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By the Committee on Criminal Justice

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A bill to be entitled An act relating to corrections; amending s. 20.315, F.S.; revising the method of appointment for the Secretary of Corrections; creating the Florida Corrections Commission within the department; providing for membership and terms of appointment for commission members; prescribing duties and responsibilities of the commission; prohibiting the commission from entering into the department's operation; establishing meeting and notice requirements; requiring the commission to appoint an executive director; authorizing reimbursement of per diem and travel expenses for commission members; prohibiting certain conflicts of interest among commission members; providing for applicability; amending s. 216.136, F.S.; requiring the Criminal Justice Estimating Conference to develop projections of prison admissions and populations for elderly felony offenders; amending s. 944.151, F.S.; expanding the department's security review committee functions; ensuring physical inspections of state and private buildings and structures and prioritizing institutions for inspection that meet certain criteria; amending s. 944.275, F.S.; prohibiting an inmate from receiving incentive gain-time credits for completing the requirements for and receiving a general educational development certificate or vocational certificate if the inmate was convicted of a specified offense on or after a specified date; amending s. 944.31, F.S.;

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requiring that a copy of a written memorandum of understanding for notification and investigation of certain events between the Department of Corrections and the Department of Law Enforcement be provided in a timely manner to the Governor, the President of the Senate, and the Speaker of the House of Representatives; requiring specialized training in certain circumstances; amending s. 944.331, F.S.; requiring the Department of Corrections to provide multiple private, internal avenues for the reporting by inmates of sexual abuse and sexual harassment; requiring the department, in consultation with the Correctional Medical Authority, to review inmate health care grievance procedures at each correctional institution and private correctional facility; requiring the department to review inmate grievance procedures at each correctional institution and private correctional facility; amending s. 944.35, F.S.; requiring that correctional officers have specialized training in the effective, nonforceful management of mentally ill inmates who may exhibit erratic behavior; requiring each institution to create and maintain a system to track the use of force episodes to determine if inmates need subsequent physical or mental health treatment; requiring annual reporting of use of force on the agency website; requiring that reports of physical force be signed under oath; prohibiting employees with notations regarding incidents involving the inappropriate use of

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force from being assigned to transitional care, crisis stabilization, or corrections mental health treatment facility housing; providing an exception; expanding applicability of a current felony offense to include certain employees of private providers and private correctional facilities; defining the term "neglect of an inmate"; providing for the determination of neglect of an inmate; creating criminal penalties for certain employees who neglect an inmate in specified circumstances; providing for anonymous reporting of inmate abuse directly to the department's Office of Inspector General; requiring that instruction on communication techniques related to crisis stabilization to avoid use of force be included in the correctional officer training program; directing the department to establish policies to protect inmates and employees from retaliation; requiring the department to establish policies relating to the use of chemical agents; amending s. 944.8041, F.S.; requiring the department to report health care costs for elderly inmates in its annual report; creating s. 944.805, F.S.; providing legislative intent relating to specialized programs for veterans; requiring the department to measure recidivism and report its finding in that regard; amending s. 945.215, F.S.; requiring that specified proceeds and certain funds be deposited in the State Operated Institutions Inmate Welfare Trust Fund; providing that the State Operated Institutions Inmate Welfare Trust Fund is a trust held

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by the Department of Corrections for the benefit and welfare of certain inmates; prohibiting deposits into the trust fund from exceeding \$5 million per fiscal year; requiring that deposits in excess of that amount be deposited into the General Revenue Fund; requiring that funds of the trust fund be used exclusively for specified purposes at correctional facilities operated by the department; requiring that funds from the trust fund only be expended pursuant to legislative appropriations; requiring the department to annually compile a report, at the statewide and institutional level documenting trust fund receipts and expenditures; requiring the report be submitted by September 1 for the previous fiscal year to specified offices of the Legislature and to the Executive Office of the Governor; prohibiting the purchase of weighttraining equipment; providing a contingent effective date; amending s. 945.48, F.S.; specifying correctional officer staffing requirements pertaining to inmates housed in mental health treatment facilities; amending s. 945.6031, F.S.; changing the frequency of required surveys; amending s. 945.6033, F.S.; provides for damages in inmate health care contracts; amending s. 945.6034, F.S.; requiring the department to consider the needs of inmates over 50 years of age and adopt health care standards for that population; creating s. 945.6039; F.S.; allowing an inmate's family, lawyer, and other interested parties to hire and pay for an independent medical evaluation;

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117 specifying the purpose for outside evaluations; 118 requiring the department to provide reasonable and 119 timely access to the inmate; amending s. 947.149, 120 F.S.; defining the term "elderly and infirm inmate"; 121 expanding eligibility for conditional medical release 122 to include elderly and infirm inmates; amending ss. 123 921.0021, 948.10, and 951.221. F.S.; conforming cross-124 references to changes made by the act; providing for applicability; reenacting ss. 435.04(2)(uu) and 125 126 921.0022(3)(f), F.S., to incorporate the amendment 127 made to s. 944.35, F.S., in references thereto; 128 reenacting ss. 944.72(1), 945.21501(1), and 945.2151, 129 F.S., to incorporate the amendment made to s. 945.215, 130 F.S., in references thereto; reenacting s. 131 945.6035(6), F.S., to incorporate the amendment made 132 to s. 945.6031, F.S., in a reference thereto; 133 providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (3) of section 20.315, Florida Statutes, is amended, present subsections (4) through (12) of that section are redesignated as subsections (5) through (13), respectively, and a new subsection (4) is added to that section, to read:

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- Department of Corrections.

