

LEGISLATIVE ACTION

Senate Comm: WD 02/01/2016 House

The Committee on Appropriations (Hukill) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (6) of section 376.305, Florida Statutes, is amended to read:

376.305 Removal of prohibited discharges.-

(6) The Legislature created the Abandoned Tank Restoration Program in response to the need to provide financial assistance for cleanup of sites that have abandoned petroleum storage

Page 1 of 27

1

2 3

4

5 6

7

8

9

10



11 systems. For purposes of this subsection, the term "abandoned petroleum storage system" means a petroleum storage system that 12 13 has not stored petroleum products for consumption, use, or sale 14 since March 1, 1990. The department shall establish the Abandoned Tank Restoration Program to facilitate the restoration 15 16 of sites contaminated by abandoned petroleum storage systems. 17 (a) To be included in the program: 1. An application must be submitted to the department by 18 19 June 30, 1996, certifying that the system has not stored 20 petroleum products for consumption, use, or sale at the facility 21 since March 1, 1990. 22 2. The owner or operator of the petroleum storage system 23 when it was in service must have ceased conducting business 24 involving consumption, use, or sale of petroleum products at 25 that facility on or before March 1, 1990. 26 3. The site is not otherwise eligible for the cleanup 27 programs pursuant to s. 376.3071 or s. 376.3072. 28 4. The site is not otherwise eligible for the Petroleum 29 Cleanup Participation Program under s. 376.3071(13) based on any 30 discharge reporting form received by the department before 31 January 1, 1995, or a written report of contamination submitted 32 to the department on or before December 31, 1998. 33 (b) In order to be eligible for the program, petroleum 34 storage systems from which a discharge occurred must be closed 35 pursuant to department rules before an eligibility 36 determination. However, if the department determines that the 37 owner of the facility cannot financially comply with the 38 department's petroleum storage system closure requirements and

all other eligibility requirements are met, the petroleum

Page 2 of 27

39

COMMITTEE AMENDMENT

Florida Senate - 2016 Bill No. SB 100

705458

40	storage system closure requirements shall be waived. The
41	department shall take into consideration the owner's net worth
42	and the economic impact on the owner in making the determination
43	of the owner's financial ability. The June 30, 1996, application
44	deadline shall be waived for owners who cannot financially
45	comply.
46	(c) Sites accepted in the program are eligible for site
47	rehabilitation funding as provided in s. 376.3071.
48	(d) The following sites are excluded from eligibility:
49	1. Sites on property of the Federal Government;
50	2. Sites contaminated by pollutants that are not petroleum
51	products; <u>or</u>
52	3. Sites where the department has been denied site access $ au$
53	or
54	4. Sites which are owned by a person who had knowledge of
55	the polluting condition when title was acquired unless the
56	person acquired title to the site after issuance of a notice of
57	site eligibility by the department.
58	(e) Participating sites are subject to a deductible as
59	determined by rule, not to exceed \$10,000.
60	
61	This subsection does not relieve a person who has acquired title
62	after July 1, 1992, from the duty to establish by a
63	preponderance of the evidence that he or she undertook, at the
64	time of acquisition, all appropriate inquiry into the previous
65	ownership and use of the property consistent with good
66	commercial or customary practice in an effort to minimize
67	liability, as required by s. 376.308(1)(c).
68	Section 2. Subsection (4), paragraph (b) of subsection (5),

Page 3 of 27



69 paragraph (b) of subsection (12), and subsection (13) of section 70 376.3071, Florida Statutes, are amended to read:

71 376.3071 Inland Protection Trust Fund; creation; purposes; 72 funding.-

(4) USES.-Whenever, in its determination, incidents of inland contamination related to the storage of petroleum or petroleum products may pose a threat to the public health, safety, or welfare, water resources, or the environment, the department shall obligate moneys available in the fund to provide for:

79 (a) Prompt investigation and assessment of contamination 80 sites.

(b) Expeditious restoration or replacement of potable water supplies as provided in s. 376.30(3)(c)1.

83 (c) Rehabilitation of contamination sites, which shall consist of cleanup of affected soil, groundwater, and inland 84 85 surface waters, using the most cost-effective alternative that 86 is technologically feasible and reliable and that provides 87 adequate protection of the public health, safety, and welfare, and water resources, and that minimizes environmental damage, 88 89 pursuant to the site selection and cleanup criteria established 90 by the department under subsection (5), except that this 91 paragraph does not authorize the department to obligate funds 92 for payment of costs which may be associated with, but are not 93 integral to, site rehabilitation, such as the cost for 94 retrofitting or replacing petroleum storage systems.

