By Senator Mayfield

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A bill to be entitled

An act relating to government integrity; repealing s. 11.061, F.S., relating to state, state university, and community college employee lobbyists; amending ss. 14.32 and 20.055, F.S.; requiring the Chief Inspector General and each agency inspector general, respectively, to determine within a specified timeframe whether reasonable cause exists to believe that fraud, waste, abuse, mismanagement, or misconduct in government has occurred; requiring such findings to be reported to the Legislature, the Commission on Ethics, and certain law enforcement agencies; amending s. 17.325, F.S.; requiring copies of certain records to be provided monthly to the Legislature by a specified date; creating s. 106.114, F.S.; providing definitions; prohibiting certain public service announcements by specified governmental entities, persons acting on behalf of such entities, and elected officials; providing applicability; amending s. 110.1245, F.S.; authorizing the Department of Management Services to adopt certain rules relating to individuals or groups of employees who initiate a complaint under the Whistle-blower's Act; providing for awards to employees for cost savings realized from such complaints; requiring the appropriate agency inspector general to take certain actions regarding an award payment; providing limitations on such awards; prohibiting certain employees who are at fault for misspending or attempted misspending of public funds

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from receiving such awards at the department head's discretion; amending s. 112.313, F.S.; revising applicability of certain provisions relating to contractual relationships; providing that contractual relationships held by business entities are deemed held by public officers or employees in certain situations; prohibiting a public officer or an employee of an agency from soliciting specified employment or contractual relationships; requiring certain offers and solicitations of employment or contractual relationships to be disclosed to certain persons; requiring such disclosures be made to the Commission on Ethics under certain circumstances; authorizing the commission to investigate such disclosures; providing a definition; prohibiting agency directors from receiving compensation for certain representation for a specified period following vacation of office; revising applicability; amending s. 112.3142, F.S.; requiring certain ethics training for governing board members of special districts and water management districts; authorizing certain continuing education courses to satisfy the ethics training requirement; deleting a requirement that the Commission on Ethics adopt certain rules relating to ethics training class course content; providing course content requirements; encouraging training providers to seek accreditation; amending s. 112.3143, F.S.; prohibiting governing board members of special districts or school districts from voting in

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an official capacity on specified matters; prohibiting county, municipal, or other local public officers or governing board members of special districts or school districts from participating in specified matters; amending s. 112.3144, F.S.; requiring certain mayors and members of a governing body of a municipality to file a full and public disclosure of financial interests; providing disclosure requirements; amending s. 112.3145, F.S.; providing disclosure requirements regarding annual ethics training on a statement of financial interests; providing applicability; amending s. 112.31455, F.S.; applying provisions relating to the collection of unpaid fines for failure to file disclosures of financial interests to school districts; amending s. 112.3148, F.S.; conforming provisions to specified local government lobbyist registration requirements; creating s. 112.3181, F.S.; prohibiting statewide elected officers and legislators from soliciting employment offers or investment advice arising out of official or political activities; providing exceptions; prohibiting such officers or legislators from soliciting or accepting investment advice from, or soliciting or entering into certain profitmaking relationships with, a lobbyist or principal; providing an exception; providing definitions; requiring lobbyists and principals to disclose certain prohibited solicitations to the commission; authorizing the commission to investigate such disclosures; requiring a statewide elected

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officer or legislator to disclose the acceptance of new employment or increased compensation to the commission; requiring the commission to publish such disclosures on its website; authorizing the commission to adopt certain forms and rules; amending s. 112.3185, F.S.; providing definitions; prohibiting certain officers and employees from soliciting employment or contractual relationships from or negotiating employment or contractual relationships with certain employers; providing exceptions; requiring disclosure of certain offers of employment or contractual relationships; revising applicability; amending s. 112.3187, F.S.; replacing the term "gross mismanagement" with the term "mismanagement"; conforming provisions to changes made by the act; amending s. 112.3215, F.S., and reenacting subsection (15); revising definitions; requiring an executive branch lobbyist to electronically register with the commission; revising lobbyist registration, compensation report, principal designation cancellation, and investigation requirements; revising lobbyist registration fees; authorizing the commission to dismiss certain complaints and investigations; repealing s. 112.3261, F.S., relating to registration and reporting for lobbying water management districts; creating s. 112.3262, F.S.; providing definitions; requiring the commission to create the Local Government Lobbyist Registration System; providing for the future removal of local government authority to

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enact a rule or ordinance requiring lobbyists to register with the local government; requiring lobbyists to register with the commission before lobbying governmental entities as of a specified date; providing registration requirements and fees; providing responsibilities for lobbyists, governmental entities, the commission, and the Governor; providing civil penalties; authorizing the suspension of certain lobbyists under certain circumstances; authorizing the commission to adopt rules; requiring the commission to provide advisory opinions for specified purposes; amending s. 218.32, F.S.; requiring the Department of Financial Services to file an annual report with the Legislature and the commission by a specified date; amending ss. 112.3188, 112.3189, and 112.31895, F.S.; conforming provisions to changes made by the act; declaring that the act fulfills an important state interest; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. <u>Section 11.061, Florida Statutes, is repealed.</u>

Section 2. Subsection (6) is added to section 14.32,

Florida Statutes, to read:

14.32 Office of Chief Inspector General.—

(6) Within 6 months after the Chief Inspector General initiates any investigation of fraud, waste, abuse, mismanagement, or misconduct in government, he or she shall determine whether reasonable cause exists to believe that fraud,

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waste, abuse, mismanagement, or misconduct in government has occurred. If such reasonable cause does not exist, the Chief Inspector General must make a new determination every 3 months until the investigation is closed or he or she determines that such reasonable cause exists. If the Chief Inspector General determines that such reasonable cause exists, he or she must report such findings to the President of the Senate, the Speaker of the House of Representatives, the Commission on Ethics, and any law enforcement agency that has jurisdiction over the subject matter.

Section 3. Present subsections (4) and (5) of section 17.325, Florida Statutes, are renumbered as subsections (5) and (6), respectively, and a new subsection (4) is added to that section, to read:

17.325 Governmental efficiency hotline; duties of Chief Financial Officer.—

(4) Copies of records entered pursuant to subsection (3) must be provided to the President of the Senate and the Speaker of the House of Representatives by the 15th day of the following month.

Section 4. Present paragraphs (e) and (f) of subsection (7) of section 20.055, Florida Statutes, are redesignated as paragraphs (f) and (g), respectively, and a new paragraph (e) is added to that subsection, to read:

20.055 Agency inspectors general.

(7) In carrying out the investigative duties and responsibilities specified in this section, each inspector general shall initiate, conduct, supervise, and coordinate investigations designed to detect, deter, prevent, and eradicate

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fraud, waste, mismanagement, misconduct, and other abuses in state government. For these purposes, each inspector general shall:

(e) Within 6 months after initiating any investigation of fraud, waste, abuse, mismanagement, or misconduct in government, determine whether reasonable cause exists to believe that fraud, waste, abuse, mismanagement, or misconduct in government has occurred. If such reasonable cause does not exist, the inspector general must make a new determination every 3 months until the investigation is closed or he or she determines that such reasonable cause exists. If an inspector general determines that such findings to the President of the Senate, the Speaker of the House of Representatives, the Commission on Ethics, and any law enforcement agency that has jurisdiction over the subject matter.

Section 5. Section 106.114, Florida Statutes, is created to read:

- 106.114 Elected official advertising.-
- (1) As used in this section, the term:
- (a) "Governmental entity" means any executive, judicial, or quasi-judicial department; state university; community college; water management district; or political subdivision.
- (b) "Public service announcement" means any message communicated by radio, television, electronic communication, or billboard that promotes or announces an issue of public importance, concern, or welfare.
- (2) A governmental entity, a person acting on behalf of a governmental entity, or an elected official may not use or

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authorize the use of an elected official's name, image,
likeness, official uniform, badge, or other symbol of office in
a public service announcement beginning on the date that the
public official becomes a candidate for reelection or election
to public office and ending on the date of the general election
for which the candidate intends to qualify if such announcement
is paid for with public funds or if the time or space for such
announcement is donated by the media. This subsection does not
apply to bona fide news events, such as public debates broadcast
by a licensed broadcaster.

