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An act relating to mental health and substance abuse; amending s. 39.001, F.S.; providing legislative intent regarding mental illness for purposes of the child welfare system; providing contingent effect; amending s. 39.507, F.S.; providing for consideration of mental health issues and involvement in treatment-based mental health court programs in adjudicatory hearings and orders of adjudication; providing contingent effect; amending s. 39.521, F.S.; providing for consideration of mental health issues and involvement in treatment-based mental health court programs in disposition hearings; providing contingent effect; amending s. 394.4598, F.S.; authorizing a patient's family member or an interested party to petition for the appointment of a guardian advocate; amending 394.467, F.S.; prohibiting a court from ordering an individual with traumatic brain injury or dementia, who lacks a co-occurring mental illness, to be involuntarily placed in a state treatment facility; amending s. 394.492, F.S.; revising the definitions of the terms "adolescent," "child or adolescent at risk of emotional disturbance," and "child or adolescent who has a serious emotional disturbance or mental illness" for purposes of the Comprehensive Child and Adolescent Mental Health Services Act; amending s.

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394.656, F.S.; renaming the Criminal Justice, Mental Health, and Substance Abuse Statewide Grant Review Committee as the Criminal Justice, Mental Health, and Substance Abuse Statewide Grant Policy Committee; providing additional members of the committee; providing duties of the committee; providing additional qualifications for committee members; directing the Department of Children and Families to create a grant review and selection committee; providing duties of the committee; authorizing a designated not-for-profit community provider, managing entity, or coordinated care organization to apply for certain grants; providing eligibility requirements; providing a definition; removing provisions relating to applications for certain planning grants; creating s. 394.761, F.S.; requiring the Agency for Health Care Administration and the department to develop a plan to obtain federal approval for increasing the availability of federal Medicaid funding for behavioral health care; requiring the agency and the department to submit a written plan that contains certain information to the Legislature by a specified date; amending s. 394.9082, F.S.; revising legislative intent; requiring improved coordination of behavioral health services and primary care services through the development and implementation of coordinated care

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organizations; defining the term "managed behavioral health organization"; deleting the definition of the term "decisionmaking model"; revising the definition of the term "managing entity" to include managed behavioral health organizations and to provide for a transition to a coordinated care organization; requiring the department to contract with communitybased nonprofit organizations for the development of specified objectives; providing requirements for the contracting process; requiring all for-profit and notfor-profit contractors serving as managing entities or coordinated care organizations to operate under the same requirements; requiring managing entities to transition to coordinated care organizations by a specified date; establishing essential elements for managing entities and coordinated care organizations; requiring the department to designate the regional network as a coordinated care organization after certain conditions are met; removing duties of the department, the secretary of the department, and managing entities; removing a provision regarding the requirement of funding the managing entity's contract through departmental funds; removing legislative intent; requiring that the department's contract with each managing entity be performance based; revising goals; deleting obsolete language regarding the

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transition to the managing entity system; requiring that care coordination be provided to populations in priority order; specifying the priority order of populations; specifying the requirements for care coordination; requiring the managing entity or coordinated care organization to work with the civil court system to develop procedures regarding involuntary outpatient placement subject to the availability of funding for services; requiring the department to use applicable performance measures based on nationally recognized standards to the extent possible; including standards related, at a minimum, to the improvement in the overall behavioral health of a community, improvement in person-centered outcome measures for populations provided care coordination, and reduction in readmissions to acute levels of care, jails, prisons, and forensic facilities; providing requirements for the governing board or advisory board of a managing entity or coordinated care organization; requiring a technical advisory panel of service providers for managing entities and coordinated care organizations; revising the network management and administrative functions of the managing entities and coordinated care organizations; removing departmental responsibilities; specifying that methods of payment to managing entities or coordinated care organizations

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must include requirements for data verification and consequences for failure to achieve performance standards; requiring the department to develop standards and protocols for the collection, storage, transmittal, and analysis of utilization data from public receiving facilities; defining the term "public receiving facility"; requiring the department to require compliance by managing entities or coordinated care organizations by a specified date; requiring a managing entity or coordinated care organization to require public receiving facilities in its provider network to submit certain data within specified timeframes; requiring managing entities or coordinated care organizations to reconcile data to ensure accuracy; requiring managing entities or coordinated care organizations to submit certain data to the department within specified timeframes; requiring the department to create a statewide database; requiring the department to adopt rules to administer the crisis stabilization services utilization database; requiring the department to submit an annual report to the Governor and Legislature; removing a reporting requirement; authorizing, rather than requiring, the department to adopt rules; providing an appropriation; requiring a study of the safety-net mental health and substance abuse system; requiring specified

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information to be included in such study; requiring the Supreme Court's Task Force on Substance Abuse and Mental Health Issues in the Courts to submit a report of its recommended changes to the Baker and Marchman Acts to the Governor and Legislature by a specified date; creating s. 397.402, F.S.; requiring that the department and the agency submit a plan to the Governor and Legislature by a specified date with options for modifying certain licensure rules and procedures to provide for a single, consolidated license for providers that offer multiple types of mental health and substance abuse services; amending s. 491.0045, F.S.; limiting an intern registration to 5 years; providing timelines for expiration of certain intern registrations; providing requirements for issuance of subsequent registrations; prohibiting an individual who held a provisional license from the board from applying for an intern registration in the same profession; amending s. 765.110, F.S.; requiring health care facilities to provide patients with written information about advance directives providing for mental health treatment; requiring the department to develop, and publish on its website, a mental health advance directive form; repealing s. 394.4674, F.S., relating to a state plan for deinstitutionalizing certain patients and a status

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report regarding such deinstitutionalization; repealing s. 394.4985, F.S., relating to a districtwide comprehensive child and adolescent mental health information and referral network and implementation of such network; repealing s. 394.745, F.S., relating to an annual report on compliance of providers of substance abuse treatment programs and mental health services under contract with department; repealing s. 397.331, F.S., which provides definitions relating to the Hal S. Marchman Alcohol and Other Drug Services Act; repealing s. 397.333, F.S., relating to the Statewide Drug Policy Advisory Council; repealing s. 397.801, F.S., relating to interagency and intraagency substance abuse impairment coordination; repealing s. 397.811, F.S., relating to legislative findings and intent regarding juvenile substance abuse impairment coordination; repealing s. 397.821, F.S., relating to juvenile substance abuse impairment prevention and early intervention councils; repealing s. 397.901, F.S., relating to prototype juvenile addictions receiving facilities; repealing s. 397.93, F.S., relating to target populations for children's substance abuse services; repealing s. 397.94, F.S., relating to an information and referral network for children's substance abuse services; repealing s. 397.951, F.S., relating to the integration of

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183 substance abuse treatment and sanctions; repealing s. 397.97, F.S., relating to the Children's Network of 184 185 Care Demonstration Models; repealing s. 397.98, F.S., relating to the Children's Network of Care 186 187 Demonstration Models for local delivery of substance 188 abuse services; amending ss. 394.657 and 394.658, 189 F.S.; conforming terminology; amending ss. 397.321, 943.031, and 943.042, F.S.; conforming cross-190 references; providing an effective date. 191

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. If HB 7113 or similar legislation creating section 394.47892, Florida Statutes, authorizing the creation of treatment-based mental health court programs, is adopted in the same legislative session or an extension thereof and becomes a law, subsection (6) of section 39.001, Florida Statutes, is amended to read:

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39.001 Purposes and intent; personnel standards and screening.—

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(6) MENTAL HEALTH AND SUBSTANCE ABUSE SERVICES.-

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(a) The Legislature recognizes that early referral and comprehensive treatment can help combat <u>mental illnesses and</u> substance abuse <u>disorders</u> in families and that treatment is cost-effective.

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(b) The Legislature establishes the following goals for

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the state related to <u>mental illness and</u> substance abuse treatment services in the dependency process:

1. To ensure the safety of children.

- 2. To prevent and remediate the consequences of <u>mental</u> <u>illnesses and</u> substance abuse <u>disorders</u> on families involved in protective supervision or foster care and reduce <u>the occurrences</u> <u>of mental illnesses and</u> substance abuse <u>disorders</u>, including alcohol abuse <u>or related disorders</u>, for families who are at risk of being involved in protective supervision or foster care.
- 3. To expedite permanency for children and reunify healthy, intact families, when appropriate.
  - 4. To support families in recovery.
- (c) The Legislature finds that children in the care of the state's dependency system need appropriate health care services, that the impact of mental illnesses and substance abuse disorders on health indicates the need for health care services to include treatment for mental health and substance abuse disorders for services to children and parents where appropriate, and that it is in the state's best interest that such children be provided the services they need to enable them to become and remain independent of state care. In order to provide these services, the state's dependency system must have the ability to identify and provide appropriate intervention and treatment for children with personal or family-related mental illness and substance abuse problems.
  - (d) It is the intent of the Legislature to encourage the

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use of the treatment-based mental health court program model established by s. 394.47892 and drug court program model established by s. 397.334 and authorize courts to assess children and persons who have custody or are requesting custody of children where good cause is shown to identify and address mental illnesses and substance abuse disorders problems as the court deems appropriate at every stage of the dependency process. Participation in treatment, including a treatment-based mental health court program or a treatment-based drug court program, may be required by the court following adjudication. Participation in assessment and treatment before prior to adjudication is shall be voluntary, except as provided in s. 39.407(16).

