

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/CS/CS/HB 73 Transportation Facility Designations
SPONSOR(S): Government Accountability Committee; Transportation & Tourism Appropriations Subcommittee; Transportation & Infrastructure Subcommittee; Beshears and others
TIED BILLS: **IDEN./SIM. BILLS:** CS/SB 368

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Transportation & Infrastructure Subcommittee	14 Y, 0 N, As CS	Johnson	Vickers
2) Transportation & Tourism Appropriations Subcommittee	15 Y, 0 N, As CS	Davis	Davis
3) Government Accountability Committee	21 Y, 0 N, As CS	Johnson	Williamson

SUMMARY ANALYSIS

State law authorizes legislative designations of transportation facilities for honorary or memorial purposes or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone system listings.

The bill creates 39 honorary designations for various transportation facilities across the state and directs the Department of Transportation (DOT) to erect suitable markers for each of the designations.

The bill revises a 2014 honorary designation in order to correct an error in the spelling of the person's name. It also revises the 1951 designation of the "Broad Causeway Boulevard" in Miami-Dade County to the "Shepard Broad Causeway," and directs DOT to erect suitable markers reflecting the name change.

DOT estimates a \$41,000 negative fiscal impact to the State Transportation Trust Fund associated with erecting the suitable markers for the designations. The cost can be absorbed within existing DOT resources.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., authorizes legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The Department of Transportation (DOT) must place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that the appropriate city or county commission must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Proposed Changes

Designations

The bill creates the following honorary transportation facility designations.

Subsection 1 designates that portion of U.S. 98/S.R.30 between Ryan Drive/W. 11th Street and N.E./S.E. 12th Street in Franklin County as “SP4 Clifford Millender Memorial Highway.”

Specialist Fourth Class Robert Clifford Millender was killed on active duty during the Vietnam War on February, 14 1970. He was a recipient of the National Defense Service Medal, Vietnam Campaign Medal, Vietnam Service Medal, and the Purple Heart.

Subsection 2 designates that portion of S.R. 53 between U.S. 90/S.R. 10 and the Georgia State Line in Madison County as “Joe C. Peavy Memorial Highway.”

Joe C. Peavy served as the Sheriff of Madison County from 1973 until his retirement in 2000. During his tenure, he was elected and served in various leadership positions in the Florida Sheriffs Association, rising to “Dean of Sheriffs” for the State of Florida in 1989. He was also involved in various community organizations. He passed away on November 19, 2016.

Subsection 3 designates that portion of U.S. 129/S.R. 51 between I-75 in Hamilton County and I-10 in Suwannee County as the “Historic Suwannee River Scenic Parkway.” The designation of the Historic Suwannee River Scenic Parkway is intended to promote tourism of the area around the Suwannee River.

Subsection 4 designates that portion of U.S. 19/98/S.R. 55 between N. Otter Creek Avenue and S.E. 1st Avenue in Levy County as “Deputy Sheriff Atticus Hagood Ellzey Memorial Highway.”

Deputy Sheriff Atticus Hagood Ellzey served with the Levy County Sheriff’s Department. He was killed in the line of duty on January 28, 1945.

Subsection 5 designates that portion of Miami Avenue, between N.E. 5th Street and S.E. 7th Street in Miami Dade County as “Robert L. Shevin Memorial Highway.”

Robert L. Shevin had an extensive record of public service in Florida. He is only one of two men in the 20th century to serve in all three branches of Florida Government. He served in the Senate and House

of Representatives, as Florida's Attorney General, and on the Third District Court of Appeal. He passed away July 11, 2005.

Subsection 6 designates that portion of U.S. 98/S.R. 30 between Rosewood Drive in Okaloosa County and Sunrise Drive in Santa Rosa County as "Warren E. 'Charlie' and Shirley Brown Memorial Highway." It is currently designated as the "Warren E. 'Charlie' Brown Memorial Highway." The new designation adds Mrs. Brown to the designation.

