

By Senator Rouson

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1                   A bill to be entitled  
2       An act relating to criminal justice; amending s.  
3       775.082, F.S.; requiring a defendant who is sentenced  
4       for a primary offense of possession of a controlled  
5       substance committed on or after a specified date to be  
6       sentenced to a nonstate prison sanction under certain  
7       circumstances unless the court makes specified written  
8       findings; defining the term "possession of a  
9       controlled substance"; authorizing a defendant to move  
10      the sentencing court to depart from a mandatory  
11      minimum term of imprisonment or a mandatory fine if  
12      the offense is committed on or after a specified date;  
13      authorizing the state attorney to file an objection to  
14      the motion; authorizing the sentencing court to grant  
15      the motion if the court finds that the defendant has  
16      demonstrated by a preponderance of the evidence that  
17      specified criteria are met; defining the term  
18      "coercion"; providing applicability; amending s.  
19      921.002, F.S.; revising a principle of the Criminal  
20      Punishment Code relating to a prisoner's required  
21      minimum term of imprisonment; amending s. 944.275,  
22      F.S.; revising the incentive gain-time that the  
23      Department of Corrections may grant a prisoner for  
24      offenses committed on or after a specified date;  
25      providing exceptions; revising the conditions under  
26      which an inmate may be granted a one-time award of 60  
27      additional days of incentive gain-time by the  
28      department; deleting provisions prohibiting inmates  
29      from earning or receiving gain-time in amounts that

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30 would cause the inmate's sentence to expire, end, or  
31 terminate, or result in a prisoner's release, before  
32 serving a specified percentage of the imposed  
33 sentence; amending s. 947.1405, F.S.; providing that  
34 persons convicted of a noncapital offense and  
35 sentenced for a term of life qualify for conditional  
36 release, subject to certain terms and conditions;  
37 requiring that the Department of Corrections within a  
38 specified timeframe review certain records of persons  
39 serving life sentences and compile such information  
40 for the Florida Commission on Offender Review to use  
41 in making certain determinations regarding conditional  
42 release; reenacting ss. 775.084(4)(j), 944.70,  
43 947.13(1)(f), and 947.141(1), (2), and (7), F.S.,  
44 relating to the conditional release program applying  
45 to persons sentenced under certain provisions,  
46 conditions for release from incarceration, the powers  
47 and duties of the Florida Commission on Offender  
48 Review, and violations of certain release or  
49 supervision provisions, respectively, to incorporate  
50 the amendment made to s. 947.1405, F.S., in references  
51 thereto; providing an effective date.

52  
53 Be It Enacted by the Legislature of the State of Florida:

54  
55 Section 1. Present subsection (11) of section 775.082,  
56 Florida Statutes, is redesignated as subsection (13), and a new  
57 subsection (11) and subsection (12) are added to that section,  
58 to read:

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59 775.082 Penalties; applicability of sentencing structures;  
60 mandatory minimum sentences for certain reoffenders previously  
61 released from prison.—

62 (11) If a defendant is sentenced for a primary offense of  
63 possession of a controlled substance committed on or after  
64 October 1, 2019, and if the total sentence points pursuant to s.  
65 921.0024 are 60 points or fewer, the court must sentence the  
66 offender to a nonstate prison sanction. However, if the court  
67 makes written findings that a nonstate prison sanction could  
68 present a danger to the public, the court may sentence the  
69 offender to a state correctional facility pursuant to this  
70 section. As used in this subsection, the term "possession of a  
71 controlled substance" means possession of a controlled substance  
72 in violation of s. 893.13 but does not include possession with  
73 intent to sell, manufacture, or deliver a controlled substance  
74 or possession of a controlled substance in violation of s.  
75 893.135.

76 (12) (a) A defendant who is convicted of an offense  
77 committed on or after October 1, 2019, which requires that a  
78 mandatory minimum term of imprisonment be imposed may move the  
79 sentencing court to depart from the mandatory minimum term and,  
80 if applicable, the mandatory fine. The state attorney may file  
81 an objection to the motion.

