of section 538.26, Florida Statutes, are amended to read: 538.26 Certain acts and practices prohibited.-It is unlawful for a secondary metals recycler to do or allow any of the following acts:
- (1) Purchase regulated metals property, restricted regulated metals property, or ferrous metals between the hours of 7 p.m. and before 7 a.m. or any time on Sunday after 7 p.m.

(5)

- (b) The purchase of any of the following regulated metals property is subject to the restrictions provided in paragraph (a):
 - 1. A manhole cover.
- 2. A metal An electric light pole or other utility structure and its fixtures, wires, and hardware that is are readily identifiable as connected to a metal electric light the utility structure.
 - 3. A quard rail.
- 4. A street sign, traffic sign, or traffic signal and its fixtures and hardware.
- 5. Communication, transmission, distribution, and service wire from a utility, including copper or aluminum bus bars, connectors, grounding plates, or grounding wire.
 - 6. A funeral marker or funeral vase.
 - 7. A historical marker.
- 8. Railroad equipment, including, but not limited to, a tie plate, signal house, control box, switch plate, E clip, or rail tie junction.
- 9. Any metal item that is observably marked upon reasonable inspection with any form of the name, initials, or logo of a



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governmental entity, utility company, cemetery, or railroad.

- 10. A copper, aluminum, or aluminum-copper condensing or evaporator coil, including its tubing or rods, from an airconditioning or heating unit, excluding coils from window airconditioning or heating units and motor vehicle air-conditioning or heating units.
- 11. An aluminum or stainless steel container or bottle designed to hold propane for fueling forklifts.
 - 12. A stainless steel beer keq.
- 13. A catalytic converter or any nonferrous part of a catalytic converter unless purchased as part of a motor vehicle.
- 14. Metallic wire that has been burned in whole or in part to remove insulation.
- 15. A brass or bronze commercial valve or fitting, referred to as a "fire department connection and control valve" or an "FDC valve," that is commonly used on structures for access to water for the purpose of extinguishing fires.
- 16. A brass or bronze commercial potable water backflow preventer valve that is commonly used to prevent backflow of potable water from commercial structures into municipal domestic water service systems.
 - 17. A shopping cart.
 - 18. A brass water meter.
 - 19. A storm grate.
 - 20. A brass sprinkler head used in commercial agriculture.
- 21. Three or more than two lead-acid batteries, or any part or component thereof, in a single purchase or from the same individual in a single day.
 - Section 12. Section 538.27, Florida Statutes, is created to



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- 538.27 Administrative penalties.-
- (1) Upon a determination that a violation of s. 538.19, s. 538.235, s. 538.25, or s. 538.26 has occurred, the department may take one or more of the following actions:
 - (a) Issue a notice of noncompliance pursuant to s. 120.695.
- (b) Impose an administrative fine up to \$200 per violation, but not to exceed \$5,000 per inspection. Any fine collected shall be deposited in the General Inspection Trust Fund. If a fine is not paid within 60 days after imposition, the department may bring a civil action under s. 120.69 to recover the fine.
- (c) Direct that the secondary metals recycler cease and desist specified activities.
- (2) The administrative proceedings under this section that could result in the entry of an order imposing any of the penalties specified in this section shall be conducted in accordance with chapter 120.

Section 13. Section 538.29, Florida Statutes, is created to read:

538.29 Rulemaking authority.—The department may adopt rules to implement this part. Such rules shall include tiered penalties for violations of this part.

Section 14. For the 2015-2016 fiscal year, there is appropriated to the Department of Agriculture and Consumer Services, the sum of \$263,223 in recurring and \$187,532 in nonrecurring funds from the General Revenue Fund, and four fulltime equivalent positions with associated salary rate of 138,181 are authorized for the purpose of implementing this act.

Section 15. This act shall take effect July 1, 2015.