By Senator Simmons

10-01471-16

20161606___

1	A bill to be entitled
2	An act relating to correctional work programs;
3	repealing provisions of part II of ch. 946, F.S.,
4	relating to leased or managed work programs and the
5	authorization of a certain nonprofit corporation to
6	operate correctional work programs using buildings and
7	land leased by the Department of Corrections;
8	providing a directive to the Division of Law Revision
9	and Information; creating ss. 946.5101 and 946.5102,
10	F.S.; providing legislative findings and intent;
11	creating s. 946.5103, F.S.; providing definitions;
12	creating s. 946.51035, F.S.; providing
13	nonapplicability with respect to certain inmate
14	programs; creating s. 946.5104, F.S.; authorizing the
15	department to use specified facilities and equipment
16	in connection with correctional work programs;
17	creating s. 946.5105, F.S.; authorizing the department
18	to create and operate correctional work programs;
19	providing for evaluation and assignment of inmates to
20	such programs; creating s. 946.5106, F.S.; providing
21	for rulemaking; creating s. 946.5107, F.S.; providing
22	for the sale of goods and services produced in
23	correctional work programs; prohibiting state agencies
24	from purchasing goods and services from other sources
25	in certain circumstances if correctional work programs
26	produce comparable goods and services; providing for
27	sale or disposal of agricultural commodities;
28	exempting sales to government entities from specified
29	purchasing provisions; authorizing the department to
30	provide inmate services or inmate goods to private
31	enterprises in certain circumstances; providing
32	applicability; creating s. 946.5108, F.S.; prohibiting

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33	the sale of goods made by inmates except when in
34	compliance with specified provisions; creating s.
35	946.5109, F.S.; providing for the rights of inmates;
36	specifying that inmates are not state employees;
37	creating s. 946.5111, F.S.; authorizing the department
38	to contract with the private sector to establish a
39	prison industry enhancement (PIE) program; providing
40	purposes and objectives of such a program; requiring
41	private-sector employers to provide participating
42	inmates with workers' compensation coverage;
43	specifying that an inmate's participation in the PIE
44	program is not employment for purposes of unemployment
45	compensation; transferring, renumbering, and amending
46	s. 946.522, F.S., relating to the Prison Industries
47	Trust Fund; conforming provisions to changes made by
48	the act; creating s. 946.5113, F.S.; creating the
49	Prison Industry Board of Directors; providing for
50	membership, meetings, and compensation of the board;
51	providing for staggered terms of members; creating s.
52	946.5115, F.S.; providing for powers and duties of the
53	board and the department; requiring an annual report
54	to the Governor and Legislature; amending ss. 212.08,
55	255.25001, 283.33, 403.757, 957.04, and 958.12, F.S.;
56	conforming provisions to changes made by the act;
57	providing an effective date.
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59	Be It Enacted by the Legislature of the State of Florida:
60	
61	Section 1. <u>Sections 946.501, 946.502, 946.5025, 946.5026,</u>

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63946.511, 946.512, 946.513, 946.514, 946.515, 946.516, 946.517,64946.518, 946.520, 946.523, 946.524, and 946.525, Florida65Statutes, are repealed.66Section 2. The Division of Law Revision and Information is67directed to rename part II of chapter 946, Florida Statutes,68consisting of ss. 946.5101-946.5115, as "Department of69Corrections Programs."70Section 3. Section 946.5101, Florida Statutes, is created71to read:72946.5101 Legislative findings73(1) The Legislature finds that the department's74correctional work programs are unique from other state75government programs since it is essential to the state that76correctional work programs provide inmates with useful77activities that, to reduce recidivism, can lead to meaningful78employment after release.79(2) The Legislature also finds that the mission of the71department's correctional work programs is, in order of72priority, to:73(a) Provide a joint effort between the department, the74correctional work programs, and other vocational training75programs to reinforce relevant education, training, and76postrelease job placement and help reduce recidivism.77(b) Serve the security goals of the state through reduction		10-01471-16 20161606
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	85	postrelease job placement and help reduce recidivism.
	86	(b) Serve the security goals of the state through reduction
8/ <u>In the idleness of inmates and provision of an incentive for</u>	87	in the idleness of inmates and provision of an incentive for
88 good behavior in prison.	88	good behavior in prison.
89 (c) Reduce costs to state government by operating	89	(c) Reduce costs to state government by operating
90 enterprises primarily with inmate labor while requiring that the	90	enterprises primarily with inmate labor while requiring that the

