	COMMITTEE/SUBCOMMITTEE ACTION (W/N)
	ADOPTED (Y/N)
	ADOPTED AS AMENDED (Y/N)
	ADOPTED W/O OBJECTION (Y/N)
	FAILED TO ADOPT (Y/N)
	WITHDRAWN (Y/N)
	OTHER
1	Committee/Subcommittee hearing bill: Government Accountability
2	Committee
3	Representative Raschein offered the following:
4	
5	Amendment (with title amendment)
6	Remove everything after the enacting clause and insert:
7	Section 1. Subsections (21), (22), and (23) of section
8	253.025, Florida Statutes, are amended to read:
9	253.025 Acquisition of state lands.—
10	(21) $\underline{\text{(a)}}$ The board of trustees may acquire, pursuant to s.
11	288.980(2)(b), nonconservation lands from the annual list
12	submitted by the Department of Economic Opportunity for the
13	purpose of buffering a military installation against
14	encroachment.
15	(b) If federal partnership funds are available before the
16	military installation buffer land is acquired, the division

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shall apply yellow book appraisal standards and must disclose the appraised value to the seller.

- (c) Following acquisition of the military installation buffer land, the board of trustees is authorized, in accordance with the installation's procedures, the laws of this state, and the terms of the management and monitoring agreement provided in accordance s. 288.980(2)(b), to:
- 1. Convey the land at less than appraised value to the military installation;
- 2. Lease the land at less than appraised or market value to the military installation; or
- 3. Lease the land at rates determined by competitive bid, which may be less than appraised or market value, to private entities to conduct agricultural or silvicultural operations under terms requiring approval of the military installation and that must implement the best management practices applicable to such operations as adopted by the Department of Agriculture and Consumer Services.
- (d) A conveyance at less than appraised value must state that the land will revert to the board of trustees if the land is not used for its intended purposes as a military installation buffer or if the military installation closes.
- (22) The board of trustees, by an affirmative vote of at least three members, may direct the department to purchase lands on an immediate basis using up to 15 percent of the funds

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allocated to the department pursuant to s. 259.105 for the acquisition of lands that:

- (a) Are listed or placed at auction by the Federal Government as part of the Resolution Trust Corporation sale of lands from failed savings and loan associations;
- (b) Are listed or placed at auction by the Federal Government as part of the Federal Deposit Insurance Corporation sale of lands from failed banks; or
- (c) Will be developed or otherwise lost to potential public ownership, or for which federal matching funds will be lost, by the time the land can be purchased under the program within which the land is listed for acquisition; or
- (d) Will prevent or satisfy private property rights claims resulting from limitations imposed by the designation of an area of critical state concern pursuant to chapter 380.

For such acquisitions, the board of trustees may waive or modify all procedures required for land acquisition pursuant to this chapter and all competitive bid procedures required pursuant to chapters 255 and 287. Lands acquired pursuant to this subsection must, at the time of purchase, be on one of the acquisition lists established pursuant to chapter 259, or be essential for water resource development, protection, or restoration, or a significant portion of the lands must contain natural communities or plant or animal species that are listed by the

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Florida Natural Areas Inventory as critically imperiled, imperiled, or rare, or as excellent quality occurrences of natural communities.

- (23) The board of trustees, by an affirmative vote of at least three members, may direct the division to purchase lands on an immediate basis that will prevent or satisfy private property rights claims resulting from limitations imposed by the designation of an area of critical state concern pursuant to chapter 380.
- (24) For acquisitions directed pursuant to subsection (22) or subsection (23):
- (a) The board of trustees may waive or modify all procedures required for land acquisition pursuant to this chapter and all competitive bid procedures required pursuant to chapters 255 and 287; and
- (b) If a parcel is estimated to be worth \$500,000 or less and the director of the division finds that the cost of an outside appraisal is not justified, a comparable sales analysis, an appraisal prepared by the division, or other reasonably prudent procedure may be used by the division to estimate the value of the land, provided the public interest is reasonably protected.
- (25) Title to lands to be held jointly by the board of trustees and a water management district and acquired pursuant to s. 373.139 may be deemed to meet the standards necessary for

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ownership by the board of trustees, notwithstanding this section or related rules.

