Bill No. HB 3 (2019)

Amendment No. 1

| COMMITTEE/SUBCOMMITTEE ACTION                                 |
|---|
| ADOPTED (Y/N)   |
| ADOPTED AS AMENDED (Y/N)                                      |
| ADOPTED W/O OBJECTION (Y/N)                                   |
| FAILED TO ADOPT (Y/N)   |
| WITHDRAWN (Y/N)   |
| OTHER   |
|   |
| Committee/Subcommittee hearing bill: Business & Professions   |
| Subcommittee  |
| Representative Mariano offered the following:                 |
|   |
| Amendment (with title amendment)                              |
| Remove everything after the enacting clause and insert:       |
| Section 1. Section 163.21, Florida Statutes, is created to    |
| read:   |
| 163.21 Regulation of businesses and business entities;        |
| regulation and licensing of professions and occupations       |
| preempted to state  |
| (1) DEFINITIONSAs used in this section:                       |
| (a) "Business" means any activity regularly engaged in by     |
| any person, or caused to be engaged in by any person, for the |
| purpose of private or public gain, benefit, or advantage. The |
| term includes goods and services and business entities.       |
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| 17 | (b) "Business entity" has the same meaning as in s.              |
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| 18 | 112.312.   |
| 19 | (c) "Local government" means a county, municipality,             |
| 20 | special district, or political subdivision of the state.         |
| 21 | (d) "Occupation" means a paid job, profession, work, line        |
| 22 | of work, trade, employment, position, post, situation, business, |
| 23 | career, field, vocation, calling, or craft, or any other         |
| 24 | activity undertaken by a person to earn a livelihood.            |
| 25 | (e) "Profession" means a paid occupation that involves           |
| 26 | prolonged or specialized training, knowledge, qualifications,    |
| 27 | and skills. The term includes membership in a professional body  |
| 28 | that is guided by a certain code of conduct established by the   |
| 29 | professional body or a certificate of practice to engage in a    |
| 30 | profession.  |
| 31 | (f) "Publicly stated" or "published" means the posting of        |
| 32 | a statement or report on the local government's website 14 days  |
| 33 | before any publicly noticed meeting to adopt any regulation of a |
| 34 | business or business entity, or, if the local government does    |
| 35 | not have a website, the publishing of a statement or report in   |
| 36 | the local government's meeting notice or agenda and publicly     |
| 37 | reading the statement or report at the meeting immediately       |
| 38 | before the vote to adopt the regulation.                         |
| 39 | (g) "Regulation" means a rule, directive, act, law, bylaw,       |
| 40 | ordinance, pronouncement, mandate, command, injunction,          |
| 41 | procedure, requirement, prescription, or guideline, and any      |
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| 42 | action or process of regulating or being regulated along with    |
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| 43 | any associated fee.  |
| 44 | (h) "Transactional costs" are direct costs that are              |
| 45 | ascertainable based upon standard business practices, and        |
| 46 | include filing fees, the cost of obtaining a license, the cost   |
| 47 | of procedures required to be employed in complying with the      |
| 48 | proposed regulation, additional operating costs incurred, the    |
| 49 | cost of monitoring and reporting, and any other costs necessary  |
| 50 | to comply with the proposed regulation.                          |
| 51 | (2) BUSINESS AND BUSINESS ENTITY REGULATIONOn or after           |
| 52 | July 1, 2019, a local government may not adopt or impose any new |
| 53 | regulation that is not expressly authorized by general law on a  |
| 54 | business or business entity unless:                              |
| 55 | (a) The local government has determined and publicly             |
| 56 | stated that the regulation is justified because:                 |
| 57 | 1. The regulation is necessary to protect the public             |
| 58 | health, safety, or welfare from significant and discernible harm |
| 59 | or damage and that the police power being exercised is only      |
| 60 | being exercised to the extent necessary for that purpose;        |
| 61 | 2. The regulation is being regulated in a manner that does       |
| 62 | not unnecessarily restrict entry into the business or adversely  |
| 63 | affect the availability of the business' services to the public; |
| 64 | and  |
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| 65 | 3. The least restrictive and most cost-effective                 |
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| 66 | regulatory scheme is being used to regulate such business or     |
| 67 | business entity.   |
| 68 | (b) The regulation has a sunset date or expires 2 years          |
| 69 | after the date it was adopted or imposed. The regulation may not |
| 70 | be readopted or continue to be imposed without meeting the       |
| 71 | requirements of this section.                                    |
| 72 | (c) The local government has passed the regulation by a          |
| 73 | two-thirds vote of the entire membership of the governing body.  |
| 74 | However, a two-thirds vote of the entire membership of the       |
| 75 | governing body is not required for zoning regulations,           |
| 76 | regulations that increase building costs by less than \$750,     |
| 77 | nuisance ordinances, and ordinances related to alcohol or        |
| 78 | tobacco.   |
| 79 | (d) The local government has completed a statement of            |
| 80 | estimated regulatory costs and determined that the regulation    |
| 81 | does not impose regulatory costs on the business or business     |
| 82 | entity that could be reduced by the adoption of a less costly    |
| 83 | alternative. The statement of estimated regulatory costs must be |
| 84 | published 14 days before the adoption or imposition of the       |
| 85 | regulation and must include the following:                       |
| 86 | 1. A determination as to whether the overall cost-               |
| 87 | effectiveness and economic impact of the proposed regulation,    |
| 88 | including the indirect costs to consumers, will be favorable;    |
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| 89  | 2. An estimate of the number of businesses or business           |
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| 90  | entities that would be subject to the regulation;                |
| 91  | 3. An estimate of the cost of regulation, including the          |
