

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Appropriations

BILL: CS/SB 368

INTRODUCER: Transportation Committee and Senator Montford

SUBJECT: Transportation Facility Designations

DATE: April 19, 2017

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Price	Miller	TR	Fav/CS
2.	Pitts	Pitts	ATD	Recommend: Fav/CS
3.	Pitts	Hansen	AP	Pre-meeting

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 368 creates 19 honorary designations of transportation facilities around the state and directs the Florida Department of Transportation to erect suitable markers designating the transportation facilities. The bill also revises a previously enacted honorary designation to correct a spelling error.

The bill will increase costs by \$20,000 paid from the State Transportation Trust Fund for the erection of signs and markers for these designations.

II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations may not be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.¹

When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each

¹ Section 334.071(1), F.S.

highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.²

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations prior to installation of the markers.³

III. Effect of Proposed Changes:

Section 1 of the bill creates the following 19 honorary transportation facility designations around the state and directs the FDOT to erect suitable markers:

Private First Class Joey Moody Bridge

Bridge number 380096 on U.S. 221/S.R. 55 over the Econfina River in Taylor County is designated as “Private First Class Joey Moody Bridge.”

Private First Class Joey Moody grew up in Shady Grove on the Econfina River. He attended Shady Grove Grammar School and graduated from Taylor County High School before attending the University of Florida. On June 21, 1952, PFC Moody, serving in Korea, was one of three men sent into enemy fire to repair a crucial communications line and lost his life when a mortar round exploded. He was posthumously awarded the National Defense Service Medal, the Korean Combat Medal, the Korean Battle Medal, and the Purple Heart.

Corporal Joseph R. Bertrand Memorial Highway

The portion of S.R. 80 between Hickey Creek Road and Carter Lane in Lee County is designated as “Corporal Joseph R. Bertrand Memorial Highway.”

Corporal Joseph R. Bertrand was a member of the Florida Highway Patrol who served the citizens of Florida for 16 years. On December 22, 1967, Corporal Bertrand was shot and killed while conducting a driving-under-the-influence investigation on State Road 80 in Fort Myers, Florida.

Lieutenant Benedict J. Thomas Memorial Highway

The portion of Interstate 75/S.R. 93A between Fowler Avenue and Fletcher Avenue in Hillsborough County is designated as “Lieutenant Benedict J. Thomas Memorial Highway.”

Lieutenant Benedict J. Thomas was a member of the Florida Highway Patrol who served the citizens of Florida for 11 years. On June 9, 1989, a passing car struck and killed Lieutenant Thomas while walking back to his vehicle after investigating an abandoned vehicle on Interstate 75 in Tampa, Florida.

² Section 334.071(2), F.S.

³ Section 334.071(3), F.S.

Trooper Patrick Ambroise Memorial Highway

The portion of the Homestead Extension of the Florida Turnpike/S.R. 821 between mile marker 34 and mile marker 36 in Miami-Dade County is designated as “Trooper Patrick Ambroise Memorial Highway.”

Trooper Patrick Ambroise was a member of the Florida Highway Patrol who served the citizens of Florida for four years. On May 15, 2010, while parked in his patrol vehicle on the shoulder of northbound State Road 821, a passing vehicle veered onto the paved emergency shoulder and struck the left rear section of the patrol vehicle, killing Trooper Ambroise.

SP4 Robert Clifford Millender Memorial Highway

The portion of U.S. 98/S.R.30 between Ryan Drive/W. 11th Street and N.E./S.E. 12th Street in Franklin County is designated as “SP4 Robert Clifford Millender Memorial Highway.”

SP4 Robert Clifford Millender was inducted into the United States Army on August 7, 1968. After boot camp training, he was transferred to Vietnam, where he served for two months before being injured in a land mine explosion. He was cared for at Walter Reed General Hospital and was discharged from the Army on July 22, 1969. SP4 Millender died of his war-related injuries on January 14, 1970. He received the Purple Heart, the National Defense Service Medal, and the Vietnam Service Medal.

Joe C. Peavy Highway

The portion of S.R. 53 between U.S. 90/S.R. 10 and the Georgia state line in Madison County is designated as “Joe C. Peavy Highway.”