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91	enterprises do not seek to unreasonably compete with private
92	enterprise.
93	(d) Serve the rehabilitative goals of the state by
94	duplicating in prison, as closely as possible, free enterprise
95	and profitmaking activities.
96	(3) The Legislature further finds that correctional work
97	programs which duplicate in prison, as closely as possible, the
98	production of goods and services outside prison aid inmates in
99	adjustment after release, prepare inmates for gainful
100	employment, and serve the best interests of the state, inmates,
101	and the public.
102	Section 4. Section 946.5102, Florida Statutes, is created
103	to read:
104	946.5102 Legislative intentIt is the intent of the
105	Legislature that the department operate correctional work
106	programs that provide inmates with useful activities that, to
107	reduce recidivism, can lead to meaningful employment after
108	<u>release.</u>
109	Section 5. Section 946.5103, Florida Statutes, is created
110	to read:
111	946.5103 DefinitionsAs used in this part, the term:
112	(1) "Correctional work program" means an inmate work
113	program administered by the department or operated at any state
114	correctional facility.
115	(2) "Department" means the Department of Corrections.
116	(3) "Facilities" means the buildings and land used in the
117	operation of a correctional work program on state property.
118	(4) "Inmate" means a person incarcerated within a state,
119	county, municipal, or private correctional facility in this

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CODING: Words stricken are deletions; words underlined are additions.

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state.
Section 6. Section 946.51035, Florida Statutes, is created
to read:
946.51035 ApplicabilityThis part does not apply to a
program authorized by s. 945.091 or s. 946.40.
Section 7. Section 946.5104, Florida Statutes, is created
to read:
946.5104 Use of facilitiesThe department is authorized to
use all leased facilities, including all buildings, land,
furnishings, equipment, and other chattels, as well as any
subsequently constructed or otherwise acquired facilities, in
connection with its operation of correctional work programs.
Section 8. Section 946.5105, Florida Statutes, is created
to read:
946.5105 Inmate labor
(1) The department is authorized to create and operate
correctional work programs.
(2)(a) Inmates shall be evaluated during the reception
process to determine basic literacy, employment skills, academic
skills, vocational skills, and remedial and rehabilitative
needs. The evaluation shall prescribe education, work, and work-
training for each inmate. Assignment of inmates to programs
shall be based on the evaluation and length of time the inmate
will be in the department's custody, shall be reviewed every 6
months to ensure proper placement based on bed space
availability, and shall be governed by the following objectives
and priorities:
1. Inmates shall be assigned to programs to meet the work-
requirement needs of the department, including performing

