By Senator Rodriguez

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37-02046A-19 20191386

A bill to be entitled An act relating to elections; amending s. 101.048, F.S.; revising the deadline by which a person who casts a provisional ballot must submit any written evidence that supports his or her eligibility to vote; amending s. 101.151, F.S.; revising requirements for Department of State rules governing uniform ballot layout; creating s. 101.201, F.S.; requiring the supervisor of elections to provide an option to allow electors to receive certain notices by electronic delivery; amending s. 101.6104, F.S.; authorizing an elector to file a challenge with the county canvassing board if his or her ballot is rejected due to a signature discrepancy; amending s. 101.65, F.S.; revising instructions for vote-by-mail ballots, to conform; amending s. 101.657, F.S.; clarifying that ballots cast during the early voting period may be canvassed and processed during such period; revising the period for which the supervisor must provide early voting; amending s. 101.67, F.S.; revising the deadline for receiving vote-by-mail ballots; amending s. 101.68, F.S.; requiring the supervisor of elections to immediately compare a voter's signature on a voteby-mail ballot with registration records, upon receipt; modifying procedures regarding notifications of vote-by-mail ballot defects; revising the deadline for submitting a vote-by-mail cure affidavit; modifying the cure affidavit instructions, to conform; requiring the Division of Elections to develop uniform

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37-02046A-19 20191386

quidelines regarding certain procedures; creating s. 101.681, F.S.; requiring the division to develop a training curriculum to provide standardization of signature verification practices relating to canvassing; requiring persons who verify signatures to complete the training before making determinations regarding signature validity; amending s. 101.6923, F.S.; revising special vote-by-mail ballot instructions for certain first-time voters, to conform; amending s. 101.6952, F.S.; modifying timeframes regarding the canvassing of federal writein absentee ballots, to conform; amending s. 102.111, F.S.; revising the date of certification of the primary election by the Elections Canvassing Commission; adding an additional meeting of the commission for certification of any general election races with pending recounts; amending s. 102.112, F.S.; revising deadlines for submission of county returns to the department; amending s. 102.141, F.S.; adding an exception to the deadline for filing returns for any general election races with pending recounts; amending s. 102.166, F.S.; revising certification requirements for voting systems to require functionality for the simultaneous sorting and counting of overvotes and undervotes; amending s. 99.063, F.S.; modifying the deadline for designation of Lieutenant Governor candidates to conform to the new primary certification date; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 101.048, Florida Statutes, is amended to read:

101.048 Provisional ballots.-

(1) At all elections, a voter claiming to be properly registered in the state and eligible to vote at the precinct in the election but whose eligibility cannot be determined, a person whom an election official asserts is not eligible, and other persons specified in the code shall be entitled to vote a provisional ballot. Once voted, the provisional ballot shall be placed in a secrecy envelope and thereafter sealed in a provisional ballot envelope. The provisional ballot shall be deposited in a ballot box. All provisional ballots shall remain sealed in their envelopes for return to the supervisor of elections. The department shall prescribe the form of the provisional ballot envelope. A person casting a provisional ballot has shall have the right to present written evidence supporting his or her eligibility to vote to the supervisor of elections by not later than 5 p.m. on the 10th second day following the election.

Section 2. Subsection (9) of section 101.151, Florida Statutes, is amended to read:

101.151 Specifications for ballots.-

(9)(a) The Department of State shall adopt rules prescribing a uniform primary and general election ballot <u>layout statewide</u>, regardless of which <u>for each</u> certified voting system is used. The department shall solicit recommendations from

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37-02046A-19 20191386

supervisors of elections in prescribing the uniform ballot
layout. The rules must shall incorporate the requirements set
forth in this section and shall prescribe additional matters and
forms that include, but are not limited to without limitation:

- 1. Clear and unambiguous ballot instructions and directions;
 - 2. Individual race layout; and
 - 3. Overall ballot layout.
- (b) The department rules <u>must</u> shall graphically depict a sample uniform primary and general election ballot form for each certified voting system.

