



1 A bill to be entitled
2 An act relating to insurer anti-fraud efforts;
3 reordering and amending s. 626.9891, F.S.; providing
4 and revising definitions; requiring every insurer to
5 designate at least one primary anti-fraud employee for
6 certain purposes; requiring insurers to adopt an anti-
7 fraud plan; revising insurer requirements in providing
8 anti-fraud information to the Department of Financial
9 Services; requiring specified information to be filed
10 annually with the department; revising the information
11 to be provided by insurers who write workers'
12 compensation insurance; requiring each insurer to
13 provide annual anti-fraud education and training;
14 requiring insurers who submit an application for a
15 certificate of authority after a specified date to
16 comply with the section; providing penalties for
17 failure to comply with requirements of the section;
18 requiring rulemaking in certain cases; creating s.
19 626.9896, F.S.; requiring certain state attorneys to
20 submit data; requiring the Division of Investigative
21 and Forensic Services to provide an annual report to
22 the Executive Office of the Governor, the Speaker of
23 the House of Representatives, and the President of the
24 Senate; amending s. 641.221, F.S.; requiring a health
25 maintenance organization authorized to exclusively



26 market, sell, or offer to sell Medicare Advantage
27 plans in this state to meet certain criteria to
28 maintain eligibility for a certificate of authority;
29 authorizing the Office of Insurance Regulation to
30 extend the period of eligibility; amending s.
31 641.3915, F.S.; deleting obsolete provisions;
32 providing effective dates.
33

34 Be It Enacted by the Legislature of the State of Florida:
35

36 Section 1. Section 626.9891, Florida Statutes, is
37 reordered and amended to read:

38 626.9891 Insurer anti-fraud investigative units; reporting
39 requirements; penalties for noncompliance.-

40 (1)~~(5)~~ As used in ~~For purposes of~~ this section, the term:

41 (a) "Anti-fraud investigative unit" means the designated
42 anti-fraud unit or division, or contractor authorized under
43 subparagraph (2) (a) 2.

44 (b) "Designated anti-fraud unit or division" includes a
45 distinct unit or division or a unit or division made up of the
46 assignment of fraud investigation to employees whose principal
47 responsibilities are the investigation and disposition of claims
48 who are also assigned investigation of fraud. ~~If an insurer~~
49 ~~creates a distinct unit or division, hires additional employees,~~
50 ~~or contracts with another entity to fulfill the requirements of~~



51 ~~this section, the additional cost incurred must be included as~~
52 ~~an administrative expense for ratemaking purposes.~~

53 (2)-(1) By December 31, 2017, every insurer admitted to do
54 business in this state ~~who in the previous calendar year, at any~~
55 ~~time during that year, had \$10 million or more in direct~~
56 ~~premiums written~~ shall:

57 (a)1. Establish and maintain a designated anti-fraud unit
58 or division within the company to investigate and report
59 possible fraudulent insurance acts ~~claims~~ by insureds or by
60 persons making claims for services or repairs against policies
61 held by insureds; or

62 2.~~(b)~~ Contract with others to investigate and report
63 possible fraudulent insurance acts by insureds or by persons
64 making claims for services or repairs against policies held by
65 insureds.

66 (b) Adopt an anti-fraud plan.

67 (c) Designate at least one employee with primary
68 responsibility for implementing the requirements of this
69 section.

70 (d) Electronically ~~An insurer subject to this subsection~~
71 ~~shall~~ file with the Division of Investigative and Forensic
72 Services of the department, and annually thereafter ~~on or before~~
73 ~~July 1, 1996,~~ a detailed description of the designated anti-
74 fraud unit or division ~~established pursuant to paragraph (a) or~~
75 a copy of the contract executed under subparagraph (a)2., as



76 applicable, a copy of the anti-fraud plan, and the name of the
77 employee designated under paragraph (c) and related documents
78 required by paragraph (b).

79
80 An insurer must include the additional cost incurred in creating
81 a distinct unit or division, hiring additional employees, or
82 contracting with another entity to fulfill the requirements of
83 this section, as an administrative expense for ratemaking
84 purposes.