Charlie and Shirley Brown were active in the Santa Rosa County community. Their involvement included serving as boosters for the area's military bases and the Navarre Beach Area Chamber of Commerce, as well as service on numerous other boards and commissions. Charlie Brown passed away on January 14, 2011, and Shirley Brown passed away on December 23, 2016.

Subsection 7 designates that portion of S.R. 349 between U.S. 98/S.R. 55 in Dixie County and S.R. 20 in Lafayette County as "Joe Anderson, Jr., Memorial Highway."

Joe Anderson, Jr. founded what is now known as Anderson Columbia, Co., which is a major highway infrastructure construction company. In 1999, he was elected to the Florida Transportation Builders Hall of Fame. He passed away on November 29, 2016.

Subsection 8 designates that portion of C.R. 431/Pine Hills Road between Silver Star Road and S.R. 50 in Orange County as "Deputy First Class Norman Lewis Memorial Highway."

Deputy First Class Norman Lewis played football at the University of Central Florida. Following graduation he became an Orange County Sheriff's Deputy. He died in the line of duty on January 9, 2017.

Subsection 9 designates that portion of S.R. 438 between John Young Parkway and Pine Hills Road in Orange County as "Lieutenant Debra Clayton Memorial Highway."

Lieutenant Debra Clayton attended Valencia Community College and the University of Central Florida. Beginning in 1999, she served with the Orlando Police Department. She was killed in the line of duty on January 9, 2017.

Subsection 10 designates bridge number 570175 on 77th Special Forces Way over State Road 85 in Okaloosa County as "Brigadier General Thomas 'Mark' Stogsdill Memorial Overpass."

Brigadier General Thomas "Mark" Stogsdill was the former commander of the 919th Special Operations Wing at Duke Field and was involved in a variety of military-related charities in the Okaloosa County area. He passed away in July 2016.

Subsection 11 designates SunRail Bridge number 750255 over U.S. 17-92/S.R. 15 in Orange County as "Reverend Kenneth C. Crossman Bridge."

Reverend Kenneth Crossman founded and served as Executive Director of Specialized Urban Ministries in Broward County and started many outreach programs before serving in churches in Orlando, Melbourne, West Palm Beach, Jacksonville, Casselberry, and Deltona, Florida. After retiring he helped establish Bridge Builders in Winter Park, Florida. Reverend Crossman passed away on September 4, 2004.

Subsection 12 designates that portion of U.S. 29/Pensacola Boulevard between W Street and Marcus Pointe Boulevard/Stumpfield Road in Escambia County as "Wilbur Barry Highway."

Wilbur Barry was an All-State football player for Bradford County High School, a graduate of the University of Florida, and served as a member of the Army National Guard. He was a community

supporter and restaurateur, opening Smokey's Real Pit Bar-B-Que in 1978. He passed away on April 19, 2016.

Subsection 13 designates U.S. 19 from the Pinellas County line to the Hernando County line in Pasco County as "Gulf Coast Highway."

Following a public outreach campaign by the West Pasco Chamber of Commerce seeking input on proposed designation names for U.S. 19 within Pasco County, "Gulf Coast Highway" was chosen as a means for reinforcing a strategy to improve the coastal image of the corridor and area and reflecting its relationship to the Gulf of Mexico as a coastal highway.

Subsection 14 designates bridge No. 860920 over the Stranahan River in Broward County as the "John U. Lloyd Bridge."

John U. Lloyd served as Broward County attorney for over 30 years and was instrumental in obtaining the land for the John U. Lloyd Beach State Park which, in 2016, was redesignated as the Von D. Mizell-Eula Johnson State Park. He passed away in 1975.

Subsection 15 designates that portion of the Homestead extension of the Florida Turnpike/S.R. 821 between milepost 34 and milepost 36 as "Trooper Patrick Ambroise Memorial Highway."