Section 3. Section 101.201, Florida Statutes, is created to read:

101.201 Electronic delivery of notices.—In addition to the electronic delivery of sample ballots as authorized under s.

101.20, the supervisor shall provide an option to allow an elector to opt in to receive certain notices from the supervisor by e-mail or other electronic means. For purposes of this section, notices include, but are not limited to, notifications for the following: receipt of a vote-by-mail ballot request or a voted vote-by-mail ballot; rejected vote-by-mail ballots; the acceptance or rejection of a vote-by-mail ballot cure affidavit or a provisional ballot; or for updates to an elector's voter registration record.

Section 4. Section 101.6104, Florida Statutes, is amended to read:

101.6104 Challenge of votes.-

(1) If any elector present for the canvass of votes believes that any ballot is illegal due to any defect apparent

on the voter's certificate, the elector $\frac{may}{may}$, at any time before the ballot is removed from the envelope, $\frac{may}{may}$ file with the canvassing board a protest against the canvass of such ballot, specifying the reason he or she believes the ballot to be illegal. A No challenge based upon any defect on the voter's certificate $\frac{may}{may}$ not $\frac{shall}{may}$ be accepted after the ballot has been removed from the return mailing envelope.

(2) If an elector's ballot is rejected by reason of the lack of a signature match and the elector is unable to remedy the defect through submission of a vote-by-mail cure affidavit or other authorized means, the elector may file with the canvassing board a protest against the rejection of his or her ballot, specifying the reason why he or she believes the ballot should be canvassed.

Section 5. Section 101.65, Florida Statutes, is amended to read:

101.65 Instructions to absent electors.—The supervisor shall enclose with each vote-by-mail ballot separate printed instructions in substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING BALLOT.

1. VERY IMPORTANT. In order to ensure that your vote-by-mail ballot will be counted, it should be completed and returned as soon as possible so that it can be postmarked or dated no later than the day of the election and reach the supervisor of elections of the county in which your precinct is located no later than 10 days after 7 p.m. on the day of the election.

However, if you are an overseas voter casting a ballot in a

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37-02046A-19 20191386

presidential preference primary or general election, your voteby-mail ballot must be postmarked or dated no later than the date of the election and received by the supervisor of elections of the county in which you are registered to vote no later than 10 days after the date of the election.

- 2. Mark your ballot in secret as instructed on the ballot. You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.
- 3. Mark only the number of candidates or issue choices for a race as indicated on the ballot. If you are allowed to "Vote for One" candidate and you vote for more than one candidate, your vote in that race will not be counted.
- 4. Place your marked ballot in the enclosed secrecy envelope.
- 5. Insert the secrecy envelope into the enclosed mailing envelope which is addressed to the supervisor.
- 6. Seal the mailing envelope and completely fill out the Voter's Certificate on the back of the mailing envelope.
- 7. VERY IMPORTANT. In order for your vote-by-mail ballot to be counted, you must sign your name on the line above (Voter's Signature). A vote-by-mail ballot will be considered illegal and not be counted if the signature on the voter's certificate does not match the signature on record. The signature on file at the start of the canvass of the vote-by-mail ballots is the signature that will be used to verify your signature on the voter's certificate. If you need to update your signature for this election, send your signature update on a voter registration application to your supervisor of elections so that it is received no later than the start of the canvassing of

37-02046A-19 20191386

vote-by-mail ballots, which occurs no earlier than the 15th day before election day.

- 8. VERY IMPORTANT. If you are an overseas voter, you must include the date you signed the Voter's Certificate on the line above (Date) or your ballot may not be counted.
- 9. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.
- 10. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.

Section 6. Paragraphs (a) and (d) of subsection (1) of section 101.657, Florida Statutes, are amended to read:

101.657 Early voting.-

(1) (a) As a convenience to the voter, the supervisor of elections shall allow an elector to vote early in the main or branch office of the supervisor. The supervisor shall mark, code, indicate on, or otherwise track the voter's precinct for each early voted ballot. In order for a branch office to be used for early voting, it shall be a permanent facility of the supervisor and shall have been designated and used as such for at least 1 year prior to the election. The supervisor may also designate any city hall, permanent public library facility, fairground, civic center, courthouse, county commission building, stadium, convention center, government-owned senior center, or government-owned community center as early voting sites; however, if so designated, the sites must be geographically located so as to provide all voters in the county

