1	A bill to be entitled
2	An act relating to government accountability; amending
3	s. 11.40, F.S.; specifying that the Governor, the
4	Commissioner of Education, or the designee of the
5	Governor or of the commissioner, may notify the
6	Legislative Auditing Committee of an entity's failure
7	to comply with certain auditing and financial
8	reporting requirements; amending s. 11.45, F.S.;
9	defining the terms "abuse," "fraud," and "waste";
10	revising the definition of the term "local
11	governmental entity"; excluding water management
12	districts from certain audit requirements; removing a
13	cross-reference; authorizing the Auditor General to
14	conduct audits of tourist development councils and
15	county tourism promotion agencies; revising reporting
16	requirements applicable to the Auditor General;
17	amending s. 28.35, F.S.; revising reporting
18	requirements applicable to the Florida Clerks of Court
19	Operations Corporation; amending s. 43.16, F.S.;
20	revising the responsibilities of the Justice
21	Administrative Commission, each state attorney, each
22	public defender, the criminal conflict and civil
23	regional counsel, the capital collateral regional
24	counsel, and the Guardian Ad Litem Program, to include
25	the establishment and maintenance of certain internal
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26 controls; amending s. 112.061, F.S.; revising certain 27 lodging rates for the purpose of reimbursement to 28 specified employees; authorizing an employee to expend 29 his or her funds for certain lodging expenses; 30 defining the term "statewide travel management 31 system"; requiring agencies and the judicial branch to 32 report certain travel information of public officers 33 and employees in the statewide travel management system; requiring executive branch state agencies and 34 35 the judicial branch to use the statewide travel 36 management system for certain purposes; amending ss. 37 129.03, 129.06, and 166.241, F.S.; requiring counties and municipalities to maintain certain budget 38 39 documents on the entities' websites for a specified period; amending s. 215.86, F.S.; revising the 40 41 purposes for which management systems and internal 42 controls must be established and maintained by each 43 state agency and the judicial branch; amending s. 215.97, F.S.; revising certain audit threshold 44 requirements; amending s. 215.985, F.S.; revising the 45 requirements for a monthly financial statement 46 47 provided by a water management district; amending s. 48 218.32, F.S.; revising the requirements of the annual financial audit report of a local governmental entity; 49 50 authorizing the Department of Financial Services to

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51 request additional information from a local 52 governmental entity; requiring a local governmental 53 entity to respond to such requests within a specified 54 timeframe; requiring the department to notify the 55 Legislative Auditing Committee of noncompliance; 56 amending s. 218.33, F.S.; requiring local governmental entities to establish and maintain internal controls 57 58 to achieve specified purposes; amending s. 218.39, 59 F.S.; requiring an audited entity to respond to audit 60 recommendations under specified circumstances; amending s. 218.391, F.S.; revising membership for the 61 62 audit committee; prohibiting an audit committee member from being an employee, a chief executive officer, or 63 64 a chief financial officer of the respective governmental entity; requiring an auditor to include 65 66 certain information in a management letter; requiring 67 the chair of a governmental entity's governing body to submit an affidavit containing certain information 68 69 when the entity contracts with an auditor to conduct 70 an audit; providing requirements and procedures for 71 selecting an auditor; requiring the Legislative 72 Auditing Committee to determine whether a governmental 73 entity should be subject to state action under certain 74 circumstances; amending s. 286.0114, F.S.; prohibiting 75 a board or commission from requiring an advance copy

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76	of testimony or comments from a member of the public
77	as a precondition to being given the opportunity to be
78	heard at a public meeting; amending s. 373.536, F.S.;
79	deleting obsolete language; requiring water management
80	districts to maintain certain budget documents on the
81	districts' websites for a specified period; amending
82	s. 1001.42, F.S.; authorizing additional internal
83	audits as directed by the district school board;
84	amending s. 1002.33, F.S.; revising the
85	responsibilities of the governing board of a charter
86	school to include the establishment and maintenance of
87	internal controls; removing obsolete provisions;
88	amending s. 1002.37, F.S.; requiring completion of an
89	annual financial audit of the Florida Virtual School;
90	specifying audit requirements; requiring an audit
91	report to be submitted to the board of trustees of the
92	Florida Virtual School and the Auditor General;
93	deleting obsolete provisions; amending s. 1010.01,
94	F.S.; requiring each school district, Florida College
95	System institution, and state university to establish
96	and maintain certain internal controls; amending s.
97	1010.30, F.S.; requiring a district school board,
98	Florida College System institution board of trustees,
99	or university board of trustees to respond to audit
100	recommendations under certain circumstances; amending

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ss. 218.503 and 1002.455, F.S.; conforming provisions 101 102 and cross-references to changes made by the act; 103 declaring that the act fulfills an important state 104 interest; providing an effective date. 105 106 Be It Enacted by the Legislature of the State of Florida: 107 108 Section 1. Subsection (2) of section 11.40, Florida 109 Statutes, is amended to read: 110 11.40 Legislative Auditing Committee.-(2) Following notification by the Auditor General, the 111 112 Department of Financial Services, or the Division of Bond Finance of the State Board of Administration, the Governor or 113 114 his or her designee, or the Commissioner of Education or his or 115 her designee of the failure of a local governmental entity, district school board, charter school, or charter technical 116 117 career center to comply with the applicable provisions within s. 118 11.45(5)-(7), s. 218.32(1), s. 218.38, or s. 218.503(3), the 119 Legislative Auditing Committee may schedule a hearing to 120 determine if the entity should be subject to further state 121 action. If the committee determines that the entity should be 122 subject to further state action, the committee shall: In the case of a local governmental entity or district 123 (a) 124 school board, direct the Department of Revenue and the 125 Department of Financial Services to withhold any funds not Page 5 of 43

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126 pledged for bond debt service satisfaction which are payable to 127 such entity until the entity complies with the law. The 128 committee shall specify the date that such action must shall 129 begin, and the directive must be received by the Department of 130 Revenue and the Department of Financial Services 30 days before 131 the date of the distribution mandated by law. The Department of 132 Revenue and the Department of Financial Services may implement 133 the provisions of this paragraph.