- (e) It is therefore the purpose of the Legislature to provide authority for the state to contract with mental health service providers and community substance abuse treatment providers for the development and operation of specialized support and overlay services for the dependency system, which will be fully implemented and used as resources permit.
- (f) Participation in a treatment-based mental health court program or a the treatment-based drug court program does not divest any public or private agency of its responsibility for a child or adult, but is intended to enable these agencies to better meet their needs through shared responsibility and resources.
  - Section 2. If HB 7113 or similar legislation creating

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section 394.47892, Florida Statutes, authorizing the creation of treatment-based mental health court programs, is adopted in the same legislative session or an extension thereof and becomes a law, subsection (10) of section 39.507, Florida Statutes, is amended to read:

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39.507 Adjudicatory hearings; orders of adjudication.-

(10) After an adjudication of dependency, or a finding of dependency where adjudication is withheld, the court may order a person who has custody or is requesting custody of the child to submit to a mental health or substance abuse disorder assessment or evaluation. The assessment or evaluation must be administered by a qualified professional, as defined in s. 397.311. The court may also require such person to participate in and comply with treatment and services identified as necessary, including, when appropriate and available, participation in and compliance with a treatment-based mental health court program established under s. 394.47892 or a treatment-based drug court program established under s. 397.334. In addition to supervision by the department, the court, including the treatment-based mental health court program or the treatment-based drug court program, may oversee the progress and compliance with treatment by a person who has custody or is requesting custody of the child. The court may impose appropriate available sanctions for noncompliance upon a person who has custody or is requesting custody of the child or make a finding of noncompliance for consideration in determining whether an alternative placement of the child is in the child's

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best interests. Any order entered under this subsection may be made only upon good cause shown. This subsection does not authorize placement of a child with a person seeking custody, other than the parent or legal custodian, who requires mental health or substance abuse disorder treatment.

Section 3. If HB 7113 or similar legislation creating section 394.47892, Florida Statutes, authorizing the creation of treatment-based mental health court programs, is adopted in the same legislative session or an extension thereof and becomes a law, paragraph (b) of subsection (1) of section 39.521, Florida Statutes, is amended to read:

- 39.521 Disposition hearings; powers of disposition.-
- (1) A disposition hearing shall be conducted by the court, if the court finds that the facts alleged in the petition for dependency were proven in the adjudicatory hearing, or if the parents or legal custodians have consented to the finding of dependency or admitted the allegations in the petition, have failed to appear for the arraignment hearing after proper notice, or have not been located despite a diligent search having been conducted.
- (b) When any child is adjudicated by a court to be dependent, the court having jurisdiction of the child has the power by order to:
- 1. Require the parent and, when appropriate, the legal custodian and the child to participate in treatment and services identified as necessary. The court may require the person who

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has custody or who is requesting custody of the child to submit to a mental health or substance abuse disorder assessment or evaluation. The assessment or evaluation must be administered by a qualified professional, as defined in s. 397.311. The court may also require such person to participate in and comply with treatment and services identified as necessary, including, when appropriate and available, participation in and compliance with a treatment-based mental health court program established under s. 394.47892 or a treatment-based drug court program established under s. 397.334. In addition to supervision by the department, the court, including the treatment-based mental health court program or the treatment-based drug court program, may oversee the progress and compliance with treatment by a person who has custody or is requesting custody of the child. The court may impose appropriate available sanctions for noncompliance upon a person who has custody or is requesting custody of the child or make a finding of noncompliance for consideration in determining whether an alternative placement of the child is in the child's best interests. Any order entered under this subparagraph may be made only upon good cause shown. This subparagraph does not authorize placement of a child with a person seeking custody of the child, other than the child's parent or legal custodian, who requires mental health or substance abuse disorder treatment.

- 2. Require, if the court deems necessary, the parties to participate in dependency mediation.
  - 3. Require placement of the child either under the

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protective supervision of an authorized agent of the department in the home of one or both of the child's parents or in the home of a relative of the child or another adult approved by the court, or in the custody of the department. Protective supervision continues until the court terminates it or until the child reaches the age of 18, whichever date is first. Protective supervision shall be terminated by the court whenever the court determines that permanency has been achieved for the child, whether with a parent, another relative, or a legal custodian, and that protective supervision is no longer needed. The termination of supervision may be with or without retaining jurisdiction, at the court's discretion, and shall in either case be considered a permanency option for the child. The order terminating supervision by the department shall set forth the powers of the custodian of the child and shall include the powers ordinarily granted to a quardian of the person of a minor unless otherwise specified. Upon the court's termination of supervision by the department, no further judicial reviews are required, so long as permanency has been established for the child.

Section 4. Subsection (1) of section 394.4598, Florida Statutes, is amended to read:

394.4598 Guardian advocate.-

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(1) The administrator, a family member of the patient, or an interested party may petition the court for the appointment of a guardian advocate based upon the opinion of a psychiatrist

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that the patient is incompetent to consent to treatment. If the court finds that a patient is incompetent to consent to treatment and has not been adjudicated incapacitated and a guardian with the authority to consent to mental health treatment appointed, it shall appoint a guardian advocate. The patient has the right to have an attorney represent him or her at the hearing. If the person is indigent, the court shall appoint the office of the public defender to represent him or her at the hearing. The patient has the right to testify, crossexamine witnesses, and present witnesses. The proceeding shall be recorded either electronically or stenographically, and testimony shall be provided under oath. One of the professionals authorized to give an opinion in support of a petition for involuntary placement, as described in s. 394.4655 or s. 394.467, must testify. A quardian advocate must meet the qualifications of a quardian contained in part IV of chapter 744, except that a professional referred to in this part, an employee of the facility providing direct services to the patient under this part, a departmental employee, a facility administrator, or member of the Florida local advocacy council shall not be appointed. A person who is appointed as a guardian advocate must agree to the appointment. Section 5. Subsection (6) of section 394.467, Florida Statutes, is amended to read:

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HEARING ON INVOLUNTARY INPATIENT PLACEMENT.-

394.467 Involuntary inpatient placement.-

- (a)1. The court shall hold the hearing on involuntary inpatient placement within 5 days, unless a continuance is granted. The hearing shall be held in the county where the patient is located and shall be as convenient to the patient as may be consistent with orderly procedure and shall be conducted in physical settings not likely to be injurious to the patient's condition. If the court finds that the patient's attendance at the hearing is not consistent with the best interests of the patient, and the patient's counsel does not object, the court may waive the presence of the patient from all or any portion of the hearing. The state attorney for the circuit in which the patient is located shall represent the state, rather than the petitioning facility administrator, as the real party in interest in the proceeding.
- 2. The court may appoint a general or special magistrate to preside at the hearing. One of the professionals who executed the involuntary inpatient placement certificate shall be a witness. The patient and the patient's guardian or representative shall be informed by the court of the right to an independent expert examination. If the patient cannot afford such an examination, the court shall provide for one. The independent expert's report shall be confidential and not discoverable, unless the expert is to be called as a witness for the patient at the hearing. The testimony in the hearing must be given under oath, and the proceedings must be recorded. The patient may refuse to testify at the hearing.

- (b) If the court concludes that the patient meets the criteria for involuntary inpatient placement, it shall order that the patient be transferred to a treatment facility or, if the patient is at a treatment facility, that the patient be retained there or be treated at any other appropriate receiving or treatment facility, or that the patient receive services from a receiving or treatment facility, on an involuntary basis, for a period of up to 6 months. The order shall specify the nature and extent of the patient's mental illness. The court may not order an individual with traumatic brain injury or dementia who lacks a co-occurring mental illness to be involuntarily placed in a state treatment facility. The facility shall discharge a patient any time the patient no longer meets the criteria for involuntary inpatient placement, unless the patient has transferred to voluntary status.
- (c) If at any time prior to the conclusion of the hearing on involuntary inpatient placement it appears to the court that the person does not meet the criteria for involuntary inpatient placement under this section, but instead meets the criteria for involuntary outpatient placement, the court may order the person evaluated for involuntary outpatient placement pursuant to s. 394.4655. The petition and hearing procedures set forth in s. 394.4655 shall apply. If the person instead meets the criteria for involuntary assessment, protective custody, or involuntary admission pursuant to s. 397.675, then the court may order the person to be admitted for involuntary assessment for a period of

5 days pursuant to s. 397.6811. Thereafter, all proceedings shall be governed by chapter 397.

