By the Committee on Criminal Justice; and Senator Baxley

591-02668-17 2017776c1

A bill to be entitled

An act relating to the unlawful acquisition of utility services; amending s. 812.14, F.S.; revising the elements that constitute theft of utilities; clarifying that the presence of certain devices and alterations on the property of, and the actual possession by, a person constitutes prima facie evidence of a violation; clarifying that certain evidence of controlled substance manufacture in a leased dwelling constitutes prima facie evidence of a violation by an owner, lessor, sublessor, or a person acting on behalf of such persons; clarifying that specified circumstances create prima facie evidence of theft of utility services for the purpose of facilitating the manufacture of a controlled substance; revising such circumstances; specifying the types of damages that may be recovered in as civil damages or restitution in a criminal case for damaging property of a utility or for the theft of electricity services; specifying the methods and bases used to determine and assess damages in a civil action or restitution in a criminal case for damaging property of a utility or for the theft of electricity services; making technical changes; amending s. 812.014, F.S.; conforming provisions to changes made by the act; providing an effective date.

27

1

2

3

4

5

6

7

8

9

10

11

12

13

1415

16

17

18

19

20

21

22

23

24

25

2.6

Be It Enacted by the Legislature of the State of Florida:

2829

591-02668-17 2017776c1

Section 1. Section 812.14, Florida Statutes, is amended to read:

- 812.14 Trespass and larceny with relation to utility fixtures; theft of utility services.—
- (1) As used in this section, "utility" includes any person, firm, corporation, association, or political subdivision, whether private, municipal, county, or cooperative, which is engaged in the sale, generation, provision, or delivery of gas, electricity, heat, water, oil, sewer service, telephone service, telegraph service, radio service, or telecommunication service.
 - (2) A person may not It is unlawful to:
- (a) Willfully alter, tamper with, <u>damage injure</u>, or knowingly <u>allow damage to a suffer to be injured any</u> meter, meter seal, pipe, conduit, wire, line, cable, transformer, amplifier, or other apparatus or device belonging to a utility line service in such a manner as to cause loss or damage or to prevent any meter installed for registering electricity, gas, or water from registering the quantity which otherwise would pass through the same; to
- (b) Alter the index or break the seal of any such meter; in any way to
- (c) Hinder or interfere in any way with the proper action or accurate just registration of any such meter or device; or
- (d) Knowingly to use, waste, or allow suffer the waste, by any means, of electricity, or gas, or water passing through any such meter, wire, pipe, or fitting, or other appliance or appurtenance connected with or belonging to any such utility, after the such meter, wire, pipe, or fitting, or other appliance or appurtenance has been tampered with, injured, or altered;

591-02668-17 2017776c1

<u>(e) (b) Connect Make</u> or cause <u>a</u> to be made any connection with <u>a</u> any wire, main, service pipe or other pipes, appliance, or appurtenance in <u>a</u> such manner that uses <u>as to use</u>, without the consent of the utility, any service or any electricity, gas, or water; $\frac{1}{1}$ or to

- (f) Cause a utility, without its consent, to supply any to be supplied any service or electricity, gas, or water from a utility to any person, firm, or corporation or any lamp, burner, orifice, faucet, or other outlet whatsoever, without reporting the such service being reported for payment; or
- (g) Cause, without the consent of a utility, such electricity, gas, or water to bypass passing through a meter provided by the utility and used for measuring and registering the quantity of electricity, gas, or water passing through the same; or.
- (h) (c) Use or receive the direct benefit from the use of a utility knowing, or under such circumstances that as would induce a reasonable person to believe, that the such direct benefits have resulted from any tampering with, altering of, or injury to any connection, wire, conductor, meter, pipe, conduit, line, cable, transformer, amplifier, or other apparatus or device owned, operated, or controlled by such utility, for the purpose of avoiding payment.
- (3) The presence on the property of and in the actual possession by of a person of any device or alteration that prevents affects the diversion or use of the services of a utility so as to avoid the registration of the such use of services by or on a meter installed by the utility or that avoids so as to otherwise avoid the reporting of the use of

591-02668-17 2017776c1

<u>services</u> such service for payment is prima facie evidence of the violation of <u>subsection (2)</u> this section by such person. +

However, this presumption does not apply unless:

- (a) The presence of the such a device or alteration can be attributed only to a deliberate act in furtherance of an intent to avoid payment for utility services;
- (b) The person charged has received the direct benefit of the reduction of the cost of the such utility services; and
- (c) The customer or recipient of the utility services has received the direct benefit of $\underline{\text{the}}$ such utility service for at least one full billing cycle.
- (4) A person who willfully violates <u>subsection (2)</u> paragraph (2) (a), paragraph (2) (b), or paragraph (2) (c) commits grand theft, punishable as provided in s. 812.014.
- (5) It is unlawful for A person or entity that owns, leases, or subleases a property may not to permit a tenant or occupant to use utility services knowing, or under such circumstances as would induce a reasonable person to believe, that such utility services have been connected in violation of subsection (2) paragraph (2)(a), paragraph (2)(b), or paragraph (2)(c).
- (6) It is prima facie evidence that an owner, lessor, or sublessor intended It is prima facie evidence of a person's intent to violate subsection (5) if:
- (a) A controlled substance and materials for manufacturing the controlled substance intended for sale or distribution to another were found in a dwelling or structure;
- (b) The dwelling or structure $\underline{\text{was}}$ has been visibly modified to accommodate the use of equipment to grow cannabis $\underline{\text{marijuana}}$

591-02668-17 2017776c1

indoors, including, but not limited to, the installation of equipment to provide additional air conditioning, equipment to provide high-wattage lighting, or equipment for hydroponic cultivation; and

- (c) The person or entity that owned, leased, or subleased the dwelling or structure knew of, or did so under such circumstances as would induce a reasonable person to believe in, the presence of a controlled substance and materials for manufacturing a controlled substance in the dwelling or structure, regardless of whether the person or entity was involved in the manufacture or sale of a controlled substance or was in actual possession of the dwelling or structure.
- (7) An owner, lessor, or sublessor A person who willfully violates subsection (5) commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Prosecution for a violation of subsection (5) does not preclude prosecution for theft pursuant to subsection (8) or s. 812.014.
- (8) Theft of utility services for the purpose of facilitating the manufacture of a controlled substance is grand theft, punishable as provided in s. 812.014.
- (9) It is prima facie evidence of a person's intent to violate subsection (8) if:
- (a) The person committed theft of utility services resulting in a dwelling, as defined in s. 810.011, or a structure, as defined in s. 810.011, receiving unauthorized access to utility services;
- (b) A controlled substance and materials for manufacturing the controlled substance were found in the dwelling or structure; and

591-02668-17 2017776c1

(c) The person knew <u>or should have known</u> of the presence of the controlled substance and materials for manufacturing the controlled substance in the dwelling or structure, regardless of whether the person was involved in the manufacture of the controlled substance.

- (10) Whoever is found in a civil action to have violated this section is liable to the utility involved in an amount equal to 3 times the amount of services unlawfully obtained or \$3,000, whichever is greater.
- (11) (a) For purposes of determining a defendant's liability for civil damages under subsection (10) or criminal restitution for the theft of electricity, the amount of civil damages or a restitution order must include all of the following amounts:
- 1. The costs to repair or replace damaged property owned by a utility, including reasonable labor costs.
- 2. Reasonable costs for the use of specialized equipment to investigate or calculate the amount of unlawfully obtained electricity services, including reasonable labor costs.
 - 3. The amount of unlawfully obtained electricity services.
- (b) A prima facie showing of the amount of unlawfully obtained electricity services may be based on any methodology reasonably relied upon by utilities to estimate such losses. The methodology may consider the estimated start date of the theft and the estimated daily or hourly use of electricity. Once a prima facie showing has been made, the burden shifts to the defendant to demonstrate that the loss is other than that claimed by the utility.
- 1. The estimated start date of a theft may be based upon one or more of the following:

591-02668-17 2017776c1

a. The date of an overload notification from a transformer, or the tripping of a transformer, that the utility reasonably believes was overloaded as a result of the theft of electricity.

- b. The date the utility verified a substantive difference between the amount of electricity used at a property and the amount billed to the accountholder.
- c. The date the utility or a law enforcement officer located a tap or other device bypassing a meter.
- d. The date the utility or a law enforcement officer observed or verified meter tampering.
- e. The maturity of a cannabis crop found in a dwelling or structure using unlawfully obtained electricity services the utility or a law enforcement officer reasonably believes to have been grown in the dwelling or structure.
- f. The date the utility or a law enforcement agency received a report of suspicious activity potentially indicating the presence of the unlawful cultivation of cannabis in a dwelling or structure or the date a law enforcement officer or an employee or contractor of a utility observes such suspicious activity.
- $\underline{\text{g. The date when a utility observes a significant change in}}\\ \underline{\text{metered energy usage.}}$
- h. The date when an account with the utility was opened for a property that receives both metered and unlawfully obtained electricity services.
- <u>i. Any other facts or data reasonably relied upon by</u>
 utilities to estimate the start date of a theft of electricity.
- 2. The estimated average daily or hourly use of the electricity may be based upon any, or a combination, of the

591-02668-17 2017776c1

following:

a. The load imposed by the fixtures, appliances, or equipment powered by unlawfully obtained electricity services.

