House



LEGISLATIVE ACTION

Senate Comm: RCS 01/29/2018

The Committee on Commerce and Tourism (Perry) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraphs (y) and (z) are added to subsection (3) of section 11.45, Florida Statutes, to read:

11.45 Definitions; duties; authorities; reports; rules.-

(3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.—The Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits

1

2 3

4

5

6 7

8 9

10

655428

11	or other engagements as determined appropriate by the Auditor
12	General of:
13	(y) The accounts and records pertaining to the use of funds
14	from a tax imposed pursuant to s. 125.0104, s. 125.0108, or s.
15	212.0305 for tourism development or promotion by a local
16	governmental entity, nonprofit organization, or for-profit
17	organization, including a tourism promotion agency as defined in
18	s. 288.12261 or a program or entity created by a tourism
19	promotion agency.
20	(z) The accounts and records pertaining to:
21	1. An economic development agency of a county or
22	municipality, including an economic development agency as
23	defined in s. 288.0751 or a program or entity created by an
24	economic development agency;
25	2. The county or municipal officers or employees assigned
26	to promote the general business interests, industrial interests,
27	or related responsibilities of the county or municipality; or
28	3. A private agency, person, partnership, corporation, or
29	business entity authorized by the state, a municipality, or a
30	county to promote the general business interests, industrial
31	interests, or related responsibilities of the state,
32	municipality, or county.
33	Section 2. Section 288.0751, Florida Statutes, is created
34	to read:
35	288.0751 Local economic development agencies
36	(1) DEFINITIONSFor purposes of this section:
37	(a) "Economic development activities" means:
38	1. Developing or improving local infrastructure, issuing
39	bonds to finance or refinance the cost of capital projects for

655428

40	industrial or manufacturing plants, or leasing or conveying real
41	property as part of an economic incentive agreement for one or
42	more businesses.
43	2. Providing grants to private enterprises for the
44	expansion of existing businesses or the attraction of new
45	businesses.
46	3. Participating in trade shows and prospecting missions.
47	4. Making expenditures for the design of strategic plans
48	for economic development.
49	5. Making expenditures for marketing and research services,
50	including marketing specific sites for business and industry
51	development or recruitment, and responding to inquiries from
52	businesses and industries concerning the development of specific
53	sites.
54	6. Providing economic development incentives, including:
55	a. Direct financial incentives of monetary assistance
56	provided to businesses, including, but not limited to, grants,
57	loans, equity investments, loan insurance and guarantees, and
58	training subsidies.
59	b. Indirect financial incentives of grants and loans
60	provided to businesses and community organizations that provide
61	support to businesses or promote business investments or
62	development.
63	c. Fee-based or tax-based incentives, including, but not
64	limited to, credits, refunds, exemptions, and property tax
65	abatement or assessment reductions.
66	d. Real property incentives, including, but not limited to,
67	below-market interest rate leases or sales of real property.
68	

655428

69	The term "economic development activities" does not include
70	developing, maintaining, or improving infrastructure or public
71	safety and other traditional functions of local government that
72	benefit the public at large or otherwise provide an indirect or
73	incidental benefit to the development of the local economy.
74	(b) "Economic development agency" means an entity,
75	including, but not limited to, an agency as defined in s.
76	119.011, that receives public funds and is engaged in economic
77	development activities on behalf of one or more local
78	governmental entities.
79	1. An economic development agency may include any local
80	governmental entity or any entity under contract with one or
81	more local governmental entities to promote economic development
82	activities on behalf of such local governmental entity or
83	entities through the expenditure of public funds. An economic
84	development agency may also include any private agency, person,
85	partnership, corporation, or business entity authorized by a
86	county or municipality to promote the general business or
87	industrial interests of that county or municipality.
88	2. Enterprise Florida, Inc., and the Department of Economic
89	Opportunity are not considered economic development agencies.
90	(c) "Local governmental entity" means the county or
91	municipality on whose behalf the economic development agency
92	engages in economic development activity.
93	(d) "Relative" has the same meaning as in s. 726.102.
94	(2) OPERATIONAn economic development agency must operate
95	in accordance with the following:
96	(a) Each director, officer, and member of the board of
97	directors of an economic development agency who is not otherwise