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149	essential operational functions and meeting the requirements of
150	revenue-generating contracts.
151	2. Inmates shall be assigned to correctional education
152	programs.
153	3. Inmates shall be assigned to programs to meet all other
154	work-requirement needs of the department, including performing
155	remaining operational functions and meeting the requirements of
156	non-revenue-generating contracts.
157	(b) For purposes of this subsection, the term "revenue-
158	generating contracts" includes contracts with the department;
159	the Department of Transportation; private-sector businesses
160	operating programs authorized under s. 946.5111; and federal,
161	state, or local governmental entities or subdivisions providing
162	services authorized under s. 944.10(7).
163	Section 9. Section 946.5106, Florida Statutes, is created
164	to read:
165	946.5106 RulemakingThe department shall establish
166	policies and procedures relating to the use of inmates in its
167	correctional work programs. Any such policies and procedures in
168	effect on the effective date of this section remain in effect
169	and do not require additional approval under this section. The
170	department may adopt rules, procedures, and policies relating to
171	the use of its inmates in correctional work programs.
172	Section 10. Section 946.5107, Florida Statutes, is created
173	to read:
174	946.5107 Goods and services produced in correctional work
175	programs
176	(1) Any service or item manufactured, processed, grown, or
177	produced by the department in a correctional work program may be
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178	furnished or sold to any legislative, executive, or judicial
179	agency of the state; any political subdivision; any other state;
180	any foreign entity or agent thereof; any agency of the Federal
181	Government; any contract vendor for such agencies; any
182	subcontractor of the contract vendor for such agencies; or any
183	person, firm, or business entity, if not prohibited by federal
184	law.
185	(2) A state agency may not purchase from any other source a
186	product or service of comparable price and quality found
187	necessary for the agency's use which is similar to a product or
188	service produced by the department through a correctional work
189	program if the department certifies that the product is
190	manufactured by, or the service is provided by, inmates and the
191	product or service meets the comparable performance
192	specifications and comparable price and quality requirements of
193	s. 287.042(1)(f) or as determined by an individual agency as
194	provided in this section. The purchasing authority of any such
195	state agency may make reasonable determinations of need, price,
196	and quality with reference to goods and services available from
197	the department. If there is a dispute between the department and
198	a purchasing authority based on price or quality under this
199	section or s. 287.042(1)(f), either party may request a hearing
200	before the Department of Management Services and, if not
201	resolved, either party may request a proceeding pursuant to ss.
202	120.569 and 120.57, which shall be referred to the Division of
203	Administrative Hearings within 60 days after such request, to
204	resolve any dispute under this section. No party is entitled to
205	an appeal pursuant to s. 120.68.
206	(3) Agricultural commodities, including, but not limited

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207	to, sugar cane, vegetables, beef, and dairy products, may be
208	sold to private entities or may be sold or disposed of as
209	provided in subsections (1) and (2).
210	(4) Part I of chapter 287 does not apply to any purchases
211	of commodities or contractual services made by any legislative,
212	executive, or judicial agency of the state from the department.
213	(5) The department may contract to provide inmate goods or
214	inmate services to private enterprises when such goods or
215	services are under the direct supervision of the department and
216	it is determined by the Governor that the department, by
217	providing such services or goods, does not unreasonably seek to
218	compete with other businesses in this state.
219	(6) Section 946.5108 does not apply to this section.
220	Section 11. Section 946.5108, Florida Statutes, is created
221	to read:
222	946.5108 Sale of goods made by inmatesGoods, wares, or
223	merchandise manufactured or mined, in whole or in part, by
224	inmates, other than inmates on parole or probation, may not be
225	sold or offered for sale in this state by any person or by any
226	federal authority or state or political subdivision thereof;
227	however, this section does not forbid the sale, exchange, or
228	disposition of such goods within the limitations of ss. 946.5107
229	and 946.5111.
230	Section 12. Section 946.5109, Florida Statutes, is created
231	to read:
232	946.5109 Rights of inmates; inmates not state employees;
233	liability for inmate injuries
234	(1) This part does not restore, in whole or in part, the
235	civil rights of inmates.

