

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Infrastructure and Security

BILL: CS/SB 100

INTRODUCER: Senator Book

SUBJECT: Transportation Facility Designations

DATE: March 7, 2019

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Price	Miller	IS	<b>Fav/CS</b>
2.			ATD	
3.			AP	

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

**I. Summary:**

CS/SB 100 creates the following road and bridge designations:

- That portion of I-75 between mile markers 399 and 404 in Alachua County as “Sergeant William T. Bishop Memorial Highway.”
- The portion of I-10 between mile markers 327 and 332 in Baker County as “Trooper Sherman L. Scott, Jr., Memorial Highway.”
- The portion of Babcock Street between Malabar Road and Palm Bay Road in Brevard County as “Trooper Joseph Sawtell, Jr., Memorial Highway.”
- The portion of U.S. 1 between E. Main Street and Parrish Road in Brevard County as “Trooper Halley Strickland Memorial Highway.”
- The portion of I-95 between the N.E. 48<sup>th</sup> Street overpass and S.W. 10<sup>th</sup> Street in Broward County as “Trooper Phillip Black and Corporal Donald Irwin Memorial Highway.”
- The portion of I-75 between mile markers 100 and 102 in Collier County as “Trooper Lindell J. Gibbons Memorial Highway.”
- The portion of I-75 between miler markers 418 and 423 in Columbia County as “Sergeant George A. Brown, III, Memorial Highway.”
- The portion of U.S. 19 between C.R. 351A and S.W. 307<sup>th</sup> Avenue in Dixie County as “Patrolman Royston E. Walker Memorial Highway.”
- The portion of U.S. 90 between Yellow Water Road and Log Road in Duval County as “Trooper Robert P. McDermon Memorial Highway.”

- The portion of U.S. 301 between U.S. 90 and Summer Field Lane in Duval County as “Trooper Edwin J. Gasque Memorial Highway.”
- The portion of U.S. 29/S.R. 95 between Neal Road and Nine Mile Road in Escambia County as “Trooper Milan D. Hendrix Memorial Highway.”
- The interchange on I-10 at U.S.90/S.R. 10/Mahan Drive in Leon County as “Trooper William ‘Bill’ H. Dyer Memorial Interchange.”
- The portion of U.S. 41 between Tallevast Road in Manatee County and the Sarasota County line as “Sergeant John C. Baxter, Jr., Memorial Highway.”
- The portion of I-75 between mile markers 340 and 344 in Marion County as “Trooper Chelsea Richard Memorial Highway.”
- The portion of U.S. 1/S.R. 5 between the Homestead Extension of Florida’s Turnpike/S.R. 821 and S.W. 216<sup>th</sup> Street in Miami-Dade County as “Trooper Luther P. Daniel Memorial Highway.”
- The portion of the Homestead Extension of Florida’s Turnpike/S.R. 821 between mile markers 13 and 16 in Miami-Dade County as “Trooper Alvin V. Kohler Memorial Highway.”
- The portion of S.R. 836 between N.W. 12<sup>th</sup> Avenue and N.W. 27<sup>th</sup> Avenue in Miami-Dade County as “Trooper Bradley S. Glascock Memorial Highway.”
- The portion of S.R. 836 between N.W. 42<sup>nd</sup> Avenue and N.W. 72<sup>nd</sup> Avenue in Miami-Dade County as “Trooper Elmer C. Barnett Memorial Highway.”
- The interchange at I-195 and S.R. 907/Alton Road in Miami-Dade County as “Trooper Owen K. Bender Memorial Ramp.”
- The portion of S.R. 441 between Landstreet Road and Taft Vineland Road in Orange County as “Trooper Richard Howell Memorial Highway.”
- The portion of S.R. 91/Florida’s Turnpike between miler markers 100 and 105 in Palm Beach County as “Troopers Herman T. Morris and Frederick J. Groves, Jr., Memorial Highway.”
- The portion of I-4 between mile markers 36 and 44 in Polk County as “Trooper John C. Hagerty Memorial Highway.”
- The portion of W. 1<sup>st</sup> Street between French Avenue and S. Mellonville Avenue in Seminole County as “Patrolman Leroy Bender Memorial Highway.”
- The portion of I-95 between mile markers 332 and 327 in St. Johns County as “Trooper Wilburn A. Kelly Memorial Highway.”
- The portion of U.S. 1 between S.R. 207 and the Matanzas River in St. Johns County as “Troopers Merle J. Cook, Robert L. Pruitt, and Cleo L. Tomlinson, Jr., Memorial Highway.”
- The portion of I-75 between mile markers 130 and 133 in Lee County as the “Lieutenant Daniel Hinton Memorial Highway.”
- The portion of N. Century Boulevard/U.S. 29 between Cox Road and Sigler Road in Escambia County as the “Maceo Perkins Parkway.”
- Upon completion of construction, the interchange at the Homestead Extension of Florida’s Turnpike/S.R. 821 and N.W. 170<sup>th</sup> Street in Miami-Dade County as the “Countyline Parkway.”
- The intersection of S.W. 8<sup>th</sup> Street and S.W. 14<sup>th</sup> Avenue in Miami-Dade County as the “Manuel A. Gonzalez Plaza.”
- That portion of S.R. A1A between Bridge Road and Fountain Street in Miami-Dade County is designated as the “Robert L. Shevin Way.”