Joe C. Peavy served as Madison County Sheriff from 1968 until 1996 after 16 years with the Florida Highway Patrol. He was a participant in a number of Madison County organizations such as the Lions Club, the Masonic Lodge #11, the Madison Shrine Club, and the Cattleman Association, and he served as a Senior Citizens Council Board member. He passed away on November 19, 2016.

Gulf Coast Highway

The portion of U.S. 19/S.R. 55 between the Pinellas County line and the Hernando County line in Pasco County is designated as “Gulf Coast Highway.”

Following a public outreach campaign by the West Pasco Chamber of Commerce seeking input on proposed designation names for U.S. 19 within Pasco County, “Gulf Coast Highway” was chosen as a method for reinforcing a strategy to improve the coastal image of the corridor and area and reflecting its relationship to the Gulf of Mexico as a coastal highway.

Helen Gordon Davis Boulevard

The portion of Davis Boulevard between Adalia Avenue and Adriatic Avenue in Hillsborough County is designated as “Helen Gordon Davis Boulevard.”

Helen Gordon Davis was the first woman from Hillsborough County elected to the Florida House of Representatives. She opened doors for women and minorities, confronting inequalities with poise and determination. Many in the Tampa Bay area revered Mrs. Davis, a fearless legislator. In 1952, she was the first white woman in Florida to join the NAACP at a time of civil unrest in the South. She established the Centre for Women as “The Women’s Survival Centre” to help women become financially independent. Her vision and foresight have made it possible for The Centre for Women to help more than 80,000 individuals to lead more successful and fulfilling lives. Ms. Davis passed away in May of 2015.

Francisco A. Rodriguez Avenue

The portion of N. Willow Avenue between W. Cypress Street and W. Cass Street in Hillsborough County is designated as “Francisco Rodriguez Avenue.”

Francisco Rodriguez was born in Tampa to Cuban parents who were members of Marti-Maceo. He started his career as a teacher but decided to go to law school at Howard University after returning from World War II to a segregated South where nothing had changed. At Howard, he became involved with the National Association for the Advancement of Colored People and was appointed special counsel for the southeast region in 1952, when he returned to Tampa. In 1954, following the Brown decision, he filed numerous legal actions to desegregate schools and recreational facilities in Florida. He unsuccessfully ran for office as juvenile court judge and member of the city council.

Olympian Theresa Manuel Way

The portion of N. Garcia Avenue between W. Palm Avenue and W. Ross Avenue in Hillsborough County is designated as “Olympian Theresa Manuel Way.”

Tampa native Theresa A. Manuel was an educator, coach, and Olympian. She graduated from the Tuskegee Institute, where she helped lead her school's basketball team to four consecutive conference championships, and then went on to teach locally for 35 years at both Middleton and Hillsborough high schools. However, her greatest accomplishment was being chosen as a member of the 1948 U.S. Olympic Track Team, making her the first African-American Floridian to compete in the Olympic Games, which were held that year in London. Ms. Manuel passed away on November 21, 2016, in Tampa. She was 90.

Robert L. Shevin Memorial Boulevard

The portion of Miami Avenue between N.E. 5th Street and U.S. 41/S.R. 90/S.E. 7th Street in Miami-Dade County is designated as “Robert L. Shevin Memorial Boulevard.”

Robert L. Shevin was elected to the Florida House of Representatives in 1964 and served in the Florida Senate from 1966 to 1970. He also served as Florida's Attorney General from 1971-1979. In 1996, Governor Lawton Chiles appointed him to the Third District Court of Appeal, where he served with distinction until early 2005. He passed away on July 11, 2005.

Deputy A. Hagood Ellzey Memorial Highway

The portion of U.S. 19/98 South between Mile Marker 23 and Mile Marker 25 in Levy County is designated as "Deputy A. Hagood Ellzey Memorial Highway."

Deputy A. Hagood Ellzey of the Levy County Sheriff's Office was a lifelong resident of Otter Creek. On January 28, 1945, Deputy Ellzey was shot during an attempt to escort two men from a business establishment. He died of his injuries, leaving his wife and thirteen children.

