

HOUSE OF REPRESENTATIVES FINAL BILL ANALYSIS

BILL #:	CS/HB 171	FINAL HOUSE FLOOR ACTION:		
SUBJECT/SHORT TITLE	Transportation Facility Designations	100	Y's 1	N's
SPONSOR(S):	Government Accountability Committee; Williamson; Drake and others	GOVERNOR'S ACTION:	Approved	
COMPANION BILLS:	CS/SB 382			

SUMMARY ANALYSIS

CS/HB 171 passed the House on March 5, 2018, as CS/SB 382 as amended. The bill was amended in the Senate on March 9, 2018, and returned to the House. The House concurred in the Senate amendment and subsequently passed the bill as amended on March 9, 2018. The bill includes HB 109, HB 127, HB 205, CS/SB 330, SB 358, HB 849, SB 948, CS/SB 1066, CS/HB 1163, SB 1186, and parts of SB 1734.

State law authorizes legislative designations of transportation facilities for honorary or memorial purposes or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone system listings. State law also requires the appropriate city or county commission to pass a resolution supporting the designation prior to erecting markers indicating the designation.

The bill creates 38 honorary designations for various transportation facilities across the state and directs the Department of Transportation (DOT) to erect suitable markers for each of the designations. The bill also exempts The Hope and Healing Highway from the requirement that the appropriate municipality or county pass a resolution prior to DOT erecting the markers.

DOT estimates a \$38,000 negative fiscal impact to the State Transportation Trust Fund associated with erecting the suitable markers for the designations. The cost can be absorbed within existing DOT resources.

The bill was approved by the Governor on March 23, 2018, ch. 2018-161, L.O.F., and will become effective on July 1, 2018.

I. SUBSTANTIVE INFORMATION

A. EFFECT OF CHANGES:

Current Situation

Section 267.062, F.S., provides for the naming of state buildings and other facilities. The statute provides that except as specifically provided by law, state buildings, roads, bridges, parks, recreational complexes and other similar facilities may not be named for a living person.

Section 334.071, F.S., authorizes legislative designations of transportation facilities for honorary or memorial purposes or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings. Current law also requires the appropriate city or county commission to pass a resolution supporting the designation prior to erecting markers indicating the designation.¹

The Department of Transportation (DOT) must place a marker at each termini or intersection of an identified road or bridge and erect other markers it deems appropriate for the transportation facility. The appropriate city or county commission must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

In 2017, the Legislature designated that portion of U.S. 1 between Broward Boulevard and Sunrise Boulevard in Broward County as “The Hope and Healing Highway.”² The purpose of the designation was to honor 42 million survivors of child sexual abuse living in the United States. While the designation has been authorized in state law, the local government has yet to adopt the appropriate resolution supporting the designation.

Proposed Changes

Designations

The bill creates the following honorary designations of transportation facilities:

Subsection 1 designates that portion of I-595 between S.W. 136th Avenue and S.R. 823/Flamingo Road in Broward County as “Deputy Ryan Seguin Memorial Highway.”

Deputy Ryan Seguin was a deputy with the Broward County Sheriff’s Office, who was struck and killed while making a traffic stop on I-595 on February 15, 2016. Deputy Seguin was 23 years old and had served with the Broward County Sheriff’s Office for three years.

Subsection 2 designates that portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as “Trooper Stephen G. Rouse Memorial Highway.”

On March 28, 1987, Trooper Stephen G. Rouse was killed in an automobile accident in Broward County on I-75 (Alligator Alley) at the toll booth area. He was responding to a fatal accident when a van made a U-turn in front of him. At the time of his death, Trooper Rouse was 23 years old and had served with the Florida Highway Patrol for 11 months.

¹ Section 334.071(3), F.S.

² Chapter 2017-193, L.O.F.

Subsection 3 designates the Minneola interchange on S.R. 91/Florida's Turnpike at N. Hancock Road in Lake County as the "Tera Ross Memorial Interchange."

Tera Ross was a student and softball player at Jacksonville State University in Alabama. In December 2003, while driving on the Florida Turnpike her vehicle went off the shoulder and crashed head-on into a truck carrying explosives to a military base. Miss Ross's death was instrumental in securing median guardrails and other safety improvements on the Florida Turnpike.