82 (b) The court may grant the defendant's motion if the court  
83 finds that the defendant has demonstrated by a preponderance of  
84 the evidence that all of the following criteria are met:

85 1. The defendant has not previously received a departure  
86 under this section and has not been previously convicted of the  
87 same offense for which he or she requests a departure under this

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88 section;

89 2. The offense is not a forcible felony as defined in s.  
 90 776.08 or a misdemeanor that involves the use or threat of  
 91 physical force or violence against another person. However,  
 92 burglary of an unoccupied structure or conveyance is not  
 93 considered a forcible felony for purposes of this subparagraph;

94 3. The offense does not involve physical injury to another  
 95 person or coercion of another person; and

96 4. The offense does not involve a victim who is a minor or  
 97 the use of a minor in the commission of the offense.

98 (c) As used in this subsection, the term "coercion" means:

99 1. Using or threatening to use physical force against  
 100 another person; or

101 2. Restraining or confining or threatening to restrain or  
 102 confine another person without lawful authority and against his  
 103 or her will.

104 (d) This subsection does not apply to sentencing pursuant  
 105 to subsection (9), s. 775.0837, s. 775.084, or s. 794.0115.

106 Section 2. Paragraph (e) of subsection (1) of section  
 107 921.002, Florida Statutes, is amended to read:

108 921.002 The Criminal Punishment Code.—The Criminal  
 109 Punishment Code shall apply to all felony offenses, except  
 110 capital felonies, committed on or after October 1, 1998.

111 (1) The provision of criminal penalties and of limitations  
 112 upon the application of such penalties is a matter of  
 113 predominantly substantive law and, as such, is a matter properly  
 114 addressed by the Legislature. The Legislature, in the exercise  
 115 of its authority and responsibility to establish sentencing  
 116 criteria, to provide for the imposition of criminal penalties,

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117 and to make the best use of state prisons so that violent  
118 criminal offenders are appropriately incarcerated, has  
119 determined that it is in the best interest of the state to  
120 develop, implement, and revise a sentencing policy. The Criminal  
121 Punishment Code embodies the principles that:

122 (e) The sentence imposed by the sentencing judge reflects  
123 the length of actual time to be served, shortened only by the  
124 application of incentive and meritorious gain-time as provided  
125 by law, and may not be shortened if the defendant would  
126 consequently serve less than 65 percent of his or her term of  
127 imprisonment as provided in s. 944.275(4)(b)4.a. or 85 percent  
128 of his or her term of imprisonment as provided in s. 944.275(4)  
129 or s. 944.275(4)(b)4.b. The provisions of chapter 947, relating  
130 to parole, shall not apply to persons sentenced under the  
131 Criminal Punishment Code.

132 Section 3. Paragraphs (b), (d), and (f) of subsection (4)  
133 of section 944.275, Florida Statutes, are amended to read:

134 944.275 Gain-time.—

135 (4)

136 (b) For each month in which an inmate works diligently,  
137 participates in training, uses time constructively, or otherwise  
138 engages in positive activities, the department may grant  
139 incentive gain-time in accordance with this paragraph. The rate  
140 of incentive gain-time in effect on the date the inmate  
141 committed the offense that ~~which~~ resulted in his or her  
142 incarceration shall be the inmate's rate of eligibility to earn  
143 incentive gain-time throughout the period of incarceration and  
144 may ~~shall~~ not be altered by a subsequent change in the severity  
145 level of the offense for which the inmate was sentenced.

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146 1. For sentences imposed for offenses committed before  
147 ~~prior to~~ January 1, 1994, up to 20 days of incentive gain-time  
148 may be granted. If granted, such gain-time shall be credited and  
149 applied monthly.

150 2. For sentences imposed for offenses committed on or after  
151 January 1, 1994, and before October 1, 1995:

152 a. For offenses ranked in offense severity levels 1 through  
153 7, under former s. 921.0012 or former s. 921.0013, up to 25 days  
154 of incentive gain-time may be granted. If granted, such gain-  
155 time shall be credited and applied monthly.

156 b. For offenses ranked in offense severity levels 8, 9, and  
157 10, under former s. 921.0012 or former s. 921.0013, up to 20  
158 days of incentive gain-time may be granted. If granted, such  
159 gain-time shall be credited and applied monthly.

160 3. For sentences imposed for offenses committed on or after  
161 October 1, 1995, and before October 1, 2019, the department may  
162 grant up to 10 days per month of incentive gain-time.