95

73

74

75

76

77

78

81

82

(d) Maintenance and monitoring of contamination sites.

96 (e) Inspection and supervision of activities described in 97 this subsection.

Page 4 of 27

705458

(f) Payment of expenses incurred by the department in its efforts to obtain from responsible parties the payment or recovery of reasonable costs resulting from the activities described in this subsection.

(g) Payment of any other reasonable costs of administration, including those administrative costs incurred by the Department of Health in providing field and laboratory services, toxicological risk assessment, and other assistance to the department in the investigation of drinking water contamination complaints and costs associated with public information and education activities.

(h) Establishment and implementation of the compliance verification program as authorized in s. 376.303(1)(a), including contracting with local governments or state agencies to provide for the administration of such program through locally administered programs, to minimize the potential for further contamination sites.

(i) Funding of the provisions of ss. 376.305(6) and 376.3072.

(j) Activities related to removal and replacement of petroleum storage systems, exclusive of costs of any tank, piping, dispensing unit, or related hardware, if soil removal is approved as a component of site rehabilitation and requires removal of the tank where remediation is conducted under this section or if such activities were justified in an approved remedial action plan.

4 (k) Reasonable costs of restoring property as nearly as
5 practicable to the conditions which existed before activities
6 associated with contamination assessment or remedial action

98



127 taken under s. 376.303(4).

128

136

137

138

139

140

141

142

143

144

145

146

147

(1) Repayment of loans to the fund.

(m) Expenditure of sums from the fund to cover ineligible sites or costs as set forth in subsection (13), if the department in its discretion deems it necessary to do so. In such cases, the department may seek recovery and reimbursement of costs in the same manner and pursuant to the same procedures established for recovery and reimbursement of sums otherwise owed to or expended from the fund.

(n) Payment of amounts payable under any service contractentered into by the department pursuant to s. 376.3075, subjectto annual appropriation by the Legislature.

(o) Petroleum remediation pursuant to this section throughout a state fiscal year. The department shall establish a process to uniformly encumber appropriated funds throughout a state fiscal year and shall allow for emergencies and imminent threats to public health, safety, and welfare, water resources, and the environment as provided in paragraph (5) (a). This paragraph does not apply to appropriations associated with the free product recovery initiative provided in paragraph (5) (c) or the advanced cleanup program provided in s. 376.30713.

(p) Enforcement of this section and ss. 376.30-376.317 by the Fish and Wildlife Conservation Commission. The department shall disburse moneys to the commission for such purpose.

(q) Payments for program deductibles, copayments, and limited contamination assessment reports that otherwise would be paid by another state agency for state-funded petroleum contamination site rehabilitation. This paragraph expires July 155 1, 2016.

705458

157 Upon the issuance of a site rehabilitation completion order 158 pursuant to subsection (5) or an order pursuant to paragraph (12) (b), for contamination eligible for programs funded by this 159 160 section, the issuance of such orders does not alter eligibility 161 for state-funded remediation where the department determines 162 that site conditions are not protective of human health under 163 actual or proposed circumstances of exposure under subsection 164 (5).

166 The Inland Protection Trust Fund may only be used to fund the 167 activities in ss. 376.30-376.317 except ss. 376.3078 and 168 376.3079. Amounts on deposit in the fund in each fiscal year 169 shall first be applied or allocated for the payment of amounts 170 payable by the department pursuant to paragraph (n) under a 171 service contract entered into by the department pursuant to s. 172 376.3075 and appropriated in each year by the Legislature before 173 making or providing for other disbursements from the fund. This 174 subsection does not authorize the use of the fund for cleanup of 175 contamination caused primarily by a discharge of solvents as 176 defined in s. 206.9925(6), or polychlorinated biphenyls when 177 their presence causes them to be hazardous wastes, except 178 solvent contamination which is the result of chemical or 179 physical breakdown of petroleum products and is otherwise 180 eligible. Facilities used primarily for the storage of motor or diesel fuels as defined in ss. 206.01 and 206.86 are not 181 182 excluded from eligibility pursuant to this section. (5) SITE SELECTION AND CLEANUP CRITERIA.-

183 184

156

165

(b) It is the intent of the Legislature to protect the



185 health of all people under actual circumstances of exposure. The 186 secretary shall establish criteria by rule for the purpose of 187 determining, on a site-specific basis, the rehabilitation 188 program tasks that compose comprise a site rehabilitation program and the level at which a rehabilitation program task and 189 190 a site rehabilitation program are completed. In establishing the rule, the department shall incorporate, to the maximum extent 191 192 feasible, risk-based corrective action principles to achieve 193 protection of the public health, safety, and welfare, water 194 resources, and the environment in a cost-effective manner as 195 provided in this subsection. Criteria for determining what 196 constitutes a rehabilitation program task or completion of site 197 rehabilitation program tasks and site rehabilitation programs 198 shall be based upon the factors set forth in paragraph (a) and 199 the following additional factors:

1. The current exposure and potential risk of exposure to humans and the environment including multiple pathways of exposure.