 (3) SECRETARY OF CORRECTIONS.—The head of the Department of
- (3) SECRETARY OF CORRECTIONS.—The head of the Department of Corrections is the Secretary of Corrections. The secretary shall

20.315 Department of Corrections.—There is created a

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<u>be</u> <u>is</u> appointed by the Governor <u>with the concurrence of three</u> <u>members of the Cabinet</u>, subject to confirmation by the Senate, and shall serve at the pleasure of the Governor <u>and Cabinet</u>. The secretary is responsible for planning, coordinating, and managing the corrections system of the state. The secretary shall ensure that the programs and services of the department are administered in accordance with state and federal laws, rules, and regulations, with established program standards, and consistent with legislative intent. The secretary shall identify the need for and recommend funding for the secure and efficient operation of the state correctional system.

- (a) The secretary shall appoint a deputy secretary. The deputy secretary shall be directly responsible to the secretary and shall serve at the pleasure of the secretary.
- (b) The secretary shall appoint a general counsel and an inspector general, who are exempt from part II of chapter 110 and are included in the Senior Management Service.
- (c) The secretary may appoint assistant secretaries, directors, or other such persons that he or she deems are necessary to accomplish the mission and goals of the department, including, but not limited to, the following areas of program responsibility:
- 1. Security and institutional operations, which shall provide inmate work programs, offender programs, security administration, emergency operations response, and operational oversight of the regions.
- 2. Health services, which shall be headed by a physician licensed under chapter 458 or an osteopathic physician licensed under chapter 459, or a professionally trained health care

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administrator with progressively responsible experience in health care administration. This individual shall be responsible for the delivery of health services to offenders within the system and shall have direct professional authority over such services.

- 3. Community corrections, which shall provide for coordination of community alternatives to incarceration and operational oversight of community corrections regions.
- 4. Administrative services, which shall provide budget and accounting services within the department, including the construction and maintenance of correctional institutions, human resource management, research, planning and evaluation, and technology.
- 5. Program, transition, and postrelease services, which shall provide for the direct management and supervision of all departmental programs, including the coordination and delivery of education and job training to the offenders in the custody of the department. In addition, this program shall provide for the direct management and supervision of all programs that furnish transition assistance to inmates who are or have recently been in the custody of the department, including the coordination, facilitation, and contract management of prerelease and postrelease transition services provided by governmental and private providers, including faith-based service groups.
- (4) FLORIDA CORRECTIONS COMMISSION.—The Florida Corrections

 Commission is created. The commission is assigned to the

 Department of Corrections for administrative and fiscal
 accountability purposes, but it shall otherwise function
 independently of the control, supervision, and direction of the

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department. The primary focus of the commission shall be on
matters relating to corrections with an emphasis on the safe and
effective operations of major correctional institutions.

However, in instances in which the policies of other components
of the criminal justice system affect corrections, the
commission shall advise and make recommendations.

- (a) The commission shall consist of nine members appointed by the Governor and subject to confirmation by the Senate. The initial members of the commission shall be appointed by October 1, 2015. Members of the commission shall be appointed for terms of 4 years. However, to achieve staggered terms, four of the initial members shall be appointed to 2-year terms. Members must be appointed in a manner that ensures equitable representation of different geographic regions of this state. Each member of the commission must be a resident and a registered voter of this state. A commission member must represent the state as a whole and may not subordinate the needs of the state to those of a particular region. The commission's membership should, to the greatest extent possible, include a sheriff, state attorney, public defender, pastor or former prison chaplain, community leader, and business leader.
- (b) The primary duties and responsibilities of the Florida Corrections Commission include:
- 1. Conducting investigations, internal affairs investigations, and criminal investigations.
- 2. Conducting announced and unannounced inspections of correctional facilities, including facilities operated by private contractors. The commission may enter any place where prisoners in this state are kept and shall be immediately

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admitted to such place as they desire and may consult and confer with any prisoner privately and without molestation.

- 3. Identifying and monitoring high-risk and problematic correctional facilities, and reporting findings and recommendations relating to such facilities.
- 4. Continually monitoring on a statewide basis the incidence of inmate-on-inmate and officer-on-inmate violence and the introduction of contraband.
- 5. Submitting an annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives by each November 1, beginning in 2016.
- 6. Developing legislative, budgetary, and operational recommendations for correctional system improvement.
- 7. Reviewing the annual Legislative Budget Request of the department and making recommendations and comments on such budgetary request to the Governor.
- 8. Convening public hearings, for which the commission is authorized to issue subpoenas and take sworn testimony of witnesses.
- 9. Conducting confidential interviews with staff, officers, inmates, correctional health care professionals, citizens, volunteers, and public officials relating to the operations and conditions of correctional facilities.
- 10. Developing and implementing a set of standards and performance measures which establishes an accountability system that allows each correctional institution or facility to be individually measured annually for performance. The standards and measures shall be primarily focused on inmate achievement, inmate institutional adjustment, safe and secure prison

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operations, officer safety, officer training, and inmate safety.

The Florida Corrections Commission shall maintain an
accountability system that tracks the department's progress
toward meeting specified goals at both regional and
institutional levels.

- (c) The commission may not enter into the day-to-day operation of the department, but may conduct investigations.
- meetings annually. A majority of the membership of the commission constitutes a quorum at any meeting of the commission. The chair shall be elected from the commission's membership. The chair shall direct that complete and accurate minutes be kept of all commission meetings, which shall be open for public inspection. Additional meetings may be held upon the written request of at least four members, with at least 1 week's notice of such meeting being given to all members and the public by the chair pursuant to chapter 120. Emergency meetings may be held without notice upon request of all members. Meetings of the commission shall be held at major correctional facilities around the state as determined by the chair.
- (e) The commission shall appoint an executive director who shall serve under the direction, supervision, and control of the commission. The executive director, with consent of the commission, shall employ staff as necessary to adequately perform the functions of the commission.
- (f) Commission members shall serve without compensation but are entitled to receive reimbursement for per diem and travel expenses as provided in s. 112.061.
 - (g) Commission members may not have an immediate family

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member who works in the department or any private institution or contractor under contract with the department and may not have any interest, direct or indirect, in a contract, franchise, privilege, or other benefit granted or awarded by the department, or any of its contractors or subcontracts, while serving as a member of the commission.

