1 A bill to be entitled 2 An act relating to contraband forfeiture; amending s. 3 932.701, F.S.; conforming provisions to changes made 4 by the act; amending s. 932.703, F.S.; specifying that 5 property may be seized only upon the arrest of the 6 owner of the property for a violation of a criminal law that renders the property a contraband article; 7 8 requiring that specified persons approve a settlement; 9 specifying the nature of title interest in seized 10 property; providing circumstances when property may be deemed contraband; amending s. 932.704, F.S.; 11 12 specifying the circumstances when a court shall order 13 the forfeiture of seized property; providing 14 circumstances for return of seized property to the 15 owner; requiring an agency seizing property to be responsible for costs in specified circumstances; 16 requiring various review procedures for seizure 17 records held by a seizing agency; prohibiting the 18 19 compensation of law enforcement officers from being 20 dependent on meeting a seizure quota; requiring the 21 adoption and implementation of written policies, 2.2 procedures, and training; requiring training for personnel involved in property seizure; amending s. 23 932.7055, F.S.; conforming provisions to changes made 24 25 by the act; creating s. 932.7061, F.S.; providing 26 reporting requirements for seized property for

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52	(b) Once property is seized pursuant to the Florida
51	provisions of the Florida Contraband Forfeiture Act.
50	contraband article and shall be forfeited subject to the
49	for a violation of a criminal law that renders the property a
48	may be seized only upon the arrest of the owner of the property
47	Florida Contraband Forfeiture Act has taken or is taking place,
46	Act, or in, upon, or by means of which any violation of the
45	violation of any provision of the Florida Contraband Forfeiture
44	aircraft, other personal property, or real property used in
43	(1)(a) <u>A</u> Any contraband article, vessel, motor vehicle,
42	932.703 Forfeiture of contraband article; exceptions
41	932.703, Florida Statutes, are amended to read:
40	Section 2. Subsections (1), (2), and (6) of section
39	may be cited as the "Florida Contraband Forfeiture Act."
38	(1) Sections 932.701- <u>932.7062</u> 932.706 shall be known and
37	932.701 Short title; definitions
36	Statutes, is amended to read:
35	Section 1. Subsection (1) of section 932.701, Florida
34	
33	Be It Enacted by the Legislature of the State of Florida:
32	
31	made by the act; providing an effective date.
30	and 817.625, F.S.; conforming provisions to changes
29	requirements; amending ss. 322.34, 323.001, 328.07,
28	penalties for noncompliance with reporting
27	forfeiture; creating s. 932.7062, F.S.; providing

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53	Contraband Forfeiture Act, regardless of whether the civil
54	complaint has been filed, all settlements must be personally
55	approved by the head of the law enforcement agency making the
56	seizure. If the agency head is unavailable and a delay would
57	adversely affect the settlement, approval may be given by a
58	subordinate of the agency head who is designated to grant such
59	authority Notwithstanding any other provision of the Florida
60	Contraband Forfeiture Act, except the provisions of paragraph
61	(a), contraband articles set forth in s. 932.701(2)(a)7. used in
62	violation of any provision of the Florida Contraband Forfeiture
63	Act, or in, upon, or by means of which any violation of the
64	Florida Contraband Forfeiture Act has taken or is taking place,
65	shall be seized and shall be forfeited subject to the provisions
66	of the Florida Contraband Forfeiture Act.
67	(c) 1. At the time of seizure of property or entry of a
68	restraining order, the state acquires provisional title to the
69	property that is seized or subject to the restraining order. A
70	forfeiture under the Florida Contraband Forfeiture Act is not
71	final, and title or other indicia of ownership, other than
72	provisional title, do not pass to a seizing agency until the
73	title to the seized property is perfected in accordance with the
74	Florida Contraband Forfeiture Act All rights to, interest in,
75	and title to contraband articles used in violation of s. 932.702
76	shall immediately vest in the seizing law enforcement agency
77	upon seizure.
78	2. If at least 90 days have elapsed since the arrest of
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79 the owner of the property and the seizing agency has failed to 80 locate the owner after making a diligent effort, the seized 81 property is deemed a contraband article that is subject to 82 forfeiture under the Florida Contraband Forfeiture Act.