203 2. The appropriate point of compliance with cleanup target 204 levels for petroleum products' chemicals of concern. The point 205 of compliance must shall be at the source of the petroleum 206 contamination. However, the department may temporarily move the 207 point of compliance to the boundary of the property, or to the 208 edge of the plume when the plume is within the property 209 boundary, while cleanup, including cleanup through natural 210 attenuation processes in conjunction with appropriate 211 monitoring, is proceeding. The department may also, pursuant to 212 criteria provided for in this paragraph, temporarily extend the point of compliance beyond the property boundary with 213

Page 8 of 27

200

201

202



214 appropriate monitoring, if such extension is needed to 215 facilitate natural attenuation or to address the current 216 conditions of the plume, if the public health, safety, and 217 welfare, water resources, and the environment are adequately 218 protected. Temporary extension of the point of compliance beyond 219 the property boundary, as provided in this subparagraph, must 220 include notice to local governments and owners of any property 221 into which the point of compliance is allowed to extend.

2.2.2 3. The appropriate site-specific cleanup goal. The site-223 specific cleanup goal is shall be that all petroleum 224 contamination sites ultimately achieve the applicable cleanup 225 target levels provided in this paragraph. However, the 226 department may allow concentrations of the petroleum products' 227 chemicals of concern to temporarily exceed the applicable 228 cleanup target levels while cleanup, including cleanup through 229 natural attenuation processes in conjunction with appropriate 230 monitoring, is proceeding, if the public health, safety, and 231 welfare, water resources, and the environment are adequately 232 protected.

233 4. The appropriateness of using institutional or 234 engineering controls. Site rehabilitation programs may include 235 the use of institutional or engineering controls to eliminate 236 the potential exposure to petroleum products' chemicals of concern to humans or the environment. Use of such controls must 237 238 have prior department approval, and institutional controls may not be acquired with moneys from the fund, with the exception of 239 the costs associated with a specific purpose survey, if needed, 240 241 or a professional land survey, and costs associated with obtaining a title report and recording fees. When institutional 242

Page 9 of 27



243 or engineering controls are implemented to control exposure, the 244 removal of such controls must have prior department approval and 245 must be accompanied immediately by the resumption of active 246 cleanup or other approved controls unless cleanup target levels 247 pursuant to this paragraph have been achieved.

5. The additive effects of the petroleum products' chemicals of concern. The synergistic effects of petroleum products' chemicals of concern must also be considered when the scientific data becomes available.

6. Individual site characteristics which must include, but not be limited to, the current and projected use of the affected groundwater in the vicinity of the site, current and projected land uses of the area affected by the contamination, the exposed population, the degree and extent of contamination, the rate of contaminant migration, the apparent or potential rate of contaminant degradation through natural attenuation processes, the location of the plume, and the potential for further migration in relation to site property boundaries.

261

248

249

250

2.51 252

253

254

255

256

257

258

259

260

262

264

265

266

267

268

271

7. Applicable state water quality standards.

a. Cleanup target levels for petroleum products' chemicals 263 of concern found in groundwater shall be the applicable state water quality standards. Where such standards do not exist, the cleanup target levels for groundwater shall be based on the minimum criteria specified in department rule. The department shall consider the following, as appropriate, in establishing the applicable minimum criteria: calculations using a lifetime 269 cancer risk level of 1.0E-6; a hazard index of 1 or less; the 270 best achievable detection limit; the naturally occurring background concentration; or nuisance, organoleptic, and

Page 10 of 27



272 aesthetic considerations.

273 b. Where surface waters are exposed to petroleum 274 contaminated groundwater, the cleanup target levels for the 275 petroleum products' chemicals of concern shall be based on the 276 surface water standards as established by department rule. The 277 point of measuring compliance with the surface water standards 278 shall be in the groundwater immediately adjacent to the surface 279 water body.