655428

98 required to file a financial disclosure pursuant to ch. 112 must 99 file an annual disclosure pursuant to s. 112.3145 as a local officer. Directors, officers, and members of the board of 100 101 directors are considered local officers and the local 102 governmental entity is considered their agency. 103 (b) Directors, officers, and members of the board of 104 directors of an economic development agency must disclose to the 105 board any activity that may reasonably be construed to be a 106 conflict of interest. A rebuttable presumption of a conflict of 107 interest exists if any of the following occurs without prior notice to the economic development agency's board: 108 109 1. A director, officer, or board member, or a relative of a 110 director, officer, or board member, enters into a contract for 111 goods or services with the agency. 112 2. A director, officer, or board member, or a relative of a director, officer, or board member, holds an interest in a 113 corporation, limited liability corporation, partnership, limited 114 liability partnership, or other business entity that conducts 115 116 business with the agency or proposes to enter into a contract or 117 other transaction with the agency. 118 (c) If a director, officer, or board member, or a relative 119 of a director, officer, or board member, proposes to engage in 120 an activity that is a conflict of interest as described in 121 paragraph (b), the proposed activity must be listed on, and all 122 contracts and transactional documents related to the proposed 123 activity must be attached to, the meeting agenda for the 124 consideration of the contract. The disclosure must be placed on 125 the website of the economic development agency and included in 126 the minutes of each meeting of the board of directors of the

655428

127 economic development agency during which such contracts or 128 related expenditures are discussed or voted upon. (d) A director, officer, or board member, or a relative of 129 130 a director or an officer, who is a party to, or has an interest 131 in, an activity that is a possible conflict of interest as 132 described in paragraph (b) may attend the meeting at which the 133 activity is considered by the board and is authorized to make a 134 presentation to the board regarding the activity. After the 135 presentation, the director, officer, or board member, or the 136 relative of the director or officer, must leave the meeting during the discussion of, and the vote upon, the activity. A 137 138 director, officer, or board member who is a party to, or has an 139 interest in, the activity must recuse themselves from the vote. 140 (e) Board members shall serve without compensation but are 141 entitled to receive reimbursement for per diem and travel 142 expenses pursuant to s. 112.061. Any ordinance or resolution enacted pursuant to s. 112.061(14) may apply to board members in 143 144 that county only if such ordinance or resolution applies 145 uniformly to all travel by county employees. Such expenses must 146 be paid out of the funds of the economic development agency. 147 (f) Officers, employees, or agents, including the president or chief executive officer, may not receive compensation from 148 149 public funds for the performance of economic development-related 150 duties, responsibilities, or services in an amount that exceeds 151 the annual compensation of the chief administrative or executive 152 officer or employee of the local governmental entity on whose 153 behalf such activities are performed. Any payments of 154 performance bonuses or severance pay to officers, employees, or 155 agents from public funds are prohibited unless specifically

655428

156 authorized by law.

157

158 159

160

161

162 163

164

165

166

167

168

169

170

171

172

173 174

175

176

177

178

179

(g) An economic development agency must comply with the per diem and travel expense provisions of s. 112.061. Any ordinance or resolution enacted pursuant to s. 112.061(14) may apply to economic development agencies and their officers and employees in that county only if such ordinance or resolution applies uniformly to all travel by county employees.

(h) Officers and employees are subject to s. 112.313. However, any contract between an economic development agency and a political subdivision, local governmental entity, or another economic development agency to perform economic development activities does not violate s. 112.313(3) or (7).

(i) An economic development agency not otherwise subject to s. 287.057 must avoid, neutralize, or mitigate significant potential organizational conflicts of interest before it enters into a contract. If the economic development agency elects to mitigate a significant potential organizational conflict of interest, an adequate mitigation plan, including organizational, physical, and electronic barriers, shall be developed and the head of the economic development agency must certify that the award is in the best interests of the local governmental entity and submit such certification to the governing body of the local governmental entity within 3 business days after entering into the contract.

180 (j) Lodging expenses for an employee or board member may 181 not exceed \$150 per day, excluding taxes, unless the economic 182 development agency is participating in a negotiated group rate 183 discount or the economic development agency provides 184 documentation of at least three comparable alternatives

Page 7 of 28

655428

185	demonstrating that such lodging at the required rate is not
186	available. However, an employee or board member may expend his
187	or her own funds for any lodging expenses in excess of \$150 per
188	day.
189	(k) Economic development agency funds may not be expended
190	for food, beverages, lodging, entertainment, or gifts for
191	employees or board members, unless authorized pursuant to s.
192	112.061 or this section. Employees or board members may not
193	accept or receive food, beverages, lodging, entertainment, or
194	gifts from persons, vendors, or other entities doing business
195	with the economic development agency unless such food, beverage,
196	lodging, entertainment, or gift is available to similarly
197	situated members of the general public.
198	
199	Nothing in this subsection is intended to limit the
200	applicability of ch. 112 to any person already subject to the
201	provisions of such chapter.
202	(3) TRANSPARENCY
203	(a) All contracts entered into by an economic development
204	agency shall include:
205	1. The purpose of the contract.
206	2. Specific performance standards and responsibilities for
207	each entity.
208	3. A detailed project or contract budget, if applicable.
209	4. The value of any services provided.
210	5. The projected travel and entertainment expenses for
211	employees and board members, if applicable.
212	(b) A proposed contract with an estimated total contract
213	value of \$250,000 or more must be submitted to the governing