- (d) At the hearing on involuntary inpatient placement, the court shall consider testimony and evidence regarding the patient's competence to consent to treatment. If the court finds that the patient is incompetent to consent to treatment, it shall appoint a guardian advocate as provided in s. 394.4598.
- (e) The administrator of the receiving facility shall provide a copy of the court order and adequate documentation of a patient's mental illness to the administrator of a treatment facility whenever a patient is ordered for involuntary inpatient placement, whether by civil or criminal court. The documentation shall include any advance directives made by the patient, a psychiatric evaluation of the patient, and any evaluations of the patient performed by a clinical psychologist, a marriage and family therapist, a mental health counselor, or a clinical social worker. The administrator of a treatment facility may refuse admission to any patient directed to its facilities on an involuntary basis, whether by civil or criminal court order, who is not accompanied at the same time by adequate orders and documentation.
- Section 6. Subsections (1), (4), and (6) of section 394.492, Florida Statutes, are amended to read:
- 394.492 Definitions.—As used in ss. 394.490-394.497, the term:
  - (1) "Adolescent" means a person who is at least 13 years

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of age but under 21 18 years of age.

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- (4) "Child or adolescent at risk of emotional disturbance" means a person under 21 18 years of age who has an increased likelihood of becoming emotionally disturbed because of risk factors that include, but are not limited to:
  - (a) Being homeless.
  - (b) Having a family history of mental illness.
  - (c) Being physically or sexually abused or neglected.
  - (d) Abusing alcohol or other substances.
- (e) Being infected with human immunodeficiency virus (HIV).
  - (f) Having a chronic and serious physical illness.
  - (g) Having been exposed to domestic violence.
  - (h) Having multiple out-of-home placements.
- (6) "Child or adolescent who has a serious emotional disturbance or mental illness" means a person under  $\underline{21}$  18 years of age who:
- (a) Is diagnosed as having a mental, emotional, or behavioral disorder that meets one of the diagnostic categories specified in the most recent edition of the Diagnostic and Statistical Manual of Mental Disorders of the American Psychiatric Association; and
- (b) Exhibits behaviors that substantially interfere with or limit his or her role or ability to function in the family, school, or community, which behaviors are not considered to be a temporary response to a stressful situation.

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The term includes a child or adolescent who meets the criteria for involuntary placement under s. 394.467(1).

Section 7. Section 394.656, Florida Statutes, is amended to read:

394.656 Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program.—

- (1) There is created within the Department of Children and Families the Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program. The purpose of the program is to provide funding to counties with which they can plan, implement, or expand initiatives that increase public safety, avert increased spending on criminal justice, and improve the accessibility and effectiveness of treatment services for adults and juveniles who have a mental illness, substance abuse disorder, or co-occurring mental health and substance abuse disorders and who are in, or at risk of entering, the criminal or juvenile justice systems.
- (2) The department shall establish a Criminal Justice,
  Mental Health, and Substance Abuse Statewide Grant Policy Review
  Committee. The committee shall include:
- (a) One representative of the Department of Children and Families;
  - (b) One representative of the Department of Corrections;
- 519 (c) One representative of the Department of Juvenile 520 Justice;

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021	(d) One representative of the Department of Elderly
522	Affairs; and
523	(e) One representative of the Office of the State Courts
524	Administrator <u>;</u>
525	(f) One representative of the Department of Veterans'
526	Affairs;
527	(g) One representative of the Florida Sheriffs
528	Association;
529	(h) One representative of the Florida Police Chiefs
530	Association;
531	(i) One representative of the Florida Association of
532	Counties;
533	(j) One representative of the Florida Alcohol and Drug
534	Abuse Association;
535	(k) One representative of the Florida Association of
536	Managing Entities;
537	(1) One representative of the Florida Council for
538	Community Mental Health; and
539	(m) One administrator of a state-licensed limited mental
540	health assisted living facility.
541	(3) The committee shall serve as the advisory body to
542	review policy and funding issues that help reduce the impact of
543	persons with mental illnesses and substance use disorders on
544	communities, criminal justice agencies, and the court system.
545	The committee shall advise the department in selecting
546	priorities for grants and investing awarded grant moneys.

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(4) The department shall create a grant review and selection committee that has experience in substance use and mental health disorders, community corrections, and law enforcement. To the extent possible, the members of the committee shall have expertise in grant writing, grant reviewing, and grant application scoring.

- (5)(3)(a) A county, or not-for-profit community provider, managing entity, or coordinated care organization designated by the county planning council or committee, as described in s.

  394.657, may apply for a 1-year planning grant or a 3-year implementation or expansion grant. The purpose of the grants is to demonstrate that investment in treatment efforts related to mental illness, substance abuse disorders, or co-occurring mental health and substance abuse disorders results in a reduced demand on the resources of the judicial, corrections, juvenile detention, and health and social services systems.
- (b) To be eligible to receive a 1-year planning grant or a 3-year implementation or expansion grant:  $\tau$
- $\underline{1.}$  A county applicant must have a  $\frac{1.}{1.}$  County planning council or committee that is in compliance with the membership requirements set forth in this section.
- 2. A not-for-profit community provider, managing entity, or coordinated care organization must be designated by the county planning council or committee and have written authorization to submit an application. A not-for-profit community provider, managing entity, or coordinated care

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organization must have written authorization for each application it submits.

- (c) The department may award a 3-year implementation or expansion grant to an applicant who has not received a 1-year planning grant.
- (d) The department may require an applicant to conduct sequential intercept mapping for a project. For purposes of this paragraph, the term "sequential intercept mapping" means a process for reviewing a local community's mental health, substance abuse, criminal justice, and related systems and identifying points of interceptions where interventions may be made to prevent an individual with a substance use disorder or mental illness from deeper involvement in the criminal justice system.
- (6)(4) The grant review and selection committee shall select the grant recipients and notify the department of Children and Families in writing of the recipients' names of the applicants who have been selected by the committee to receive a grant. Contingent upon the availability of funds and upon notification by the review committee of those applicants approved to receive planning, implementation, or expansion grants, the department of Children and Families may transfer funds appropriated for the grant program to a selected grant recipient any county awarded a grant.
- Section 8. Section 394.761, Florida Statutes, is created to read:

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394.761 Revenue maximization.—The agency and the department shall develop a plan to obtain federal approval for increasing the availability of federal Medicaid funding for behavioral health care. The agency and the department shall submit the written plan to the President of the Senate and the Speaker of the House of Representatives by November 1, 2015. The plan shall identify the amount of general revenue funding appropriated for mental health and substance abuse services which is eligible to be used as state Medicaid match. The plan must evaluate alternative uses of increased Medicaid funding, including seeking Medicaid eligibility for the severely and persistently mentally ill, increased reimbursement rates for behavioral health services, adjustments to the capitation rate for Medicaid enrollees with chronic mental illness and substance use disorders, supplemental payments to mental health and substance abuse providers through a designated state health program or other mechanisms, and innovative programs to provide incentives for improved outcomes for behavioral health conditions. The plan shall identify the advantages and disadvantages of each alternative and assess the potential of each for achieving improved integration of services. The plan shall identify the types of federal approvals necessary to implement each alternative and project a timeline for implementation. Section 9. Section 394.9082, Florida Statutes, is amended to read:

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394.9082 Behavioral health managing entities.-

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LEGISLATIVE FINDINGS AND INTENT.—The Legislature finds that untreated behavioral health disorders constitute major health problems for residents of this state, are a major economic burden to the citizens of this state, and substantially increase demands on the state's juvenile and adult criminal justice systems, the child welfare system, and health care systems. The Legislature finds that behavioral health disorders respond to appropriate treatment, rehabilitation, and supportive intervention. The Legislature finds that the state's return on its it has made a substantial long-term investment in the funding of the community-based behavioral health prevention and treatment service systems and facilities can be enhanced by coordination of behavioral health services with primary care services in order to provide critical emergency, acute care, residential, outpatient, and rehabilitative and recovery-based services. The Legislature finds that local communities have also made substantial investments in behavioral health services, contracting with safety net providers who by mandate and mission provide specialized services to vulnerable and hard-to-serve populations and have strong ties to local public health and public safety agencies. The Legislature finds that a regional management structure that creates a comprehensive and cohesive system of coordinated care for <del>places the responsibility for</del> publicly financed behavioral health treatment and prevention services within a single private, nonprofit entity at the local

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level will improve promote improved access to care, promote service continuity, and provide for more efficient and effective delivery of substance abuse and mental health services. The Legislature finds that streamlining administrative processes will create cost efficiencies and provide flexibility to better match available services to consumers' identified needs.

