1	A bill to be entitled
2	An act relating to community development districts;
3	amending s. 190.005, F.S.; amending the acreage
4	threshold for the establishment, by rule or ordinance,
5	of a community development district; revising criteria
6	for requiring a petition for a proposed district to be
7	filed with the Florida Land and Water Adjudicatory
8	Commission; amending s. 190.012, F.S.; authorizing a
9	district to contract with a towing operator to remove
10	vehicles or vessels from specified facilities or
11	properties, subject to certain requirements; amending
12	s. 190.046, F.S.; revising the criteria necessary for
13	amending the boundaries of a district; authorizing up
14	to a certain number of districts to merge into one
15	surviving district, subject to certain requirements;
16	providing for membership of the surviving merged
17	district board; providing requirements of the merger
18	agreement; providing for public hearings subject to
19	certain requirements; prohibiting a petition to merge
20	from being filed within a specified timeframe;
21	conforming cross-references; providing an effective
22	date.
23	
24	Be It Enacted by the Legislature of the State of Florida:
25	
26	Section 1. Subsections (1) and (2) of section 190.005,
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27

190.005 Establishment of district.-

Florida Statutes, are amended to read:

28 29

190.005 Establishment of district.-

(1) The exclusive and uniform method for the establishment of a community development district with a size of 2,500 1,000 acres or more shall be pursuant to a rule, adopted under chapter 120 by the Florida Land and Water Adjudicatory Commission, granting a petition for the establishment of a community development district.

(a) A petition for the establishment of a community
development district shall be filed by the petitioner with the
Florida Land and Water Adjudicatory Commission. The petition
shall contain:

39 1. A metes and bounds description of the external 40 boundaries of the district. Any real property within the external boundaries of the district which is to be excluded from 41 42 the district shall be specifically described, and the last known address of all owners of such real property shall be listed. The 43 petition shall also address the impact of the proposed district 44 45 on any real property within the external boundaries of the district which is to be excluded from the district. 46

2. The written consent to the establishment of the district by all landowners whose real property is to be included in the district or documentation demonstrating that the petitioner has control by deed, trust agreement, contract, or option of 100 percent of the real property to be included in the district, and when real property to be included in the district

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53 is owned by a governmental entity and subject to a ground lease 54 as described in s. 190.003(14), the written consent by such 55 governmental entity.

3. A designation of five persons to be the initial members
of the board of supervisors, who shall serve in that office
until replaced by elected members as provided in s. 190.006.

59

4. The proposed name of the district.

5. A map of the proposed district showing current major
trunk water mains and sewer interceptors and outfalls if in
existence.

63 6. Based upon available data, the proposed timetable for 64 construction of the district services and the estimated cost of 65 constructing the proposed services. These estimates shall be 66 submitted in good faith but are not binding and may be subject 67 to change.

7. A designation of the future general distribution,
location, and extent of public and private uses of land proposed
for the area within the district by the future land use plan
element of the effective local government comprehensive plan of
which all mandatory elements have been adopted by the applicable
general-purpose local government in compliance with the
Community Planning Act.

75 8. A statement of estimated regulatory costs in accordance76 with the requirements of s. 120.541.

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77

(b) Prior to filing the petition, the petitioner shall:1. Pay a filing fee of \$15,000 to the county, if located

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79 within an unincorporated area, or to the municipality, if 80 located within an incorporated area, and to each municipality 81 the boundaries of which are contiguous with, or contain all or a 82 portion of the land within, the external boundaries of the 83 district.

2. Submit a copy of the petition to the county, if located within an unincorporated area, or to the municipality, if located within an incorporated area, and to each municipality the boundaries of which are contiguous with, or contain all or a portion of, the land within the external boundaries of the district.

90 3. If land to be included within a district is located partially within the unincorporated area of one or more counties 91 92 and partially within a municipality or within two or more 93 municipalities, pay a \$15,000 filing fee to each entity. 94 Districts established across county boundaries shall be required 95 to maintain records, hold meetings and hearings, and publish notices only in the county where the majority of the acreage 96 97 within the district lies.

