1	A bill to be entitled
2	An act relating to Tohopekaliga Water Authority,
3	Osceola County; amending ch. 2003-368, Laws of
4	Florida, as amended; revising legislative findings;
5	providing a definition; providing for the Polk County
6	Board of County Commissioners to appoint one member of
7	the board under an interlocal agreement; providing for
8	additional members of the board in certain
9	circumstances; providing for term limits; requiring
10	board members to elect a chairperson; increasing and
11	providing for annual increase in compensation for
12	board members; updating cross references; providing
13	additional powers of the authority; revising authority
14	power to increase rates and acquire water or
15	wastewater facilities or systems; requiring the board
16	to adopt or update a master plan every 4 years;
17	providing an effective date.
18	
19	Be It Enacted by the Legislature of the State of Florida:
20	
21	Section 1. Subsections (2), (3), and (4) of section 2,
22	subsections (6) through (9) of section 3, subsection (2) of
23	section 4, subsections (1), (2), (3), (5), and (7) of section 6,
24	section 8, section 9, paragraph (m) of subsection (1) of section
25	10, subsection (4) of section 12, subsection (6) of section 13,
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subsections (1) and (5) of section 18, subsection (1) of section 19, and section 20 of chapter 2003-368, Laws of Florida, as amended by chapters 2013-266 and 2007-287, Laws of Florida, are amended, and a new subsection (6) is added to section 3 of that chapter, to read:

31

Section 2. Legislative Findings.

32 (2) It is declared as a matter of legislative 33 determination that the extensive growth of population and attendant commerce throughout Osceola County and surrounding 34 35 counties has caused affected general purpose local governments within Osceola County to recognize the need to consider, 36 37 advance, and develop a regional approach to the governmental 38 delivery and provision of potable water, wastewater, nonpotable 39 water, and reclaimed water facilities and services, the protection of the environment, and the use of valuable water 40 41 resources.

42 (3) Each of the affected general purpose local governments 43 within Osceola County and surrounding counties must meet the 44 comprehensive planning requirements of chapter 163, Florida 45 Statutes, which mandate that local governments coordinate their 46 plans for future growth with available resources of funding and availability of infrastructure. The provision of potable and 47 48 nonpotable water and wastewater services and facilities is a major factor in such infrastructure coordination. A focused 49 50 regional approach to local governmental ownership and provision

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of potable and nonpotable water and wastewater utility facilities is desirable and will readily allow Osceola County and the City of Kissimmee, and certain adjacent areas upon approval of any affected general purpose local government, to more effectively meet their statutory mandate with respect to the utilities element of their respective comprehensive plans.

57 (4) The Authority was created and established by the Legislature in 2003. It was, and continues to be, is the intent 58 59 of the Legislature to create and foster an independent special 60 district in Osceola County that, with the concurrence and 61 approval of affected general purpose local governments, can 62 address and carry out the provision of potable and nonpotable water and wastewater services and facilities in certain areas of 63 64 Osceola County and certain adjacent areas upon the approval of any affected general purpose local government, as hereinafter 65 66 provided, to provide economies of scale; eliminate duplicative 67 functions and expenditures; protect the local and regional 68 environment; more efficiently use, preserve, address, protect, 69 and have standing in all respects to use, preserve, address, and 70 protect, valuable local and regional water resources; and advance regional and comprehensive planning. 71

72 Section 3. Definitions. When used in this act, unless a 73 different meaning appears clearly from the context:

74 (6) "Partial term" means, in relation to the designated 375 year term of a member on the Board of Supervisors, any term in

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76 which a person appointed to the Board of Supervisors serves or 77 takes office as a result of resignation, removal, or vacancy, 78 and serves or fulfills less than the 3-year term of office. For 79 the purposes of determining term limitations, however, service 80 of 548 days or more of any partial term shall be construed as 81 service of a full term.

82

(7) (6) "Pledged funds" means:

(a) The revenues, fees, charges, special assessments, and
other moneys received by the Authority or its designee relating
to its ownership or operation of the Authority facilities, or
some portion thereof.