- (2) DEFINITIONS.—As used in this section, the term:
- (a) "Behavioral health services" means mental health services and substance abuse prevention and treatment services as defined in this chapter and chapter 397 which are provided using state and federal funds.
- (b) "Decisionmaking model" means a comprehensive management information system needed to answer the following management questions at the federal, state, regional, circuit, and local provider levels: who receives what services from which providers with what outcomes and at what costs?
- (b) (c) "Geographic area" means a county, circuit, regional, or multiregional area in this state.
- (c) "Managed behavioral health organization" means a Medicaid managed care organization currently under contract with the Medicaid managed medical assistance program in this state pursuant to part IV of chapter 409 or a behavioral health specialty managed care organization established pursuant to part IV of chapter 409.
- (d) "Managing entity" means a corporation that is organized in this state, is designated or filed as a nonprofit

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organization under s. 501(c)(3) of the Internal Revenue Code, or is a managed behavioral health organization, which and is under contract with to the department to manage the day-to-day operational delivery of behavioral health services through an organized system of care pursuant to subparagraph (3)(a)1., that has not transitioned to a coordinated care organization.

- through managing entities to develop service delivery strategies that will improve the coordination, integration, and management of the delivery of behavioral health services to people who have mental or substance use disorders. It is the intent of the Legislature that a well-managed service delivery system will increase access for those in need of care, improve the coordination and continuity of care for vulnerable and high-risk populations, and redirect service dollars from restrictive care settings to community-based recovery services.
  - (3)  $\overline{(4)}$  CONTRACT FOR SERVICES.

(a) 1. The department shall first attempt to may contract for the purchase and management of safety-net behavioral health services with community-based nonprofit organizations with competence in managing networks of providers serving persons with mental health and substance use disorders to achieve the goals and outcomes provided in this section managing entities. However, if fewer than two responsive bids are received to a solicitation for a managing entity or coordinated care organization contract, the department shall reissue the

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solicitation and managed behavioral health organizations shall also be eligible to bid. In evaluating responses to a solicitation, the department must consider, at a minimum, the following factors:

<u>a. Experience serving persons with mental health and</u> substance use disorders.

- b. Establishment of community partnerships with behavioral health providers.
- c. Demonstrated organizational capabilities for network management functions.
- d. Capability to coordinate behavioral health services with primary care services.
- 2. The department shall require all contractors serving as managing entities or coordinated care organizations to operate under the same data reporting, administrative, and administrative rate requirements, regardless of whether the managing entity or coordinated care organization is for profit or not for profit.
- (b) The department may require a managing entity to contract for specialized services that are not currently part of the managing entity's network if the department determines that to do so is in the best interests of consumers of services. The secretary shall determine the schedule for phasing in contracts with managing entities. The managing entities shall, at a minimum, be accountable for the operational oversight of the delivery of behavioral health services funded by the department

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and for the collection and submission of the required data pertaining to these contracted services. A managing entity or coordinated care organization shall serve a geographic area designated by the department. The geographic area must be of sufficient size in population and have enough public funds for behavioral health services to allow for flexibility and maximum efficiency.

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(b) The operating costs of the managing entity contract shall be funded through funds from the department and any savings and efficiencies achieved through the implementation of managing entities when realized by their participating provider network agencies. The department recognizes that managing entities will have infrastructure development costs during start-up so that any efficiencies to be realized by providers from consolidation of management functions, and the resulting savings, will not be achieved during the early years of operation. The department shall negotiate a reasonable and appropriate administrative cost rate with the managing entity. The Legislature intends that reduced local and state contract management and other administrative duties passed on to the managing entity allows funds previously allocated for these purposes to be proportionately reduced and the savings used to purchase the administrative functions of the managing entity. Policies and procedures of the department for monitoring contracts with managing entities shall include provisions for eliminating duplication of the department's and the managing

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entities' contract management and other administrative activities in order to achieve the goals of cost-effectiveness and regulatory relief. To the maximum extent possible, provider-monitoring activities shall be assigned to the managing entity.

- (c) Contracting and payment mechanisms for services must promote clinical and financial flexibility and responsiveness and must allow different categorical funds to be integrated at the point of service. The contracted service array must be determined by using public input, needs assessment, and evidence-based and promising best practice models. The department may employ care management methodologies, prepaid capitation, and case rate or other methods of payment which promote flexibility, efficiency, and accountability.
- (5) GOALS.—The <u>department</u>, through managing entities, coordinated care organizations, and their provider networks shall:
- (a) Effectively deliver goal of the service delivery strategies is to provide a design for an effective coordination, integration, and management approach for delivering effective behavioral health services to persons who are experiencing a mental health or substance abuse crisis, who have a disabling mental illness or a substance use or co-occurring disorder, and require extended services in order to recover from their illness, or who need brief treatment or longer-term supportive interventions to avoid a crisis or disability. Other goals include:

(a) Improving accountability for a local system of behavioral health care services to meet performance outcomes and standards through the use of reliable and timely data.

- (b) Provide a coordinated, integrated system of care

  Enhancing the continuity of care for all children, adolescents, and adults who enter the publicly funded behavioral health service system.
- (c) Preserving the "safety net" of publicly funded behavioral health services and providers, and recognizing and ensuring continued local contributions to these services, by establishing locally designed and community-monitored systems of care.
- (c) (d) Provide Providing early diagnosis and treatment interventions to enhance recovery and prevent hospitalization.
- $\underline{\text{(d)}}$  (e) Improve Improving the assessment of local needs for behavioral health services.
- (e) (f) Improve Improving the overall quality of behavioral health services through the use of evidence-based, best practice, and promising practice models.
- (f) (g) Improve Demonstrating improved service integration between behavioral health programs and other programs, such as vocational rehabilitation, education, child welfare, primary health care, emergency services, juvenile justice, and criminal justice.
- (g) (h) Provide Providing for additional testing of creative and flexible strategies for financing behavioral health

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001	services to emance individualized treatment and support
308	services.
309	(i) Promoting cost-effective quality care.
310	(j) Working with the state to coordinate admissions and
311	discharges from state civil and forensic hospitals and
312	coordinating admissions and discharges from residential
313	treatment centers.
314	(k) Improving the integration, accessibility, and
315	dissemination of behavioral health data for planning and
316	monitoring purposes.
317	(1) Promoting specialized behavioral health services to
318	residents of assisted living facilities.
319	(m) Working with the state and other stakeholders to
320	reduce the admissions and the length of stay for dependent
321	children in residential treatment centers.
322	(n) Providing services to adults and children with co-
323	occurring disorders of mental illnesses and substance abuse
324	<del>problems.</del>
325	(o) Providing services to elder adults in crisis or at-
326	risk for placement in a more restrictive setting due to a
327	serious mental illness or substance abuse.
328	(6) COORDINATED CARE ORGANIZATIONS.—
329	(a) Each managing entity shall transition to a coordinated
330	care organization within its region.
331	(b) The coordinated care organization shall:
332	1. Contract with a network of providers that work

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cooperatively to enhance the quality and availability of care and achieve improved outcomes for individuals and the community.

- 2. Provide information and assistance in managing the care of individuals served through the coordinated care organization.
- 3. Create sufficient connections between providers to eliminate organizational barriers to continuity of care that result in individuals not receiving necessary treatment and services, particularly when the individual is transitioning between levels of care.
- 4. To the extent possible, coordinate with providers and systems that are not under contract with the coordinated care organization but which may interact with or provide services to individuals served through the coordinated care organization, including the Medicaid system, the criminal justice system, primary care providers, and other supportive service providers such as housing providers and employment providers.
- (c) The department shall negotiate a 5-year performance-based contract with each managing entity by July 1, 2016, that requires each managing entity to transition to a coordinated care organization within 3 years. For managing entities selected after July 1, 2015, the department shall use a performance-based contract that meets the requirements of this section. For managing entities with contracts subject to renewal on or before July 1, 2015, the department may renew or, if applicable, extend a contract under s. 287.057(12), but contracts with such managing entities must meet the requirements of this section by

859 July 1, 2016.

- (d) A transition plan must be developed through a collaborative process between the managing entity and providers in the region served by the managing entity. The plan must establish the type and number of providers necessary to create a comprehensive and cohesive system of coordinated care. The plan must be developed based on public input and needs assessment and must incorporate promising, evidence-based best practice models.
- (e) The contract with each managing entity must be performance-based and contain specific required results, measureable performance standards and timelines, and penalties for failure to timely plan and transition to a coordinated care organization and to meet other specific performance standards, including financial management and other contractual requirements. The penalties shall be adjusted according to the nature and significance of the managing entity's failure to perform. Such penalties may include, but are not limited to, a corrective action plan, liquidated damages, or contract termination. The contract must provide a reasonable opportunity for a managing entity to implement corrective actions but must require progress toward achievement of the performance standards identified in this paragraph.
- (f) The department shall designate the managing entity as a coordinated care organization after the relationships, linkages, and interactions among network providers are formalized through written agreements that establish common

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protocols for intake and assessment, mechanisms for data sharing, joint operational procedures, and integrated care planning and case management.