Section 6. Paragraphs (a) and (b) of subsection (1) and paragraph (a) of subsection (2) of section 110.1245, Florida Statutes, are amended, and subsection (6) is added to that section, to read:

110.1245 Savings sharing program; bonus payments; other awards.—

- (1) (a) The Department of Management Services shall adopt rules that prescribe procedures and promote a savings sharing program for an individual or group of employees who propose procedures or ideas that are adopted and that result in eliminating or reducing state expenditures, including procedures or ideas that are proposed by an individual or group of employees who initiate a complaint under the Whistle-blower's Act, if such proposals are placed in effect and may be implemented under current statutory authority.
- (b) Each agency head shall recommend employees individually or by group to be awarded an amount of money, which amount shall be directly related to the cost savings realized. Each agency inspector general shall recommend employees individually or by

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group to be awarded an amount of money which shall be directly related to the cost savings realized from the complaint initiated under the Whistle-blower's Act. Each proposed award and amount of money must be approved by the Legislative Budget Commission, except as provided in subsection (6).

- (2) In June of each year, bonuses shall be paid to employees from funds authorized by the Legislature in an appropriation specifically for bonuses. Each agency shall develop a plan for awarding lump-sum bonuses, which plan shall be submitted no later than September 15 of each year and approved by the Office of Policy and Budget in the Executive Office of the Governor. Such plan shall include, at a minimum, but is not limited to:
- (a) A statement that bonuses are subject to specific appropriation by the Legislature, except as provided in subsection (6).
- (6) Whistle-blower's Act awards shall be awarded by each agency, and each department head is authorized to incur expenditures to provide an award to employees individually or by group who initiated a complaint under the Whistle-blower Act if such complaint results in cost savings in excess of \$1,000. The award shall be paid from funds of the specific appropriation or trust fund to which the benefits of the savings inure. The agency inspector general to whom the whistle-blower's complaint was made or referred shall certify the identity of the employee or employees who initiated such complaint and, in coordination with the department head or the department head's designee, the amount of savings resulting from the complaint. If more than one employee makes a relevant report, the award shall be distributed

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in proportion to the employee's contribution to the
investigation as certified by the agency inspector general.

Awards shall be in the following amounts:

- (a) A career service employee shall be awarded the greater of 10 percent of the savings or \$500, except that such an employee may not be awarded more than \$50,000 in a year. If the employee is partially or wholly at fault, as certified by the agency inspector general, for any misspending or attempted misspending of public funds identified in the complaint, the employee is not eligible for an award or the employee's award is limited to \$500, at the discretion of the department head.
- (b) A Senior Management Service or Selected Exempt Service employee shall be awarded 5 percent of the savings, except that such an employee may not be awarded more than \$1,000 in a year. If the employee is partially or wholly at fault, as certified by the agency inspector general, for any misspending or attempted misspending of public funds identified in the complaint, the employee is not eligible for an award.

Section 7. Subsections (7), (9), and (15) of section 112.313, Florida Statutes, are amended to read:

112.313 Standards of conduct for public officers, employees of agencies, and local government attorneys.—

- (7) CONFLICTING EMPLOYMENT OR CONTRACTUAL RELATIONSHIP.-
- (a) A No public officer or employee of an agency may not shall have or hold any employment or contractual relationship with any business entity or any agency that which is subject to the regulation of, or is doing business with, the officer's or employee's an agency. This paragraph does not apply to of which he or she is an officer or employee, excluding those

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organizations and their officers who, when acting in their official capacity, enter into or negotiate a collective bargaining contract with the state or any municipality, county, or other political subdivision of the state. Such; nor shall an officer or employee may not of an agency have or hold any employment or contractual relationship that will create a continuing or frequently recurring conflict between his or her private interests and the performance of his or her public duties or that would impede the full and faithful discharge of his or her public duties. For purposes of this subsection, if a public officer or employee of an agency holds a material interest in a business entity other than a publicly traded entity, or is an officer, director, or member who manages such an entity, contractual relationships held by the business entity are deemed to be held by the public officer or employee.

- 1. When the agency referred to is <u>a</u> that certain kind of special tax district created by general or special law and is limited specifically to constructing, maintaining, managing, and financing improvements in the land area over which the agency has jurisdiction, or when the agency has been organized pursuant to chapter 298, then employment with, or entering into a contractual relationship with, such <u>a</u> business entity by a public officer or employee of such <u>an</u> agency <u>is shall</u> not be prohibited by this subsection or be deemed a conflict per se. However, conduct by such officer or employee that is prohibited by, or otherwise frustrates the intent of, this section <u>must shall</u> be deemed a conflict of interest in violation of the standards of conduct set forth by this section.
  - 2. When the agency referred to is a legislative body and

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320 the regulatory power over the business entity resides in another 321 agency, or when the regulatory power that which the legislative 322 body exercises over the business entity or agency is strictly 323 through the enactment of laws or ordinances, then employment 324 with, or entering into a contractual relationship with, such a 325 business entity by a public officer or employee of such a 326 legislative body is  $\frac{1}{2}$  not  $\frac{1}{2}$  prohibited by this subsection 327 or be deemed a conflict based on the regulatory power of the 328 legislative body, unless prohibited or deemed a conflict by 329 another law.

- (b) This subsection <u>does</u> shall not prohibit a public officer or employee from practicing in a particular profession or occupation when such practice by persons holding such public office or employment is required or permitted by law or ordinance.
- (c) A public officer or an employee of an agency may not solicit any employment or contractual relationship prohibited by this subsection.
- (d) A public officer or an employee of an agency must disclose to the head of his or her agency, the general counsel or inspector general of his or her agency, or any other officer or attorney designated by the head of his or her agency any offer of employment or contractual relationship that is prohibited by this subsection.
- (e) If a public officer or an employee of an agency, or a person acting on his or her behalf, solicits employment with any business entity or any agency that is subject to the regulation of, or is doing business with, the officer's or employee's agency in violation of paragraph (c), the solicited business

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entity or agency must disclose such solicitation to the head of the officer's or employee's agency. If such solicitation is by or on behalf of the head of the agency or a member of a body that is the head of the agency, the solicited business entity or agency must disclose such solicitation to the commission. The commission may investigate such disclosure as if it were a valid complaint under this part.

- (9) POSTEMPLOYMENT RESTRICTIONS; STANDARDS OF CONDUCT FOR LEGISLATORS AND LEGISLATIVE EMPLOYEES.—
- (a)1. It is the intent of the Legislature to implement by statute the provisions of s. 8(e), Art. II of the State Constitution relating to legislators, statewide elected officers, appointed state officers, and designated public employees.
  - 2. As used in this paragraph:
  - a. "Employee" means:
- (I) Any person employed in the executive or legislative branch of government holding a position in the Senior Management Service as defined in s. 110.402 or any person holding a position in the Selected Exempt Service as defined in s. 110.602 or any person having authority over policy or procurement employed by the Department of the Lottery.
- (II) The Auditor General, the director of the Office of Program Policy Analysis and Government Accountability, the Sergeant at Arms and Secretary of the Senate, and the Sergeant at Arms and Clerk of the House of Representatives.
- (III) The executive director and deputy executive director of the Commission on Ethics.
  - (IV) An executive director, staff director, or deputy staff

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director of each joint committee, standing committee, or select committee of the Legislature; an executive director, staff director, executive assistant, analyst, or attorney of the Office of the President of the Senate, the Office of the Speaker of the House of Representatives, the Senate Majority Party Office, Senate Minority Party Office, House Majority Party Office, or House Minority Party Office; or any person, hired on a contractual basis, having the power normally conferred upon such persons, by whatever title.

