



1                   A bill to be entitled  
2           An act relating to growth management; amending s.  
3           125.001, F.S.; authorizing county boards to meet and  
4           discuss matters of mutual interest with specified  
5           counties or municipalities upon due public notice;  
6           providing parameters for such meetings; amending s.  
7           125.045, F.S.; authorizing the governing body of a  
8           county to employ tax increment financing for certain  
9           purposes in certain counties; specifying how the tax  
10          increment will be determined; prohibiting the  
11          Department of Transportation or the Florida Turnpike  
12          Enterprise from imposing certain fees on or requiring  
13          certain contributions from a commercial or retail  
14          development within a tax increment finance area;  
15          amending s. 163.3175, F.S.; providing that  
16          representatives of military installations who serve ex  
17          officio on certain local governments' land planning or  
18          zoning boards are not required to file a statement of  
19          financial interest; amending s. 163.3184, F.S.;;  
20          specifying that certain developments must follow the  
21          state coordinated review process; providing timeframes  
22          within which the Division of Administrative Hearings  
23          must transmit certain recommended orders to the  
24          Administration Commission; establishing deadlines for  
25          the state land planning agency to take action on  
26          recommended orders relating to certain plan



27 | amendments; providing a procedure for issuing a final  
28 | order if the state land planning agency fails to act;  
29 | amending s. 163.3245, F.S.; revising the acreage  
30 | thresholds for sector plans; amending s. 171.046,  
31 | F.S.; revising the size of an enclave that a  
32 | municipality may annex on an expedited basis; amending  
33 | s. 380.0555, F.S.; providing that comprehensive plan  
34 | amendments and land development regulations in the  
35 | Apalachicola Bay Area of critical state concern will  
36 | be reviewed and approved by the state land planning  
37 | agency; amending s. 380.06, F.S.; authorizing certain  
38 | changes to approved developments of regional impact;  
39 | authorizing parties to amend certain development  
40 | agreements without submittal, review, or approval of a  
41 | notification of proposed change; authorizing certain  
42 | developments to be considered essentially built out  
43 | when certain reporting requirements of a development  
44 | order are not met; providing criteria under which one  
45 | approved land use may be substituted for another  
46 | approved land use in certain land development  
47 | agreements under certain circumstances; providing that  
48 | certain criteria constitute a substantial deviation  
49 | and shall cause the development to be subject to  
50 | further review through the notice of proposed change  
51 | process; specifying that such developments must  
52 | undergo further development-of-regional-impact review;



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53 providing that certain phase date extensions to amend  
54 a development order are not substantial deviations  
55 under certain circumstances; specifying conditions  
56 under which certain proposed developments are not  
57 required to undergo the state coordinated review  
58 process; amending s. 380.0651, F.S.; providing that  
59 lands acquired for development are not subject to  
60 aggregation under certain circumstances; amending s.  
61 380.115, F.S.; providing the procedures to be used by  
62 a development that elects to rescind a development  
63 order; providing an effective date.

64

65 Be It Enacted by the Legislature of the State of Florida:

66

67 Section 1. Section 125.001, Florida Statutes, is amended  
68 to read:

69 125.001 Board meetings; notice.—

70 (1) Upon the giving of due public notice, regular and  
71 special meetings of the board may be held at any appropriate  
72 public place in the county.

73 (2) The board may hold joint meetings with the governing  
74 body or bodies of one or more adjacent counties or  
75 municipalities to discuss matters regarding land development,  
76 economic development, or any other matters of mutual interest at  
77 any appropriate public place within the jurisdiction of any  
78 participating county or municipality only if the board provides



79 due public notice within the jurisdiction of all participating  
80 municipalities and counties.

81 (a) To participate in a joint public meeting, the  
82 governing body of a county or municipality must first adopt a  
83 resolution authorizing such participation.

84 (b) No official vote may be taken at a joint meeting.

85 (c) A joint meeting may not take the place of any public  
86 hearing required by law.

87 Section 2. Subsection (6) is added to section 125.045,  
88 Florida Statutes, to read:

89 125.045 County economic development powers.—

90 (6) (a) The governing body of a county may designate tax  
91 increment areas in unincorporated areas of the county, not to  
92 exceed 300 acres, to employ tax increment financing for the  
93 purposes of this section. If the proposed tax increment area is  
94 located within a municipality, the county must obtain an  
95 interlocal agreement with the municipality before the county may  
96 designate the tax increment area. The governing body of the  
97 county shall administer a separate reserve account to deposit  
98 tax increment revenues for each tax increment area created  
99 pursuant to this subsection.