Trooper Patrick Ambroise was a member of the Florida Highway Patrol who served the citizens of Florida for four years. On May 15, 2010, while parked in his patrol vehicle on the shoulder of northbound State Road 821, a passing vehicle veered onto the paved emergency shoulder and struck the left rear section of the patrol vehicle, killing Trooper Ambroise.

Subsection 16 designates that portion of S.R. 80 between Hickey Creek Road and Carter Lane in Lee County as "Corporal Joseph R. Bertrand Memorial Highway."

Corporal Joseph R. Bertrand was a member of the Florida Highway Patrol who served the citizens of Florida for 16 years. On December 22, 1967, Corporal Bertrand was shot and killed while conducting a driving-under-the-influence investigation on S.R. 80 in Fort Myers, Florida.

Subsection 17 designates I-75/S.R. 93A between Fowler Avenue and Fletcher Avenue in Hillsborough County as "Lieutenant Benedict J. Thomas Memorial Highway."

Lieutenant Benedict H. Thomas was a member of the Florida Highway Patrol who served the citizens of Florida for 11 years. On June 9, 1989, Lieutenant Thomas was struck by a passing car while walking back to his vehicle after investigating an abandoned vehicle on I-75 in Tampa.

Subsection 18 designates that portion of S.R. 60 and Causeway Boulevard between the Hillsborough County line and Mandalay Avenue in Pinellas County as the "Purple Heart Trail."

The Purple Heart Trail honors those who have received a Purple Heart. The Purple Heart is a United States military decoration awarded in the name of the President of the United States to those wounded or killed while serving in the United States military.

Subsection 19 designates that portion of S.R. 19 between S.R. 50 and C.R. 478/Cherry Lake Road in Lake County as "Sergeant Marvin L. Roberts Memorial Highway."

Sergeant Marvin L. Roberts was drafted into the army at 18 in February 1943. He entered combat on D-Day, June 6, 1944, when the allies invaded Europe. He was killed on active duty in Belgium on January 15, 1945, at the age of 20.

Subsection 20 designates that portion of U.S. 41/S.R. 90/S.W. 8th Street between S.W. 53rd Avenue and S.W. 56th Avenue in Miami-Dade County as “Lorenzo de Toro Way.”

Lorenzo de Toro is the founder of Revista Ideal, the longest-existing published magazine of the Cuban exile community. July 2015 marked the 45th anniversary of the publication. He passed away on December 9, 2012.

Subsection 21 designates that portion of S.W. 22nd Street between S.R. 933/S.W. 12th Avenue and S.W. 13th Avenue in Miami-Dade County as “Luis Fernando Brande Street.”

Luis Fernando Brande was born in Havana, Cuba on May 30, 1954, and immigrated to Miami in November 1961. He played baseball for Miami-Dade Community College and for the University of Miami where he was a member of Kappa Delta Pi Educational Honors Society. He received a bachelor degree in Education. After many years of mentoring, teaching, and coaching baseball, he was diagnosed with Bulbar Onset ALS (Lou Gehrig’s disease) in October 2012. He passed away December 15, 2015.

Subsection 22 designates U.S. 441/S.R. 7 between N.W. 52nd Street from N.W. 65th Street in Miami-Dade County as “Muhammad Ali Boulevard.”

Born Cassius Clay, Muhammad Ali became an Olympic gold medalist in 1960 and the world heavyweight-boxing champion in 1964. During and after his boxing career, he devoted much of his time to activism and philanthropy. He supported the Special Olympics and the Make-A-Wish Foundation and was chosen to be a United Nations Messenger of Peace because of his work in developing nations. He passed away on June 3, 2016.

Subsection 23 designates that portion of S.R. 922/N.E. 123rd Street/N.E. 125th between N.E. 10th Avenue and North Bayshore Drive in Miami-Dade County as “Stanley G. Tate Boulevard.”