(b) Until applied in accordance with the terms of the
financing documents, all moneys in the funds, accounts, and subaccounts established thereby, including investments therein.

Such other property, assets, and moneys of the 90 (C) Authority as shall be pledged pursuant to the financing 91 92 documents, in each case to the extent provided by the Board of 93 Supervisors pursuant to the financing documents. The funds 94 pledged to one series of obligations may be different than the 95 funds pledged to other series of obligations. Pledged funds shall not include any ad valorem tax revenues or general fund 96 account of the Authority unless first approved by a vote of the 97 electors within the service area of the Authority. 98

99 (8) (7) "Project" means any structure, property, or
 100 facility which the Authority, from time to time, may determine

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101 to construct or acquire as part of its Authority facilities, 102 together with all improvements, equipment, structures, and other 103 facilities necessary or appropriate in connection therewith. 104 This term is to be broadly construed so as to include the lawful 105 undertaking which will accrue, or is reasonably expected to 106 accrue, to the benefit of the Authority facilities, including 107 joint ventures and acquisitions of partial interests or 108 contractual rights. "Project" shall include, but not be limited to, acquisition or transfer of any water or wastewater utility 109 110 system, water or wastewater utility assets, or securing the right to provide any water or wastewater utility service as 111 112 provided for in one or more interlocal agreements between the Osceola County Board of County Commissioners and the City 113 114 Commission of the City of Kissimmee or any other governmental 115 body. "Project" may also include working capital, as well as any costs or judgments associated with litigation. 116

117 <u>(9)(8)</u> "Ratepayer" means any natural person who pays 118 rates, fees, or charges on a recurring basis to the Authority, 119 or who is an official, officer, member, or employee of any 120 entity, public or private, that pays rates, fees, or charges on 121 a recurring basis to the Authority.

122 <u>(10) (9)</u> "Service area" means the geographic boundaries 123 within which the Authority provides, or is otherwise authorized 124 pursuant to the provisions of this act to provide, water or 125 wastewater services or facilities.

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Section 4. District Establishment and Creation. 126 The District boundary shall embrace and include: 127 (2) 128 The territory within Osceola County consisting of the (a) 129 incorporated area of the City of Kissimmee and including those 130 areas served or provided with water and wastewater service by the City of Kissimmee on June 26, 2003 the effective date 131 132 hereof. 133 (b) All unincorporated areas within Osceola County, less and except any areas included within the Reedy Creek Improvement 134 District, on June 26, 2003, the effective date hereof, and less 135 and except the territory within Osceola County consisting of the 136 137 incorporated area of the City of St. Cloud, and including those unincorporated areas authorized by law to be served or provided 138 139 with water and wastewater service by the City of St. Cloud on 140 June 26, 2003 the effective date hereof. This act shall not be construed to prohibit or inhibit the City of St. Cloud from 141 142 lawfully extending, expanding, or providing authorized municipal services and facilities as provided for in section 180.02(3), 143 144 Florida Statutes. The Authority shall be estopped in any future proceeding conducted pursuant to section 180.03 or section 145 146 180.04, Florida Statutes, by the City of St. Cloud, or any action arising therefrom, from asserting or claiming the 147 148 willingness and ability to provide potable water or wastewater service to: 149

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150 All lands in Osceola County, Florida, lying in Section 1. 8, Township 25 South, Range 31 East. 151 152 2. All lands in Osceola County, Florida, lying in Section 153 5, Township 25 South, Range 31 East lying easterly of the 154 eastern boundary of Fells Cove Subdivision, according to the 155 plat recorded in the Public Records of Osceola County, Florida, 156 (including specifically the Floridian R.V. Park). 157 All lands in Osceola County, Florida lying within 3. 158 Florida Turnpike right-of-way in the Northwest quarter (NW1/4) 159 Section 36, Township 27 South, Range 30 East (Canoe Creek DOT 160 facility). 161 162 The District boundary may be expanded to include any service 163 area within the boundaries of an affected general purpose local 164 government upon the adoption of a resolution by the governing 165 body of the affected general purpose local government 166 authorizing the Authority to provide its service and facilities 167 therein. 168 Section 6. Governing Body. 169 The governing body of the Authority shall consist of (1) 170 voting five permanent members, appointed as provided herein, and 171 one or more interlocal members, as may be appointed, acting as the Board of Supervisors, each of whom shall serve a term of 3 172 years commencing on October 1, provided the procedure for 173 appointment of the voting members of the Board of Supervisors 174