100 (b) Tax increment revenues, including the proceeds of any  
101 revenue bonds secured by, and repaid with, such tax increment  
102 revenues, shall be used to fund economic development activities,  
103 as referenced in this section, and infrastructure projects that  
104 directly benefit the tax increment area, limited to:



- 105        1. Wetland mitigation credits;
- 106        2. Public roadways, including fill, grading, road surface,  
107 curbs, gutters, and roadway drainage;
- 108        3. Reworked public roadways, including fill, grading, road  
109 surface, curbs, gutters, and roadway drainage;
- 110        4. Site lighting on public property, including roadway  
111 lighting, and safety lighting;
- 112        5. Pedestrian walkways that connect development within the  
113 tax increment area to public areas;
- 114        6. Mass transit facilities;
- 115        7. Off-site highway interchanges, on and off ramps, lane  
116 additions, widening, reconfigurations and related improvements  
117 such as lighting, striping, traffic management equipment and  
118 systems;
- 119        8. Off-site roadway and bridge improvements, including  
120 intersections, lane additions, widening, reconfigurations and  
121 related improvements such as lighting, striping, traffic  
122 management equipment and systems;
- 123        9. Off-site preparation costs, including grading,  
124 excavation, and related costs;
- 125        10. Underground utility connection preparation costs,  
126 including sanitary sewer, water, power, gas, and communications;
- 127        11. Off-site sanitary system and water system improvements  
128 for infrastructure capacity, piping, and connections; and
- 129        12. Off-site stormwater management systems and retention  
130 structures.



131  
132 Such projects and funds may not be constructed or expended  
133 within a municipality unless the county has an interlocal  
134 agreement with the municipality. The funds may not be used for  
135 the construction of buildings used solely for commercial or  
136 retail purposes within the tax increment area.

137 (c) The tax increment authorized under this section shall  
138 be determined annually and shall be the amount equal to a  
139 maximum of 95 percent of the difference between:

140 1. The amount of ad valorem taxes levied each year by the  
141 county, exclusive of any amount from any debt service millage,  
142 on taxable real property contained within the geographic  
143 boundaries of the tax increment area; and

144 2. The amount of ad valorem taxes which would have been  
145 produced by the rate upon which the tax is levied each year by  
146 or for the county, exclusive of any debt service millage, upon  
147 the total of the assessed value of the taxable real property in  
148 the tax increment area as shown upon the most recent assessment  
149 roll used in connection with the taxation of such property by  
150 the county before establishment of the tax increment area.

151 (d) The Department of Transportation or the Florida  
152 Turnpike Enterprise may not impose a fee on or require a  
153 contribution from a commercial or retail development within a  
154 tax increment finance area to fund or assist in funding any  
155 transportation infrastructure improvement.

156 Section 3. Subsection (7) of section 163.3175, Florida



157 Statutes, is amended to read:

158       163.3175 Legislative findings on compatibility of  
159 development with military installations; exchange of information  
160 between local governments and military installations.—

161       (7) To facilitate the exchange of information provided for  
162 in this section, a representative of a military installation  
163 acting on behalf of all military installations within that  
164 jurisdiction shall serve ~~be included as an~~ ex officio as a  
165 nonvoting member of the county's or affected local government's  
166 land planning or zoning board. The representative is not  
167 required to file a statement of financial interest pursuant to  
168 s. 112.3145 solely due to his or her service on the county's or  
169 affected local government's land planning or zoning board.

170       Section 4. Paragraph (c) of subsection (2), paragraph (e)  
171 of subsection (5), and paragraph (d) of subsection (7) of  
172 section 163.3184, Florida Statutes, are amended to read:

173       163.3184 Process for adoption of comprehensive plan or  
174 plan amendment.—

175       (2) COMPREHENSIVE PLANS AND PLAN AMENDMENTS.—

176       (c) Plan amendments that are in an area of critical state  
177 concern designated pursuant to s. 380.05; propose a rural land  
178 stewardship area pursuant to s. 163.3248; propose a sector plan  
179 pursuant to s. 163.3245 or an amendment to an adopted sector  
180 plan; update a comprehensive plan based on an evaluation and  
181 appraisal pursuant to s. 163.3191; propose a development that is  
182 subject to the state coordinated review process ~~qualifies as a~~



183 ~~development of regional impact~~ pursuant to s. 380.06; or are new  
184 plans for newly incorporated municipalities adopted pursuant to  
185 s. 163.3167, must ~~shall~~ follow the state coordinated review  
186 process in subsection (4).

187 (5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN  
188 AMENDMENTS.—

189 (e) If the administrative law judge recommends that the  
190 amendment be found in compliance, the judge shall submit the  
191 recommended order to the state land planning agency.