- (V) The Chancellor and Vice Chancellors of the State University System; the general counsel to the Board of Governors of the State University System; and the president, provost, vice presidents, and deans of each state university.
- (VI) Any person, including an other-personal-services employee, having the power normally conferred upon the positions referenced in this sub-subparagraph.
- b. "Appointed state officer" means any member of an appointive board, commission, committee, council, or authority of the executive or legislative branch of state government whose powers, jurisdiction, and authority are not solely advisory and include the final determination or adjudication of any personal or property rights, duties, or obligations, other than those relative to its internal operations.
- c. "State agency" means an entity of the legislative, executive, or judicial branch of state government over which the Legislature exercises plenary budgetary and statutory control.
- d. "Agency director" means a secretary, as that term is defined in s. 20.03, the chief administrative employee or officer of a department headed by the Governor and the Cabinet,

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established or granted legislative or executive authority by the State Constitution, including, but not limited to, the State Board of Education, the Board of Governors of the State University System, the State Board of Administration, and the Fish and Wildlife Conservation Commission, but excluding the Legislature, the judiciary, or any constituent component of either. "Agency director" also includes any person, including an other-personal-services employee, having the power normally conferred upon such secretary, employee, or officer.

- 3.a. No member of the Legislature, appointed state officer, or statewide elected officer shall personally represent another person or entity for compensation before the government body or agency of which the individual was an officer or member for a period of 2 years following vacation of office. No member of the Legislature shall personally represent another person or entity for compensation during his or her term of office before any state agency other than judicial tribunals or in settlement negotiations after the filing of a lawsuit.
- b. For a period of 2 years following vacation of office, a former member of the Legislature may not act as a lobbyist for compensation before an executive branch agency, agency official, or employee. The terms used in this sub-subparagraph have the same meanings as provided in s. 112.3215.
- 4.a. An agency director who is so employed on or after
  January 8, 2019, may not personally represent another person or
  entity for compensation before any state agency other than the
  Legislature or judicial tribunals or in settlement negotiations
  after the filing of a lawsuit for a period of 2 years following

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vacation of position, except when employed by and representing another state agency.

<u>b.</u> An agency employee, including an agency employee who was employed on July 1, 2001, in a Career Service System position that was transferred to the Selected Exempt Service System under chapter 2001-43, Laws of Florida, may not personally represent another person or entity for compensation before the agency with which he or she was employed for a period of 2 years following vacation of position, <u>except when unless</u> employed by <u>and</u> representing another state agency of state government.

- 5. Any person violating this paragraph <u>is</u> shall be subject to the penalties provided in s. 112.317 and a civil penalty of an amount equal to the compensation which the person receives for the prohibited conduct.
  - 6. This paragraph is not applicable to:
- a. A person employed by the Legislature or other agency prior to July 1, 1989;
- b. A person who was employed by the Legislature or other agency on July 1, 1989, whether or not the person was a defined employee on July 1, 1989;
- c. A person who was a defined employee of the State
  University System or the Public Service Commission who held such
  employment on December 31, 1994;
- d. A person who has reached normal retirement age as defined in s. 121.021(29), and who has retired under the provisions of chapter 121 by July 1, 1991; or
- e. Any appointed state officer whose term of office began before January 1, 1995, unless reappointed to that office on or after January 1, 1995.

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(b) In addition to the provisions of this part which are applicable to legislators and legislative employees by virtue of their being public officers or employees, the conduct of members of the Legislature and legislative employees shall be governed by the ethical standards provided in the respective rules of the Senate or House of Representatives which are not in conflict herewith.

## (15) ADDITIONAL EXEMPTION. -

- (a) An No elected public officer may not shall be held in violation of subsection (7) if the officer maintains an employment relationship with an entity which is currently a tax-exempt organization under s. 501(c) of the Internal Revenue Code and which contracts with or otherwise enters into a business relationship with the officer's agency and:
- $\frac{1.(a)}{(a)}$  The officer's employment is not directly or indirectly compensated as a result of such contract or business relationship;
- 2.(b) The officer has in no way participated in the agency's decision to contract or to enter into the business relationship with his or her employer, whether by participating in discussion at the meeting, by communicating with officers or employees of the agency, or otherwise; and
- 3.(e) The officer abstains from voting on any matter which may come before the agency involving the officer's employer, publicly states to the assembly the nature of the officer's interest in the matter from which he or she is abstaining, and files a written memorandum as provided in s. 112.3143.
- (b) This subsection does not apply to an officer who begins his or her term of office on or after January 8, 2019.

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Section 8. Subsection (2) of section 112.3142, Florida Statutes, is amended to read:

112.3142 Ethics training for specified constitutional officers, and elected municipal officers, and members of a governing board of a special district or water management district.—

- (2) (a) All constitutional officers must complete 4 hours of ethics training each calendar year which addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation if the required subjects are covered.
- (b) Beginning January 1, 2015, All elected municipal officers must complete 4 hours of ethics training each calendar year which addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of this state. This requirement may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation if the required subjects are covered.
- (c) Beginning January 1, 2019, all members of the governing board of a special district or water management district must complete 4 hours of ethics training each calendar year which addresses, at a minimum, s. 8, Art. II of the State Constitution, the Code of Ethics for Public Officers and Employees, and the public records and public meetings laws of

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this state.

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(d) The requirements specified in paragraphs (a), (b), and (c) may be satisfied by completion of a continuing legal education class or other continuing professional education class, seminar, or presentation, if the required subjects are covered.

- (e) The commission shall adopt rules establishing minimum Course content for the portion of an ethics training class which addresses s. 8, Art. II of the State Constitution and the Code of Ethics for Public Officers and Employees <u>must include one or more of the following:</u>
  - 1. Doing business with one's own agency;
  - 2. Conflicting employment or contractual relationships;
  - 3. Misuse of position;
  - 4. Disclosure or use of certain information;
- 5. Gifts and honoraria, including solicitation and acceptance of gifts, and unauthorized compensation;
  - 6. Post-officeholding restrictions;
  - 7. Restrictions on the employment of relatives;
- 8. Voting conflicts if the officer is a member of a collegial body and votes in his or her official capacity;
- 9. Financial disclosure requirements, including the automatic fine and appeal process;
- 10. Commission procedures on ethics complaints and referrals; and
- 11. The importance of and the process for obtaining advisory opinions rendered by the commission.
- (f) Training providers are encouraged to seek accreditation from any applicable licensing body for courses offered pursuant

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to this subsection.

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(g) (d) The Legislature intends that a constitutional officer, or elected municipal officer, or member of the governing board of a special district or water management district who is required to complete ethics training pursuant to this section receive the required training as close as possible to the date that he or she assumes office. A constitutional officer, or member of the governing board of a special district or water management district assuming a new office or new term of office on or before March 31 must complete the annual training on or before December 31 of the year in which the term of office began. A constitutional officer, or elected municipal officer, or member of the governing board of a special district or water management district assuming a new office or new term of office after March 31 is not required to complete ethics training for the calendar year in which the term of office began.

Section 9. Subsections (3) and (4) of section 112.3143, Florida Statutes, are amended to read:

112.3143 Voting conflicts.-

(3) (a) A No county, municipal, or other local public officer or governing board member of a special district or school district may not shall vote in an official capacity upon any measure which would inure to his or her special private gain or loss; which he or she knows would inure to the special private gain or loss of any principal by whom he or she is retained or to the parent organization or subsidiary of a corporate principal by which he or she is retained, other than an agency as defined in s. 112.312(2); or which he or she knows

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would inure to the special private gain or loss of a relative or business associate of the public officer or board member. Such public officer or board member shall, prior to the vote being taken, publicly state to the assembly the nature of the officer's or member's interest in the matter from which he or she is abstaining from voting and, within 15 days after the vote occurs, disclose the nature of his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes.