655428

214	body of the local governmental entity and published on such
215	entity's website at least 14 days before the contract is
216	executed. If the governing body of the local governmental entity
217	rejects such proposed contract by a majority vote held during
218	the 14-day period, the economic development agency may not
219	execute such proposed contract or any substantially similar
220	contract without obtaining a majority vote of the governing body
221	of the local governmental entity in favor of such contract. An
222	economic development agency may not enter into multiple related
223	contracts to avoid the requirements of this paragraph. If the
224	governing body of the local governmental entity does not take
225	action on the proposed contract within the 14-day period, the
226	contract may be executed.
227	(c)1. An economic development agency shall submit to the
228	governing body of the local governmental entity, within 30 days
229	after the end of its fiscal year, a complete and detailed report
230	setting forth all public and private financial data of the
231	economic development agency, and shall publish such report on
232	its website.
233	2. The financial data shall include:
234	a. The total amount of revenue received from public and
235	private sources.
236	b. The operating budget.
237	c. The total amount of salary, benefits, and other
238	compensation provided by the economic development agency to its
239	officers, employees, or agents, regardless of the funding
240	source.
241	d. An itemized account of all expenditures, including all
242	travel and entertainment expenditures.

Page 9 of 28

655428

243	(d) The following information must be posted on the website
244	of each economic development agency:
245	1. All contracts with a total contract value of \$5,000 or
246	more. Such contracts must be posted within 5 business days after
247	execution.
248	2. All contracts, information, and financial data submitted
249	to the governing body of the local governmental entity. Such
250	contracts, information, and data must be posted within 5
251	business days after submission.
252	3. Video recordings of each board meeting. Such recordings
253	must be posted within 3 business days after the meeting.
254	4. A detailed report of expenditures following each
255	marketing event paid for with economic development agency funds.
256	Such report must be posted within 14 days after the event.
257	5. An annual itemized account of the total amount of funds
258	spent by a third party on behalf of the economic development
259	agency, its board members, or its employees.
260	6. An annual itemized account of the total amount of travel
261	and entertainment expenditures.
262	(e) Notwithstanding any provision of law to the contrary, a
263	record required under this section, including, but not limited
264	to, a contract or agreement, is a public record and is not
265	confidential or exempt from s. 119.07(1) and s. 24(a), Art. I of
266	the State Constitution, except as provided in s. 288.075(5) and
267	(6) (a) 1. and 2. Such record shall be produced in full in
268	accordance with this section or upon request.
269	(f) An economic development agency shall maintain and
270	provide online access to all of the information required under
271	this subsection. Each economic development agency shall provide

655428

272	the Department of Economic Opportunity with the specific website
273	address where the required information is published and
274	maintained online, and the Department of Economic Opportunity
275	shall publish and maintain a single online directory which lists
276	each economic development agency and the specific website
277	address where such required information may be located.
278	(g) An economic development agency that fails to comply
279	with the transparency and accountability requirements of this
280	subsection may not receive or expend public funds until it
281	becomes fully compliant.
282	(4) AUDITSThe Auditor General shall annually select at
283	least two economic development agencies that received public
284	funds in the previous year and conduct audits, as defined in s.
285	11.45, to verify that funds were expended as required by this
286	section and to verify that transparency and accountability
287	requirements were met. If the Auditor General determines that
288	funds were not expended as required by this section, he or she
289	shall immediately report such findings to the Governor, the
290	President of the Senate, and the Speaker of the House of
291	Representatives.
292	(5) PENALTIESIt is unlawful for a person to knowingly and
293	willfully make a materially false or misleading statement,
294	provide false or misleading information, fail to report required
295	information, or structure an organization or agreement to avoid
296	the requirements of this section. A person who violates this
297	section commits a misdemeanor of the first degree, punishable as
298	provided in s. 775.082 or s. 775.083.
299	(6) APPLICABILITYA private entity that meets the
300	definition of an economic development agency under subsection