192 1. If the state land planning agency determines that the  
193 plan amendment should be found not in compliance, the agency  
194 shall make every effort to refer the recommended order and its  
195 determination expeditiously to the Administration Commission for  
196 final agency action, but at a minimum within the time period  
197 provided by s. 120.569.

198 2. If the state land planning agency determines that the  
199 plan amendment should be found in compliance, the agency shall  
200 make every effort to enter its final order expeditiously, but at  
201 a minimum within the time period provided by s. 120.569.

202 3. The recommended order submitted under this paragraph  
203 becomes a final order 90 days after issuance unless the state  
204 land planning agency acts as provided in subparagraph 1. or  
205 subparagraph 2. or all parties consent in writing to an  
206 extension of the 90-day period.

207 (7) MEDIATION AND EXPEDITIOUS RESOLUTION.—

208 (d) For a case following the procedures under this





209 subsection, absent written consent of the parties or a showing  
210 of extraordinary circumstances, if the administrative law judge  
211 recommends that the amendment be found not in compliance, the  
212 Administration Commission shall issue a final order, ~~in a case~~  
213 ~~proceeding under subsection (5),~~ within 45 days after the  
214 issuance of the recommended order, ~~unless the parties agree in~~  
215 ~~writing to a longer time.~~ If the administrative law judge  
216 recommends that the amendment be found in compliance, the state  
217 land planning agency shall issue a final order within 45 days  
218 after issuance of the recommended order. If the state land  
219 planning agency fails to timely issue a final order, the  
220 recommended order finding the amendment to be in compliance  
221 immediately becomes the final order.

222 Section 5. Subsection (1) of section 163.3245, Florida  
223 Statutes, is amended to read:

224 163.3245 Sector plans.—

225 (1) In recognition of the benefits of long-range planning  
226 for specific areas, local governments or combinations of local  
227 governments may adopt into their comprehensive plans a sector  
228 plan in accordance with this section. This section is intended  
229 to promote and encourage long-term planning for conservation,  
230 development, and agriculture on a landscape scale; to further  
231 support innovative and flexible planning and development  
232 strategies, and the purposes of this part and part I of chapter  
233 380; to facilitate protection of regionally significant  
234 resources, including, but not limited to, regionally significant



235 water courses and wildlife corridors; and to avoid duplication  
236 of effort in terms of the level of data and analysis required  
237 for a development of regional impact, while ensuring the  
238 adequate mitigation of impacts to applicable regional resources  
239 and facilities, including those within the jurisdiction of other  
240 local governments, as would otherwise be provided. Sector plans  
241 are intended for substantial geographic areas that include at  
242 least 5,000 ~~15,000~~ acres of one or more local governmental  
243 jurisdictions and are to emphasize urban form and protection of  
244 regionally significant resources and public facilities. A sector  
245 plan may not be adopted in an area of critical state concern.

246 Section 6. Subsection (2) of section 171.046, Florida  
247 Statutes, is amended to read:

248 171.046 Annexation of enclaves.—

249 (2) In order to expedite the annexation of enclaves of 110  
250 ~~10~~ acres or less into the most appropriate incorporated  
251 jurisdiction, based upon existing or proposed service provision  
252 arrangements, a municipality may:

253 (a) Annex an enclave by interlocal agreement with the  
254 county having jurisdiction of the enclave; or

255 (b) Annex an enclave with fewer than 25 registered voters  
256 by municipal ordinance when the annexation is approved in a  
257 referendum by at least 60 percent of the registered voters who  
258 reside in the enclave.

259 Section 7. Subsection (5), paragraph (b) of subsection  
260 (8), and subsection (9) of section 380.0555, Florida Statutes,



261 are amended to read:

262 380.0555 Apalachicola Bay Area; protection and designation  
263 as area of critical state concern.—

264 (5) APPLICATION OF CHAPTER 380 PROVISIONS.—Section  
265 380.05(1)-(5) ~~(6)~~, (8), (9), ~~(12)~~, (15), (17), and (21), shall  
266 not apply to the area designated by this act for so long as the  
267 designation remains in effect. Except as otherwise provided in  
268 this act, s. 380.045 shall not apply to the area designated by  
269 this act. All other provisions of this chapter shall apply,  
270 including ss. 380.07 and 380.11, except that the "local  
271 development regulations" in s. 380.05(13) shall include the  
272 regulations set forth in subsection (8) for purposes of s.  
273 380.05(13), and the plan or plans submitted pursuant to s.  
274 380.05(14) shall be submitted no later than February 1, 1986.  
275 All or part of the area designated by this act may be  
276 redesignated pursuant to s. 380.05 as if it had been initially  
277 designated pursuant to that section.