- That portion of S.W. 1st Avenue/S.R. 968 between 21st Avenue and 20th Avenue in Miami-Dade County is designated as the “Jorge P. Castano Way.”
- Upon completion of construction, the interchange at I-95 and S.R. 200 in Nassau County is designated as the “Fallen Hero Specialist Kelly J. Mixon Interchange.”
- The portion of U.S. 19/S.R. 57 between Capps in Jefferson County and the northern Jefferson County line as the “Sheriff David C. Hobbs Memorial Highway.”
- The bridge on U.S. Highway 98 over the Econfina River in Taylor County is designated as the “SSGT Edward C. Sheffield Memorial Bridge.”
- The portion of the Coast to Coast Connector multiuse trail in Brevard County is designated as the “Kurt Eichen Memorial Trail.”

The bill directs the FDOT to erect suitable markers. The fiscal impact to the State Transportation Trust Fund is \$34,000.

The bill takes effect July 1, 2019.

## II. Present Situation:

### Transportation Facility Designations

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations do not require any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before installation of the markers.<sup>3</sup>

---

<sup>1</sup> Section 334.071(1), F.S.

<sup>2</sup> Section 334.071(2), F.S.

<sup>3</sup> Section 334.071(3), F.S.

**Sergeant William T. Bishop<sup>4</sup>**

Master Sergeant Bishop served the residents of Florida with the Florida Highway Patrol for more than 30 years. A member of the 78<sup>th</sup> Recruit Class in Tallahassee from January 12 to April 30, 1987, he was subsequently assigned to Troop B-Gainesville. He was struck and killed by a vehicle while investigating a crash on I-75 in Alachua County on June 17, 2017. Master Sergeant Bishop, age 52 at the time of his death, was survived by his wife, son, and sister.

**Trooper Sherman L. Scott, Jr.<sup>5</sup>**

Trooper Scott served the residents of Florida with the Florida Highway Patrol for three years. A member of the 22<sup>nd</sup> Recruit Class in Tallahassee from August 30 to November 17, 1962, he was subsequently stationed in Frostproof and MacClenny. On January 3, 1965, during a routine traffic stop in Jacksonville, Trooper Scott was shot and killed by an escaped convict. He was 25 at the time of his death.

**Trooper Joseph Sawtell, Jr.<sup>6</sup>**

Trooper Sawtell served the residents of Florida with the Florida Highway Patrol for four months. A member of the 29<sup>th</sup> Recruit Class in Tallahassee from May 2 to July 23, 1966, he was subsequently stationed in Melbourne. On August 5, 1966, he was on patrol in Melbourne when his cruiser was struck by a car that ran a stop sign. Trooper Sawtell, age 23 at the time of his death, was survived by his parents, Joseph Sr. and Margaret.

**Trooper Halley Strickland<sup>7</sup>**

Trooper Strickland served the residents of Florida with the Florida Highway Patrol for seven years. A member of the 6<sup>th</sup> Recruit Class in Kissimmee from September 15 to October 19, 1946, he was subsequently stationed in Deland and Cocoa. On January 8, 1954, while pursuing a fleeing violator in Titusville, he turned to avoid another vehicle and struck a tree. Trooper Strickland was 33 at the time of his death.

**Trooper Phillip Black<sup>8</sup>**

Trooper Black served the residents of Florida with the Florida Highway Patrol for nine years. A member of the 32<sup>nd</sup> Recruit Class in Tallahassee from August 2 to October 25, 1967, he was subsequently stationed in Key West and Fort Lauderdale. On February 20, 1976, while

---

<sup>4</sup> Department of Highway Safety and Motor Vehicles (DHSMV), *FHP Memorial: William T. Bishop*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/william-bishop/>. (Last visited November 28, 2018.) Additional information for each designation in this bill on file with the Senate Committee on Infrastructure and Security.

<sup>5</sup> DHSMV, *FHP Memorial: Sherman L. Scott, Jr.*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/sherman-l-scott-jr/>. (Last visited November 28, 2018.)

<sup>6</sup> DHSMV, *FHP Memorial: Joseph N. Sawtell, Jr.*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/joseph-n-sawtell-jr/>. (Last visited November 28, 2018.)

<sup>7</sup> DHSMV, *FHP Memorial: Halley C. Strickland*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/halley-c-strickland/>. (Last visited November 28, 2018.)

<sup>8</sup> DHSMV, *FHP Memorial: Phillip A. Black*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/phillip-a-black/>. (Last visited November 28, 2018.)

investigating a suspicious vehicle parked at a rest stop on I-95 near Pompano Beach, Trooper Black was shot, along with a vacationing Canadian police officer who attempted to assist him. Age 39 at the time of his death, Trooper Black was survived by his wife and young son.

### **Corporal Donald Irwin<sup>9</sup>**

Corporal Donald Irwin was a member of the Ontario Provincial Police in Canada and, on February 20, 1976, was vacationing in Florida and riding along on routine patrol with his good friend, Trooper Phillip Black of the Florida Highway Patrol. Corporal Irwin was also shot and lost his life while investigating the suspicious vehicle with Trooper Black. Corporal Irwin was married with three children at the time of his death.