37-02046A-19 20191386

an equal opportunity to cast a ballot, insofar as is practicable. In addition, a supervisor may designate one early voting site per election in an area of the county that does not have any of the eligible early voting locations. Such additional early voting site must be geographically located so as to provide all voters in that area with an equal opportunity to cast a ballot, insofar as is practicable. Each county shall, at a minimum, operate the same total number of early voting sites for a general election which the county operated for the 2012 general election. Ballots The results or tabulation of votes cast during early voting may be canvassed or otherwise processed as they are cast; however, the results of the canvassing or processing of such ballots may not be released made before the close of the polls on election day. Results shall be reported by precinct.

(d) Early voting shall begin on the 15th 10th day before an election that contains state or federal races and end on the 2nd 3rd day before the election, and shall be provided for no less than 8 hours and no more than 12 hours per day at each site during the applicable period. In addition, early voting may be offered at the discretion of the supervisor of elections on the 15th, 14th, 13th, 12th, 11th, or 2nd day before an election that contains state or federal races for at least 8 hours per day, but not more than 12 hours per day. The supervisor of elections may provide early voting for elections that are not held in conjunction with a state or federal election. However, the supervisor has the discretion to determine the hours of operation of early voting sites in those elections.

Section 7. Subsection (2) of section 101.67, Florida

Statutes, is amended to read:

- 101.67 Safekeeping of mailed ballots; deadline for receiving vote-by-mail ballots.—
- (2) Except as provided in s. 101.6952(5), All marked vote-by-mail absent electors' ballots to be counted must be postmarked or dated no later than the day of the election and received by the supervisor by no later than 10 days after the day 7 p.m. the day of the election. All ballots received thereafter shall be marked with the time and date of receipt and filed in the supervisor's office.

Section 8. Subsection (1) and paragraphs (a) and (c) of subsection (4) of section 101.68, Florida Statutes, are amended, and paragraph (g) is added to subsection (4) of that section, to read:

101.68 Canvassing of vote-by-mail ballot.-

(1) The supervisor of the county where the absent elector resides shall receive the voted ballot, at which time the supervisor shall <u>immediately</u> compare the signature of the elector on the voter's certificate with the signature of the elector in the registration books or the precinct register to determine whether the elector is duly registered in the county and may record on the elector's registration certificate that the elector has voted. An elector who dies after casting a vote-by-mail ballot but on or before election day shall remain listed in the registration books until the results have been certified for the election in which the ballot was cast. The supervisor shall safely keep the ballot unopened in his or her office until the county canvassing board canvasses the vote. Except as provided in subsection (4), after a vote-by-mail ballot is

37-02046A-19 20191386

received by the supervisor, the ballot is deemed to have been cast, and changes or additions may not be made to the voter's certificate.

- (4) (a) The supervisor shall, on behalf of the county canvassing board, immediately notify an elector who has returned a vote-by-mail ballot that does not include the elector's signature or contains a signature that does not match the elector's signature in the registration books or precinct register. If the supervisor has an e-mail address or telephone number of the elector, the supervisor must provide notification to the elector of the defect through e-mail, text message, or phone before attempting notification by any other means. The supervisor shall allow such an elector to complete and submit an affidavit in order to cure the vote-by-mail ballot until 5 p.m. on the 10th day after before the election.
- (c) Instructions must accompany the cure affidavit in substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE COMPLETING THE AFFIDAVIT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE YOUR BALLOT NOT TO COUNT.

- 1. In order to ensure that your vote-by-mail ballot will be counted, your affidavit should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 5 p.m. on the 10th day after before the election.
- 2. You must sign your name on the line above (Voter's Signature).