280 8. Whether deviation from state water quality standards or 281 from established criteria is appropriate. The department may 282 issue a "No Further Action Order" based upon the degree to which 283 the desired cleanup target level is achievable and can be 284 reasonably and cost-effectively implemented within available 285 technologies or engineering and institutional control 286 strategies. Where a state water quality standard is applicable, a deviation may not result in the application of cleanup target 287 288 levels more stringent than the standard. In determining whether 289 it is appropriate to establish alternate cleanup target levels 290 at a site, the department may consider the effectiveness of 291 source removal that has been completed at the site and the 292 practical likelihood of the use of low yield or poor quality 293 groundwater; the use of groundwater near marine surface water 294 bodies; the current and projected use of the affected 295 groundwater in the vicinity of the site; or the use of 296 groundwater in the immediate vicinity of the storage tank area, 297 where it has been demonstrated that the groundwater 298 contamination is not migrating away from such localized source, 299 if the public health, safety, and welfare, water resources, and the environment are adequately protected. 300

Page 11 of 27

705458

329

9. Appropriate cleanup target levels for soils.

a. In establishing soil cleanup target levels for human exposure to petroleum products' chemicals of concern found in soils from the land surface to 2 feet below land surface, the department shall consider the following, as appropriate: calculations using a lifetime cancer risk level of 1.0E-6; a hazard index of 1 or less; the best achievable detection limit; or the naturally occurring background concentration.

9 b. Leachability-based soil target levels shall be based on 9 protection of the groundwater cleanup target levels or the 9 alternate cleanup target levels for groundwater established 9 pursuant to this paragraph, as appropriate. Source removal and 9 other cost-effective alternatives that are technologically 9 feasible shall be considered in achieving the leachability soil 9 target levels established by the department. The leachability 9 goals do not apply if the department determines, based upon 9 individual site characteristics, that petroleum products' 9 chemicals of concern will not leach into the groundwater at 9 levels which pose a threat to public health, safety, and 9 welfare, water resources, or the environment.

This paragraph does not restrict the department from temporarily postponing completion of any site rehabilitation program for which funds are being expended whenever such postponement is necessary in order to make funds available for rehabilitation of a contamination site with a higher priority status.

(12) SITE CLEANUP.-

(b) Low-scored site initiative.-Notwithstanding subsections(5) and (6), a site with a priority ranking score of 29 points

705458

330 or less may voluntarily participate in the low-scored site 331 initiative regardless of whether the site is eligible for state restoration funding. 332 333 1. To participate in the low-scored site initiative, the 334 responsible party or property owner, or a responsible party that 335 provides evidence of authorization from the property owner, must 336 submit a "No Further Action" proposal and affirmatively 337 demonstrate that the following conditions under subparagraph 4. 338 are met.÷ 339 a. Upon reassessment pursuant to department rule, the site 340 retains a priority ranking score of 29 points or less. 341 b. Excessively contaminated soil, as defined by department 342 rule, does not exist onsite as a result of a release of 343 petroleum products. 344 c. A minimum of 6 months of groundwater monitoring 345 indicates that the plume is shrinking or stable. 346 d. The release of petroleum products at the site does not adversely affect adjacent surface waters, including their 347 effects on human health and the environment. 348 349 e. The area of groundwater containing the petroleum products' chemicals of concern is less than one-quarter acre and 350 351 is confined to the source property boundaries of the real 352 property on which the discharge originated. 353 f. Soils onsite that are subject to human exposure found between land surface and 2 feet below land surface meet the soil 354 355 cleanup target levels established by department rule or human 356 exposure is limited by appropriate institutional or engineering 357 controls. 358 2. Upon affirmative demonstration that of the conditions

Page 13 of 27



359 under subparagraph 4. are met subparagraph 1., the department 360 shall issue a site rehabilitation completion order incorporating the determination of "No Further Action." proposal submitted by 361 362 the property owner or the responsible party which provides 363 evidence of authorization from the property owner Such 364 determination acknowledges that minimal contamination exists 365 onsite and that such contamination is not a threat to the public health, safety, or welfare, water resources, or the environment. 366 367 If no contamination is detected, the department may issue a site 368 rehabilitation completion order.

