1

2

3

4

5

6

7

8

9

10

11

12

1314

15

16

17

18

19

20

21

22

23

24

25

A bill to be entitled An act relating to water quality improvements; providing a short title; transferring the onsite sewage program of the Department of Health to the Department of Environmental Protection by a type two transfer; amending s. 373.807, F.S.; revising the requirements for a basin management action plan for an Outstanding Florida Spring; prohibiting a local government from approving building permits within the plan area under certain circumstances; providing penalties; requiring the Department of Environmental Protection, in consultation with the Department of Agriculture and Consumer Services, to develop an agricultural remediation plan as part of each basin management action plan under certain circumstances; requiring such plans to be adopted by a specified date; creating s. 381.00661, F.S.; establishing a wastewater grant program within the Department of Environmental Protection; authorizing the department to distribute appropriated funds for certain projects; providing requirements for the distribution; requiring the department to coordinate with each water management district to identify grant recipients; requiring an annual report to the Governor and the Legislature by a specified date; amending s. 403.067,

Page 1 of 68

26

27

28

29

30

31

32

33

34

35

36

37

38 39

40

41

42

43

44

45

46 47

48

49

50

F.S.; revising requirements for a basin management action plan; requiring estimated nutrient load reductions in such plans to exceed a specified amount; requiring each local government to develop a wastewater treatment plan that meets certain requirements; prohibiting a local government that does not meet certain requirements relating to wastewater treatment plant project plans or onsite sewage treatment and disposal system remediation plans from approving any building permits within a specified timeframe; prohibiting the department from approving any onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; defining the term "onsite sewage treatment and disposal system"; requiring a local government to create an onsite sewage treatment and disposal system remediation plan as part of the basin management action plan under certain circumstances; providing requirements for such plan; providing requirements for a restoration plan for certain water bodies; creating s. 403.0771, F.S.; requiring a wastewater treatment plant to notify customers of unlawful discharges of raw or partially treated sewage into any waterway or aquifer within a specified timeframe; prohibiting a local government that owns such a plant from approving

Page 2 of 68

HB 1395 2019

any building permits within a specified timeframe; prohibiting the department from approving any onsite sewage treatment and disposal system within such an area for a specified timeframe; providing penalties; amending s. 403.086, F.S.; prohibiting facilities for sanitary sewage disposal from disposing of any waste in the Indian River Lagoon without first providing advanced waste treatment; amending s. 403.9337, F.S.; providing penalties for a local government that fails to adopt, enact, and implement a specified ordinance; requiring the department to revise the basin management action plan for Indian River Lagoon and other specified basin management action plans by a specified date; authorizing the department to grant an extension to a local government upon a showing of good cause; amending ss. 153.54, 153.73, 163.3180, 373.811, 381.006, 381.0061, 381.0064, 381.0065, 381.00651, and 381.0068, F.S.; conforming provisions and crossreferences to changes made by the act; providing effective dates. Be It Enacted by the Legislature of the State of Florida:

71 72

70

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68 69

73 74

75

Section 1. This act may be cited as the "Clean Waterways Act."

Page 3 of 68

Section 2. All powers, duties, functions, records, offices, personnel, associated administrative support positions, property, pending issues, existing contracts, administrative authority, administrative rules, and unexpended balances of appropriations, allocations, and other funds for the regulation of onsite sewage treatment and disposal systems and relating to the onsite sewage program of the Department of Health are transferred by a type two transfer, as defined in s. 20.06(2), Florida Statutes, to the Department of Environmental Protection. Section 3. Section 373.807, Florida Statutes, is amended to read:

373.807 Protection of water quality in Outstanding Florida Springs.—By July 1, 2016, the department shall initiate assessment, pursuant to s. 403.067(3), of Outstanding Florida Springs or spring systems for which an impairment determination has not been made under the numeric nutrient standards in effect for spring vents. Assessments must be completed by July 1, 2018.

(1) (a) Concurrent with the adoption of a nutrient total maximum daily load for an Outstanding Florida Spring, the department, or the department in conjunction with a water management district, shall initiate development of a basin management action plan, as specified in s. 403.067. For an Outstanding Florida Spring with a nutrient total maximum daily load adopted before July 1, 2016, the department, or the department in conjunction with a water management district,

Page 4 of 68

shall initiate development of a basin management action plan by July 1, 2016. During the development of a basin management action plan, if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source <u>nutrient nitrogen</u> pollution or if the department determines remediation is necessary to achieve the total maximum daily load, the basin management action plan shall include an onsite sewage treatment and disposal system remediation plan pursuant to  $\underline{s. 403.067(7)(e)}$  subsection (3) for those systems identified as requiring remediation.

- (b) A basin management action plan for an Outstanding Florida Spring shall be adopted within 2 years after its initiation and must include, at a minimum:
- 1. A list of all specific projects and programs identified to implement a nutrient total maximum daily load;
- 2. A list of all specific projects identified in any incorporated onsite sewage treatment and disposal system remediation plan, if applicable;
- 3. A priority rank for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- 4. For each listed project, a planning level cost estimate, and the estimated date of completion, and a plan

Page 5 of 68

submitted by each local government within the plan area and approved by the department for each wastewater treatment plant project as specified in s. 403.067(7)(d) and onsite sewage treatment and disposal system remediation plan as specified in s. 403.067(7)(e). Each plan must include deadlines and is subject to penalties required under s. 403.067;

- 5. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project;
- 6. An estimate of each listed project's nutrient load reduction;
- 7. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment plants facilities, animal wastes, and stormwater facilities. An estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources; and
- 8. An implementation plan designed with a target to achieve the nutrient total maximum daily load no more than 20 years after the adoption of a basin management action plan.

The estimated nutrient load reductions in each basin management action plan developed pursuant to this paragraph must exceed the

Page 6 of 68

total amount of nutrient load reductions needed to meet the total maximum daily load required under the plan. The department shall develop a schedule establishing 5-year, 10-year, and 15-year targets for achieving the nutrient total maximum daily load. The schedule shall be used to provide guidance for planning and funding purposes and is exempt from chapter 120.

- (c) For a basin management action plan adopted before July 1, 2016, which addresses an Outstanding Florida Spring, the department or the department in conjunction with a water management district must revise the plan if necessary to comply with this section by July 1, 2018.
- (d) A local government may apply to the department for a single extension of up to 5 years for any project in an adopted basin management action plan. A local government in a rural area of opportunity, as defined in s. 288.0656, may apply for a single extension of up to 10 years for such a project. The department may grant the extension if the local government provides to the department sufficient evidence that an extension is in the best interest of the public.
- (2) By July 1, 2020 2017, each local government, as defined in s. 373.802(2), that has not adopted an ordinance pursuant to s. 403.9337, shall develop, enact, and implement an ordinance pursuant to that section. It is the intent of the Legislature that ordinances required to be adopted under this subsection reflect the latest scientific information,

advancements, and technological improvements in the industry. A local government that fails to adopt, enact, and implement this ordinance is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits within the plan area until such time as the ordinance has been adopted, enacted, and implemented.

176

177

178

179

180

181

182

183

184

185

186187

188189

190

191

192

193

194

195

196

197

198

199

200

(3) As part of each basin management action plan that includes an Outstanding Florida Spring, the department, in coordination with the Department of Agriculture and Consumer Services, shall develop an agricultural remediation plan if the department determines that agricultural nonpoint sources, including, but not limited to, fertilizer and animal wastes, contribute at least 20 percent of nonpoint source nutrient pollution. The plan must identify cost-effective and financially feasible projects, including, if applicable, advanced best management practices and land acquisition projects, including conservation easements, to reduce the nutrient impacts from agricultural operations. The department is the lead agency in coordinating the preparation of and the adoption of the plan. The Department of Agriculture and Consumer Services is the lead agency in developing and adopting advanced best management practices capable of achieving the total maximum daily load and shall develop and adopt such practices for incorporation into the plan. The plan must be adopted as part of the basin management action plan by July 1, 2021.

(3) As part of a basin management action plan that
includes an Outstanding Florida Spring, the department, the
Department of Health, relevant local governments, and relevant
local public and private wastewater utilities shall develop an
onsite sewage treatment and disposal system remediation plan for
a spring if the department determines onsite sewage treatment
and disposal systems within a priority focus area contribute at
<pre>least 20 percent of nonpoint source nitrogen pollution or if the</pre>
department determines remediation is necessary to achieve the
total maximum daily load. The plan shall identify cost-effective
and financially feasible projects necessary to reduce the
nutrient impacts from onsite sewage treatment and disposal
systems and shall be completed and adopted as part of the basin
management action plan no later than the first 5-year milestone
required by subparagraph (1) (b) 8. The department is the lead
agency in coordinating the preparation of and the adoption of
the plan. The department shall:
(a) Collect and evaluate credible scientific information
on the effect of nutrients, particularly forms of nitrogen, on
springs and springs systems; and
(b) Develop a public education plan to provide area
${\color{red} \textbf{residents with reliable, understandable information about onsite}}$
sewage treatment and disposal systems and springs.