85 ~~(2) Every insurer admitted to do business in this state,~~
86 ~~which in the previous calendar year had less than \$10 million in~~
87 ~~direct premiums written, must adopt an anti-fraud plan and file~~
88 ~~it with the Division of Investigative and Forensic Services of~~
89 ~~the department on or before July 1, 1996. An insurer may, in~~
90 ~~lieu of adopting and filing an anti-fraud plan, comply with the~~
91 ~~provisions of subsection (1).~~

92 (3) Each insurers anti-fraud plan must plans shall
93 include:

94 (a) An acknowledgement that the insurer has established
95 procedures for detecting and investigating possible fraudulent
96 insurance acts relating to the different types of insurance by
97 that insurer ~~A description of the insurer's procedures for~~
98 ~~detecting and investigating possible fraudulent insurance acts;~~

99 (b) An acknowledgment that the insurer has established ~~A~~
100 ~~description of the insurer's procedures for the mandatory~~



101 reporting of possible fraudulent insurance acts to the Division
102 of Investigative and Forensic Services of the department;

103 (c) An acknowledgement that the insurer provides the A
104 ~~description of the insurer's plan for~~ anti-fraud education and
105 training required by this section to the anti-fraud
106 investigative unit of its claims adjusters or other personnel;
107 and

108 (d) A description of the required anti-fraud education and
109 training;

110 (e) A written description or chart outlining the
111 ~~organizational arrangement~~ of the insurer's anti-fraud
112 investigative unit, including the position titles and
113 descriptions of staffing personnel who are responsible for the
114 ~~investigation and reporting of possible fraudulent insurance~~
115 ~~acts;~~ and

116 (f) The rationale for the level of staffing and resources
117 being provided for the anti-fraud investigative unit which may
118 include objective criteria, such as the number of policies
119 written, the number of claims received on an annual basis, the
120 volume of suspected fraudulent claims detected on an annual
121 basis, an assessment of the optimal caseload that one
122 investigator can handle on an annual basis, and other factors.

123 (4) By December 31, 2018, each insurer shall provide staff
124 of the anti-fraud investigative unit at least 2 hours of initial
125 anti-fraud training that is designed to assist in identifying



126 and evaluating instances of suspected fraudulent insurance acts
127 in underwriting or claims activities. Annually thereafter, an
128 insurer shall provide such employees a 1-hour course that
129 addresses detection, referral, investigation, and reporting of
130 possible fraudulent insurance acts for the types of insurance
131 lines written by the insurer.

132 (5) Each insurer is required to report data related to
133 fraud for each line of insurance written by the insurer during
134 the prior calendar year. The data shall be reported to the
135 department by March 1, 2019, and annually thereafter, and must
136 include, at a minimum:

137 (a) The number of policies in effect;

138 (b) The amount of premiums written for policies;

139 (c) The number of claims received;

140 (d) The number of claims referred to the anti-fraud
141 investigative unit;

142 (e) The number of other insurance fraud matters referred
143 to the anti-fraud investigative unit that were not claim
144 related;

145 (f) The number of claims investigated or accepted by the
146 anti-fraud investigative unit;

147 (g) The number of other insurance fraud matters
148 investigated or accepted by the anti-fraud investigative unit
149 that were not claim related;

150 (h) The number of cases referred to the Division of



151 Investigative and Forensic Services;

152 (i) The number of cases referred to other law enforcement
153 agencies;

154 (j) The number of cases referred to other entities; and

155 (k) The estimated dollar amount or range of damages on
156 cases referred to the Division of Investigative and Forensic
157 Services or other agencies.

158 (6) In addition to providing information required under
159 subsections (2), (4), and (5), each insurer writing workers'
160 compensation insurance shall also report the following
161 information to the department, on or before March 1, 2019, and
162 annually thereafter August 1 of each year, on its experience in
163 ~~implementing and maintaining an anti-fraud investigative unit or~~
164 ~~an anti-fraud plan. The report must include, at a minimum:~~

165 (a) The estimated dollar amount of losses attributable to
166 workers' compensation fraud delineated by the type of fraud,
167 including claimant, employer, provider, agent, or other type.

168 (b) The estimated dollar amount of recoveries attributable
169 to workers' compensation fraud delineated by the type of fraud,
170 including claimant, employer, provider, agent, or other type.

171 (c) The number of cases referred to the Division of
172 Investigative and Forensic Services, delineated by the type of
173 fraud, including claimant, employer, provider, agent, or other
174 type.

175 ~~(a) The dollar amount of recoveries and losses~~



176 ~~attributable to workers' compensation fraud delineated by the~~
177 ~~type of fraud: claimant, employer, provider, agent, or other.~~

178 ~~(b) The number of referrals to the Bureau of Workers'~~
179 ~~Compensation Fraud for the prior year.~~

180 ~~(c) A description of the organization of the anti-fraud~~
181 ~~investigative unit, if applicable, including the position titles~~
182 ~~and descriptions of staffing.~~

183 ~~(d) The rationale for the level of staffing and resources~~
184 ~~being provided for the anti-fraud investigative unit, which may~~
185 ~~include objective criteria such as number of policies written,~~
186 ~~number of claims received on an annual basis, volume of~~
187 ~~suspected fraudulent claims currently being detected, other~~
188 ~~factors, and an assessment of optimal caseload that can be~~
189 ~~handled by an investigator on an annual basis.~~