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236	(2) An inmate compensated under this part or by the
237	department is not an employee of the state or the department for
238	any purpose.
239	Section 13. Section 946.5111, Florida Statutes, is created
240	to read:
241	946.5111 Prison industry enhancement program
242	(1) The department may operate or contract with the private
243	sector for substantial operational involvement in a prison
244	industry enhancement (PIE) program that includes, but is not
245	limited to, contracts for the operation of a private-sector
246	business within a prison and the hiring of inmates for such
247	business. A contract authorized by this subsection must comply
248	with federal law governing inmate work programs and must not
249	result in the significant displacement of employed workers in
250	the community. The purposes and objectives of this program are
251	to:
252	(a) Increase the benefits to the public by reimbursing the
253	state for a portion of the costs of incarceration.
254	(b) Provide purposeful work for inmates.
255	(c) Increase an inmate's job skills.
256	(d) Provide additional opportunities for rehabilitating
257	inmates who are otherwise ineligible to work outside prison,
258	such as maximum security inmates.
259	(e) Develop and establish new models for prison-based
260	businesses which create prison employment that resembles
261	private-sector employment.
262	(f) Generate funds for deposit into the Crimes Compensation
263	Trust Fund.
264	(g) Substantially involve the private sector and its
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265	capital, management skills, and expertise in the design,
266	development, and operation of prison-based businesses.
267	(h) Provide a financial means for an inmate to contribute
268	to the support of his or her family.
269	(i) Provide for the payment of state and federal taxes on
270	an inmate's wages, which are paid at the rate of the prevailing
271	or minimum wage rate.
272	(j) Provide savings for the inmate to have available for
273	his or her use upon his or her release from prison.
274	(2) Notwithstanding s. 440.15(8) and any other provision of
275	law, private-sector employers shall provide workers'
276	compensation coverage to inmates who participate in a prison
277	industry enhancement (PIE) program under subsection (1).
278	However, an inmate's participation in such a program is not
279	employment that, pursuant to s. 443.1216, is subject to
280	unemployment compensation or reemployment assistance.
281	Section 14. Section 946.522, Florida Statutes, is
282	transferred, renumbered as s. 946.5112, Florida Statutes, and
283	amended to read:
284	<u>946.5112</u> 946.522 Prison Industries Trust Fund
285	(1) The Prison Industries Trust Fund is created, to be
286	administered by the Department of Financial Services. The trust
287	fund shall consist of moneys authorized to be deducted pursuant
288	to 18 U.S.C. s. 1761(c) and the applicable federal guidelines,
289	to be appropriated by the Legislature, and moneys deposited by
290	the <u>department</u> which are generated from corporation authorized
291	under this part to manage and operate correctional work
292	programs. The appropriated funds shall be used by the <u>department</u>
293	corporation for purposes of construction or renovation of its

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294	facilities or for the expansion or establishment of correctional
295	work programs as described in this part or for prison industries
296	enhancement (PIE) programs as authorized under s. $\underline{946.5111}$
297	946.523 .
298	(2) The funds must be deposited in the State Treasury and
299	may be paid out only on warrants drawn by the Chief Financial
300	Officer upon receipt of a corporate resolution that has been
301	duly authorized by the board of directors of the corporation
302	authorized under this part to manage and operate correctional
303	work programs. The corporation shall maintain all necessary
304	records and accounts relative to such funds.
305	(2)-(3) The trust fund is exempt from s. 215.20.
306	(3)(4) Notwithstanding s. 216.301 and pursuant to s.
307	216.351, any balance in the trust fund at the end of any fiscal
308	year shall remain in the trust fund at the end of that year and
309	shall be available for carrying out the purposes of the trust
310	fund.
311	(4)(5) Pursuant to s. 19(f)(3), Art. III of the State
312	Constitution, the trust fund consists of assets held by the
313	state <u>for purposes of</u> , in a trustee capacity, as an agent or
314	fiduciary for the corporation authorized under this part, and is
315	not subject to termination under s. 19(f)(2), Art. III of the
316	State Constitution.
317	Section 15. Section 946.5113, Florida Statutes, is created
318	to read:
319	946.5113 Prison Industry Board of Directors; creation;
320	membership; meetings; compensation
321	(1) The Prison Industry Board of Directors is created
322	within the department and shall be composed of seven members, as
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323	follows:
324	(a) Six members shall be appointed by the Governor and
325	confirmed by the Senate, two of whom shall be representatives of
326	Florida-based business enterprises, two of whom shall be
327	representatives of agricultural enterprises, and two of whom
328	shall be representatives of the field of vocational training.
329	(b) One member shall be the Secretary of Corrections.
330	(2) All members, except the Secretary of Corrections, shall
331	serve 4-year staggered terms. The Secretary of Corrections shall
332	serve ex officio as a voting member while he or she remains
333	secretary. Members may be reappointed. Vacancies shall be filled
334	by appointment for the remainder of the unexpired portion of the
335	term by the occupant of the office from which the appointment to
336	the vacant seat was originally made.
337	(3) As soon as practicable after members are appointed, the
338	board shall hold an organizational meeting and elect a chair and
339	such other officers as it deems necessary. However, the
340	Secretary of Corrections is not eligible for election to any
341	office. Officers shall serve for 1 year and may be reelected.
342	(4) The board shall meet at least four times each year and
343	may hold additional meetings at the call of the chair, provided
344	each member is given at least 3 days' notice of such meeting. A
345	majority of the members constitutes a quorum for the transaction
346	of business. Action may be taken by a majority of the members
347	present at a meeting when a quorum is present.
348	(5) Members shall serve without compensation but are
349	entitled to per diem and travel expenses as provided in s.
350	112.061.
351	Section 16. Notwithstanding s. 946.5113, Florida Statutes,
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352	as created by this act, to establish staggered terms for the
353	Prison Industry Board of Directors, the terms of the initial
354	members appointed by the Governor shall be as follows: two
355	members shall serve for 2 years, two members shall serve for 3
356	years, and two members shall serve for 4 years, as determined by
357	the Governor.
358	Section 17. Section 946.5115, Florida Statutes, is created
359	to read:
360	946.5115 Prison Industry Board of Directors; powers and
361	duties
362	(1) The Prison Industry Board of Directors shall:
363	(a) Plan correctional work programs that provide suitable
364	training and work experience to assist the rehabilitation and
365	training of persons confined to adult correctional institutions.
366	(b) Recommend the establishment and maintenance of
367	industrial plants that can be operated primarily by inmates in a
368	manner beneficial to the state and beneficial in the training of
369	inmates through the manufacturing, processing, or producing of
370	items that are practical and adaptable for the prison industry
371	and items that are needed and used by any legislative,
372	executive, or judicial agency of the state; any political
373	subdivision; any other state; any foreign entity or agent
374	thereof; any agency of the Federal Government; any contract
375	vendor for such agencies; any subcontractor of the contract
376	vendor for such agencies; or any person, firm, or business
377	entity, if not prohibited by federal law.
378	(c) Annually review the operation of correctional work
379	programs.
380	(d) Determine which existing industries are operated on a