Page 9 of 68

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

241

242

243

244

245

246

247

248

249250

include options for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, connection to a central sewerage system, or other action for an onsite sewage treatment and disposal system or group of systems within a priority focus area that contribute at least 20 percent of nonpoint source nitrogen pollution or if the department determines remediation is necessary to achieve a total maximum daily load. For these systems, the department shall include in the plan a priority ranking for each system or group of systems that requires remediation and shall award funds to implement the remediation projects contingent on an appropriation in the General Appropriations Act, which may include all or part of the costs necessary for repair, upgrade, replacement, drainfield modification, addition of effective nitrogen reducing features, initial connection to a central sewerage system, or other action. In awarding funds, the department may consider expected nutrient reduction benefit per unit cost, size and scope of project, relative local financial contribution to the project, and the financial impact on property owners and the community. The department may waive matching funding requirements for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.

(4) The department shall provide notice to a local government of all permit applicants under s. 403.814(12) in a priority focus area of an Outstanding Florida Spring over which

Page 10 of 68

251 the local government has full or partial jurisdiction.

254

255

256

257

258

259

260

261

262

263264

265

266

267

268

269

270

271

272

273

274

275

Section 4. Section 381.00661, Florida Statutes, is created to read:

- 381.00661 Wastewater grant program.—A wastewater grant program is established within the Department of Environmental Protection.
- (1) Subject to appropriation, the department may provide grants for projects that will individually or collectively reduce excess nutrient pollution for projects within a basin management action plan or an alternative restoration plan adopted by final order for all of the following:
- (a) Projects to retrofit onsite sewage treatment and disposal systems.
- (b) Projects to construct, upgrade, or expand facilities to provide advanced waste treatment, as defined in ss. 403.086(4).
- (c) Projects to connect onsite sewage treatment and disposal systems to central sewer facilities.
- (2) In making an allocation of such funds, priority shall be given for projects that subsidize the connection of onsite sewage treatment and disposal systems to a wastewater treatment plant or that subsidize inspections and assessments of onsite sewage treatment and disposal systems.
- (3) Each grant for a project described in subsection (1) must require a minimum of 50 percent local matching funds.

Page 11 of 68

However, the department may, at its discretion, totally or partially waive this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656.

- (4) The department shall coordinate with each water management district, as necessary, to identify grant recipients in each district.
- (5) Beginning January 1, 2020, and each January 1 thereafter, the department shall submit a report regarding the projects funded pursuant to this section to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 5. Present paragraph (d) of subsection (7) of section 403.067, Florida Statutes, is redesignated as paragraph (f), a new paragraph (d) and paragraphs (e) and (g) are added to that subsection, and paragraph (a) of that subsection is amended, to read:

403.067 Establishment and implementation of total maximum daily loads.—

- (7) DEVELOPMENT OF BASIN MANAGEMENT PLANS AND IMPLEMENTATION OF TOTAL MAXIMUM DAILY LOADS.—
  - (a) Basin management action plans.-
- 1. In developing and implementing the total maximum daily load for a water body, the department, or the department in conjunction with a water management district, may develop a

Page 12 of 68

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

320

321

322

323

324

325

basin management action plan that addresses some or all of the watersheds and basins tributary to the water body. Such plan must integrate the appropriate management strategies available to the state through existing water quality protection programs to achieve the total maximum daily loads and may provide for phased implementation of these management strategies to promote timely, cost-effective actions as provided for in s. 403.151. The plan must establish a schedule implementing the management strategies, provide detailed information for improvement projects including descriptions and timelines for completion, establish a basis for evaluating the plan's effectiveness, and identify feasible funding strategies for implementing the plan's management strategies. The management strategies may include regional treatment systems or other public works, where appropriate, and voluntary trading of water quality credits to achieve the needed pollutant load reductions.

2. A basin management action plan must equitably allocate, pursuant to paragraph (6)(b), pollutant reductions to individual basins, as a whole to all basins, or to each identified point source or category of nonpoint sources, as appropriate. For nonpoint sources for which best management practices have been adopted, the initial requirement specified by the plan must be those practices developed pursuant to paragraph (c). Where appropriate, the plan may take into account the benefits of pollutant load reduction achieved by point or nonpoint sources

that have implemented management strategies to reduce pollutant loads, including best management practices, before the development of the basin management action plan. The plan must also identify the mechanisms that will address potential future increases in pollutant loading.

326

327

328

329

330

331

332

333

334

335

336

337

338

339

340

341

342

343

344

345

346

347

348

349350

The basin management action planning process is intended to involve the broadest possible range of interested parties, with the objective of encouraging the greatest amount of cooperation and consensus possible. In developing a basin management action plan, the department shall assure that key stakeholders, including, but not limited to, applicable local governments, water management districts, the Department of Agriculture and Consumer Services, other appropriate state agencies, local soil and water conservation districts, environmental groups, regulated interests, and affected pollution sources, are invited to participate in the process. The department shall hold at least one public meeting in the vicinity of the watershed or basin to discuss and receive comments during the planning process and shall otherwise encourage public participation to the greatest practicable extent. Notice of the public meeting must be published in a newspaper of general circulation in each county in which the watershed or basin lies not less than 5 days nor more than 15 days before the public meeting. A basin management action plan does not supplant or otherwise alter any assessment made under

subsection (3) or subsection (4) or any calculation or initial allocation.

- 4. Each new or revised basin management action plan shall include:
- a. The appropriate management strategies available through existing water quality protection programs to achieve total maximum daily loads, which may provide for phased implementation to promote timely, cost-effective actions as provided for in s. 403.151;
- b. A description of best management practices adopted by rule:
- c. A list of projects in priority ranking with a planning-level cost estimate and estimated date of completion for each listed project. The priority ranking shall be based on the estimated reduction in nutrient load per project, project readiness, cost effectiveness, overall environmental benefit, location within the plan area, local matching funds, and water savings or quantity improvements;
- d. The source and amount of financial assistance to be made available by the department, a water management district, or other entity for each listed project, if applicable; and
- e. A planning-level estimate of each listed project's expected <a href="nutrient">nutrient</a> load reduction, if applicable; and
- f. Identification of each point source or category of nonpoint sources, including, but not limited to, urban turf

Page 15 of 68

fertilizer, sports turf fertilizer, agricultural fertilizer, onsite sewage treatment and disposal systems, wastewater treatment plants, animal wastes, and stormwater facilities. An estimated allocation of the pollutant load must be provided for each point source or category of nonpoint sources.

- The estimated nutrient load reductions in each basin management action plan developed pursuant to this subparagraph must exceed the total amount of nutrient load reductions needed to meet the total maximum daily load required under the plan.
- 5. The department shall adopt all or any part of a basin management action plan and any amendment to such plan by secretarial order pursuant to chapter 120 to implement the provisions of this section.
- 6. The basin management action plan must include milestones for implementation and water quality improvement, and an associated water quality monitoring component sufficient to evaluate whether reasonable progress in pollutant load reductions is being achieved over time. An assessment of progress toward these milestones shall be conducted every 5 years, and revisions to the plan shall be made as appropriate. Revisions to the basin management action plan shall be made by the department in cooperation with basin stakeholders. Revisions to the management strategies required for nonpoint sources must follow the procedures set forth in subparagraph (c) 4. Revised

Page 16 of 68

basin management action plans must be adopted pursuant to subparagraph 5.

401

402

403

404

405

406

407

408

409

410411

412

413

414

415

416

417

418

419

420

421422

423424

425

- 7. In accordance with procedures adopted by rule under paragraph (9)(c), basin management action plans, and other pollution control programs under local, state, or federal authority as provided in subsection (4), may allow point or nonpoint sources that will achieve greater pollutant reductions than required by an adopted total maximum daily load or wasteload allocation to generate, register, and trade water quality credits for the excess reductions to enable other sources to achieve their allocation; however, the generation of water quality credits does not remove the obligation of a source or activity to meet applicable technology requirements or adopted best management practices. Such plans must allow trading between NPDES permittees, and trading that may or may not involve NPDES permittees, where the generation or use of the credits involve an entity or activity not subject to department water discharge permits whose owner voluntarily elects to obtain department authorization for the generation and sale of credits.
- 8. The provisions of the department's rule relating to the equitable abatement of pollutants into surface waters do not apply to water bodies or water body segments for which a basin management plan that takes into account future new or expanded activities or discharges has been adopted under this section.
  - (d) Wastewater treatment plan.-

Page 17 of 68

1. As part of a basin management action plan, each local
government, in cooperation with the department and relevant
local public and private wastewater utilities, shall develop a
plan to implement improvements that provide, at a minimum,
advanced waste treatment, as defined in s. 403.086(4). The plan
must provide for construction, expansion, or upgrades necessary
to achieve a total maximum daily load, consistent with an onsite
sewage treatment and disposal system remediation plan under
paragraph (e).
2. Each owner or operator of an existing wastewater
treatment plant shall provide certain information for each plant
that has a plan to implement upgrades that meet or exceed
advanced waste treatment, as defined in s. 403.086(4). This
information must include the following as it relates to existing
conditions and estimated conditions after upgrades are
<pre>implemented:</pre>
a. The permitted capacity of the plant, in gallons per
<pre>day;</pre>
b. The average nutrient concentration; and
c. The estimated average nutrient load.
3.a. The local government shall submit to the department
for approval a detailed plan, which includes:
(I) The timeline of dates required for the commencement of
construction of any improvements, completion of each stage of

Page 18 of 68

CODING: Words stricken are deletions; words underlined are additions.

construction, and the commencement of operations;

(II) A detailed planning and design report setting forth
the plan for construction of improvements and operations; and
(III) A certification that the local government, in
agreement with the owner or operator, has approved the method of

implementing upgrades and method of financing or funding

b. The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. An existing wastewater treatment plant must also incorporate the plan into its next NPDES permit renewal.