655428

301	(1) due solely to the existence of a contract between the
302	private entity and an economic development agency to engage in
303	economic development activities is required to comply with this
304	section only in connection with the performance of its
305	obligations and the expenditure of funds pursuant to such
306	contract. This section shall not be construed to require the
307	private entity to report or conform its other business practices
308	or activities to the provisions of this section, provided such
309	practices or activities are not directly related to or funded by
310	such contract. An entity that does not receive any public funds
311	for economic development activities is not subject to this
312	section if the entity does not concurrently employ or use the
313	services of a local governmental entity employee for economic
314	development activities.
315	(7) ENFORCEMENTThe local governmental entity shall cease
316	and desist from transferring or providing public funds to any
317	economic development agency that fails to comply with this
318	section.
319	Section 3. Section 288.12261, Florida Statutes, is created
320	to read:
321	288.12261 Tourism promotion agencies
322	(1) DEFINITIONSFor purposes of this section, the term:
323	(a) "Local governmental entity" means the county or
324	municipality on whose behalf the tourism promotion agency
325	engages in tourism promotion activity.
326	(b) "Promote tourism development" means using public funds
327	to promote or perform the activities described in s.
328	125.0104(5).
329	(c) "Tourism promotion agency" means an entity, including,

Page 12 of 28

655428

330	but not limited to, an agency as defined in s. 119.011, that
331	receives public funds to promote tourism development on behalf
332	of one or more local governmental entities.
333	1. A tourism promotion agency may include any local
334	governmental entity or any entity under contract with one or
335	more local governmental entities to promote tourism development
336	on behalf of such local governmental entity or entities through
337	the expenditure of public funds.
338	2. For purposes of this section, the Florida Tourism
339	Industry Marketing Corporation and the Department of Economic
340	Opportunity are not considered tourism promotion agencies.
341	(d) "Relative" has the same meaning as in s. 726.102.
342	(2) OPERATIONA tourism promotion agency must operate in
343	accordance with the following:
344	(a) Each director, officer, and member of the board of
345	directors of a tourism promotion agency who is not otherwise
346	required to file a financial disclosure pursuant to ch. 112 must
347	file an annual disclosure pursuant to s. 112.3145 as a local
348	officer. Directors, officers, and members of the board of
349	directors are considered local officers and the local
350	governmental entity is considered their agency.
351	(b) Directors, officers, and members of the board of
352	directors of a tourism promotion agency must disclose to the
353	board any activity that may reasonably be construed to be a
354	conflict of interest. A rebuttable presumption of a conflict of
355	interest exists if any of the following occurs without prior
356	notice to the tourism promotion agency's board:
357	1. A director, officer, or board member, or a relative of a
358	director, officer, or board member, enters into a contract for

655428

359	goods or services with the agency.
360	2. A director, officer, or board member, or a relative of a
361	director, officer, or board member, holds an interest in a
362	corporation, limited liability corporation, partnership, limited
363	liability partnership, or other business entity that conducts
364	business with the agency or proposes to enter into a contract or
365	other transaction with the agency.
366	(c) If a director, officer, or board member, or a relative
367	of a director, officer, or board member, proposes to engage in
368	an activity that is a conflict of interest as described in
369	paragraph (b), the proposed activity must be listed on, and all
370	contracts and transactional documents related to the proposed
371	activity must be attached to, the meeting agenda for the
372	consideration of the contract. The disclosure must be placed on
373	the website of the tourism promotion agency and included in the
374	minutes of each meeting of the board of directors of the tourism
375	promotion agency when such contracts or related expenditures are
376	discussed or voted upon.
377	(d) A director, officer, or board member, or a relative of
378	a director or an officer, who is a party to, or has an interest
379	in, an activity that is a possible conflict of interest as
380	described in paragraph (b) may attend the meeting at which the
381	activity is considered by the board and is authorized to make a
382	presentation to the board regarding the activity. After the
383	presentation, the director, officer, or board member, or the
384	relative of the director or officer, must leave the meeting
385	during the discussion of, and the vote upon, the activity. A
386	director, officer, or board member who is a party to, or has an
387	interest in, the activity must recuse himself or herself from