- (7) (6) ESSENTIAL ELEMENTS FOR MANAGING ENTITIES AND COORDINATED CARE ORGANIZATIONS.—It is the intent of the Legislature that the department may plan for and enter into contracts with managing entities to manage care in geographical areas throughout the state.
- (a) A coordinated care organization must facilitate a comprehensive network of providers working together to offer a patient-centered system of care that includes or coordinates with other entities to provide the following elements:
- 1. A centralized receiving facility, if one exists in the geographic area served by the managing entity, or a coordinated receiving system for persons needing evaluation pursuant to s. 394.463 or s. 397.675.
- 2. Crisis services, including mobile response teams and crisis stabilization units.
  - 3. Case management.

- 4. Outpatient services.
- 5. Residential services.
- 6. Hospital inpatient care.
  - 7. Aftercare and other postdischarge services.
- 8. Recovery support, including housing assistance and support for competitive employment, educational attainment, independent living skills development, family support and

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911 education, and wellness management and self-care.

- 9. Medical services necessary for coordination of behavioral health services with primary care services.
  - 10. Prevention and outreach services.
  - 11. Medication-assisted treatment.
- 12. Detoxification services The managing entity must demonstrate the ability of its network of providers to comply with the pertinent provisions of this chapter and chapter 397 and to ensure the provision of comprehensive behavioral health services. The network of providers must include, but need not be limited to, community mental health agencies, substance abuse treatment providers, and best practice consumer services providers.
- (b) The department shall terminate its mental health or substance abuse provider contracts for services to be provided by the managing entity at the same time it contracts with the managing entity.
- (c) The managing entity shall ensure that its provider network is broadly conceived. All mental health or substance abuse treatment providers currently under contract with the department shall be offered a contract by the managing entity.
- (b) (d) The department shall may contract with managing entities or coordinated care organizations to provide the following core functions:
  - 1. Financial accountability.
  - 2. Allocation of funds to network providers in a manner

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937 that reflects the department's strategic direction and plans.

- 3. Provider monitoring to ensure compliance with federal and state laws, rules, and regulations.
  - 4. Data collection, reporting, and analysis.
- 5. Operational plans to implement objectives of the department's strategic plan.
  - 6. Contract compliance.

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- 7. Performance management.
- 8. Collaboration with community stakeholders, including local government.
  - 9. System of care through network development.
  - 10. Consumer care coordination.
- a. To the extent allowed by available resources, the managing entity or coordinated care organization shall contract for the provision of consumer care coordination to facilitate the appropriate delivery of behavioral health care services in the least restrictive setting based on standardized level of care determinations, recommendations by a treating practitioner, and the needs of the consumer and his or her family, as appropriate. In addition to treatment services, consumer care coordination shall address the holistic needs of the consumer. It shall also involve coordination with other local systems and entities, public and private, that are involved with the consumer, such as primary health care, child welfare, behavioral health care, and criminal and juvenile justice organizations. Consumer care coordination shall be provided to populations in

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the following order of priority:

- (I) Individuals with serious mental illness or substance use disorders who have experienced multiple arrests, involuntary commitments, admittances to a state mental health treatment facility, or episodes of incarceration or have been placed on conditional release for a felony or violated a condition of probation multiple times as a result of their behavioral health condition.
- (II) Individuals in receiving facilities or crisis stabilization units who are on the wait list for a state treatment facility; individuals in state treatment facilities who are on the wait list for community-based care; children who are involved in the child welfare system but are not in out-of-home care, except that the community-based care lead agency shall remain responsible for services required pursuant to s. 409.988; parents or caretakers of children who are involved in the child welfare system; and individuals who account for a disproportionate amount of behavioral health expenditures.
  - (III) Other individuals eligible for services.
- b. To the extent allowed by available resources, support services provided through consumer care coordination may include, but need not be limited to, the following, as determined by the individual's needs:
- (I) Supportive housing, including licensed assisted living facilities, adult family-care homes, mental health residential treatment facilities, and department-approved programs. Each

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CS/HB 7119 

989	housing arrangement must demonstrate an ability to ensure
990	appropriate levels of residential supervision.
991	(II) Supported employment.
992	(III) Family support and education.
993	(IV) Independent living skill development.
994	(V) Peer support.
995	(VI) Wellness management and self-care.
996	(VII) Case management.
997	11. Continuous quality improvement.
998	12. Timely access to appropriate services.
999	13. Cost-effectiveness and system improvements.
1000	14. Assistance in the development of the department's
1001	strategic plan.
1002	15. Participation in community, circuit, regional, and
1003	state planning.
1004	16. Resource management and maximization, including
1005	pursuit of third-party payments and grant applications.
1006	17. Incentives for providers to improve quality and
1007	access.
1008	18. Liaison with consumers.
1009	19. Community needs assessment.
1010	20. Securing local matching funds.
1011	(c) (e) The managing entity or coordinated care
1012	organization shall ensure that written cooperative agreements
1013	are developed and implemented among the criminal and juvenile
1014	justice systems, the local community-based care network, and the

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CODING: Words stricken are deletions; words underlined are additions.

local behavioral health providers in the geographic area which define strategies and alternatives for diverting people who have mental illness and substance abuse problems from the criminal justice system to the community. These agreements must also address the provision of appropriate services to persons who have behavioral health problems and leave the criminal justice system. The managing entity or coordinated care organization shall work with the civil court system to develop procedures for the evaluation and use of involuntary outpatient placement for individuals as a strategy for diverting future admissions to acute levels of care, jails, prisons, and forensic facilities, subject to the availability of funding for services.

(d) (f) Managing entities and coordinated care organizations must collect and submit data to the department regarding persons served, outcomes of persons served, and the costs of services provided through the department's contract, and other data points as required by the department. To the extent possible, the department shall use applicable measures based on nationally recognized standards such as the United States Department of Health and Human Services' Substance Abuse and Mental Health Services Administration's National Outcome Measures or standards developed by the National Quality Forum, the National Committee for Quality Assurance, or similar credible sources. The managing entities and coordinated care organizations shall report outcomes for all clients who have been served through the contract as long as they are clients of

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a network provider, even if the network provider serves that client during a portion of the year through noncontract funds.

Within current resources, The department shall evaluate managing entity services based on consumer-centered outcome measures that reflect national standards that can dependably be measured. the department shall work with managing entities and coordinated care organizations to establish performance standards related to, at a minimum:

1. The extent to which individuals in the community receive services.

- 2. The improvement in the overall behavioral health of a community.
- 3.2. The improvement <u>in functioning or progress in</u>
  recovery of individuals served through care coordination, as
  determined using person-centered measures tailored to the
  population of quality of care for individuals served.
- 4.3. The success of strategies to divert admissions to acute levels of care, jails, prisons, and forensic facilities, as measured by, at a minimum, the total number and percentage of clients who, during a specified period, experience multiple admissions to acute levels of care, jails, prisons, or forensic facilities jail, prison, and forensic facility admissions.
  - 5.4. Consumer and family satisfaction.
- $\underline{6.5.}$  The satisfaction of key community constituents such as law enforcement agencies, juvenile justice agencies, the courts, the schools, local government entities, hospitals, and

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others as appropriate for the geographical area of the managing entity or coordinated care organization.

