By Senator Clemens

31-00781-17 20171730

A bill to be entitled

An act relating to criminal justice; amending ss. 784.078 and 800.09, F.S.; conforming a term to changes made by ch. 2014-191, Laws of Florida; amending s. 947.002, F.S.; conforming a term to changes made by ch. 2014-191, Laws of Florida; conforming a cross reference; amending s. 947.02, F.S.; conforming a term to changes made by ch. 2014-191, Laws of Florida; repealing s. 947.021, F.S., relating to expedited appointments to the Florida Commission on Offender Review; amending s. 947.10, F.S.; deleting an applicability provision; updating a term; amending s. 947.16, F.S.; conforming a term to changes made by ch. 2014-191, Laws of Florida; amending s. 947.172, F.S.; deleting a provision requiring the assigning of cases on a random basis; conforming a term to changes made by ch. 2014-191, Laws of Florida; amending ss. 947.174, 947.1745, and 947.22, F.S.; conforming a term to changes made by ch. 2014-191, Laws of Florida; amending s. 960.001, F.S.; requiring a law enforcement agency to provide specified instructions to a victim; requiring a law enforcement agency to promptly make reasonable efforts to provide the victim with specified information under certain circumstances; amending s. 20.32, F.S.; conforming provisions to changes made by the act; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (b) of subsection (2) of section 784.078, Florida Statutes, is amended to read:

784.078 Battery of facility employee by throwing, tossing, or expelling certain fluids or materials.—

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(b) "Employee" includes any person who is a <u>commission</u> investigator parole examiner with the Florida Commission on Offender Review.

Section 2. Paragraph (a) of subsection (1) of section 800.09, Florida Statutes, is amended to read:

800.09 Lewd or lascivious exhibition in the presence of an employee.—

- (1) As used in this section, the term:
- (a) "Employee" means any person employed by or performing contractual services for a public or private entity operating a facility or any person employed by or performing contractual services for the corporation operating the prison industry enhancement programs or the correctional work programs under part II of chapter 946. The term also includes any person who is a commission investigator parole examiner with the Florida Commission on Offender Review.

Section 3. Subsection (4) of section 947.002, Florida Statutes, is amended to read:

947.002 Intent.-

- (4) <u>Commission investigators</u> Hearing examiners are assigned on the basis of caseload needs as determined by the chair.
- Section 4. Section 947.02, Florida Statutes, is amended to read:
  - 947.02 Florida Commission on Offender Review; members,

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appointment.-

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(1) Except as provided in s. 947.021, The members of the Florida Commission on Offender Review shall be appointed by the Governor and Cabinet from a list of eligible applicants submitted by a commissioner parole qualifications committee. The appointments of members of the commission shall be certified to the Senate by the Governor and Cabinet for confirmation, and the membership of the commission shall include representation from minority persons as defined in s. 288.703.

- (2) A commissioner parole qualifications committee shall consist of five persons who are appointed by the Governor and Cabinet. One member shall be designated as chair by the Governor and Cabinet. The committee shall provide for statewide advertisement and the receiving of applications for any position or positions on the commission and shall devise a plan for the determination of the qualifications of the applicants by investigations and comprehensive evaluations, including, but not limited to, investigation and evaluation of the character, habits, and philosophy of each applicant. Each commissioner parole qualifications committee shall exist for 2 years. If additional vacancies on the commission occur during this 2-year period, the committee may advertise and accept additional applications; however, all previously submitted applications shall be considered along with the new applications according to the previously established plan for the evaluation of the qualifications of applicants.
- (3) Within 90 days before an anticipated vacancy by expiration of term pursuant to s. 947.03 or upon any other vacancy, the Governor and Cabinet shall appoint a commissioner

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parole qualifications committee if one has not been appointed during the previous 2 years. The committee shall consider applications for the commission seat, including the application of an incumbent commissioner if he or she applies, according to subsection (2). The committee shall submit a list of three eligible applicants, which may include the incumbent if the committee so decides, without recommendation, to the Governor and Cabinet for appointment to the commission. In the case of an unexpired term, the appointment must be for the remainder of the unexpired term and until a successor is appointed and qualified. If more than one seat is vacant, the committee shall submit a list of eligible applicants, without recommendation, containing a number of names equal to three times the number of vacant seats; however, the names submitted may not be distinguished by seat, and each submitted applicant shall be considered eligible for each vacancy.