Page 14 of 28

655428

388	the vote.
389	(e) Board members shall serve without compensation but are
390	entitled to receive reimbursement for per diem and travel
391	expenses pursuant to s. 112.061. Any ordinance or resolution
392	enacted pursuant to s. 112.061(14) may apply to board members
393	only if such ordinance or resolution applies uniformly to all
394	travel by county employees. Such expenses must be paid out of
395	funds of the tourism promotion agency.
396	(f) Officers, employees, or agents, including the president
397	or chief executive officer, may not receive compensation from
398	public funds for the performance of tourism promotion-related
399	duties, responsibilities, or services in an amount that exceeds
400	the annual compensation of the chief administrative or executive
401	officer or employee of the local governmental entity on whose
402	behalf such duties, responsibilities, or services are performed.
403	Any payments of performance bonuses or severance pay to
404	officers, employees, or agents from public funds are prohibited
405	unless specifically authorized by law.
406	(g) A tourism promotion agency must comply with the per
407	diem and travel expense provisions of s. 112.061. Any ordinance
408	or resolution enacted pursuant to s. 112.061(14) may apply to
409	tourist promotion agencies and their officers and employees only
410	if such ordinance or resolution applies uniformly to all travel
411	by county employees.
412	(h) Officers and employees are subject to s. 112.313.
413	However, any contract between the tourism promotion agency and
414	the political subdivision, local governmental entity, or another
415	tourism promotion agency to perform tourism promotion activities
416	<u>does not violate s. 112.313(3) or (7).</u>

Page 15 of 28

655428

417 (i) A tourism promotion agency not otherwise subject to s. 287.057 must avoid, neutralize, or mitigate significant 418 potential organizational conflicts of interest before it enters 419 420 into a contract. If the tourism promotion agency elects to 421 mitigate a significant potential organizational conflict of 422 interest, an adequate mitigation plan, including organizational, physical, and electronic barriers, shall be developed and the 423 424 head of the tourism promotion agency must certify that the award 425 is in the best interests of the county and submit such 426 certification to the governing board of the county within 3 427 business days after entering into the contract. 428 (j) Lodging expenses for an employee or board member may 429 not exceed \$150 per day, excluding taxes, unless the tourism 430 promotion agency is participating in a negotiated group rate 431 discount or the tourism promotion agency provides documentation 432 of at least three comparable alternatives demonstrating that 433 such lodging at the required rate is not available. However, an 434 employee or board member may expend his or her own funds for any 435 lodging expenses in excess of \$150 per day. 436 (k) Tourism promotion agency funds may not be expended for 437 food, beverages, lodging, entertainment, or gifts for employees 438 or board members, unless authorized pursuant to s. 112.061 or 439 this section. Employees or board members may not accept or 440 receive food, beverages, lodging, entertainment, or gifts from 441 persons, vendors, or other entities doing business with the 442 tourism promotion agency unless such food, beverage, lodging, 443 entertainment, or gift is available to similarly situated 444 members of the general public. 445 (1) A tourism promotion agency shall not expend public or

Page 16 of 28

655428

446	private funds that directly benefit only one business entity.
447	
448	Nothing in this section is intended to limit the applicability
449	of ch. 112 to any person already subject to the provisions of
450	such chapter.
451	(3) TRANSPARENCY
452	(a) All contracts entered into by a tourism promotion
453	agency shall include:
454	1. The purpose of the contract.
455	2. Specific performance standards and responsibilities for
456	each entity.
457	3. A detailed project or contract budget, if applicable.
458	4. The value of any services provided.
459	5. The projected travel and entertainment expenses for
460	employees and board members, if applicable.
461	(b) A proposed contract with an estimated total contract
462	value of \$250,000 or more must be submitted to the governing
463	body of the local governmental entity and published on such
464	entity's website at least 14 days before the contract is
465	executed. If the governing body of the local governmental entity
466	rejects such proposed contract by a majority vote held during
467	the 14-day period, the tourism promotion agency may not execute
468	such proposed contract or any substantially similar contract
469	without obtaining a majority vote of the governing body of the
470	local governmental entity in favor of such contract. A tourism
471	promotion agency may not enter into multiple related contracts
472	to avoid the requirements of this paragraph. If the governing
473	body of the local governmental entity does not take action on
474	the proposed contract within the 14-day period, the contract may

Page 17 of 28

655428

475	be executed.
476	(c)1. A tourism promotion agency shall submit to the
477	governing body of the local governmental entity, within 30 days
478	after the end of its fiscal year, a complete and detailed report
479	setting forth all public and private financial data of the
480	tourism promotion agency, and shall publish such report on its
481	website.
482	2. The financial data shall include:
483	a. The total amount of revenue received from public and
484	private sources.
485	b. The operating budget.
486	c. The total amount of salary, benefits, and other
487	compensation provided by the tourism promotion agency to its
488	officers, employees, or agents, regardless of the funding
489	source.
490	d. An itemized account of all expenditures, including all
491	travel and entertainment expenditures.
492	(d) The following information must be posted on the website
493	of each tourism promotion agency:
494	1. All contracts with a total contract value of \$5,000 or
495	more. Such contracts must be posted within 5 business days after
496	execution.
497	2. All contracts, information, and financial data submitted
498	to the governing body of the local governmental entity. Such
499	contracts, information, and data must be posted within 5
500	business days after submission.
501	3. Video recordings of each board meeting. Such recordings
502	must be posted within 3 business days after the meeting.
503	4. A detailed report of expenditures following each