163 4. For sentences imposed for offenses committed on or after  
164 October 1, 2019, the department may grant up to 20 days per  
165 month of incentive gain-time, except that:

166 a. If the offense is a nonviolent felony, as defined in s.  
167 948.08(6), the prisoner is not eligible to earn any type of  
168 gain-time in an amount that would cause a sentence to expire,  
169 end, or terminate, or that would result in a prisoner's release,  
170 before he or she serves a minimum of 65 percent of the sentence  
171 imposed. For purposes of this sub-subparagraph, credits awarded  
172 by the court for time physically incarcerated shall be credited  
173 toward satisfaction of 65 percent of the sentence imposed. A  
174 prisoner who is granted incentive gain-time pursuant to this

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175 sub-subparagraph may not accumulate further gain-time awards at  
176 any point when the tentative release date is the same as that  
177 date at which the prisoner will have served 65 percent of the  
178 sentence imposed. State prisoners sentenced to life imprisonment  
179 shall be incarcerated for the rest of their natural lives,  
180 unless granted pardon or clemency.

181 b. If the offense is not a nonviolent felony, as defined in  
182 s. 948.08(6), the prisoner is not eligible to earn any type of  
183 gain-time in an amount that would cause a sentence to expire,  
184 end, or terminate, or that would result in a prisoner's release,  
185 before he or she serves a minimum of 85 percent of the sentence  
186 imposed. For purposes of this sub-subparagraph, credits awarded  
187 by the court for time physically incarcerated shall be credited  
188 toward satisfaction of 85 percent of the sentence imposed. A  
189 prisoner who is granted incentive gain-time pursuant to this  
190 sub-subparagraph may not accumulate further gain-time awards at  
191 any point when the tentative release date is the same as that  
192 date at which the prisoner will have served 85 percent of the  
193 sentence imposed. State prisoners sentenced to life imprisonment  
194 shall be incarcerated for the rest of their natural lives,  
195 unless granted pardon or clemency.

196 (d) Notwithstanding the monthly maximum awards of incentive  
197 gain-time under subparagraphs (b)1.-4. ~~subparagraphs (b)1., 2.,~~  
198 ~~and 3.,~~ the education program manager shall recommend, and the  
199 Department of Corrections may grant, a one-time award of 60  
200 additional days of incentive gain-time to an inmate who is  
201 otherwise eligible and who successfully completes requirements  
202 for and is, or has been during the current commitment, awarded a  
203 high school equivalency diploma or vocational certificate. Under

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204 no circumstances may an inmate receive more than 60 days for  
205 educational attainment pursuant to this section.

206 ~~(f) An inmate who is subject to subparagraph (b)3. is not~~  
207 ~~eligible to earn or receive gain time under paragraph (a),~~  
208 ~~paragraph (b), paragraph (c), or paragraph (d) or any other type~~  
209 ~~of gain time in an amount that would cause a sentence to expire,~~  
210 ~~end, or terminate, or that would result in a prisoner's release,~~  
211 ~~prior to serving a minimum of 85 percent of the sentence~~  
212 ~~imposed. For purposes of this paragraph, credits awarded by the~~  
213 ~~court for time physically incarcerated shall be credited toward~~  
214 ~~satisfaction of 85 percent of the sentence imposed. Except as~~  
215 ~~provided by this section, a prisoner may not accumulate further~~  
216 ~~gain time awards at any point when the tentative release date is~~  
217 ~~the same as that date at which the prisoner will have served 85~~  
218 ~~percent of the sentence imposed. State prisoners sentenced to~~  
219 ~~life imprisonment shall be incarcerated for the rest of their~~  
220 ~~natural lives, unless granted pardon or clemency.~~

221 Section 4. Subsections (2) and (5) of section 947.1405,  
222 Florida Statutes, are amended to read:

223 947.1405 Conditional release program.—

224 (2) Any inmate who:

225 (a) Is convicted of a crime committed on or after October  
226 1, 1988, and before January 1, 1994, and any inmate who is  
227 convicted of a crime committed on or after January 1, 1994,  
228 which crime is or was contained in category 1, category 2,  
229 category 3, or category 4 of Rule 3.701 and Rule 3.988, Florida  
230 Rules of Criminal Procedure (1993), and who has served at least  
231 one prior felony commitment at a state or federal correctional  
232 institution;

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233 (b) Is sentenced as a habitual or violent habitual offender  
234 or a violent career criminal pursuant to s. 775.084; ~~or~~

235 (c) Is found to be a sexual predator under s. 775.21 or  
236 former s. 775.23; or

237 (d) Is convicted of a noncapital offense and sentenced for  
238 a term of life,