369 3. Sites that are eligible for state restoration funding 370 may receive payment of costs for the low-scored site initiative 371 as follows:

372 a. A responsible party or property owner, or a responsible 373 party that provides evidence of authorization from the property 374 owner, may submit an assessment and limited remediation plan designed to affirmatively demonstrate that the site meets the 375 376 conditions under subparagraph 4 subparagraph 1. Notwithstanding the priority ranking score of the site, the department may 377 378 approve the cost of the assessment and limited remediation, 379 including up to 6 months and 12 months, respectively, of groundwater monitoring and limited remediation activities, in 380 381 one or more task assignments, or modifications thereof, not to 382 exceed the threshold amount provided in s. 287.017 for CATEGORY TWO, \$30,000 for each site where the <u>department has determined</u> 383 384 that the assessment and limited remediation, if applicable, will likely result in a determination of "No Further Action."- The 385 386 department may not pay the costs associated with the 387 establishment of institutional or engineering controls, with the

Page 14 of 27

705458

388 exception of the costs associated with a specific purpose 389 survey, if needed, or a professional land survey, and the costs 390 associated with obtaining a title report and paying recording 391 fees. 392 b. After the approval of initial site assessment results 393 provided pursuant to state funding under sub-subparagraph a., 394 the department may approve an additional amount not to exceed 395 the threshold amount provided in s. 287.017 for CATEGORY TWO for 396 limited remediation where needed to achieve a determination of 397 "No Further Action." 398 c.b. The assessment and limited remediation work shall be 399 completed no later than 15 $\frac{6}{6}$ months after the department 400 authorizes the start of a state-funded, low-scored site 401 initiative task issues its approval. If groundwater monitoring 402 is required after the assessment and limited remediation in 403 order to satisfy the conditions under subparagraph 4., the 404 department may authorize an additional 6 months to complete the 405 monitoring. 406 d.c. No more than \$15 \$10 million for the low-scored site 407 initiative may be encumbered from the fund in any fiscal year. 408 Funds shall be made available on a first-come, first-served 409 basis and shall be limited to 10 sites in each fiscal year for 410 each responsible party or property owner or each responsible 411 party that provides evidence of authorization from the property 412 owner. 413 e.d. Program deductibles, copayments, and the limited 414 contamination assessment report requirements under paragraph 415 (13) (d) $\frac{(13)(c)}{(c)}$ do not apply to expenditures under this 416 paragraph.

705458

417	4. The department shall issue an order incorporating the
418	"No Further Action" proposal submitted by a property owner or a
419	responsible party that provides evidence of authorization from
420	the property owner upon affirmative demonstration that all of
421	the following conditions are met:
422	a. Excessively contaminated soil, as defined by department
423	rule, does not exist onsite as a result of a release of
424	petroleum products.
425	b. A minimum of 6 months of groundwater monitoring
426	indicates that the plume is shrinking or stable.
427	c. The release of petroleum products at the site does not
428	adversely affect adjacent surface waters, including their
429	effects on human health and the environment.
430	d. The area of groundwater containing the petroleum
431	products' chemicals of concern is confined to the source
432	property boundaries of the real property on which the discharge
433	originated, or has migrated from the source property to only a
434	transportation facility of the Department of Transportation.
435	e. The groundwater contamination containing the petroleum
436	products' chemicals of concern is not a threat to any permitted
437	potable water supply well.
438	f. Soils onsite found between land surface and 2 feet below
439	land surface which are subject to human exposure meet the soil
440	cleanup target levels established in subparagraph (5)(b)9., or
441	human exposure is limited by appropriate institutional or
442	engineering controls.
443	
444	Issuance of a site rehabilitation completion order under this
445	paragraph acknowledges that minimal contamination exists onsite

Page 16 of 27

705458

446 and that such contamination is not a threat to the public 447 health, safety, or welfare; water resources; or the environment. 448 Pursuant to subsection (4), the issuance of the site 449 rehabilitation completion order, with or without conditions, 450 does not alter eligibility for state-funded rehabilitation which 451 would otherwise be applicable under this section.

452 (13) PETROLEUM CLEANUP PARTICIPATION PROGRAM.-To encourage 453 detection, reporting, and cleanup of contamination caused by 454 discharges of petroleum or petroleum products, the department 455 shall, within the guidelines established in this subsection, 456 implement a cost-sharing cleanup program to provide 457 rehabilitation funding assistance for all property contaminated 458 by discharges of petroleum or petroleum products from a 459 petroleum storage system occurring before January 1, 1995, 460 subject to a copayment provided for in a Petroleum Cleanup 461 Participation Program site rehabilitation agreement. Eligibility 462 is subject to an annual appropriation from the fund. 463 Additionally, funding for eligible sites is contingent upon 464 annual appropriation in subsequent years. Such continued state 465 funding is not an entitlement or a vested right under this 466 subsection. Eligibility shall be determined in the program, 467 notwithstanding any other provision of law, consent order, 468 order, judgment, or ordinance to the contrary.