- c. Each new wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management action plan. Each existing wastewater treatment plant located within the plan area shall comply with the requirements and approved dates in the basin management action plan no later than the next 5-year renewal date of the NPDES permit. Upon a showing of good cause, the department may grant an extension of time to the local government to reach compliance with the schedule.
- d. If the deadlines for the initiation of construction of improvements, completion of construction, and commencement of operations which were approved pursuant to this subparagraph are not satisfied, each local government with a wastewater treatment plant that does not meet the requirements in this subparagraph

Page 19 of 68

may not approve any building permits within the plan area, and the department may not approve any onsite sewage treatment and disposal systems in the plan area where the wastewater treatment plant is located until such time as the plant is brought into compliance. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until such time as the plant is brought into compliance. The department may reduce penalties based on expenditures for improvements and upgrades to the wastewater treatment plant.

- (e) Onsite sewage treatment and disposal systems.—
- 1. For purposes of this paragraph, the term "onsite sewage treatment and disposal system" has the same meaning as in s. 381.0065.
- 2.a. As part of a basin management action plan, each local government, in cooperation with the department and relevant local public and private wastewater utilities, shall develop an onsite sewage treatment and disposal system remediation plan if the department identifies onsite sewage treatment and disposal systems as contributors of at least 20 percent of nonpoint source nutrient pollution or if the department determines that remediation is necessary to achieve a total maximum daily load. In order to promote cost-effective remediation, the department may identify one or more priority focus areas. The department shall identify these areas by considering soil conditions; groundwater or surface water travel time; proximity to surface

501

502

503

504

505

506

507

508

509

510511

512

513

514

515

516

517

518

519

520

521522

523524

525

waters, including predominantly marine waters as defined by department rule; hydrogeology; onsite system density; nutrient load; and other factors that may lead to water quality degradation. The remediation plan must identify cost-effective and financially feasible projects necessary to reduce the nutrient impacts from onsite sewage treatment and disposal systems. The plan shall be completed and adopted as part of the basin management action plan no later than the first 5-year milestone assessment identified in subparagraph (a) 6. or as required in s. 373.807(1)(b)8., for Outstanding Florida Springs. The department is responsible for timely approval and adoption of the plan. For basin management action plans not governed by part VIII of chapter 373, a priority focus area means the area or areas of a basin where the groundwater is generally most vulnerable to pollutant inputs where there is a known connectivity between groundwater pathways and an impaired water body, as determined by the department in consultation with the appropriate water management districts and delineated in a basin management action plan. b.(I) Each local government within the plan area, or the local government's designee, shall prepare a plan, by the first 5-year milestone assessment required under subparagraph (a)6., or as required in s. 373.807(1)(b)8. for Outstanding Florida Springs, for its jurisdiction that provides for either

Page 21 of 68

connecting each onsite sewage treatment and disposal system to a

central wastewater treatment plant or replacing the current
system with a new system where the discharge meets current water
quality standards and which has a discharge monitoring system.
The local government shall submit to the department for
approval, a detailed plan, which includes:

- (A) The timeline of dates required for the commencement of construction of any improvements, completion of each stage of construction, and the commencement of operations;
- (B) A detailed planning and design report setting forth the plan for construction of improvements and operations;
- (C) A certification that the local government, in agreement with the owner or operator, has approved the method of remediation and method of financing or funding construction and operation.
- (II) The department may amend the plan and shall approve a final plan. The department shall provide technical support upon request by a local government. Upon a showing of good cause, the department may grant an extension of time to reach compliance with the schedule.
- of improvements, completion of construction, and commencement of operations that were approved pursuant to this subsection are not satisfied, the local government may not approve any building permits within the plan area, and the department may not approve any onsite sewage treatment and disposal system within the plan

HB 1395 2019

551

552

553

554

555

556

557

558

559

560

561

562

563

564

565

566

567

568

569

570

571

572

573

574

575

area until the actions in the remediation plan have been completed. In addition, the department shall, unless good cause is shown, assess penalties pursuant to ss. 403.121, 403.141, and 403.161 until the actions in the remediation plan have been completed. The department may reduce penalties based on expenditures designed to achieve compliance with the remediation plan. c. In developing and adopting the plan, the department

- shall:
- (I) Collect and evaluate credible scientific information on the effect of nutrients on surface waters and groundwater;
- (II) Work with local stakeholders to develop a public education plan to provide area residents with reliable, understandable information about onsite sewage treatment and disposal systems and surface and groundwater pollution;
- (III) In addition to sub-subparagraph 2.b., the department may include in the plan, if appropriate, options for system repair, upgrade, or replacement; drainfield modification; the addition of effective nutrient-reducing features; or other actions addressing onsite sewage treatment and disposal system issues. The department shall include in the plan a priority ranking for each onsite system, or group of systems, that requires remediation. The priority ranking shall be used to ensure the most effective, efficient use of the funding provided for onsite system remediation. In awarding any such funds, the

department may consider expected nutrient reduction benefit per unit cost, the size and scope of the project, local financial contribution to the project relative to the overall cost, and the financial impact on property owners and the community. For the purpose of awarding funds, the department may, at its discretion, totally or partially waive this consideration of the local contribution for proposed projects within an area designated as a rural area of opportunity under s. 288.0656; and

- (IV) The installation, repair, modification, or upgrade of onsite sewage treatment and disposal systems on lots of 1 acre or less and within the boundaries of a basin management action plan with an onsite sewage treatment and disposal remediation plan must conform to the requirements of the remediation plan.
  - (g) Alternative restoration plan.-

- 1. To demonstrate that the department can forgo placing a water body on the verified impaired water bodies list and establishing a total maximum daily load, the restoration plan for a water body must establish:
- <u>a. The implementation of best management practices or</u>
  monitoring for nonpoint sources of pollution;
- b. The implementation of a septic remediation plan where such remediation is necessary to restore the water body; and
- c. Adoption of alternative waste treatment levels for wastewater treatment plants.
  - 2. In addition, the restoration plan must include any

Page 24 of 68

601 other pollution control mechanisms that are being implemented to 602 demonstrate a reasonable assurance that existing or proposed 603 pollution control mechanisms or programs will effectively 604 address the impairment. Upon adoption of such a restoration 605 plan, the requirement that best management practices or 606 monitoring be conducted within the watershed impacting the water 607 body is enforceable pursuant to this section and ss. 403.121, 608 403.141, and 403.161. 609 Section 6. Section 403.0771, Florida Statutes, is created 610 to read: 611 403.0771 Sewage spill notification; moratorium.-612 (1) In addition to the public notification requirements of 613 s. 403.077, a wastewater treatment plant that unlawfully 614 discharges raw or partially treated sewage into any waterway or 615 aguifer must, within 24 hours after discovering the discharge, 616 notify its customers that the discharge has occurred. 617 (2) If a wastewater treatment plant owned by a local 618 government unlawfully discharges raw or partially treated sewage 619 into any waterway or aquifer, the local government may not 620 approve any building permits and the department may not approve 621 any onsite sewage treatment and disposal system in the local 622 government's jurisdiction until any required maintenance, 623 repair, or improvement has been implemented to reduce or 624 eliminate sanitary sewage overflows, as determined by the department. In addition, the department shall assess a daily 625

Page 25 of 68

penalty pursuant to ss. 403.121, 403.141, and 403.161 until the required maintenance, repair, or improvement has been implemented. The department may reduce a penalty based on the wastewater treatment plant's investment in assessment and maintenance activities to identify and address conditions that may cause sanitary sewage overflows.

Section 7. Effective July 1, 2024, paragraph (c) of subsection (1) of section 403.086, Florida Statutes, is amended to read:

403.086 Sewage disposal facilities; advanced and secondary waste treatment.—

(1)

 (c) Notwithstanding any other provisions of this chapter or chapter 373, facilities for sanitary sewage disposal may not dispose of any wastes into Old Tampa Bay, Tampa Bay, Hillsborough Bay, Boca Ciega Bay, St. Joseph Sound, Clearwater Bay, Sarasota Bay, Little Sarasota Bay, Roberts Bay, Lemon Bay, or Charlotte Harbor Bay, Indian River Lagoon, or into any river, stream, channel, canal, bay, bayou, sound, or other water tributary thereto, without providing advanced waste treatment, as defined in subsection (4), approved by the department. This paragraph shall not apply to facilities which were permitted by February 1, 1987, and which discharge secondary treated effluent, followed by water hyacinth treatment, to tributaries of tributaries of the named waters; or to facilities permitted

Page 26 of 68

to discharge to the nontidally influenced portions of the Peace River.