134

(b) In the case of a special district created by:

135 1. A special act, notify the President of the Senate, the Speaker of the House of Representatives, the standing committees 136 137 of the Senate and the House of Representatives charged with special district oversight as determined by the presiding 138 139 officers of each respective chamber, the legislators who 140 represent a portion of the geographical jurisdiction of the special district, and the Department of Economic Opportunity 141 142 that the special district has failed to comply with the law. 143 Upon receipt of notification, the Department of Economic 144 Opportunity shall proceed pursuant to s. 189.062 or s. 189.067. 145 If the special district remains in noncompliance after the 146 process set forth in s. 189.0651, or if a public hearing is not 147 held, the Legislative Auditing Committee may request the department to proceed pursuant to s. 189.067(3). 148

149 2. A local ordinance, notify the chair or equivalent of150 the local general-purpose government pursuant to s. 189.0652 and

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151 the Department of Economic Opportunity that the special district 152 has failed to comply with the law. Upon receipt of notification, 153 the department shall proceed pursuant to s. 189.062 or s. 154 189.067. If the special district remains in noncompliance after 155 the process set forth in s. 189.0652, or if a public hearing is 156 not held, the Legislative Auditing Committee may request the 157 department to proceed pursuant to s. 189.067(3).

3. Any manner other than a special act or local ordinance, notify the Department of Economic Opportunity that the special district has failed to comply with the law. Upon receipt of notification, the department shall proceed pursuant to s. 189.062 or s. 189.067(3).

(c) In the case of a charter school or charter technical
career center, notify the appropriate sponsoring entity, which
may terminate the charter pursuant to ss. 1002.33 and 1002.34.

Section 2. Subsection (1), paragraph (j) of subsection (2), paragraph (u) of subsection (3), and paragraph (i) of subsection (7) of section 11.45, Florida Statutes, are amended, and paragraph (x) is added to subsection (3) of that section to read:

171 11.45 Definitions; duties; authorities; reports; rules.172 (1) DEFINITIONS.-As used in ss. 11.40-11.51, the term:

(a) "Abuse" means behavior that is deficient or improper
 when compared with behavior that a prudent person would consider
 a reasonable and necessary operational practice given the facts

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176 and circumstances. The term includes the misuse of authority or 177 position for personal gain.

178 <u>(b) (a)</u> "Audit" means a financial audit, operational audit, 179 or performance audit.

180 (c) (b) "County agency" means a board of county 181 commissioners or other legislative and governing body of a 182 county, however styled, including that of a consolidated or 183 metropolitan government, a clerk of the circuit court, a separate or ex officio clerk of the county court, a sheriff, a 184 property appraiser, a tax collector, a supervisor of elections, 185 or any other officer in whom any portion of the fiscal duties of 186 187 a body or officer expressly stated in this paragraph are the above are under law separately placed by law. 188

189 (d) (c) "Financial audit" means an examination of financial 190 statements in order to express an opinion on the fairness with 191 which they are presented in conformity with generally accepted 192 accounting principles and an examination to determine whether 193 operations are properly conducted in accordance with legal and 194 regulatory requirements. Financial audits must be conducted in 195 accordance with auditing standards generally accepted in the 196 United States and government auditing standards as adopted by 197 the Board of Accountancy. When applicable, the scope of financial audits must shall encompass the additional activities 198 necessary to establish compliance with the Single Audit Act 199 Amendments of 1996, 31 U.S.C. ss. 7501-7507, and other 200

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201 applicable federal law. 202 "Fraud" means obtaining something of value through (e) 203 willful misrepresentation, including, but not limited to, the 204 intentional misstatements or intentional omissions of amounts or 205 disclosures in financial statements to deceive users of 206 financial statements, theft of an entity's assets, bribery, or 207 the use of one's position for personal enrichment through the 208 deliberate misuse or misapplication of an organization's 209 resources. 210 (f) (d) "Governmental entity" means a state agency, a county agency, or any other entity, however styled, that 211 212 independently exercises any type of state or local governmental 213 function. 214 (g) (e) "Local governmental entity" means a county agency, 215 municipality, tourist development council, county tourism promotion agency, or special district as defined in s. 189.012. 216 217 The term, but does not include any housing authority established

218 under chapter 421.

219 <u>(h) (f)</u> "Management letter" means a statement of the 220 auditor's comments and recommendations.

(i) (g) "Operational audit" means an audit whose purpose is to evaluate management's performance in establishing and maintaining internal controls, including controls designed to prevent and detect fraud, waste, and abuse, and in administering assigned responsibilities in accordance with applicable laws,

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226 administrative rules, contracts, grant agreements, and other 227 quidelines. Operational audits must be conducted in accordance 228 with government auditing standards. Such audits examine internal 229 controls that are designed and placed in operation to promote 230 and encourage the achievement of management's control objectives 231 in the categories of compliance, economic and efficient 232 operations, reliability of financial records and reports, and 233 safeguarding of assets, and identify weaknesses in those internal controls. 234

235 <u>(j)(h)</u> "Performance audit" means an examination of a 236 program, activity, or function of a governmental entity, 237 conducted in accordance with applicable government auditing 238 standards or auditing and evaluation standards of other 239 appropriate authoritative bodies. The term includes an 240 examination of issues related to:

241

1. Economy, efficiency, or effectiveness of the program.

242 2. Structure or design of the program to accomplish its243 goals and objectives.

3. Adequacy of the program to meet the needs identified bythe Legislature or governing body.

246 4. Alternative methods of providing program services or247 products.

5. Goals, objectives, and performance measures used by the agency to monitor and report program accomplishments.

250 6. The accuracy or adequacy of public documents, reports,

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or requests prepared under the program by state agencies.
7. Compliance of the program with appropriate policies,
rules, or laws.

8. Any other issues related to governmental entities asdirected by the Legislative Auditing Committee.

256 <u>(k)(i)</u> "Political subdivision" means a separate agency or 257 unit of local government created or established by law and 258 includes, but is not limited to, the following and the officers 259 thereof: authority, board, branch, bureau, city, commission, 260 consolidated government, county, department, district, 261 institution, metropolitan government, municipality, office, 262 officer, public corporation, town, or village.