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175 and their respective initial terms of office shall be as 176 follows: 177 Board Supervisor No. 1 and Board Supervisor No. 2 (a) 178 shall serve purposefully staggered 3-year for initial terms of 179 approximately 2 years, ending on September 30, 2005, and each 3 180 years thereafter. Board Supervisor No. 1 shall be appointed by 181 the Osceola County Board of County Commissioners. Board 182 Supervisor No. 2 shall be appointed by the City Commission of 183 the City of Kissimmee. 184 (b) Board Supervisor No. 3 and Board Supervisor No. 4 shall serve purposefully staggered 3-year initial terms of 185 186 approximately 3 years, ending on September 30, 2006, and each 3 187 years thereafter. Board Supervisor No. 3 shall be appointed by 188 the Osceola Board of County Commissioners. Board Supervisor No. 189 4 shall be appointed by the City Commission of the City of 190 Kissimmee. 191 (c) Board Supervisor No. 5 shall serve a purposefully 192 staggered 3-year an initial term of approximately 4 years, 193 ending September 30, 2018 2007. Board Supervisor No. 5 shall be 194 collectively appointed by joint resolution of the Polk Osceola 195 County Board of County Commissioners for so long as an 196 interlocal agreement between Polk County and the Authority authorizing the Authority to provide its potable or nonpotable 197 198 water or wastewater management or delivery services or programs 199 to retail customers within Polk County remains in place and is Page 8 of 16

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200 effective and the City Commission of the City of Kissimmee and 201 shall serve as the Chairperson of the Board of Supervisors. 202 By resolution, one additional members of the Board of (d) 203 Supervisors Supervisor may be appointed by Polk County or an 204 each additional general-purpose local government that has 205 adopted a resolution authorizing the Authority to provide services and facilities within a service area within its 206 207 boundaries and that has entered into an interlocal agreement 208 with the Authority authorizing the Authority to provide its 209 potable or nonpotable water or wastewater management or delivery 210 services or programs to retail customers within such service 211 area, provided such interlocal agreement expressly provides for 212 the appointment of such interlocal voting member of the Board of 213 Supervisors. Such appointment shall be effective only for so 214 long as the interlocal agreement is effective. Any interlocal 215 voting member appointed to the Board of Supervisors shall serve 216 an initial term of not more than 3 years, ending on September 30 217 of the final year of the term. The final year of any such term 218 shall be determined such that successive terms are staggered so 219 no more than a minimum of members of the Board of Supervisors 220 are ever due to be appointed in any year.

(2) All members of the Board of Supervisors shall be
 ratepayers and qualified electors of Osceola County or of the
 service area adjacent to Osceola County in which the District
 has been authorized to operate. Each of the general purpose

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225 local governments responsible for appointing members shall 226 consider but is not required to appoint members with business, 227 real estate development, engineering, accounting, financial, 228 scientific, utility, governmental, or public service 229 backgrounds.

(3) Board members shall <u>not be appointed to or</u> serve <del>no</del>
 more than <u>three</u> <del>3</del> consecutive 3-year terms, not including any
 <u>partial</u> <u>initial</u> term <u>which may be held or is served for fewer</u>
 <u>than 548 days</u> as provided for herein.

