By the Committees on Rules; Education; and Children, Families, and Elder Affairs; and Senator Montford

| | 595-03840-19 2019318c3 |
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| 1 | A bill to be entitled |
| 2 | An act relating to public records; amending s. 39.202, |
| 3 | F.S.; prohibiting the release of any identifying |
| 4 | information with respect to any person reporting child |
| 5 | abuse, abandonment, or neglect, except under certain |
| 6 | circumstances; updating terminology; making conforming |
| 7 | changes; providing a statement of public necessity; |
| 8 | providing an effective date. |
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| 10 | Be It Enacted by the Legislature of the State of Florida: |
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| 12 | Section 1. Subsections (2) and (5) of section 39.202, |
| 13 | Florida Statutes, are amended to read: |
| 14 | 39.202 Confidentiality of reports and records in cases of |
| 15 | child abuse or neglect |
| 16 | (2) Except as provided in subsection (4), access to such |
| 17 | records, excluding the name of, or other identifying information |
| 18 | with respect to, the reporter which shall be released only as |
| 19 | provided in subsection (5), shall be granted only to the |
| 20 | following persons, officials, and agencies: |
| 21 | (a) Employees, authorized agents, or contract providers of |
| 22 | the department, the Department of Health, the Agency for Persons |
| 23 | with Disabilities, the Office of Early Learning, or county |
| 24 | agencies responsible for carrying out: |
| 25 | 1. Child or adult protective investigations; |
| 26 | 2. Ongoing child or adult protective services; |
| 27 | 3. Early intervention and prevention services; |
| 28 | 4. Healthy Start services; |
| 29 | 5. Licensure or approval of adoptive homes, foster homes, |
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| 30 | child care facilities, facilities licensed under chapter 393, |
| 31 | family day care homes, providers who receive school readiness |
| 32 | funding under part VI of chapter 1002, or other homes used to |
| 33 | provide for the care and welfare of children; |
| 34 | 6. Employment screening for caregivers in residential group |
| 35 | homes; or |
| 36 | 7. Services for victims of domestic violence when provided |
| 37 | by certified domestic violence centers working at the |
| 38 | department's request as case consultants or with shared clients. |
| 39 | |
| 40 | Also, employees or agents of the Department of Juvenile Justice |
| 41 | responsible for the provision of services to children, pursuant |
| 42 | to chapters 984 and 985. |
| 43 | (b) Criminal justice agencies of appropriate jurisdiction. |
| 44 | (c) The state attorney of the judicial circuit in which the |
| 45 | child resides or in which the alleged abuse or neglect occurred. |
| 46 | (d) The parent or legal custodian of any child who is |
| 47 | alleged to have been abused, abandoned, or neglected, and the |
| 48 | child, and their attorneys, including any attorney representing |
| 49 | a child in civil or criminal proceedings. This access shall be |
| 50 | made available no later than 60 days after the department |
| 51 | receives the initial report of abuse, neglect, or abandonment. |
| 52 | However, any information otherwise made confidential or exempt |
| 53 | by law shall not be released pursuant to this paragraph. |
| 54 | (e) Any person alleged in the report as having caused the |
| 55 | abuse, abandonment, or neglect of a child. This access shall be |

56 made available no later than 60 days after the department 57 receives the initial report of abuse, abandonment, or neglect 58 and, when the alleged perpetrator is not a parent, shall be

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| 59 | limited to information involving the protective investigation |
| 60 | only and shall not include any information relating to |
| 61 | subsequent dependency proceedings. However, any information |
| 62 | otherwise made confidential or exempt by law shall not be |
| 63 | released pursuant to this paragraph. |
| 64 | (f) A court upon its finding that access to such records |
| 65 | may be necessary for the determination of an issue before the |
| 66 | court; however, such access shall be limited to inspection in |
| 67 | camera, unless the court determines that public disclosure of |
| 68 | the information contained therein is necessary for the |
| 69 | resolution of an issue then pending before it. |
| 70 | (g) A grand jury, by subpoena, upon its determination that |
| 71 | access to such records is necessary in the conduct of its |
| 72 | official business. |
| 73 | (h) Any appropriate official of the department or the |
| 74 | Agency for Persons with Disabilities who is responsible for: |
| 75 | 1. Administration or supervision of the department's |
| 76 | program for the prevention, investigation, or treatment of child |
| 77 | abuse, abandonment, or neglect, or abuse, neglect, or |
| 78 | exploitation of a vulnerable adult, when carrying out his or her |
| 79 | official function; |
| 80 | 2. Taking appropriate administrative action concerning an |
| 81 | employee of the department or the agency who is alleged to have |
| 82 | perpetrated child abuse, abandonment, or neglect, or abuse, |
| 83 | neglect, or exploitation of a vulnerable adult; or |
| 84 | 3. Employing and continuing employment of personnel of the |
| 85 | department or the agency. |