655428

504	marketing event paid for with the funds of the tourism promotion
505	agency. Such report must be posted within 14 days after the
506	event.
507	5. An annual itemized account of the total amount of funds
508	spent by a third party on behalf of the tourism promotion
509	agency, its board members, or its employees.
510	6. An annual itemized account of the total amount of travel
511	and entertainment expenditures.
512	(e) Notwithstanding any provision of law to the contrary, a
513	record required under this section, including, but not limited
514	to, a contract or agreement, is a public record and is not
515	confidential or exempt from s. 119.07(1) and s. 24(a), Art. I of
516	the State Constitution, except as provided in s.
517	125.0104(9)(d)1. and 2.a. Such record shall be produced in full
518	in accordance with this section or upon request.
519	(f) A tourism promotion agency shall maintain and provide
520	online access to all of the information required under this
521	subsection and s. 125.0104(4)(f). Each tourism promotion agency
522	shall provide the Department of Economic Opportunity with the
523	specific website address where the required information is
524	published and maintained online, and the Department of Economic
525	Opportunity shall publish and maintain a single online directory
526	which lists each tourism promotion agency and the specific
527	website address where such required information may be located.
528	(g) A tourism promotion agency that fails to comply with
529	the transparency and accountability requirements of this
530	subsection may not receive or expend public funds until it
531	becomes fully compliant.
532	(4) AUDITS.—

655428

533	(a) For any county that annually receives \$30,000,000 or
534	more from taxes imposed pursuant to s. 125.0104, s. 125.0108, or
535	s. 212.0305, the Auditor General shall, biennially, conduct an
536	audit, as defined in s. 11.45, of all tourism promotion agencies
537	in such county to verify that funds were expended as required by
538	this section and to verify that transparency and accountability
539	requirements were met. If the Auditor General determines that
540	funds were not expended as required by this section, he or she
541	shall immediately notify the Department of Revenue, which may
542	pursue recovery of the funds under the laws and rules governing
543	the assessment of taxes.
544	(b) The Auditor General shall annually select at least two
545	counties that in the previous year received less than
546	\$30,000,000 from taxes imposed pursuant to s. 125.0104, s.
547	125.0108, or s. 212.0305 and conduct audits, as defined in s.
548	11.45, of all tourism promotion agencies in the county to verify
549	that funds were expended as required by this section and to
550	verify that transparency and accountability requirements were
551	met. If the Auditor General determines that funds were not
552	expended as required by this section, he or she shall
553	immediately notify the Department of Revenue, which may pursue
554	recovery of the funds under the laws and rules governing the
555	assessment of taxes.
556	(5) ENFORCEMENTThe Governor or Chief Financial Officer
557	may at any time order the Department of Revenue or the local
558	official to whom the tax is remitted to cease and desist
559	distributing any taxes levied under s. 125.0104, s. 125.0108, or
560	s. 212.0305 based on a tourism promotion agency's failure to
561	comply with this section.

Page 20 of 28

655428

562 (6) PENALTIES.-It is unlawful for a person to knowingly and 563 willfully make a materially false or misleading statement, 564 provide false or misleading information, fail to report required 565 information, or structure an organization or agreement to avoid 566 the requirements of this section. A person who violates this 567 section commits a misdemeanor of the first degree, punishable as 568 provided in s. 775.082 or s. 775.083. 569 (7) APPLICABILITY.-A private entity that meets the 570 definition of a tourism promotion agency under subsection (1) 571 due solely to the existence of a contract between the private 572 entity and a tourism promotion agency to promote tourism 573 development is required to comply with this section only in 574 connection with the performance of its obligations and the 575 expenditure of funds pursuant to such contract. This section 576 shall not be construed to require the private entity to report 577 or conform its other business practices or activities to the provisions of this section, provided such practices or 578 579 activities are not directly related to or funded by such 580 contract. An entity that does not receive any public funds for 581 tourism promotion development is not subject to this section if 582 the entity does not concurrently employ or use the services of a 583 local governmental entity employee for tourism promotion 584 development. Section 4. Paragraph (e) of subsection (4) of section 585 125.0104, Florida Statutes, is amended, and paragraph (f) is 586 587 added to that subsection, to read: 125.0104 Tourist development tax; procedure for levying; 588 589 authorized uses; referendum; enforcement.-590 (4) ORDINANCE LEVY TAX; PROCEDURE.-