Section 2. The amendments made by this act to s. 20.315(3), Florida Statutes, do not apply to a Secretary of Corrections appointed before July 1, 2015.

Section 3. Paragraph (d) is added to subsection (5) of section 216.136, Florida Statutes, to read:

216.136 Consensus estimating conferences; duties and principals.—

- (5) CRIMINAL JUSTICE ESTIMATING CONFERENCE.—The Criminal Justice Estimating Conference shall:
- (d) Develop projections of prison admissions and populations for elderly felony offenders.

Section 4. Section 944.151, Florida Statutes, is amended to read:

944.151 <u>Safety and</u> security of correctional institutions and facilities.—It is the intent of the Legislature that the Department of Corrections shall be responsible for the <u>safe</u> operation and security of the correctional institutions and facilities. The <u>safe operation and</u> security of the state's correctional institutions and facilities is critical to ensure public safety <u>and the safety of department employees and offenders</u> and to contain violent and chronic offenders until offenders are otherwise released from the department's custody pursuant to law. The Secretary of Corrections shall, at a

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minimum:

(1) Appoint and designate select staff to the a safety and security review committee which shall, at a minimum, be composed of: the inspector general, the statewide security coordinator, the regional security coordinators, and three wardens and one correctional officer. The safety and security review committee shall evaluate new safety and security technology; review and discuss issues impacting correctional facilities; review and discuss current issues impacting correctional facilities; and review and discuss other issues as requested by management.÷

- (a) Establish a periodic schedule for the physical inspection of buildings and structures of each state and private correctional institution to determine security deficiencies. In scheduling the inspections, priority shall be given to older institutions, institutions that house a large proportion of violent offenders, and institutions that have experienced a significant number of escapes or escape attempts in the past.
- (2) Ensure that appropriate staff establishes a periodic schedule for the physical inspection of buildings and structures of each state and private correctional institution and facility to determine safety and security deficiencies. In scheduling the inspections, priority shall be given to older institutions, institutions that house a large proportion of violent offenders, institutions with a high level of inappropriate incidents of use of force on inmates, assaults on employees, or inmate sexual abuse, and institutions that have experienced a significant number of escapes or escape attempts in the past.
- (a) (b) Ensure that appropriate staff conducts Conduct or causes cause to be conducted announced and unannounced

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comprehensive safety and security audits of all state and private correctional institutions. In conducting the security audits, priority shall be given to older institutions, institutions that house a large proportion of violent offenders, institutions with a high level of inappropriate incidents of use of force on inmates, assaults on employees, or inmate sexual abuse, and institutions that have experienced a history of escapes or escape attempts. At a minimum, the audit shall include an evaluation of the physical plant, which shall include the identification of blind spots or areas where staff or inmates may be isolated and the deployment of audio and video monitoring systems and other monitoring technologies in such areas, landscaping, fencing, security alarms and perimeter lighting, confinement, arsenal, key and lock, and entrance/exit and inmate classification and staffing policies. Each correctional institution shall be audited at least annually. The secretary shall

- $\underline{\mbox{(b)}}$ Report the general survey findings annually to the Governor and the Legislature.
- (c) Ensure appropriate staff investigates and evaluates the usefulness and dependability of existing safety and security technology at the institutions and new technology and video monitoring systems available and make periodic written recommendations to the secretary on the discontinuation or purchase of various safety and security devices.
- (d) Contract, if deemed necessary, with security personnel, consulting engineers, architects, or other safety and security experts the department deems necessary for safety and security consultant services.

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(e) Ensure appropriate staff, in conjunction with the regional offices, establishes a periodic schedule for conducting announced and unannounced escape simulation drills.

- (f) Adopt, enforce, and annually cause the evaluation of the emergency escape response procedures, which shall at a minimum include the immediate notification and inclusion of local and state law enforcement through mutual aid agreements.
- (g) Ensure appropriate staff reviews staffing policies, classification, and practices as needed.
- (3) (c) Adopt and enforce minimum safety and security standards and policies that include, but are not limited to:
- 1. Random monitoring of outgoing telephone calls by inmates.
 - 2. Maintenance of current photographs of all inmates.
 - 3. Daily inmate counts at varied intervals.
 - 4. Use of canine units, where appropriate.
 - 5. Use of escape alarms and perimeter lighting.
- 6. Florida Crime Information Center/National Crime Information Center capabilities.
 - 7. Employment background investigations.
- (d) Annually make written prioritized budget recommendations to the secretary that identify critical security deficiencies at major correctional institutions.
- (e) Investigate and evaluate the usefulness and dependability of existing security technology at the institutions and new technology available and make periodic written recommendations to the secretary on the discontinuation or purchase of various security devices.
 - (f) Contract, if deemed necessary, with security personnel,

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consulting engineers, architects, or other security experts the committee deems necessary for security audits and security consultant services.

- (g) Establish a periodic schedule for conducting announced and unannounced escape simulation drills.
- (4) (2) Direct staff to maintain and produce quarterly reports with accurate escape statistics. For the purposes of these reports, "escape" includes all possible types of escape, regardless of prosecution by the state attorney, and including offenders who walk away from nonsecure community facilities.
- (3) Adopt, enforce, and annually evaluate the emergency escape response procedures, which shall at a minimum include the immediate notification and inclusion of local and state law enforcement through a mutual aid agreement.
- (5)(4) Direct staff to submit in the annual legislative budget request a prioritized summary of critical safety and security deficiencies, and repair and renovation security needs.