- (b) However, a commissioner of a community redevelopment agency created or designated pursuant to s. 163.356 or s. 163.357, or an officer of an independent special tax district elected on a one-acre, one-vote basis, is not prohibited from voting, when voting in said capacity.
- (4) A county, municipal, or other local public officer; governing board member of a special district or school district; or No appointed public officer may not shall participate in any matter which would inure to the officer's or member's special private gain or loss; which the officer or member knows would inure to the special private gain or loss of any principal by whom he or she is retained or to the parent organization or subsidiary of a corporate principal by which he or she is retained; or which he or she knows would inure to the special private gain or loss of a relative or business associate of the public officer or board member, without first disclosing the nature of his or her interest in the matter.
- (a) Such disclosure, indicating the nature of the conflict, shall be made in a written memorandum filed with the person

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responsible for recording the minutes of the meeting, prior to the meeting in which consideration of the matter will take place, and shall be incorporated into the minutes. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum.

- (b) In the event that disclosure has not been made prior to the meeting or that any conflict is unknown prior to the meeting, the disclosure shall be made orally at the meeting when it becomes known that a conflict exists. A written memorandum disclosing the nature of the conflict shall then be filed within 15 days after the oral disclosure with the person responsible for recording the minutes of the meeting and shall be incorporated into the minutes of the meeting at which the oral disclosure was made. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum.
- (c) For purposes of this subsection, the term "participate" means any attempt to influence the decision by oral or written communication, whether made by the officer or member or at the officer's or member's direction.

Section 10. Subsections (1) and (2) and paragraph (c) of subsection (8) of section 112.3144, Florida Statutes, are amended to read:

112.3144 Full and public disclosure of financial interests.—

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(1) (a) An officer or a member who is required by s. 8, Art. If of the State Constitution to file a full and public disclosure of his or her financial interests for any calendar or fiscal year shall file that disclosure with the Florida Commission on Ethics. Additionally, beginning January 1, 2015, an officer who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her full and public disclosure of financial interests that he or she has completed the required training.

(b) Each elected mayor and member of the governing body of a municipality that had \$10 million or more in total revenue for the 3 consecutive fiscal years ending prior to the year the disclosure covers shall file a full and public disclosure of financial interests with the Commission on Ethics. Each elected mayor and member of the governing body of such municipality shall continue to file a full and public disclosure until the municipality has less than \$10 million in total revenue for 3 consecutive fiscal years. For purposes of this paragraph, the verified report that the Department of Financial Services files with the Commission on Ethics in accordance with s. 218.32(3) shall be the sole basis for determining whether a municipality has \$10 million or more in total revenue, except that a municipality that has not had its annual financial report certified in accordance with  $s.\ 218.32$  on or before November 30 of the year in which it is due shall be considered to have \$10 million or more in total revenue for such year. If an uncertified report is subsequently certified by the Department of Financial Services, the certified report shall be used in any disclosure period beginning after the report is certified.

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(c) An officer or a member who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her full and public disclosure of financial interests that he or she has completed the required training.

Additionally, beginning January 1, 2019, an officer or a member who is required to complete annual ethics training pursuant to s. 112.3142 must provide the name of the training provider on his or her full and public disclosure of financial interests.

(2) An officer or a member  $\frac{1}{2}$  person who is required, pursuant to s. 8, Art. II of the State Constitution, to file a full and public disclosure of financial interests and who has filed a full and public disclosure of financial interests for any calendar or fiscal year is <del>shall</del> not <del>be</del> required to file a statement of financial interests pursuant to s. 112.3145(2) and (3) for the same year or for any part thereof notwithstanding any requirement of this part. If an incumbent in an elective office has filed the full and public disclosure of financial interests to qualify for election to the same office or if a candidate for office holds another office subject to the annual filing requirement, the qualifying officer shall forward an electronic copy of the full and public disclosure of financial interests to the commission no later than July 1. The electronic copy of the full and public disclosure of financial interests satisfies the annual disclosure requirement of this section. A candidate who does not qualify until after the annual full and public disclosure of financial interests has been filed pursuant to this section shall file a copy of his or her disclosure with the officer before whom he or she qualifies.

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(c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 112.3142 or provide the name of the training provider does not constitute an immaterial, inconsequential, or de minimis error or omission.

Section 11. Subsection (4) and paragraph (c) of subsection (10) of section 112.3145, Florida Statutes, are amended to read: 112.3145 Disclosure of financial interests and clients represented before agencies.—

(4) Beginning January 1, 2015, An officer who is required to complete annual ethics training pursuant to s. 112.3142 must certify on his or her statement of financial interests that he or she has completed the required training. Beginning January 1, 2019, an officer or a member who is required to complete annual ethics training pursuant to s. 112.3142 must provide the name of the training provider on his or her statement of financial interests.

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(c) For purposes of this section, an error or omission is immaterial, inconsequential, or de minimis if the original filing provided sufficient information for the public to identify potential conflicts of interest. However, failure to certify completion of annual ethics training required under s. 112.3142 or provide the name of the training provider does not constitute an immaterial, inconsequential, or de minimis error or omission.

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Section 12. The amendments made by this act to ss. 112.3144 and 112.3145, Florida Statutes, apply to disclosures filed for the 2018 calendar year and all subsequent calendar years.

Section 13. Subsection (1) of section 112.31455, Florida Statutes, is amended to read:

112.31455 Collection methods for unpaid automatic fines for failure to timely file disclosure of financial interests.—

- (1) Before referring any unpaid fine accrued pursuant to s. 112.3144(5) or s. 112.3145(7) to the Department of Financial Services, the commission shall attempt to determine whether the individual owing such a fine is a current public officer or current public employee. If so, the commission may notify the Chief Financial Officer or the governing body of the appropriate county, municipality, school district, or special district of the total amount of any fine owed to the commission by such individual.
- (a) After receipt and verification of the notice from the commission, the Chief Financial Officer or the governing body of the county, municipality, school district, or special district shall begin withholding the lesser of 10 percent or the maximum amount allowed under federal law from any salary-related payment. The withheld payments shall be remitted to the commission until the fine is satisfied.
- (b) The Chief Financial Officer or the governing body of the county, municipality, school district, or special district may retain an amount of each withheld payment, as provided in s. 77.0305, to cover the administrative costs incurred under this section.
  - Section 14. Effective October 1, 2019, paragraph (b) of

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subsection (2) of section 112.3148, Florida Statutes, is amended to read:

- 112.3148 Reporting and prohibited receipt of gifts by individuals filing full or limited public disclosure of financial interests and by procurement employees.—
  - (2) As used in this section:
- (b)1. "Lobbyist" means any natural person who, for compensation, seeks, or sought during the preceding 12 months, to influence the governmental decisionmaking of a reporting individual or procurement employee or his or her agency or seeks, or sought during the preceding 12 months, to encourage the passage, defeat, or modification of any proposal or recommendation by the reporting individual or procurement employee or his or her agency.
- 2. With respect to an agency that <u>is a governmental entity</u> as defined in s. 112.3262 has established by rule, ordinance, or law a registration process for persons seeking to influence decisionmaking or to encourage the passage, defeat, or modification of any proposal or recommendation by such agency or an employee or official of the agency, the term "lobbyist" includes only a person who is required to be registered as a lobbyist in accordance with <u>s. 112.3262</u> such rule, ordinance, or law or who was during the preceding 12 months required to be registered as a lobbyist in accordance with such rule, ordinance, or law. At a minimum, such a registration system must require the registration of, or must designate, persons as "lobbyists" who engage in the same activities as require registration to lobby the Legislature pursuant to s. 11.045.