### **Trooper Lindell J. Gibbons<sup>10</sup>**

Trooper Gibbons served the residents of Florida with the Florida Highway Patrol for two years. A member of the 68<sup>th</sup> Recruit Class in Tallahassee from March 21 to June 10, 1983, he was subsequently stationed in Miami and Naples. On March 23, 1985, his vehicle crashed while in pursuit in Collier County. Trooper Gibbons, age 38 at the time of his death, was survived by his wife, Patricia, and two sons, Brian and Matthew.

### **Sergeant George A. Brown, III<sup>11</sup>**

Sergeant Brown served the residents of Florida with the Florida Highway Patrol for 33 years. A member of the 37<sup>th</sup> Recruit Class in Tallahassee from July 6 to September 26, 1970, he was subsequently stationed in Lake City. On April 27, 2004, while overtaking a traffic violator in Columbia County, his vehicle left the paved travel portion of the roadway and struck several trees. Age 55 at the time of his death, Sergeant Brown was survived by his son, Tucker, his parents, and his sister.

### **Patrolman Royston E. Walker<sup>12</sup>**

Patrolman Walker served the residents of Florida with the Florida Highway Patrol for seven months. He joined the Florida State Road Department Traffic Division, entering training in Fort Myers in February, 1936. After completing the four-week training, Patrolman Walker reported to Tallahassee and was inspected by then Governor Dave Sholtz. He was subsequently assigned to the north-central Florida area. On August 31, 1936, while standing on the running board of a car with faulty lights he was escorting to the Dixie County Jail, the driver shot Patrolman Walker seven times. He returned fire, killing the suspect, but he died at the scene from his wounds. Patrolman Walker was the son of Bob Walker, the former Sheriff of Levy County from 1903

---

<sup>9</sup> Ontario Police Memorial Foundation, *Corporal Donald R. Irwin*, available at [http://www.opmf.ca/memorial/display\\_officer.php?ID=63](http://www.opmf.ca/memorial/display_officer.php?ID=63). (Last visited January 7, 2019.)

<sup>10</sup> DHSMV, *FHP Memorial: Lindell J. Gibbons*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/lindell-j-gibbons/>. (Last visited November 28, 2018.)

<sup>11</sup> DHSMV, *FHP Memorial: George A. Brown, III*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/george-a-brown-iii/>. (Last visited November 28, 2018.)

<sup>12</sup> DHSMV, *FHP Memorial: Royston E. Walker*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/royston-walker/>. (Last visited November 28, 2018.)

through 1925. Age 27 at the time of his death, Patrolman Walker was survived by his wife, Lillian.

### **Trooper Robert P. McDermon<sup>13</sup>**

Trooper McDermon served the residents of Florida with the Florida Highway Patrol for 11 years. A member of the 39<sup>th</sup> Recruit Class in Tallahassee from July 5 to September 25, 1971, he was subsequently stationed in Miami, Ocala, and Jacksonville. On April 11, 1981, while off duty and returning to a cousin's home, Trooper McDermon and his cousin encountered an armed, escaped prisoner off U.S. 90 near Jacksonville. Shots were fired, and Trooper McDermon and his cousin were killed. Age 35 at the time of his death, he was survived by his wife and two children.

### **Trooper Edwin J. Gasque<sup>14</sup>**

Trooper Gasque served the residents of Florida with the Florida Highway Patrol for two years. A member of the 19<sup>th</sup> Recruit Class in Tallahassee from February 1 to April 16, 1960, he was first subsequently stationed in Jacksonville and then Daytona Beach. On October 26, 1961, Trooper Gasque while tracking two fugitives in Jacksonville with a prison dog handler and his police dog, Trooper Gasque was ambushed and shot by suspects wanted for abducting and shooting at a Duval County sheriff's deputy. Trooper Gasque, age 30 at the time of his death, was survived by his wife, Kate, and two children, Katherine Anne and Mike.

### **Trooper Milan D. Hendrix<sup>15</sup>**

Trooper Hendrix served the residents of Florida with the Florida Highway Patrol for nine years. He was a member of the 59<sup>th</sup> Recruit Class in Tallahassee from March 17 to June 13, 1980. While on routine patrol duty in Pensacola on June 1, 1989, his patrol car was involved in a collision with a log truck. Trooper Hendrix was 36 at the time of his death.

### **Trooper William 'Bill' H. Dyer<sup>16</sup>**

Trooper Dyer served the residents of Florida with the Florida Highway Patrol for more than 16 years. Beginning his career in 1994 as a member of the Florida Highway Patrol Auxiliary, he later applied and was accepted as a member of the 89<sup>th</sup> Recruit Class in 1996. On October 18, 2011, he was involved in a single vehicle crash on I-10 in Leon County while suffering a medical emergency and passed away on December 28, 2011. Age 39 at the time of his death, Trooper Dyer was survived by his parents and his sister.

---

<sup>13</sup> DHSMV, *FHP Memorial: Robert P. McDermon, Sr.*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/robert-p-mcdermon-sr/>. (Last visited November 28, 2018.)

<sup>14</sup> DHSMV, *FHP Memorial: Edwin J. Gasque*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/edwin-j-gasque/>. (Last visited November 28, 2018.)

<sup>15</sup> DHSMV, *FHP Memorial: Milan D. Hendrix*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/milan-d-hendrix/>. (Last visited November 28, 2018.)