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10-01471-16 20161606 381 self-sustaining basis and recommend policies that would assist 382 all correctional work programs in achieving a financially self-383 sustaining foundation. 384 (e)1. Provide an annual report to the Governor, the 385 President of the Senate, and the Speaker of the House of 386 Representatives before July 1 of each year summarizing the 387 status of the correctional work programs, including, but not 388 limited to, the proposed use of the profits from such programs, 389 a breakdown of the amount of noninmate labor used, work 390 subcontracted to other vendors, use of consultants, finished 391 goods purchased for resale, and the number of inmates working in 392 the correctional work programs. The department shall also 393 include, as a part of its annual report, a report on postrelease 394 job placement and the rate of subsequent recidivism for those 395 inmates who have participated in the correctional work programs 396 operated by the department. The annual report may also include 397 any other relevant information and recommendations for changes 398 in any other area of offender rehabilitation that would aid in 399 the establishment or success of a correctional work program. 400 2. In addition, the board shall submit to the Governor, the 401 President of the Senate, the Speaker of the House of 402 Representatives, and the Auditor General an annual financial 403 audit report and such other information as may be requested by 404 the Legislature. 405 (2) The department may implement correctional work 406 programs, taking into consideration the recommendations of the 407 board. The department shall work with the board, is responsible 408 for the administration of the correctional work programs, and 409 shall provide the board with staff assistance to carry out this