(d) The seizing agency may not use the seized property for any purpose until the rights to, interest in, and title to the seized property are perfected in accordance with the Florida Contraband Forfeiture Act. This section does not prohibit use or operation necessary for reasonable maintenance of seized property. Reasonable efforts shall be made to maintain seized property in such a manner as to minimize loss of value.

90 (2) (a) Personal property may be seized at the time the 91 property owner is arrested of the violation or subsequent to the arrest violation, if the person entitled to notice is notified 92 93 at the time of the seizure or by certified mail, return receipt 94 requested, that there is a right to an adversarial preliminary 95 hearing after the seizure to determine whether probable cause exists to believe that such property has been or is being used 96 97 in violation of a criminal law that renders the property a contraband article the Florida Contraband Forfeiture Act. 98 99 Seizing agencies shall make a diligent effort to notify the 100 person entitled to notice of the seizure. Notice provided by 101 certified mail must be mailed within 5 working days after the 102 seizure and must state that a person entitled to notice may 103 request an adversarial preliminary hearing within 15 days after 104 receiving such notice. When a postseizure, adversarial

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preliminary hearing as provided in this section is desired, a request must be made in writing by certified mail, return receipt requested, to the seizing agency. The seizing agency shall set and notice the hearing, which must be held within 10 days after the request is received or as soon as practicable thereafter.

111 (b) Real property may not be seized or restrained, other than by lis pendens, subsequent to the arrest of the owner of 112 the property for a violation of a criminal law that renders the 113 114 property a contraband article the Florida Contraband Forfeiture 115 Act until the persons entitled to notice are afforded the 116 opportunity to attend the preseizure adversarial preliminary hearing. A lis pendens may be obtained by any method authorized 117 118 by law. Notice of the adversarial preliminary hearing shall be 119 by certified mail, return receipt requested. The purpose of the 120 adversarial preliminary hearing is to determine whether probable 121 cause exists to believe that such property has been used in 122 violation of a criminal law that renders the property a 123 contraband article the Florida Contraband Forfeiture Act. The seizing agency shall make a diligent effort to notify any person 124 125 entitled to notice of the seizure. The preseizure adversarial 126 preliminary hearing provided herein shall be held within 10 days 127 after of the filing of the lis pendens or as soon as 128 practicable.

(c) When an adversarial preliminary hearing is held, thecourt shall review the verified affidavit and any other

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131 supporting documents and take any testimony to determine whether 132 there is probable cause to believe that the owner of the 133 property violated a criminal law that renders the property a 134 contraband article property was used, is being used, was 135 attempted to be used, or was intended to be used in violation of 136 the Florida Contraband Forfeiture Act. If probable cause is 137 established, the court shall authorize the seizure or continued seizure of the subject contraband. A copy of the findings of the 138 139 court shall be provided to any person entitled to notice.

140 If the court determines that probable cause exists to (d) 141 believe that the owner of the property violated a criminal law 142 that renders the property a contraband article such property was used in violation of the Florida Contraband Forfeiture Act, the 143 144 court shall order the property restrained by the least 145 restrictive means to protect against disposal, waste, or 146 continued illegal use of such property pending disposition of 147 the forfeiture proceeding. The court may order the claimant to 148 post a bond or other adequate security equivalent to the value 149 of the property.

(6) (a) Property may not be forfeited under the Florida
Contraband Forfeiture Act unless the seizing agency establishes
by a preponderance of the evidence that the owner either knew,
or should have known after a reasonable inquiry, that the
property was being employed or was likely to be employed in
criminal activity.