<sup>16</sup> DHSMV, *FHP Memorial: William H. Dyer, III*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/william-h-dyer-iii/>. (Last visited November 28, 2018.)

**Sergeant John C. Baxter**<sup>17</sup>

Sergeant Baxter served the residents of Florida with the Florida Highway Patrol for 25 years. A member of the 20<sup>th</sup> Recruit Class in Tallahassee from January 19 to April 8, 1961, he was subsequently stationed in Brooksville, Fort Lauderdale, Sarasota, and Bradenton. On October 2, 1985, while assisting the search for a suspect in four armed robberies, he was involved in an airplane crash in Manatee County. Sergeant Baxter was 57 at the time of his death.

**Trooper Chelsea Richard**<sup>18</sup>

Trooper Richard served the residents of Florida with the Florida Highway Patrol for nine years. A member of the 111<sup>th</sup> Recruit Class in Tallahassee from June 20, 2005, to January 12, 2006, she was subsequently assigned to Troop B-Ocala. On May 3, 2014, while speaking with a tow truck driver and an occupant of another vehicle during a crash investigation, another crash occurred at the same location. Trooper Richard and the tow truck driver died at the scene. Trooper Richard, age 30 at the time of her death, was survived by her four-year-old son, Clayton, her parents, and her grandparents.

**Trooper Luther P. Daniel**<sup>19</sup>

Trooper Daniel served the residents of Florida with the Florida Highway Patrol for six months. A member of the 3<sup>rd</sup> Recruit Class in Lakeland from July 1 to August 1, 1941, he was subsequently stationed in Miami. On December 5, 1941, he was shot during a traffic stop by an escapee in another officer's stolen vehicle after the vehicle crashed. Trooper Daniel, age 32 at the time of his death, was survived by his wife, Florence, and son, Bill.

**Trooper Alvin V. Kohler**<sup>20</sup>

Trooper Kohler served the residents of Florida with the Florida Highway patrol for one year. A member of the 54<sup>th</sup> Recruit Class in Tallahassee from January 8, to April 7, 1978, he was subsequently stationed in Miami. On September 19, 1978, he was shot by a runaway teenager while assisting a disabled motorist. A tow truck driver was also shot and killed. Age 23 at the time of his death, Trooper Kohler was survived by his parents, Oscar and Martha, and three siblings, David, Chris, and Karolyn.

---

<sup>17</sup> DHSMV, *FHP Memorial: John C. Baxter, Jr.*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/john-c-baxter-jr/>. (Last visited November 28, 2018.)

<sup>18</sup> DHSMV, *FHP Memorial: Chelsea R. Richard*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/chelsea-richard/>. (Last visited November 28, 2018.)

<sup>19</sup> DHSMV, *FHP Memorial: Luther P. Daniel*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/luther-p-daniel/>. (Last visited November 28, 2018.)

<sup>20</sup> DHSMV, *FHP Memorial: Alvin V. Kohler*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/alvin-v-kohler/>. (Last visited November 28, 2018.)

**Trooper Bradley S. Glascock<sup>21</sup>**

Trooper Glascock served the residents of Florida with the Florida Highway Patrol for one year. A member of the 51<sup>st</sup> Recruit Class in Tallahassee from June 7 to September 3, 1976, he was subsequently stationed in Miami. On August 4, 1977, he was shot during a traffic stop at a toll booth on State Road 836 in Miami. Motivation for the purchase of bullet-resistant vests for all troopers is attributed to this case, following the suspect's surrender. Trooper Glascock, age 24 at the time of his death, was survived by his father, William.

**Trooper Elmer C. Barnett<sup>22</sup>**

Trooper Barnett served the residents of Florida with the Florida Highway Patrol for five years. A member of the 44<sup>th</sup> Recruit Class in Tallahassee from September 24 to December 14, 1973, he was subsequently stationed in Miami. On February 14, 1978, while standing away from the roadway during a traffic stop, another vehicle ran off the road and struck him. Age 30 at the time of his death, Trooper Barnett was survived by his wife, Jacqueline, and two young children, Shandra and Shirley.

**Trooper Owen K. Bender<sup>23</sup>**

Trooper Bender served the residents of Florida with the Florida Highway Patrol Auxiliary for six years. He began his career in 1959 and was stationed in Miami. On September 8, 1965, while manning a roadblock on the 36<sup>th</sup> Causeway to restrict traffic due to Hurricane Betsy, he was struck by a vehicle. Trooper Bender, age 34 at the time of his death, was survived by his wife, Martha, three brothers, and a sister.

**Trooper Richard Howell<sup>24</sup>**

Trooper Howell served the residents of Florida with the Florida Highway Patrol for one year. A member of the 49<sup>th</sup> Recruit Class in Tallahassee from May 12 to August 8, 1975, he was subsequently stationed in Orlando. On August 2, 1976, he was involved in an automobile crash while in pursuit on U.S. 441 in Orlando. Age 30 at the time of his death, Trooper Howell was survived by his wife, Nancy, and his son, Jason.

**Trooper Herman T. Morris<sup>25</sup>**

Trooper Morris served the residents of Florida with the Florida Highway Patrol for three years. A member of the 36<sup>th</sup> Recruit Class in Tallahassee from September 1 to November 22, 1969, he

---

<sup>21</sup> DHSMV, *FHP Memorial: Bradley S. Glascock*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/bradley-s-glascock/>. (Last visited November 28, 2018.)