Muhammed Ali Boulevard

The portion of U.S. 441/S.R. 7 between N.W. 52nd Street and N.W. 65th Street in Miami-Dade County is designated as "Muhammed Ali Boulevard."

Born Cassius Clay, Muhammad Ali became an Olympic gold medalist in 1960 and the world heavyweight-boxing champion in 1964. Ali's greatness was not limited to the boxing ring; he devoted much of his time to activism and philanthropy. He supported the Special Olympics and the Make-A-Wish Foundation and was chosen to be a United Nations Messenger of Peace because of his work in developing nations. He passed away on June 3, 2016.

Stanley G. Tate Boulevard

The portion of S.R. 922 between N.E. 10th Avenue and N. Bayshore Drive in Miami-Dade County is designated as "Stanley G. Tate Boulevard."

Stanley G. Tate, founder of Stanley Tate Builders, Inc., has been a North Miami business owner for over 30 years and has over 50 years of experience as an entrepreneur, contractor, and developer investing in the Miami-Dade County area. Additionally, Stanley Tate has actively served on numerous boards and civic and charitable organizations throughout the community.

Herman Echevarria Way

The portion of U.S. 27/S.R. 25 between W. 9th Street and E./S.E. 1st Avenue within the City of Hialeah is designated as "Herman Echevarria Way."

Herman Echevarria was a member of the City of Hialeah's Chamber of Commerce, as well as a City Councilman from 1985 to 1997. Mr. Echevarria was also a successful entrepreneur in South Florida and recognized by the Miami Business Review as one of the top 100 most influential leaders in South Florida. Mr. Echevarria's work as a public servant, entrepreneur, business leader, philanthropist, and family man represents the ideals of the South Florida community. He passed away in September of 2016.

Robert M. Levy Memorial Boulevard

The portion of South Krome Avenue between S.W. 344th Street and S.W. 177th Court in Miami-Dade County is designated as “Robert M. Levy Memorial Boulevard.”

Robert M. Levy worked as a political consultant and lobbyist who developed hundreds of campaigns across the state since 1977. He attended Valley Forge Military Academy, Pennsylvania State University, and served in the United States Army. While in the Army, he spent two and one half years in the Republic of Vietnam. Due to his heroic actions while there, he was awarded the Vietnamese Cross of Gallantry, the Silver Star, the Bronze Star, and three Purple Hearts, and was honorably discharged. Mr. Levy passed away in April of 2016.

Lieutenant Debra Clayton Memorial Highway

The portion of S.R. 438 between John Young Parkway and Pine Hills Road in Orange County is designated as “Lieutenant Debra Clayton Memorial Highway.”

Debra Clayton began her career with the Orlando Police Department on May 13, 1999. She was assigned to the Patrol Services Bureau, Neighborhood Patrol, Gangs, the School Resource Unit, and the Criminal Investigations Division (Property and Crimes Against Children Units). She was promoted to the rank of Sergeant on December 1, 2007, and was assigned to the Criminal Investigations Division and the Patrol Services Bureau as Supervisor. On October 10, 2016, Debra earned the rank of Master Sergeant. During her 17 years with the Orlando Police Department, Debra was involved with Operation Positive Direction, and the Dueling Dragons Dragon Boat Team. She also organized and participated in various “Stop the Violence” rallies and was an active member of the Central Florida National Organization of Black Executives (NOBLE). Debra proudly authored a book entitled *Bridging the Gap Between Law Enforcement and the Community*, which is currently in publication. Posthumously promoted to Lieutenant, Debra Clayton was killed in the line of duty in January of this year when she encountered a murder suspect.

First Class Deputy Norman Lewis Memorial Highway

The portion of C.R. 431/Pine Hills Road between Silver Star Road and S.R. 50 in Orange County is designated as “First Class Deputy Norman Lewis Memorial Highway.”