Section 5. Paragraphs (d) and (e) of subsection (4) of section 944.275, Florida Statutes, are amended to read:

944.275 Gain-time.-

(4)

(d) Notwithstanding paragraph (b) subparagraphs (b) 1. and 2., the education program manager shall recommend, and the Department of Corrections may grant, a one-time award of 60 additional days of incentive gain-time to an inmate who is otherwise eligible and who successfully completes requirements for and is awarded a high school equivalency diploma or vocational certificate. This incentive gain-time award may be granted to reduce any sentence for an offense committed on or

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after October 1, 1995. However, this gain-time may not be granted to reduce any sentence for an offense committed on or after October 1, 1995, if the inmate is, or has previously been, convicted of a violation of s. 794.011, s. 794.05, former s. 796.03, former s. 796.035, s. 800.04, s. 825.1025, s. 827.03, s. 827.071, s. 847.0133, s. 847.0135, s. 847.0137, s. 847.0138, s. 847.0145, or s. 985.701(1), or a forcible felony offense that is specified in s. 776.08, except burglary as specified in s. 810.02(4). An inmate subject to the 85 percent minimum service requirement pursuant to subparagraph (b) 3. may not accumulate gain-time awards at any point when the tentative release date is the same as the 85 percent minimum service date of the sentence imposed. Under no circumstances may an inmate receive more than 60 days for educational attainment pursuant to this section.

(e) Notwithstanding subparagraph (b) 3. and paragraph (d), for sentences imposed for offenses committed on or after October 1, 2014, the department may not grant incentive gain-time if the offense is a violation of s. 782.04(1)(a)2.c.; s. 787.01(3)(a)2. or 3.; s. 787.02(3)(a)2. or 3.; s. 794.011, excluding s. 794.011(10); s. 800.04; s. 825.1025; or s. 847.0135(5).

Section 6. Section 944.31, Florida Statutes, is amended to read:

944.31 Inspector general; inspectors; power and duties.-

(1) The inspector general shall be responsible for prison inspection and investigation, internal affairs investigations, and management reviews. The office of the inspector general shall be charged with the duty of inspecting the penal and correctional systems of the state. The office of the inspector general shall inspect each correctional institution or any place

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in which state prisoners are housed, worked, or kept within the state, with reference to its physical conditions, cleanliness, sanitation, safety, and comfort; the quality and supply of all bedding; the quality, quantity, and diversity of food served and the manner in which it is served; the number and condition of the prisoners confined therein; and the general conditions of each institution. The office of inspector general shall see that all the rules and regulations issued by the department are strictly observed and followed by all persons connected with the correctional systems of the state. The office of the inspector general shall coordinate and supervise the work of inspectors throughout the state. The inspector general and inspectors may enter any place where prisoners in this state are kept and shall be immediately admitted to such place as they desire and may consult and confer with any prisoner privately and without molestation. The inspector general and inspectors shall be responsible for criminal and administrative investigation of matters relating to the Department of Corrections. The secretary may designate persons within the office of the inspector general as law enforcement officers to conduct any criminal investigation that occurs on property owned or leased by the department or involves matters over which the department has jurisdiction. A person designated as a law enforcement officer must be certified pursuant to s. 943.1395 and must have a minimum of 3 years' experience as an inspector in the inspector general's office or as a law enforcement officer.

(2) The department, after consultation with the Florida Corrections Commission, shall maintain a written memorandum of understanding with the Department of Law Enforcement for the

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notification and investigation of mutually agreed-upon predicate events that shall include, but are not limited to, suspicious deaths and organized criminal activity. A copy of an active memorandum of understanding shall be provided in a timely manner to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

- (3) During investigations, the inspector general and inspectors may consult and confer with any prisoner or staff member privately and without molestation and persons designated as law enforcement officers under this section shall have the authority to arrest, with or without a warrant, any prisoner of or visitor to a state correctional institution for a violation of the criminal laws of the state involving an offense classified as a felony that occurs on property owned or leased by the department and may arrest offenders who have escaped or absconded from custody. Persons designated as law enforcement officers have the authority to arrest with or without a warrant a staff member of the department, including any contract employee, for a violation of the criminal laws of the state involving an offense classified as a felony under this chapter or chapter 893 on property owned or leased by the department. A person designated as a law enforcement officer under this section may make arrests of persons against whom arrest warrants have been issued, including arrests of offenders who have escaped or absconded from custody. The arrested person shall be surrendered without delay to the sheriff of the county in which the arrest is made, with a formal complaint subsequently made against her or him in accordance with law.
 - (4) The inspector general, and inspectors who conduct

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523 sexual abuse investigations in confinement settings, shall 524 receive specialized training in conducting such investigations. 525 The department shall be responsible for providing the 526 specialized training. Specialized training shall include, but 527 need not be limited to, techniques for interviewing sexual abuse 528 victims, proper use of Miranda and Garrity warnings, sexual 529 abuse evidence collection in confinement settings, and the criteria and evidence required to substantiate a case for 530 531 administrative action or prosecution.

Section 7. Section 944.331, Florida Statutes, is amended to read:

944.331 Inmate grievance procedure.-

- (1) The department shall establish by rule an inmate grievance procedure, which that must conform to the Minimum Standards for Inmate Grievance Procedures as promulgated by the United States Department of Justice pursuant to 42 U.S.C. s. 1997e. The department's office of general counsel shall oversee the grievance procedures established by the department.
- (2) In establishing grievance procedures, the department shall provide multiple internal avenues for inmates to privately report sexual abuse and sexual harassment and any staff neglect of, or failure to perform, responsibilities which may have contributed to such incidents. The procedures must allow reports to be made in writing by third parties.
- (3) The department, in consultation with the Correctional Medical Authority, shall review inmate health care grievance procedures at each correctional institution and private correctional facility to determine the procedural soundness and effectiveness of the current health care grievance process, to

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identify employees prone to misconduct directly related to the delivery of health care services, and to identify life—
threatening inmate health concerns. The review shall determine whether inmate health care grievances are being properly reported, transmitted, and processed; inmates are allowed writing utensils and paper; multiple channels of communication exist to report alleged abuse related to the delivery of health care services; and protocols are being implemented to protect an inmate who filed a grievance concerning the delivery of health care from retaliation for filing a complaint alleging staff misconduct.