<sup>22</sup> DHSMV, *FHP Memorial: Elmer C. Barnett, III*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/elmer-c-barnett-iii/>. (Last visited November 28, 2018.)

<sup>23</sup> DHSMV, *FHP Memorial: Owen K. Bender*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/owen-k-bender/>. (Last visited November 29, 2018.)

<sup>24</sup> DHSMV, *FHP Memorial: Richard D. Howell*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/richard-d-howell/>. (Last visited November 29, 2018.)

<sup>25</sup> DHSMV, *FHP Memorial: Herman T. Morris*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/herman-t-morris/>. (Last visited November 29, 2018.)



was subsequently stationed in Fort Lauderdale and West Palm Beach. On March 16, 1972, while on routine patrol in West Palm Beach, his vehicle was forced into a bridge railing by another vehicle. Age 27 at the time of his death, Trooper Morris was survived by his wife, Brenda, and two sons.

### **Trooper Frederick J. Groves, Jr.<sup>26</sup>**

Trooper Groves served the residents of Florida with the Florida Highway Patrol for 14 years. A member of the 38<sup>th</sup> Recruit Class in Tallahassee from January 10 to April 3, 1971, he was subsequently stationed in West Palm Beach. On September 15, 1984, during a routine traffic stop on the Turnpike in Palm Beach County, he was shot by an occupant of the vehicle, loaded with marijuana. Trooper Groves was 41 at the time of his death and was survived by his wife, Sandy, and two children.

### **Trooper John C. Hagerty<sup>27</sup>**

Trooper Hagerty served the residents of Florida with the Florida Highway Patrol for 13 years. A member of the 15<sup>th</sup> Recruit Class in Tallahassee from October 15 to December 7, 1956, he was subsequently stationed in Frostproof, Punta Gorda, Stuart, and Orlando. On March 18, 1970, he was piloting a traffic plane over Lakeland when he was struck by a low-flying U.S. Navy Jet. Trooper Hagerty was 44 at the time of his death.

### **Patrolman Leroy Bender<sup>28</sup>**

Patrolman Bender served the residents of Florida with the Florida Highway Patrol for two years. Beginning his career on February 15, 1944, he attended recruit training from April 9 to April 21, 1945, and was subsequently stationed in Ocala and Sanford. On October 25, 1947, he was investigating a traffic accident in Sanford when a passing car struck him and left the scene. Patrolman Bender was 44 at the time of his death and was survived by his wife, Mae.

### **Trooper Wilburn A. Kelly<sup>29</sup>**

Trooper Kelly served the residents of Florida with the Florida Highway Patrol for 22 years. A member of the 11<sup>th</sup> Recruit Class at Eglin Air Force Base from October 7 to November 7, 1953, he was subsequently stationed in Panama City, Fort Walton Beach, Marianna, and St. Augustine. On March 23, 1974, he was on routine patrol in St. Augustine when his cruiser was struck from behind. Age 43 at the time of his death, Trooper Kelly was survived by his wife, Barbara.

---

<sup>26</sup> DHSMV, *FHP Memorial: Frederick J. Groves, Jr.*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/frederick-j-groves-jr/>. (Last visited November 29, 2018.)

<sup>27</sup> DHSMV, *FHP Memorial: John C. Hagerty*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/john-c-hagerty/>. (Last visited November 29, 2018.)

<sup>28</sup> DHSMV, *FHP Memorial: Leroy C. Bender*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/leroy-c-bender/>. (Last visited November 29, 2018.)

<sup>29</sup> DHSMV, *FHP Memorial: Wilburn A. Kelly*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/wilburn-a-kelly/>. (Last visited November 29, 2018.)

**Trooper Merle J. Cook**<sup>30</sup>

Trooper Cook served the residents of Florida with the Florida Highway Patrol for ten years. A member of the 40<sup>th</sup> Recruit Class in Tallahassee from January 10 to March 31, 1972, he was subsequently stationed in Fort Lauderdale, Brooksville, and Lake City. On July 13, 1981, Trooper Cook was involved in an airplane crash in St. John's County while assisting in the search for two suspects wanted for breaking and entering. Trooper Cook, age 44 at the time of his death, was survived by his wife, Mary.

**Trooper Robert L. Pruitt**<sup>31</sup>

Trooper Pruitt served the residents of Florida with the Florida Highway Patrol for five years. A member of the 51<sup>st</sup> Recruit Class in Tallahassee from June 7 to September 3, 1976, he was subsequently stationed in Pinellas Park and Fernandina Beach. Trooper Pruitt was also involved in the airplane crash in St. John's County on July 13, 1981. Age 37 at the time of his death, Trooper Pruitt was survived by his wife, Valera, and two daughters, Angela and Tammy.

**Trooper Cleo L. Tomlinson, Jr.**<sup>32</sup>

Trooper Tomlinson served the residents of Florida with the Florida Highway Patrol for 19 years. A member of the 22<sup>nd</sup> Recruit Class in Tallahassee from August 30 to November 17, 1962, he was subsequently stationed in Sanford and St. Augustine. Trooper Tomlinson was also involved in the airplane crash in St. John's County on July 13, 1981. Age 42 at the time of his death, Trooper Tomlinson was survived by his wife and four children.