Subsection 4 designates that portion of U.S. 90/S.R. 10 between Chaires Cross Road and S.R. 59 in Leon and Jefferson Counties as "Deputy Christopher Smith Memorial Highway."

Deputy Christopher Smith was a Leon County Sheriff's Deputy. He had previously served as a dispatcher and corrections officer and a deputy sheriff with the Jefferson County Sheriff's Office. He had served nearly 26 years in law enforcement. Deputy Smith was killed in the line of duty on November 22, 2014.

Subsection 5 designates the pedestrian bridge over S.R. 436/Semorán Boulevard at Abercorn Drive in Orange County as "Elias 'Rico' Piccard Memorial Overpass."

Elias 'Rico' Piccard was born in San Juan, Puerto Rico on June 28, 1946. He served in the U.S. Army from 1967 to 1969, serving in Vietnam for one year. He was known throughout the community for his photography and was an active member of his community. Mr. Piccard passed away in 2013.

Subsection 6 designates bridge number 105503 on W. Laurel Street over the Hillsborough River in Hillsborough County as "Fortune Taylor Bridge."

Fortune Taylor was a former slave who, following her husband's death in 1869, was granted homestead to their 33 acres and became a successful businesswoman. Ms. Taylor eventually sold her property, paving the way for construction of the bridge. Ms. Taylor passed away in 1906.

Subsection 7 designates that portion of N.W. 133rd Avenue between N.W. 11th Street and N.W. 12th Street in Broward County as "Patricia Angella Barrett Lewis and Charlton Pernell Lewis Avenue."

Patricia Angella Barrett Lewis was born in Westmoreland, Jamaica in 1964. She moved to Miami, Florida in 1985 and completed her degree in Nursing in 1996. Charlton Pernell Lewis was born in Miami in 1967, and he attended Norland Senior High School excelling in both academics and sports. He received a Bachelor of Arts in Geography from the University of Florida in 1990. He worked for Miami-Dade County. Patricia and Charlton were married in 1997. Mrs. Lewis was killed in a car accident in 2004 and Mr. Lewis passed away in 2017.

Subsection 8 designates that portion of 5th Street between Euclid Avenue and Lenox Avenue in Miami-Dade County as "Joseph Emmanuel 'Manno' Charlemagne Street."

Joseph Emmanuel 'Manno' Charlemagne was a Haitian political folk singer, songwriter, acoustic guitarist, political activist, and politician. He recorded his political chansons in both French and Creole. Mr. Charlemagne grew up in Carrefour, Haiti where he was influenced as much by the songs of the peasants who moved into the area in search of a livelihood as by his Catholic school choir. Mr. Charlemagne died of cancer in Miami Beach on December 10, 2017.

Subsection 9 designates the bridge on Peninsula Corp Drive over I-95 in Palm Beach County as "Richard Jason Randolph Memorial Bridge."

Richard Jason Randolph was a tow truck worker who, on April 12, 2017, while responding to a crash scene involving an overturned commercial motor vehicle, stepped over a concrete deck onto I-95 and passed away.

Subsection 10 designates that portion of I-75/S.R. 93 between mile marker 110 and the Broward County line in Collier County as “Submarine Veterans Memorial Highway.”

This designation is in honor of submarine veterans who are known for their “silent service.”

Subsection 11 designates that portion of S.R. 4 between Munson Highway and S.R. 189 in Santa Rosa and Okaloosa Counties as “Senator Greg Evers Memorial Highway.”

Senator Greg Evers was a fifth-generation northwest Floridian whose primary career was in agriculture. He served in the Florida House of Representatives from 2001 to 2010 and in the Florida Senate from 2010 to 2016. Throughout his legislative career, Senator Evers was recognized as a champion for law enforcement, first responders, and veterans. Senator Evers passed away on August 22, 2017.

Subsection 12 designates that portion of U.S. 90/S.R. 10 between S.R. 285 and N. 9th Street/S.R. 83 N. in Walton County as “Lieutenant Ewart T. Sconiers Highway.”