Page 21 of 28

655428

591 (e) The governing board of each county which levies and 592 imposes a tourist development tax under this section shall appoint an advisory council to be known as the "... (name of 593 594 county)... Tourist Development Council." The council shall be 595 established by ordinance and composed of nine members who shall be appointed by the governing board. The chair of the governing 596 597 board of the county or any other member of the governing board 598 as designated by the chair shall serve on the council. Two 599 members of the council shall be elected municipal officials, at 600 least one of whom shall be from the most populous municipality 601 in the county or subcounty special taxing district in which the 602 tax is levied. Six members of the council shall be persons who 603 are involved in the tourist industry and who have demonstrated 604 an interest in tourist development, of which members, not less 605 than three nor more than four shall be owners or operators of 606 motels, hotels, recreational vehicle parks, or other tourist 607 accommodations in the county and subject to the tax. All members 608 of the council shall be electors of the county. The governing 609 board of the county shall have the option of designating the 610 chair of the council or allowing the council to elect a chair. 611 The chair shall be appointed or elected annually and may be 612 reelected or reappointed. The members of the council shall serve 613 for staggered terms of 4 years. The terms of office of the 614 original members shall be prescribed in the resolution required 615 under paragraph (b). The council shall meet at least once each 616 quarter and, from time to time, shall make recommendations to 617 the county governing board for the effective operation of the 618 special projects or for uses of the tourist development tax revenue and perform such other duties as may be prescribed by 619



620 county ordinance or resolution. The council shall continuously 621 review expenditures of revenues from the tourist development 622 trust fund and shall receive, at least quarterly, expenditure 623 reports from the county governing board or its designee. 624 Expenditures which the council believes to be unauthorized shall 625 be reported to the county governing board and the Department of 626 Revenue. The governing board and the department shall review the 627 findings of the council and take appropriate administrative or 62.8 judicial action to ensure compliance with this section. The 629 county governing board shall review all proposed contracts with 630 an estimated total contract value of \$250,000 or more submitted 631 by a tourism promotion agency. The county governing board may 632 reject such proposed contract by a majority vote before the 633 execution of such contract. The county governing board must 634 review all certifications by the head of a tourism promotion 635 agency related to potential conflicts of interest and mitigation 636 plans The changes in the composition of the membership of the 637 tourist development council mandated by chapter 86-4, Laws of 638 Florida, and this act shall not cause the interruption of the 639 current term of any person who is a member of a council on 640 October 1, 1996. 641 (f) The governing board of a county that levies and imposes 642 a tourist development tax under this section shall publish and 643 make the following information available online: 644 1. The approved tourist development plan, including the 645 approximate cost or expense allocation for each specific project 646 or special use.

647 <u>2. Any substantial amendments to the tourist development</u> 648 plan.

655428

649	3. The tax district in which the tourist development tax is
650	levied.
651	4. A prioritized list of the proposed uses of the tax
652	revenue by specific project or special use.
653	5. The quarterly expenditure reports from the county
654	governing board or its designee.
655	Section 5. Paragraph (c) of subsection (13) of section
656	288.1226, Florida Statutes, is amended to read:
657	288.1226 Florida Tourism Industry Marketing Corporation;
658	use of property; board of directors; duties; audit
659	(13) TRANSPARENCY
660	(c)1. Any entity that in the previous fiscal year received
661	more than 50 percent of its revenue from the corporation or
662	taxes imposed pursuant to s. 125.0104, s. 125.0108, or s.
663	212.0305, and that partners with the corporation or participates
664	in a program, cooperative advertisement, promotional
665	opportunity, or other activity offered by or in conjunction with
666	the corporation, shall annually, within 30 days after the end of
667	its fiscal year, on July 1 report all public and private
668	financial data to the Governor, the President of the Senate, and
669	the Speaker of the House of Representatives, and include such
670	report on its website.
671	2. The financial data shall include:
672	a. The total amount of revenue received from public and
673	private sources.
674	b. The operating budget of the partner entity .
675	c. The total amount of salary, benefits, and other
676	compensation provided by the entity to its officers, employees,
677	board members, or agents, regardless of the funding source