- (4) The department shall review inmate grievance procedures at each correctional institution and private correctional facility to determine the procedural soundness and effectiveness of the current grievance process, to identify employees prone to misconduct, and to identify life-threatening inmate safety concerns. The review shall determine whether inmate grievances are being properly reported, transmitted, and processed; inmates are allowed writing utensils and paper; multiple channels of communication exist to report alleged abuse; and protocols are being implemented to protect an inmate who filed a grievance from retaliation for filing a complaint alleging staff misconduct.
- (5) Beginning October 1, 2015, the department in consultation with the Correctional Medical Authority shall annually report, and post to their respective websites, their joint findings. The authority shall document in the report its findings on the effectiveness of inmate health care grievance procedures; cite the number of health care grievances filed by

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inmates, by institution and by region; specify the types of
health care problems alleged by inmates; and summarize the
actions taken by the department or the authority as a result of
its investigation of inmate health care grievances.

Section 8. Section 944.35, Florida Statutes, is amended to read:

- 944.35 Authorized use of force; malicious battery and sexual misconduct prohibited; reporting required; penalties.—
- (1) (a) An employee of the department is authorized to apply physical force upon an inmate only when and to the extent that it reasonably appears necessary:
- 1. To defend himself or herself or another against such other imminent use of unlawful force;
- 2. To prevent a person from escaping from a state correctional institution when the officer reasonably believes that person is lawfully detained in such institution;
 - 3. To prevent damage to property;
 - 4. To quell a disturbance;
 - 5. To overcome physical resistance to a lawful command; or
- 6. To administer medical treatment only by or under the supervision of a physician or his or her designee and only:
- a. When treatment is necessary to protect the health of other persons, as in the case of contagious or venereal diseases; or
- b. When treatment is offered in satisfaction of a duty to protect the inmate against self-inflicted injury or death.

As part of the correctional officer training program, the Criminal Justice Standards and Training Commission shall develop

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a course specifically designed to explain the parameters of this subsection and to teach the proper methods and techniques in applying authorized physical force upon an inmate. Effective October 1, 2015, this course shall include specialized training for effectively managing in nonforceful ways mentally ill inmates who may exhibit erratic behavior.

- (b) Following any use of force, a qualified health care provider shall examine any person physically involved to determine the extent of injury, if any, and shall prepare a report which shall include, but not be limited to, a statement of whether further examination by a physician is necessary. The identity of the qualified health care provider on the report shall be designated by using an employee identification number in lieu of a name and signature. Any noticeable physical injury shall be examined by a physician, and the physician shall prepare a report documenting the extent and probable cause of the injury and the treatment prescribed. Such report shall be completed within 5 working days of the incident and shall be submitted to the warden for appropriate investigation.
- (c) Each institution shall create and maintain a system to track episodes involving the use of force to determine if inmates require subsequent physical or mental health treatment.
- (d) No later than October 1 of each year, the department shall post on the agency website a report documenting incidents involving the use of force during the previous fiscal year. The report shall include, but not be limited to:
- 1. Descriptive statistics on the reason force was used and whether the use of force was deemed appropriate;
 - 2. Multi-year statistics documenting annual trends in the

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use of force;

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3. Statistical information on the level of inmate or officer injury, including death, in incidents involving the use of force;

- 4. A breakdown, by institution, of statistics on use of force; and
- 5. Statistics on the number of employees who were disciplined or terminated because of their involvement in incidents involving the inappropriate use of force, based on notations of such incidents in their personnel files.
- (2) Each employee of the department who either applies physical force or was responsible for making the decision to apply physical force upon an inmate or an offender supervised by the department in the community pursuant to this subsection shall prepare, date, and sign under oath an independent report within 1 working day of the incident. The report shall be delivered to the warden or the circuit administrator, who shall forward the report with all appropriate documentation to the office of the inspector general. The inspector general shall conduct a review and make recommendations regarding the appropriateness or inappropriateness of the use of force. If the inspector general finds that the use of force was appropriate, the employee's report, together with the inspector general's written determination of the appropriateness of the force used and the reasons therefor, shall be forwarded to the circuit administrator or warden upon completion of the review. If the inspector general finds that the use of force was inappropriate, the inspector general shall conduct a complete investigation into the incident and forward the findings of fact to the

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appropriate regional director for further action. Copies of the employee's report and the inspector general's review shall be kept in the files of the inmate or the offender supervised by the department in the community. A notation of each incident involving use of force and the outcome based on the inspector general's evaluation shall be kept in the employee's file. An employee with two or more notations in the employee's file for inappropriate use of force incidents, as specified in s. 944.35, shall not be assigned to transitional care, crisis stabilization, or corrections mental health treatment facility inmate housing units as defined in Florida Administrative Code. However, an employee with two or more notations in the employee's file who remains free of inappropriate use of force incidents, for a significant period may be permitted to work in the transitional care, crisis stabilization, or corrections mental health treatment facility inmate housing units.

- (3) (a) 1. Any employee of the department, private provider, or private correctional facility who, with malicious intent, commits a battery upon an inmate or an offender supervised by the department in the community, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- 2. Any employee of the department, private provider, or private correctional facility who, with malicious intent, commits a battery or inflicts cruel or inhuman treatment by neglect or otherwise, and in so doing causes great bodily harm, permanent disability, or permanent disfigurement to an inmate or an offender supervised by the department in the community, commits a felony of the third degree, punishable as provided in

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s. 775.082, s. 775.083, or s. 775.084.