Section 15. Section 112.3181, Florida Statutes, is created

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784 to read:

112.3181 Additional standards for statewide elected officers and legislators.—

- (1) A statewide elected officer or member of the

  Legislature may not solicit an employment offer or investment
  advice arising out of official or political activities engaged
  in while he or she is an officer or a legislator or a candidate
  for such office, except in the following circumstances:
- (a) The officer or legislator may solicit or accept future employment, including professional partnerships, in the last 180 days of his or her term of office if he or she is ineligible to run for reelection or has publicly announced, and filed a letter or other written notice with the qualifying officer with whom reelection qualification papers are filed, that he or she is not and does not intend to become a candidate for reelection.
- (b) The officer or legislator may solicit or accept employment from any prospective employer in a profession or occupation in which he or she has formerly engaged, has been formally educated or trained, or is licensed, unless such employment is prohibited by other general law.
- (2) A statewide elected officer or member of the

  Legislature may not solicit or accept investment advice from or

  solicit or enter into an investment, joint venture, or other

  profitmaking relationship with a lobbyist or principal, as those

  terms are defined in s. 11.045 or s. 112.3215. However, the

  officer or legislator may buy or sell listed, publicly traded

  securities of a principal without the advice of a lobbyist or

  principal unless such action violates s. 112.313. For purposes

  of this section, the term "investment, joint venture, or other

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profitmaking relationship" does not include an employment relationship or any enterprise organized to employ or engage the personal services of individuals including the officer or legislator. For purposes of this section, the terms "investment advice" and "profitmaking relationship" do not include a client relationship with a licensed investment broker, licensed investment advisor, or similarly licensed professional to whom the officer or legislator pays ordinary and reasonable fees for services, regardless of such broker's, advisor's, or professional's status as a lobbyist's principal or a nonlobbyist employee of such principal.

- (3) A lobbyist or principal who receives a solicitation prohibited by this section by or on behalf of a statewide elected officer or member of the Legislature must disclose such solicitation to the commission. Any other person who receives such solicitation may disclose such solicitation to the commission. The commission may investigate any disclosure under this subsection as if it were a valid complaint under this part.
- (4) (a) A statewide elected officer or a member of the Legislature must file a written disclosure with the commission upon acceptance of the following:
- 1. Any new employment with or increased compensation from an entity that receives state funds directly by appropriation;
- 2. Any new employment with or increased compensation from an agency;
- 3. Any new employment the offer of which arose out of official or political activities engaged in while he or she was a statewide elected officer, a member of the Legislature, or a candidate for such office; or

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4. Any new employment with or increased compensation from a lobbyist, a principal of a lobbyist, or a lobbying firm.

(b) The disclosure must identify the applicable subparagraph of paragraph (a), employer, position, salary or other compensation, and effective date of employment or increased compensation. Such disclosure must be filed within 30 days after he or she accepts the employment or increased compensation or before the effective date of employment or increased compensation, whichever date is earliest. With respect to employment or increased compensation accepted or effective between December 31, 2017, and July 1, 2018, the officer or legislator must file such disclosure within 30 days after July 1, 2018. The commission shall publish such disclosures with the officer's or legislator's full financial disclosure on its website. The commission may adopt forms for disclosure and may adopt rules requiring electronic submission of the disclosure required by this subsection.

Section 16. Present subsections (7) and (8) of section 112.3185, Florida Statutes, are renumbered as subsections (8) and (9), respectively, present subsections (1) and (8) are amended, and a new subsection (7) is added to that section, to read:

- 112.3185 Additional standards for state <u>officers and</u> agency employees.—
  - (1) For the purposes of this section:
- (a) "Contractual services" shall be defined as set forth in chapter 287.
- (b) "Agency" means any state officer, department, board, commission, or council of the executive, legislative, or

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judicial branch of state government and includes the Public Service Commission.

- (c) "Covered officer" means a state officer who is serving in a position that is not an elective position. The term does not include a person who is appointed to fill an unexpired term of an elective office.
- (d) "Negotiate" or "negotiation" means a response to an offer or solicitation of offers of an employment or contractual relationship, including the submission of a resume, an application, or any other information demonstrating interest on the part of a prospective employee and interviewing or engaging in other communication intended to lead to an offer or acceptance of an employment or contractual relationship.
- (e) "Reporting employee" means any agency employee who is a reporting individual or procurement employee, as those terms are defined in s. 112.3148.
- (f) "Restricted employer," with respect to any state officer or agency employee, means any entity that does business with or is subject to regulation by an agency employing the covered officer or reporting employee and any person or entity from whom the covered officer or reporting employee may not solicit a gift under s. 112.3148(3).
- (g) "Subject to regulation by an agency" means subject to regulation by agency action as defined in s. 120.52(2) or its substantial equivalent. The term does not include regulatory power exercised strictly through the enactment of general laws.
- (7) A covered officer or reporting employee who is employed in such position on or after January 8, 2019, may not solicit an employment or contractual relationship from or negotiate an

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employment or contractual relationship with a restricted employer except as provided in this subsection.

- (a) A covered officer or reporting employee may solicit a future employment or contractual relationship from or negotiate a future employment or contractual relationship with a restricted employer within 90 days before the expiration of the officer's term of office, if the officer does not seek reappointment, or within 90 days before the officer's or employee's termination or retirement date, if he or she provides notice of termination or retirement to the head of his or her agency, the general counsel or inspector general of his or her agency, or any other officer or attorney designated by the head of his or her agency.
- (b) If a covered officer or reporting employee has been notified by his or her appointing authority or employing agency that he or she will be discharged from office or dismissed or terminated from employment, he or she may solicit a future employment or contractual relationship from or negotiate a future employment or contractual relationship with a restricted employer at any time after such notice but not sooner than 180 days before his or her employment is scheduled to end.
- (c) A covered officer or reporting employee must disclose to the head of his or her agency, the general counsel or inspector general of his or her agency, or any other officer or attorney designated by the head of his or her agency any offer from a restricted employer of an employment or contractual relationship. After such disclosure, a covered officer or reporting employee may negotiate an employment or contractual relationship with the restricted employer if expressly

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authorized by the head of his or her agency or the agency head's authorized designee. Permission may be withheld only if the agency head or his or her authorized designee determines such negotiation poses an actual or potential conflict with the interests of the state or the agency.

- (d) This subsection does not authorize any employment or contractual relationship solicitation otherwise prohibited by general law.
- (9) (8) Subsections (1) through (6) of this section do not apply is not applicable to any employee of the Public Service Commission who was so employed on or before December 31, 1994, unless so employed on or after January 8, 2019.
- Section 17. Subsection (2), paragraph (e) of subsection (3), and paragraph (b) of subsection (5) of section 112.3187, Florida Statutes, are amended to read:
- 112.3187 Adverse action against employee for disclosing information of specified nature prohibited; employee remedy and relief.—
- (2) LEGISLATIVE INTENT.—It is the intent of the Legislature to prevent agencies or independent contractors from taking retaliatory action against an employee who reports to an appropriate agency violations of law on the part of a public employer or independent contractor that create a substantial and specific danger to the public's health, safety, or welfare. It is further the intent of the Legislature to prevent agencies or independent contractors from taking retaliatory action against any person who discloses information to an appropriate agency alleging improper use of governmental office, gross waste of funds, or any other abuse or gross neglect of duty on the part

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of an agency, public officer, or employee.