278 (8) COMPREHENSIVE PLAN ELEMENTS AND LAND DEVELOPMENT  
279 REGULATIONS.—

280 (b) Conflicting regulations.—In the event of any  
281 inconsistency between subparagraph (a)1. and subparagraphs  
282 (a)2.-11., subparagraph (a)1. shall control. Further, in the  
283 event of any inconsistency between subsection (7) and paragraph  
284 (a) of this subsection and a development order issued pursuant  
285 to s. 380.06, which has become final prior to June 18, 1985, or  
286 between subsection (7) and paragraph (a) and an amendment to a



287 final development order, which amendment has been requested  
288 prior to April 2, 1985, the development order or amendment  
289 thereto shall control. However, any modification to paragraph  
290 (a) enacted by a local government and approved by the state land  
291 planning agency ~~Administration Commission~~ pursuant to subsection  
292 (9) may provide whether it shall control over an inconsistent  
293 provision of a development order or amendment thereto. A  
294 development order or any amendment thereto referred to in this  
295 paragraph shall not be subject to approval by the state land  
296 planning agency ~~Administration Commission~~ pursuant to subsection  
297 (9).

298 (9) MODIFICATION TO PLANS AND REGULATIONS.—Any land  
299 development regulation or element of a local comprehensive plan  
300 in the Apalachicola Bay Area may be enacted, amended, or  
301 rescinded by a local government, but the enactment, amendment,  
302 or rescission becomes effective only upon the approval thereof  
303 by the state land planning agency ~~Administration Commission~~. The  
304 state land planning agency shall review the proposed change to  
305 determine if it complies with the principles for guiding  
306 development specified in subsection (7) and must approve or  
307 reject the requested change as provided in s. 380.05. Further,  
308 the state land planning agency, after consulting with the  
309 appropriate local government, may, from time to time, recommend  
310 the enactment, amendment, or rescission of a land development  
311 regulation or element of a comprehensive plan. Within 45 days  
312 following the receipt of such recommendation by the state land



313 | planning agency or enactment, amendment, or rescission by a  
 314 | local government the commission shall reject the recommendation,  
 315 | enactment, amendment, or rescission or accept it with or without  
 316 | modification and adopt, by rule, any changes. Any such local  
 317 | land development regulation or comprehensive plan or part of  
 318 | such regulation or plan may be adopted by the commission if it  
 319 | finds that it is in compliance with the principles for guiding  
 320 | development.

321 |       Section 8. Subsection (14), paragraph (g) of subsection  
 322 | (15), paragraphs (b) and (e) of subsection (19), and subsection  
 323 | (30) of section 380.06, Florida Statutes, are amended to read:

324 |       380.06 Developments of regional impact.—

325 |       (14) CRITERIA OUTSIDE AREAS OF CRITICAL STATE CONCERN.— If  
 326 | the development is not located in an area of critical state  
 327 | concern, in considering whether the development is ~~shall be~~  
 328 | approved, denied, or approved subject to conditions,  
 329 | restrictions, or limitations, the local government shall  
 330 | consider whether, and the extent to which:

331 |       (a) The development is consistent with the local  
 332 | comprehensive plan and local land development regulations .~~†~~

333 |       (b) The development is consistent with the report and  
 334 | recommendations of the regional planning agency submitted  
 335 | pursuant to subsection (12) .~~†~~ ~~and~~

336 |       (c) The development is consistent with the State  
 337 | Comprehensive Plan. In consistency determinations , the plan  
 338 | shall be construed and applied in accordance with s. 187.101(3).



339  
340 However, a local government may approve a change to a  
341 development authorized as a development of regional impact if  
342 the change has the effect of reducing the originally approved  
343 height, density, or intensity of the development and if the  
344 revised development would have been consistent with the  
345 comprehensive plan in effect when the development was originally  
346 approved. If the revised development is approved, the developer  
347 may proceed as provided in s. 163.3167(5).

348 (15) LOCAL GOVERNMENT DEVELOPMENT ORDER.—

349 (g) A local government may ~~shall~~ not issue a permit  
350 ~~permits~~ for a development subsequent to the buildout date  
351 contained in the development order unless:

352 1. The proposed development has been evaluated  
353 cumulatively with existing development under the substantial  
354 deviation provisions of subsection (19) after ~~subsequent to~~ the  
355 termination or expiration date;

356 2. The proposed development is consistent with an  
357 abandonment of development order that has been issued in  
358 accordance with ~~the provisions of~~ subsection (26);

359 3. The development of regional impact is essentially built  
360 out, in that all the mitigation requirements in the development  
361 order have been satisfied, all developers are in compliance with  
362 all applicable terms and conditions of the development order  
363 except the buildout date, and the amount of proposed development  
364 that remains to be built is less than 40 percent of any