- (b) As used in this paragraph, the term "neglect of an inmate" means:
- 1. A failure or omission on the part of an employee of the department, private provider, or private correctional facility, to:
- a. Provide an inmate with the care, supervision, and services necessary to maintain the inmate's physical and mental health, including, but not limited to, food, nutrition, clothing, shelter, supervision, medicine, and medical services that a prudent person would consider essential for the well-being of the inmate; or
- <u>b. Make a reasonable effort to protect an inmate from</u> abuse, neglect, or exploitation by another person.
- 2. A determination of neglect of an inmate may be based on repeated conduct or on a single incident or omission that results in, or could reasonably be expected to result in, serious physical or psychological injury, or a substantial risk of death, to an inmate.
- 3. An employee of the department, private provider, or private correctional facility who willfully or by culpable negligence neglects an inmate and in so doing causes great bodily harm, permanent disability, or permanent disfigurement to the inmate commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 4. Any employee of the department, private provider, or private correctional facility who willfully or by culpable negligence neglects an elderly or disabled inmate without causing great bodily harm, permanent disability, or permanent

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disfigurement to the inmate commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- (c) (b) 1. As used in this paragraph, the term "sexual misconduct" means the oral, anal, or vaginal penetration by, or union with, the sexual organ of another or the anal or vaginal penetration of another by any other object, but does not include an act done for a bona fide medical purpose or an internal search conducted in the lawful performance of the employee's duty.
- 2. Any employee of the department or a private correctional facility as defined in s. 944.710 who engages in sexual misconduct with an inmate or an offender supervised by the department in the community, without committing the crime of sexual battery, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 3. The consent of the inmate or offender supervised by the department in the community to any act of sexual misconduct may not be raised as a defense to a prosecution under this paragraph.
- 4. This paragraph does not apply to any employee of the department or any employee of a private correctional facility who is legally married to an inmate or an offender supervised by the department in the community, nor does it apply to any employee who has no knowledge, and would have no reason to believe, that the person with whom the employee has engaged in sexual misconduct is an inmate or an offender under community supervision of the department.
 - (d) (c) Notwithstanding prosecution, any violation of the

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provisions of this subsection, as determined by the Public Employees Relations Commission, shall constitute sufficient cause under s. 110.227 for dismissal from employment with the department, and such person shall not again be employed in any capacity in connection with the correctional system.

(e) (d) Each employee who witnesses, or has reasonable cause to suspect, that an inmate or an offender under the supervision of the department in the community has been unlawfully abused or is the subject of sexual misconduct pursuant to this subsection shall immediately prepare, date, and sign an independent report specifically describing the nature of the force used or the nature of the sexual misconduct, the location and time of the incident, and the persons involved. The report shall be delivered to the inspector general of the department with a copy to be delivered to the warden of the institution or the regional administrator. The inspector general shall immediately conduct an appropriate investigation, and, if probable cause is determined that a violation of this subsection has occurred, the respective state attorney in the circuit in which the incident occurred shall be notified.

(f) If an employee of the department, private provider, or private correctional facility who witnesses unlawful abuse or neglect or has reasonable cause to suspect that an inmate has been unlawfully abused or neglected, as the term "neglected" is defined in paragraph (b), fears retaliation by coworkers or supervisors if he or she submits a report as provided in paragraph (e), the employee may anonymously and confidentially report the inmate abuse or neglect directly to the department's Office of Inspector General.

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(4) (a) Any employee required to report pursuant to this section who knowingly or willfully fails to do so, or who knowingly or willfully prevents another person from doing so, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- (b) Any person who knowingly or willfully submits inaccurate, incomplete, or untruthful information with regard to reports required in this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (c) Any person who knowingly or willfully coerces or threatens any other person with the intent to alter either testimony or a written report regarding an incident where force was used or an incident of sexual misconduct commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

As part of the correctional officer training program, the Criminal Justice Standards and Training Commission shall develop course materials for inclusion in the appropriate required course specifically designed to explain the parameters of this subsection, teach communication techniques related to crisis stabilization to avoid the use of force, and to teach sexual assault identification and prevention methods and techniques.

(5) The department shall establish a policy to protect from retaliation inmates and employees who report physical or sexual abuse. This policy shall establish multiple protective measures for both inmates and employees relating to the reporting of abuse as well as designate a method of monitoring follow up.

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(6) The department shall establish a usage and inventory policy to track, by institution, the use of chemical agents and the disposal of expired, used, or damaged canisters of chemical agents. The policy shall include, but not be limited to, a requirement that a numbered seal be affixed to each chemical agent canister in such a manner that the canister cannot be removed from the carrier without breaking the seal. All canisters in the carriers will be checked out at the beginning of each shift and checked back in at the end of the shift. The shift supervisor should be charged with verifying the condition of the numbered seals and periodically weighing random canisters to insure that they have not been used without the required documentation.

Section 9. Section 944.8041, Florida Statutes, is amended to read:

944.8041 Elderly offenders; annual review.-

(1) For the purpose of providing information to the Legislature on elderly offenders within the correctional system, the department and the Correctional Medical Authority shall each submit annually a report on the status and treatment of elderly offenders in the state-administered and private state correctional systems and the department's geriatric facilities and dorms. In order to adequately prepare the reports, the department and the Department of Management Services shall grant access to the Correctional Medical Authority that includes access to the facilities, offenders, and any information the agencies require to complete their reports. The review shall also include an examination of promising geriatric policies, practices, and programs currently implemented in other

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correctional systems within the United States. The reports, with specific findings and recommendations for implementation, shall be submitted to the President of the Senate and the Speaker of the House of Representatives on or before December 31 of each year.

(2) The department, in producing the annual report required under s. 20.315, shall report the cost of health care provided to elderly inmates. The report shall include, but need not be limited to, the average cost per year to incarcerate an elderly inmate and the types of health care delivered to elderly inmates which result in the highest expenditures.