- (3) DEFINITIONS.—As used in this act, unless otherwise specified, the following words or terms shall have the meanings indicated:
- (e) "Gross Mismanagement" means a continuous or repeated pattern of neglect of managerial duty, managerial abuses, wrongful or arbitrary and capricious actions, or deceptive, fraudulent, or criminal conduct which may have a substantial adverse economic impact.
- (5) NATURE OF INFORMATION DISCLOSED.—The information disclosed under this section must include:
- (b) Any act or suspected act of gross mismanagement, malfeasance, misfeasance, gross waste of public funds, suspected or actual Medicaid fraud or abuse, or gross neglect of duty committed by an employee or agent of an agency or independent contractor.
- Section 18. Paragraphs (a), (f), and (h) of subsection (1), subsections (3) and (4), paragraph (a) of subsection (5), and subsections (7) and (8) of section 112.3215, Florida Statutes, are amended, and subsection (15) of that section is reenacted, to read:
- 112.3215 Lobbying before the executive branch or the Constitution Revision Commission; registration and reporting; investigation by commission.—
  - (1) For the purposes of this section:
- (a) "Agency" means the Governor; the Governor and Cabinet; or any department, division, bureau, board, commission, or authority of the executive branch; the State Board of Education; or the Board of Governors of the State

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<u>University System</u>. In addition, "agency" <u>means</u> shall mean the Constitution Revision Commission as provided by s. 2, Art. XI of the State Constitution.

- (f) <u>"Lobbying"</u> <u>"Lobbies"</u> means seeking, on behalf of another person, to influence an agency with respect to a decision of the agency in the area of policy or procurement or an attempt to obtain the goodwill of an agency official or employee. <u>"Lobbying"</u> <u>"Lobbies"</u> also means influencing or attempting to influence, on behalf of another, the Constitution Revision Commission's action or nonaction through oral or written communication or an attempt to obtain the goodwill of a member or employee of the Constitution Revision Commission.
- (h) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. The term "principally employed for governmental affairs" means that one of the principal or most significant responsibilities of the employee to the employer is overseeing the employer's various relationships with government or representing the employer in its contacts with government. "Lobbyist" does not include a person who is:
- 1. An attorney, or any person, who represents a client in a judicial proceeding or in a formal administrative proceeding conducted pursuant to chapter 120 or any other formal hearing before an agency, board, commission, or authority of this state.
- 2. An <u>officer or</u> employee of an agency, or of a legislative or judicial branch entity, or a political subdivision of this

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state acting in the normal course of his or her office or
duties.

- 3. A confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.
- 4. A person who  $\underline{\text{seeks}}$  lobbies to procure a contract pursuant to chapter 287 which contract is less than the threshold for CATEGORY ONE as provided in s. 287.017.
- (3) A person may not lobby an agency until such person has electronically registered as a lobbyist with the commission. Such registration shall be due upon initially being retained to lobby and is renewable on a calendar year basis thereafter. The commission shall request authorization from the principal with the principal's name, business address, e-mail address, and telephone number to confirm that the registrant is authorized to represent the principal. Upon registration the person shall provide a statement signed by the principal or principal's representative that the registrant is authorized to represent the principal. The principal or principal's representative shall also identify and designate its main business pursuant to the North American Industry Classification System (NAICS) six-digit numerical code that most accurately describes the principal's main business. Registration is not complete until the commission receives the principal's authorization and the registration fee on the statement authorizing that lobbyist pursuant to a classification system approved by the commission. The registration shall require each lobbyist to attest to disclose, under oath, the following information:
  - (a) Full legal name, e-mail address, telephone number, Name

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1045 and business address;

- (b) The <u>full</u> name, e-mail address, telephone number, and business address of each principal represented;
  - (c) His or her area of interest;
  - (d) The agencies before which he or she will appear; and
- (d) (e) The existence of any direct or indirect business association, partnership, or financial relationship with any employee of an agency with which he or she lobbies, or intends to lobby, as disclosed in the registration.
- (4) The annual lobbyist registration fee shall be set by the commission by rule, not to exceed  $\frac{$20}{40}$  for each principal represented plus, for each principal, a fee not to exceed  $\frac{$5}{40}$  each agency after the first.
- (5) (a) 1. Each lobbying firm shall file a compensation report with the commission for each calendar quarter during any portion of which one or more of the firm's lobbyists were registered to represent a principal. The report shall include the:
- a. Full name, <u>e-mail address</u>, business address, and telephone number of the lobbying firm;
  - b. Name of each of the firm's lobbyists; and
- c. Total compensation provided or owed to the lobbying firm from all principals for the reporting period, reported in one of the following categories: \$0; \$1 to \$49,999; \$50,000 to \$99,999; \$100,000 to \$249,999; \$250,000 to \$499,999; \$500,000 to \$999,999; \$1 million or more.
- 2. For each principal represented by one or more of the firm's lobbyists, the lobbying firm's compensation report shall also include the:

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a. Full name, <u>e-mail address</u>, business address, and telephone number of the principal; and

- b. Total compensation provided or owed to the lobbying firm for the reporting period, reported in one of the following categories: \$0; \$1 to \$9,999; \$10,000 to \$19,999; \$20,000 to \$29,999; \$30,000 to \$39,999; \$40,000 to \$49,999; or \$50,000 or more. If the category "\$50,000 or more" is selected, the specific dollar amount of compensation must be reported, rounded up or down to the nearest \$1,000.
- 3. If the lobbying firm subcontracts work from another lobbying firm and not from the original principal:
- a. The lobbying firm providing the work to be subcontracted shall be treated as the reporting lobbying firm's principal for reporting purposes under this paragraph; and
- b. The reporting lobbying firm shall, for each lobbying firm identified under subparagraph 2., identify the name and address of the principal originating the lobbying work.
- 4. The senior partner, officer, or owner of the lobbying firm shall certify to the veracity and completeness of the information submitted pursuant to this paragraph.
- (7) A lobbyist shall promptly send a written statement to the commission canceling the <u>designation of registration for</u> a principal <u>in his or her registration</u> upon termination of <u>such the lobbyist's</u> representation <u>of that principal</u>. <u>The commission may cancel a lobbyist's designation of a principal upon the principal's notification that the lobbyist is no longer authorized to represent the principal Notwithstanding this requirement, the commission may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies</u>

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the office that a person is no longer authorized to represent that principal.

- (8) (a) The commission shall investigate every sworn complaint that is filed with it alleging that a person covered by this section has failed to register, has failed to submit a compensation report, has made a prohibited expenditure, or has knowingly submitted false information in any report or registration required in this section.
- (b) All proceedings, the complaint, and other records relating to the investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution, and any meetings held pursuant to an investigation are exempt from the provisions of s. 286.011(1) and s. 24(b), Art. I of the State Constitution either until the alleged violator requests in writing that such investigation and associated records and meetings be made public or until the commission determines, based on the investigation, whether probable cause exists to believe that a violation has occurred.
- (c) The commission shall investigate any lobbying firm, lobbyist, principal, agency, officer, or employee upon receipt of information from a sworn complaint or from a random audit of lobbying reports indicating that the individual or entity has intentionally failed to disclose any material fact or has knowingly submitted false information in any report required by this section or by rules adopted pursuant to this section a possible violation other than a late-filed report.
- (d) Notwithstanding paragraphs (a)-(c), the commission may dismiss any complaint or investigation resulting from a random audit of lobbying reports, at any stage of disposition, if it

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1132 determines that the public interest is not served by proceeding further, in which case the commission must issue a public report 1134 stating with particularity its reasons for the dismissal.

- (e) 1. Records relating to an audit conducted pursuant to this section or an investigation conducted pursuant to this section or s. 112.32155 are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
- 2. Any portion of a meeting wherein such investigation or audit is discussed is exempt from s. 286.011 and s. 24(b), Art. I of the State Constitution.
- 3. The exemptions no longer apply if the lobbying firm requests in writing that such investigation and associated records and meetings be made public or the commission determines there is probable cause that the audit reflects a violation of the reporting laws.
- (15) The commission shall adopt rules to administer this section, which shall prescribe forms for registration and compensation reports, procedures for registration, and procedures that will prevent disclosure of information that is confidential as provided in this section.
- Section 19. Effective October 1, 2019, section 112.3261, Florida Statutes, is repealed.
- Section 20. Section 112.3262, Florida Statutes, is created 1154 1155 to read:
  - 112.3262 Lobbying before governmental entities.-
  - (1) As used in this section, the term:
- 1158 (a) "Governmental entity" or "entity" means a water 1159 management district created in s. 373.069 and operating under the authority of chapter 373, a hospital district, a children's 1160

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services district, an authority as that term is defined in s.