Lieutenant Ewart T. Sconiers was born and raised in DeFuniak Springs and attended the University of Florida. He was shot down and captured by the Germans on October 21, 1942. He was imprisoned in German-occupied Poland and passed away there on January 24, 1944. In April 2017, his remains were found and positively identified. On January 27, 2018, Lieutenant Sconiers was buried in DeFuniak Springs with full military honors.

Subsection 13 designates that portion of S.R. 9336/S.W. 344th Street/W. Palm Drive between S.W. 192nd Avenue/Tower Road and S.W. 177th Avenue/S. Krome Avenue in Miami-Dade County as “Steve Mainster Memorial Drive.”

Steve Mainster was the Executive Director of Centro Campesino-Farmworker Center, Inc., since its founding in 1973. Centro Campesino is a nationally recognized community development organization serving farmworkers and other low-income families in Florida. Mr. Mainster previously served as a Peace Corps volunteer in Peru. Mr. Mainster passed away on July 10, 2017.

Subsection 14 designates, upon completion of construction, the pedestrian bridge over S.R. 390 at Kentucky Avenue and Mowat School Road in Bay County as the “Herald Haynes Memorial Pedestrian Bridge.”

Harold Haynes served in the Navy during World War II and worked for nearly 28 years for Swift & Co. Additionally, he served on the Lynn Haven Planning Board and as Chairman of the Lynn Haven Police, Fire Department, and General Pension Boards. He also served nine years as a Lynn Haven City Commissioner. Mr. Haynes passed away on February 4, 2017.

Subsection 15 designates that portion of S.R. 109/University Boulevard between Clifton Avenue and Fort Caroline Road in Duval County as “Jim Tullis Memorial Boulevard.”

Jim Tullis was an insurance agent who served for 12 years on the Jacksonville City Council. He also served in the Florida House of Representatives from 1999-2000. Mr. Tullis passed away on October 14, 2017.

Subsection 16 designates that portion of S.R. 46 between International Parkway and S.R. 431/Orange Boulevard in Seminole County as “Dr. R.C. Sproul Way.”

Dr. R.C. Sproul was the founder of Ligonier Ministries, an international Christian education ministry. In addition, he was co-pastor of Saint Andrew's Chapel in Sanford, Fla., first president of Reformation Bible College, and executive editor of Tabletalk magazine. Dr. Sproul passed away on December 14, 2017.

Subsection 17 designates that portion of S.R. 190/Valparaiso Parkway between S.R. 85/Government Avenue and S.R. 397/John Sims Parkway in Okaloosa County as "John B. Arnold, Jr., Memorial Highway."

John B. Arnold served as the mayor of Valparaiso for 53 years until his passing on February 23, 2017. Mayor Arnold was the longest serving mayor in Florida.

Subsection 18 designates bridge number 570018 on S.R. 85/Eglin Parkway over Garnier Bayou in Okaloosa County as "Deputies Tony Forgione and Bill Myers Memorial Bridge."

Deputy Tony Forgione was an Okaloosa County Sheriff's Deputy, and previously served with the Fort Walton Beach Police Department. Deputy Forgione was killed in the line of duty on July 22, 2008, at the age of 33.

Deputy Bill Myers served the Okaloosa County Sheriff's Office for 26 years. He was also an Air Force veteran. Deputy Myers was killed in the line of duty on September 22, 2015.

Subsection 19 designates that portion of S.R. 85 between College Boulevard and Colonel Greg Malloy Road in Okaloosa County as "SFC William Kelly Lacey Memorial Highway."

SFC William Kelley Lacey was a native of Northwest Florida and joined the Army in 2003. SFC Lacey died on January 4, 2014, in Nangarhar Province, Afghanistan, of injuries sustained when his unit was attacked with rocket-propelled grenades.

Subsection 20 designates that portion of S.R. 414/Maitland Boulevard between Magnolia Homes Road and S.R. 434/Forest City Road in Seminole County as "Deputy Matt Miller Memorial Boulevard."

Deputy Matt Miller was a U.S. Marine Corps veteran. He served with the Seminole County Sheriff's Office for 24 years and the Longwood Police Department for three years. Deputy Miller was killed in the line of duty while attempting to make a traffic stop on December 26, 2011.

Subsection 21 designates that portion of S.R. 464/Maricamp Road between S.E. 25th Avenue and S.E. 24th Street in Marion County as "Nelle W. Needham Memorial Highway."