365 applicable development-of-regional-impact threshold; or  
366 4. The project has been determined to be an essentially  
367 built-out development of regional impact through an agreement  
368 executed by the developer, the state land planning agency, and  
369 the local government, in accordance with s. 380.032, which will  
370 establish the terms and conditions under which the development  
371 may be continued. If the project is determined to be essentially  
372 built out, development may proceed pursuant to the s. 380.032  
373 agreement after the termination or expiration date contained in  
374 the development order without further development-of-regional-  
375 impact review subject to the local government comprehensive plan  
376 and land development regulations ~~or subject to a modified~~  
377 ~~development-of-regional-impact analysis.~~ The parties may amend  
378 the agreement without submission, review, or approval of a  
379 notification of proposed change pursuant to subsection (19). For  
380 the purposes of ~~As used in~~ this paragraph, a ~~an~~ "essentially  
381 ~~built-out~~" development of regional impact is considered  
382 essentially built out, if means:

383 a. The developers are in compliance with all applicable  
384 terms and conditions of the development order except the  
385 buildout date or reporting requirements; and

386 b.(I) The amount of development that remains to be built  
387 is less than the substantial deviation threshold specified in  
388 paragraph (19)(b) for each individual land use category, or, for  
389 a multiuse development, the sum total of all unbuilt land uses  
390 as a percentage of the applicable substantial deviation



391 threshold is equal to or less than 100 percent; or

392 (II) The state land planning agency and the local  
393 government have agreed in writing that the amount of development  
394 to be built does not create the likelihood of any additional  
395 regional impact not previously reviewed.

396  
397 The single-family residential portions of a development may be  
398 considered "essentially built out" if all of the workforce  
399 housing obligations and all of the infrastructure and horizontal  
400 development have been completed, at least 50 percent of the  
401 dwelling units have been completed, and more than 80 percent of  
402 the lots have been conveyed to third-party individual lot owners  
403 or to individual builders who own no more than 40 lots at the  
404 time of the determination. The mobile home park portions of a  
405 development may be considered "essentially built out" if all the  
406 infrastructure and horizontal development has been completed,  
407 and at least 50 percent of the lots are leased to individual  
408 mobile home owners. In order to accommodate changing market  
409 demands and achieve maximum land use efficiency in an  
410 essentially built out project, when a developer is building out  
411 a project, a local government, without the concurrence of the  
412 state land planning agency, may adopt a resolution authorizing  
413 the developer to exchange one approved land use for another  
414 approved land use as specified in the agreement. Before the  
415 issuance of a building permit pursuant to an exchange, the  
416 developer must demonstrate to the local government that the





417 exchange ratio will not result in a net increase in impacts to  
418 public facilities and will meet all applicable requirements of  
419 the comprehensive plan and land development code. For  
420 developments previously determined to impact strategic  
421 intermodal facilities as defined in s. 339.63, the local  
422 government shall consult with the Department of Transportation  
423 before approving the exchange.

424 (19) SUBSTANTIAL DEVIATIONS.—

425 (b) Any proposed change to a previously approved  
426 development of regional impact or development order condition  
427 which, either individually or cumulatively with other changes,  
428 exceeds any of the ~~following~~ criteria in subparagraphs 1.-11.  
429 constitutes ~~shall constitute~~ a substantial deviation and shall  
430 cause the development to be subject to further development-of-  
431 regional-impact review through the notice of proposed change  
432 process under this section. ~~without the necessity for a finding~~  
433 ~~of same by the local government:~~

434 1. An increase in the number of parking spaces at an  
435 attraction or recreational facility by 15 percent or 500 spaces,  
436 whichever is greater, or an increase in the number of spectators  
437 that may be accommodated at such a facility by 15 percent or  
438 1,500 spectators, whichever is greater.

439 2. A new runway, a new terminal facility, a 25 percent  
440 lengthening of an existing runway, or a 25 percent increase in  
441 the number of gates of an existing terminal, but only if the  
442 increase adds at least three additional gates.



443           3. An increase in land area for office development by 15  
444 percent or an increase of gross floor area of office development  
445 by 15 percent or 100,000 gross square feet, whichever is  
446 greater.

447           4. An increase in the number of dwelling units by 10  
448 percent or 55 dwelling units, whichever is greater.