| 92  | indirect costs to consumers, and the method proposed to finance  |
| 93  | the regulation;  |
| 94  | 4. The resources necessary to implement and enforce the          |
| 95  | proposed regulation, including, but not limited to:              |
| 96  | a. The anticipated costs to implement and enforce the            |
| 97  | proposed regulation; and   |
| 98  | b. The anticipated license fees to cover the anticipated         |
| 99  | costs;   |
| 100 | 5. The anticipated impact to small businesses as defined         |
| 101 | <u>in s. 288.703;</u>  |
| 102 | 6. The anticipated impact on business competitiveness,           |
| 103 | including the ability of persons doing business in the county to |
| 104 | compete with persons doing business in other counties or         |
| 105 | markets;   |
| 106 | 7. The anticipated impact on economic growth and private         |
| 107 | sector job creation or employment;                               |
| 108 | 8. The cost imposed on businesses and business entities as       |
| 109 | a result of the regulation; and                                  |
| 110 | 9. A good faith estimate of the transactional costs likely       |
| 111 | to be incurred by businesses and business entities required to   |
| 112 | comply with the proposed regulation.                             |
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| 113 | (3) EXEMPTIONAny regulation expressly authorized by              |
| 114 | general law is exempt from the requirements of this section.     |
| 115 | (4) REGULATION EXPIRATIONAny regulation of a business or         |
| 116 | business entity adopted or imposed before July 1, 2019, expires  |
| 117 | on July 1, 2021, and may only be readopted or continue to be     |
| 118 | imposed after meeting the criteria in subsection (2), unless the |
| 119 | regulation is expressly authorized by general law.               |
| 120 | (5) PREEMPTION OF PROFESSIONAL AND OCCUPATIONAL REGULATION       |
| 121 | AND LICENSING TO THE STATEThe regulation and licensing of        |
| 122 | professions and occupations is expressly preempted to the state, |
| 123 | and this section supersedes any local government regulation or   |
| 124 | licensing requirement of professions and occupations with the    |
| 125 | exception of the following:                                      |
| 126 | (a) Any local government regulation of professions or            |
| 127 | occupations adopted or imposed before July 1, 2019. However, any |
| 128 | such regulation expires on July 1, 2021.                         |
| 129 | (b) A regulation expressly authorized by general law or          |
| 130 | ratified by the Legislature before July 1, 2021.                 |
| 131 | (6) EXISTING REGULATION LIMITA local government with a           |
| 132 | local regulation concerning a profession or occupation that is   |
| 133 | retained pursuant to paragraph (5)(a) or paragraph (5)(b) may    |
| 134 | not impose additional regulations on that profession or          |
| 135 | occupation or modify such regulation except in accordance with   |
| 136 | this section.  |
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| 137 | (7) REGULATIONS NOT AUTHORIZEDAny local regulation of a                     |
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| 138 | business, business entity, profession, or occupation that is not            |
| 139 | authorized under this section or otherwise expressly authorized             |
| 140 | by general law does not apply and may not be enforced.                      |
| 141 | Section 2. Paragraph (a) of subsection (4) of section                       |
| 142 | 489.117, Florida Statutes, is amended to read:                              |
| 143 | 489.117 Registration; specialty contractors                                 |
| 144 | (4)(a) A person <del>holding a local license</del> whose job scope          |
| 145 | does not substantially correspond to either the job scope of one            |
| 146 | of the contractor categories defined in s. $489.105(3)(a)-(o)$ , or         |
| 147 | the job scope of one of the certified specialty contractor                  |
| 148 | categories established by board rule, is not required to                    |
| 149 | register with the board <del>to perform contracting activities within</del> |
| 150 | the scope of such specialty license. A local government, as                 |
| 151 | defined in s. 163.21(1), may not require a person to obtain a               |
| 152 | license for a job scope which does not substantially correspond             |
| 153 | to the job scope of one of the contractor categories defined in             |
| 154 | s. 489.105(3)(a)-(o) and (q). For purposes of this section, job             |
| 155 | scopes for which a local jurisdiction may not require a license             |
| 156 | include, but are not limited to, painting, flooring, cabinetry,             |
| 157 | interior remodeling, driveway or tennis court installation, and             |
| 158 | decorative stone, tile, marble, granite, or terrazzo                        |
| 159 | installation, plastering, and stuccoing.                                    |
| 160 | Section 3. This act shall take effect July 1, 2019.                         |
| 161 |   |
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162 163 TITLE AMENDMENT 164 Remove everything before the enacting clause and insert: 165 An act relating to preemption of local regulations; creating s. 166 163.21, F.S.; providing definitions; prohibiting certain local 167 governments from imposing or adopting certain regulations on businesses and business entities on or after a specified date 168 169 unless expressly authorized by general law; specifying that 170 certain regulations expire and may only be readopted or continue to be imposed after meeting specified criteria; specifying that 171 regulations authorized by general law are exempt from this 172 173 section; preempting the regulation and licensing of professions 174 and occupations to the state; providing exceptions; prohibiting 175 local governments from imposing additional regulations or 176 modifying regulations unless specified conditions are met; 177 specifying that specified local regulations that do not meet 178 specified criteria do not apply and may not be enforced, unless authorized by general law; amending s. 489.117, F.S.; specifying 179 180 that specified specialty contractors are not required to 181 register with the Construction Industry Licensing Board; 182 prohibiting local governments from requiring certain specialty 183 contractors to obtain a license under specified circumstances; specifying job scopes for which a local jurisdiction may not 184 require a license; providing an effective date. 185

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