348.0002, a port authority as defined in s. 315.02, a county, a
municipality, a school district, or a special district.

- (b) "Lobbying" means seeking, on behalf of another person, to influence a governmental entity with respect to a decision of the entity in an area of policy or procurement or an attempt to obtain the goodwill of an official or employee of a governmental entity. The term does not include representing a client in any stage of applying for or seeking approval of an application for a license, permit, or waiver of a regulation or other administrative action, or opposition to such action, provided such action does not require legislative discretion and is subject to judicial review by petitioning for writ of certiorari.
- (c) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of such person or governmental entity. The term does not include a person who:
- 1. Represents a client in a judicial proceeding or in a formal administrative proceeding before a governmental entity.
- 2. Is an officer or employee of an agency acting in the normal course of his or her duties.
- 3. Consults under contract with the governmental entity and communicates with the entity's governing body, or an employee of the governing body, regarding issues related to the scope of services in his or her contract.
  - 4. Is an employee, officer, or board member of a

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homeowners' association, condominium association, or
neighborhood association when addressing, in his or her capacity
as an employee, officer, or board member of such association, an
issue impacting the association or its members.

- 5. Is a confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.
- 6. Is an expert witness who is retained or employed by an employer, principal, or client to provide only scientific, technical, or other specialized information provided in agenda materials or testimony only in public hearings, provided the expert identifies such employer, principal, or client at such hearing.
- 7. Seeks to procure a contract the value of which is less than \$20,000 or a contract procured pursuant to s. 287.056.
  - (d) "Principal" has the same meaning as in s. 112.3215.
- (e) "Principally employed for governmental affairs" means that one of the employee's principal or most significant responsibilities to the employer is overseeing the employer's various governmental relationships or representing the employer in its contacts made with an officer or employee of a governmental entity.
- (2) The Commission on Ethics shall create the Local Government Lobbyist Registration System to register lobbyists who wish to lobby governmental entities in accordance with this section. Beginning October 1, 2019, any governmental entity rule or ordinance that requires lobbyist registration is preempted and replaced by the registration system established by this subsection. However, in accordance with s. 112.326, a

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governmental entity may adopt a rule or ordinance to regulate lobbyist conduct and may require compensation reporting, disclosure of contacts made with an officer or employee of a governmental entity, or any other activity related to lobbyist conduct, other than registration. A governmental entity may not charge a fee for registration of lobbyists and principals, and a fee may not be charged in the enforcement of lobbyist regulation except as may be reasonable and necessary to cover the cost of such enforcement.

(3) Beginning October 1, 2019, a person may not lobby a governmental entity until such person has electronically registered as a lobbyist with the commission. Such initial registration shall be due upon being retained to lobby and is renewable annually on the anniversary of the lobbyist's registration or in the month of the lobbyist's birth as selected by the lobbyist at the time of registration. The commission shall request authorization from the principal using the principal's name, business address, e-mail address, and telephone number to confirm that the registrant is authorized to represent the principal. The principal or principal's representative shall identify and designate its main business using the North American Industry Classification System (NAICS) six-digit numerical code that most accurately describes its main business. Registration is incomplete until the commission receives the principal's authorization and the lobbyist's registration fee. Any change in the information required by this subsection must be disclosed within 15 days after such change occurs by the lobbyist updating his or her registration. The commission may require separate registration submissions for

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each county and multi-county governmental entity, but each submission may include, without an additional fee, any governmental entity in the county for which the submission is made. A person required to register as a lobbyist under this subsection must register through the electronic system and must attest to the following:

- (a) His or her full legal name, birth month, e-mail address, telephone number, and business address.
- (b) The name, e-mail address, telephone number, and business address of each principal.
- (c) The name of each governmental entity lobbied or intended to be lobbied on behalf of the principal.
- (d) Any direct or indirect business association, partnership, or financial relationship with an official or employee of a governmental entity lobbied or intended to be lobbied on behalf of the principal.
- established by commission rule but may not exceed \$20 for each principal represented for one county and governmental entities therein or one multi-county governmental entity and may not exceed \$5 for each additional county and governmental entities therein or additional multi-county governmental entities.
- (5) The commission shall publish a lobbyist directory of all lobbyist registrations on the Internet.
- (6) A lobbyist shall promptly provide a written statement to the commission canceling the designation of a principal in his or her registration upon termination of such representation.

  The commission may cancel a lobbyist's designation of a principal upon the principal's notification that the lobbyist is

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no longer authorized to represent such principal.

(7) A governmental entity must use reasonable efforts to ascertain whether a lobbyist has registered pursuant to this section. A governmental entity may not knowingly authorize an unregistered lobbyist to lobby the entity.

- (8) (a) Except as provided in subsection (9), the commission shall investigate every sworn complaint that is filed with it alleging that a person covered by this section has failed to register or has knowingly submitted false information in any registration required in this section.
- (b) If the commission finds no probable cause to believe that a violation of this section occurred, it shall dismiss the complaint and send a copy of the complaint, findings, and summary to the complainant and the alleged violator. If the commission finds probable cause to believe that a violation of this section occurred, it shall report the results of its investigation to the Governor and send, by certified mail, a copy of the report to the alleged violator. Upon request submitted to the Governor in writing, a person whom the commission finds probable cause to believe has violated this section shall be entitled to a public hearing. Such person shall be deemed to have waived the right to a public hearing if the request is not received within 14 days after a copy of the report is mailed. However, the Governor may require a public hearing and may conduct such further investigation as he or she deems necessary.
- (c) If the Governor finds that a violation occurred, he or she may reprimand or censure the violator or assess a civil penalty against the violator in accordance with this section.

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(d) Upon discovery of a violation of this section, a person or governmental entity may file a sworn complaint with the commission.

- (9) (a) Upon a first complaint to the commission alleging a violation of subsection (3) by a lobbyist, or upon any complaint against a lobbyist received before January 1, 2020, the commission shall, within 30 days after receipt of the complaint, issue a warning letter to the lobbyist directing him or her to consult the obligations of lobbyists under this section and dismiss the complaint.
- (b) On or after January 1, 2020, notwithstanding the civil penalties provided in s. 112.317, a lobbyist found by the commission to have violated subsection (3) is subject to:
- 1. For a first violation, a civil penalty not to exceed \$500.
- 2. For a second or subsequent violation committed within 12 months after the Governor determines that a first violation has been committed, a civil penalty of at least \$200 but not more than \$1000 or a 1-year suspension from lobbying any governmental entity associated with the violation. A governmental entity may impose additional civil penalties not to exceed \$500 per violation, and notwithstanding paragraph (c), may suspend the lobbyist from lobbying the governmental entity and its agencies on behalf of any principal for up to 2 years.
- (c) The civil penalties and suspensions provided in this subsection shall be applied on a per-principal basis with suspensions affecting only those principals for whom unregistered lobbying occurred.
  - (10) By January 1, 2019, a governmental entity's governing

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body, or the entity's designee, shall notify the commission of any ordinance or rule that imposes additional or more stringent obligations with respect to lobbyist compensation reporting, or other conduct involving lobbying activities, and shall forward to the commission a copy of any associated form that has been established to facilitate compliance with such ordinance or rule. Beginning January 1, 2019, each governmental entity is encouraged to conform its lobbyist registration system, if any, to accommodate regular digital distribution of lobbyist registration data from the commission so that initial registration of a lobbyist pursuant to subsection (3) is accomplished without having to supply the lobbyist and principal information to more than one lobbyist registration system. The commission shall cooperate to the extent reasonably practicable to ensure such coordination of information.