156

(a) (b) A bona fide lienholder's interest that has been

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157 perfected in the manner prescribed by law prior to the seizure may not be forfeited under the Florida Contraband Forfeiture Act 158 159 unless the seizing agency establishes by a preponderance of the 160 evidence that the lienholder had actual knowledge, at the time 161 the lien was made, that the property was being employed or was likely to be employed in criminal activity. If a lienholder's 162 163 interest is not subject to forfeiture under the requirements of 164 this section, such interest shall be preserved by the court by 165 ordering the lienholder's interest to be paid as provided in s. 166 932.7055.

167 (b) (c) Property titled or registered between husband and wife jointly by the use of the conjunctives "and," "and/or," or 168 "or," in the manner prescribed by law prior to the seizure, may 169 not be forfeited under the Florida Contraband Forfeiture Act 170 171 unless the seizing agency establishes by a preponderance of the 172 evidence that the coowner either knew or had reason to know, 173 after reasonable inquiry, that such property was employed or was 174 likely to be employed in criminal activity.

175 (c) (d) A vehicle that is rented or leased from a company engaged in the business of renting or leasing vehicles, which 176 177 vehicle was rented or leased in the manner prescribed by law 178 prior to the seizure, may not be forfeited under the Florida 179 Contraband Forfeiture Act, and no fine, penalty, or 180 administrative charge, other than reasonable and customary 181 charges for towing and storage, shall be imposed by any 182 governmental agency on the company which rented or leased the

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183 vehicle, unless the seizing agency establishes by preponderance 184 of the evidence that the renter or lessor had actual knowledge, 185 at the time the vehicle was rented or leased, that the vehicle 186 was being employed or was likely to be employed in criminal 187 activity. When a vehicle that is rented or leased from a company engaged in the business of renting or leasing vehicles is seized 188 189 under the Florida Contraband Forfeiture Act, upon learning the 190 address or phone number of the company, the seizing law enforcement agency shall, as soon as practicable, inform the 191 192 company that the vehicle has been seized and is available for 193 the company to take possession upon payment of the reasonable 194 and customary charges for towing and storage. 195 Section 3. Subsections (8), (9), and (11) of section 196 932.704, Florida Statutes, are amended to read: 197 932.704 Forfeiture proceedings.-198 (8) (a) Upon clear and convincing evidence that the 199 contraband article was being used in violation of the Florida 200 Contraband Forfeiture Act, The court shall order the seized 201 property forfeited to the seizing law enforcement agency upon 202 clear and convincing evidence that: 203 1. The property has been or is being used in violation of 204 a criminal law that renders the property a contraband article. 205 The claimant is the owner of the property. 2. 206 3. The owner was prosecuted for the criminal violation 207 that formed the basis for the forfeiture proceeding, and has: 208 Been placed into a pretrial intervention program; a.

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209 Been placed into a diversion program; b. c. Been placed into a program for confidential informants, 210 211 as defined in s. 914.28; 212 d. Entered a plea of guilty; 213 e. Entered a plea of nolo contendere; or f. Been found guilty at trial, regardless of adjudication 214 215 of guilt. 216 The final order of forfeiture by the court shall (b) 217 perfect in the law enforcement agency right, title, and interest 218 in and to such property, subject only to the rights and 219 interests of bona fide lienholders, and shall relate back to the 220 date of seizure. 221 (9) (a) When the claimant prevails at the conclusion of the forfeiture proceeding, if the seizing agency decides not to 222 223 appeal, the seized property shall be released immediately to the 224 person entitled to possession of the property as determined by 225 the court. If the court finds that a perfected security interest applies to the property or the criminal case that formed the 226 227 basis for the forfeiture proceeding was discharged by acquittal, 228 dismissal, or nolle prosequi, the seizing agency shall return the property to the owner within 5 days thereafter Under such 229 230 circumstances, the seizing agency shall not assess any towing 231 charges, storage fees, administrative costs, or maintenance 232 costs against the claimant with respect to the seized property 233 or the forfeiture proceeding.