Norman Lewis received his Bachelor of Science in Criminal Justice in December of 2004. In January of 2005, he applied for sponsorship to the Law Enforcement Academy and was hired as a Deputy Sheriff recruit. He took an oath as Deputy Sheriff on August 15, 2005, promising to protect and defend the citizens of Orange County. Assigned to the Sector IV Uniform Patrol Division, he quickly established himself as a hardworking, dedicated Deputy Sheriff whose supervisors recognized him as one of the most dependable and proactive members of his squad, especially when working traffic violations. As his career progressed, Norman joined the agency’s Motor/DUI Unit, where his positive and professional attitude, couple with his traffic law knowledge, really made an impact. He was consistently recognized as a top performer in that unit, receiving an award for the most traffic stops and speeding violations, and citizens he pulled over recognized him, as well, for his attitude and demeanor. Deputy Lewis was searching for the

suspect wanted for killing Lieutenant Clayton when his motorcycle collided with a vehicle that turned in front of him, killing Deputy Lewis.

C. Bette Wimbish Way

The portion of I-375/S.R. 592 between I-275 and S.R. 595/4th Avenue in Pinellas County is designated as “C. Bette Wimbish Highway.”

C. Bette Wimbish was one of the leading African-American women activists in Florida promoting the desegregation of schools and civil equality. A tough-minded woman who was determined to break the pattern of discrimination against African Americans in city employment practices, she was most commonly known as a civil rights activist, a politician, and the first African American on the St. Petersburg City Council. As well as being the first black person to hold modern elected office in the Tampa Bay area, Wimbish was also the first black female lawyer in Pinellas County, Florida. Ms. Wimbish passed away on November 30, 2009.

Section 2 amends section 28 of chapter 2014-228, Laws of Florida, to correct the spelling of a previously enacted designation in Miami-Dade County, from the “Reverend Wilner Maxi Street, to the “Reverend Wilner Maxy Street.

Section 3 provides that the bill takes effect on July 1, 2017.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill increases costs borne by the State Transportation Trust Fund. The estimated cost to erect the designation markers required under the bill, (to remove, revise, and re-install the designation markers to correct the previously enacted designation, as well as for the 19 newly created designations) is \$20,000, including two markers for each designation, for 40 signs at a cost of no less than \$500 each. The estimate includes sign fabrication, installation, and maintenance over time, but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events.

VI. Technical Deficiencies:

None.

VII. Related Issues:

The FDOT advises the following designations are not located on the State Highway System:

- Helen Gordon Davis Boulevard;
- Francisco A. Rodriguez Avenue;
- Olympian Theresa Manuel Way; and
- Robert L. Shevin Memorial Boulevard.

VIII. Statutes Affected:

The bill creates an undesignated section of Florida law.

This bill amends section 28 of chapter 2014-228, Laws of Florida.

IX. Additional Information:

- A. **Committee Substitute – Statement of Substantial Changes:**
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Transportation on February 21, 2017:

The CS adds the following designations:

- “Gulf Coast Highway” in Pasco County;
- “Helen Gordon Davis Boulevard” in Hillsborough County;
- “Francisco Rodriguez Avenue: in Hillsborough County;
- “Olympian Theresa Manuel Way” in Hillsborough County;
- “Robert L. Shevin Memorial Boulevard” in Miami-Dade County;
- “Deputy A. Hagood Ellzey Memorial Highway” in Levy County;
- “Muhammad Ali Boulevard” in Miami-Dade County;
- “Stanley G. Tate Boulevard” in Miami-Dade County;
- “Herman Echevarria Way” in Miami-Dade County;
- “Robert M. Levy Memorial Boulevard” in Miami-Dade County;
- “Lieutenant Debra Clayton Memorial Highway” in Orange County;

- “First Class Deputy Norman Lewis Memorial Highway” in Orange County; and
- “C. Bette Wimbish Highway” in Pinellas County.

The CS also makes two technical changes, one to remove reference to contingent completion of construction for the “Private First Class Joey Moody Bridge,” as construction is now completed; and one to insert a state road number for, and the county in which is located, the “Joe C. Peavy Highway” designation. The CS also corrects the spelling from “Maxi” to “Maxy” in a previously enacted designation of the Reverend Wilner Maxy Street in Miami-Dade County.

B. Amendments:

None.