Section 10. Section 944.805, Florida Statutes, is created to read:

944.805 Veterans programs in state and private correctional institutions.—

- (1) The Legislature finds and declares that specialized programs for veterans offered in state and private correctional institutions have the potential to facilitate inmate institutional adjustment, help inmates assume personal responsibility, and ease community reentry through the availability of expanded community resources. For the purposes of this section, the term "veteran" has the same meaning as it is defined in s. 1.01(14).
- (2) It is the intent of the Legislature that the department expand the use of specialized dormitories for veterans. It is also the intent of the Legislature that veterans housed in state and private correctional institutions be provided special assistance before their release by identifying benefits and services available in the community where the veteran plans to

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reside.

(3) The department shall measure recidivism rates for veterans who have participated in specialized dormitories and for veterans who have received special assistance in community reentry. The findings shall be included in the annual report required under s. 20.315.

Section 11. Effective upon SB 540 or similar legislation creating the "State Operated Institutions Inmate Welfare Trust Fund" being adopted in the 2015 Regular Session or an extension thereof and becoming law, subsection (1) of section 945.215, Florida Statutes, is amended, present subsections (2) and (3) are redesignated as subsections (3) and (4), respectively, and a new subsection (2) is added to that section to read:

945.215 Inmate welfare and employee benefit trust funds.-

- (1) INMATE PURCHASES; DEPARTMENT OF CORRECTIONS; STATE OPERATED INSTITUTIONS INMATE WELFARE TRUST FUND.—
- (a) The From the net proceeds from operating inmate canteens, vending machines used primarily by inmates and visitors, hobby shops, and other such facilities must be deposited in the State Operated Institutions Inmate Welfare

 Trust Fund or, as set forth in this section, in the General Revenue Fund; however, funds necessary to purchase items for resale at inmate canteens and vending machines must be deposited into local bank accounts designated by the department.
- (b) All proceeds from contracted telephone commissions must be deposited in the State Operated Institutions Inmate Welfare

 Trust Fund or, as set forth in this section, in the General Revenue Fund. The department shall develop and update, as necessary, administrative procedures to verify that:

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1. Contracted telephone companies accurately record and report all telephone calls made by inmates incarcerated in correctional facilities under the department's jurisdiction;

- 2. Persons who accept collect calls from inmates are charged the contracted rate; and
- 3. The department receives the contracted telephone commissions.
- (c) Any funds that may be assigned by inmates or donated to the department by the general public or an inmate service organization must be deposited in the State Operated

 Institutions Inmate Welfare Trust Fund or, as set forth in this section, in the General Revenue Fund; however, the department shall not accept any donation from, or on behalf of, any individual inmate.
- (d) All proceeds from the following sources must be deposited in the State Operated Institutions Inmate Welfare Trust Fund or, as set forth in this section, in the General Revenue Fund:
- 1. The confiscation and liquidation of any contraband found upon, or in the possession of, any inmate;
 - 2. Disciplinary fines imposed against inmates;
 - 3. Forfeitures of inmate earnings; and
- 4. Unexpended balances in individual inmate trust fund accounts of less than \$1.
- (e) Items for resale at inmate canteens and vending machines maintained at the correctional facilities shall be priced comparatively with like items for retail sale at fair market prices.
 - (f) Notwithstanding any other provision of law, inmates

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with sufficient balances in their individual inmate bank trust fund accounts, after all debts against the account are satisfied, shall be allowed to request a weekly draw of up to an amount set by the Secretary of Corrections, not to exceed \$100, to be expended for personal use on canteen and vending machine items.

- (2) (a) The State Operated Institutions Inmate Welfare Trust Fund constitutes a trust held by the department for the benefit and welfare of inmates incarcerated in correctional facilities operated directly by the department.
- (b) Deposits into the State Operated Institutions Inmate
 Welfare Trust Fund shall not exceed a total of \$5 million in any
 fiscal year. Any proceeds or funds that would cause deposits
 into the State Operated Institutions Inmate Welfare Trust Fund
 to exceed this restriction shall be deposited into the General
 Revenue Fund.
- (c) Funds in the State Operated Institutions Inmate Welfare
 Trust Fund shall be used exclusively for the following purposes
 at correctional facilities operated by the department:
- 1. To provide literacy programs, vocational training programs, and educational programs;
- 2. To operate inmate chapels, faith-based programs, visiting pavilions, visiting services and programs, family services and programs, and libraries;
- 3. To provide inmate substance abuse treatment programs and transition and life skills training programs;
- 4. To provide for the purchase, rental, maintenance or repair of electronic or audio visual equipment used by inmates; or

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5. To provide for the purchase, rental, maintenance or repair of recreation and wellness equipment.

- 6. To provide for the purchase, rental, maintenance, or repair of bicycles used by inmates traveling to and from employment in the work-release program authorized in s. 945.091(1)(b).
- (d) Funds in the State Operated Institutions Inmate Welfare

 Trust Fund shall be expended only pursuant to legislative

 appropriation.
- (e) The department shall annually compile a report that specifically documents State Operated Institutions Inmate

 Welfare Trust Fund receipts and expenditures. This report shall be compiled at both the statewide and institutional levels. The department must submit this report for the previous fiscal year by September 1 of each year to the chairs of the appropriate substantive and fiscal committees of the Senate and the House of Representatives and to the Executive Office of the Governor.
- (f) Funds in the State Operated Institutions Inmate Welfare
 Trust Fund or any other fund may not be used to purchase weighttraining equipment.

Section 12. Subsection (7) is added to section 945.48, Florida Statutes, to read:

- 945.48 Rights of inmates provided mental health treatment; procedure for involuntary treatment; correctional officer staffing requirements.—
- (7) CORRECTIONAL OFFICER STAFFING.—A correctional officer who has close contact with inmates housed in a mental health treatment facility shall annually complete training in crisis intervention. An employee with two or more notations in the

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employee's file for inappropriate use of force incidents, as specified in s. 944.35, may not be assigned to transitional care, crisis stabilization, or corrections mental health treatment facility inmate housing units as defined in Florida Administrative Code. However, an employee with two or more notations in the employee's file who remains free of inappropriate use of force incidents, for a significant period may be permitted to work in the transitional care, crisis stabilization, or corrections mental health treatment facility inmate housing units.