- (e) (g) The Agency for Health Care Administration may establish a certified match program, which must be voluntary. Under a certified match program, reimbursement is limited to the federal Medicaid share to Medicaid-enrolled strategy participants. The agency may take no action to implement a certified match program unless the consultation provisions of chapter 216 have been met. The agency may seek federal waivers that are necessary to implement the behavioral health service delivery strategies.
- (8) (7) MANAGING ENTITY AND COORDINATED CARE ORGANIZATION REQUIREMENTS.—The department may adopt rules and standards and a process for the qualification and operation of managing entities and coordinated care organizations which are based, in part, on the following criteria:
- (a) 1. As of December 31, 2015, the department shall verify that the governing board of a managing entity or coordinated care organization that is not a managed behavioral health organization, meets the following requirements:
- a. The composition of the board shall be broadly representative of the community and include consumers and family members, community organizations that do not contract with the managing entity, local governments, area law enforcement agencies, business leaders, community-based care lead agency representatives, health care professionals, and representatives

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of health care facilities. The managing entity or coordinated care organization must create a transparent process for nomination and selection of board members and must adopt a procedure for establishing staggered term limits which ensures that no individual serves more than 8 consecutive years on the governing board.

- b. The managing entity or coordinated care organization must also establish a technical advisory panel consisting of providers of mental health and substance abuse services under contract with the managing entity or coordinated care organization. The managing entity or coordinated care organization shall select at least one panel member to serve ex officio as a nonvoting member of the governing board established in sub-subparagraph a.
- 2. If the managing entity or coordinated care organization is a managed behavioral health organization, it must establish an advisory board and a technical advisory panel that meet the requirements of this paragraph. The duties of the advisory board and technical advisory panel shall include, but are not limited to, making recommendations to the department about the renewal of the managing entity's or coordinated care organization's contract or the award of a new contract to the managing entity or coordinated care organization. A managing entity's governance structure shall be representative and shall, at a minimum, include consumers and family members, appropriate community stakeholders and organizations, and providers of substance abuse

and mental health services as defined in this chapter and chapter 397. If there are one or more private-receiving facilities in the geographic coverage area of a managing entity, the managing entity shall have one representative for the private-receiving facilities as an ex officio member of its board of directors.

- (b) A managing entity that was originally formed primarily by substance abuse or mental health providers must present and demonstrate a detailed, consensus approach to expanding its provider network and governance to include both substance abuse and mental health providers.
- <u>organization</u> must submit a network management plan and budget in a form and manner determined by the department. The plan must detail the means for implementing the duties to be contracted to the managing entity and the efficiencies to be anticipated by the department as a result of executing the contract. The department may require modifications to the plan and must approve the plan before contracting with a managing entity or coordinated care organization.
- 2. Provider participation in the network is subject to credentials and performance standards set by the managing entity or coordinated care organization. The department may not require the managing entity or coordinated care organization to conduct provider network procurements in order to select providers.

  However, the managing entity or coordinated care organization

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shall have a process for publicizing opportunities to participate in its network, evaluating new participants for inclusion in its network, and evaluating current providers to determine whether they should remain network participants.

- 3. The network management plan and provider contracts, at a minimum, shall provide for managing entity or coordinated care organization and provider involvement to ensure continuity of care for clients if a provider ceases to provide a service or leaves the network. The department may contract with a managing entity that demonstrates readiness to assume core functions, and may continue to add functions and responsibilities to the managing entity's contract over time as additional competencies are developed as identified in paragraph (g). Notwithstanding other provisions of this section, the department may continue and expand managing entity contracts if the department determines that the managing entity meets the requirements specified in this section.
- (d) Notwithstanding paragraphs (b) and (c), a managing entity that is currently a fully integrated system providing mental health and substance abuse services, Medicaid, and child welfare services is permitted to continue operating under its current governance structure as long as the managing entity can demonstrate to the department that consumers, other stakeholders, and network providers are included in the planning process.
  - (c) (e) Managing entities and coordinated care

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organizations shall operate in a transparent manner, providing public access to information, notice of meetings, and opportunities for broad public participation in decisionmaking. The managing entity's or coordinated care organization's network management plan must detail policies and procedures that ensure transparency.

- (d) (f) Before contracting with a managing entity or coordinated care organization, the department must perform an onsite readiness review of a managing entity or coordinated care organization to determine its operational capacity to satisfactorily perform the duties to be contracted.
- (e) (g) The department shall engage community stakeholders, including providers and managing entities and coordinated care organizations under contract with the department, in the development of objective standards to measure the competencies of managing entities and coordinated care organizations their readiness to assume the responsibilities described in this section, and the outcomes to hold them accountable.
- (8) DEPARTMENT RESPONSIBILITIES. With the introduction of managing entities to monitor department-contracted providers' day-to-day operations, the department and its regional and circuit offices will have increased ability to focus on broad systemic substance abuse and mental health issues. After the department enters into a managing entity contract in a geographic area, the regional and circuit offices of the department in that area shall direct their efforts primarily to

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monitoring the managing entity contract, including negotiation of system quality improvement goals each contract year, and review of the managing entity's plans to execute department strategic plans; carrying out statutorily mandated licensure functions; conducting community and regional substance abuse and mental health planning; communicating to the department the local needs assessed by the managing entity; preparing department strategic plans; coordinating with other state and local agencies; assisting the department in assessing local trends and issues and advising departmental headquarters on local priorities; and providing leadership in disaster planning and preparation.

- (9) FUNDING FOR MANAGING ENTITIES <u>AND COORDINATED CARE</u> ORGANIZATIONS.—
- (a) A contract established between the department and a managing entity or coordinated care organization under this section shall be funded by general revenue, other applicable state funds, or applicable federal funding sources. A managing entity or coordinated care organization may carry forward documented unexpended state funds from one fiscal year to the next; however, the cumulative amount carried forward may not exceed 8 percent of the total contract. Any unexpended state funds in excess of that percentage must be returned to the department. The funds carried forward may not be used in a way that would create increased recurring future obligations or for any program or service that is not currently authorized under

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the existing contract with the department. Expenditures of funds carried forward must be separately reported to the department. Any unexpended funds that remain at the end of the contract period shall be returned to the department. Funds carried forward may be retained through contract renewals and new procurements as long as the same managing entity or coordinated care organization is retained by the department.

- (b) The method of payment for a fixed-price contract with a managing entity  $\underline{\text{or coordinated care organization}}$  must provide for:
- $\underline{1.}$  A 2-month advance payment at the beginning of each fiscal year and equal monthly payments thereafter.
- 2. Payment upon verification that the managing entity or coordinated care organization has submitted complete and accurate data as required by the contract pursuant to s. 394.74(3)(e).
- 3. Consequences for failure to achieve specified performance standards.
- (10) CRISIS STABILIZATION SERVICES UTILIZATION DATABASE.—
  The department shall develop, implement, and maintain standards under which a managing entity or coordinated care organization shall collect utilization data from all public receiving facilities situated within its geographic service area. As used in this subsection, the term "public receiving facility" means an entity that meets the licensure requirements of and is designated by the department to operate as a public receiving

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facility under s. 394.875 and that is operating as a licensed crisis stabilization unit.

- (a) The department shall develop standards and protocols for managing entities and coordinated care organizations and public receiving facilities to be used for data collection, storage, transmittal, and analysis. The standards and protocols must allow for compatibility of data and data transmittal between public receiving facilities, managing entities, and the department for implementation of the requirements of this subsection. The department shall require managing entities contracted under this section to comply with this subsection by August 1, 2015.
- (b) A managing entity or coordinated care organization shall require a public receiving facility within its provider network to submit data, in real time or at least daily, to the managing entity or coordinated care organization relating to:
- 1. All admissions and discharges of clients receiving public receiving facility services who qualify as indigent, as defined in s. 394.4787; and
- 2. Current active census of total licensed beds, the total number of beds purchased by the department, the total number of clients qualifying as indigent occupying those beds, and the total number of unoccupied licensed beds, regardless of funding.
- (c) A managing entity or coordinated care organization shall require a public receiving facility within its provider network to submit data, on a monthly basis, to the managing

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entity or coordinated care organization that aggregates the daily data submitted under paragraph (b). The managing entity or coordinated care organization shall reconcile the data in the monthly submission to the data received by the managing entity or coordinated care organization under paragraph (b) to confirm consistency. If the monthly aggregate data submitted by a public receiving facility under this paragraph is inconsistent with the daily data submitted under paragraph (b), the managing entity or coordinated care organization shall consult with the public receiving facility to make corrections as necessary to ensure accurate data.