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(b) When the claimant prevails at the conclusion of the

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forfeiture proceeding, any decision to appeal must be made by the chief administrative official of the seizing agency, or his or her designee. The trial court shall require the seizing agency to pay to the claimant the reasonable loss of value of the seized property when the claimant prevails at trial or on appeal and the seizing agency retained the seized property during the trial or appellate process. The trial court shall also require the seizing agency to pay to the claimant any loss of income directly attributed to the continued seizure of income-producing property during the trial or appellate process. If the claimant prevails <u>under this subsection</u> on appeal, the seizing agency shall immediately release the seized property to the person entitled to possession of the property as determined by the court, pay any cost as assessed by the court, and may not assess any towing charges, storage fees, administrative costs,

250 or maintenance costs against the claimant with respect to the 251 seized property or the forfeiture proceeding.

252 The Department of Law Enforcement, in consultation (11) (a) 253 with the Florida Sheriffs Association and the Florida Police 254 Chiefs Association, shall develop guidelines and training 255 procedures to be used by state and local law enforcement 256 agencies and state attorneys in implementing the Florida 257 Contraband Forfeiture Act. At least annually, each state or 258 local law enforcement agency that seizes property for the 259 purpose of forfeiture shall periodically review such seizures of 260 assets made by the agency's law enforcement officers, any

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261	settlements, and any forfeiture proceedings initiated by the law
262	enforcement agency, to determine whether they such seizures,
263	settlements, and forfeitures comply with the Florida Contraband
264	Forfeiture Act and the guidelines adopted under this subsection.
265	If the review suggests deficiencies, the state or local law
266	enforcement agency shall promptly take action to comply with the
267	Florida Contraband Forfeiture Act.
268	(b) The determination as to $\frac{1}{2}$ whether an agency will file
269	a civil forfeiture action is must be the sole responsibility of
270	the head of the agency or his or her designee.
270	(c) (b) The determination as to of whether to seize
272	currency must be made by supervisory personnel. The agency's
272	
273	legal counsel must be notified as soon as possible <u>after a</u>
	determination is made.
275	(d) The employment, salary, promotion, or other
276	compensation of any law enforcement officer may not be dependent
277	on the ability of the officer to meet a quota for seizures.
278	(e) A seizing agency shall adopt and implement written
279	policies, procedures, and training to ensure compliance with all
280	applicable legal requirements regarding seizing, maintaining,
281	and the forfeiture of property under the Florida Contraband
282	Forfeiture Act.
283	(f) When property is seized for forfeiture, the probable
284	cause supporting the seizure must be promptly reviewed by
285	supervisory personnel. The seizing agency's legal counsel must
286	be notified as soon as possible of all seizures and shall

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287	conduct a review to determine whether there is legal sufficiency
288	to proceed with a forfeiture action.
289	(g) Each seizing agency shall adopt and implement written
290	policies and procedures promoting the prompt release of seized
291	property as may be required by the act or by agency
292	determination when there is no legitimate basis for holding
293	seized property. To help ensure that property is not wrongfully
294	held after seizure, each law enforcement agency must adopt
295	written policies and procedures ensuring that all asserted
296	claims of interest in seized property are promptly reviewed for
297	potential validity.
298	(h) The settlement of any forfeiture action must be
299	consistent with the Florida Contraband Forfeiture Act and the
300	policy of the seizing agency.
301	(i) Law enforcement agency personnel involved in the
302	seizure of property for forfeiture shall receive basic training
303	and continuing education as required by the Florida Contraband
304	Forfeiture Act. Each agency shall maintain records demonstrating
305	each law enforcement officer's compliance with this requirement.
306	Among other things, the training must address the legal aspects
307	of forfeiture, including, but not limited to, search and seizure
308	and other constitutional considerations.
309	Section 4. Subsection (3) and paragraph (c) of subsection
310	(5) of section 932.7055, Florida Statutes, are amended to read:
311	932.7055 Disposition of liens and forfeited property
312	(3) If the forfeited property is subject to a lien
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313 preserved by the court as provided in s. <u>932.703(6)(a)</u>
314 932.703(6)(b), the agency shall:
315 (a) Sell the property with the proceeds being used towards

316 satisfaction of any liens; or

317 (b) Have the lien satisfied prior to taking any action318 authorized by subsection (1).