**Lieutenant Daniel B. Hinton**<sup>33</sup>

Lieutenant Daniel B. Hinton served the residents of Florida with the Florida Highway Patrol for 32 years and was assigned to the Criminal Interdiction Unit. On Tuesday, February 19, 2019, while participating in a defensive tactics training exercise at the Fort Myers Florida Highway Patrol Station, Lieutenant Hinton suffered a fatal heart attack. Lieutenant Hinton is survived by his wife, children, and grandchildren.

**Maceo Perkins**<sup>34</sup>

Maceo Perkins was employed by a contractor for the Florida Department of Transportation. On April 6, 2018, Mr. Maceo was working on a project on Highway 29 in Escambia County, when

---

<sup>30</sup> DHSMV, *FHP Memorial: Merle J. Cook*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/merle-j-cook/>. (Last visited November 29, 2018.)

<sup>31</sup> DHSMV, *FHP Memorial: Robert L. Pruitt*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/robert-l-pruitt/>. (Last visited November 29, 2018.)

<sup>32</sup> DHSMV, *FHP Memorial: Cleo L. Tomlinson, Jr.*, available at <https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/cleo-l-tomlinson-jr/>. (Last visited November 29, 2018.)

<sup>33</sup> 9463, *a foundation for florida's fallen officers, Master Sergeant Daniel Hinton*, available at <http://www.sgtchrisreyka.com/fallen-officers-2016/master-sergeant-daniel-hinton/>. (Last visited March 1, 2019.) Sergeant Hinton was posthumously promoted to the rank of Lieutenant.

<sup>34</sup> NorthEscambia.com, *Highway Worker Struck and Killed on Highway 29; Century Woman Seriously Injured*, available at <http://www.northescambia.com/2018/04/highway-worker-struck-and-killed-on-hwy29> and *FHP Seeks Witnesses, Others On Scene of Crash that Killed Worker on Highway 29*. (Last visited March 1, 2019.)

he was struck and killed by a southbound vehicle that traveled off the roadway and onto the shoulder.

### **Countyline Parkway**

The interchange to be constructed at I-75 and S.R. 200 will serve as an access point near the Miami-Dade/Broward County line from the Homestead Extension of Florida's Turnpike.

### **Manuel A. Gonzalez<sup>35</sup>**

Manuel A. Gonzalez was a Cuban exile who immigrated to Miami many years ago. A certified public accountant by trade, Mr. Gonzalez was a respected pillar of the community. He was a long-time member of the Kiwanis Club and he served on the Board of Directors. He also created the Kiwanis Club of Little Havana Foundation in 1987 which established a scholarship program to benefit low income Hispanic students. As the site of the Annual Carnival Miami and the Calle Ocho street party, the intersection of S.W. 8<sup>th</sup> Street and S.W. 14<sup>th</sup> Avenue in Miami-Dade County was made famous by Mr. Gonzalez during his many years of service to the community. Mr. Gonzalez passed away on February 3, 2016.

### **Robert L. Shevin<sup>36</sup>**

Robert L. Shevin was elected to the Florida House of Representatives in 1964 and served in the Florida Senate from 1966 to 1970. He also served as Florida's Attorney General from 1971-1979. In 1996, Governor Lawton Chiles appointed him to the Third District Court of Appeal, where he served with distinction until early 2005. He passed away on July 11, 2005.

### **Jorge P. Castano<sup>37</sup>**

Jorge P. Castano founded one of Miami's first Spanish language publications, *Libertad News*, in 1962 and kept the Hispanic community informed of politics, community, cultural, and social events with a free news publication. In February of 2000, Mr. Castano founded the Josefa P. Castano Kidney Foundation, in memory of his wife, with the mission of enhancing quality of life for low-income residents in Miami-Dade County afflicted with kidney disease. Mr. Castano passed away in October of 2017.

---

<sup>35</sup> See, *RESOLUTION URGING THE FLORIDA LEGISLATURE TO CODESIGNATE THE PLAZA AT THE INTERSECTION OF SW 14<sup>TH</sup> AVENUE AND SW 8<sup>TH</sup> STREET AS "MANUEL A. 'EL MONO' GONZALEZ PLAZA."* (Copy on file in the Senate Committee on Infrastructure and Security.)

<sup>36</sup> See Florida Third District Court of Appeal, *Judge Robert L. Shevin*, available at <http://3dca.flcourts.org/Judges/23-Shevin.shtml> (last visited March 4, 2019).

<sup>37</sup> See Miami-Dade Legislative Item, File Number: 190044, *RESOLUTION URGING THE FLORIDA LEGISLATURE TO CODESIGNATE THAT SEGMENT OF SW 1<sup>ST</sup> STREET (STATE ROAD 923) BETWEEN 21<sup>ST</sup> AVENUE AND 20<sup>TH</sup> AVENUE "JORGE P. CASTANO WAY."* (Copy on file in the Senate Committee on Infrastructure and Security.)