98 (c) Such county and each such municipality required by law 99 to receive a petition may conduct a public hearing to consider 100 the relationship of the petition to the factors specified in 101 paragraph (e). The public hearing shall be concluded within 45 102 days after the date the petition is filed unless an extension of 103 time is requested by the petitioner and granted by the county or 104 municipality. The county or municipality holding such public

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105 hearing may by resolution express its support of, or objection to the granting of, the petition by the Florida Land and Water 106 107 Adjudicatory Commission. A resolution must base any objection to 108 the granting of the petition upon the factors specified in 109 paragraph (e). Such county or municipality may present its 110 resolution of support or objection at the Florida Land and Water 111 Adjudicatory Commission hearing and shall be afforded an opportunity to present relevant information in support of its 112 113 resolution.

114 (d) A local public hearing on the petition shall be 115 conducted by a hearing officer in conformance with the 116 applicable requirements and procedures of the Administrative 117 Procedure Act. The hearing shall include oral and written 118 comments on the petition pertinent to the factors specified in 119 paragraph (e). The hearing shall be held at an accessible 120 location in the county in which the community development 121 district is to be located. The petitioner shall cause a notice 122 of the hearing to be published in a newspaper at least once a 123 week for the 4 successive weeks immediately prior to the hearing. Such notice shall give the time and place for the 124 125 hearing, a description of the area to be included in the 126 district, which description shall include a map showing clearly 127 the area to be covered by the district, and any other relevant 128 information which the establishing governing bodies may require. 129 The advertisement shall not be placed in that portion of the 130 newspaper where legal notices and classified advertisements

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131 appear. The advertisement shall be published in a newspaper of general paid circulation in the county and of general interest 132 133 and readership in the community, not one of limited subject 134 matter, pursuant to chapter 50. Whenever possible, the 135 advertisement shall appear in a newspaper that is published at 136 least 5 days a week, unless the only newspaper in the community 137 is published fewer than 5 days a week. In addition to being published in the newspaper, the map referenced above must be 138 part of the online advertisement required pursuant to s. 139 140 50.0211. All affected units of general-purpose local government 141 and the general public shall be given an opportunity to appear 142 at the hearing and present oral or written comments on the 143 petition.

(e) The Florida Land and Water Adjudicatory Commission shall consider the entire record of the local hearing, the transcript of the hearing, resolutions adopted by local generalpurpose governments as provided in paragraph (c), and the following factors and make a determination to grant or deny a petition for the establishment of a community development district:

151 1. Whether all statements contained within the petition152 have been found to be true and correct.

153 2. Whether the establishment of the district is 154 inconsistent with any applicable element or portion of the state 155 comprehensive plan or of the effective local government 156 comprehensive plan.

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3. Whether the area of land within the proposed district is of sufficient size, is sufficiently compact, and is sufficiently contiguous to be developable as one functional interrelated community.

4. Whether the district is the best alternative available
for delivering community development services and facilities to
the area that will be served by the district.

164 5. Whether the community development services and 165 facilities of the district will be incompatible with the 166 capacity and uses of existing local and regional community 167 development services and facilities.

168 6. Whether the area that will be served by the district is169 amenable to separate special-district government.

(f) The Florida Land and Water Adjudicatory Commission shall not adopt any rule which would expand, modify, or delete any provision of the uniform community development district charter as set forth in ss. 190.006-190.041, except as provided in s. 190.012. A rule establishing a community development district shall only contain the following:

A metes and bounds description of the external
 boundaries of the district and any real property within the
 external boundaries of the district which is to be excluded.

179 2. The names of five persons designated to be the initial180 members of the board of supervisors.

181

3.

The name of the district.

182

(g) The Florida Land and Water Adjudicatory Commission may

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adopt rules setting forth its procedures for considering petitions to establish, expand, modify, or delete uniform community development districts or portions thereof consistent with the provisions of this section.