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10-01471-16 20161606 410 part. 411 Section 18. Paragraph (kk) of subsection (7) of section 212.08, Florida Statutes, is amended to read: 412 413 212.08 Sales, rental, use, consumption, distribution, and 414 storage tax; specified exemptions.-The sale at retail, the 415 rental, the use, the consumption, the distribution, and the 416 storage to be used or consumed in this state of the following 417 are hereby specifically exempt from the tax imposed by this 418 chapter. 419 (7) MISCELLANEOUS EXEMPTIONS.-Exemptions provided to any 420 entity by this chapter do not inure to any transaction that is 421 otherwise taxable under this chapter when payment is made by a 422 representative or employee of the entity by any means, 423 including, but not limited to, cash, check, or credit card, even 424 when that representative or employee is subsequently reimbursed 425 by the entity. In addition, exemptions provided to any entity by 426 this subsection do not inure to any transaction that is 427 otherwise taxable under this chapter unless the entity has 428 obtained a sales tax exemption certificate from the department 429 or the entity obtains or provides other documentation as 430 required by the department. Eligible purchases or leases made 431 with such a certificate must be in strict compliance with this 432 subsection and departmental rules, and any person who makes an 433 exempt purchase with a certificate that is not in strict compliance with this subsection and the rules is liable for and 434 435 shall pay the tax. The department may adopt rules to administer 436 this subsection. 437

437 (kk) Nonprofit corporation conducting the Correctional work
 438 programs.-Products sold pursuant to s. <u>946.5107</u> 946.515 by <u>a</u>

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Fund. Before finalizing such sale, the department's proposed

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468	action shall be subject to the notice and review procedures set
469	forth in s. 216.177. This subsection expires July 1, 2015.
470	Section 20. Subsection (4) of section 283.33, Florida
471	Statutes, is amended to read:
472	283.33 Printing of publications; lowest bidder awards
473	(4) Section 946.5107(4) does The provisions of s.
474	946.515(4) shall not apply to purchases of printing.
475	Section 21. Subsection (2) of section 403.757, Florida
476	Statutes, is amended to read:
477	403.757 Coordination with other state agencies
478	(2) The nonprofit corporation established pursuant to s.
479	946.502 shall examine the feasibility of using used oil to fuel
480	boilers and furnaces of state government buildings.
481	Section 22. Paragraph (f) of subsection (1) of section
482	957.04, Florida Statutes, is amended to read:
483	957.04 Contract requirements
484	(1) A contract entered into under this chapter for the
485	operation of private correctional facilities shall maximize the
486	cost savings of such facilities and shall:
487	(f) Require the contractor to be responsible for a range of
488	dental, medical, and psychological services; diet; education;
489	and work programs at least equal to those provided by the
490	department in comparable facilities. The work and education
491	programs must be designed to reduce recidivism, and include
492	opportunities to participate in such work programs as authorized
493	pursuant to s. <u>946.5111</u> 946.523 .
494	Section 23. Subsection (1) of section 958.12, Florida
495	Statutes, is amended to read:
496	958.12 Participation in certain activities required
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497	(1) A youthful offender shall be required to participate in
498	work assignments, and in career, academic, counseling, and other
499	rehabilitative programs in accordance with this section,
500	including, but not limited to:
501	(a) All youthful offenders may be required, as appropriate,
502	to participate in:
503	1. Reception and orientation.
504	2. Evaluation, needs assessment, and classification.
505	3. Educational programs.
506	4. Career and job training.
507	5. Life and socialization skills training, including
508	anger/aggression control.
509	6. Prerelease orientation and planning.
510	7. Appropriate transition services.
511	(b) In addition to the requirements in paragraph (a), the
512	department shall make available:
513	1. Religious services and counseling.
514	2. Social services.
515	3. Substance abuse treatment and counseling.
516	4. Psychological and psychiatric services.
517	5. Library services.
518	6. Medical and dental health care.
519	7. Athletic, recreational, and leisure time activities.
520	8. Mail and visiting privileges.
521	
522	Income derived by a youthful offender from participation in such
523	activities may be used, in part, to defray a portion of the
524	costs of his or her incarceration or supervision; to satisfy
525	preexisting obligations; to pay fines, counseling fees, or other

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costs lawfully imposed; or to pay restitution to the victim of
the crime for which the youthful offender has been convicted in
an amount determined by the sentencing court. Any such income
not used for such reasons or not used as provided in s.
<u>946.5111(1)</u>
account for use by the youthful offender upon his or her
release.
Section 24. This act shall take effect July 1, 2016.