Stanley G. Tate, founder of Stanley Tate Builders, Inc., has been a North Miami business owner for over 30 years and has over 50 years of experience as an entrepreneur, contractor, and developer investing in the Miami-Dade County area. Additionally, Mr. Tate has actively served on numerous boards and civic and charitable organizations throughout the community.

Subsection 24 designates that portion of U.S. 27/S.R. 25 between W. 9th Street and E./S.E. 1st Avenue within the City of Hialeah in Miami-Dade County as “Herman Echevarria Way.”

Herman Echevarria was a member of the City of Hialeah’s Chamber of Commerce, as well as a City Councilman from 1985 to 1997. Mr. Echevarria contributed to the South Florida community as a public servant, entrepreneur, business leader, philanthropist, and family man. He passed away in September 2016.

Subsection 25 designates that portion of S. Krome Avenue between S.W. 344th Street and S.W. 177th Court in Miami-Dade County as “Robert M. Levy Memorial Boulevard.”

Robert M. Levy worked as a political consultant and lobbyist who managed hundreds of campaigns across the state. Due to his heroic actions while serving in Vietnam he was awarded the Vietnamese Cross of Gallantry, the Silver Star, the Bronze Star, and three Purple Hearts and was honorably discharged. Mr. Levy passed away in April 2016.

Subsection 26 designates that portion of U.S. 1 between Broward Boulevard and Sunrise Boulevard in Broward County as the “Hope and Healing Highway.”

Hope and Healing Highway is designated in honor of the 42 million survivors of child sexual abuse living in the United States, and all who have participated in the Lauren's Kids mission to walk 1,500 miles across Florida.

Subsection 27 designates bridge numbers 900110 and 900111 over Pine Channel on U.S. 1/S.R. 5 in Monroe County as "Irene U. Hooper Memorial Bridges."

In 1966, Irene U. Hooper began her life-long leadership and service career by developing "Seacamp," a year round, non-profit marine science camp and educational facility located on Big Pine Key. From 1968 to 1971, she successfully spearheaded the effort to earn an aquatic preserve designation for Coupon Bight in the Florida Keys. Over the years, her leadership and service earned her numerous recognitions and awards. She passed away on February 13, 2014.

Subsection 28 designates that portion of S.R. 408 between Kirkman Road and Clarke Road in Orange County as the "Arnold Palmer Expressway."

Arnold Palmer was a professional golfer who spent his winters in Central Florida. He was also a philanthropist involved in charitable endeavors, including the creation and development of the Arnold Palmer Hospital for Children and the Winnie Palmer Hospital for Women & Babies. Additionally, the Arnold Palmer Invitational golf tournament is annually played at Bay Hill in the Orlando area. He passed away on September 25, 2016.

Subsection 29 designates bridge number 380096 over the Econfina River on U.S. 221/S.R. 55 in Taylor County as "Private First Class Joey Moody Bridge."

Private First Class (PFC) Joey Moody grew up in Shady Grove on the Econfina River. On June 21, 1952, PFC Moody, while serving in Korea, was one of three men sent into enemy fire to repair a crucial communications line and he lost his life when a mortar round exploded. He was posthumously awarded the National Defense Service Medal, the Korean Combat Medal, the Korean Battle Medal, and the Purple Heart.

Subsection 30 designates that portion of Palm Avenue between Pembroke Road and Miramar Parkway in Broward County as "Candice Ellize Francois Street."

Candice Ellize Francois was born on March 10, 1994, in Miami. She was in the International Baccalaureate Program in high school where she was involved in multiple school and civic activities. Shortly after graduating from high school, she was diagnosed with a rare cancer of the jawbone. She passed away on October 26, 2014, at the age of 20.

Subsection 31 designates that portion of S.R. 9/N.W. 27th Avenue between S.R. 934/N.W. 79th Street and N.W. 41st Street in Miami-Dade County as "Georgia Ayers Way."