37-02046A-19 20191386

3. You must make a copy of one of the following forms of identification:

- a. Tier 1 identification.—Current and valid identification that includes your name and photograph: Florida driver license; Florida identification card issued by the Department of Highway Safety and Motor Vehicles; United States passport; debit or credit card; military identification; student identification; retirement center identification; neighborhood association identification; public assistance identification; veteran health identification card issued by the United States Department of Veterans Affairs; a Florida license to carry a concealed weapon or firearm; or an employee identification card issued by any branch, department, agency, or entity of the Federal Government, the state, a county, or a municipality; or
- b. Tier 2 identification.—ONLY IF YOU DO NOT HAVE A TIER 1 FORM OF IDENTIFICATION, identification that shows your name and current residence address: current utility bill, bank statement, government check, paycheck, or government document (excluding voter identification card).
- 4. Place the envelope bearing the affidavit into a mailing envelope addressed to the supervisor. Insert a copy of your identification in the mailing envelope. Mail, deliver, or have delivered the completed affidavit along with the copy of your identification to your county supervisor of elections. Be sure there is sufficient postage if mailed and that the supervisor's address is correct.
- 5. Alternatively, you may fax or e-mail your completed affidavit and a copy of your identification to the supervisor of elections. If e-mailing, please provide these documents as

320 attachments.

(g) The division shall develop uniform guidelines regarding procedures for supervisors of elections to notify an elector of the rejection or acceptance of a vote-by-mail ballot and the process by which the elector may cure a vote-by-mail ballot that is rejected due to a missing signature on the voter's certificate or a discrepancy with the elector's signature in the registration books or precinct register.

Section 9. Section 101.681, Florida Statutes, is created to read:

101.681 Standardization of signature verification
practices.—The division shall develop a training curriculum to
ensure the use of uniform statewide practices in verifying voter
signatures in the canvassing of vote-by-mail ballots, in
addition to verifying signatures on a Provisional Ballot Voter's
Certificate and Affirmation and petitions circulated for
purposes of candidate qualifying or initiatives for proposed
revisions or amendments to the State Constitution. The division
shall implement the training before the 2020 general election
and periodically review and update the curriculum as it deems
appropriate. A person may not make determinations regarding a
signature's validity until he or she has completed the training.

Section 10. Subsection (2) of section 101.6923, Florida Statutes, is amended to read:

- 101.6923 Special vote-by-mail ballot instructions for certain first-time voters.—
- (2) A voter covered by this section shall be provided with printed instructions with his or her vote-by-mail ballot in substantially the following form:

READ THESE INSTRUCTIONS CAREFULLY BEFORE MARKING YOUR BALLOT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE YOUR BALLOT NOT TO COUNT.

1. In order to ensure that your vote-by-mail ballot will be counted, it should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 10 days after 7 p.m. on the date of the election. However, if you are an overseas voter casting a ballot in a presidential preference primary or general election, your vote-by-mail ballot must be postmarked or dated no later than the date of the election and received by the supervisor of elections of the county in which you are registered to vote no later than 10 days after the date of the election.

2. Mark your ballot in secret as instructed on the ballot. You must mark your own ballot unless you are unable to do so because of blindness, disability, or inability to read or write.

3. Mark only the number of candidates or issue choices for a race as indicated on the ballot. If you are allowed to "Vote for One" candidate and you vote for more than one, your vote in that race will not be counted.

4. Place your marked ballot in the enclosed secrecy envelope and seal the envelope.

5. Insert the secrecy envelope into the enclosed envelope bearing the Voter's Certificate. Seal the envelope and completely fill out the Voter's Certificate on the back of the envelope.

37-02046A-19 20191386

a. You must sign your name on the line above (Voter's Signature).

- b. If you are an overseas voter, you must include the date you signed the Voter's Certificate on the line above (Date) or your ballot may not be counted.
- c. A vote-by-mail ballot will be considered illegal and will not be counted if the signature on the Voter's Certificate does not match the signature on record. The signature on file at the start of the canvass of the vote-by-mail ballots is the signature that will be used to verify your signature on the Voter's Certificate. If you need to update your signature for this election, send your signature update on a voter registration application to your supervisor of elections so that it is received no later than the start of canvassing of vote-by-mail ballots, which occurs no earlier than the 15th day before election day.
- 6. Unless you meet one of the exemptions in Item 7., you must make a copy of one of the following forms of identification:
- a. Identification which must include your name and photograph: United States passport; debit or credit card; military identification; student identification; retirement center identification; neighborhood association identification; public assistance identification; veteran health identification card issued by the United States Department of Veterans Affairs; a Florida license to carry a concealed weapon or firearm; or an employee identification card issued by any branch, department, agency, or entity of the Federal Government, the state, a county, or a municipality; or

37-02046A-19 20191386

b. Identification which shows your name and current residence address: current utility bill, bank statement, government check, paycheck, or government document (excluding voter identification card).