- b. Recordings by the utility of the amount of electricity used by a property or the difference between the amount used and the amount billed.
- c. A comparison of the amount of electricity historically used by the property and the amount billed while the property was using unlawfully obtained electricity.
- d. A reasonable analysis of a meter that was altered or tampered with to prevent the creation of an accurate record of the amount of electricity obtained.
- e. Any other facts or data reasonably relied upon by utilities to estimate the amount of unlawfully obtained electricity services.
- (12) A court order requiring a defendant to pay restitution for damages to the property of a utility or for the theft of electricity need only be based on a conviction for a criminal offense that is causally connected to the damages or losses and bears a significant relationship to those damages or losses. A conviction for a violation of this section is not a prerequisite for a restitution order. Criminal offenses that bear a significant relationship and are causally connected to a violation of this section include, but are not limited to, offenses relating to the unlawful cultivation of cannabis in a dwelling or structure if the theft of electricity was used to facilitate the growth of the cannabis.
- (13) The amount of restitution that a defendant may be ordered to pay is not limited by the monetary threshold of any

591-02668-17 2017776c1

criminal charge on which the restitution order is based.

 $\underline{(14)}$ (11) This section does not apply to licensed and certified electrical contractors while <u>such persons are</u> performing usual and ordinary service in accordance with recognized standards.

Section 2. Paragraph (c) of subsection (2) of section 812.014, Florida Statutes, is amended to read:

812.014 Theft.-

(2)

233

234

235

236

237

238

239

240

241242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

257

258

259

260

261

- (c) It is grand theft of the third degree and a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property stolen is:
 - 1. Valued at \$300 or more, but less than \$5,000.
 - 2. Valued at \$5,000 or more, but less than \$10,000.
 - 3. Valued at \$10,000 or more, but less than \$20,000.
 - 4. A will, codicil, or other testamentary instrument.
 - 5. A firearm.
 - 6. A motor vehicle, except as provided in paragraph (a).
- 7. Any commercially farmed animal, including any animal of the equine, bovine, or swine class or other grazing animal; a bee colony of a registered beekeeper; and aquaculture species raised at a certified aquaculture facility. If the property stolen is aquaculture species raised at a certified aquaculture facility, then a \$10,000 fine shall be imposed.
 - 8. Any fire extinguisher.
- 9. Any amount of citrus fruit consisting of 2,000 or more individual pieces of fruit.
- 10. Taken from a designated construction site identified by the posting of a sign as provided for in s. 810.09(2)(d).

591-02668-17 2017776c1

11. Any stop sign.

262

263

264265

266

267

268

269

270

271

2.72

273

274275

276

277

278

279

280

281

282

283

284

285

286

287

288

289

290

12. Anhydrous ammonia.

13. Any amount of a controlled substance as defined in s. 893.02. Notwithstanding any other law, separate judgments and sentences for theft of a controlled substance under this subparagraph and for any applicable possession of controlled substance offense under s. 893.13 or trafficking in controlled substance offense under s. 893.135 may be imposed when all such offenses involve the same amount or amounts of a controlled substance.

14. Utility services, in a manner as specified in s. 812.14.

However, if the property is stolen within a county that is subject to a state of emergency declared by the Governor under chapter 252, the property is stolen after the declaration of emergency is made, and the perpetration of the theft is facilitated by conditions arising from the emergency, the offender commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, if the property is valued at \$5,000 or more, but less than \$10,000, as provided under subparagraph 2., or if the property is valued at \$10,000 or more, but less than \$20,000, as provided under subparagraph 3. As used in this paragraph, the term "conditions arising from the emergency" means civil unrest, power outages, curfews, voluntary or mandatory evacuations, or a reduction in the presence of or the response time for first responders or homeland security personnel. For purposes of sentencing under chapter 921, a felony offense that is reclassified under this

591-02668-17 2017776c1 291 paragraph is ranked one level above the ranking under s. 921.0022 or s. 921.0023 of the offense committed. 292 293 Section 3. This act shall take effect October 1, 2017. 294

Page 11 of 11