**Specialist Kelly J. Mixon<sup>38</sup>**

Kelly J. Mixon was a graduate of Fernandina Beach High School (FBHS), where he was an accomplished drummer with the FBHS Mighty Pirate Marching Band and with the Jacksonville Jaguars drum line. A sous chef prior to entering military service, he planned to use the G.I. Bill to attend a 4-year culinary institute and fulfill his lifelong dream of becoming an executive chef. Specialist Mixon was assigned to the 3rd Squadron, 2nd Stryker Cavalry Regiment, Vilsek, Germany and was half way through a 12-month assignment in Afghanistan. He was killed in action in Chehel Gazi, Kandahar Province, Afghanistan, on December 8, 2010. He was survived by his wife, Amy, as well as his grandparents, parents, sister, and brother.

**Sheriff David C. Hobbs<sup>39</sup>**

Sheriff David C. Hobbs was born in 1959 in Monticello, Florida. He served in the U.S. Marine Corps Reserve from 1976 to 1982 and began his law enforcement career in 1976 as a Florida Highway Patrol Trooper. He then spent eight years as a Sheriff's Deputy, and twelve years as the Sheriff of Jefferson County. Sheriff Hobbs was awarded numerous honors throughout his service to the community. Sheriff Hobbs passed away November 27, 2017. He was survived by his wife, daughter, grandchildren, mother, sisters, brother, and many nieces and nephews.

**Staff Sergeant Edward C. Sheffield<sup>40</sup>**

Edward C. Sheffield was born in Cabbage Grove, attended Taylor County High School, and enlisted in the Army at the age of 19, where he served his country from 1949 to 1954 in the 63<sup>rd</sup> Field Artillery 24<sup>th</sup> Division HQ BTN. He was transferred to Japan and then called to Korea when the war started. Sergeant Sheffield was subsequently captured and spent over 37 months as a prisoner of war. While in captivity, Sergeant Sheffield survived a 100-mile death march and multiple serious injuries. He was released from captivity August 30, 1953, and then reenlisted, participating in six major battles. Sergeant Sheffield was awarded numerous medals and Presidential citations for his service in Korea.

**Kurt Eichin<sup>41</sup>**

Kurt Eichin was born in Titusville and attended Astronaut High School, where he graduated in 1979. He received a B.S. in International Affairs and an M.S. in Urban and Regional Planning from Florida State University. He was a transportation planner for the Florida Department of Transportation and subsequently served as an analyst and then a staff director for the Florida Senate Transportation Committee. As staff director, he was instrumental in assisting Senate President Andy Gardiner in developing the Florida Shared-Use Nonmotorized Trail Network.

---

<sup>38</sup> See Fallen Heroes Project, *Kelly J. Mixon*, available at <https://www.fallenheroesproject.org/united-states/kelly-j-mixon/> (last visited March 4, 2019.)

<sup>39</sup> See Tallahassee Democrat, *Sheriff David C. Hobbs*, available at <https://www.legacy.com/obituaries/tallahassee/obituary.aspx?pid=187382410> (last visited March 4, 2019).

<sup>40</sup> See the Resolution of the Board of County Commissioners of Taylor County, Florida, dated March 5, 2018 (on filed in the Senate Committee on Infrastructure and Security).

<sup>41</sup> See SB 872 (2019) available at <http://www.flsenate.gov/Session/Bill/2019/872/BillText/Filed/PDF> (last visited March 4, 2019). See also Tallahassee Democrat, *Kurt Eichin*, available at <https://www.legacy.com/obituaries/tallahassee/obituary.aspx?pid=180588470> (last visited March 4, 2019).

### III. Effect of Proposed Changes:

CS/SB 100 creates the following road and bridge designations:

- That portion of I-75 between mile markers 399 and 404 in Alachua County as “Sergeant William T. Bishop Memorial Highway.”
- The portion of I-10 between mile markers 327 and 332 in Baker County as “Trooper Sherman L. Scott, Jr., Memorial Highway.”
- The portion of Babcock Street between Malabar Road and Palm Bay Road in Brevard County as “Trooper Joseph Sawtell, Jr., Memorial Highway.”
- The portion of U.S. 1 between E. Main Street and Parrish Road in Brevard County as “Trooper Halley Strickland Memorial Highway.”
- The portion of I-95 between the N.E. 48<sup>th</sup> Street overpass and S.W. 10<sup>th</sup> Street in Broward County as “Trooper Phillip Black and Corporal Donald Irwin Memorial Highway.”
- The portion of I-75 between mile markers 100 and 102 in Collier County as “Trooper Lindell J. Gibbons Memorial Highway.”
- The portion of I-75 between mile markers 418 and 423 in Columbia County as “Sergeant George A. Brown, III, Memorial Highway.”
- The portion of U.S. 19 between C.R. 351A and S.W. 307<sup>th</sup> Avenue in Dixie County as “Patrolman Royston E. Walker Memorial Highway.”
- The portion of U.S. 90 between Yellow Water Road and Log Road in Duval County as “Trooper Robert P. McDermon Memorial Highway.”
- The portion of U.S. 301 between U.S. 90 and Summer Field Lane in Duval County as “Trooper Edwin J. Gasque Memorial Highway.”
- The portion of U.S. 29/S.R. 95 between Neal Road and Nine Mile Road in Escambia County as “Trooper Milan D. Hendrix Memorial Highway.”
- The interchange on I-10 at U.S.90/S.R. 10/Mahan Drive in Leon County as “Trooper William ‘Bill’ H. Dyer Memorial Interchange.”
- The portion of U.S. 41 between Tallevast Road in Manatee County and the Sarasota County line as “Sergeant John C. Baxter, Jr., Memorial Highway.”
- The portion of I-75 between mile markers 340 and 344 in Marion County as “Trooper Chelsea Richard Memorial Highway.”
- The portion of U.S. 1/S.R. 5 between the Homestead Extension of Florida’s Turnpike/S.R. 821 and S.W. 216<sup>th</sup> Street in Miami-Dade County as “Trooper Luther P. Daniel Memorial Highway.”
- The portion of the Homestead Extension of Florida’s Turnpike/S.R. 821 between mile markers 13 and 16 in Miami-Dade County as “Trooper Alvin V. Kohler Memorial Highway.”
- The portion of S.R. 836 between N.W. 12<sup>th</sup> Avenue and N.W. 27<sup>th</sup> Avenue in Miami-Dade County as “Trooper Bradley S. Glascock Memorial Highway.”
- The portion of S.R. 836 between N.W. 42<sup>nd</sup> Avenue and N.W. 72<sup>nd</sup> Avenue in Miami-Dade County as “Trooper Elmer C. Barnett Memorial Highway.”
- The interchange at I-195 and S.R. 907/Alton Road in Miami-Dade County as “Trooper Owen K. Bender Memorial Ramp.”
- The portion of S.R. 441 between Landstreet Road and Taft Vineland Road in Orange County as “Trooper Richard Howell Memorial Highway.”