- (d) A managing entity or coordinated care organization shall require a public receiving facility within its provider network to submit data, on an annual basis, to the managing entity or coordinated care organization that aggregates the data submitted and reconciled under paragraph (c). The managing entity or coordinated care organization shall reconcile the data in the annual submission to the data received and reconciled by the managing entity or coordinated care organization under paragraph (c) to confirm consistency. If the annual aggregate data submitted by a public receiving facility under this paragraph is inconsistent with the data received and reconciled under paragraph (c), the managing entity or coordinated care organization shall consult with the public receiving facility to make corrections as necessary to ensure accurate data.
  - (e) After ensuring accurate data under paragraphs (c) and

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(d), the managing entity or coordinated care organization shall submit the data to the department on a monthly and an annual basis. The department shall create a statewide database for the data described under paragraph (b) and submitted under this paragraph for the purpose of analyzing the payments for and the use of crisis stabilization services funded by the Baker Act on a statewide basis and on an individual public receiving facility basis.

- (f) The department shall adopt rules to administer this subsection.
- (g) The department shall submit a report by January 31, 2016, and annually thereafter, to the Governor, the President of the Senate, and the Speaker of the House of Representatives that provides details on the implementation of this subsection, including the status of the data collection process and a detailed analysis of the data collected under this subsection.
- (10) REPORTING.—Reports of the department's activities, progress, and needs in achieving the goal of contracting with managing entities in each circuit and region statewide must be submitted to the appropriate substantive and appropriations committees in the Senate and the House of Representatives on January 1 and July 1 of each year until the full transition to managing entities has been accomplished statewide.
- (11) RULES.—The department  $\underline{may}$  shall adopt rules to administer this section and, as necessary, to further specify requirements of managing entities.

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Section 10. The Department of Children and Families shall contract for a study of the safety-net mental health and substance abuse system administered by the department with an entity with expertise in behavioral health care and health systems planning and administration. The department shall submit an interim report by November 1, 2015, addressing subsections (1), (3), (4), and (8), and a final report by November 30, 2016, addressing all subsections. At a minimum, the study shall include:

(1) A baseline evaluation of the system's current operation and performance.

- (2) A review of the populations required by state law to be served through the safety-net system and recommendations for prioritizing, revising, or removing them as required populations for services.
- (3) Payment methodologies that would provide incentives for earlier intervention, appropriate matching of an individual's needs with services, increased coordination of care, and obtaining increased value for public funds while maintaining the safety-net aspect of the system.
- (4) Mechanisms for increased coordination and integration between behavioral health and support services provided in different settings, such as criminal justice and child welfare, or paid for by other funders, such as Medicaid, through means including, but not limited to, increased sharing of data regarding individuals' treatment histories and judicial

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involvement, consistent with federal limitations on such
sharing.

- (5) An evaluation of the ability of the behavioral health workforce to meet current demand, including consideration of recruitment, retention, turnover, and shortages.
- (6) Strategies to increase flexibility in meeting the behavioral health needs of a community and to eliminate programmatic, regulatory, and bureaucratic barriers that impede efforts to efficiently deliver behavioral health services.
- (7) Options for revising requirements for competency restoration to reduce state funds expended on such restoration and to increase the involvement of individuals with services that will result in long-term stabilization and recovery while maintaining public safety.
- (8) Performance measures that would more accurately assess the contributions of the safety-net system in improving the behavioral health of a community, including measures addressing recidivism, readmittance to acute levels of care, and improvements in an individual's level of functioning.
- (9) Best practices in involuntary commitment in other states and recommended changes to the Baker and Marchman Acts, including a discussion of the advantages and disadvantages of consolidating such acts. To facilitate this, the Supreme Court's Task Force on Substance Abuse and Mental Health Issues in the Courts is requested to provide a report including its recommended changes to such acts to the Governor, the President

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of the Senate, and the Speaker of the House of Representatives by November 30, 2016.

Section 11. Section 397.402, Florida Statutes, is created to read:

and the Agency for Health Care Administration shall develop a plan for modifying licensure statutes and rules to provide options for a single, consolidated license for a provider that offers multiple types of mental health and substance abuse services regulated under chapters 394 and 397. The plan shall identify options for license consolidation within the department and within the agency, and shall identify interagency license consolidation options. The department and the agency shall submit the plan to the Governor, the President of the Senate, and the Speaker of the House of Representatives by November 1, 2015.

Section 12. Section 491.0045, Florida Statutes is amended to read:

491.0045 Intern registration; requirements.-

(1) Effective January 1, 1998, An individual who has not satisfied intends to practice in Florida to satisfy the postgraduate or post-master's level experience requirements, as specified in s. 491.005(1)(c), (3)(c), or (4)(c), must register as an intern in the profession for which he or she is seeking licensure prior to commencing the post-master's experience requirement or an individual who intends to satisfy part of the

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required graduate-level practicum, internship, or field experience, outside the academic arena for any profession, must register as an intern in the profession for which he or she is seeking licensure prior to commencing the practicum, internship, or field experience.

- (2) The department shall register as a clinical social worker intern, marriage and family therapist intern, or mental health counselor intern each applicant who the board certifies has:
- (a) Completed the application form and remitted a nonrefundable application fee not to exceed \$200, as set by board rule;
- (b)1. Completed the education requirements as specified in s. 491.005(1)(c), (3)(c), or (4)(c) for the profession for which he or she is applying for licensure, if needed; and
- 2. Submitted an acceptable supervision plan, as determined by the board, for meeting the practicum, internship, or field work required for licensure that was not satisfied in his or her graduate program.
  - (c) Identified a qualified supervisor.
- (3) An individual registered under this section must remain under supervision while practicing under registered intern status until he or she is in receipt of a license or a letter from the department stating that he or she is licensed to practice the profession for which he or she applied.
  - (4) An individual who has applied for intern registration

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on or before December 31, 2001, and has satisfied the education requirements of s. 491.005 that are in effect through December 31, 2000, will have met the educational requirements for licensure for the profession for which he or she has applied.

- (4)(5) An individual who fails Individuals who have commenced the experience requirement as specified in s.

  491.005(1)(c), (3)(c), or (4)(c) but failed to register as required by subsection (1) shall register with the department before January 1, 2000. Individuals who fail to comply with this section may subsection shall not be granted a license under this chapter, and any time spent by the individual completing the experience requirement as specified in s. 491.005(1)(c), (3)(c), or (4)(c) before prior to registering as an intern does shall not count toward completion of the such requirement.
  - (5) An intern registration is valid for 5 years.
- (6) Any registration issued on or before March 31, 2016, expires March 31, 2021, and may not be renewed or reissued. Any registration issued after March 31, 2016, expires 60 months after the date it is issued. A subsequent intern registration may not be issued unless the candidate has passed the theory and practice examination described in s. 491.005(1)(d), (3)(d), and (4)(d).
- (7) An individual who has held a provisional license issued by the board may not apply for an intern registration in the same profession.
  - Section 13. Subsections (1) and (4) of section 765.110,

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1457 Florida Statutes, are amended to read:

- (1) A health care facility, pursuant to Pub. L. No. 101-508, ss. 4206 and 4751, shall provide to each patient written information concerning the individual's rights concerning advance directives, including advance directives providing for mental health treatment, and the health care facility's policies respecting the implementation of such rights, and shall document in the patient's medical records whether or not the individual has executed an advance directive.
- (4) The Department of Elderly Affairs for hospices and, in consultation with the Department of Elderly Affairs, the Department of Health for health care providers; the Agency for Health Care Administration for hospitals, nursing homes, home health agencies, and health maintenance organizations; and the Department of Children and Families for facilities subject to part I of chapter 394 shall adopt rules to implement the provisions of the section. The Department of Children and Families shall develop, and publish on its website, a mental health advance directive form that may be used by an individual to direct future care.
- Section 14. Sections 394.4674, 394.4985, 394.745, 397.331, 397.333, 397.801, 397.811, 397.821, 397.901, 397.93, 397.94, 397.951, 397.97, 397.98, and Florida Statutes, are repealed. Section 15. Subsection (1) of section 394.657, Florida Statutes, is amended to read:
- 394.657 County planning councils or committees.-

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(1) Each board of county commissioners shall designate the
county public safety coordinating council established under s.
951.26, or designate another criminal or juvenile justice mental
health and substance abuse council or committee, as the planning
council or committee. The public safety coordinating council or
other designated criminal or juvenile justice mental health and
substance abuse council or committee, in coordination with the
county offices of planning and budget, shall make a formal
recommendation to the board of county commissioners regarding
how the Criminal Justice, Mental Health, and Substance Abuse
Reinvestment Grant Program may best be implemented within a
community. The board of county commissioners may assign any
entity to prepare the application on behalf of the county
administration for submission to the Criminal Justice, Mental
Health, and Substance Abuse Statewide Grant Policy Review
Committee for review. A county may join with one or more
counties to form a consortium and use a regional public safety
coordinating council or another county-designated regional
criminal or juvenile justice mental health and substance abuse
planning council or committee for the geographic area
represented by the member counties.