234 (5) The Board of Supervisors shall annually elect a 235 Chairperson, Vice Chairperson, Secretary, and such other 236 officers of the Authority as may be hereafter designated and 237 authorized by the Board of Supervisors, each of whom shall serve 238 for 1 year commencing as soon as practicable after October 1 and 239 until his or her successor is chosen. The Chairperson, Vice 240 Chairperson, and Secretary shall conduct the meetings of the 241 Authority and perform such other functions as herein provided. 242 The Chairperson, and Vice Chairperson, and any other duly 243 appointed person shall take such actions and have all such 244 powers and sign all documents on behalf of the Authority in 245 furtherance of this act or as may be approved by resolution of the Board of Supervisors adopted at a duly called meeting. The 246 Vice Chairperson, in the Chairperson's absence, shall preside at 247 all meetings. The Secretary, or his or her designee, shall keep 248 249 minutes of all meetings, proceedings, and acts of the Board of

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250 Supervisors, but such minutes need not be verbatim. Copies of 251 all minutes of the meetings of the Authority shall promptly be 252 sent by the Secretary, or his or her designee, to all members of 253 the Board of Supervisors and to each general purpose local 254 government located within the District or the service area. The 255 Secretary may also attest to the execution of documents. The 256 Secretary shall have such other powers as may be approved by 257 resolution of the Board of Supervisors adopted at a duly called 258 meeting.

259 (7)The members of the Board of Supervisors shall receive 260 as compensation for their services a stipend fee of \$150 \$100 261 per duly called meeting attended, not to exceed 3 meetings per 262 month. Such The amount of compensation shall be adjusted and 263 increased annually by \$10, unless such increase is deferred in 264 any year by unanimous vote of the Board of Supervisors based 265 upon the index provided in section 287.017(2), Florida Statutes, 266 or its successor in function. In addition, each member of the 267 Board of Supervisors shall be reimbursed for expenses as 268 provided in section 112.061, Florida Statutes, or otherwise 269 approved by the Board of Supervisors for travel on Authority 270 business outside of the boundaries of the District or service 271 area of the District.

272 Section 8. Meetings; Notice. The Board of Supervisors 273 shall hold meetings pursuant to <u>section 189.015</u>, <del>sections</del> 274 <del>189.416 and 189.417</del>, Florida Statutes.

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275 Section 9. Reports; Budgets; Audits. The District shall 276 prepare and submit reports, budgets, and audits as provided in 277 <u>section 189.016</u>, <del>sections 189.415</del> and 189.418</u>, Florida Statutes.

Section 10. District Powers, Functions, and Duties.

(1) The Authority shall have all powers to carry out the purposes of this act and the functions and duties provided for herein, including the following powers which shall be in addition to and supplementing any other privileges, benefits, and powers granted by this act or general law:

284 (m) To contract with private or public entities or persons 285 to obtain, provide, treat, distribute, or receive potable and 286 nonpotable water or to provide or receive wastewater disposal, 287 collection, or treatment; and, to additionally enjoy all powers 288 necessary to contract by interlocal agreement with the state or 289 any general or special purpose local government to manage, 290 treat, store, or provide for surface run-off or stormwater 291 management, detention, retention, recovery, protection, use, or 292 any similar activity which makes available, protects, conserves, 293 or otherwise uses nonpotable water, including, but not limited 294 to, the establishment or assistance in the operation of any reservoir or stormwater utility program, special or non-ad 295 296 valorem assessment program, or the imposition, levy, billing, collection, and enforcement of payment for such projects or 297 services for any associated rates, fees, or charges therefor. 298 299 Section 12. Adoption of Rates, Fees, and Charges.