- 7. The identification requirements of Item 6. do not apply if you meet one of the following requirements:
 - a. You are 65 years of age or older.
 - b. You have a temporary or permanent physical disability.
- c. You are a member of a uniformed service on active duty who, by reason of such active duty, will be absent from the county on election day.
- d. You are a member of the Merchant Marine who, by reason of service in the Merchant Marine, will be absent from the county on election day.
- e. You are the spouse or dependent of a member referred to in paragraph c. or paragraph d. who, by reason of the active duty or service of the member, will be absent from the county on election day.
 - f. You are currently residing outside the United States.
- 8. Place the envelope bearing the Voter's Certificate into the mailing envelope addressed to the supervisor. Insert a copy of your identification in the mailing envelope. DO NOT PUT YOUR IDENTIFICATION INSIDE THE SECRECY ENVELOPE WITH THE BALLOT OR INSIDE THE ENVELOPE WHICH BEARS THE VOTER'S CERTIFICATE OR YOUR BALLOT WILL NOT COUNT.
- 9. Mail, deliver, or have delivered the completed mailing envelope. Be sure there is sufficient postage if mailed.
- 10. FELONY NOTICE. It is a felony under Florida law to accept any gift, payment, or gratuity in exchange for your vote

for a candidate. It is also a felony under Florida law to vote in an election using a false identity or false address, or under any other circumstances making your ballot false or fraudulent.

Section 11. Paragraph (b) of subsection (3) and subsection (5) of section 101.6952, Florida Statutes, are amended to read:

101.6952 Vote-by-mail ballots for absent uniformed services and overseas voters.—

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(b) A federal write-in absentee ballot may not be canvassed until 7 p.m. on the day of the election. A federal write-in absentee ballot from an overseas voter in a presidential preference primary or general election may not be canvassed until the conclusion of the 10-day period specified in subsection (5). Each federal write-in absentee ballot received by 7 p.m. on the day of the election shall be canvassed pursuant to ss. 101.5614(4) and 101.68, unless the elector's official vote-by-mail ballot is received by 7 p.m. on election day. Each federal write-in absentee ballot from an overseas voter in a presidential preference primary or general election received by 10 days after the date of the election shall be canvassed pursuant to ss. 101.5614(4) and 101.68, unless the overseas voter's official vote-by-mail ballot is received by 10 days after the date of the election. If the elector's official voteby-mail ballot is received by 7 p.m. on election day, or, for an overseas voter in a presidential preference primary or general election, no later than 10 days after the date of the election, the federal write-in absentee ballot is invalid and the official vote-by-mail ballot shall be canvassed. The time shall be regulated by the customary time in standard use in the county

seat of the locality.

(5) A vote-by-mail ballot from an overseas voter in any presidential preference primary or general election which is postmarked or dated no later than the date of the election and is received by the supervisor of elections of the county in which the overseas voter is registered no later than 10 days after the date of the election shall be counted as long as the vote-by-mail ballot is otherwise proper.

Section 12. Subsection (2) of section 102.111, Florida Statutes, is amended to read:

- 102.111 Elections Canvassing Commission. -
- (2) (a) The Elections Canvassing Commission shall meet at 9 a.m. on the 9th day after a primary election and at 9 a.m. on the 14th day after a primary election and a general election to certify the returns of the election for each federal, state, and multicounty office, except for those races with a pending general election recount.
- (b) The commission shall meet at 9 a.m. on the 21st day after a general election to certify the returns in the remaining races.
- (c) If a member of a county canvassing board that was constituted pursuant to s. 102.141 determines, within 5 days after the certification by the Elections Canvassing Commission, that a typographical error occurred in the official returns of the county, the correction of which could result in a change in the outcome of an election, the county canvassing board must certify corrected returns to the Department of State within 24 hours, and the Elections Canvassing Commission must correct and recertify the election returns as soon as practicable.