239  
240 shall, upon reaching the tentative release date or provisional  
241 release date or serving 20 years of a life sentence with no  
242 record of disciplinary violations during that time, whichever  
243 occurs ~~is~~ earlier, as established by the Department of  
244 Corrections, be released under supervision subject to specified  
245 terms and conditions, including payment of the cost of  
246 supervision pursuant to s. 948.09. Such supervision shall be  
247 applicable to all sentences within the overall term of sentences  
248 if an inmate's overall term of sentences includes one or more  
249 sentences that are eligible for conditional release supervision  
250 as provided herein. Effective July 1, 1994, and applicable for  
251 offenses committed on or after that date, the commission may  
252 require, as a condition of conditional release, that the  
253 releasee make payment of the debt due and owing to a county or  
254 municipal detention facility under s. 951.032 for medical care,  
255 treatment, hospitalization, or transportation received by the  
256 releasee while in that detention facility. The commission, in  
257 determining whether to order such repayment and the amount of  
258 such repayment, shall consider the amount of the debt, whether  
259 there was any fault of the institution for the medical expenses  
260 incurred, the financial resources of the releasee, the present  
261 and potential future financial needs and earning ability of the

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262 releasee, and dependents, and other appropriate factors. If any  
263 inmate placed on conditional release supervision is also subject  
264 to probation or community control, resulting from a probationary  
265 or community control split sentence within the overall term of  
266 sentences, the Department of Corrections shall supervise such  
267 person according to the conditions imposed by the court and the  
268 commission shall defer to such supervision. If the court revokes  
269 probation or community control and resentences the offender to a  
270 term of incarceration, such revocation also constitutes a  
271 sufficient basis for the revocation of the conditional release  
272 supervision on any nonprobationary or noncommunity control  
273 sentence without further hearing by the commission. If any such  
274 supervision on any nonprobationary or noncommunity control  
275 sentence is revoked, such revocation may result in a forfeiture  
276 of all gain-time, and the commission may revoke the resulting  
277 deferred conditional release supervision or take other action it  
278 considers appropriate. If the term of conditional release  
279 supervision exceeds that of the probation or community control,  
280 then, upon expiration of the probation or community control,  
281 authority for the supervision shall revert to the commission and  
282 the supervision shall be subject to the conditions imposed by  
283 the commission. A panel of no fewer than two commissioners shall  
284 establish the terms and conditions of any such release. If the  
285 offense was a controlled substance violation, the conditions  
286 shall include a requirement that the offender submit to random  
287 substance abuse testing intermittently throughout the term of  
288 conditional release supervision, upon the direction of the  
289 correctional probation officer as defined in s. 943.10(3). The  
290 commission shall also determine whether the terms and conditions

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291 of such release have been violated and whether such violation  
292 warrants revocation of the conditional release.

293 (5) Within 180 days before an inmate's ~~prior to the~~  
294 tentative release date, ~~or~~ provisional release date, or  
295 completion of 20 years of a life sentence, whichever occurs ~~is~~  
296 earlier, a representative of the department shall review the  
297 inmate's program participation, disciplinary record,  
298 psychological and medical records, criminal records, and any  
299 other information pertinent to the impending release. The  
300 department shall gather and compile information necessary for  
301 the commission to make the determinations set forth in  
302 subsections (2) and ~~subsection~~ (3). A department representative  
303 shall conduct a personal interview with the inmate for the  
304 purpose of determining the details of the inmate's release plan,  
305 including the inmate's planned residence and employment. The  
306 department representative shall forward the inmate's release  
307 plan to the commission and recommend to the commission the terms  
308 and conditions of the conditional release.

309 Section 5. For the purpose of incorporating the amendment  
310 made by this act to section 947.1405, Florida Statutes, in a  
311 reference thereto, paragraph (j) of subsection (4) of section  
312 775.084, Florida Statutes, is reenacted to read:

313 775.084 Violent career criminals; habitual felony offenders  
314 and habitual violent felony offenders; three-time violent felony  
315 offenders; definitions; procedure; enhanced penalties or  
316 mandatory minimum prison terms.—

317 (4)

318 (j) The provisions of s. 947.1405 shall apply to persons  
319 sentenced as habitual felony offenders and persons sentenced as

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320 habitual violent felony offenders.