- The portion of S.R. 91/Florida’s Turnpike between miler markers 100 and 105 in Palm Beach County as “Troopers Herman T. Morris and Frederick J. Groves, Jr., Memorial Highway.”
- The portion of I-4 between mile markers 36 and 44 in Polk County as “Trooper John C. Hagerty Memorial Highway.”
- The portion of W. 1<sup>st</sup> Street between French Avenue and S. Mellonville Avenue in Seminole County as “Patrolman Leroy Bender Memorial Highway.”
- The portion of I-95 between mile markers 332 and 327 in St. Johns County as “Trooper Wilburn A. Kelly Memorial Highway.”
- The portion of U.S. 1 between S.R. 207 and the Matanzas River in St. Johns County as “Troopers Merle J. Cook, Robert L. Pruitt, and Cleo L. Tomlinson, Jr., Memorial Highway.”
- The portion of I-75 between mile markers 130 and 133 in Lee County as the “Lieutenant Daniel Hinton Memorial Highway.”
- The portion of N. Century Boulevard/U.S. 29 between Cox Road and Sigler Road in Escambia County as the “Maceo Perkins Parkway.”
- Upon completion of construction, the interchange at the Homestead Extension of Florida’s Turnpike/S.R. 821 and N.W. 170th Street in Miami-Dade County as the “Countyline Parkway.”
- The intersection of S.W. 8th Street and S.W. 14th Avenue in Miami-Dade County as the “Manuel A. Gonzalez Plaza.”
- That portion of S.R. A1A between Bridge Road and Fountain Street in Miami-Dade County is designated as the “Robert L. Shevin Way.”
- That portion of S.W. 1st Avenue/S.R. 968 between 21st Avenue and 20th Avenue in Miami-Dade County is designated as the “Jorge P. Castano Way.”
- Upon completion of construction, the interchange at I-95 and S.R. 200 in Nassau County is designated as the “Fallen Hero Specialist Kelly J. Mixon Interchange.”
- The portion of U.S. 19/S.R. 57 between Capps in Jefferson County and the northern Jefferson County line as the “Sheriff David C. Hobbs Memorial Highway.”
- The bridge on U.S. Highway 98 over the Econfina River in Taylor County is designated as the “SSGT Edward C. Sheffield Memorial Bridge.”
- The portion of the Coast to Coast Connector multiuse trail in Brevard County is designated as the “Kurt Eichin Memorial Trail.

The bill directs the FDOT to erect suitable markers. The fiscal impact to the State Transportation Trust Fund is \$34,000.

The bill takes effect July 1, 2019.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

None.

##### **B. Public Records/Open Meetings Issues:**

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required by this bill is \$34,000, based on the assumptions that at least 68 markers are required and each marker costs the FDOT at least \$500. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm event.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

The bill creates an undesignated section of Florida Law.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Infrastructure and Security on March 5, 2019:**

The CS incorporates technical revisions needed to correct inaccurate road numbers and descriptions, and revises the designation for Trooper Phillip Black to also honor Corporal Donald Irwin. The CS also incorporates additional designations for:

- “Lieutenant Daniel Hinton Memorial Highway” in Lee County;
- “Maceo Perkins Parkway” in Escambia County;
- “Countyline Parkway” in Miami-Dade County;
- “Manuel A. Gonzalez Plaza” in Miami-Dade County;
- “Robert L. Shevin Way” in Miami-Dade County;
- “Jorge P. Castano Way” in Miami-Dade County;
- “Fallen Hero Specialist Kelly J. Mixon Interchange” in Nassau County;
- “Sheriff David C. Hobbs Memorial Highway” in Jefferson County;
- “SSGT Edward C. Sheffield Memorial Bridge” in Taylor County; and
- “Kurt Eichin Memorial Trail” in Brevard County.

- B. **Amendments:**

None.