(1) (j) "State agency" means a separate agency or unit of 263 264 state government created or established by law and includes, but 265 is not limited to, the following and the officers thereof: 266 authority, board, branch, bureau, commission, department, 267 division, institution, office, officer, or public corporation, 268 as the case may be, except any such agency or unit within the 269 legislative branch of state government other than the Florida 270 Public Service Commission.

271 (m) "Waste" means the act of using or expending resources 272 unreasonably, carelessly, extravagantly, or for no useful 273 purpose.

- 274
- 275

(2) DUTIES.—The Auditor General shall:

(j) Conduct audits of local governmental entities when

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276 determined to be necessary by the Auditor General, when directed 277 by the Legislative Auditing Committee, or when otherwise 278 required by law. No later than 18 months after the release of 279 the audit report, the Auditor General shall perform such 280 appropriate followup procedures as he or she deems necessary to 281 determine the audited entity's progress in addressing the 282 findings and recommendations contained within the Auditor 283 General's previous report. The Auditor General shall notify each 284 member of the audited entity's governing body and the 285 Legislative Auditing Committee of the results of his or her 286 determination. For purposes of this paragraph, local 287 governmental entities do not include water management districts. 288

The Auditor General shall perform his or her duties independently but under the general policies established by the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct other audits or engagements of governmental entities as authorized in subsection (3).

(3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.-The
Auditor General may, pursuant to his or her own authority, or at
the direction of the Legislative Auditing Committee, conduct
audits or other engagements as determined appropriate by the
Auditor General of:

300

(u) The Florida Virtual School pursuant to s. 1002.37.

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301	(x) Tourist development councils and county tourism
302	promotion agencies.
303	(7) AUDITOR GENERAL REPORTING REQUIREMENTS
304	(i) The Auditor General shall annually transmit by July
305	15, to the President of the Senate, the Speaker of the House of
306	Representatives, and the Department of Financial Services, a
307	list of all school districts, charter schools, charter technical
308	career centers, Florida College System institutions, state
309	universities, and <u>local governmental entities</u> water management
310	districts that have failed to comply with the transparency
311	requirements as identified in the audit reports reviewed
312	pursuant to paragraph (b) and those conducted pursuant to
313	subsection (2).
314	Section 3. Paragraph (d) of subsection (2) of section
315	28.35, Florida Statutes, is amended to read:
316	28.35 Florida Clerks of Court Operations Corporation
317	(2) The duties of the corporation shall include the
318	following:
319	(d) Developing and certifying a uniform system of workload
320	measures and applicable workload standards for court-related
321	functions as developed by the corporation and clerk workload
322	performance in meeting the workload performance standards. These
323	workload measures and workload performance standards shall be
324	designed to facilitate an objective determination of the
325	performance of each clerk in accordance with minimum standards
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for fiscal management, operational efficiency, and effective 326 327 collection of fines, fees, service charges, and court costs. The 328 corporation shall develop the workload measures and workload 329 performance standards in consultation with the Legislature. When 330 the corporation finds a clerk has not met the workload 331 performance standards, the corporation shall identify the nature 332 of each deficiency and any corrective action recommended and 333 taken by the affected clerk of the court. For quarterly periods 334 ending on the last day of March, June, September, and December of each year, the corporation shall notify the Legislature of 335 any clerk not meeting workload performance standards and provide 336 337 a copy of any corrective action plans. Such notifications shall be submitted no later than 45 days after the end of the 338 339 preceding quarterly period. As used in this subsection, the 340 term:

341 1. "Workload measures" means the measurement of the 342 activities and frequency of the work required for the clerk to 343 adequately perform the court-related duties of the office as 344 defined by the membership of the Florida Clerks of Court 345 Operations Corporation.

346 2. "Workload performance standards" means the standards 347 developed to measure the timeliness and effectiveness of the 348 activities that are accomplished by the clerk in the performance 349 of the court-related duties of the office as defined by the 350 membership of the Florida Clerks of Court Operations

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351	Corporation.
352	Section 4. Subsections (6) and (7) of section 43.16,
353	Florida Statutes, are renumbered as subsections (7) and (8),
354	respectively, and a new subsection (6) is added to that section
355	to read:
356	43.16 Justice Administrative Commission; membership,
357	powers and duties
358	(6) The commission, each state attorney, each public
359	defender, the criminal conflict and civil regional counsel, the
360	capital collateral regional counsel, and the Guardian Ad Litem
361	Program shall establish and maintain internal controls designed
362	to:
363	(a) Prevent and detect fraud, waste, and abuse as defined
364	in s. 11.45(1).
365	(b) Promote and encourage compliance with applicable laws,
366	rules, contracts, grant agreements, and best practices.
367	(c) Support economical and efficient operations.
368	(d) Ensure reliability of financial records and reports.
369	(e) Safeguard assets.
370	Section 5. Subsection (6) of section 112.061, Florida
371	Statutes, is amended, and subsection (16) is added to that
372	section, to read:
373	112.061 Per diem and travel expenses of public officers,
374	employees, and authorized persons
375	(6) RATES OF PER DIEM AND SUBSISTENCE ALLOWANCEFor
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376	purposes of reimbursement rates and methods of calculation, per
377	diem and subsistence allowances are provided as follows:
378	(a) All travelers shall be allowed for subsistence when
379	traveling to a convention or conference or when traveling within
380	or outside the state in order to conduct bona fide state
381	business, which convention, conference, or business serves a
382	direct and lawful public purpose with relation to the public
383	agency served by the person attending such meeting or conducting
384	such business, either of the following for each day of such
385	travel at the option of the traveler:
386	1. Eighty dollars per diem; or
387	2. If actual expenses exceed \$80, the amounts permitted in
388	paragraph (b) for subsistence, plus actual expenses for lodging
389	at a single-occupancy rate, except as provided in paragraph (c),
390	to be substantiated by paid bills therefor.
391	
392	When lodging or meals are provided at a state institution, the
393	traveler shall be reimbursed only for the actual expenses of
394	such lodging or meals, not to exceed the maximum provided for in
395	this subsection.
396	(b) All travelers shall be allowed the following amounts
397	for subsistence while on Class C travel on official business as
398	provided in paragraph (5)(b):
399	1. Breakfast\$6
400	2. Lunch\$11