Section 2. Subsection (6) of section 259.045, Florida Statutes, is amended to read:

259.045 Purchase of lands in areas of critical state concern; recommendations by department and land authorities.— Within 45 days after the Administration Commission designates an area as an area of critical state concern under s. 380.05, and annually thereafter, the Department of Environmental Protection shall consider the recommendations of the state land planning agency pursuant to s. 380.05(1)(a) relating to purchase of lands within an area of critical state concern or lands outside an area of critical state concern that directly impact an area of critical state concern, which may include lands used to preserve and protect water supply, and shall make recommendations to the board with respect to the purchase of the fee or any lesser interest in any such lands that are:

rights claims resulting from limitations imposed by the designation of an area of critical state concern if the acquisition of such lands fulfills a public purpose listed in s. 259.032(2) or if the parcel is wholly or partially, at the time of acquisition, on one of the board's approved acquisition lists established pursuant to this chapter. For the purposes of this subsection, if a parcel is estimated to be worth \$500,000 or

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117	less and the director of the division finds that the cost of an
118	outside appraisal is not justified, a comparable sales analysis,
119	an appraisal prepared by the division, or other reasonably
120	prudent procedures may be used by the division to estimate the
121	value of the parcel, provided the public's interest is
122	reasonably protected.

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The department, a local government, a special district, or a land authority within an area of critical state concern may make recommendations with respect to additional purchases which were not included in the state land planning agency recommendations.

Section 3. Paragraph (i) is added to subsection (4) of section 259.105, Florida Statutes, to read:

259.105 The Florida Forever Act.-

- (4) It is the intent of the Legislature that projects or acquisitions funded pursuant to paragraphs (3)(a) and (b) contribute to the achievement of the following goals, which shall be evaluated in accordance with specific criteria and numeric performance measures developed pursuant to s. 259.035(4):
- (i) Mitigate the effects of natural disasters and floods in developed areas, as measured by:
- 1. The number of acres acquired within a 100-year floodplain or a Coastal High Hazard Area;

766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

141	2. The number of acres acquired or developed to serve dual
142	functions as:
143	a. Flow ways or temporary water storage areas during
144	flooding or high water events, not including permanent
145	reservoirs; and
146	b. Greenways or open spaces open to the public for
147	recreation;
148	3. The number of acres that protect existing open spaces
149	and natural buffer areas within a floodplain that also serve as
150	natural flow ways or natural temporary water storage areas; and
151	4. The percentage of the land acquired within the project
152	boundary that creates additional open spaces, natural buffer
153	areas, and greenways within a floodplain, while precluding
154	rebuilding in areas that repeatedly flood.
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156	Florida Forever projects and acquisitions funded pursuant to
157	paragraph (3)(c) shall be measured by goals developed by rule by
158	the Florida Communities Trust Governing Board created in s.
159	380.504.
160	Section 4. Paragraphs (b) and (c) of subsection (2) of
161	section 288.980, Florida Statutes, are amended to read:
162	288.980 Military base retention; legislative intent;
163	grants program.—
164	(2)

766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

department.

(b) $1$ . The department shall annually request military
installations in the state to provide the department with a list
of base buffering encroachment lands for fee simple or less-
than-fee simple acquisitions before October 1.
2. The department shall submit the list of base buffering
encroachment lands to the Florida Defense Support Task Force,
created in s. 288.987.
3. The Florida Defense Support Task Force shall, annually
by December 1, review the list of base buffering encroachment
lands submitted by the military installations and provide its

4. The department shall annually submit the list of base buffering encroachment lands provided by the Florida Defense Support Task Force to the Board of Trustees of the Internal Improvement Trust Fund, which may acquire the lands pursuant to s. 253.025. At a minimum, the annual list must contain for each recommended land acquisition:

recommendations for ranking the lands for acquisition to the

- a. A legal description of the land and its property identification number;
  - b. A detailed map of the land; and
- c. A management and monitoring agreement to ensure the land serves a base buffering purpose. The department may annually submit a list to the Board of Trustees of the Internal Improvement Trust Fund of nonconservation lands to acquire,