Section 8. Present subsection (4) of section 403.9337, Florida Statutes, is redesignated as subsection (5), and a new subsection (4) is added to that section, to read:

403.9337 Model Ordinance for Florida-Friendly Fertilizer Use on Urban Landscapes.—

implement an ordinance pursuant to this section is subject to a daily fine as provided in ss. 403.121, 403.141, and 403.161 and may not approve any building permits until the ordinance has been adopted, enacted, and implemented.

Section 9. (1) The Department of Environmental Protection shall revise the basin management action plans for Indian River Lagoon and the basin management action plans that were adopted pursuant to s. 373.807, Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by July 1, 2020. The department may grant an extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment plan project or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

(2) The department shall revise all basin management action plans not included under subsection (1), but adopted pursuant to s. 403.067(7), Florida Statutes, and approved by the Secretary of Environmental Protection or prepared by the department before July 1, 2019, to conform existing plans to changes made by this act. Revisions to such basin management action plans made pursuant to this act must be completed by the next required 5-year milestone assessment for those revisions scheduled for on or after July 1, 2020. The department may grant an extension, upon a showing of good cause, to a local government on the deadlines for its wastewater treatment plan project or onsite sewage treatment and disposal system remediation plans submitted as part of a basin management action plan.

Section 10. Subsection (5) of section 153.54, Florida Statutes, is amended to read:

153.54 Preliminary report by county commissioners with respect to creation of proposed district.—Upon receipt of a petition duly signed by not less than 25 qualified electors who are also freeholders residing within an area proposed to be incorporated into a water and sewer district pursuant to this law and describing in general terms the proposed boundaries of such proposed district, the board of county commissioners if it shall deem it necessary and advisable to create and establish such proposed district for the purpose of constructing,

Page 28 of 68

establishing or acquiring a water system or a sewer system or both in and for such district (herein called "improvements"), shall first cause a preliminary report to be made which such report together with any other relevant or pertinent matters, shall include at least the following:

701

702

703

704

705

706

707

708

709

710

711

712

713

714

715

716

717

718

719

720

721

722

723

724

725

(5) For the construction of a new proposed sewerage system or the extension of an existing sewerage system that was not previously approved, the report shall include a study that includes the available information from the Department of Environmental Protection Health on the history of onsite sewage treatment and disposal systems currently in use in the area and a comparison of the projected costs to the owner of a typical lot or parcel of connecting to and using the proposed sewerage system versus installing, operating, and properly maintaining an onsite sewage treatment system that is approved by the Department of Environmental Protection Health and that provides for the comparable level of environmental and health protection as the proposed central sewerage system; consideration of the local authority's obligations or reasonably anticipated obligations for water body cleanup and protection under state or federal programs, including requirements for water bodies listed under s. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq.; and other factors deemed relevant by the local authority.

Such report shall be filed in the office of the clerk of the circuit court and shall be open for the inspection of any taxpayer, property owner, qualified elector or any other interested or affected person.

Section 11. Paragraph (c) of subsection (2) of section 153.73, Florida Statutes, is amended to read:

153.73 Assessable improvements; levy and payment of special assessments.—Any district may provide for the construction or reconstruction of assessable improvements as defined in s. 153.52, and for the levying of special assessments upon benefited property for the payment thereof, under the provisions of this section.

(2)

or the extension of an existing sewerage system that was not previously approved, the report shall include a study that includes the available information from the Department of <a href="Environmental Protection">Environmental Protection</a> Health on the history of onsite sewage treatment and disposal systems currently in use in the area and a comparison of the projected costs to the owner of a typical lot or parcel of connecting to and using the proposed sewerage system versus installing, operating, and properly maintaining an onsite sewage treatment system that is approved by the Department of <a href="Environmental Protection">Environmental Protection</a> Health and that provides for the comparable level of environmental and health protection

Page 30 of 68

as the proposed central sewerage system; consideration of the local authority's obligations or reasonably anticipated obligations for water body cleanup and protection under state or federal programs, including requirements for water bodies listed under s. 303(d) of the Clean Water Act, Pub. L. No. 92-500, 33 U.S.C. ss. 1251 et seq.; and other factors deemed relevant by the local authority.

Section 12. Subsection (2) of section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.

sewer, solid waste, drainage, adequate water supplies, and potable water facilities shall be in place and available to serve new development no later than the issuance by the local government of a certificate of occupancy or its functional equivalent. Prior to approval of a building permit or its functional equivalent, the local government shall consult with the applicable water supplier to determine whether adequate water supplies to serve the new development will be available no later than the anticipated date of issuance by the local government of a certificate of occupancy or its functional equivalent. A local government may meet the concurrency requirement for sanitary sewer through the use of onsite sewage treatment and disposal systems approved by the Department of Environmental Protection Health to serve new development.

Page 31 of 68

Section 13. Subsection (2) of section 373.811, Florida Statutes, is amended to read:

- 373.811 Prohibited activities within a priority focus area.—The following activities are prohibited within a priority focus area in effect for an Outstanding Florida Spring:
- (2) New onsite sewage treatment and disposal systems on lots of less than 1 acre, if the addition of the specific systems conflicts with an onsite treatment and disposal system remediation plan incorporated into a basin management action plan in accordance with  $\underline{s}$ .  $\underline{403.067(7)(e)}$   $\underline{s}$ .  $\underline{373.807(3)}$ .

Section 14. Subsections (7) and (18) of section 381.006, Florida Statutes, are amended to read:

381.006 Environmental health.—The department shall conduct an environmental health program as part of fulfilling the state's public health mission. The purpose of this program is to detect and prevent disease caused by natural and manmade factors in the environment. The environmental health program shall include, but not be limited to:

- (7) An onsite sewage treatment and disposal function.
- (18) A food service inspection function for domestic violence centers that are certified by the Department of Children and Families and monitored by the Florida Coalition Against Domestic Violence under part XII of chapter 39 and group care homes as described in subsection (15) (16), which shall be conducted annually and be limited to the requirements in

Page 32 of 68

department rule applicable to community-based residential facilities with five or fewer residents.

803804

805

806

807

808

809

810

811

812

813814

815

816

817

818

819

820

821

822

823

824

825

The department may adopt rules to carry out the provisions of this section.

Section 15. Subsection (1) of section 381.0061, Florida Statutes, is amended to read:

381.0061 Administrative fines.—

chapter 120 or by other law, the department may impose a fine, which shall not exceed \$500 for each violation, for a violation of s. 381.006(15) s. 381.006(16), s. 381.0065, s. 381.0066, s. 381.0072, or part III of chapter 489, for a violation of any rule adopted under this chapter, or for a violation of any of the provisions of chapter 386. Notice of intent to impose such fine shall be given by the department to the alleged violator. Each day that a violation continues may constitute a separate violation.

Section 16. Subsection (1) of section 381.0064, Florida Statutes, is amended to read:

381.0064 Continuing education courses for persons installing or servicing septic tanks.—

(1) The Department of  $\underline{\text{Environmental Protection}}$  Health shall establish a program for continuing education which meets the purposes of ss. 381.0101 and 489.554 regarding the public

Page 33 of 68

health and environmental effects of onsite sewage treatment and disposal systems and any other matters the department determines desirable for the safe installation and use of onsite sewage treatment and disposal systems. The department may charge a fee to cover the cost of such program.

 Section 17. Present paragraphs (d) through (q) of subsection (2) of section 381.0065, Florida Statutes, are redesignated as paragraphs (e) through (r), respectively, a new paragraph (d) is added to that subsection, and subsections (3) and (4) of that section are amended, to read:

381.0065 Onsite sewage treatment and disposal systems; regulation.—

- (2) DEFINITIONS.—As used in ss. 381.0065-381.0067, the term:
- (d) "Department" means the Department of Environmental Protection.
- (3) DUTIES AND POWERS OF THE DEPARTMENT OF HEALTH.—The department shall:
- (a) Adopt rules to administer ss. 381.0065-381.0067, including definitions that are consistent with the definitions in this section, decreases to setback requirements where no health hazard exists, increases for the lot-flow allowance for performance-based systems, requirements for separation from water table elevation during the wettest season, requirements for the design and construction of any component part of an

Page 34 of 68

onsite sewage treatment and disposal system, application and permit requirements for persons who maintain an onsite sewage treatment and disposal system, requirements for maintenance and service agreements for aerobic treatment units and performance-based treatment systems, and recommended standards, including disclosure requirements, for voluntary system inspections to be performed by individuals who are authorized by law to perform such inspections and who shall inform a person having ownership, control, or use of an onsite sewage treatment and disposal system of the inspection standards and of that person's authority to request an inspection based on all or part of the standards.