A community activist since the 1960's, Georgia Ayers was assigned to community relations boards and advisory boards to facilitate relations between the community and local police. Among Ms. Ayers' contributions to the community, she founded the Alternative Program in 1982, working with the court system to offer an alternative to jail time. She also founded the area's Daily Bread Food Bank. Ms. Ayers recently passed away at the age of 86.

Subsection 32 designates that portion of N.W. 32nd Avenue between N.W. 87th Street and N.W. 83rd Street in Miami-Dade County as "Dr. Clifford Garfield O'Connor Street."

Dr. Clifford Garfield O'Connor was a podiatrist who also assisted in training new physicians. Dr. O'Connor participated in several medical missions to Jamaica and Haiti. He passed away on February 23, 2015, at the age of 50.

Subsection 33 designates that portion of U.S. 441/S.R. 7 between N.W. 155th Lane and N.W. 151st Street in Miami-Dade County as "Robert 'Bobby' L. Parker, Sr., Memorial Highway."

Mr. Bobby Parker joined the Miami-Dade Police Department in 1976, where he served in every civil rank in the Department before being appointed through the ranks of Major, Chief, and Assistant Director. On April 1, 2004, he became the first African-American Director of the Miami-Dade Police Department. He served the Department and his community for 33 years. Mr. Parker passed away in 2015.

Subsection 34 designates that portion of U.S. 441/S.R. 500/Orange Blossom Trail between Lake View Drive/Lake Street and S.R. 451 in Orange County as "Anelie Cadet Way."

Aneile Cadet was born in Haiti in 1933. She was active in the Seven Day Adventist Movement in Haiti. She immigrated to the United States in 2003 and was active in various community organizations. She passed away on July 9, 2015.

Subsection 35 designates that portion of S.R. 909/W. Dixie Highway between N.E. 6th Avenue and N.E. 10th Avenue in Miami-Dade County as "Phares Duverne Highway."

Phares Duverne was one of at least six Haitian journalists who sought asylum in the United States following a failed 2001 coup. He passed away on December 13, 2015.

Subsection 36 designates that portion of N.W. 2nd Avenue between N.W. 103rd Street and N.W. 111th Street in Miami-Dade County as "Carmelau Monestime Street."

Born in Haiti, Carmelau Monestime was "the doyen of Haitian radio" in South Florida. He co-founded a popular Creole-language radio show. He also launched the first Haitian-owned and operated subcarrier radio station and was a civic leader in Miami-Dade County's Haitian community. He passed away on January 16, 2016.

Subsection 37 designates that portion of 27th Avenue between 54th Street and 215 Street in Miami-Dade County as "Jessie Trice Way."

Jessie Trice was a champion of healthcare in Miami-Dade County. From 1980 to 1998 she served as President and CEO of the Jessie Trice Community Health Center, Inc. She passed away in 1999.

Subsection 38 designates bridge number 870054 on S.R. 112/W. 41st Street/Arthur Godfrey Road in Miami-Dade County as the "Senator Paul B. Steinberg Bridge."

Senator Steinberg served in the Florida House of Representatives from 1972-1978 and in the Florida Senate from 1978-1982. Mr. Steinberg's law office has been adjacent to the bridge for over 30 years.

Subsection 39 designates that portion of U.S. 41/S.R. 45/Tamiami Trail between Corkscrew Road and Coconut Road in Lee County as "Coach Jeff Sommer Memorial Highway."

Coach Jeff Sommer was a teacher, athletic director, and track coach who dedicated 38 years to Lee County schools, most of which were spent at Estero High School. He passed away on May 2, 2015.

DOT Requirements

The bill directs DOT to erect suitable markers for each of the above designations.

Changes to Current Designations

The bill amends s. 28 of chapter 2014-228, Laws of Florida, to correct the spelling of a previously enacted designation in Miami-Dade County, from the "Reverend Wilner Maxi Street" to the "Reverend Wilner Maxy Street."