(a)1. The department shall accept any discharge reporting
form received before January 1, 1995, as an application for this
program, and the facility owner or operator need not reapply.

472 2. Owners or operators of property, regardless of whether
473 ownership has changed, contaminated by petroleum or petroleum
474 products from a petroleum storage system may apply for such



475 program by filing a written report of the contamination 476 incident, including evidence that such incident occurred before 477 January 1, 1995, with the department. Incidents of petroleum 478 contamination discovered after December 31, 1994, at sites which 479 have not stored petroleum or petroleum products for consumption, 480 use, or sale after such date shall be presumed to have occurred 481 before January 1, 1995. An operator's filed report shall be an 482 application of the owner for all purposes. Sites reported to the department after December 31, 1998, are not eligible for the 483 484 program.

485 (b) Subject to annual appropriation from the fund, sites 486 meeting the criteria of this subsection are eligible for up to 487 \$400,000 of site rehabilitation funding assistance in priority 488 order pursuant to subsections (5) and (6). Sites meeting the 489 criteria of this subsection for which a site rehabilitation 490 completion order was issued before June 1, 2008, do not qualify 491 for the 2008 increase in site rehabilitation funding assistance and are bound by the pre-June 1, 2008, limits. Sites meeting the 492 criteria of this subsection for which a site rehabilitation 493 494 completion order was not issued before June 1, 2008, regardless 495 of whether they have previously transitioned to nonstate-funded 496 cleanup status, may continue state-funded cleanup pursuant to 497 this section until a site rehabilitation completion order is 498 issued or the increased site rehabilitation funding assistance 499 limit is reached, whichever occurs first. The department may not 500 pay expenses incurred beyond the scope of an approved contract. 501 (c) The department may approve an additional amount up to

502 <u>\$100,000 for additional remediation and monitoring where needed</u> 503 <u>to achieve a determination of "No Further Action."</u>

Page 18 of 27



504 (d) (c) Upon notification by the department that 505 rehabilitation funding assistance is available for the site 506 pursuant to subsections (5) and (6), the property owner, 507 operator, or person otherwise responsible for site 508 rehabilitation shall provide the department with a limited 509 contamination assessment report and shall enter into a Petroleum 510 Cleanup Participation Program site rehabilitation agreement with 511 the department. The agreement must provide for a 25-percent 512 copayment by the owner, operator, or person otherwise 513 responsible for conducting site rehabilitation. The owner, 514 operator, or person otherwise responsible for conducting site 515 rehabilitation shall adequately demonstrate the ability to meet the copayment obligation. The limited contamination assessment 516 517 report and the copayment costs may be reduced or eliminated if 518 the owner and all operators responsible for restoration under s. 519 376.308 demonstrate that they cannot financially comply with the 520 copayment and limited contamination assessment report 521 requirements. The department shall take into consideration the 522 owner's and operator's net worth in making the determination of 523 financial ability. In the event the department and the owner, 524 operator, or person otherwise responsible for site 525 rehabilitation cannot complete negotiation of the cost-sharing agreement within 120 days after beginning negotiations, the 526 department shall terminate negotiations and the site shall be 527 528 ineligible for state funding under this subsection and all 529 liability protections provided for in this subsection shall be 530 revoked.

531 <u>(e) (d)</u> A report of a discharge made to the department by a 532 person pursuant to this subsection or any rules adopted pursuant

705458

533 to this subsection may not be used directly as evidence of 534 liability for such discharge in any civil or criminal trial 535 arising out of the discharge.

536 (f) (e) This subsection does not preclude the department 537 from pursuing penalties under s. 403.141 for violations of any 538 law or any rule, order, permit, registration, or certification 539 adopted or issued by the department pursuant to its lawful 540 authority.

(g) (f) Upon the filing of a discharge reporting form under paragraph (a), the department or local government may not pursue 543 any judicial or enforcement action to compel rehabilitation of the discharge. This paragraph does not prevent any such action with respect to discharges determined ineligible under this subsection or to sites for which rehabilitation funding 547 assistance is available pursuant to subsections (5) and (6).

548 (h) - (g) The following are excluded from participation in the 549 program:

1. Sites at which the department has been denied reasonable site access to implement this section.

2. Sites that were active facilities when owned or operated by the Federal Government.

554 3. Sites that are identified by the United States 555 Environmental Protection Agency to be on, or which qualify for 556 listing on, the National Priorities List under Superfund. This 557 exception does not apply to those sites for which eligibility 558 has been requested or granted as of the effective date of this 559 act under the Early Detection Incentive Program established 560 pursuant to s. 15, chapter 86-159, Laws of Florida.