- (b) Perform application reviews and site evaluations, issue permits, and conduct inspections and complaint investigations associated with the construction, installation, maintenance, modification, abandonment, operation, use, or repair of an onsite sewage treatment and disposal system for a residence or establishment with an estimated domestic sewage flow of 10,000 gallons or less per day, or an estimated commercial sewage flow of 5,000 gallons or less per day, which is not currently regulated under chapter 403.
- (c) Develop a comprehensive program to ensure that onsite sewage treatment and disposal systems regulated by the department are sized, designed, constructed, installed, repaired, modified, abandoned, used, operated, and maintained in

Page 35 of 68

compliance with this section and rules adopted under this section to prevent groundwater contamination and surface water contamination and to preserve the public health. The department is the final administrative interpretive authority regarding rule interpretation. In the event of a conflict regarding rule interpretation, the State Surgeon General, or his or her designee, shall timely assign a staff person to resolve the dispute.

- (d) Grant variances in hardship cases under the conditions prescribed in this section and rules adopted under this section.
- (e) Permit the use of a limited number of innovative systems for a specific period of time, when there is compelling evidence that the system will function properly and reliably to meet the requirements of this section and rules adopted under this section.
  - (f) Issue annual operating permits under this section.
- (g) Establish and collect fees as established under s. 381.0066 for services provided with respect to onsite sewage treatment and disposal systems.
- (h) Conduct enforcement activities, including imposing fines, issuing citations, suspensions, revocations, injunctions, and emergency orders for violations of this section, part I of chapter 386, or part III of chapter 489 or for a violation of any rule adopted under this section, part I of chapter 386, or part III of chapter 489.

(i) Provide or conduct education and training of department personnel, service providers, and the public regarding onsite sewage treatment and disposal systems.

901

902

903

904

905

906

907908

909

910911

912

913

914

915

916

917

918

919

920

921

922

923

924925

Supervise research on, demonstration of, and training on the performance, environmental impact, and public health impact of onsite sewage treatment and disposal systems within this state. Research fees collected under s. 381.0066(2)(k) must be used to develop and fund hands-on training centers designed to provide practical information about onsite sewage treatment and disposal systems to septic tank contractors, master septic tank contractors, contractors, inspectors, engineers, and the public and must also be used to fund research projects which focus on improvements of onsite sewage treatment and disposal systems, including use of performance-based standards and reduction of environmental impact. Research projects shall be initially approved by the technical review and advisory panel and shall be applicable to and reflect the soil conditions specific to Florida. Such projects shall be awarded through competitive negotiation, using the procedures provided in s. 287.055, to public or private entities that have experience in onsite sewage treatment and disposal systems in Florida and that are principally located in Florida. Research projects shall not be awarded to firms or entities that employ or are associated with persons who serve on either the technical review and advisory panel or the research review and advisory committee.

(k) Approve the installation of individual graywater disposal systems in which blackwater is treated by a central sewerage system.

- (1) Regulate and permit the sanitation, handling, treatment, storage, reuse, and disposal of byproducts from any system regulated under this chapter and not regulated by the Department of Environmental Protection.
- (m) Permit and inspect portable or temporary toilet services and holding tanks. The department shall review applications, perform site evaluations, and issue permits for the temporary use of holding tanks, privies, portable toilet services, or any other toilet facility that is intended for use on a permanent or nonpermanent basis, including facilities placed on construction sites when workers are present. The department may specify standards for the construction, maintenance, use, and operation of any such facility for temporary use.
- (n) Regulate and permit maintenance entities for performance-based treatment systems and aerobic treatment unit systems. To ensure systems are maintained and operated according to manufacturer's specifications and designs, the department shall establish by rule minimum qualifying criteria for maintenance entities. The criteria shall include: training, access to approved spare parts and components, access to manufacturer's maintenance and operation manuals, and service

Page 38 of 68

response time. The maintenance entity shall employ a contractor licensed under s. 489.105(3)(m), or part III of chapter 489, or a state-licensed wastewater plant operator, who is responsible for maintenance and repair of all systems under contract.

951

952

953

954

955

956

957

958

959

960

961

962

963

964

965

966

967

968

969

970

971

972

973

974

975

PERMITS; INSTALLATION; AND CONDITIONS.—A person may not construct, repair, modify, abandon, or operate an onsite sewage treatment and disposal system without first obtaining a permit approved by the department. The department may issue permits to carry out this section., but shall not make the issuance of such permits contingent upon prior approval by the Department of Environmental Protection, except that The issuance of a permit for work seaward of the coastal construction control line established under s. 161.053 shall be contingent upon receipt of any required coastal construction control line permit from the department of Environmental Protection. A construction permit is valid for 18 months from the issuance date and may be extended by the department for one 90-day period under rules adopted by the department. A repair permit is valid for 90 days from the date of issuance. An operating permit must be obtained before prior to the use of any aerobic treatment unit or if the establishment generates commercial waste. Buildings or establishments that use an aerobic treatment unit or generate commercial waste shall be inspected by the department at least annually to assure compliance with the terms of the operating permit. The operating permit for a commercial wastewater system

976

977

978

979

980

981

982

983

984

985

986

987

988

989

990

991

992

993

994

995

996

997

998

999

is valid for 1 year from the date of issuance and must be renewed annually. The operating permit for an aerobic treatment unit is valid for 2 years from the date of issuance and must be renewed every 2 years. If all information pertaining to the siting, location, and installation conditions or repair of an onsite sewage treatment and disposal system remains the same, a construction or repair permit for the onsite sewage treatment and disposal system may be transferred to another person, if the transferee files, within 60 days after the transfer of ownership, an amended application providing all corrected information and proof of ownership of the property. There is no fee associated with the processing of this supplemental information. A person may not contract to construct, modify, alter, repair, service, abandon, or maintain any portion of an onsite sewage treatment and disposal system without being registered under part III of chapter 489. A property owner who personally performs construction, maintenance, or repairs to a system serving his or her own owner-occupied single-family residence is exempt from registration requirements for performing such construction, maintenance, or repairs on that residence, but is subject to all permitting requirements. A municipality or political subdivision of the state may not issue a building or plumbing permit for any building that requires the use of an onsite sewage treatment and disposal system unless the owner or builder has received a construction permit for such

Page 40 of 68

system from the department. A building or structure may not be occupied and a municipality, political subdivision, or any state or federal agency may not authorize occupancy until the department approves the final installation of the onsite sewage treatment and disposal system. A municipality or political subdivision of the state may not approve any change in occupancy or tenancy of a building that uses an onsite sewage treatment and disposal system until the department has reviewed the use of the system with the proposed change, approved the change, and amended the operating permit.

- (a) Subdivisions and lots in which each lot has a minimum area of at least one-half acre and either a minimum dimension of 100 feet or a mean of at least 100 feet of the side bordering the street and the distance formed by a line parallel to the side bordering the street drawn between the two most distant points of the remainder of the lot may be developed with a water system regulated under s. 381.0062 and onsite sewage treatment and disposal systems, provided the projected daily sewage flow does not exceed an average of 1,500 gallons per acre per day, and provided satisfactory drinking water can be obtained and all distance and setback, soil condition, water table elevation, and other related requirements of this section and rules adopted under this section can be met.
- (b) Subdivisions and lots using a public water system as defined in s. 403.852 may use onsite sewage treatment and

Page 41 of 68

disposal systems, provided there are no more than four lots per acre, provided the projected daily sewage flow does not exceed an average of 2,500 gallons per acre per day, and provided that all distance and setback, soil condition, water table elevation, and other related requirements that are generally applicable to the use of onsite sewage treatment and disposal systems are met.

- (c) Notwithstanding paragraphs (a) and (b), for subdivisions platted of record on or before October 1, 1991, when a developer or other appropriate entity has previously made or makes provisions, including financial assurances or other commitments, acceptable to the department of Health, that a central water system will be installed by a regulated public utility based on a density formula, private potable wells may be used with onsite sewage treatment and disposal systems until the agreed-upon densities are reached. In a subdivision regulated by this paragraph, the average daily sewage flow may not exceed 2,500 gallons per acre per day. This section does not affect the validity of existing prior agreements. After October 1, 1991, the exception provided under this paragraph is not available to a developer or other appropriate entity.
- (d) Paragraphs (a) and (b) do not apply to any proposed residential subdivision with more than 50 lots or to any proposed commercial subdivision with more than 5 lots where a publicly owned or investor-owned sewerage system is available. It is the intent of this paragraph not to allow development of

Page 42 of 68

additional proposed subdivisions in order to evade the requirements of this paragraph.

1051

1052

1053

1054

1055

1056

1057

1058

1059

1060

1061

1062

1063

1064

1065

1066

1067

1068

1069

1070

1071

1072

1073

- (e) Onsite sewage treatment and disposal systems must not be placed closer than:
  - 1. Seventy-five feet from a private potable well.
- 2. Two hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of greater than 2,000 gallons per day.
- 3. One hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of less than or equal to 2,000 gallons per day.
  - 4. Fifty feet from any nonpotable well.
- 5. Ten feet from any storm sewer pipe, to the maximum extent possible, but in no instance shall the setback be less than 5 feet.
- 6. Seventy-five feet from the mean high-water line of a tidally influenced surface water body.
- 7. Seventy-five feet from the mean annual flood line of a permanent nontidal surface water body.
- 8. Fifteen feet from the design high-water line of retention areas, detention areas, or swales designed to contain standing or flowing water for less than 72 hours after a rainfall or the design high-water level of normally dry drainage ditches or normally dry individual lot stormwater retention areas.