449           5. An increase in the number of dwelling units by 50  
450 percent or 200 units, whichever is greater, provided that 15  
451 percent of the proposed additional dwelling units are dedicated  
452 to affordable workforce housing, subject to a recorded land use  
453 restriction that shall be for a period of not less than 20 years  
454 and that includes resale provisions to ensure long-term  
455 affordability for income-eligible homeowners and renters and  
456 provisions for the workforce housing to be commenced before  
457 ~~prior to~~ the completion of 50 percent of the market rate  
458 dwelling. For purposes of this subparagraph, the term  
459 "affordable workforce housing" means housing that is affordable  
460 to a person who earns less than 120 percent of the area median  
461 income, or less than 140 percent of the area median income if  
462 located in a county in which the median purchase price for a  
463 single-family existing home exceeds the statewide median  
464 purchase price of a single-family existing home. For purposes of  
465 this subparagraph, the term "statewide median purchase price of  
466 a single-family existing home" means the statewide purchase  
467 price as determined in the Florida Sales Report, Single-Family  
468 Existing Homes, released each January by the Florida Association



469 of Realtors and the University of Florida Real Estate Research  
470 Center.

471 6. An increase in commercial development by 60,000 square  
472 feet of gross floor area or of parking spaces provided for  
473 customers for 425 cars or a 10 percent increase, whichever is  
474 greater.

475 7. An increase in a recreational vehicle park area by 10  
476 percent or 110 vehicle spaces, whichever is less.

477 8. A decrease in the area set aside for open space of 5  
478 percent or 20 acres, whichever is less.

479 9. A proposed increase to an approved multiuse development  
480 of regional impact where the sum of the increases of each land  
481 use as a percentage of the applicable substantial deviation  
482 criteria is equal to or exceeds 110 percent. The percentage of  
483 any decrease in the amount of open space shall be treated as an  
484 increase for purposes of determining when 110 percent has been  
485 reached or exceeded.

486 10. A 15 percent increase in the number of external  
487 vehicle trips generated by the development above that which was  
488 projected during the original development-of-regional-impact  
489 review.

490 11. Any change that would result in development of any  
491 area which was specifically set aside in the application for  
492 development approval or in the development order for  
493 preservation or special protection of endangered or threatened  
494 plants or animals designated as endangered, threatened, or



495 species of special concern and their habitat, any species  
496 protected by 16 U.S.C. ss. 668a-668d, primary dunes, or  
497 archaeological and historical sites designated as significant by  
498 the Division of Historical Resources of the Department of State.  
499 The refinement of the boundaries and configuration of such areas  
500 shall be considered under sub-subparagraph (e)2.j.

501  
502 The substantial deviation numerical standards in subparagraphs  
503 3., 6., and 9., excluding residential uses, and in subparagraph  
504 10., are increased by 100 percent for a project certified under  
505 s. 403.973 which creates jobs and meets criteria established by  
506 the Department of Economic Opportunity as to its impact on an  
507 area's economy, employment, and prevailing wage and skill  
508 levels. The substantial deviation numerical standards in  
509 subparagraphs 3., 4., 5., 6., 9., and 10. are increased by 50  
510 percent for a project located wholly within an urban infill and  
511 redevelopment area designated on the applicable adopted local  
512 comprehensive plan future land use map and not located within  
513 the coastal high hazard area.

514 (e)1. Except for a development order rendered pursuant to  
515 subsection (22) or subsection (25), a proposed change to a  
516 development order which individually or cumulatively with any  
517 previous change is less than any numerical criterion contained  
518 in subparagraphs (b)1.-10. and does not exceed any other  
519 criterion, or which involves an extension of the buildout date  
520 of a development, or any phase thereof, of less than 5 years is



521 not subject to the public hearing requirements of subparagraph  
522 (f)3., and is not subject to a determination pursuant to  
523 subparagraph (f)5. Notice of the proposed change shall be made  
524 to the regional planning council and the state land planning  
525 agency. Such notice must include a description of previous  
526 individual changes made to the development, including changes  
527 previously approved by the local government, and must include  
528 appropriate amendments to the development order.

529 2. The following changes, individually or cumulatively  
530 with any previous changes, are not substantial deviations:

531 a. Changes in the name of the project, developer, owner,  
532 or monitoring official.

533 b. Changes to a setback which do not affect noise buffers,  
534 environmental protection or mitigation areas, or archaeological  
535 or historical resources.

536 c. Changes to minimum lot sizes.

537 d. Changes in the configuration of internal roads which do  
538 not affect external access points.

539 e. Changes to the building design or orientation which  
540 stay approximately within the approved area designated for such  
541 building and parking lot, and which do not affect historical  
542 buildings designated as significant by the Division of  
543 Historical Resources of the Department of State.

544 f. Changes to increase the acreage in the development, if  
545 no development is proposed on the acreage to be added.

546 g. Changes to eliminate an approved land use, if there are



547 no additional regional impacts.