86 (i) Any person authorized by the department who is engaged87 in the use of such records or information for bona fide

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595-03840-19 2019318c3 88 research, statistical, or audit purposes. Such individual or 89 entity shall enter into a privacy and security agreement with 90 the department and shall comply with all laws and rules 91 governing the use of such records and information for research 92 and statistical purposes. Information identifying the subjects of such records or information shall be treated as confidential 93 94 by the researcher and shall not be released in any form. 95 (j) The Division of Administrative Hearings for purposes of 96 any administrative challenge. 97 (k) Any appropriate official of a Florida advocacy council 98 investigating a report of known or suspected child abuse, 99 abandonment, or neglect; the Auditor General or the Office of 100 Program Policy Analysis and Government Accountability for the 101 purpose of conducting audits or examinations pursuant to law; or the guardian ad litem for the child. 102 103 (1) Employees or agents of an agency of another state that 104 has comparable jurisdiction to the jurisdiction described in 105 paragraph (a). 106 (m) The Public Employees Relations Commission for the sole 107 purpose of obtaining evidence for appeals filed pursuant to s. 108 447.207. Records may be released only after deletion of all 109 information which specifically identifies persons other than the 110 employee. 111 (n) Employees or agents of the Department of Revenue 112 responsible for child support enforcement activities. 113 (o) Any person in the event of the death of a child

determined to be a result of abuse, abandonment, or neglect.
Information identifying the person reporting abuse, abandonment,
or neglect shall not be released. Any information otherwise made

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595-03840-19 2019318c3 117 confidential or exempt by law shall not be released pursuant to 118 this paragraph. (p) An employee of the local school district who is 119 120 designated as a liaison between the school district and the 121 department pursuant to an interagency agreement required under s. 39.0016 and the principal of a public school, private school, 122 123 or charter school where the child is a student. Information 124 contained in the records which the liaison or the principal 125 determines are necessary for a school employee to effectively 126 provide a student with educational services may be released to

127 that employee.

(q) An employee or agent of the Department of Education who is responsible for the investigation or prosecution of misconduct by a certified educator.

131 (r) Staff of a children's advocacy center that is132 established and operated under s. 39.3035.

(s) A physician licensed under chapter 458 or chapter 459, a psychologist licensed under chapter 490, or a mental health professional licensed under chapter 491 engaged in the care or treatment of the child.

137 (t) Persons with whom the department is seeking to place 138 the child or to whom placement has been granted, including 139 foster parents for whom an approved home study has been 140 conducted, the designee of a licensed child-caring agency as 141 defined in s. 39.01(41) residential group home described in s. 39.523, an approved relative or nonrelative with whom a child is 142 placed pursuant to s. 39.402, preadoptive parents for whom a 143 144 favorable preliminary adoptive home study has been conducted, 145 adoptive parents, or an adoption entity acting on behalf of

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146 preadoptive or adoptive parents.

147 (5) The department may not release the name of, or other identifying information with respect to, any person reporting 148 149 child abuse, abandonment, or neglect may not be released to any 150 person other than employees of the department responsible for 151 child protective services, the central abuse hotline, law 152 enforcement, the child protection team, or the appropriate state 153 attorney, without the written consent of the person reporting. 154 This does not prohibit the subpoenaing of a person reporting 155 child abuse, abandonment, or neglect when deemed necessary by the court, the state attorney, or the department, provided the 156 157 fact that such person made the report is not disclosed. Any 158 person who reports a case of child abuse or neglect may, at the 159 time he or she makes the report, request that the department 160 notify him or her that a child protective investigation occurred 161 as a result of the report. Any person specifically listed in s. 162 39.201(1) who makes a report in his or her official capacity may 163 also request a written summary of the outcome of the 164 investigation. The department shall mail such a notice to the 165 reporter within 10 days after completing the child protective 166 investigation.

167 Section 2. The Legislature finds that it is a public 168 necessity to strengthen reporter-status protection by making all reporter identifying information exempt from s. 119.07(1), 169 Florida Statutes, and s. 24(a), Article I of the State 170 171 Constitution. The current statutory scheme only protects the 172 name of the reporter who calls into the abuse hotline. By 173 protecting only the name of the reporter of child abuse, 174 abandonment, or neglect, the identity of the individual may be

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| 175 | discerned by other identifying information, thus rendering the |
| 176 | protection ineffective. Providing robust protections to |
| 177 | reporters of child abuse, abandonment, or neglect improves the |
| 178 | mandatory reporting scheme by ensuring that all instances of |
| 179 | suspected child abuse, abandonment, or neglect are reported to |
| 180 | the Department of Children and Families. Therefore, it is |
| 181 | necessary that individuals who are considered reporters under |
| 182 | the current statutory scheme have their identifying information |
| 183 | protected. |
| 184 | Section 3. This act shall take effect July 1, 2019. |
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