319

(5)

320 An agency or organization, other than the seizing (C) 321 agency, that wishes to receive such funds shall apply to the 322 sheriff or chief of police for an appropriation and its 323 application shall be accompanied by a written certification that 324 the moneys will be used for an authorized purpose. Such requests 325 for expenditures shall include a statement describing 326 anticipated recurring costs for the agency for subsequent fiscal 327 years. An agency or organization that receives money pursuant to 328 this subsection shall provide an accounting for such moneys and 329 shall furnish the same reports as an agency of the county or 330 municipality that receives public funds. Such funds may be 331 expended in accordance with the following procedures:

Such funds may be used only for school resource
 officer, crime prevention, safe neighborhood, drug abuse
 education, or drug prevention programs or such other law
 enforcement purposes as the board of county commissioners or
 governing body of the municipality deems appropriate.

337 2. Such funds shall not be a source of revenue to meet338 normal operating needs of the law enforcement agency.

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339 After July 1, 1992, and during every fiscal year 3. thereafter, Any local law enforcement agency that acquires at 340 341 least \$15,000 pursuant to the Florida Contraband Forfeiture Act 342 within a fiscal year must expend or donate no less than 25 15 343 percent of such proceeds for the support or operation of any 344 drug treatment, drug abuse education, drug prevention, crime 345 prevention, safe neighborhood, or school resource officer 346 program or programs program(s). The local law enforcement agency 347 has the discretion to determine which program or programs 348 program(s) will receive the designated proceeds. 349

350 Notwithstanding the drug abuse education, drug treatment, drug 351 prevention, crime prevention, safe neighborhood, or school 352 resource officer minimum expenditures or donations, the sheriff 353 and the board of county commissioners or the chief of police and 354 the governing body of the municipality may agree to expend or 355 donate such funds over a period of years if the expenditure or 356 donation of such minimum amount in any given fiscal year would 357 exceed the needs of the county or municipality for such program 358 or programs program(s). Nothing in this section precludes The 359 minimum requirement for expenditure or donation of forfeiture 360 proceeds in excess of the minimum amounts established in this 361 subparagraph does not preclude expenditures or donations in 362 excess of that amount herein. 363 Section 5. Section 932.7061, Florida Statutes, is created

363 Section 5. Section 932.7061, Florida Statutes, is created 364 to read:

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365	932.7061 Reporting seized property for forfeiture
366	(1) Every law enforcement agency shall submit an annual
367	report to the Department of Law Enforcement indicating whether
368	the agency has seized or forfeited property under the Florida
369	Contraband Forfeiture Act. A law enforcement agency receiving or
370	expending forfeited property or proceeds from the sale of
371	forfeited property in accordance with the Florida Contraband
372	Forfeiture Act shall submit a completed annual report by October
373	10 documenting the receipts and expenditures. The report shall
374	be submitted in an electronic form, maintained by the Department
375	of Law Enforcement in consultation with the Office of Program
376	Policy Analysis and Government Accountability, to the entity
377	that has budgetary authority over such agency and to the
378	Department of Law Enforcement. The annual report must, at a
379	minimum, specify the type, approximate value, court case number,
380	type of offense, disposition of property received, and amount of
381	any proceeds received or expended.
382	(2) The Department of Law Enforcement shall submit an
383	annual report to the Office of Program Policy Analysis and
384	Government Accountability compiling the information and data in
385	the annual reports submitted by the law enforcement agencies.
386	The annual report shall also contain a list of law enforcement
387	agencies that have failed to meet the reporting requirements and
388	a summary of any action taken against the noncomplying agency by
389	the office of Chief Financial Officer.
390	(3) The law enforcement agency and the entity having
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391 budgetary control over the law enforcement agency may not 392 anticipate future forfeitures or proceeds therefrom in the 393 adoption and approval of the budget for the law enforcement 394 agency. 395 Section 6. Section 932.7062, Florida Statutes, is created 396 to read: 932.7062 Penalty for noncompliance with reporting 397 398 requirements.-A seizing agency that fails to comply with the 399 reporting requirements in s. 932.7061 is subject to a civil fine 400 of \$5,000, to be determined by the Chief Financial Officer and 401 payable to the General Revenue Fund. However, such agency is not 402 subject to the fine if, within 60 days after receipt of written 403 notification from the Department of Law Enforcement of 404 noncompliance with the reporting requirements of the Florida 405 Contraband Forfeiture Act, the agency substantially complies 406 with those requirements. The Department of Law Enforcement shall 407 submit any substantial noncompliance to the office of Chief 408 Financial Officer, which shall be responsible for the 409 enforcement of this section. 410 Section 7. Paragraphs (a) and (c) of subsection (9) of section 322.34, Florida Statutes, are amended to read: 411 412 322.34 Driving while license suspended, revoked, canceled, 413 or disgualified.-(9) (a) A motor vehicle that is driven by a person under 414 415 the influence of alcohol or drugs in violation of s. 316.193 is 416 subject to seizure and forfeiture under ss. 932.701-932.7062

