

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Appropriations

BILL: CS/SB 382

INTRODUCER: Appropriations Committee (Recommended by Appropriations Subcommittee on Transportation, Tourism, and Economic Development); and Senator Book and others

SUBJECT: Transportation Facility Designations

DATE: February 19, 2018

REVISED: _____

ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1. Price	Miller	TR	Favorable
2. McAuliffe	Hrdlicka	ATD	Recommend: Fav/CS
3. McAuliffe	Hansen	AP	Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

The bill creates the following road and bridge designations:

- The portion of I-595 between S.W. 136th Avenue and S.R. 823/Flamingo Road in Broward County as “Deputy Ryan Seguin Memorial Highway.”
- The portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as “Trooper Stephen G. Rouse Memorial Highway.”
- The pedestrian bridge over S.R. 436/Semorán Boulevard (75003000) at Abercorn Drive in Orange County as “Elias ‘Rico’ Piccard Memorial Overpass.”
- The bridge on W. Laurel Street over the Hillsborough River (105503) in Hillsborough County as “Fortune Taylor Bridge.”
- The portion of U.S. 90/S.R. 10 between Chaires Cross Road and S.R. 59 in Leon County and Jefferson County as “Deputy Christopher Smith Memorial Highway.”
- The Minneola interchange on S.R. 91/Florida’s Turnpike at N. Hancock Road in Lake County as “Tera Ross Memorial Interchange.”
- The portion of N.E. 18th Street between N.E. 2nd Avenue and N. Bayshore Drive in Miami-Dade County as “Jose Luis Ferreira de Melo Boulevard.”
- The portion of N.W. 7th Avenue/U.S. 441 between N.W. 12th Street and N.W. 58th Street in Miami-Dade County as “Reverend James Jenkins Boulevard.”
- The portion of N.W. 133rd Avenue between N.W. 11th Street and N.W. 12th Street in Broward County is designated as “Patricia Angella Barrett Lewis and Charlton Pernell Lewis Avenue.”

- The portion of 5th Street between Euclid Avenue and Lenox Avenue in Miami-Dade County is designated as “Joseph Emmanuel ‘Manno’ Charlemagne Street.”

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under this bill is \$10,000.

The bill takes effect July 1, 2018.

II. Present Situation:

Transportation Facility Designations

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations do not require any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.¹

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.²

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before installation of the markers.³

Deputy Ryan Seguin⁴

Deputy Ryan Seguin, a three-year Broward County Sheriff’s Office veteran, received a Life Saving Award in 2005 from the Broward County Sheriff after saving the life of a child in danger of drowning and earned Employee of the Month honors in the Sheriff’s Office Weston district four times. Deputy Seguin came from a law enforcement family; his father was a retired police officer for the Ft. Lauderdale Police Department.

Deputy Seguin, 23 years old, was killed during a traffic stop near Davie, Florida, on the evening of February 15, 2006. Deputy Seguin was outside his vehicle in the westbound lanes of I-595

¹ Section 334.071(1), F.S.

² Section 334.071(2), F.S.

³ Section 334.071(3), F.S.

⁴ See Officer Down Memorial Page, *Deputy Sheriff Ryan Christopher Seguin*, available at <http://www.odmp.org/officer/18145-deputy-sheriff-ryan-christopher-seguin> and Sacasa, Adam, *Move police officers hit as drivers fail to move over*, Sun Sentinel (Feb. 15, 2017) available at <http://www.sun-sentinel.com/local/fl-sb-pn-move-over-law-awareness-20170215-story.html> (both sites last visited Jan. 31, 2018).

when a passing car struck and killed him on impact. Deputy Seguin was laid to rest in Alpena, Michigan.

Trooper Stephen G. Rouse⁵

Trooper Stephen G. Rouse had served the residents of Florida with the Florida Highway Patrol (FHP) for 11 months. His career with FHP began May 5, 1986. He was in the 76th recruit class in Tallahassee, from May 5 to August 22, 1986, and was stationed in Fort Lauderdale.

On March 28, 1987, Trooper Rouse was killed in an automobile accident in Broward County on I-75 (Alligator Alley) at the toll booth area. He was responding to a fatal accident call on Alligator Alley, when a van made a U-turn in front of him. At the time of his death, he was 23.

Elias ‘Rico’ Piccard⁶

Elias ‘Rico’ Piccard was born in San Juan, Puerto Rico on June 28, 1946. He served in the United States Army from 1967-1969, serving in Vietnam for one year. He was known throughout the community for his photography, and was an active member of his community.

Elias ‘Rico’ Piccard is survived by three children and six grandchildren.

Fortune Taylor⁷

Fortune Taylor was a former slave who in the late 1800’s tended orchards of oranges, guavas, and peaches with her husband on the eastern shore of the Hillsborough River. Following her husband’s death in 1869, Ms. Taylor was granted homestead to their 33 acres and became a successful businesswoman, selling her baked goods and remaining active in her community. She is said to have been especially loved by children. Ms. Taylor eventually sold her property, paving the way for construction of the bridge.

Deputy Christopher Smith⁸

Originally, from Georgia, Deputy Smith grew up in Jefferson County and graduated from Jefferson County High School. He loved working in law enforcement and began his career as a Correctional Officer with the Jefferson County Sheriff’s Office in January 1989. He worked with the Jefferson County Sheriff’s Office for 20 years before accepting a position as a deputy sheriff with the Leon County Sheriff’s Office in 2009. On November 22, 2014, he was notified of a residential house fire where he was ambushed and died of his injuries at the scene.

⁵ Department of Highway Safety and Motor Vehicles, *FHP Memorial: Stephen G. Rouse*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/stephen-g-rouse/> (last visited Feb. 8, 2018).