Nelle W. Needham worked tirelessly in support of Marion County's Association for Retarded Citizens, serving as its Executive Director from 1964 to 1990. Ms. Needham passed away in February 2002.

Subsection 22 designates bridge numbers 150202 and 150203 on S.R. 580/Main Street in Pinellas County as "Gold Star Family Memorial Bridge, dedicated to U.S. Army CPL Frank R. Gross."

A Gold Star Family is a family that has lost a loved one in military service. The Gold Star first made an appearance during World War I after being placed over a service flag's blue star when a service member was killed in combat. The Gold Star signified the family's pride in the loved one's sacrifice rather than the mourning of their personal loss.

U.S. Army CPL Frank R. Gross of Oldsmar, was killed on July 16, 2011, in Kasay Kalay, Afghanistan, of wounds sustained in Khost province when an improvised explosive device caused a military vehicle rollover.

Subsection 23 designates that portion of U.S. 17-92 between Wisconsin Avenue and Saxon Boulevard in Volusia County as “Amos Walter Atchley Memorial Highway.”

Amos Walter Atchley was a businessperson in Orange City who was the founder and owner of Atchley’s Appliance and T.V. Mr. Atchley also owned and operated a well drilling business in the community. Mr. Atchley passed away on July 31, 1997.

Subsection 24 designates that portion of S.R. 415 between Acorn Lake Road and Reed Ellis Road in Volusia County as “David G. Ledgerwood Memorial Highway.”

David G. Ledgerwood was killed in Vietnam on April 29, 1968. He was posthumously promoted to the rank of sergeant and awarded the Bronze Star. He is buried in Arlington National Cemetery.

Subsection 25 designates that portion of E. 9th Avenue between N. 13th Street and N. 14th Street in Hillsborough County as “Nick Capitano Memorial Road.”

Nick Capitano was a prominent Tampa business owner who founded Radiant Oil Co. in 1931. He was also involved in numerous charitable causes in the Tampa community. He passed away in May 2014 at the age of 98.

Subsection 26 designates that portion of C.R. 574/7th Avenue between N. 20th Street and 22nd Street in Hillsborough County as “Gonzmart Memorial Road.”

The Gonzmart’s are descendants of the Hernandez family, which founded the Columbia Restaurant in Tampa in 1905, which is Florida’s oldest restaurant. Members of the Gonzmart family currently own the Columbia Restaurant Group. Family patriarch Cesar Gonzmart passed away on December 9, 1992.

Subsection 27 designates that portion of S.R. 583/56th Street between S.R. 574/E. Dr. Martin Luther King, Jr., Boulevard and Harney Road in Hillsborough County as “Pepin Memorial Road.”

Arthur Pepin founded Pepin Distributing Company and, with his wife Polly, was a major philanthropist in Tampa. Mr. Pepin passed away in 2000. Mrs. Pepin passed away in 2012.

Subsection 28 designates that portion of Port Avenue between McCloskey Boulevard and Shoreline Avenue in Hillsborough County as “Barkett Memorial Road.”

The Barkett family is prominent in the petroleum industry and currently owns an oil blending and packaging facility in Tampa. Its Amalie Oil Company is the largest independently owned lubricant marketer, manufacturer, and packaging company in the United States. Family patriarch Harry Barkett passed away on February 15, 2009.

Subsection 29 designates that portion of N. MacDill Avenue between W. Woodlawn Avenue and S.R. 574 in Hillsborough County as “Jim Holmes Memorial Road.”

Jim Holmes was a religious and philanthropic leader in his community. He founded the Judeo Christian Health Clinic in 1972. This clinic provides medical, dental, and ophthalmic care to individuals whom cannot afford or might not otherwise qualify for medical assistance. Mr. Holmes passed away in March 2016.

Subsection 30 designates that portion of the San Juan Street Extension in Anastasia State Park between Santander Street and Anastasia Park Road in St. Johns County as “Nona and Popa Road.”

Nona and Popa Road is in honor of all grandmothers and grandfathers who take their grandchildren to Florida’s state parks.