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417 932.706 and is subject to liens for recovering, towing, or 418 storing vehicles under s. 713.78 if, at the time of the offense, 419 the person's driver license is suspended, revoked, or canceled 420 as a result of a prior conviction for driving under the 421 influence.

422 (c) Notwithstanding s. 932.703(1)(c) or s. 932.7055, when 423 the seizing agency obtains a final judgment granting forfeiture 424 of the motor vehicle under this section, 30 percent of the net 425 proceeds from the sale of the motor vehicle shall be retained by 426 the seizing law enforcement agency and 70 percent shall be 427 deposited in the General Revenue Fund for use by regional 428 workforce boards in providing transportation services for 429 participants of the welfare transition program. In a forfeiture 430 proceeding under this section, the court may consider the extent 431 that the family of the owner has other public or private means 432 of transportation.

433 Section 8. Paragraph (a) of subsection (4) of section
434 323.001, Florida Statutes, is amended to read:

435 323.001 Wrecker operator storage facilities; vehicle436 holds.-

437 (4) The requirements for a written hold apply when the438 following conditions are present:

(a) The officer has probable cause to believe the vehicle
should be seized and forfeited under the Florida Contraband
Forfeiture Act, ss. 932.701-<u>932.7062</u> 932.706;

442 Section 9. Paragraph (b) of subsection (3) of section

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(3)

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328.07, Florida Statutes, is amended to read:

328.07 Hull identification number required.-

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446 (b) If any of the hull identification numbers required by 447 the United States Coast Guard for a vessel manufactured after 448 October 31, 1972, do not exist or have been altered, removed, 449 destroyed, covered, or defaced or the real identity of the 450 vessel cannot be determined, the vessel may be seized as 451 contraband property by a law enforcement agency or the division, 452 and shall be subject to forfeiture pursuant to ss. 932.701-453 932.7062 932.706. Such vessel may not be sold or operated on the 454 waters of the state unless the division receives a request from 455 a law enforcement agency providing adequate documentation or is 456 directed by written order of a court of competent jurisdiction 457 to issue to the vessel a replacement hull identification number 458 which shall thereafter be used for identification purposes. No 459 vessel shall be forfeited under the Florida Contraband Forfeiture Act when the owner unknowingly, inadvertently, or 460 461 neglectfully altered, removed, destroyed, covered, or defaced 462 the vessel hull identification number.

463 Section 10. Paragraph (c) of subsection (2) of section 464 817.625, Florida Statutes, is amended to read:

465 817.625 Use of scanning device or reencoder to defraud; 466 penalties.-

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Any person who violates subparagraph (a)1. or

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- 469 subparagraph (a)2. shall also be subject to the provisions of
- 470 ss. 932.701-932.7062 932.706.
- 471 Section 11. This act shall take effect July 1, 2016.

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