- (4) Upon receiving a list of eligible persons from the <u>commissioner parole</u> qualifications committee, the Governor and Cabinet may reject the list. If the list is rejected, the committee shall reinitiate the application and examination procedure according to subsection (2).
- (5) Section 120.525 and chapters 119 and 286 apply to all activities and proceedings of a <u>commissioner parole</u> qualifications committee.
- Section 5. <u>Section 947.021, Florida Statutes, is repealed.</u>
  Section 6. Section 947.10, Florida Statutes, is amended to read:
- 947.10 Business and political activity upon part of members and full-time employees of commission.—No member of the

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commission and no full-time employee thereof shall, during her or his service upon or under the commission, engage in any other business or profession or hold any other public office, nor shall she or he serve as the representative of any political party, or any political executive committee or other political governing body thereof, or as an executive officer or employee of any political committee, organization, or association or be engaged on the behalf of any candidate for public office in the solicitation of votes or otherwise. However, this shall not be deemed to exclude the appointment of the Secretary of Corrections to the commission under the terms and conditions set forth in this chapter.

- Section 7. Subsection (1) and paragraph (e) of subsection (4) of section 947.16, Florida Statutes, are amended to read:
  947.16 Eligibility for parole; initial parole interviews;
  powers and duties of commission.—
- (1) Every person who has been convicted of a felony or who has been convicted of one or more misdemeanors and whose sentence or cumulative sentences total 12 months or more, who is confined in execution of the judgment of the court, and whose record during confinement or while under supervision is good, shall, unless otherwise provided by law, be eligible for interview for parole consideration of her or his cumulative sentence structure as follows:
- (a) An inmate who has been sentenced for an indeterminate term or a term of 3 years or less shall have an initial interview conducted by a commission investigator hearing examiner within 8 months after the initial date of confinement in execution of the judgment.

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(b) An inmate who has been sentenced for a minimum term in excess of 3 years but of less than 6 years shall have an initial interview conducted by a <u>commission investigator</u> hearing examiner within 14 months after the initial date of confinement in execution of the judgment.

- (c) An inmate who has been sentenced for a minimum term of 6 or more years but other than for a life term shall have an initial interview conducted by a <u>commission investigator</u> hearing examiner within 24 months after the initial date of confinement in execution of the judgment.
- (d) An inmate who has been sentenced for a term of life shall have an initial interview conducted by a <u>commission</u> investigator hearing examiner within 5 years after the initial date of confinement in execution of the judgment.
- (e) An inmate who has been convicted and sentenced under ss. 958.011-958.15, or any other inmate who has been determined by the department to be a youthful offender, shall be interviewed by a commission investigator parole examiner within 8 months after the initial date of confinement in execution of the judgment.
- (4) A person who has become eligible for an initial parole interview and who may, according to the objective parole guidelines of the commission, be granted parole shall be placed on parole in accordance with the provisions of this law; except that, in any case of a person convicted of murder, robbery, burglary of a dwelling or burglary of a structure or conveyance in which a human being is present, aggravated assault, aggravated battery, kidnapping, sexual battery or attempted sexual battery, incest or attempted incest, an unnatural and

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lascivious act or an attempted unnatural and lascivious act, lewd and lascivious behavior, assault or aggravated assault when a sexual act is completed or attempted, battery or aggravated battery when a sexual act is completed or attempted, arson, or any felony involving the use of a firearm or other deadly weapon or the use of intentional violence, at the time of sentencing the judge may enter an order retaining jurisdiction over the offender for review of a commission release order. This jurisdiction of the trial court judge is limited to the first one-third of the maximum sentence imposed. When any person is convicted of two or more felonies and concurrent sentences are imposed, then the jurisdiction of the trial court judge as provided herein applies to the first one-third of the maximum sentence imposed for the highest felony of which the person was convicted. When any person is convicted of two or more felonies and consecutive sentences are imposed, then the jurisdiction of the trial court judge as provided herein applies to one-third of the total consecutive sentences imposed.