Subsection 31 designates that portion of U.S. 90 between Main Avenue and Martin Luther King, Jr., Avenue in Jefferson County as “Lance Corporal Clemon ‘Clyde’ Alexander Memorial Drive.”

Lance Corporal Clemon “Clyde” Alexander, a native of Jefferson County, was a Marine who was killed when a suicide terrorist drove an explosive laden truck into the building housing Battalion Landing Team 1/8 in Beirut Lebanon on October 23, 1983.

Subsection 32 designates that portion of S.R. 115/Southside Boulevard between Geiger Road and Leahy Road in Duval County as “Benolken Parkway.”

Colin Ross “Skip” Benolken was the president of the Southside Estates Civic Association in Jacksonville and was instrumental in creating Overpass Park on a parcel of land where a pedestrian bridge over Southside Boulevard terminates. Mr. Benolken passed away in 2015.

Subsection 33 designates that portion of U.S. 90 between the Shoal River Bridge and the Walton County line in Okaloosa County as “Deputies Skip York and Burt Lopez Memorial Highway.”

Deputies Skip York and Burt Lopez were both U.S. Air Force veterans who, after retirement, joined the Okaloosa County Sheriff’s Department. Deputies York and Lopez were both shot and killed in the line of duty on April 25, 2009, while attempting to arrest a domestic violence suspect.

Subsection 34 designates that portion of S.R. 19 between Lane Park Cutoff Road and U.S. 441 in Lake County as “Sheriff Chris Daniels Memorial Highway.”

Sheriff Chris Daniels served with the Eustice Police Department, Tavares Police Department, and Lake County Sheriff’s Office. He was elected Sheriff of Lake County in November 2004. Sheriff Daniels was killed during a charity event on October 14, 2006.

Subsection 35 designates that portion of Hoagland Boulevard between Old Tampa Highway and Pershing Street in Osceola County as “Officer Matthew Baxter and Sergeant Richard Sam Howard, III Boulevard.”

Officer Matthew Baxter and Sergeant Sam Howard, III, were Kissimmee Police Officers shot and killed in the line of duty on August 18, 2017. Officer Baxter was 27 years old and served with the Kissimmee Police Department for three years. Sergeant Howard was a 36 year old U.S. Army veteran who served with the Kissimmee Police Department for 10 years.

Subsection 36 designates that portion of Bruce B. Downs Boulevard between Cypress Preserve Drive and Amberly Drive in Hillsborough County as “Stevie LaDue Giving Hope Highway.”

Stevie Ladue was a Tampa firefighter and paramedic for 30 years. As a fireman, he received an award for an act of courage and bravery which saved the lives of a father and his two children. Mr. LaDue passed away on September 6, 2017.

Subsection 37 designates that portion of E. 4th Avenue between 21st Street and 25th Street in Miami-Dade County as “John J. Brunetti, Sr., Avenue.”

John J. Brunetti, Sr., served in the U.S. Army. In 1977, he purchased the Hialeah Park Racetrack, which he owned for over 40 years. He was also involved in various philanthropic causes in Miami-Dade County. Mr. Brunetti passed away on March 2, 2018.

Subsection 38 designates that portion of S.R. 371/373/Orange Avenue between S.R. 263/Capital Circle Southwest and S.R. 61/Monroe Street in Leon County as “CK Steele Memorial Highway.”

Reverend CK Steele was a civil rights leader who led Tallahassee’s bus boycott in 1956 and served as the first vice president of the Southern Christian Leadership Conference. He was also the long time pastor of Bethel Missionary Baptist Church in Tallahassee. Reverend Steele passed away in 1980.

DOT Requirements

The bill directs DOT to erect suitable markers for each of the above designations.

The Hope and Healing Highway

The bill exempts The Hope and Healing Highway designation, which was created in 2017, from the requirement that the designation be contingent upon the city or county commission passing a resolution in support of the designation.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

DOT estimates a cost of \$1,000 per designation for the appropriate markers, which provides for two signs per designation at \$500 per sign.³ Therefore, the bill has an estimated negative fiscal impact of \$38,000 to the State Transportation Trust Fund. This cost can be absorbed within existing DOT resources.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

³ Email from DOT, August 28, 2017 (on file with the Transportation & Infrastructure Subcommittee).