548 h. Changes required to conform to permits approved by any  
549 federal, state, or regional permitting agency, if these changes  
550 do not create additional regional impacts.

551 i. Any renovation or redevelopment of development within a  
552 previously approved development of regional impact which does  
553 not change land use or increase density or intensity of use.

554 j. Changes that modify boundaries and configuration of  
555 areas described in subparagraph (b)11. due to science-based  
556 refinement of such areas by survey, by habitat evaluation, by  
557 other recognized assessment methodology, or by an environmental  
558 assessment. In order for changes to qualify under this sub-  
559 subparagraph, the survey, habitat evaluation, or assessment must  
560 occur before the time that a conservation easement protecting  
561 such lands is recorded and must not result in any net decrease  
562 in the total acreage of the lands specifically set aside for  
563 permanent preservation in the final development order.

564 k. Changes that do not increase the number of external  
565 peak hour trips and do not reduce open space and conserved areas  
566 within the project except as otherwise permitted by sub-  
567 subparagraph j.

568 l. A phase date extension, if the state land planning  
569 agency, in consultation with the regional planning council and  
570 subject to the written concurrence of the Department of  
571 Transportation, agrees that the traffic impact is not  
572 significant and adverse under applicable state agency rules.



573 | m.1. Any other change that the state land planning agency,  
574 | in consultation with the regional planning council, agrees in  
575 | writing is similar in nature, impact, or character to the  
576 | changes enumerated in sub-subparagraphs a.-l. ~~a.-k.~~ and that  
577 | does not create the likelihood of any additional regional  
578 | impact.

579

580 | This subsection does not require the filing of a notice of  
581 | proposed change but requires an application to the local  
582 | government to amend the development order in accordance with the  
583 | local government's procedures for amendment of a development  
584 | order. In accordance with the local government's procedures,  
585 | including requirements for notice to the applicant and the  
586 | public, the local government shall either deny the application  
587 | for amendment or adopt an amendment to the development order  
588 | which approves the application with or without conditions.  
589 | Following adoption, the local government shall render to the  
590 | state land planning agency the amendment to the development  
591 | order. The state land planning agency may appeal, pursuant to s.  
592 | 380.07(3), the amendment to the development order if the  
593 | amendment involves sub-subparagraph g., sub-subparagraph h.,  
594 | sub-subparagraph j., sub-subparagraph k., or sub-subparagraph  
595 | m.1. and if the agency believes that the change creates a  
596 | reasonable likelihood of new or additional regional impacts.

597 | 3. Except for the change authorized by sub-subparagraph  
598 | 2.f., any addition of land not previously reviewed or any change



599 not specified in paragraph (b) or paragraph (c) shall be  
600 presumed to create a substantial deviation. This presumption may  
601 be rebutted by clear and convincing evidence.

602 4. Any submittal of a proposed change to a previously  
603 approved development must include a description of individual  
604 changes previously made to the development, including changes  
605 previously approved by the local government. The local  
606 government shall consider the previous and current proposed  
607 changes in deciding whether such changes cumulatively constitute  
608 a substantial deviation requiring further development-of-  
609 regional-impact review.

610 5. The following changes to an approved development of  
611 regional impact shall be presumed to create a substantial  
612 deviation. Such presumption may be rebutted by clear and  
613 convincing evidence:—

614 a. A change proposed for 15 percent or more of the acreage  
615 to a land use not previously approved in the development order.  
616 Changes of less than 15 percent shall be presumed not to create  
617 a substantial deviation.

618 b. Notwithstanding any provision of paragraph (b) to the  
619 contrary, a proposed change consisting of simultaneous increases  
620 and decreases of at least two of the uses within an authorized  
621 multiuse development of regional impact which was originally  
622 approved with three or more uses specified in s. 380.0651(3)(c)  
623 and (d) and residential use.

624 6. If a local government agrees to a proposed change, a





625 | change in the transportation proportionate share calculation and  
626 | mitigation plan in an adopted development order as a result of  
627 | recalculation of the proportionate share contribution meeting  
628 | the requirements of s. 163.3180(5)(h) in effect as of the date  
629 | of such change shall be presumed not to create a substantial  
630 | deviation. For purposes of this subsection, the proposed change  
631 | in the proportionate share calculation or mitigation plan may  
632 | not be considered an additional regional transportation impact.

633 |       (30) ~~NEW~~ PROPOSED DEVELOPMENTS.—A ~~new~~ proposed development  
634 | otherwise subject to the review requirements of this section  
635 | shall be approved by a local government pursuant to s.  
636 | 163.3184(4) in lieu of proceeding in accordance with this  
637 | section. However, if the proposed development is consistent with  
638 | the comprehensive plan as provided in s. 163.3194(3)(b), the  
639 | development is not required to undergo review pursuant to s.  
640 | 163.3184(4) or this section. This subsection does not apply to  
641 | amendments to a development order governing an existing  
642 | development of regional impact.