Section 13. Subsection (2) of section 945.6031, Florida Statutes, is amended to read:

945.6031 Required reports and surveys.-

(2) The authority shall conduct surveys of the physical and mental health care system at each correctional institution at least every 18 months triennially and shall report the survey findings for each institution to the Secretary of Corrections.

Section 14. Section 945.6033, Florida Statutes, is amended to read:

945.6033 Continuing contracts with health care providers.-

- (1) The Department of Corrections may enter into continuing contracts with licensed health care providers, including hospitals and health maintenance organizations, for the provision of inmate health care services which the department is unable to provide in its facilities.
- (2) The Department of Corrections, in negotiating contracts for the delivery of inmate health care, shall only enter into contracts which contain damage provisions.

Section 15. Subsection (1) of section 945.6034, Florida

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1016 Statutes, is amended to read:

945.6034 Minimum health care standards.-

(1) The Assistant Secretary for Health Services is responsible for developing a comprehensive health care delivery system and promulgating all department health care standards. Such health care standards shall include, but are not limited to, rules relating to the management structure of the health care system and the provision of health care services to inmates, health care policies, health care plans, quality management systems and procedures, health service bulletins, and treatment protocols. In establishing standards of care, the department shall examine and consider the needs of inmates over 50 years of age and adopt health care standards unique to this population.

Section 16. Section 945.6039, Florida Statutes, is created to read:

945.6039 Independent Medical Evaluations and Examinations.-

(1) The department shall promulgate rules and permit an inmate's family member, lawyer, or interested party to hire and pay for an independent medical evaluation or examination by a medical professional of an incarcerated inmate. The results of the medical evaluation or examination shall be provided to the department and to the Commission on Offender Review. The purpose of these outside evaluations is to assist in the delivery of medical care to the inmate and to assist the Commission on Offender Review in considering an inmate for conditional medical release. Inmates at all department facilities and the contracted private correctional facilities are eligible for consideration to arrange for these medical evaluations. The department's

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contracted private health care providers may also provide such medical evaluations. The department, the private correctional facilities, and private health care providers shall provide reasonable and timely access to the inmate once a family member, lawyer, or interested party provides a written request for access.

Section 17. Present paragraphs (a) and (b) of subsection (1) of section 947.149, Florida Statutes, are redesignated as paragraphs (b) and (c), respectively, and a new paragraph (a) is added to that subsection, to read:

947.149 Conditional medical release.

- (1) The commission shall, in conjunction with the department, establish the conditional medical release program. An inmate is eligible for consideration for release under the conditional medical release program when the inmate, because of an existing medical or physical condition, is determined by the department to be within one of the following designations:
- (a) "Elderly and infirm inmate," which means an inmate who has no current or prior convictions for capital or first degree felonies, who has no current or prior convictions for sexual offenses or offenses against children, who is over 70 years of age, and who has a condition caused by injury, disease, or illness which, to a reasonable degree of medical certainty, renders the inmate infirm or physically impaired to the extent that the inmate does not constitute a danger to himself or herself or others.

Section 18. Paragraph (c) of subsection (7) of section 921.0021, Florida Statutes, is amended to read:

921.0021 Definitions.—As used in this chapter, for any

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felony offense, except any capital felony, committed on or after October 1, 1998, the term:

(7)

(c) The sentence points provided under s. 921.0024 for sexual contact or sexual penetration may not be assessed for a violation of s. 944.35(3)(c)2. s. 944.35(3)(b)2.

Section 19. Subsection (5) of section 948.10, Florida Statutes, is amended to read:

948.10 Community control programs.

(5) In its annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives under <u>s. 20.315(6)</u> <u>s. 20.315(5)</u>, the department shall include a detailed analysis of the community control program and the department's specific efforts to protect the public from offenders placed on community control. The analysis must include, but need not be limited to, specific information on the department's ability to meet minimum officer-to-offender contact standards, the number of crimes committed by offenders on community control, and the level of community supervision provided.

Section 20. Subsection (1) of section 951.221, Florida Statutes, is amended to read:

951.221 Sexual misconduct between detention facility employees and inmates; penalties.—

(1) Any employee of a county or municipal detention facility or of a private detention facility under contract with a county commission who engages in sexual misconduct, as defined in $\underline{s.\ 944.35(3)(c)1.}\ \underline{s.\ 944.35(3)(b)1.}$, with an inmate or an offender supervised by the facility without committing the crime

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of sexual battery commits a felony of the third degree,
punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
The consent of an inmate to any act of sexual misconduct may not
be raised as a defense to prosecution under this section.

Section 21. Paragraph (uu) of subsection (2) of s. 435.04 and paragraph (f) of subsection (3) of s. 921.0022, Florida Statutes, are reenacted for the purpose of incorporating the amendment made by this act to s. 944.35, Florida Statutes, in references thereto.

Section 22. <u>Subsection (1) of s. 944.72</u>, <u>subsection (1) of s. 945.21501</u>, and s. 945.2151, Florida Statutes, are reenacted for the purpose of incorporating the amendment made by this act to s. 945.215, Florida Statutes, in references thereto.

Section 23. <u>Subsection (6) of s. 945.6035</u>, <u>Florida Statues</u>, <u>is reenacted for the purpose of incorporating the amendment made</u> <u>by this act to s. 945.6031</u>, <u>Florida Statutes</u>, <u>in a reference</u> thereto.

Section 24. Except as otherwise provided in this act, this act shall take effect July 1, 2015.