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2017

401	3. Dinner\$19
402	(c) Actual expenses for lodging associated with the
403	attendance of an employee of a state agency or the judicial
404	branch at a meeting, conference, or convention organized or
405	sponsored in whole or in part by a state agency or the judicial
406	branch may not exceed \$150 per day. However, an employee may
407	expend his or her own funds for any lodging expenses that exceed
408	<u>\$150 per day.</u>
409	<u>(d)(c) No one, whether traveling out of state or in state,</u>
410	shall be reimbursed for any meal or lodging included in a
411	convention or conference registration fee paid by the state.
412	(16) STATEWIDE TRAVEL MANAGEMENT SYSTEM
413	(a) For purposes of this subsection, "statewide travel
414	management system" means the system acquired by the Executive
415	Office of the Governor to:
416	1. Standardize and automate agency travel management;
417	2. Allow for travel planning and approval, expense
418	reporting, and reimbursement; and
419	3. Allow a person to query travel information by public
420	employee or officer name and position title, purpose of travel,
421	dates and location of travel, mode of travel, confirmation of
422	agency head or designee authorization if required, and total
423	travel cost.
424	(b) All agencies and the judicial branch must report
425	public officer and employee travel information in the statewide

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426 travel management system, including, but not limited to, officer 427 or employee name and position title, purpose of travel, dates 428 and location of travel, mode of travel, confirmation of agency head or designee authorization if required, and total travel 429 430 cost. At a minimum, such information must be reported in the 431 statewide travel management system on a monthly basis. 432 (c) All executive branch state agencies and the judicial 433 branch must use the statewide travel management system for 434 purposes of travel authorization and reimbursement. Section 6. Paragraph (c) of subsection (3) of section 435 436 129.03, Florida Statutes, is amended to read: 437 129.03 Preparation and adoption of budget.-438 The county budget officer, after tentatively (3) 439 ascertaining the proposed fiscal policies of the board for the 440 next fiscal year, shall prepare and present to the board a 441 tentative budget for the next fiscal year for each of the funds 442 provided in this chapter, including all estimated receipts, taxes to be levied, and balances expected to be brought forward 443 444 and all estimated expenditures, reserves, and balances to be 445 carried over at the end of the year. 446 The board shall hold public hearings to adopt (C) 447 tentative and final budgets pursuant to s. 200.065. The hearings shall be primarily for the purpose of hearing requests and 448 449 complaints from the public regarding the budgets and the 450 proposed tax levies and for explaining the budget and any

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451 proposed or adopted amendments. The tentative budget must be 452 posted on the county's official website at least 2 days before 453 the public hearing to consider such budget and must remain on 454 the website for at least 45 days. The final budget must be 455 posted on the website within 30 days after adoption and must 456 remain on the website for at least 2 years. The tentative budgets, adopted tentative budgets, and final budgets shall be 457 458 filed in the office of the county auditor as a public record. 459 Sufficient reference in words and figures to identify the particular transactions must shall be made in the minutes of the 460 461 board to record its actions with reference to the budgets.

462 Section 7. Paragraph (f) of subsection (2) of section 463 129.06, Florida Statutes, is amended to read:

464

129.06 Execution and amendment of budget.-

(2) The board at any time within a fiscal year may amend a budget for that year, and may within the first 60 days of a fiscal year amend the budget for the prior fiscal year, as follows:

(f) Unless otherwise prohibited by law, if an amendment to a budget is required for a purpose not specifically authorized in paragraphs (a)-(e), the amendment may be authorized by resolution or ordinance of the board of county commissioners adopted following a public hearing.

474 1. The public hearing must be advertised at least 2 days,
475 but not more than 5 days, before the date of the hearing. The

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476 advertisement must appear in a newspaper of paid general 477 circulation and must identify the name of the taxing authority, 478 the date, place, and time of the hearing, and the purpose of the 479 hearing. The advertisement must also identify each budgetary 480 fund to be amended, the source of the funds, the use of the 481 funds, and the total amount of each fund's appropriations.

482 2. If the board amends the budget pursuant to this
483 paragraph, the adopted amendment must be posted on the county's
484 official website within 5 days after adoption <u>and must remain on</u>
485 <u>the website for at least 2 years</u>.

486 Section 8. Subsections (3) and (5) of section 166.241, 487 Florida Statutes, are amended to read:

488

166.241 Fiscal years, budgets, and budget amendments.-

489 (3) The tentative budget must be posted on the 490 municipality's official website at least 2 days before the 491 budget hearing, held pursuant to s. 200.065 or other law, to 492 consider such budget and must remain on the website for at least 493 45 days. The final adopted budget must be posted on the 494 municipality's official website within 30 days after adoption 495 and must remain on the website for at least 2 years. If the 496 municipality does not operate an official website, the 497 municipality must, within a reasonable period of time as established by the county or counties in which the municipality 498 499 is located, transmit the tentative budget and final budget to the manager or administrator of such county or counties who 500

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501 shall post the budgets on the county's website.

502 If the governing body of a municipality amends the (5) 503 budget pursuant to paragraph (4)(c), the adopted amendment must 504 be posted on the official website of the municipality within 5 505 days after adoption and must remain on the website for at least 506 2 years. If the municipality does not operate an official 507 website, the municipality must, within a reasonable period of 508 time as established by the county or counties in which the municipality is located, transmit the adopted amendment to the 509 manager or administrator of such county or counties who shall 510 511 post the adopted amendment on the county's website.