The exclusive and uniform method for the establishment 187 (2)of a community development district of less than 2,500 1,000 188 189 acres in size or a community development district of up to 7,000 acres in size located within a connected-city corridor 190 established pursuant to s. 163.3246(14) shall be pursuant to an 191 192 ordinance adopted by the county commission of the county having 193 jurisdiction over the majority of land in the area in which the 194 district is to be located granting a petition for the 195 establishment of a community development district as follows:

(a) A petition for the establishment of a community
development district shall be filed by the petitioner with the
county commission. The petition shall contain the same
information as required in paragraph (1) (a).

(b) A public hearing on the petition shall be conducted by
the county commission in accordance with the requirements and
procedures of paragraph (1)(d).

(c) The county commission shall consider the record of the public hearing and the factors set forth in paragraph (1)(e) in making its determination to grant or deny a petition for the establishment of a community development district.

207 (d) The county commission shall not adopt any ordinance208 which would expand, modify, or delete any provision of the

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209 uniform community development district charter as set forth in 210 ss. 190.006-190.041. An ordinance establishing a community 211 development district shall only include the matters provided for 212 in paragraph (1)(f) unless the commission consents to any of the 213 optional powers under s. 190.012(2) at the request of the 214 petitioner.

215 If all of the land in the area for the proposed (e) district is within the territorial jurisdiction of a municipal 216 217 corporation, then the petition requesting establishment of a 218 community development district under this act shall be filed by 219 the petitioner with that particular municipal corporation. In 220 such event, the duties of the county, hereinabove described, in 221 action upon the petition shall be the duties of the municipal 222 corporation. If any of the land area of a proposed district is 223 within the land area of a municipality, the county commission 224 may not create the district without municipal approval. If all 225 of the land in the area for the proposed district, even if less than 2,500 1,000 acres, is within the territorial jurisdiction 226 227 of two or more municipalities or two or more counties, except for proposed districts within a connected-city corridor 228 229 established pursuant to s. 163.3246(14), the petition shall be 230 filed with the Florida Land and Water Adjudicatory Commission 231 and proceed in accordance with subsection (1).

(f) Notwithstanding any other provision of this
subsection, within 90 days after a petition for the
establishment of a community development district has been filed

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235 pursuant to this subsection, the governing body of the county or municipal corporation may transfer the petition to the Florida 236 237 Land and Water Adjudicatory Commission, which shall make the 238 determination to grant or deny the petition as provided in 239 subsection (1). A county or municipal corporation shall have no 240 right or power to grant or deny a petition that has been 241 transferred to the Florida Land and Water Adjudicatory 242 Commission.

243 Section 2. Paragraph (d) of subsection (2) of section 244 190.012, Florida Statutes, is amended to read:

245 190.012 Special powers; public improvements and community 246 facilities.-The district shall have, and the board may exercise, 247 subject to the regulatory jurisdiction and permitting authority of all applicable governmental bodies, agencies, and special 248 249 districts having authority with respect to any area included 250 therein, any or all of the following special powers relating to 251 public improvements and community facilities authorized by this 252 act:

(2) After the local general-purpose government within the
jurisdiction of which a power specified in this subsection is to
be exercised consents to the exercise of such power by the
district, the district shall have the power to plan, establish,
acquire, construct or reconstruct, enlarge or extend, equip,
operate, and maintain additional systems and facilities for:
(d) Security, including, but not limited to, guardhouses,

fences and gates, electronic intrusion-detection systems, and

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261 patrol cars, when authorized by proper governmental agencies; except that the district may not exercise any police power, but 262 263 may contract with the appropriate local general-purpose 264 government agencies for an increased level of such services within the district boundaries. However, this paragraph does not 265 266 prohibit a district from contracting with a towing operator to 267 remove a vehicle or vessel from a district-owned facility or 268 property if the district follows the authorization and notice 269 and procedural requirements in s. 715.07 for an owner or lessee 270 of private property. The district's selection of a towing 271 operator is not subject to public bidding if the towing operator 272 is included in an approved list of towing operators maintained by the local government that has jurisdiction over the 273 274 district's facility or property.