561

541

542

544

545

546

550

551

552

553

4. Sites for which contamination is covered under the Early



562 Detection Incentive Program, the Abandoned Tank Restoration 563 Program, or the Petroleum Liability and Restoration Insurance 564 Program, in which case site rehabilitation funding assistance 565 shall continue under the respective program.

566 Section 3. Paragraph (d) of subsection (1) and subsections (2) and (4) of section 376.30713, Florida Statutes, are amended to read:

569

567

568

570 571 376.30713 Advanced cleanup.-

(1) In addition to the legislative findings provided in s. 376.3071, the Legislature finds and declares:

(d) It is appropriate for a person who is responsible for 572 573 site rehabilitation to share the costs associated with managing 574 and conducting advanced cleanup, to facilitate the opportunity 575 for advanced cleanup, and to mitigate the additional costs that 576 will be incurred by the state in conducting site rehabilitation 577 in advance of the site's priority ranking. Such cost sharing 578 will result in more contaminated sites being cleaned up and greater environmental benefits to the state. This section is 579 580 only available for sites eligible for restoration funding under 581 EDI, ATRP, or PLRIP. This section is available for discharges 582 eligible for restoration funding under the petroleum cleanup 583 participation program for the state's cost share of site 584 rehabilitation. Applications must include a cost-sharing 585 commitment for this section in addition to the 25-percent-586 copayment requirement of the petroleum cleanup participation 587 program. This section is not available for any discharge under a 588 petroleum cleanup participation program where the 25-percent-589 copayment requirement of the petroleum cleanup participation 590 program has been reduced or eliminated pursuant to s.

Page 21 of 27



591 376.3071(13)(c).

592

593 594

595

596

597

603

604

605

(2) The department may approve an application for advanced cleanup at eligible sites, <u>notwithstanding</u> before funding based on the site's priority ranking established pursuant to s. 376.3071(5)(a), pursuant to this section. Only the facility owner or operator or the person otherwise responsible for site rehabilitation qualifies as an applicant under this section.

(a) Advanced cleanup applications may be submitted between May 1 and June 30 and between November 1 and December 31 of each fiscal year. Applications submitted between May 1 and June 30 shall be for the fiscal year beginning July 1. An application must consist of:

1. A commitment to pay 25 percent or more of the total cleanup cost deemed recoverable under this section along with proof of the ability to pay the cost share.

606 a. An application proposing that the department enter into 607 a performance-based contract for the cleanup of five 20 or more 608 sites may use a commitment to pay, a demonstrated cost savings 609 to the department, or both to meet the cost-share requirement. 610 For an application relying on a demonstrated cost savings to the 611 department, the applicant shall, in conjunction with the 612 proposed agency term contractor, establish and provide in the 613 application the percentage of cost savings in the aggregate that 614 is being provided to the department for cleanup of the sites 615 under the application compared to the cost of cleanup of those 616 same sites using the current rates provided to the department by 617 the proposed agency term contractor. The department shall 618 determine whether the cost savings demonstration is acceptable. 619 Such determination is not subject to chapter 120.

Page 22 of 27

705458

620 b. An application proposing that the department enter into 621 a performance-based contract for the cleanup of an individual 622 site may use a commitment to pay, a demonstrated cost savings to 623 the department, or both to meet the cost-share requirement. For 624 an individual site application relying on a demonstrated cost 625 savings to the department, the applicant shall, in conjunction 626 with the proposed agency term contractor, establish and 627 demonstrate in the application a 25-percent cost savings to the 62.8 department for cleanup of the site under the application 629 compared to the cost of cleanup of the same site using the 630 current rates provided to the department by the proposed agency 631 term contractor. The department shall determine whether the 632 demonstration of cost savings is acceptable. Such determination 633 is not subject to chapter 120. 634 2. A nonrefundable review fee of \$250 to cover the 635 administrative costs associated with the department's review of 636 the application. 637 3. A limited contamination assessment report. 638 4. A proposed course of action. 639 5. A site access agreement from the property owner and evidence of authorization from the property owner for petroleum 640 641 site rehabilitation program tasks consistent with the proposed 642 course of action when the applicant is not the property owner of 643 any of the sites contained in the application. 644 645 The limited contamination assessment report must be sufficient 646 to support the proposed course of action and to estimate the 647 cost of the proposed course of action. Costs incurred related to 648 conducting the limited contamination assessment report are not



649 refundable from the Inland Protection Trust Fund. Site 650 eligibility under this subsection or any other provision of this 651 section is not an entitlement to advanced cleanup or continued 652 restoration funding. The applicant shall certify to the 653 department that the applicant has the prerequisite authority to 654 enter into an advanced cleanup contract with the department. The 655 certification must be submitted with the application.