512 Section 9. Section 215.86, Florida Statutes, is amended to 513 read:

514 215.86 Management systems and controls.—Each state agency 515 and the judicial branch as defined in s. 216.011 shall establish 516 and maintain management systems and <u>internal</u> controls <u>designed</u> 517 to:

518 (1) Prevent and detect fraud, waste, and abuse as defined 519 in s. 11.45(1). that 520 (2) Promote and encourage compliance with applicable laws, 521 rules, contracts, and grant agreements.;

522 (3) Support economical and economic, efficient, and 523 effective operations.; 524 (4) Ensure reliability of <u>financial</u> records and reports.;

525

(5)

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Safeguard and safeguarding of assets. Accounting

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526	systems and procedures shall be designed to fulfill the
527	requirements of generally accepted accounting principles.
528	Section 10. Paragraph (a) of subsection (2) of section
529	215.97, Florida Statutes, is amended to read:
530	215.97 Florida Single Audit Act.—
531	(2) As used in this section, the term:
532	(a) "Audit threshold" means the threshold amount used to
533	determine when a state single audit or project-specific audit of
534	a nonstate entity shall be conducted in accordance with this
535	section. Each nonstate entity that expends a total amount of
536	state financial assistance equal to or in excess of \$750,000 in
537	any fiscal year of such nonstate entity shall be required to
538	have a state single audit $_{m au}$ or a project-specific audit $_{m au}$ for such
539	fiscal year in accordance with the requirements of this section.
540	Every 2 years the Auditor General, After consulting with the
541	Executive Office of the Governor, the Department of Financial
542	Services, and all state awarding agencies, <u>the Auditor General</u>
543	shall <u>periodically</u> review the threshold amount for requiring
544	audits under this section and may <u>recommend any appropriate</u>
545	statutory change to revise the threshold amount in the annual
546	report submitted pursuant to s. 11.45(7)(h) to the Legislature
547	adjust such threshold amount consistent with the purposes of
548	this section.
549	Section 11. Subsection (11) of section 215.985, Florida
550	Statutes, is amended to read:
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551 215.985 Transparency in government spending.-552 Each water management district shall provide a (11)monthly financial statement in the form and manner prescribed by 553 554 the Department of Financial Services to the district's its 555 governing board and make such monthly financial statement 556 available for public access on its website. 557 Section 12. Paragraph (d) of subsection (1) and subsection 558 (2) of section 218.32, Florida Statutes, are amended to read: 559 218.32 Annual financial reports; local governmental 560 entities.-561 (1)562 (d) Each local governmental entity that is required to 563 provide for an audit under s. 218.39(1) must submit a copy of 564 the audit report and annual financial report to the department 565 within 45 days after the completion of the audit report but no 566 later than 9 months after the end of the fiscal year. In 567 conducting an audit of a local governmental entity pursuant to 568 s. 218.39, an independent certified public accountant shall 569 determine whether the entity's annual financial report is in 570 agreement with the audited financial statements. If the audited 571 financial statements are not in agreement with the annual 572 financial report, the accountant shall specify and explain the significant differences that exist between the audited financial 573 574 statements and the annual financial report. 575 (2) The department shall annually by December 1 file a

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576 verified report with the Governor, the Legislature, the Auditor 577 General, and the Special District Accountability Program of the 578 Department of Economic Opportunity showing the revenues, both 579 locally derived and derived from intergovernmental transfers, 580 and the expenditures of each local governmental entity, regional 581 planning council, local government finance commission, and 582 municipal power corporation that is required to submit an annual 583 financial report. In preparing the verified report, the 584 department may request additional information from the local 585 governmental entity. The information requested must be provided 586 to the department within 45 days after the request. If the local 587 governmental entity does not comply with the request, the 588 department shall notify the Legislative Auditing Committee, 589 which may take action pursuant to s. 11.40(2). The report must 590 include, but is not limited to:

(a) The total revenues and expenditures of each local
governmental entity that is a component unit included in the
annual financial report of the reporting entity.

(b) The amount of outstanding long-term debt by each local governmental entity. For purposes of this paragraph, the term "long-term debt" means any agreement or series of agreements to pay money, which, at inception, contemplate terms of payment exceeding 1 year in duration.

599 Section 13. Subsection (3) of section 218.33, Florida 600 Statutes, is renumbered as subsection (4), and a new subsection

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601	(3) is added to that section to read:
602	218.33 Local governmental entities; establishment of
603	uniform fiscal years and accounting practices and procedures
604	(3) Each local governmental entity shall establish and
605	maintain internal controls designed to:
606	(a) Prevent and detect fraud, waste, and abuse as defined
607	<u>in s. 11.45(1).</u>
608	(b) Promote and encourage compliance with applicable laws,
609	rules, contracts, grant agreements, and best practices.
610	(c) Support economical and efficient operations.
611	(d) Ensure reliability of financial records and reports.
612	(e) Safeguard assets.
613	Section 14. Subsections (8) through (12) of section
614	218.39, Florida Statutes, are renumbered as subsections (9)
615	through (13), respectively, and a new subsection (8) is added to
616	that section to read:
617	218.39 Annual financial audit reports
618	(8) If the audit report includes a recommendation that was
619	included in the preceding financial audit report but remains
620	unaddressed, the governing body of the audited entity, within 60
621	days after the delivery of the audit report to the governing
622	body, shall indicate during a regularly scheduled public meeting
623	whether it intends to take corrective action, the intended
624	corrective action, and the timeframe for the corrective action.
625	If the governing body indicates that it does not intend to take

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626 corrective action, it must explain its decision at the public 627 meeting. 628 Section 15. Subsection (2) of section 218.391, Florida 629 Statutes, is amended, and subsections (9) through (12) are added 630 to that section, to read: 631 218.391 Auditor selection procedures.-632 (2) The governing body of a charter county, municipality, 633 special district, district school board, charter school, or 634 charter technical career center shall establish an audit 635 committee. 636 The audit committee for a county Each noncharter (a) 637 county shall establish an audit committee that, at a minimum, 638 shall consist of each of the county officers elected pursuant to 639 the county charter or s. 1(d), Art. VIII of the State 640 Constitution, or their respective designees a designee, and one 641 member of the board of county commissioners or its designee. 642 (b) The audit committee for a municipality, special district, district school board, charter school, or charter 643 644 technical career center shall consist of at least three members. 645 One member of the audit committee must be a member of the 646 governing body of an entity specified in this paragraph, who 647 shall also serve as the chair of the committee. 648 (c) An employee, chief executive officer, or chief 649 financial officer of the county, municipality, special district, district school board, charter school, or charter technical 650