The bill revises a designation enacted in s. 1 of chapter 1951-26497, Laws of Florida, to change it from the "Broad Causeway Boulevard" in Miami-Dade County, to the "Shepard Broad Causeway." The Broad Causeway was designated in honor of Shepard Broad, the founder of Bay Harbor Islands. The Town of Bay Harbor Islands and the Miami-Dade County Commission requested revision of the designation to reflect his full name. The bill also directs DOT to erect suitable markers changing the name to the "Shepard Broad Causeway."

B. SECTION DIRECTORY:

Section 1 creates transportation facility designations and directs DOT to erect suitable markers.

Section 2 amends s. 28 of chapter 2014-228, Laws of Florida, to correct the spelling of a designation.

Section 3 amends chapter 26497, Laws of Florida (1951), to revise an honorary designation.

Section 4 directs DOT to erect suitable markers correcting the designation of the transportation facility pursuant to the amendment made to chapter 26497, Laws of Florida (1951).

Section 5 provides an effective date of July 1, 2017.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOT estimates a cost of \$1,000 per designation for the appropriate markers, which provides for two signs per designation at \$500 per sign. Therefore, the bill has an estimated negative fiscal impact of \$41,000 to the State Transportation Trust Fund. This cost can be absorbed within existing DOT resources.¹

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

¹ DOT Bill Analysis of HB 73, p. 3 (on file with the Transportation & Infrastructure Subcommittee).

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal government.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On February 8, 2017, the Transportation & Infrastructure Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment changed the Joe C. Peavy designation to a memorial highway and created the following new designations:

- Historic Suwannee River Scenic Parkway.
- Deputy Sheriff Atticus Haygood Ellzey Memorial Highway.
- Robert L. Shevin Memorial Highway.
- Warren E. "Charlie" and Shirley Brown Memorial Highway.
- Joe Anderson, Jr., Memorial Highway.
- Deputy First Class Norman Lewis Memorial Highway.
- Lieutenant Debra Clayton Memorial Highway.
- Brigadier General Thomas "Mark" Stogsdill Memorial Highway.

On February 22, 2017, the Transportation & Tourism Appropriations Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment created the following new designations:

- Reverend Kenneth C. Crossman Bridge.
- Wilbur Barry Highway.

On April 19, 2017, the Government Accountability Committee adopted a proposed committee substitute with one amendment and reported the bill favorably. The proposed committee substitute, as amended, created the following additional designations:

- Gulf Coast Highway.
- Trooper Patrick Ambrose Memorial Highway.
- Corporal Joseph R. Bertrand Memorial Highway.
- Lieutenant Benedict J. Thomas Memorial Highway.
- Purple Heart Trail.
- Sergeant Marvin L. Roberts Memorial Highway.
- Lorenzo de Toro Way.
- Luis Fernando Brande Street.
- Muhammad Ali Boulevard.
- Stanley G. Tate Boulevard.
- Herman Echevarria Way.
- Robert M. Levy Memorial Boulevard.
- Hope and Healing Highway.

- Irene U. Hooper Memorial Bridges.
- Arnold Palmer Expressway.
- Private First Class Joey Moody Bridge.
- Candice Ellize Francois Street.
- Georgia Ayers Way.
- Dr. Clifford Garfield O'Connor Street.
- Robert L "Bobby" Parker, Sr., Memorial Highway.
- Anelie Cadet Way.
- Phares Duverne Highway.
- Carmelau Monestime Street.
- Jessie Trice Way.
- Senator Paul B. Steinberg Bridge.
- Coach Jeff Sommer Memorial Highway.

The proposed committee substitute also corrected the designations for Reverend Wilner Maxy Street and Shepard Broad Causeway that were previously designated.

This analysis is drafted to the committee substitute as reported favorably by the Government Accountability Committee.