Page 43 of 68

(f) Except as provided under paragraphs (e) and (t), no limitations shall be imposed by rule, relating to the distance between an onsite disposal system and any area that either permanently or temporarily has visible surface water.

1076

1077

1078

1079

1080

1081

1082

1083

1084

1085

1086

1087

1088

1089

1090

1091

1092

1093

1094

1095

1096

1097

1098

- (g) All provisions of this section and rules adopted under this section relating to soil condition, water table elevation, distance, and other setback requirements must be equally applied to all lots, with the following exceptions:
- Any residential lot that was platted and recorded on or after January 1, 1972, or that is part of a residential subdivision that was approved by the appropriate permitting agency on or after January 1, 1972, and that was eligible for an onsite sewage treatment and disposal system construction permit on the date of such platting and recording or approval shall be eligible for an onsite sewage treatment and disposal system construction permit, regardless of when the application for a permit is made. If rules in effect at the time the permit application is filed cannot be met, residential lots platted and recorded or approved on or after January 1, 1972, shall, to the maximum extent possible, comply with the rules in effect at the time the permit application is filed. At a minimum, however, those residential lots platted and recorded or approved on or after January 1, 1972, but before January 1, 1983, shall comply with those rules in effect on January 1, 1983, and those residential lots platted and recorded or approved on or after

Page 44 of 68

January 1, 1983, shall comply with those rules in effect at the time of such platting and recording or approval. In determining the maximum extent of compliance with current rules that is possible, the department shall allow structures and appurtenances thereto which were authorized at the time such lots were platted and recorded or approved.

- 2. Lots platted before 1972 are subject to a 50-foot minimum surface water setback and are not subject to lot size requirements. The projected daily flow for onsite sewage treatment and disposal systems for lots platted before 1972 may not exceed:
- a. Two thousand five hundred gallons per acre per day for lots served by public water systems as defined in s. 403.852.
- b. One thousand five hundred gallons per acre per day for lots served by water systems regulated under s. 381.0062.
- (h)1. The department may grant variances in hardship cases which may be less restrictive than the provisions specified in this section. If a variance is granted and the onsite sewage treatment and disposal system construction permit has been issued, the variance may be transferred with the system construction permit, if the transferee files, within 60 days after the transfer of ownership, an amended construction permit application providing all corrected information and proof of ownership of the property and if the same variance would have been required for the new owner of the property as was

originally granted to the original applicant for the variance.

There is no fee associated with the processing of this
supplemental information. A variance may not be granted under
this section until the department is satisfied that:

1130

1131

1132

1133

1134

1135

1136

1137

1138

1139

1140

1141

1142

1143

1144

1145

1146

1147

1148

1149 1150

- a. The hardship was not caused intentionally by the action of the applicant;
- b. No reasonable alternative, taking into consideration factors such as cost, exists for the treatment of the sewage; and
- c. The discharge from the onsite sewage treatment and disposal system will not adversely affect the health of the applicant or the public or significantly degrade the groundwater or surface waters.

Where soil conditions, water table elevation, and setback provisions are determined by the department to be satisfactory, special consideration must be given to those lots platted before 1972.

2. The department shall appoint and staff a variance review and advisory committee, which shall meet monthly to recommend agency action on variance requests. The committee shall make its recommendations on variance requests at the meeting in which the application is scheduled for consideration, except for an extraordinary change in circumstances, the receipt of new information that raises new issues, or when the applicant

Page 46 of 68

requests an extension. The committee shall consider the criteria in subparagraph 1. in its recommended agency action on variance requests and shall also strive to allow property owners the full use of their land where possible. The committee consists of the following:

- a. The State Surgeon General or his or her designee.
- b. A representative from the county health departments.
- c. A representative from the home building industry recommended by the Florida Home Builders Association.

1156

1157

1158

1159

1160

1161

1162

1163

1164

1165

1166

1167

1168

1169

1170

1171

1172

1173

11741175

- d. A representative from the septic tank industry recommended by the Florida Onsite Wastewater Association.
- e. A representative from the Department of Environmental Protection.
- f. A representative from the real estate industry who is also a developer in this state who develops lots using onsite sewage treatment and disposal systems, recommended by the Florida Association of Realtors.
- g. A representative from the engineering profession recommended by the Florida Engineering Society.

Members shall be appointed for a term of 3 years, with such appointments being staggered so that the terms of no more than two members expire in any one year. Members shall serve without remuneration, but if requested, shall be reimbursed for per diem and travel expenses as provided in s. 112.061.

Page 47 of 68

- (i) A construction permit may not be issued for an onsite sewage treatment and disposal system in any area zoned or used for industrial or manufacturing purposes, or its equivalent, where a publicly owned or investor-owned sewage treatment system is available, or where a likelihood exists that the system will receive toxic, hazardous, or industrial waste. An existing onsite sewage treatment and disposal system may be repaired if a publicly owned or investor-owned sewerage system is not available within 500 feet of the building sewer stub-out and if system construction and operation standards can be met. This paragraph does not require publicly owned or investor-owned sewerage treatment systems to accept anything other than domestic wastewater.
- 1. A building located in an area zoned or used for industrial or manufacturing purposes, or its equivalent, when such building is served by an onsite sewage treatment and disposal system, must not be occupied until the owner or tenant has obtained written approval from the department. The department shall not grant approval when the proposed use of the system is to dispose of toxic, hazardous, or industrial wastewater or toxic or hazardous chemicals.
- 2. Each person who owns or operates a business or facility in an area zoned or used for industrial or manufacturing purposes, or its equivalent, or who owns or operates a business that has the potential to generate toxic, hazardous, or

Page 48 of 68

industrial wastewater or toxic or hazardous chemicals, and uses an onsite sewage treatment and disposal system that is installed on or after July 5, 1989, must obtain an annual system operating permit from the department. A person who owns or operates a business that uses an onsite sewage treatment and disposal system that was installed and approved before July 5, 1989, need not obtain a system operating permit. However, upon change of ownership or tenancy, the new owner or operator must notify the department of the change, and the new owner or operator must obtain an annual system operating permit, regardless of the date that the system was installed or approved.

- 3. The department shall periodically review and evaluate the continued use of onsite sewage treatment and disposal systems in areas zoned or used for industrial or manufacturing purposes, or its equivalent, and may require the collection and analyses of samples from within and around such systems. If the department finds that toxic or hazardous chemicals or toxic, hazardous, or industrial wastewater have been or are being disposed of through an onsite sewage treatment and disposal system, the department shall initiate enforcement actions against the owner or tenant to ensure adequate cleanup, treatment, and disposal.
- (j) An onsite sewage treatment and disposal system designed by a professional engineer registered in the state and certified by such engineer as complying with performance

Page 49 of 68

criteria adopted by the department must be approved by the department subject to the following:

- 1. The performance criteria applicable to engineer-designed systems must be limited to those necessary to ensure that such systems do not adversely affect the public health or significantly degrade the groundwater or surface water. Such performance criteria shall include consideration of the quality of system effluent, the proposed total sewage flow per acre, wastewater treatment capabilities of the natural or replaced soil, water quality classification of the potential surfacewater-receiving body, and the structural and maintenance viability of the system for the treatment of domestic wastewater. However, performance criteria shall address only the performance of a system and not a system's design.
- 2. A person electing to utilize an engineer-designed system shall, upon completion of the system design, submit such design, certified by a registered professional engineer, to the county health department. The county health department may utilize an outside consultant to review the engineer-designed system, with the actual cost of such review to be borne by the applicant. Within 5 working days after receiving an engineer-designed system permit application, the county health department shall request additional information if the application is not complete. Within 15 working days after receiving a complete application for an engineer-designed system, the county health

Page 50 of 68

department either shall issue the permit or, if it determines that the system does not comply with the performance criteria, shall notify the applicant of that determination and refer the application to the department for a determination as to whether the system should be approved, disapproved, or approved with modification. The department engineer's determination shall prevail over the action of the county health department. The applicant shall be notified in writing of the department's determination and of the applicant's rights to pursue a variance or seek review under the provisions of chapter 120.

- 3. The owner of an engineer-designed performance-based system must maintain a current maintenance service agreement with a maintenance entity permitted by the department. The maintenance entity shall inspect each system at least twice each year and shall report quarterly to the department on the number of systems inspected and serviced. The reports may be submitted electronically.
- 4. The property owner of an owner-occupied, single-family residence may be approved and permitted by the department as a maintenance entity for his or her own performance-based treatment system upon written certification from the system manufacturer's approved representative that the property owner has received training on the proper installation and service of the system. The maintenance service agreement must conspicuously disclose that the property owner has the right to maintain his

or her own system and is exempt from contractor registration requirements for performing construction, maintenance, or repairs on the system but is subject to all permitting requirements.