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651	career center may not serve as a member of an audit committee
652	established under this subsection.
653	(d) The primary purpose of the audit committee is to
654	assist the governing body in selecting an auditor to conduct the
655	annual financial audit required in s. 218.39; however, the audit
656	committee may serve other audit oversight purposes as determined
657	by the entity's governing body. The public <u>may</u> shall not be
658	excluded from the proceedings under this section.
659	(9) For each audit required by s. 218.39, the auditor
660	shall include the following information in the management letter
661	prepared pursuant to s. 218.39(4):
662	(a) The date the entity's governing body approved the
663	selection of the auditor and the date the entity and the auditor
664	executed the most recent contract pursuant to subsection (7);
665	(b) The first fiscal year for which the auditor conducted
666	the audit under the most recently executed contract pursuant to
667	subsection (7); and
668	(c) The contract period, including renewals, and
669	conditions under which the contract may be terminated or
670	renewed.
671	(10) On each occasion that an entity contracts with an
672	auditor to conduct an audit pursuant to s. 218.39, an affidavit
673	shall be executed by the chair of the entity's governing body in
674	a format prescribed in accordance with rules adopted by the
675	Auditor General, affirming that the auditor was selected in

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676	compliance with the requirements of subsections (3)-(6). The
677	affidavit must accompany the entity's first audit report
678	prepared by the auditor under the most recently executed
679	contract pursuant to subsection (7). The affidavit shall include
680	the following information:
681	(a) The date the entity's governing body approved the
682	selection of the auditor;
683	(b) The first fiscal year for which the auditor conducted
684	the audit; and
685	(c) The contract period, including renewals, and
686	conditions under which the contract may be terminated or
687	renewed.
688	(11) If the entity fails to select the auditor in
689	accordance with the requirements of subsections (3)-(6), the
690	entity shall again perform the auditor selection process in
691	accordance with this section to select an auditor to conduct
692	audits for subsequent fiscal years if the original audit was
693	performed under a multiyear contract.
694	(a) If performing the auditor selection process again in
695	accordance with this section would preclude the entity from
696	timely completing the annual financial audit required by s.
697	218.39, the entity shall again perform the auditor selection
698	process in accordance with this section for the subsequent
699	annual financial audit. A multiyear contract entered into
700	between an entity and an auditor after the effective date of

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701 this act may not prohibit or restrict an entity from complying 702 with the section. 703 If the entity fails to perform the auditor selection (b) process again, pursuant to this subsection, the Legislative 704 705 Auditing Committee shall determine whether the entity should be 706 subject to state action pursuant to s. 11.40(2). 707 (12) If the entity fails to provide the Auditor General with the affidavit required by subsection (10), the Auditor 708 709 General shall request that the entity provide the affidavit. The 710 affidavit must be provided within 45 days after the date of the 711 request. If the entity does not comply with the Auditor 712 General's request, the Legislative Auditing Committee shall 713 determine whether the entity should be subject to state action 714 pursuant to s. 11.40(2). 715 Section 16. Subsection (2) of section 286.0114, Florida 716 Statutes, is amended to read: 717 286.0114 Public meetings; reasonable opportunity to be 718 heard; attorney fees.-719 (2) Members of the public shall be given a reasonable 720 opportunity to be heard on a proposition before a board or 721 commission. The opportunity to be heard need not occur at the 722 same meeting at which the board or commission takes official action on the proposition if the opportunity occurs at a meeting 723 724 that is during the decisionmaking process and is within 725 reasonable proximity in time before the meeting at which the

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726 board or commission takes the official action. A board or 727 commission may not require a member of the public to provide an 728 advance written copy of his or her testimony or comments as a 729 condition of being given the opportunity to be heard at a 730 meeting. This section does not prohibit a board or commission 731 from maintaining orderly conduct or proper decorum in a public 732 meeting. The opportunity to be heard is subject to rules or 733 policies adopted by the board or commission, as provided in 734 subsection (4). 735 Section 17. Paragraph (e) of subsection (4), paragraph (d) 736 of subsection (5), and paragraph (d) of subsection (6) of 737 section 373.536, Florida Statutes, are amended to read: 738 373.536 District budget and hearing thereon.-739 (4) BUDGET CONTROLS; FINANCIAL INFORMATION.-740 (e) By September 1, 2012, Each district shall provide a 741 monthly financial statement in the form and manner prescribed by 742 the Department of Financial Services to the district's governing 743 board and make such monthly financial statement available for 744 public access on its website.

745 (5) TENTATIVE BUDGET CONTENTS AND SUBMISSION; REVIEW AND 746 APPROVAL.-

(d) Each district shall, by August 1 of each year, submit
for review a tentative budget and a description of any
significant changes from the preliminary budget submitted to the
Legislature pursuant to s. 373.535 to the Governor, the

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751 President of the Senate, the Speaker of the House of 752 Representatives, the chairs of all legislative committees and 753 subcommittees having substantive or fiscal jurisdiction over 754 water management districts, as determined by the President of 755 the Senate or the Speaker of the House of Representatives, as 756 applicable, the secretary of the department, and the governing 757 body of each county in which the district has jurisdiction or 758 derives any funds for the operations of the district. The 759 tentative budget must be posted on the district's official 760 website at least 2 days before budget hearings held pursuant to 761 s. 200.065 or other law and must remain on the website for at 762 least 45 days.

(6) FINAL BUDGET; ANNUAL AUDIT; CAPITAL IMPROVEMENTS PLAN;
764 WATER RESOURCE DEVELOPMENT WORK PROGRAM.—

(d) The final adopted budget must be posted on the water
management district's official website within 30 days after
adoption and must remain on the website for at least 2 years.