37-02046A-19 20191386

Section 13. Subsection (2) of section 102.112, Florida Statutes, is amended to read:

- 102.112 Deadline for submission of county returns to the Department of State.— $\,$
- (2) (a) Returns must be filed by noon 5 p.m. on the 12th 7th day following a primary election, and by noon on the 12th day following the general election for all races, except races in a general election which are subject to a recount.
- (b) For all races in a general election which are subject to a recount, returns must be filed by 5 p.m. on the 19th day following the general election.
- (c) However, The Department of State may correct typographical errors, including the transposition of numbers, in any returns submitted to the Department of State pursuant to s. 102.111(2).
- Section 14. Paragraph (c) of subsection (7) of section 102.141, Florida Statutes, is amended to read:
 - 102.141 County canvassing board; duties.-
- (7) If the unofficial returns reflect that a candidate for any office was defeated or eliminated by one-half of a percent or less of the votes cast for such office, that a candidate for retention to a judicial office was retained or not retained by one-half of a percent or less of the votes cast on the question of retention, or that a measure appearing on the ballot was approved or rejected by one-half of a percent or less of the votes cast on such measure, a recount shall be ordered of the votes cast with respect to such office or measure. The Secretary of State is responsible for ordering recounts in federal, state, and multicounty races. The county canvassing board or the local

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37-02046A-19 20191386

board responsible for certifying the election is responsible for ordering recounts in all other races. A recount need not be ordered with respect to the returns for any office, however, if the candidate or candidates defeated or eliminated from contention for such office by one-half of a percent or less of the votes cast for such office request in writing that a recount not be made.

(c) The canvassing board shall submit on forms or in formats provided by the division a second set of unofficial returns to the Department of State for each federal, statewide, state, or multicounty office or ballot measure. The returns shall be filed no later than 3 p.m. on the 5th day after any primary election and no later than 3 p.m. on the 9th day after any general election in which a recount was ordered by the Secretary of State. However, returns may be filed later than 3 p.m. on the 9th day after the general election if the Secretary of State has ordered a recount for a federal, state, or multicounty office. If the canvassing board is unable to complete the recount prescribed in this subsection by the deadline, the second set of unofficial returns submitted by the canvassing board shall be identical to the initial unofficial returns and the submission shall also include a detailed explanation of why it was unable to timely complete the recount. However, the canvassing board shall complete the recount prescribed in this subsection, along with any manual recount prescribed in s. 102.166, and certify election returns in accordance with the requirements of this chapter.

Section 15. Subsection (2) of section 102.166, Florida Statutes, is amended to read:

37-02046A-19 20191386

102.166 Manual recounts of overvotes and undervotes.-

(2) (a) Any hardware or software used to identify and sort overvotes and undervotes for a given race or ballot measure must be certified by the Department of State as part of the voting system pursuant to s. 101.015. Any such hardware or software must be capable of simultaneously identifying and sorting overvotes and undervotes while simultaneously counting votes for each race that is subject to a manual recount.

(b) Overvotes and undervotes shall be identified and sorted while recounting ballots pursuant to s. 102.141, if the hardware or software for this purpose has been certified or the department's rules so provide.

Section 16. Subsections (1) and (2) of section 99.063, Florida Statutes, are amended to read:

- 99.063 Candidates for Governor and Lieutenant Governor.-
- (1) No later than 5 p.m. of the 14th 9th day following the primary election, each candidate for Governor shall designate a Lieutenant Governor as a running mate. Such designation must be made in writing to the Department of State.
- (2) No later than 5 p.m. of the 14th 9th day following the primary election, each designated candidate for Lieutenant Governor shall file with the Department of State:
- (a) The candidate's oath required by s. 99.021, which must contain the name of the candidate as it is to appear on the ballot; the office sought; and the signature of the candidate, which must be verified under oath or affirmation pursuant to s. 92.525(1)(a).
- (b) If the office sought is partisan, the written statement of political party affiliation required by s. 99.021(1)(b).

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37-02046A-19 20191386

(c) The full and public disclosure of financial interests pursuant to s. 8, Art. II of the State Constitution. A public officer who has filed the full and public disclosure with the Commission on Ethics prior to qualifying for office may file a copy of that disclosure at the time of qualifying.

Section 17. This act shall take effect January 1, 2020.