(e) Upon receipt of notice of intent to retain jurisdiction from the original sentencing judge or her or his replacement, the commission shall, within 10 days, forward to the court its release order, the findings of fact, the <a href="commission">commission</a> investigator's parole hearing examiner's report and recommendation, and all supporting information upon which its release order was based.

Section 8. Subsections (1) and (2) of section 947.172, Florida Statutes, are amended to read:

- 947.172 Establishment of presumptive parole release date.-
- (1) The commission investigator hearing examiner shall

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conduct an initial interview in accordance with the provisions of s. 947.16. This interview shall include introduction and explanation of the objective parole guidelines as they relate to presumptive and effective parole release dates and an explanation of the institutional conduct record and satisfactory release plan for parole supervision as each relates to parole release.

(2) Based on the objective parole guidelines and any other competent evidence relevant to aggravating and mitigating circumstances, the commission investigator hearing examiner shall, within 10 days after the interview, recommend in writing to a panel of no fewer than two commissioners appointed by the chair a presumptive parole release date for the inmate. The chair shall assign cases to such panels on a random basis, without regard to the inmate or to the commissioners sitting on the panel. If the recommended presumptive parole release date falls outside the matrix time ranges as determined by the objective parole quidelines, the commission investigator hearing examiner shall include with the recommendation a statement in writing as to the reasons for the decision, specifying individual particularities. If a panel fails to reach a decision on a recommended presumptive parole release date, the chair or any other commissioner designated by the chair shall cast the deciding vote. Within 90 days after the date of the initial interview, the inmate shall be notified in writing of the decision as to the inmate's presumptive parole release date.

Section 9. Subsections (1), (2), and (4) of section 947.174, Florida Statutes, are amended to read:

947.174 Subsequent interviews.-

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(1) (a) For any inmate, except an inmate convicted of an offense enumerated in paragraph (b), whose presumptive parole release date falls more than 2 years after the date of the initial interview, a commission investigator hearing examiner shall schedule an interview for review of the presumptive parole release date. Such interview shall take place within 2 years after the initial interview and every 2 years thereafter.

- (b) For any inmate convicted of murder or attempted murder; sexual battery or attempted sexual battery; kidnapping or attempted kidnapping; or robbery, burglary of a dwelling, burglary of a structure or conveyance, or breaking and entering, or the attempt thereof of any of these crimes, in which a human being is present and a sexual act is attempted or completed, or any inmate who has been sentenced to a 25-year minimum mandatory sentence previously provided in s. 775.082, and whose presumptive parole release date is more than 7 years after the date of the initial interview, a commission investigator hearing examiner shall schedule an interview for review of the presumptive parole release date. The interview shall take place once within 7 years after the initial interview and once every 7 years thereafter if the commission finds that it is not reasonable to expect that parole will be granted at a hearing during the following years and states the bases for the finding in writing. For an inmate who is within 7 years of his or her tentative release date, the commission may establish an interview date before the 7-year schedule.
- (c) Such interviews shall be limited to determining whether or not information has been gathered which might affect the presumptive parole release date. The provisions of this

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subsection shall not apply to an inmate serving a concurrent sentence in another jurisdiction pursuant to s. 921.16(2).

- (2) The commission, for good cause, may at any time request that a <u>commission investigator</u> hearing examiner conduct a subsequent hearing according to the procedures outlined in this section. Such request shall specify in writing the reasons for such review.
- (4) The department or a <u>commission investigator</u> hearing examiner may recommend that an inmate be placed in a work-release program prior to the last 18 months of her or his confinement before the presumptive parole release date. If the commission does not deny the recommendation within 30 days of the receipt of the recommendation, the inmate may be placed in such a program, and the department shall advise the commission of the fact prior to such placement.