- 5. The property owner shall obtain a biennial system operating permit from the department for each system. The department shall inspect the system at least annually, or on such periodic basis as the fee collected permits, and may collect system-effluent samples if appropriate to determine compliance with the performance criteria. The fee for the biennial operating permit shall be collected beginning with the second year of system operation.
- 6. If an engineer-designed system fails to properly function or fails to meet performance standards, the system shall be re-engineered, if necessary, to bring the system into compliance with the provisions of this section.
- (k) An innovative system may be approved in conjunction with an engineer-designed site-specific system which is certified by the engineer to meet the performance-based criteria adopted by the department.
- (1) For the Florida Keys, the department shall adopt a special rule for the construction, installation, modification, operation, repair, maintenance, and performance of onsite sewage treatment and disposal systems which considers the unique soil conditions and water table elevations, densities, and setback

Page 52 of 68

requirements. On lots where a setback distance of 75 feet from surface waters, saltmarsh, and buttonwood association habitat areas cannot be met, an injection well, approved and permitted by the department, may be used for disposal of effluent from onsite sewage treatment and disposal systems. The following additional requirements apply to onsite sewage treatment and disposal systems in Monroe County:

- 1. The county, each municipality, and those special districts established for the purpose of the collection, transmission, treatment, or disposal of sewage shall ensure, in accordance with the specific schedules adopted by the Administration Commission under s. 380.0552, the completion of onsite sewage treatment and disposal system upgrades to meet the requirements of this paragraph.
- 2. Onsite sewage treatment and disposal systems must cease discharge by December 31, 2015, or must comply with department rules and provide the level of treatment which, on a permitted annual average basis, produces an effluent that contains no more than the following concentrations:
  - a. Biochemical Oxygen Demand (CBOD5) of 10 mg/l.
  - b. Suspended Solids of 10 mg/l.

c. Total Nitrogen, expressed as N, of 10 mg/l or a reduction in nitrogen of at least 70 percent. A system that has been tested and certified to reduce nitrogen concentrations by at least 70 percent shall be deemed to be in compliance with

Page 53 of 68

1326 this standard.

d. Total Phosphorus, expressed as P, of 1 mg/l.

1328

1332

1333

1334

1335

1336

1337

1338

1339

1340

1341

1342

1343

1344

1345

1346

1347

1348

1349 1350

1327

- In addition, onsite sewage treatment and disposal systems
  discharging to an injection well must provide basic disinfection
  as defined by department rule.
  - 3. In areas not scheduled to be served by a central sewer, onsite sewage treatment and disposal systems must, by December 31, 2015, comply with department rules and provide the level of treatment described in subparagraph 2.
    - 4. In areas scheduled to be served by central sewer by December 31, 2015, if the property owner has paid a connection fee or assessment for connection to the central sewer system, the property owner may install a holding tank with a high water alarm or an onsite sewage treatment and disposal system that meets the following minimum standards:
    - a. The existing tanks must be pumped and inspected and certified as being watertight and free of defects in accordance with department rule; and
    - b. A sand-lined drainfield or injection well in accordance with department rule must be installed.
    - 5. Onsite sewage treatment and disposal systems must be monitored for total nitrogen and total phosphorus concentrations as required by department rule.
      - 6. The department shall enforce proper installation,

Page 54 of 68

operation, and maintenance of onsite sewage treatment and disposal systems pursuant to this chapter, including ensuring that the appropriate level of treatment described in subparagraph 2. is met.

- 7. The authority of a local government, including a special district, to mandate connection of an onsite sewage treatment and disposal system is governed by s. 4, chapter 99-395, Laws of Florida.
- 8. Notwithstanding any other provision of law, an onsite sewage treatment and disposal system installed after July 1, 2010, in unincorporated Monroe County, excluding special wastewater districts, that complies with the standards in subparagraph 2. is not required to connect to a central sewer system until December 31, 2020.
- (m) No product sold in the state for use in onsite sewage treatment and disposal systems may contain any substance in concentrations or amounts that would interfere with or prevent the successful operation of such system, or that would cause discharges from such systems to violate applicable water quality standards. The department shall publish criteria for products known or expected to meet the conditions of this paragraph. In the event a product does not meet such criteria, such product may be sold if the manufacturer satisfactorily demonstrates to the department that the conditions of this paragraph are met.
  - (n) Evaluations for determining the seasonal high-water

Page 55 of 68

table elevations or the suitability of soils for the use of a new onsite sewage treatment and disposal system shall be performed by department personnel, professional engineers registered in the state, or such other persons with expertise, as defined by rule, in making such evaluations. Evaluations for determining mean annual flood lines shall be performed by those persons identified in paragraph (2)(k) paragraph (2)(j). The department shall accept evaluations submitted by professional engineers and such other persons as meet the expertise established by this section or by rule unless the department has a reasonable scientific basis for questioning the accuracy or completeness of the evaluation.

- (o) The department shall appoint a research review and advisory committee, which shall meet at least semiannually. The committee shall advise the department on directions for new research, review and rank proposals for research contracts, and review draft research reports and make comments. The committee is comprised of:
- 1. A representative of the State Surgeon General, or his or her designee.
  - 2. A representative from the septic tank industry.
  - 3. A representative from the home building industry.
  - 4. A representative from an environmental interest group.
- 5. A representative from the State University System, from a department knowledgeable about onsite sewage treatment and

Page 56 of 68

1401 disposal systems.

1402

1403

1404

1405

1406

1407

1408

1409

14101411

1412

1413

1414

1415

1416

1417

1418

1419

1420

1421

1422

1423

14241425

- 6. A professional engineer registered in this state who has work experience in onsite sewage treatment and disposal systems.
- 7. A representative from local government who is knowledgeable about domestic wastewater treatment.
  - 8. A representative from the real estate profession.
  - 9. A representative from the restaurant industry.
  - 10. A consumer.

Members shall be appointed for a term of 3 years, with the appointments being staggered so that the terms of no more than four members expire in any one year. Members shall serve without remuneration, but are entitled to reimbursement for per diem and travel expenses as provided in s. 112.061.

- (p) An application for an onsite sewage treatment and disposal system permit shall be completed in full, signed by the owner or the owner's authorized representative, or by a contractor licensed under chapter 489, and shall be accompanied by all required exhibits and fees. No specific documentation of property ownership shall be required as a prerequisite to the review of an application or the issuance of a permit. The issuance of a permit does not constitute determination by the department of property ownership.
  - (q) The department may not require any form of subdivision

Page 57 of 68

analysis of property by an owner, developer, or subdivider

before prior to submission of an application for an onsite

sewage treatment and disposal system.

- (r) Nothing in this section limits the power of a municipality or county to enforce other laws for the protection of the public health and safety.
- (s) In the siting of onsite sewage treatment and disposal systems, including drainfields, shoulders, and slopes, guttering shall not be required on single-family residential dwelling units for systems located greater than 5 feet from the roof drip line of the house. If guttering is used on residential dwelling units, the downspouts shall be directed away from the drainfield.
- (t) Notwithstanding the provisions of subparagraph (g)1., onsite sewage treatment and disposal systems located in floodways of the Suwannee and Aucilla Rivers must adhere to the following requirements:
- 1. The absorption surface of the drainfield shall not be subject to flooding based on 10-year flood elevations. Provided, however, for lots or parcels created by the subdivision of land in accordance with applicable local government regulations before prior to January 17, 1990, if an applicant cannot construct a drainfield system with the absorption surface of the drainfield at an elevation equal to or above 10-year flood elevation, the department shall issue a permit for an onsite

Page 58 of 68

sewage treatment and disposal system within the 10-year floodplain of rivers, streams, and other bodies of flowing water if all of the following criteria are met:

a. The lot is at least one-half acre in size;

- b. The bottom of the drainfield is at least 36 inches above the 2-year flood elevation; and
- c. The applicant installs either: a waterless, incinerating, or organic waste composting toilet and a graywater system and drainfield in accordance with department rules; an aerobic treatment unit and drainfield in accordance with department rules; a system approved by the State Health Office that is capable of reducing effluent nitrate by at least 50 percent; or a system approved by the county health department pursuant to department rule other than a system using alternative drainfield materials. The United States Department of Agriculture Soil Conservation Service soil maps, State of Florida Water Management District data, and Federal Emergency Management Agency Flood Insurance maps are resources that shall be used to identify flood-prone areas.
- 2. The use of fill or mounding to elevate a drainfield system out of the 10-year floodplain of rivers, streams, or other bodies of flowing water shall not be permitted if such a system lies within a regulatory floodway of the Suwannee and Aucilla Rivers. In cases where the 10-year flood elevation does not coincide with the boundaries of the regulatory floodway, the

Page 59 of 68

regulatory floodway will be considered for the purposes of this subsection to extend at a minimum to the 10-year flood elevation.