Section 16. Subsection (1) of section 394.658, Florida Statutes, is amended to read:

394.658 Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Program requirements.—

(1) The Criminal Justice, Mental Health, and Substance

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Abuse Statewide Grant Policy Review Committee, in collaboration with the Department of Children and Families, the Department of Corrections, the Department of Juvenile Justice, the Department of Elderly Affairs, and the Office of the State Courts

Administrator, shall establish criteria to be used to review submitted applications and to select the county that will be awarded a 1-year planning grant or a 3-year implementation or expansion grant. A planning, implementation, or expansion grant may not be awarded unless the application of the county meets the established criteria.

The application criteria for a 1-year planning grant must include a requirement that the applicant county or counties have a strategic plan to initiate systemic change to identify and treat individuals who have a mental illness, substance abuse disorder, or co-occurring mental health and substance abuse disorders who are in, or at risk of entering, the criminal or juvenile justice systems. The 1-year planning grant must be used to develop effective collaboration efforts among participants in affected governmental agencies, including the criminal, juvenile, and civil justice systems, mental health and substance abuse treatment service providers, transportation programs, and housing assistance programs. The collaboration efforts shall be the basis for developing a problem-solving model and strategic plan for treating adults and juveniles who are in, or at risk of entering, the criminal or juvenile justice system and doing so at the earliest point of contact, taking into consideration

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public safety. The planning grant shall include strategies to divert individuals from judicial commitment to community-based service programs offered by the Department of Children and Families in accordance with ss. 916.13 and 916.17.

- (b) The application criteria for a 3-year implementation or expansion grant shall require information from a county that demonstrates its completion of a well-established collaboration plan that includes public-private partnership models and the application of evidence-based practices. The implementation or expansion grants may support programs and diversion initiatives that include, but need not be limited to:
  - 1. Mental health courts;
  - 2. Diversion programs;

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- 3. Alternative prosecution and sentencing programs;
- 4. Crisis intervention teams;
- 5. Treatment accountability services;
  - 6. Specialized training for criminal justice, juvenile justice, and treatment services professionals;
  - 7. Service delivery of collateral services such as housing, transitional housing, and supported employment; and
  - 8. Reentry services to create or expand mental health and substance abuse services and supports for affected persons.
  - (c) Each county application must include the following information:
- 1. An analysis of the current population of the jail and juvenile detention center in the county, which includes:

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a. The screening and assessment process that the county uses to identify an adult or juvenile who has a mental illness, substance abuse disorder, or co-occurring mental health and substance abuse disorders;

- b. The percentage of each category of persons admitted to the jail and juvenile detention center that represents people who have a mental illness, substance abuse disorder, or co-occurring mental health and substance abuse disorders; and
- c. An analysis of observed contributing factors that affect population trends in the county jail and juvenile detention center.
- 2. A description of the strategies the county intends to use to serve one or more clearly defined subsets of the population of the jail and juvenile detention center who have a mental illness or to serve those at risk of arrest and incarceration. The proposed strategies may include identifying the population designated to receive the new interventions, a description of the services and supervision methods to be applied to that population, and the goals and measurable objectives of the new interventions. The interventions a county may use with the target population may include, but are not limited to:
  - a. Specialized responses by law enforcement agencies;
- b. Centralized receiving facilities for individuals
   evidencing behavioral difficulties;
  - c. Postbooking alternatives to incarceration;

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d. New court programs, including pretrial services and specialized dockets;

- e. Specialized diversion programs;
- f. Intensified transition services that are directed to the designated populations while they are in jail or juvenile detention to facilitate their transition to the community;
  - g. Specialized probation processes;
  - h. Day-reporting centers;

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- i. Linkages to community-based, evidence-based treatment programs for adults and juveniles who have mental illness or substance abuse disorders; and
- j. Community services and programs designed to prevent high-risk populations from becoming involved in the criminal or juvenile justice system.
- 3. The projected effect the proposed initiatives will have on the population and the budget of the jail and juvenile detention center. The information must include:
- a. The county's estimate of how the initiative will reduce the expenditures associated with the incarceration of adults and the detention of juveniles who have a mental illness;
- b. The methodology that the county intends to use to measure the defined outcomes and the corresponding savings or averted costs;
- c. The county's estimate of how the cost savings or averted costs will sustain or expand the mental health and substance abuse treatment services and supports needed in the

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1613 community; and

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- d. How the county's proposed initiative will reduce the number of individuals judicially committed to a state mental health treatment facility.
- 4. The proposed strategies that the county intends to use to preserve and enhance its community mental health and substance abuse system, which serves as the local behavioral health safety net for low-income and uninsured individuals.
- 5. The proposed strategies that the county intends to use to continue the implemented or expanded programs and initiatives that have resulted from the grant funding.
- Section 17. Subsection (15) of section 397.321, Florida Statutes, is amended to read:
  - 397.321 Duties of the department.—The department shall:
- (15) Appoint a substance abuse impairment coordinator to represent the department in efforts initiated by the statewide substance abuse impairment prevention and treatment coordinator established in s. 397.801 and to assist the statewide coordinator in fulfilling the responsibilities of that position.
- Section 18. Paragraph (a) of subsection (5) of section 943.031, Florida Statutes, is amended to read:
  - 943.031 Florida Violent Crime and Drug Control Council.-
- (5) DUTIES OF COUNCIL.—Subject to funding provided to the department by the Legislature, the council shall provide advice and make recommendations, as necessary, to the executive director of the department.

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(a) The council may advise the executive director on the feasibility of undertaking initiatives which include, but are not limited to, the following:

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- Establishing a program that provides grants to criminal justice agencies that develop and implement effective violent crime prevention and investigative programs and which provides grants to law enforcement agencies for the purpose of drug control, criminal gang, and illicit money laundering investigative efforts or task force efforts that are determined by the council to significantly contribute to achieving the state's goal of reducing drug-related crime, that represent significant criminal gang investigative efforts, or that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333, subject to the limitations provided in this section. The grant program may include an innovations grant program to provide startup funding for new initiatives by local and state law enforcement agencies to combat violent crime or to implement drug control, criminal gang, or illicit money laundering investigative efforts or task force efforts by law enforcement agencies, including, but not limited to, initiatives such as:
  - a. Providing enhanced community-oriented policing.
- b. Providing additional undercover officers and other investigative officers to assist with violent crime

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1665 investigations in emergency situations.

- c. Providing funding for multiagency or statewide drug control, criminal gang, or illicit money laundering investigative efforts or task force efforts that cannot be reasonably funded completely by alternative sources and that significantly contribute to achieving the state's goal of reducing drug-related crime, that represent significant criminal gang investigative efforts, or that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333.
- 2. Expanding the use of automated biometric identification systems at the state and local levels.
  - 3. Identifying methods to prevent violent crime.
- 4. Identifying methods to enhance multiagency or statewide drug control, criminal gang, or illicit money laundering investigative efforts or task force efforts that significantly contribute to achieving the state's goal of reducing drug-related crime, that represent significant criminal gang investigative efforts, or that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333.
  - 5. Enhancing criminal justice training programs that

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address violent crime, drug control, illicit money laundering investigative techniques, or efforts to control and eliminate criminal gangs.

- 6. Developing and promoting crime prevention services and educational programs that serve the public, including, but not limited to:
- a. Enhanced victim and witness counseling services that also provide crisis intervention, information referral, transportation, and emergency financial assistance.
- b. A well-publicized rewards program for the apprehension and conviction of criminals who perpetrate violent crimes.
- 7. Enhancing information sharing and assistance in the criminal justice community by expanding the use of community partnerships and community policing programs. Such expansion may include the use of civilian employees or volunteers to relieve law enforcement officers of clerical work in order to enable the officers to concentrate on street visibility within the community.

Section 19. Paragraph (a) of subsection (1) of section 943.042, Florida Statutes, is amended to read:

- 943.042 Violent Crime Investigative Emergency and Drug Control Strategy Implementation Account.—
- (1) There is created a Violent Crime Investigative Emergency and Drug Control Strategy Implementation Account within the Department of Law Enforcement Operating Trust Fund. The account shall be used to provide emergency supplemental

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1717 funds to:

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(a) State and local law enforcement agencies that are involved in complex and lengthy violent crime investigations, or matching funding to multiagency or statewide drug control or illicit money laundering investigative efforts or task force efforts that significantly contribute to achieving the state's goal of reducing drug-related crime, or that represent a significant illicit money laundering investigative effort, or that otherwise significantly support statewide strategies developed by the Statewide Drug Policy Advisory Council established under s. 397.333;

Section 20. This act shall take effect July 1, 2015.

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