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Proposed Committee Substitute by the Committee on Fiscal Policy (Appropriations Subcommittee on General Government)

A bill to be entitled

An act relating to legislative reauthorization of agency rulemaking authority; amending s. 120.536, F.S.; providing for suspension of certain rulemaking authority after a specified period until reauthorized by general law; providing for expiration of such reauthorization after a specified period; providing for suspension of rulemaking authority upon expiration of its reauthorization until reauthorized by general law; requiring legislative ratification of rules adopted while rulemaking authority is suspended; authorizing the Governor to delay suspension of rulemaking authority for a specified period upon declaration of a public necessity; authorizing the President of the Senate and the Speaker of the House of Representatives to appoint a joint committee to oversee the review of rulemaking authority; requiring the committee to annually report to the Legislature; authorizing an agency to provide notice to the Legislature of any rulemaking authority subject to suspension; prescribing notice requirements; specifying that lawfully adopted rules remain in effect through a suspension of rulemaking authority; providing applicability; amending s. 120.54, F.S.; revising limitations with respect to the timeframe that an emergency rule may be effective; providing an effective date.



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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsections (2) through (4) of section 120.536, Florida Statutes, are renumbered as subsections (3) through (5), respectively, and a new subsection (2) is added to that section, to read:

120.536 Rulemaking authority; reauthorization; repeal; challenge.-

- (2) (a) Notwithstanding any other provision of law, and except as provided in paragraph (g), any new rulemaking authority is suspended 4 years after the effective date of the law authorizing rulemaking until reauthorized by general law. Any rulemaking authority effective on or before July 1, 2016, is suspended July 1, 2020, until reauthorized by general law.
- (b) Unless another date is specified in the law reauthorizing rulemaking, a reauthorization of rulemaking authority remains in effect until July 1 of the fourth calendar year following the year in which the reauthorization occurs, after which the reauthorization expires and the rulemaking authority is suspended until again reauthorized by general law.
- (c) During the suspension of any rulemaking authority under this subsection, a rule may be adopted pursuant to such rulemaking authority but does not take effect unless ratified by the Legislature. Upon written declaration by the Governor of a public necessity, suspension of any rulemaking authority may be delayed for up to 90 days, allowing the Legislature an opportunity to reauthorize the rulemaking authority. A declaration of public necessity may be issued only once with



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respect to any suspension of rulemaking authority.

- (d) Subject to the rules of the Senate and the House of Representatives, the President of the Senate and the Speaker of the House of Representatives may appoint a joint committee for the purposes of overseeing the review of rulemaking authority pursuant to this subsection. The presiding officers may agree on a 1-year and a 4-year work plan for review of rulemaking authority. The joint committee shall report its recommendations regarding reauthorization of rulemaking authority to the President of the Senate and the Speaker of the House of Representatives each year on or before the convening of the regular session of the Legislature.
- (e) An agency may give notice by October 1 of each year to the Legislature of any agency rulemaking authority that is subject to suspension within the next two years. Such notice must be in writing and delivered to the President of the Senate, the Speaker of the House of the Representatives, and to the chair and vice chair of any joint committee appointed pursuant to paragraph (d). Such notice may include recommendations on reauthorization of, repeal of, or amendment to existing rulemaking authority. An agency may combine multiple notices for administrative convenience.
- (f) Rules lawfully adopted remain in effect during any suspension of rulemaking authority under this subsection.
  - (g) This subsection does not apply to:
  - 1. Emergency rulemaking pursuant to s. 120.54(4).
- 2. Rulemaking necessary to maintain the financial or legal integrity of any financial obligation of the state or its agencies or political subdivisions.



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Section 2. Paragraph (c) of subsection (4) of section 120.54, Florida Statutes, is amended to read:

120.54 Rulemaking.-

- (4) EMERGENCY RULES.-
- (c) An emergency rule adopted under this subsection shall not be effective for a period longer than 90 days and shall not be renewable, except when the agency finds that the immediate danger remains and continues to require emergency action, the agency has initiated rulemaking to adopt rules addressing the subject of the emergency rule, and one of the following conditions has delayed implementation of the rules either:
- 1. A challenge to the proposed rules has been filed and remains pending; or
- 2. The proposed rules have been filed for adoption and are awaiting ratification by the Legislature pursuant to any law requiring ratification for the rules to be effective s.  $\frac{120.541(3)}{}$ .

Nothing in this paragraph prohibits the agency from adopting a rule or rules identical to the emergency rule through the rulemaking procedures specified in subsection (3).

Section 3. This act shall take effect July 1, 2016.