Page 24 of 28

655428

678	Employee and board member salary and benefit details from public
679	and private funds.
680	d. An itemized account of all expenditures, including all
681	travel and entertainment expenditures, by the partner entity on
682	the behalf of, or coordinated for the benefit of $\underline{,}$ the
683	corporation, its board members, or <u>its</u> employees.
684	e. Itemized travel and entertainment expenditures of the
685	partner entity.
686	Section 6. Paragraph (c) of subsection (6) of section
687	288.904, Florida Statutes, is amended to read:
688	288.904 Funding for Enterprise Florida, Inc.; performance
689	and return on the public's investment
690	(6)
691	(c)1. Any entity that in the previous fiscal year received
692	more than 50 percent of its revenue from Enterprise Florida,
693	Inc., or a tax imposed pursuant to s. 125.0104, s. 125.0108, or
694	s. 212.0305, and that partners with Enterprise Florida, Inc., in
695	a program or other activity offered by or in conjunction with
696	Enterprise, Florida, Inc., shall annually, within 30 days after
697	the end of its fiscal year, on July 1 report all public and
698	private financial data to the Governor, the President of the
699	Senate, and the Speaker of the House of Representatives, and
700	include such report on its website.
701	2. The financial data shall include:
702	a. The total amount of revenue received from public and
703	private sources.
704	b. The operating budget of the partner entity .
705	c. The total amount of salary, benefits, and other
706	compensation provided by the entity to its officers, employees,

Page 25 of 28

655428

707	board members, or agents, regardless of the funding source
708	Employee and board member salary and benefit details from public
709	and private funds.
710	d. An itemized account of all expenditures, including all
711	travel and entertainment expenditures, by the partner entity on
712	the behalf of, or coordinated for the benefit of, Enterprise
713	Florida, Inc., its board members, or <u>its</u> employees.
714	e. Itemized travel and entertainment expenditures of the
715	partner entity.
716	Section 7. This act shall take effect October 1, 2018.
717	
718	======================================
719	And the title is amended as follows:
720	Delete everything before the enacting clause
721	and insert:
722	A bill to be entitled
723	An act relating to economic development and tourism
724	promotion accountability; amending s. 11.45, F.S.;
725	authorizing the Auditor General to audit certain
726	accounts and records; creating ss. 288.0751 and
727	288.12261, F.S.; providing definitions; providing
728	requirements for the operation of economic development
729	agencies and tourism promotion agencies, respectively;
730	requiring specified persons to file an annual
731	disclosure of certain interests; providing
732	requirements for such disclosure; requiring board
733	members to serve without compensation; authorizing per
734	diem and travel expenses for certain persons paid from
735	specified funds; prohibiting specified persons from
	I



736 receiving public compensation in excess of a certain 737 amount; prohibiting certain performance bonuses and severance pay; subjecting certain persons to a 738 739 specified code of ethics; requiring such agencies to 740 take certain actions regarding a significant potential 741 conflict of interest; limiting lodging expenses for 742 certain persons; providing an exception; prohibiting 743 the expenditure of agency funds on certain items; 744 prohibiting specified persons from accepting certain 745 items from specified entities; prohibiting a tourism promotion agency from expending funds that directly 746 747 benefit only one business entity; requiring certain 748 contracts to include specified information; requiring 749 a governing body of a local governmental entity to 750 publish certain proposed contracts on such entity's 751 website and approve certain contracts; requiring such 752 agencies to submit a report of financial data to a 753 governing body of a local governmental entity; 754 specifying that certain records are public records; 755 requiring such agencies to provide online access to 756 certain information; prohibiting such agencies from 757 receiving or expending public funds; requiring the 758 Auditor General to conduct certain audits; authorizing 759 the Governor or Chief Financial Officer to cease 760 distributing certain tax revenues to certain 761 noncompliant tourism promotion agencies; providing 762 that it is unlawful to knowingly and willfully make 763 false or misleading statements, provide false or 764 misleading information, fail to report certain

COMMITTEE AMENDMENT

Florida Senate - 2018 Bill No. SB 1714



765 information, or purposefully avoid specified 766 requirements; providing penalties; providing 767 applicability; amending s. 125.0104, F.S.; requiring 768 the governing board of a county to review certain 769 proposed contracts and certifications relating to 770 potential conflicts of interest and mitigation plans; 771 requiring the governing board of a county that imposes 772 a tourist development tax to provide online access to 773 certain information; amending ss. 288.1226 and 774 288.904, F.S.; revising financial data required to be 775 included in an annual report; conforming provisions to 776 changes made by the act; providing an effective date.