⁶ Hernandez, Arelis, *Elias ‘Rico’ Piccard: Puerto Rican community activist*, Orlando Sentinel, Nov. 27, 2013, available at http://articles.orlandosentinel.com/2013-11-27/news/os-obit-elias-rico-piccard-20131127_1_puerto-rican-social-worker-activist (last visited Feb. 19, 2018).

⁷ Danielson, Richard, *Tampa moves to put freed slave Fortune Taylor’s name back on historic bridge*, Tampa Bay Times, Oct. 19, 2017, available at http://www.tampabay.com/hurricane-guide/Tampa-moves-to-put-freed-slave-Fortune-Taylor-s-name-back-on-historic-bridge_161801186 (last visited Feb. 19, 2018).

⁸ Leon County Sheriff’s Office, *Honoring Our Fallen Heroes: Christopher L. Smith*, available at <http://www.leoncountysos.com/about-us/honoring-our-fallen-heroes/christopher-l-smith> (last visited Feb. 19, 2018).

Deputy Christopher Smith is survived by his wife and two children.

Tera Ross⁹

Tera Ross was born and raised in Florida, and was pursuing her ambition to play sports while ensuring her education. After being heavily recruited by several universities and colleges to play softball, she chose Jacksonville State University in Alabama.

In December 2003 she was driving with her brother and a fellow teammate home to Plantation, Florida for the holidays. While driving on Florida's Turnpike her vehicle went off the shoulder where she crashed head-on into a truck carrying explosives to a military base. Her brother and teammate were critically injured but recovered. Tera was killed instantly. Tera Ross was the catalyst to install median guardrails throughout the Turnpike system and the inspiration to implement it.

Jose Luis Ferreira de Melo¹⁰

Originally founded in 1948, the Melo Group is one of the strongest family-owned, full-service real estate development firms operating in South Florida today. Jose Luis Ferreira de Melo is the President and managerial leader of The Melo Group. He has more than 60 years of first-hand knowledge of the industry, along with a Doctorate Degree in Economics from the University of Buenos Aires and a certification in Public Accounting.

Reverend James Jenkins¹¹

In 1963, the Reverend James E. Jenkins began his service as pastor of the Friendship Missionary Baptist Church in Miami, Florida. Upon accepting this call to the Pastorate he would be confronted with many issues such as integration and urban renewal, church relocation and rebuilding, increased crime rates, decreased financial resources, as well as Haitian immigration plight. Despite the challenges Rev. Jenkins faced as pastor of the church, he was able to be impactful in many of the aforementioned areas. He served faithfully from the years of 1963 until 1985.

Patricia Angella Barrett Lewis and Charlton Pernell Lewis¹²

Patricia Angella Barrett Lewis was born in Westmoreland, Jamaica in 1964. She moved to Miami, Florida in 1985 and completed her degree in nursing in 1996. Charlton Pernell Lewis was born in Miami in 1967, and he attended Norland Senior High School excelling in both academics and sports. He received a Bachelor of Arts in Geography from the University of Florida in 1990. He worked for Miami-Dade County. Patricia and Charlton were married in 1997, and, unfortunately, Patricia was killed in a car accident in 2004, leaving Charlton to care for their three children. Charlton passed away in 2017.

⁹ Information on file with Appropriations Subcommittee on Transportation, Tourism, and Economic Development.

¹⁰ Themelogroup.com, available at <http://www.themelogroup.com/about.html> (last visited Feb. 16, 2018).

¹¹ Information on file with Appropriations Subcommittee on Transportation, Tourism, and Economic Development.

¹² Id.

Joseph Emmanuel ‘Manno’ Charlemagne¹³

Joseph Emmanuel ‘Manno’ Charlemagne, born in 1947/1948, was a Haitian political folk singer, songwriter, acoustic guitarist, political activist, and politician. He recorded his political chansons in both French and in Creole. Charlemagne grew up in Carrefour, Haiti to the south of the capital of Port-au-Prince, where he was influenced as much by the songs of the peasants who moved into the area in search of a livelihood as by his Catholic school choir.

Charlemagne died of cancer in Miami Beach, Florida, on December 10, 2017, at the age of 69.

III. Effect of Proposed Changes:

The bill creates the following road and bridge designations:

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- The Minneola interchange on S.R. 91/Florida’s Turnpike at N. Hancock Road in Lake County as “Tera Ross Memorial Interchange.”
- The portion of N.E. 18th Street between N.E. 2nd Avenue and N. Bayshore Drive in Miami-Dade County as “Jose Luis Ferreira de Melo Boulevard.”
- The portion of N.W. 7th Avenue/U.S. 441 between N.W. 12th Street and N.W. 58th Street in Miami-Dade County as “Reverend James Jenkins Boulevard.”
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The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The bill takes effect on July 1, 2018.

¹³ Charles, Jacqueline, *Miami bids farewell to folk singer Manno Charlemagne, the Bob Marley of Haiti*, Miami Herald, Dec. 14, 2017, available at <http://www.miamiherald.com/news/nation-world/world/americas/haiti/article189897489.html> (last visited Feb. 19, 2018).

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required by the bill is \$10,000, based on the assumptions that 20 markers are required and each marker costs the FDOT at least \$500. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, the dedication event, or replacement necessitated by damage, vandalism, or storm events.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

The bill creates an undesignated section of Florida Law.

IX. Additional Information:

- A. **Committee Substitute – Statement of Substantial Changes:**
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Appropriations on February 15, 2018:

The committee substitute adds the following designations to the bill:

- The portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as “Trooper Stephen G. Rouse Memorial Highway.”
- The pedestrian bridge over S.R. 436/Semorán Boulevard (75003000) at Abercorn Drive in Orange County as “Elias ‘Rico’ Piccard Memorial Overpass.”
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- B. **Amendments:**

None.