190 ~~(e) The inservice education and training provided to~~
191 ~~underwriting and claims personnel to assist in identifying and~~
192 ~~evaluating instances of suspected fraudulent activity in~~
193 ~~underwriting or claims activities.~~

194 ~~(f) A description of a public awareness program focused on~~
195 ~~the costs and frequency of insurance fraud and methods by which~~
196 ~~the public can prevent it.~~

197 ~~(7)(4)~~ An Any insurer who obtains a certificate of
198 authority has 6 after July 1, 1995, shall have 18 months in
199 which to comply with subsection (2), and 1 calendar year
200 thereafter, to comply with subsections (4), (5), and (6) the



201 ~~requirements of this section.~~

202 ~~(8)(7) If an insurer fails to timely submit a final~~
203 ~~acceptable anti-fraud plan or anti-fraud investigative unit~~
204 ~~description, fails to implement the provisions of a plan or an~~
205 ~~anti-fraud investigative unit description, or otherwise refuses~~
206 to comply with the provisions of this section, the department,
207 office, or commission may:

208 (a) Impose an administrative fine of not more than \$2,000
209 per day for such failure ~~by an insurer to submit an acceptable~~
210 ~~anti-fraud plan or anti-fraud investigative unit description,~~
211 until the department, office, or commission deems the insurer to
212 be in compliance;

213 (b) Impose an administrative fine for failure by an
214 insurer to implement or follow the provisions of an anti-fraud
215 plan or anti-fraud investigative unit description; or

216 (c) Impose the provisions of both paragraphs (a) and (b).

217 ~~(9)(8)~~ The department may adopt rules to administer this
218 section and must adopt rules to administer subsection (5).

219 Section 2. Effective July 1, 2017, section 626.9896,
220 Florida Statutes, is created to read:

221 626.9896 Dedicated insurance fraud prosecutors.—

222 (1) The department shall collect data from each state
223 attorney office that receives an appropriation to fund attorneys
224 and paralegals dedicated solely to the prosecution of insurance
225 fraud cases and report on the use of such funds. The data must



226 | be submitted by the state attorneys to the Division of
227 | Investigative and Forensic Services on the last day of each
228 | calendar quarter beginning September 30, 2017, and quarterly
229 | thereafter. Data must be submitted for each attorney funded by
230 | the appropriation and grouped by case type, including Division
231 | of Investigative and Forensic Services insurance fraud cases,
232 | other insurance fraud cases, and cases not involving insurance
233 | fraud. For each type of case, the data must include the number
234 | of cases in which an information has been filed; the number of
235 | cases pending at pretrial or intake, the number of cases in
236 | which the attorney is assisting in the investigation; the number
237 | of cases closed or disposed of during the prior quarter; the
238 | disposition of the cases closed during the prior quarter; and
239 | the number of cases currently pending in a pretrial diversion
240 | program.

241 | (2) The Division of Investigative and Forensic Services
242 | must report the data collected pursuant to subsection (1) for
243 | the year ending June 30, to the Executive Office of the
244 | Governor, the Speaker of the House of Representatives, and the
245 | President of the Senate by September 1, 2018, and annually
246 | thereafter.

247 | Section 3. Section 641.221, Florida Statutes, is amended
248 | to read:

249 | 641.221 Continued eligibility for certificate of
250 | authority.—



251 (1) In order to maintain its eligibility for a certificate
252 of authority, a health maintenance organization shall continue
253 to meet all conditions required to be met under this part and
254 the rules promulgated thereunder for the initial application for
255 and issuance of its certificate of authority under s. 641.22.

256 (2) In order to maintain eligibility for a certificate of
257 authority, a health maintenance organization authorized under
258 the Florida Insurance Code to exclusively market, sell, or offer
259 to sell Medicare Advantage plans in this state shall be actively
260 engaged in managed care within 24 months after licensure, shall
261 designate and maintain at least one primary anti-fraud employee,
262 and shall adopt an anti-fraud plan. The Office of Insurance
263 Regulation may extend the period of eligibility upon written
264 request.

265 Section 4. Section 641.3915, Florida Statutes, is amended
266 to read:

267 641.3915 Health maintenance organization anti-fraud plans
268 and investigative units.—Each authorized health maintenance
269 organization and applicant for a certificate of authority shall
270 comply with the provisions of ss. 626.989 and 626.9891 as though
271 such organization or applicant were an authorized insurer. ~~For~~
272 ~~purposes of this section, the reference to the year 1996 in s.~~
273 ~~626.9891 means the year 2000 and the reference to the year 1995~~
274 ~~means the year 1999.~~

275 Section 5. Except as otherwise expressly provided in this



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276 | act and except for this section, which shall take effect upon
277 | this act becoming a law, this act shall take effect September 1,
278 | 2017.