768 Section 18. Paragraph (1) of subsection (12) of section769 1001.42, Florida Statutes, is amended to read:

1001.42 Powers and duties of district school board.—The
district school board, acting as a board, shall exercise all
powers and perform all duties listed below:

(12) FINANCE.-Take steps to assure students adequate
educational facilities through the financial procedure
authorized in chapters 1010 and 1011 and as prescribed below:

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776 Internal auditor.-May employ an internal auditor to (1)777 perform ongoing financial verification of the financial records 778 of the school district and such other audits and reviews as the 779 district school board directs for the purpose of determining: 780 1. The adequacy of internal controls designed to prevent 781 and detect fraud, waste, and abuse as defined in s. 11.45(1). 782 2. Compliance with applicable laws, rules, contracts, 783 grant agreements, district school board-approved policies, and 784 best practices. 785 3. The efficiency of operations. 786 4. The reliability of financial records and reports. 787 5. The safeguarding of assets. 788 789 The internal auditor shall report directly to the district 790 school board or its designee. 791 Section 19. Paragraph (j) of subsection (9) of section 792 1002.33, Florida Statutes, is amended to read: 793 1002.33 Charter schools.-794 (9) CHARTER SCHOOL REQUIREMENTS.-795 The governing body of the charter school shall be (j) 796 responsible for: 797 1. Establishing and maintaining internal controls designed 798 to: 799 a. Prevent and detect fraud, waste, and abuse as defined 800 in s. 11.45(1). Page 32 of 43

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801 b. Promote and encourage compliance with applicable laws, 802 rules, contracts, grant agreements, and best practices. 803 c. Support economical and efficient operations. 804 d. Ensure reliability of financial records and reports. 805 e. Safeguard assets. 806 2.1. Ensuring that the charter school has retained the 807 services of a certified public accountant or auditor for the 808 annual financial audit, pursuant to s. 1002.345(2), who shall 809 submit the report to the governing body. 810 3.2. Reviewing and approving the audit report, including audit findings and recommendations for the financial recovery 811 812 plan. 4.a.3.a. Performing the duties in s. 1002.345, including 813 814 monitoring a corrective action plan. 815 b. Monitoring a financial recovery plan in order to ensure 816 compliance. 5.4. Participating in governance training approved by the 817 818 department which must include government in the sunshine, 819 conflicts of interest, ethics, and financial responsibility. 820 Section 20. Subsections (6) through (10) of section 821 1002.37, Florida Statutes, are renumbered as subsections (7) 822 through (11), respectively, a new subsection (6) is added to that section, and present subsections (6) and (11) of that 823 section are amended, to read: 824 1002.37 The Florida Virtual School.-825

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826 (6) The Florida Virtual School shall have an annual 827 financial audit of its accounts and records conducted by an independent auditor who is a certified public accountant 828 829 licensed under chapter 473. The independent auditor shall 830 conduct the audit in accordance with rules adopted by the 831 Auditor General pursuant to s. 11.45 and, upon completion of the 832 audit, shall prepare an audit report in accordance with such 833 rules. The audit report must include a written statement by the 834 board of trustees describing corrective action to be taken in 835 response to each of the recommendations of the independent 836 auditor included in the audit report. The independent auditor 837 shall submit the audit report to the board of trustees and the Auditor General no later than 9 months after the end of the 838 839 preceding fiscal year. 840 (7) (6) The board of trustees shall annually submit to the 841 Governor, the Legislature, the Commissioner of Education, and 842 the State Board of Education the audit report prepared pursuant 843 to subsection (6) and a complete and detailed report setting 844 forth: 845 The operations and accomplishments of the Florida (a) Virtual School within the state and those occurring outside the 846 847 state as Florida Virtual School Global. The marketing and operational plan for the Florida 848 (b) 849 Virtual School and Florida Virtual School Global, including

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recommendations regarding methods for improving the delivery of

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851 education through the Internet and other distance learning 852 technology.

(c) The assets and liabilities of the Florida Virtual
School and Florida Virtual School Global at the end of the
fiscal year.

856 (d) A copy of an annual financial audit of the accounts 857 and records of the Florida Virtual School and Florida Virtual 858 School Global, conducted by an independent certified public 859 accountant and performed in accordance with rules adopted by the 860 Auditor General.

861 <u>(d) (e)</u> Recommendations regarding the unit cost of 862 providing services to students through the Florida Virtual 863 School and Florida Virtual School Global. In order to most 864 effectively develop public policy regarding any future funding 865 of the Florida Virtual School, it is imperative that the cost of 866 the program is accurately identified. The identified cost of the 867 program must be based on reliable data.

868 (e) (f) Recommendations regarding an accountability
 869 mechanism to assess the effectiveness of the services provided
 870 by the Florida Virtual School and Florida Virtual School Global.

871 (11) The Auditor General shall conduct an operational 872 audit of the Florida Virtual School, including Florida Virtual 873 School Global. The scope of the audit shall include, but not be 874 limited to, the administration of responsibilities relating to 875 personnel; procurement and contracting; revenue production;

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876	school funds, including internal funds; student enrollment
877	records; franchise agreements; information technology
878	utilization, assets, and security; performance measures and
879	standards; and accountability. The final report on the audit
880	shall be submitted to the President of the Senate and the
881	Speaker of the House of Representatives no later than January
882	31, 2014.
883	Section 21. Subsection (5) is added to section 1010.01,
884	Florida Statutes, to read:
885	1010.01 Uniform records and accounts
886	(5) Each school district, Florida College System
887	institution, and state university shall establish and maintain
888	internal controls designed to:
889	(a) Prevent and detect fraud, waste, and abuse as defined
890	<u>in s. 11.45(1).</u>
891	(b) Promote and encourage compliance with applicable laws,
892	rules, contracts, grant agreements, and best practices.
893	(c) Support economical and efficient operations.
894	(d) Ensure reliability of financial records and reports.
895	(e) Safeguard assets.
896	Section 22. Subsection (2) of section 1010.30, Florida
897	Statutes, is amended to read:
898	1010.30 Audits required
899	(2) If <u>a school district</u> , Florida College System
900	institution, or university audit report includes a

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recommendation that was included in the preceding financial audit report but remains unaddressed an audit contains a significant finding, the district school board, the Florida College System institution board of trustees, or the university board of trustees, within 60 days after the delivery of the audit report to the school district, Florida College System institution, or university, shall indicate conduct an audit overview during a regularly scheduled public meeting whether it intends to take corrective action, the intended corrective action, and the timeframe for the corrective action. If the district school board, Florida College System institution board of trustees, or university board of trustees indicates that it does not intend to take corrective action, it shall explain its decision at the public meeting. Section 23. Subsection (3) of section 218.503, Florida Statutes, is amended to read:

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218.503 Determination of financial emergency.-