643 |       Section 9. Paragraph (c) of subsection (4) of section  
644 | 380.0651, Florida Statutes, is amended to read:

645 |       380.0651 Statewide guidelines and standards.—

646 |       (4) Two or more developments, represented by their owners  
647 | or developers to be separate developments, shall be aggregated  
648 | and treated as a single development under this chapter when they  
649 | are determined to be part of a unified plan of development and  
650 | are physically proximate to one other.



651 (c) Aggregation is not applicable when the following  
652 circumstances and provisions of this chapter apply ~~are~~  
653 ~~applicable~~:

654 1. Developments that ~~which~~ are otherwise subject to  
655 aggregation with a development of regional impact which has  
656 received approval through the issuance of a final development  
657 order may ~~shall~~ not be aggregated with the approved development  
658 of regional impact. However, ~~nothing contained in this~~  
659 subparagraph does not ~~shall~~ preclude the state land planning  
660 agency from evaluating an allegedly separate development as a  
661 substantial deviation pursuant to s. 380.06(19) or as an  
662 independent development of regional impact.

663 2. Two or more developments, each of which is  
664 independently a development of regional impact that has or will  
665 obtain a development order pursuant to s. 380.06.

666 3. Completion of any development that has been vested  
667 pursuant to s. 380.05 or s. 380.06, including vested rights  
668 arising out of agreements entered into with the state land  
669 planning agency for purposes of resolving vested rights issues.  
670 Development-of-regional-impact review of additions to vested  
671 developments of regional impact shall not include review of the  
672 impacts resulting from the vested portions of the development.

673 4. The developments sought to be aggregated were  
674 authorized to commence development before ~~prior to~~ September 1,  
675 1988, and could not have been required to be aggregated under  
676 the law existing before ~~prior to~~ that date.



677 5. Any development that qualifies for an exemption under  
678 s. 380.06(29).

679 6. Newly acquired lands intended for development in  
680 coordination with a developed and existing development of  
681 regional impact are not subject to aggregation if the newly  
682 acquired lands comprise an area that is equal to or less than 10  
683 percent of the total acreage subject to an existing development-  
684 of-regional-impact development order.

685 Section 10. Subsection (1) of section 380.115, Florida  
686 Statutes, is amended to read:

687 380.115 Vested rights and duties; effect of size  
688 reduction, changes in guidelines and standards.—

689 (1) A change in a development-of-regional-impact guideline  
690 and standard does not abridge or modify any vested or other  
691 right or any duty or obligation pursuant to any development  
692 order or agreement that is applicable to a development of  
693 regional impact. A development that has received a development-  
694 of-regional-impact development order pursuant to s. 380.06~~7~~ but  
695 is no longer required to undergo development-of-regional-impact  
696 review by operation of a change in the guidelines and standards,  
697 a development that ~~or~~ has reduced its size below the thresholds  
698 as specified in s. 380.0651, ~~or~~ a development that is exempt  
699 pursuant to s. 380.06(24) or (29), or a development that elects  
700 to rescind the development order are ~~shall be~~ governed by the  
701 following procedures:

702 (a) The development shall continue to be governed by the



703 development-of-regional-impact development order and may be  
704 completed in reliance upon and pursuant to the development order  
705 unless the developer or landowner has followed the procedures  
706 for rescission in paragraph (b). Any proposed changes to ~~those~~  
707 developments which continue to be governed by a development  
708 order must ~~shall~~ be approved pursuant to s. 380.06(19) as it  
709 existed before a change in the development-of-regional-impact  
710 guidelines and standards, except that all percentage criteria  
711 are ~~shall be~~ doubled and all other criteria are ~~shall be~~  
712 increased by 10 percent. The development-of-regional-impact  
713 development order may be enforced by the local government as  
714 provided in ~~by~~ ss. 380.06(17) and 380.11.

715 (b) If requested by the developer or landowner, the  
716 development-of-regional-impact development order shall be  
717 rescinded by the local government having jurisdiction upon a  
718 showing that all required mitigation related to the amount of  
719 development that existed on the date of rescission has been  
720 completed or will be completed under an existing permit or  
721 equivalent authorization issued by a governmental agency as  
722 defined in s. 380.031(6), if ~~provided~~ such permit or  
723 authorization is subject to enforcement through administrative  
724 or judicial remedies.

725 Section 11. This act shall take effect July 1, 2016.