766465 - HB 1173 Amendment strike all.docx

subject to a specific appropriation, through fee simple purchase or through perpetual, less-than-fee interest purchase, for the purpose of buffering a military installation against encroachment. The Board of Trustees of the Internal Improvement Trust Fund shall also consider the recommendations of the Florida Defense Support Task Force, created in s. 288.987, when selecting nonconservation lands to purchase for the purpose of securing and protecting a military installation against encroachment. This paragraph does not preclude the acquisition of such lands by local governments through fee simple purchase or through perpetual, less-than-fee interest purchase, for the purpose of buffering a military installation against encroachment.

(c) As used in this subsection, the term "nonconservation lands" means lands acquired for uses other than conservation, outdoor resource-based recreation, or archaeological or historic preservation not subject to acquisition by the Florida Forever Program.

Section 5. Subsections (3) and (4) of section 380.0666, Florida Statutes, are amended to read:

380.0666 Powers of land authority.—The land authority shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this act, including the following powers, which are in addition to all other powers granted by other provisions of this act:

766465 - HB 1173 Amendment strike all.docx

(3) To acquire and dispose of real and personal property		
or any interest therein when such acquisition is necessary or		
appropriate to protect the natural environment, provide public		
access or public recreational facilities, preserve wildlife		
habitat areas, provide affordable housing to families whose		
income does not exceed 160 percent of the median family income		
for the area, prevent or satisfy private property rights claims		
resulting from limitations imposed by the designation of an area		
of critical state concern, or provide access to management of		
acquired lands; to acquire interests in land by means of land		
exchanges; to contribute tourist impact tax revenues received		
pursuant to s. 125.0108 to $\underline{\text{the county in which it is located and}}$		
its most populous municipality or the housing authority of such		
$\underline{\text{county or}}$ municipality, at the request of $\underline{\text{the county commission}}$		
$\underline{\text{or}}$ the commission or council of such municipality, for the		
construction, redevelopment, or preservation of affordable		
housing in an area of critical state concern within such		
municipality or any other area of the county; to contribute		
funds to the Department of Environmental Protection for the		
purchase of lands by the department; and to enter into all		
alternatives to the acquisition of fee interests in land,		
including, but not limited to, the acquisition of easements,		
development rights, life estates, leases, and leaseback		
arrangements. However, the land authority shall make an		
acquisition or contribution only if:		

766465 - HB 1173 Amendment strike all.docx Published On: 2/12/2018 7:04:27 PM

- (a) Such acquisition or contribution is consistent with land development regulations and local comprehensive plans adopted and approved pursuant to this chapter;
- (b) The property acquired is within an area designated as an area of critical state concern at the time of acquisition or is within an area that was designated as an area of critical state concern for at least 20 consecutive years prior to removal of the designation;
- (c) The property to be acquired has not been selected for purchase through another local, regional, state, or federal public land acquisition program. Such restriction shall not apply if the land authority cooperates with the other public land acquisition programs which listed the lands for acquisition, to coordinate the acquisition and disposition of such lands. In such cases, the land authority may enter into contractual or other agreements to acquire lands jointly or for eventual resale to other public land acquisition programs; and
- (d) The acquisition or contribution is not used to improve public transportation facilities or otherwise increase road capacity to reduce hurricane evacuation clearance times.
- (4) Land authority funds received pursuant to s. 125.0108 may be used to pay costs related to affordable housing projects, including:

766465 - HB 1173 Amendment strike all.docx

263	(a) The cost of acquiring real property and any buildings
264	thereon, including payments for contracts to purchase
265	properties.
266	(b) The cost of site preparation, demolition,
267	environmental remediation that is not reimbursed by another
268	governmental funding program, and development.
269	(c) Professional fees in connection with the planning,
270	design, and construction of the project, such as those of
271	architects, engineers, attorneys, and accountants.
272	(d) The cost of studies, surveys, and plans.
273	(e) The cost of the construction, rehabilitation, and
274	equipping of the project, excluding permit and impact fees and
275	mitigation requirements.
276	(f) The cost of on-site land improvements, such as
277	landscaping, parking, and ingress and egress, excluding permit
278	and impact fees and mitigation requirements.
279	(g) The cost of offsite access roads, except those
280	required to meet hurricane evacuation clearance times.
281	(5) $(4)$ To borrow money through the issuance of bonds for
282	the purposes provided in this act, to provide for and secure the
283	payment thereof, and to provide for the rights of the holders
284	thereof.
285	Section 6. Paragraph (e) of subsection (4) of section
286	380.508, Florida Statutes, is amended to read:

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380.508 Projects; development, review, and approval.-

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- (4) Projects or activities which the trust undertakes, coordinates, or funds in any manner shall comply with the following guidelines:
- (e) The purposes of urban greenways and open space projects are to provide recreational opportunities, promote community interaction, and connect communities. Urban greenways and open space projects may also serve dual functions as flow ways or temporary water storage areas, not including permanent reservoirs, to mitigate natural disasters and floods in developed areas.
- (f) The purpose of working waterfront projects shall be to restore and preserve working waterfronts as provided in s. 380.5105.

Project costs may include costs of providing parks, open space, public access sites, scenic easements, and other areas and facilities serving the public where such features are part of a

project plan approved according to this part. In undertaking or

coordinating projects or activities authorized by this part, the

trust shall, when appropriate, use and promote the use of

creative land acquisition methods, including the acquisition of

less than fee interest through, among other methods,

conservation easements, transfer of development rights, leases,

and leaseback arrangements. The trust shall assist local

governments in the use of sound alternative methods of financing

766465 - HB 1173 Amendment strike all.docx

for funding projects and activities authorized under this part. Any funds over and above eligible project costs, which remain after completion of a project approved according to this part, shall be transmitted to the state and deposited into the Florida Forever Trust Fund.

Section 7. This act shall take effect upon becoming a law.

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## TITLE AMENDMENT

Remove everything before the enacting clause and insert: An act relating to lands used for governmental purposes; amending s. 253.025, F.S.; providing conditions under which specified appraisal standards are required for acquisition of military buffer lands; authorizing such lands to be leased or conveyed for less than appraised value to military installations; authorizing such lands to be leased for less than appraised value to agricultural or silvicultural operations; providing requirements for such leasing and conveyance; authorizing the use of certain funding sources for the immediate acquisition of lands that prevent or satisfy private property rights claims within areas of critical state concern; providing procedures for estimating the value of such lands under certain conditions; amending s. 259.045, F.S.; authorizing the Department of Environmental Protection to acquire conservation and recreation lands to prevent or satisfy private property

766465 - HB 1173 Amendment strike all.docx

## COMMITTEE/SUBCOMMITTEE AMENDMENT Bill No. CS/HB 1173 (2018)

Amendment No.

338	rights claims within areas of critical state concern; providing
339	procedures for estimating the value of such lands under certain
340	conditions; amending s. 259.105, F.S.; including natural
341	disaster and flood mitigation as criteria for assessing certain
342	projects for land acquisition; amending s. 288.980, F.S.;
343	providing requirements for the Department of Economic
344	Opportunity to provide an annual acquisition list to the Board
345	of Trustees of the Internal Improvement Trust Fund for the
346	purpose of buffering military installations against
347	encroachment; revising the definition of the term
348	"nonconservation lands"; amending s. 380.0666, F.S.; authorizing
349	land authorities to contribute tourist impact tax revenues to
350	counties for the construction, redevelopment, and preservation
351	of certain affordable housing; amending s. 380.705, F.S.; adding
352	guidelines the Florida Communities Trust must follow when
353	undertaking, coordinating, or funding projects or activities;
354	providing an effective date.

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