918 (3) Upon notification that one or more of the conditions 919 in subsection (1) have occurred or will occur if action is not 920 taken to assist the local governmental entity or district school 921 board, the Governor or his or her designee shall contact the 922 local governmental entity or the Commissioner of Education or his or her designee shall contact the district school board, as 923 924 appropriate, to determine what actions have been taken by the 925 local governmental entity or the district school board to

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926 resolve or prevent the condition. The information requested must 927 be provided within 45 days after the date of the request. If the 928 local governmental entity or the district school board does not 929 comply with the request, the Governor or his or her designee or 930 the Commissioner of Education or his or her designee shall 931 notify the members of the Legislative Auditing Committee, which 932 who may take action pursuant to s. 11.40(2) 11.40. The Governor 933 or the Commissioner of Education, as appropriate, shall 934 determine whether the local governmental entity or the district 935 school board needs state assistance to resolve or prevent the 936 condition. If state assistance is needed, the local governmental 937 entity or district school board is considered to be in a state 938 of financial emergency. The Governor or the Commissioner of 939 Education, as appropriate, has the authority to implement 940 measures as set forth in ss. 218.50-218.504 to assist the local 941 governmental entity or district school board in resolving the 942 financial emergency. Such measures may include, but are not 943 limited to:

944 (a) Requiring approval of the local governmental entity's
945 budget by the Governor or approval of the district school
946 board's budget by the Commissioner of Education.

947 (b) Authorizing a state loan to a local governmental948 entity and providing for repayment of same.

949 (c) Prohibiting a local governmental entity or district950 school board from issuing bonds, notes, certificates of

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951 indebtedness, or any other form of debt until such time as it is 952 no longer subject to this section.

953 (d) Making such inspections and reviews of records,
954 information, reports, and assets of the local governmental
955 entity or district school board as are needed. The appropriate
956 local officials shall cooperate in such inspections and reviews.

957 (e) Consulting with officials and auditors of the local
958 governmental entity or the district school board and the
959 appropriate state officials regarding any steps necessary to
960 bring the books of account, accounting systems, financial
961 procedures, and reports into compliance with state requirements.

962 (f) Providing technical assistance to the local963 governmental entity or the district school board.

964 (g)1. Establishing a financial emergency board to oversee 965 the activities of the local governmental entity or the district 966 school board. If a financial emergency board is established for 967 a local governmental entity, the Governor shall appoint board 968 members and select a chair. If a financial emergency board is 969 established for a district school board, the State Board of 970 Education shall appoint board members and select a chair. The 971 financial emergency board shall adopt such rules as are 972 necessary for conducting board business. The board may:

a. Make such reviews of records, reports, and assets of
the local governmental entity or the district school board as
are needed.

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976 Consult with officials and auditors of the local b. 977 governmental entity or the district school board and the 978 appropriate state officials regarding any steps necessary to 979 bring the books of account, accounting systems, financial 980 procedures, and reports of the local governmental entity or the 981 district school board into compliance with state requirements. Review the operations, management, efficiency, 982 с. 983 productivity, and financing of functions and operations of the local governmental entity or the district school board. 984 985 d. Consult with other governmental entities for the 986 consolidation of all administrative direction and support 987 services, including, but not limited to, services for asset 988 sales, economic and community development, building inspections, 989 parks and recreation, facilities management, engineering and 990 construction, insurance coverage, risk management, planning and 991 zoning, information systems, fleet management, and purchasing. 992 2. The recommendations and reports made by the financial 993 emergency board must be submitted to the Governor for local 994 governmental entities or to the Commissioner of Education and 995 the State Board of Education for district school boards for 996 appropriate action. 997 Requiring and approving a plan, to be prepared by (h) officials of the local governmental entity or the district 998 999 school board in consultation with the appropriate state

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officials, prescribing actions that will cause the local

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1001 governmental entity or district school board to no longer be 1002 subject to this section. The plan must include, but need not be 1003 limited to:

1004 1. Provision for payment in full of obligations outlined 1005 in subsection (1), designated as priority items, which are 1006 currently due or will come due.

Establishment of priority budgeting or zero-based
 budgeting in order to eliminate items that are not affordable.

1009 3. The prohibition of a level of operations which can be 1010 sustained only with nonrecurring revenues.

4. Provisions implementing the consolidation, sourcing, or
discontinuance of all administrative direction and support
services, including, but not limited to, services for asset
sales, economic and community development, building inspections,
parks and recreation, facilities management, engineering and
construction, insurance coverage, risk management, planning and
zoning, information systems, fleet management, and purchasing.

1018 Section 24. Subsection (2) of section 1002.455, Florida 1019 Statutes, is amended to read:

10201002.455Student eligibility for K-12 virtual1021instruction.-

1022 (2) A student is eligible to participate in virtual 1023 instruction if:

1024(a) The student spent the prior school year in attendance1025at a public school in the state and was enrolled and reported by

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1026	the school district for funding during October and Echrysry for
	the school district for funding during October and February for
1027	purposes of the Florida Education Finance Program surveys;
1028	(b) The student is a dependent child of a member of the
1029	United States Armed Forces who was transferred within the last
1030	12 months to this state from another state or from a foreign
1031	country pursuant to a permanent change of station order;
1032	(c) The student was enrolled during the prior school year
1033	in a virtual instruction program under s. 1002.45 or a full-time
1034	Florida Virtual School program under s. <u>1002.37(9)(a)</u>
1035	1002.37(8)(a) ;
1036	(d) The student has a sibling who is currently enrolled in
1037	a virtual instruction program and the sibling was enrolled in
1038	that program at the end of the prior school year;
1039	(e) The student is eligible to enter kindergarten or first
1040	grade; or
1041	(f) The student is eligible to enter grades 2 through 5
1042	and is enrolled full-time in a school district virtual
1043	instruction program, virtual charter school, or the Florida
1044	Virtual School.
1045	Section 25. The Legislature finds that a proper and
1046	legitimate state purpose is served when internal controls are
1047	established to prevent and detect fraud, waste, and abuse and to
1048	safeguard and account for government funds and property.
1049	Therefore, the Legislature determines and declares that this act
1050	fulfills an important state interest.
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1051	Section	26.	This	act	shall	take	effect	July	1,	2017.	
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