321 Section 6. For the purpose of incorporating the amendment  
322 made by this act to section 947.1405, Florida Statutes, in a  
323 reference thereto, section 944.70, Florida Statutes, is  
324 reenacted to read:

325 944.70 Conditions for release from incarceration.—

326 (1) (a) A person who is convicted of a crime committed on or  
327 after October 1, 1983, but before January 1, 1994, may be  
328 released from incarceration only:

- 329 1. Upon expiration of the person's sentence;
- 330 2. Upon expiration of the person's sentence as reduced by  
331 accumulated gain-time;
- 332 3. As directed by an executive order granting clemency;
- 333 4. Upon attaining the provisional release date;
- 334 5. Upon placement in a conditional release program pursuant  
335 to s. 947.1405; or
- 336 6. Upon the granting of control release pursuant to s.  
337 947.146.

338 (b) A person who is convicted of a crime committed on or  
339 after January 1, 1994, may be released from incarceration only:

- 340 1. Upon expiration of the person's sentence;
- 341 2. Upon expiration of the person's sentence as reduced by  
342 accumulated meritorious or incentive gain-time;
- 343 3. As directed by an executive order granting clemency;
- 344 4. Upon placement in a conditional release program pursuant  
345 to s. 947.1405 or a conditional medical release program pursuant  
346 to s. 947.149; or
- 347 5. Upon the granting of control release, including  
348 emergency control release, pursuant to s. 947.146.

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349 (2) A person who is convicted of a crime committed on or  
350 after December 1, 1990, and who receives a control release date  
351 may not refuse to accept the terms or conditions of control  
352 release.

353 Section 7. For the purpose of incorporating the amendment  
354 made by this act to section 947.1405, Florida Statutes, in a  
355 reference thereto, paragraph (f) of subsection (1) of section  
356 947.13, Florida Statutes, is reenacted to read:

357 947.13 Powers and duties of commission.—

358 (1) The commission shall have the powers and perform the  
359 duties of:

360 (f) Establishing the terms and conditions of persons  
361 released on conditional release under s. 947.1405, and  
362 determining subsequent ineligibility for conditional release due  
363 to a violation of the terms or conditions of conditional release  
364 and taking action with respect to such a violation.

365 Section 8. For the purpose of incorporating the amendment  
366 made by this act to section 947.1405, Florida Statutes, in  
367 references thereto, subsections (1), (2), and (7) of section  
368 947.141, Florida Statutes, are reenacted to read:

369 947.141 Violations of conditional release, control release,  
370 or conditional medical release or addiction-recovery  
371 supervision.—

372 (1) If a member of the commission or a duly authorized  
373 representative of the commission has reasonable grounds to  
374 believe that an offender who is on release supervision under s.  
375 947.1405, s. 947.146, s. 947.149, or s. 944.4731 has violated  
376 the terms and conditions of the release in a material respect,  
377 such member or representative may cause a warrant to be issued

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378 for the arrest of the releasee; if the offender was found to be  
379 a sexual predator, the warrant must be issued.

380 (2) Upon the arrest on a felony charge of an offender who  
381 is on release supervision under s. 947.1405, s. 947.146, s.  
382 947.149, or s. 944.4731, the offender must be detained without  
383 bond until the initial appearance of the offender at which a  
384 judicial determination of probable cause is made. If the trial  
385 court judge determines that there was no probable cause for the  
386 arrest, the offender may be released. If the trial court judge  
387 determines that there was probable cause for the arrest, such  
388 determination also constitutes reasonable grounds to believe  
389 that the offender violated the conditions of the release. Within  
390 24 hours after the trial court judge's finding of probable  
391 cause, the detention facility administrator or designee shall  
392 notify the commission and the department of the finding and  
393 transmit to each a facsimile copy of the probable cause  
394 affidavit or the sworn offense report upon which the trial court  
395 judge's probable cause determination is based. The offender must  
396 continue to be detained without bond for a period not exceeding  
397 72 hours excluding weekends and holidays after the date of the  
398 probable cause determination, pending a decision by the  
399 commission whether to issue a warrant charging the offender with  
400 violation of the conditions of release. Upon the issuance of the  
401 commission's warrant, the offender must continue to be held in  
402 custody pending a revocation hearing held in accordance with  
403 this section.

404 (7) If a law enforcement officer has probable cause to  
405 believe that an offender who is on release supervision under s.  
406 947.1405, s. 947.146, s. 947.149, or s. 944.4731 has violated

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407 the terms and conditions of his or her release by committing a  
408 felony offense, the officer shall arrest the offender without a  
409 warrant, and a warrant need not be issued in the case.

410 Section 9. This act shall take effect October 1, 2019.