656 (b) The department shall rank the applications based on the 657 percentage of cost-sharing commitment proposed by the applicant, 658 with the highest ranking given to the applicant who proposes the 659 highest percentage of cost sharing. If the department receives 660 applications that propose identical cost-sharing commitments and 661 that exceed the funds available to commit to all such proposals 662 during the advanced cleanup application period, the department 663 shall proceed to rerank those applicants. Those applicants 664 submitting identical cost-sharing proposals that exceed funding 665 availability must be so notified by the department and offered 666 the opportunity to raise their individual cost-share 667 commitments, in a period specified in the notice. At the close 668 of the period, the department shall proceed to rerank the 669 applications pursuant to this paragraph.

670 (4) The department may enter into contracts for a total of 671 up to \$25 \$15 million of advanced cleanup work in each fiscal 672 year. However, a facility or an applicant who bundles multiple 673 sites as specified in subparagraph (2)(a)1. may not be approved 674 for more than \$5 million of cleanup activity in each fiscal 675 year. A property owner or responsible party may enter into a 676 voluntary cost-share agreement where the property owner or 677 responsible party commits to bundle multiple sites and lists the

Page 24 of 27

705458

678	facilities that will be included in those future bundles. The
679	facilities listed are not subject to agency term contractor
680	assignment pursuant to department rule. The department shall
681	reserve the right to terminate or amend the voluntary cost-share
682	agreement, for any identified site under the voluntary cost-
683	share agreement, if the property owner or responsible party
684	fails to submit an application to bundle any site under such the
685	voluntary cost-share agreement, not already covered by an
686	advance cleanup contract, within a subsequent open application
687	period during which it is eligible to participate. A property
688	owner or responsible party may not enter into a voluntary cost-
689	share agreement for future individual sites. For the purposes of
690	this section, the term "facility" includes, but is not limited
691	to, multiple site facilities such as airports, port facilities,
692	and terminal facilities even though such enterprises may be
693	treated as separate facilities for other purposes under this
694	chapter.
695	Section 4. This act shall take effect July 1, 2016.
696	
697	========== T I T L E A M E N D M E N T ============
698	And the title is amended as follows:
699	Delete everything before the enacting clause
700	and insert:
701	A bill to be entitled
702	An act relating to the Petroleum Restoration Program;
703	amending s. 376.305, F.S.; revising the eligibility
704	requirements of the Abandoned Tank Restoration
705	Program; deleting provisions prohibiting the relief of
706	liability for persons who acquired title after a
	1

Page 25 of 27



707 certain date; amending s. 376.3071, F.S.; deleting an 708 expiration date for a requirement that the Department of Environmental Protection obligate certain funds to 709 710 provide payment for deductibles, copayments, and 711 certain reports in certain circumstances; specifying 712 that the issuance of a site rehabilitation completion 713 order does not affect eligibility for state-funded 714 remediation under certain circumstances; providing an 715 exception for the payment of certain survey, title, 716 and recording expenses; revising the conditions for eligibility and methods for payment of costs for the 717 718 low-score site initiative; revising the eligibility 719 requirements for receiving rehabilitation funding; 720 clarifying that a change in ownership does not 721 preclude a site from entering into the program; 722 providing additional funding for remediation and 723 monitoring under certain circumstances; deleting 724 requirements for the Petroleum Cleanup Participation 725 Program site rehabilitation agreement; amending s. 726 376.30713, F.S.; conforming provisions to changes made 727 by the act; reducing the number of sites that may be 728 proposed for certain advanced cleanup applications; 729 providing for advanced cleanup applications for 730 individual sites; requiring a performance-based 731 contract for such cleanup; amending the application 732 requirements for the advanced cleanup program; 733 increasing the total amount for which the department 734 may contract for advanced cleanup work in a fiscal 735 year; authorizing property owners and responsible

Page 26 of 27



736 parties to enter into voluntary cost-share agreements 737 under certain circumstances; prohibiting property 738 owners and responsible parties from entering into such 739 agreement for future individual sites; providing an 740 effective date.