275 Section 3. Paragraph (e) of subsection (1) and subsection 276 (2) of section 190.046, Florida Statutes, are amended, 277 subsections (4) through (9) are renumbered as subsections (5) 278 through (10), respectively, and a new subsection (4) is added to 279 that section, to read:

280 190.046 Termination, contraction, or expansion of 281 district.-

(1) A landowner or the board may petition to contract or expand the boundaries of a community development district in the following manner:

(e)1. During the existence of a district initiallyestablished by administrative rule, the process to amend the

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boundaries of the district pursuant to paragraphs (a)-(d) shall not permit a cumulative net total greater than 50 + 0 percent of the land in the initial district, and in no event greater than 1,000 + 250 acres on a cumulative net basis.

291 2. During the existence of a district initially 292 established by county or municipal ordinance, the process to 293 amend the boundaries of the district pursuant to paragraphs (a)-294 (d) shall not permit a cumulative net total greater than 50 295 percent of the land in the initial district, and in no event 296 greater than <u>1,000</u> <del>500</del> acres on a cumulative net basis.

297

(2) The district shall remain in existence unless:

(a) The district is merged with another district as
provided in subsection (3) or subsection (4);

300 (b) All of the specific community development systems, 301 facilities, and services that it is authorized to perform have 302 been transferred to a general-purpose unit of local government 303 in the manner provided in subsections  $(4)_r$  (5),  $(6)_r$  and  $(7)_r$ 304  $(6)_r$ ; or

305 (C) The district is dissolved as provided in subsection 306  $(7)_r$  subsection (8), or subsection (9), or subsection (10). 307 (4) (a) To achieve economies of scale, reduce costs to 308 affected district residents and businesses in areas with 309 multiple existing districts, and encourage the merger of 310 multiple districts, up to five districts that were established 311 by the same local general-purpose government and whose board 312 memberships are composed entirely of qualified electors may

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313	merge into one surviving district through adoption of an
314	ordinance by the local general purpose government,
315	notwithstanding the acreage limitations otherwise set forth for
316	the establishment of a district in this chapter. The filing of a
317	petition by the majority of the members of each of the district
318	board of supervisors seeking to merge constitutes consent of the
319	landowners within each applicable district.
320	(b) In addition to meeting the requirements of subsection
321	(3), a merger agreement entered into between the district boards
322	subject to this subsection must also:
323	1. Require the surviving merged district board to consist
324	of five elected board members.
325	2. Require each at-large board seat to represent the
326	entire geographic area of the surviving merged district.
327	3. Ensure that each district to be merged is entitled to
328	elect at least one board member from its former boundary.
329	4. Ensure a fair allocation of board membership to
330	represent the districts being merged. To that end:
331	a. If two districts merge, two board members shall be
332	elected from each of the districts and one member shall be
333	elected at-large.
334	b. If three districts merge, one board member shall be
335	elected from each of the three districts and two board members
336	shall be elected at-large.
337	c. If four districts merge, one board member shall be
338	elected from each of the four districts and one board member
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339 shall be elected at-large. d. 340 If five districts merge, one board member shall be 341 elected from each of the five districts. 342 Require the election of board members for the surviving 5. 343 merged district to be held at the next general election following the merger, at which time all terms of preexisting 344 345 board members shall end and the merger shall be legally in 346 effect. 347 Before filing the merger petition with the local (C) 348 general-purpose government under this subsection, each district 349 proposing to merge must hold a public hearing within its 350 district to provide information about and take public comment on 351 the proposed merger, merger agreement, and assignment of board 352 seats. Notice of the hearing shall be published at least 14 days before the hearing. If, after the public hearing, a district 353 354 board decides that it no longer wants to merge and cancels the 355 proposed merger agreement, the remaining districts must each 356 hold another public hearing on the revised merger agreement. A 357 petition to merge may not be filed for at least 30 days after 358 the last public hearing held by the districts proposing to 359 merge. 360 Section 4. This act shall take effect July 1, 2016.

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