

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Governmental Oversight and Accountability

BILL: SPB 7052
INTRODUCER: For consideration by the Governmental Oversight and Accountability Committee
SUBJECT: Government Efficiency
DATE: January 15, 2016 **REVISED:** _____

| | ANALYST | STAFF DIRECTOR | REFERENCE | ACTION |
|----|---------|----------------|-----------|--------------------|
| | McVaney | McVaney | | Pre-meeting |
| 1. | _____ | _____ | _____ | _____ |
| 2. | _____ | _____ | _____ | _____ |

I. Summary:

The bill requires the Governor to submit recommendations relating to improving governmental operations and reducing costs. The recommendations must be submitted within 14 days of the submission of the Governor’s budget recommendations to the Legislature. The bill lists various sources that the Governor may consider in developing the recommendations.

For each recommendation identified by the Governor and implemented by a state agency, the agency must report on the status of its implementation and any demonstrated cost impacts. The reports must be submitted on a quarterly basis for the first two years after implementation.

II. Present Situation:

Section 216.151, F.S., sets out some of the duties of the Executive Office of the Governor. The duty most pertinent to this discussion is the duty to make a detailed study of each state agency to determine:

- The needs of the agency;
- Whether changes should be made in existing organizations, their activities and methods of operation;
- What appropriation should be made for the agency; and
- Whether the operations and activities of different agencies or within the same agency should be combined, consolidated, or integrated or should be regrouped and rearranged;

These tasks are undertaken “to the end of securing greater economy without sacrificing efficiency in the operations of the agencies.”¹

¹ Section 216.151(1), F.S.

Generally, the Governor is required to submit recommendations for a balanced budget to the Legislature at least 30 days prior to the start of the legislative Regular Session.² These recommendations must be based upon the “Governor’s own conclusions and judgment.”³ These recommendations include the Governor’s recommended budget for operating each state agency and the judicial branch.

In addition to the Governor’s budget recommendations, the Governor must submit:

- An appropriations bill;⁴
- An economic impact statement relating to the revenues necessary to fund the budget recommendations;⁵
- Appropriate staff analyses or support materials used to develop the budget and revenue recommendations;⁶
- Any additional legislation in bill form which will be needed to fully implement the budget and revenue recommendations;⁷
- Estimates of the debt service and reserve requirements for any recommended new bond issues and recommended debt service requirements for all outstanding fixed capital outlay bond issues;⁸ and
- A “truth in budgeting” statement which displays in summary form all currently estimated fees, taxes, revenues, or other income which need to be raised to fund the budget recommendations and its annualized costs.⁹

III. Effect of Proposed Changes:

The bill requires the Governor to submit recommendations relating to improving governmental operations and reducing costs. The recommendations must be submitted within 14 days of the submission of the Governor’s budget recommendations to the Legislature. The bill lists various sources of information that the Governor may consider in developing the recommendations.

For each recommendation identified by the Governor and implemented by a state agency, the agency must report on the status of its implementation and any demonstrated cost impacts. The reports must be submitted on a quarterly basis for the first two years after implementation.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The mandate restrictions do not apply because the bill does not require counties and municipalities to spend funds, reduce counties’ or municipalities’ ability to raise revenue, or reduce the percentage of state tax shares with counties and municipalities.

² Section 216.162(1), F.S.

³ Id.

⁴ Section 216.164(1)(a), F.S.

⁵ Section 216.166(1)(a), F.S.

⁶ Sections 216.164(1)(a) and 216.166(1)(a), F.S.

⁷ Sections 216.164(1)(b) and 216.166(1)(b), F.S.

⁸ Section 216.167(5)(b), F.S.

⁹ Section 216.176, F.S.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill creates section 216.169 of the Florida Statutes.

IX. Additional Information:**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.