- (11) The commission may adopt rules to establish procedures to administer the Local Government Lobbyist Registration System, including the staggering of registration renewal dates based on the anniversary of the lobbyist's registration or the month of the lobbyist's birth, as selected by the lobbyist at the time of registration, the adoption of forms, the method of registering specific entities lobbied, the exchange of information with local governmental entities, and the establishment of fees authorized in this section.
- interpretation of this section, may submit in writing to the commission the facts of the situation with a request for an advisory opinion to establish a standard of duty. An advisory opinion shall be rendered by the commission and, until amended

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or revoked, is binding on the conduct of the person who sought
the opinion, unless material facts were omitted or misstated in
the request.

Section 21. Present subsection (3) of section 218.32, Florida Statutes, is renumbered as subsection (4), and a new subsection (3) is added to that section, to read:

218.32 Annual financial reports; local governmental entities.—

(3) The department shall annually by December 1 file a verified report with the Legislature and the Commission on Ethics showing the total revenues for each municipality in each of the 3 prior fiscal years and whether the municipality timely filed its annual financial report in accordance with this section. The report must also indicate each municipality that does not have a certified annual financial report in each such year.

Section 22. Subsection (1) of section 112.3188, Florida Statutes, is amended to read:

- 112.3188 Confidentiality of information given to the Chief Inspector General, internal auditors, inspectors general, local chief executive officers, or other appropriate local officials.—
- (1) The name or identity of any individual who discloses in good faith to the Chief Inspector General or an agency inspector general, a local chief executive officer, or other appropriate local official information that alleges that an employee or agent of an agency or independent contractor:
- (a) Has violated or is suspected of having violated any federal, state, or local law, rule, or regulation, thereby creating and presenting a substantial and specific danger to the

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(b) Has committed an act of gross mismanagement, malfeasance, misfeasance, gross waste of public funds, or gross neglect of duty

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may not be disclosed to anyone other than a member of the Chief Inspector General's, agency inspector general's, internal auditor's, local chief executive officer's, or other appropriate local official's staff without the written consent of the individual, unless the Chief Inspector General, internal auditor, agency inspector general, local chief executive officer, or other appropriate local official determines that: the disclosure of the individual's identity is necessary to prevent a substantial and specific danger to the public's health, safety, or welfare or to prevent the imminent commission of a crime; or the disclosure is unavoidable and absolutely necessary during the course of the audit, evaluation, or

Section 23. Paragraph (c) of subsection (3), subsection (4), and paragraph (a) of subsection (5) of section 112.3189, Florida Statutes, are amended to read:

- 112.3189 Investigative procedures upon receipt of whistleblower information from certain state employees.—
- (3) When a person alleges information described in s. 112.3187(5), the Chief Inspector General or agency inspector general actually receiving such information shall within 20 days of receiving such information determine:
- (c) Whether the information actually disclosed demonstrates reasonable cause to suspect that an employee or agent of an

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agency or independent contractor has violated any federal, state, or local law, rule, or regulation, thereby creating and presenting a substantial and specific danger to the public's health, safety, or welfare, or has committed an act of gross mismanagement, malfeasance, misfeasance, gross waste of public funds, or gross neglect of duty.

- (4) If the Chief Inspector General or agency inspector general under subsection (3) determines that the information disclosed is not the type of information described in s. 112.3187(5), or that the source of the information is not a person who is an employee or former employee of, or an applicant for employment with, a state agency, as defined in s. 216.011, or that the information disclosed does not demonstrate reasonable cause to suspect that an employee or agent of an agency or independent contractor has violated any federal, state, or local law, rule, or regulation, thereby creating and presenting a substantial and specific danger to the public's health, safety, or welfare, or has committed an act of gross mismanagement, malfeasance, misfeasance, gross waste of public funds, or gross neglect of duty, the Chief Inspector General or agency inspector general shall notify the complainant of such fact and copy and return, upon request of the complainant, any documents and other materials that were provided by the complainant.
- (5) (a) If the Chief Inspector General or agency inspector general under subsection (3) determines that the information disclosed is the type of information described in s. 112.3187(5), that the source of the information is from a person who is an employee or former employee of, or an applicant for

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employment with, a state agency, as defined in s. 216.011, and that the information disclosed demonstrates reasonable cause to suspect that an employee or agent of an agency or independent contractor has violated any federal, state, or local law, rule, or regulation, thereby creating a substantial and specific danger to the public's health, safety, or welfare, or has committed an act of gross mismanagement, malfeasance, misfeasance, gross waste of public funds, or gross neglect of duty, the Chief Inspector General or agency inspector general making such determination shall then conduct an investigation, unless the Chief Inspector General or the agency inspector general determines, within 30 days after receiving the allegations from the complainant, that such investigation is unnecessary. For purposes of this subsection, the Chief Inspector General or the agency inspector general shall consider the following factors, but is not limited to only the following factors, when deciding whether the investigation is not necessary:

- 1. The gravity of the disclosed information compared to the time and expense of an investigation.
- 2. The potential for an investigation to yield recommendations that will make state government more efficient and effective.
- 3. The benefit to state government to have a final report on the disclosed information.
- 4. Whether the alleged whistle-blower information primarily concerns personnel practices that may be investigated under chapter 110.
  - 5. Whether another agency may be conducting an

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investigation and whether any investigation under this section could be duplicative.

- 6. The time that has elapsed between the alleged event and the disclosure of the information.
- Section 24. Paragraph (a) of subsection (3) of section 112.31895, Florida Statutes, is amended to read:
  - 112.31895 Investigative procedures in response to prohibited personnel actions.—
    - (3) CORRECTIVE ACTION AND TERMINATION OF INVESTIGATION.-
  - (a) The Florida Commission on Human Relations, in accordance with this act and for the sole purpose of this act, is empowered to:
  - 1. Receive and investigate complaints from employees alleging retaliation by state agencies, as the term "state agency" is defined in s. 216.011.
  - 2. Protect employees and applicants for employment with such agencies from prohibited personnel practices under s. 112.3187.
  - 3. Petition for stays and petition for corrective actions, including, but not limited to, temporary reinstatement.
  - 4. Recommend disciplinary proceedings pursuant to investigation and appropriate agency rules and procedures.
  - 5. Coordinate with the Chief Inspector General in the Executive Office of the Governor and the Florida Commission on Human Relations to receive, review, and forward to appropriate agencies, legislative entities, or the Department of Law Enforcement disclosures of a violation of any law, rule, or regulation, or disclosures of gross mismanagement, malfeasance, misfeasance, nonfeasance, neglect of duty, or gross waste of

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- 6. Review rules pertaining to personnel matters issued or proposed by the Department of Management Services, the Public Employees Relations Commission, and other agencies, and, if the Florida Commission on Human Relations finds that any rule or proposed rule, on its face or as implemented, requires the commission of a prohibited personnel practice, provide a written comment to the appropriate agency.
- 7. Investigate, request assistance from other governmental entities, and, if appropriate, bring actions concerning, allegations of retaliation by state agencies under subparagraph 1.
- 8. Administer oaths, examine witnesses, take statements, issue subpoenas, order the taking of depositions, order responses to written interrogatories, and make appropriate motions to limit discovery, pursuant to investigations under subparagraph 1.
- 9. Intervene or otherwise participate, as a matter of right, in any appeal or other proceeding arising under this section before the Public Employees Relations Commission or any other appropriate agency, except that the Florida Commission on Human Relations must comply with the rules of the commission or other agency and may not seek corrective action or intervene in an appeal or other proceeding without the consent of the person protected under ss. 112.3187-112.31895.
- 10. Conduct an investigation, in the absence of an allegation, to determine whether reasonable grounds exist to believe that a prohibited action or a pattern of prohibited action has occurred, is occurring, or is to be taken.

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Section 25. The Legislature finds that a proper and legitimate state purpose is served when mechanisms are established to secure and sustain the public's trust in public officers and employees. Therefore, the Legislature determines and declares that this act fulfills an important state interest.

Section 26. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2018.