Section 10. Subsection (1) of section 947.1745, Florida Statutes, is amended to read:

- 947.1745 Establishment of effective parole release date.—If the inmate's institutional conduct has been satisfactory, the presumptive parole release date shall become the effective parole release date as follows:
- (1) Within 90 days before the presumptive parole release date, a <u>commission investigator</u> hearing examiner shall conduct a final interview with the inmate in order to establish an effective parole release date and parole release plan. If it is determined that the inmate's institutional conduct has been unsatisfactory, a statement to this effect shall be made in writing with particularity and shall be forwarded to a panel of no fewer than two commissioners appointed by the chair.

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Section 11. Subsection (1) of section 947.22, Florida Statutes, is amended to read:

947.22 Authority to arrest parole violators with or without warrant.—

(1) If a member of the commission or a duly authorized representative of the commission has reasonable grounds to believe that a parolee has violated the terms and conditions of her or his parole in a material respect, such member or representative may issue a warrant for the arrest of such parolee. The warrant shall be returnable before a member of the commission or a duly authorized representative of the commission. The commission, a commissioner, or a commission investigator parole examiner with approval of the commission parole examiner supervisor, may release the parolee on bail or her or his own recognizance, conditioned upon her or his appearance at any hearings noticed by the commission. If not released on bail or her or his own recognizance, the parolee shall be committed to jail pending hearings pursuant to s. 947.23. The commission, at its election, may have the hearing conducted by one or more commissioners or by a duly authorized representative of the commission. Any parole and probation officer, any officer authorized to serve criminal process, or any peace officer of this state is authorized to execute the warrant.

Section 12. Effective July 1, 2017, paragraph (h) of subsection (1) of section 960.001, Florida Statutes, is amended to read:

960.001 Guidelines for fair treatment of victims and witnesses in the criminal justice and juvenile justice systems.—

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(1) The Department of Legal Affairs, the state attorneys, the Department of Corrections, the Department of Juvenile Justice, the Florida Commission on Offender Review, the State Courts Administrator and circuit court administrators, the Department of Law Enforcement, and every sheriff's department, police department, or other law enforcement agency as defined in s. 943.10(4) shall develop and implement guidelines for the use of their respective agencies, which guidelines are consistent with the purposes of this act and s. 16(b), Art. I of the State Constitution and are designed to implement s. 16(b), Art. I of the State Constitution and to achieve the following objectives:

- (h) Return of property to victim.-
- 1. A law enforcement agency agencies and the state attorney shall promptly return a victim's property held for evidentiary purposes unless there is a compelling law enforcement reason for retaining it. The trial or juvenile court exercising jurisdiction over the criminal or juvenile proceeding may enter appropriate orders to implement this subsection, including allowing photographs of the victim's property to be used as evidence at the criminal trial or the juvenile proceeding in place of the victim's property if no related substantial evidentiary issue related thereto is in dispute.
- 2. A law enforcement agency shall give a victim instructions that outline the process for a replevin action and the procedures specified in s. 539.001(15) for obtaining possession of the victim's property located in a pawnshop. If a law enforcement agency locates the property in the possession of a pawnbroker, the law enforcement agency shall promptly make reasonable efforts to provide the victim with the name and

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location of the pawnshop.

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Section 13. Subsection (2) of section 20.32, Florida Statutes, is amended to read:

- 20.32 Florida Commission on Offender Review.
- (2) All powers, duties, and functions relating to the appointment of the Florida Commission on Offender Review as provided in s. 947.02 or s. 947.021 shall be exercised and performed by the Governor and Cabinet. Except as provided in s. 947.021, Each appointment shall be made from among the first three eligible persons on the list of the persons eligible for said position.

Section 14. Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law.