- (u)1. The owner of an aerobic treatment unit system shall maintain a current maintenance service agreement with an aerobic treatment unit maintenance entity permitted by the department. The maintenance entity shall inspect each aerobic treatment unit system at least twice each year and shall report quarterly to the department on the number of aerobic treatment unit systems inspected and serviced. The reports may be submitted electronically.
- 2. The property owner of an owner-occupied, single-family residence may be approved and permitted by the department as a maintenance entity for his or her own aerobic treatment unit system upon written certification from the system manufacturer's approved representative that the property owner has received training on the proper installation and service of the system. The maintenance entity service agreement must conspicuously disclose that the property owner has the right to maintain his or her own system and is exempt from contractor registration requirements for performing construction, maintenance, or repairs on the system but is subject to all permitting requirements.
- 3. A septic tank contractor licensed under part III of chapter 489, if approved by the manufacturer, may not be denied

Page 60 of 68

access by the manufacturer to aerobic treatment unit system training or spare parts for maintenance entities. After the original warranty period, component parts for an aerobic treatment unit system may be replaced with parts that meet manufacturer's specifications but are manufactured by others. The maintenance entity shall maintain documentation of the substitute part's equivalency for 2 years and shall provide such documentation to the department upon request.

- 4. The owner of an aerobic treatment unit system shall obtain a system operating permit from the department and allow the department to inspect during reasonable hours each aerobic treatment unit system at least annually, and such inspection may include collection and analysis of system-effluent samples for performance criteria established by rule of the department.
- (v) The department may require the submission of detailed system construction plans that are prepared by a professional engineer registered in this state. The department shall establish by rule criteria for determining when such a submission is required.
- (w) Any permit issued and approved by the department for the installation, modification, or repair of an onsite sewage treatment and disposal system shall transfer with the title to the property in a real estate transaction. A title may not be encumbered at the time of transfer by new permit requirements by a governmental entity for an onsite sewage treatment and

Page 61 of 68

disposal system which differ from the permitting requirements in effect at the time the system was permitted, modified, or repaired. An inspection of a system may not be mandated by a governmental entity at the point of sale in a real estate transaction. This paragraph does not affect a septic tank phaseout deferral program implemented by a consolidated government as defined in s. 9, Art. VIII of the State Constitution (1885).

- (x) A governmental entity, including a municipality, county, or statutorily created commission, may not require an engineer-designed performance-based treatment system, excluding a passive engineer-designed performance-based treatment system, before the completion of the Florida Onsite Sewage Nitrogen Reduction Strategies Project. This paragraph does not apply to a governmental entity, including a municipality, county, or statutorily created commission, which adopted a local law, ordinance, or regulation on or before January 31, 2012.

  Notwithstanding this paragraph, an engineer-designed performance-based treatment system may be used to meet the requirements of the variance review and advisory committee recommendations.
- (y)1. An onsite sewage treatment and disposal system is not considered abandoned if the system is disconnected from a structure that was made unusable or destroyed following a disaster and if the system was properly functioning at the time of disconnection and was not adversely affected by the disaster.

Page 62 of 68

The onsite sewage treatment and disposal system may be reconnected to a rebuilt structure if:

- a. The reconnection of the system is to the same type of structure which contains the same number of bedrooms or fewer, if the square footage of the structure is less than or equal to 110 percent of the original square footage of the structure that existed before the disaster;
  - b. The system is not a sanitary nuisance; and
- c. The system has not been altered without prior authorization.
- 2. An onsite sewage treatment and disposal system that serves a property that is foreclosed upon is not considered abandoned.
- permittee receives, relies upon, and undertakes construction of a system based upon a validly issued construction permit under rules applicable at the time of construction but a change to a rule occurs within 5 years after the approval of the system for construction but before the final approval of the system, the rules applicable and in effect at the time of construction approval apply at the time of final approval if fundamental site conditions have not changed between the time of construction approval and final approval.
- (aa) An existing-system inspection or evaluation and assessment, or a modification, replacement, or upgrade of an

Page 63 of 68

1576

1577

1578

1579

1580

1581

1582

1583

1584

1585

1586

1587

1588

1589

1590

1591

1592

1593

1594

1595

1596

1597

1598

1599

1600

onsite sewage treatment and disposal system is not required for a remodeling addition or modification to a single-family home if a bedroom is not added. However, a remodeling addition or modification to a single-family home may not cover any part of the existing system or encroach upon a required setback or the unobstructed area. To determine if a setback or the unobstructed area is impacted, the local health department shall review and verify a floor plan and site plan of the proposed remodeling addition or modification to the home submitted by a remodeler which shows the location of the system, including the distance of the remodeling addition or modification to the home from the onsite sewage treatment and disposal system. The local health department may visit the site or otherwise determine the best means of verifying the information submitted. A verification of the location of a system is not an inspection or evaluation and assessment of the system. The review and verification must be completed within 7 business days after receipt by the local health department of a floor plan and site plan. If the review and verification is not completed within such time, the remodeling addition or modification to the single-family home, for the purposes of this paragraph, is approved. Section 18. Paragraph (d) of subsection (7) and subsections (8) and (9) of section 381.00651, Florida Statutes,

381.00651 Periodic evaluation and assessment of onsite

Page 64 of 68

CODING: Words stricken are deletions; words underlined are additions.

are amended to read:

sewage treatment and disposal systems.-

1601

1602

1603

1604

1605

1606

1607

1608

1609

1610

1611

1612

1613

1614

1615

1616

1617

1618

1619

1620

1621

1622

1623

16241625

- (7) The following procedures shall be used for conducting evaluations:
- Assessment procedure.—All evaluation procedures used (d) by a qualified contractor shall be documented in the environmental health database of the department of Health. The qualified contractor shall provide a copy of a written, signed evaluation report to the property owner upon completion of the evaluation and to the county health department within 30 days after the evaluation. The report must shall contain the name and license number of the company providing the report. A copy of the evaluation report shall be retained by the local county health department for a minimum of 5 years and until a subsequent inspection report is filed. The front cover of the report must identify any system failure and include a clear and conspicuous notice to the owner that the owner has a right to have any remediation of the failure performed by a qualified contractor other than the contractor performing the evaluation. The report must further identify any crack, leak, improper fit, or other defect in the tank, manhole, or lid, and any other damaged or missing component; any sewage or effluent visible on the ground or discharging to a ditch or other surface water body; any downspout, stormwater, or other source of water directed onto or toward the system; and any other maintenance need or condition of the system at the time of the evaluation

Page 65 of 68

which, in the opinion of the qualified contractor, would possibly interfere with or restrict any future repair or modification to the existing system. The report shall conclude with an overall assessment of the fundamental operational condition of the system.

1626

1627

1628

1629

1630

1631

1632

1633

1634

1635

1636

1637

1638

1639

1640

1641

16421643

1644

1645

1646

1647

1648

1649 1650

- The county health department, in coordination with the department, shall administer any evaluation program on behalf of a county, or a municipality within the county, that has adopted an evaluation program pursuant to this section. In order to administer the evaluation program, the county or municipality, in consultation with the county health department, may develop a reasonable fee schedule to be used solely to pay for the costs of administering the evaluation program. Such a fee schedule shall be identified in the ordinance that adopts the evaluation program. When arriving at a reasonable fee schedule, the estimated annual revenues to be derived from fees may not exceed reasonable estimated annual costs of the program. Fees shall be assessed to the system owner during an inspection and separately identified on the invoice of the qualified contractor. Fees shall be remitted by the qualified contractor to the county health department. The county health department's administrative responsibilities include the following:
- (a) Providing a notice to the system owner at least 60 days before the system is due for an evaluation. The notice may include information on the proper maintenance of onsite sewage

Page 66 of 68

1651 treatment and disposal systems.

- (b) In consultation with the department of Health, providing uniform disciplinary procedures and penalties for qualified contractors who do not comply with the requirements of the adopted ordinance, including, but not limited to, failure to provide the evaluation report as required in this subsection to the system owner and the county health department. Only the county health department may assess penalties against system owners for failure to comply with the adopted ordinance, consistent with existing requirements of law.
- (9)(a) A county or municipality that adopts an onsite sewage treatment and disposal system evaluation and assessment program pursuant to this section shall notify the Secretary of Environmental Protection, the Department of Health, and the applicable county health department upon the adoption of its ordinance establishing the program.
- (b) Upon receipt of the notice under paragraph (a), the department of Environmental Protection shall, within existing resources, notify the county or municipality of the potential use of, and access to, program funds under the Clean Water State Revolving Fund or s. 319 of the Clean Water Act, provide guidance in the application process to receive such moneys, and provide advice and technical assistance to the county or municipality on how to establish a low-interest revolving loan program or how to model a revolving loan program after the low-

interest loan program of the Clean Water State Revolving Fund.

This paragraph does not obligate the department of Environmental Protection to provide any county or municipality with money to fund such programs.

- (c) The department of Health may not adopt any rule that alters the provisions of this section.
- (d) The department of Health must allow county health departments and qualified contractors access to the environmental health database to track relevant information and assimilate data from assessment and evaluation reports of the overall condition of onsite sewage treatment and disposal systems. The environmental health database must be used by contractors to report each service and evaluation event and by a county health department to notify owners of onsite sewage treatment and disposal systems when evaluations are due. Data and information must be recorded and updated as service and evaluations are conducted and reported.

Section 19. Subsection (1) of section 381.0068, Florida Statutes, is amended to read:

381.0068 Technical review and advisory panel.-

(1) The Department of Environmental Protection  $\frac{\text{Health}}{\text{Health}}$  shall establish and staff a technical review and advisory panel to assist the department with rule adoption.

Section 20. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2019.

Page 68 of 68