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300 (4) In the event the Authority acquires, purchases, 301 assumes, or accepts ownership of any publicly or privately owned 302 water or wastewater facilities or systems, the Authority may 303 agree to set, freeze, and not increase any rates, fees, or 304 charges to any affected class or customers of the acquired 305 facilities for up to 4 full calendar years following such 306 acquisition, and in exchange for such value and concessions as 307 the Board deems reasonable and appropriate. Provided, however, 308 the Board shall not set and freeze such rates, fees, and charges 309 for amounts less than similar rates, fees, and charges for 310 amounts less than similar rates, fees, and charges then charged 311 or imposed upon other Authority customers. Except as required by 312 any covenant to timely meet, perform, or repay any obligations 313 under any financing documents or as described in subsections (7) 314 and (8), no rates, fees, or charges shall be increased or adopted for 2 years after the effective date of this act, unless 315 316 the Authority causes a rate consultant to review its rates, 317 fees, charges, gross revenue, operating expenses, and methods of 318 operation and determines that such increase is either predicated 319 upon implementing an identified capital improvement plan or 320 meeting state or federal conservation or water demand management 321 requirements. 322 System Development Charges; Impact Fees. Section 13. 323 Nothing in this act shall be construed to invalidate (6) 324 any system development charges, impact fees, or other capital

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325 contribution charges previously levied or collected by Osceola 326 County, or the City of Kissimmee, or any other local government 327 or under any implied authority to levy and collect such charges; 328 such charges being in the nature of impact fees are hereby 329 ratified and confirmed. 330 Section 18. Planning Requirements. 331 (1)At least once every 4 years after 2018, Within 3 years 332 after the effective date of this act, the Board of Supervisors 333 shall adopt or update a master plan which, among other things: 334 (a) Identifies current customers, projects, and future 335 customers. 336 (b) Profiles customers (residential and non-residential, 337 e.g. commercial, industrial). 338 (C) Reviews and generally inventories all existing 339 infrastructure and treatment facilities within the boundaries of 340 or served by the District. 341 (d) Identifies a capital improvement program for the 342 Authority. 343 (e) Reviews all current permits and existing regulations to projected regulations. 344 345 (f) Identifies and evaluates potential acquisitions or service expansions. 346 (g) Evaluates Authority staffing. 347 (h) Provides for detailed mapping of Authority facilities. 348

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(i) Provides for hydraulic analysis of Authority 349 350 facilities, both existing and proposed. 351 Evaluates present and future sources of raw water and (j) 352 treatment requirements for those sources in terms of capacity, 353 reliability, and economy. 354 Provides for an analysis of all available wastewater (k) 355 alternatives, including surface water discharge, wetlands 356 discharge, percolation facilities, spray irrigation, and deep 357 well injection. 358 (1)Identifies reclaimed water storage alternatives and 359 wet weather backup alternatives. 360 (m) Identifies current and potential high volume users of 361 reclaimed water. 362 363 Thereafter, The Board of Supervisors shall review and, if 364 necessary, amend the master plan periodically, but no less often 365 than every 4 years. 366 The Authority shall comply with the provisions of part (5) 367 VI of chapter 189, sections 189.415 and 189.4155, Florida 368 Statutes. Section 19. Merger; Dissolution. 369 370 In no event shall a merger involving the Authority be (1) permitted unless otherwise approved by resolution of all 371 affected general purpose local governments. Upon the effective 372 373 date of this act, any governmental utility authority created by

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374 interlocal agreement between Osceola County and the City of 375 Kissimmee as a separate legal authority pursuant to section 376 163.01(7)(g), Florida Statutes, may be merged into the Authority 377 and this act shall be the surviving charter for the Authority in 378 all respects.

379 Section 20. Effect of Incorporation or Presence of Another 380 Special District. To the maximum extent permitted by law, the 381 subsequent incorporation or annexation of any area included within the boundaries of the District or service area after June 382 383 26, 2003, or the presence or creation of any special district 384 within the boundaries of the District or service area, shall not 385 impair or alter the authority, power, obligations, or purpose of 386 the Authority or its successor in providing water and wastewater 387 services and facilities within any portion of the District's 388 boundaries or authorized service area now included within 389 Osceola County, any municipality, or special district or 390 subsequently included within any county, municipality, or 391 special district. Nothing herein shall be construed to limit or 392 affect the powers of any municipal services benefit unit or 393 dependent special district established by any charter county. 394 Section 2. This act shall take effect upon becoming a law.

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